Blending Assessment with Standards-Based Instruction as an Approach To Adding Equity To No Child Left Behind (NCLB)

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Abstract
The No Child Left Behind (NCLB) legislation in the United States is not equivalent to a national curriculum; however, it does set forth some conditions essential for enhancing student achievement at scale (e.g., curriculum standards, assessment standards, and expectations of compliance). The missing component within these conditions is support for teachers in translating curriculum standards into instruction so students are fairly assessed through the NCLB state assessments. This paper examines some commonalities with the Education Reform Act of 1988 and the National Literacy Strategy (NLS) implemented in England in 1998 and reports on the development, implementation, and effectiveness of the Blending Assessment with Instruction Program (BAIP). BAIP is a program designed to provide support to teachers in aligning their instruction with indicators that operationally define curriculum-based standards in mathematics. The online lessons for teachers are supplemented by online instructional tutorials for students that are aligned with each lesson, designed to develop competencies in the skills, and knowledge required by indicators and standards in grades 3, 4, 5, 6, 7, 8, and high school. BAIP includes a feedback system that immediately provides individual student and aggregate performance data to teachers to enhance instructional decisions. BAIP has been beta tested in 187 school districts with 88,700 students.

Introduction
The international emphasis on improving educational outcomes for elementary and secondary learners in public schools has taken different forms. However, there are common elements. Some have been driven by initiatives that are political in nature; others are culturally and/or philosophically driven. There is also the view that the impact of the comparative performance of students among countries has stimulated the movement. As a result of these influences, the pedagogical principles consistent with the views and preferences of the professional community are not always evident, and in some cases give rise to public criticism. The range of models that have emerged over the past five years tend to approximate some aspect of two versions (e.g., prescribed national and state curricula and a standards-based model). Two examples that are embedded in legislation include the national curriculum in the England as defined by the Education Reform Act of 1988 and the National Literacy Strategy (NLS) implemented in 1998 and the No Child Left Behind (NCLB) legislation passed by the United States Congress in 2004.

Central to this movement has been a major effort by most countries to create resources for teachers that are aligned with the curriculum approach they have adopted for enhancing the academic achievement of their students. This paper focuses on a major intervention in mathematics that has been developed at the University of Kansas as one approach to assisting teachers in the United States in providing instruction for their students in meeting the standards-based expectations of NCLB. As a context for describing the Blending Assessment with Instruction Program (BAIP), the common elements of the national curriculum model employed in England and the standards-based model in the United States will be discussed. The standards-based model embedded in NCLB is a framework for discussing some of the lessons learned in the United States. This will be followed by a presentation of the work that has been on-going for the past four years at the University of Kansas on blending assessment with instruction, a large-scale intervention designed to enhance attainment of the NCLB requirements at both classroom and state levels.
When one examines the undergirding legislation and the history of the two different approaches (i.e., England vs. the United States), the commonalities become apparent. Specifically,

Both are prescriptive, but vary in degree.
Both are concerned about equity for disadvantaged students.
Both are accountability oriented.
Both have consequences for nonperforming districts.
Both identify core subjects.
Both require assessments at specified ages or grades.
Both aspire toward higher achievement outcomes.
Both include professional development.
Both resulted from legislation.
Both are intended to allow teachers to organize their instruction to meet the needs of their students.
Both have resulted in mixed views from the public and professional communities.

Curriculum standards, as found in the United States movement, by nature lack the prescriptive influence of a national curriculum. However, it is widely agreed that the standards being employed in many individual states within the United States represent a step toward a national curriculum, particularly when aligned with high-stakes assessments. High stakes take the form of legislated policies (e.g., it is widely agreed in the United States that state assessments, as translations of the standards, tend to drive instruction that move the curriculum toward a common focus). Thus, the consequences of failing to meet accountability policy, as specified in the law, puts pressure on teachers to teach to the standards covered by annual summative tests or, at least, to place a great deal of emphasis on formative tests made available to teachers for instructional purposes. This is not a pressure that is solely felt by teachers in the United States. According to Rood (2002), teachers in England report the same type of accountability pressures as they prepare students for national assessments. These pressures, combined with the view that undue emphasis is placed on the subjects assessed at the expense of other knowledge and skills considered important for the futures of learners, have elevated the level of public concern about the ultimate impact of these movements on learners and in some case on the instructional program in general.

**Achievement by United States Students in Mathematics**

The influence of national comparisons is particularly evident in the United States. According to the National Mathematics Advisory Panel (2008), “American students achieve in mathematics at a mediocre level by comparison to peers world wide” (xii). This claim is supported by the results of the 2003 Trends in International Mathematics & Science Study conducted by the National Center for Educational Testing, which found 11 out of 25 countries outperformed the United States in mathematics achievement at the fourth-grade level, and 14 out of 45 countries outperformed the United States at the eighth-grade level (Institute of Education Sciences 2006). Moreover, comparisons between the United States Trends in International Mathematics & Science Study test results in 1995 and 2003 indicate that the average math performance of students at the fourth-grade level did not improve during the 15-year span between the two
assessments. In the United States there is evidence of improvement in achievement, as indicated on the National Assessment of Education Progress (NAEP), which has recently reported positive trends of scores in fourth and eighth grades (National Mathematics Advisory Panel 2008).

In the United States the emphasis is placed on applying the standards and assessments to all students including those with disabilities. This adds to the challenge of districts in demonstrating Annual Yearly Progress. The NAEP (National Center for Educational Statistics 2005) reported that “in 2003 the average scale score difference for students with disabilities and students without disabilities was 23. This gap decreased only by 2 points in 2005 when average scale score differences for student with disabilities and students without disabilities was 21”. Additionally, the National Center for Educational Outcomes reported in 2004 that not only were students with disabilities performing below all students across the country, but the achievement gap grew significantly larger as students got older (Thurlow & Wiley 2004).

Furthermore, research now suggests that students with learning disabilities perform poorly on standards-based assessments (Thurlow, Albus, Spicuzza, & Thompson 1998). More specifically, 83% of non-disabled students passed a state assessment on basic math skills, whereas only 34% of students with disabilities passed the test. Studies have shown that students with learning disabilities typically function two to four grades below expectancy across the mathematics curriculum (Parmar & Cawley, 1997). Additionally, these students only attain fifth to sixth grade performance levels by the time they graduate from high school. Thus, their study of 1,200 students with learning disabilities found that these students experienced an age-in-grade discrepancy over a six-year period, demonstrating that the discrepancy progressively increases as students become older and move to higher grades.

In addition to the achievement gaps between students with and without disabilities, achievement gaps in the United States are also observed between students at risk due to economic factors and their peers. This issue does not appear to be limited to the United States. According to Shiel (2003), the National Literacy Strategy was put into place, in part, due to concerns regarding the quality of instruction, particularly in schools serving economical diverse students. Several researchers in the United States have found that socioeconomic status (SES) is significantly related to a student’s mathematics achievement (Lauzon 2001; Ma 2005; Okapala 2002). For example, Lauzon (2001) noted that a student’s SES led to lower-than-average test scores. This is supported by Ma (2005), who indicated that white and Asian students of low family SES demonstrated a lower rate of mathematical growth than students of a higher status. Moreover, when examining the mathematics achievement of fourth grade students during 1994, 1995, and 1996, Okapala (2002) found that a student’s economic status negatively impacted achievement on the North Carolina state mandated end-of-year tests. Similarly, when analyzing the Third International Mathematics and Science Study, Ercikam, McCreith, and Lapointe (2005) found that one of the strongest predictors of mathematics achievement and participation in advanced mathematics courses was a student’s SES.

Basic Principles of No Child Left Behind

The United States Department of Education web site (2008) identifies the following as “four pillars” of NCLB.

1. Stronger accountability for results: The focus is on enhancing achievement for all students including students who are disadvantaged. State and district report cards inform parents. Corrective actions must be taken if progress is insufficient.
2. More freedom for states and communities: States and districts are given unprecedented flexibility in how they use federal funds. Districts are allowed to use funds for their particular needs.

3. Proven education methods: Programs and practices proven via scientific research to improve student learning and achievement receive federal support.

4. More choices for parents: When a school fails to meet state standards parents may transfer their children to higher performing schools. Supplemental services must also be provided.

Under NCLB, states are allowed to establish their own curriculum standards, structure assessments that measure student performance, and set attainment levels of successful performance. The standards employed by states in mathematics tend to reflect the national curriculum standards developed by the National Council of Teachers of Mathematics (NCTM). These standards were described as being appropriate when first generated in 1989. However, many teachers find them to be abstract and difficult to translate into instructional practices. This complicates the process of aligning instruction with curriculum standards with which large-scale assessments in NCLB are aligned.

As a result, the National Mathematics Advisory Council Final Report (NMAC 2008) proposed a model based on what students need to know at particular grade levels. NMAC refers to the grade-specific outcomes as benchmarks for critical foundations in mathematics. Support for use of the NMAC recommendations instead of curriculum standards in mathematics framed in the Final Report of the National Mathematics Advisory Panel (2008) has been quick to emerge. For example, 50 professors in mathematics at three universities in the state of Missouri have recommended that the curriculum standards for mathematics in Missouri be reframed to reflect the NMAC recommendations (Catchings 2008).

**Blending Assessment with Instruction Program Construct**

It is in the context of emerging national standards, increasing demands for accountability and assessment, as well as public concern about the need for improved instruction, that the Blending Assessment with Instruction Program (BAIP) was conceptualized. It represents an initiative to enhance alignment of instruction in mathematics with curriculum standards and, in turn, state assessments under the prevailing conditions in United States schools as a consequence of NCLB.

In researching how best to design and produce resources to meet the needs of teachers responsible for mathematics instruction, researchers at the University of Kansas developed two sets of principles: (a) principles related to prevailing conditions in mathematics instruction and (b) principles related to access and adoption. These principles provided the construct for instructional design, technology interface decisions, and the architecture for the management system.

**Principles: Conditions in mathematics instruction**

1. **Instructional Alignment**: An underlying assumption of BAIP is that students’ failure to perform at prescribed performance levels is not necessarily a learner attribute, but represents a failure to translate curriculum standards into appropriate instructional resources to assist teachers in aligning their instruction with the curriculum standards that govern the development of state assessments. For instructional alignment to occur, teachers must understand the curriculum standards and be able to translate them into instructional practice. Given that curriculum standards are the cornerstone of NCLB, it is reasonable to expect that the standards are known...
and understood by teachers. However, many teachers lack an understanding of curriculum standards in mathematics. Thus, Maccini and Gagnon (2002) found that 5% of general education teachers and 45% of special education teachers who teach math were not familiar with the NCTM standards. In addition, their study found that only 59% of special education teachers and 78% of general education teachers felt confident about teaching the mathematics standards that the NCLB tests are designed to assess.

The consequence of failing to achieve instructional alignment is that many students are subjected to assessment over content, concepts, and skills that they have not been taught or exposed to. Not only does this put some students at a disadvantage, it also points to a weakness in the model many states apply when implementing NCLB. The availability of curricula aligned with standards has a positive effect on classroom practices (McGehee & Griffith 2001). Without curriculum alignment, students, especially those who are at academic risk or have a disability, face an unfair disadvantage on state assessment tied to NCLB accountability (Wiley, Thurow, & Klein 2005).

2. Teacher Content Knowledge: Even when teachers are familiar with the curriculum standards on which assessments are based, they still have to make decisions about how to translate the standards into strategies for teaching. This is particularly critical at the elementary level, where teachers tend to lack the needed content knowledge. In contrast to teachers at the middle and secondary levels, where licensure requirements dictate preparation as math educators, elementary teachers are prepared in several areas of pedagogy in addition to teaching mathematics (e.g., science, reading, and social studies). As a result, many are less prepared in content knowledge in mathematics. Additionally, a significant portion of elementary level teachers lack confidence in teaching mathematics. This adds to the need for instructional resources that are aligned with curriculum standards and offer detailed guidelines to assist teachers in making instructional decisions on how best to translate curriculum standards into effective teaching strategies.

3. Instructional Planning: Effective instructional planning is central to meeting the requirements of NCLB. Driven by standards, the law places teachers in the position of having to plan at a level that traditionally has not been characteristic of most teachers in the United States. That is, they must bring to the planning process not only the skills essential to instructional planning, but also the content knowledge necessary to make the decisions inherent in translating standards into instructional strategies. Research on differences in how teachers are prepared in China and the United States report that while pre-service teachers in China have less preparation in mathematics than their counterparts in the United States, their mathematics knowledge is more profound, more flexible, and more adaptive (Ma 1999). The differences between instruction and mathematics content knowledge has been attributed to the amount of time teachers in China devote to developing, reflecting on, and modifying daily instruction. Specifically, in China teachers spend about four hours a day in planning (Shen Sue & Fan 2007).

4. Explicit Instruction/Guided Practice: According to the Final Report of the National Mathematics Advisory Panel (2008), students who have mathematical difficulties benefit from explicit instruction that (a) models problem-solving skills using a variety of examples, (b) allows time and support for guided and independent practice, and (c) provides students with extensive feedback. This is backed by years of research showing that effective teaching occurs when teachers present material in small steps, model procedures, and check for student understanding (Rosenshine 1997; Rosenshine & Stevens 1986). Similarly, Mastropieri, Scruggs, and Shiah (1991) found, after reviewing 30 research studies in the area of mathematics,
that variation of modeling, demonstration, and feedback improved and maintained the acquisition of math skills.

5. **Findings:** The findings of the National Math Advisory Panel regarding the impact of practice and feedback are not new. The effectiveness of feedback in learning can be traced back to studies conducted by Thorndike. More recently, Mory (2004) has summarized the history of research on the effectiveness of feedback. Further, when evaluating the effects of immediate or delayed feedback in the acquisition of addition, subtraction, multiplication, and division facts, Brosovic, Epstein, and Dihoff (2006) found that immediate feedback over delayed feedback aided third-grade students in acquiring math facts. Moreover, the role of guided and independent practice in eradicating learning errors and misconceptions before they cause lasting effects has been well documented (Hunter 1994; Joyce, Weil, & Calhoun 2004). According to Hunter (1994), guided practice can help ensure that students can complete tasks independently without practicing continual errors. A study by Hudson (1997) found that guided practice following short lecture segments helped students with learning disabilities retain content information better than independent practice alone.

Clearly, if we expect to be able to reach all students and teach all of the objectives and standards, instruction must be carefully planned (Watkins & Slocum 2004). That is, time must be dedicated to plan how to incorporate directed instruction, guided practice, and feedback into daily instruction. One way to accomplish this is to develop precisely planned instructions or lessons laid out in lesson scripts. Lesson scripts are written narratives outlining what teachers should say to teach or convey academic information, what questions teachers should ask their students, and what answers students should provide (Gunter & Reed 1997). By providing instruction via lesson scripts, teachers can be certain that all students have access to the same content through explicit instruction that provides opportunities for guided practice and feedback.

**Principles: Access and Adoption**

1. **Supplemental:** Most districts have a curriculum that teachers are responsible for implementing. Typically, therefore, while no new curriculum is needed, supplemental resources that aid teachers in the instructional alignment process may be needed. Such resources must be coordinated with the respective state standards and in a format that is easy for teachers to use. Further, since teachers vary in their need for additional resources in the instructional alignment process, supplemental resources should be in a format that helps teachers decide which elements of the resources are most valuable to them.

2. **Professional Participation in Development:** Teachers were viewed as a significant resource in the process of developing BAIP resources. The challenge is to find the best teachers with the appropriate development skills. The primary strategy employed in selecting writers for participation in the development of BAIP was to look for evidence of student achievement at the building level as measured by state assessments over a period of time (e.g., three years). This was viewed as evidence of teaching effectiveness. Teachers were then asked to serve on writing teams. A team was comprised of a teacher at grade level and one grade below.

3. **Integration with State Assessment Strategies:** In many districts today, teachers experience pressure or at least high expectations that their students will perform well on state assessments. The publication of AYP results at the community and state level in the media adds to this pressure. Consequently, it is only reasonable to expect that teachers will be responsive to resources and opportunities that enhance their efforts to meet the instructional needs of their students. Teaching to the test is not the answer. Instead, structuring supplemental resources in a
manner that reflects their alignment with the curriculum standards will allow teachers to make a judgment about the value of the resources relative to their needs.

4. **Self-Contained Resources**: Teachers have little time to search for resources on top of all their other daily demands. Therefore, in developing supplemental resources, it is important to make them as self-contained as possible rather than directing teachers to a myriad of related resources.

5. **Teacher Feedback**: If supplemental resources involve student assessments, it is important that the results be made immediately available to teachers. Current technologies allow for results to be instantaneously transferred to teachers. In an environment where teachers are asked to make decisions based on student performance, they are greatly disadvantaged by delays in providing student performance feedback on instructionally related measures.

6. **Scalability**: The resources of time, expertise, technology, and the expenses associated with developing resources to aid teachers nationally combine to make scalability an essential development goal. The challenge inherent in achieving scalability involves allowing teachers the flexibility to adapt resources to their particular needs and to complement the curriculum they are implementing in their classrooms.

7. **Usability**: Inherent in the need to make resources available at scale is the importance of ensuring, via an intuitive format, (a) ease of navigation, (b) access to resources in a manner that allows teachers to customize lessons, (c) the capacity to print any aspect of the resource(s) in accordance with teacher needs, (d) the ability to preview material such as PowerPoint slides or handouts to determine if they need to be customized to the learning characteristics of a given group of students, and (e) the ability to download resources onto the user’s computer desktop.

The BAIP model that evolved from these principles consists of 276 lessons for grades 3, 4, 5, 6, 7, 8, and high school. The lesson plan design is research-based and is intended as a resource for teachers as they develop their own lesson plans. Each lesson is accompanied by two online tutorials aligned with the lessons and made available to students at any time. Further, a management system enables teachers to monitor individual and group progress as reflected in the performance of their students, thereby enhancing their ability to make appropriate instructional decisions.

**BAIP Resource Design**

After two years of development, the lessons and tutorials were pilot tested in the spring of 2007 with 2,000 students in grades 5, 6, 7, and 8. After making revisions based on the results of the pilot test, the materials were subjected to large-scale beta testing during the spring of 2008. The beta test involved 187 school districts and 83,551 students in grades 3, 4, 5, 6, 7, 8, and high school, including 3,777 students with disabilities. The following lesson and tutorial descriptions reflect the designs subjected to the beta test.

**Classroom Teacher Lesson Design**

The lessons are tied to indicators that operationally define each standard, with approximately 15 indicators per standard. Lessons are not intended to represent a curriculum but to serve as resources to help teachers align their instruction with the skills and concepts on which prevailing assessment standards are based. The lessons are also designed to help teachers respond to specific learning needs that have been identified through formative assessment data from online standards-based tutorials.
The lessons have been designed to be accessed online. As such, they can be reconfigured into personalized lesson plans or used as presented, and any aspect of a lesson can be printed if a teacher prefers to work from a hard copy. Templates were developed for each feature of the instructional design for ease of production for web-based delivery. Writing teams comprised of master teachers developed the lessons at each of the targeted grade levels, and each lesson was subsequently reviewed by Subject Matter Experts (SME) in mathematics as part of a jury process.

The BAIP lesson design is based on five frameworks that are essential for effective learning: Contextual, Teaching, Lesson, Application, and Extensions.

**The Contextual Framework** serves as an introduction to the lesson by providing basic information about the standard, benchmark, and indicator pertaining to the lesson (see Fig. 1).

**The Teaching Framework** provides further details about the indicator and serves as an instructional tool designed to increase the teacher’s knowledge about the specific indicator. Fig. 1. Contextual framework of a seventh-grade lesson.

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**The Lesson Framework** begins with key prior knowledge concepts that students must have mastered and strategies for reviewing these skills in connection with the new knowledge. Thus, it serves to link students’ understanding, experiences and background knowledge to important new concepts (Falk 2000). According to the NCTM (2000), “in a coherent curriculum mathematical ideas are linked to and build on one another so that students’ understanding and knowledge deepen and their ability to apply mathematics expands” (2). Therefore, the lesson identifies and provides instructional strategies for key prior knowledge and skills related to the concept. The Lesson Framework also provides teachers with an age-appropriate application of the new concept and/or skill, which is crucial to achieving deep understanding. This age-friendly description of the concept and/or skill can also serve to motivate and capture students’ interest (Robinson, Robinson, & Maceli 2000).

Finally, the Lesson Framework provides teachers with specific strategies to introduce concrete models of a concept and/or skill, followed by step-by-step demonstrations of the mathematical processes. Each of the strategies is described explicitly in terms of teacher prompts and corresponding student responses. The prompts serve two purposes. First, cueing and choral
responses require students to be actively engaged in the lesson (Little 2003). Second, students’ responses allow the teacher to continuously monitor students’ knowledge and skill acquisition. The online tool allows teacher access to training on the lesson model and describes how each feature works, in addition to presenting the lessons to the teacher within an e-learning design. The lessons are self-contained such that teachers are not referred to other web sites to search and review resources as part of using and/or modifying the lessons. This model was designed to minimize the time required on the part of teachers to integrate the lesson, concepts, related strategies, and curricular standards as part of their instruction.

The Application Framework follows a three-step process of (a) guided practice, (b) independent practice, and (c) open-ended validation questions. BAIP provides teachers with all the materials necessary to perform these three steps, including practice sheets and a grading rubric to be used with the open-ended validation questions. Additionally, prompts are provided for teachers to utilize in guiding students through the initial guided practice activities.

The Extensions Framework provides teachers with additional activities for students with learning disabilities and/or any students struggling with the concept. These activities range from critical skills that might need to be reviewed for students to advanced applications of a given indicator.

Fig. 2 illustrates the organization and content of the lesson design. Each feature in the outline represents an interactive feature of the online version of the teacher lessons.

Fig. 2. Outline of lesson design format.

<table>
<thead>
<tr>
<th>Lesson Design Format</th>
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<tbody>
<tr>
<td><strong>I. Contextual Framework:</strong></td>
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<tr>
<td>A. Standard</td>
</tr>
<tr>
<td><strong>II. Teaching Framework:</strong></td>
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<tr>
<td>A. Instructional Translation:</td>
</tr>
<tr>
<td><strong>III. Lesson Framework:</strong></td>
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<tr>
<td>A. Prior Knowledge:</td>
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<tr>
<td>1. Step-by-step review of prerequisite skills for the lesson</td>
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<tr>
<td>B. Model New Concept:</td>
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<tr>
<td>1. Concrete or semi-concrete example</td>
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<tr>
<td><strong>IV. Application Framework:</strong></td>
</tr>
<tr>
<td>A. Practice:</td>
</tr>
<tr>
<td>1. Guided Practice</td>
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<tr>
<td>B. Validation:</td>
</tr>
<tr>
<td>1. Reflection: Students articulate their understanding of the indicator and what they know</td>
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<tr>
<td><strong>V. Extension Framework:</strong></td>
</tr>
<tr>
<td>A. Activities for Children in Need of Enrichment</td>
</tr>
</tbody>
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**Instructional Support:** Vocabulary, Handout, PowerPoint

**Tutorial Design**
The web-based tutorials are designed for independent study and to provide immediate feedback to the student. According to Martindale, Cates, and Qian (2005), appropriate use of technologies such as web-based resources contributes to effective learning. In fact, when evaluating a web-based instructional tool designed to provide interactive practice aligned with Florida’s Sunshine State Standards, Martindale, Pearson, Curda, and Pilcher (2005) found that fifth-grade students who used the tool scored significantly higher than those who did not use it in mathematics on the Florida Comprehensive Assessment Test. In addition, McDonald and Hannafin (2003) showed that third-grade students who interacted with a web-based review program scored higher on the State of Virginia’s Standards of Learning Exam than students who did not interact with the program.

The intent of the BAIP student tutorials is to help students understand the skills and concepts required to achieve the indicators associated with standards. To that end, they incorporate assessment items stated in a format similar to that used in state assessments. Students begin the tutorials by selecting an indicator related to a standard. Once the indicator is selected, the mathematics content within the indicator is introduced in student-friendly language. Next, the student is presented with a mathematical problem and instructed to choose the correct answer. (See Fig. 3 for a sample screen.) The four response choices for each item are based on three common misconceptions of mathematics principles that students exhibit in learning math concepts. If students select an incorrect response, they are given a brief explanation of why the choice was incorrect. Further, students are offered a guiding question on the next item to target their thinking before they attempt another item measuring the same concept. The tutorial then provides one more equivalent practice items and a final “challenge” item, which involves a slightly different context or problem, but the same content/skill. The ultimate focus is on students’ misconceptions and targeting the instruction to enhance students’ knowledge so that they learn why a given response is correct or incorrect. Directing students through an adjusted thinking process before a second attempt is critical to correcting misconceptions linked to a specific content topic.

BAIP moves well beyond prescribing the same general instruction to all students based on the erroneous assumption that all students missed the same item for the same reason. Thus, the tutorials not only provide students with formative feedback, but also provide teachers with formative feedback about student misconceptions and gaps in understanding of mathematics knowledge and skills. These formative assessment data can be used by teachers to make data-driven decisions regarding classroom instruction.

Fig. 3. An example of a practice problem screen.
If students answer the four problems correctly, they are given the option to move on to another indicator. If they miss one of the four problems, the web-based tool notifies the teacher that they did not answer the questions correctly and reroutes students back to the key math idea so that they can try the problems again. Students have two opportunities to answer the problems correctly before being routed to another indicator.

Fig. 4 illustrates the steps through which students progress as they complete a tutorial. Fig. 4. Steps of the web-based tutorial.

### Steps of the Web-Based Tutorial

**Step 1:** Selection Screen: Students are presented with a list of concepts covered in a standard and asked to select a concept.

**Step 2:** Key Math Idea: A brief description of the indicator associated with the standard to be learned and practiced is provided.

**Step 3:** Instructional Problem: Students are asked to answer a question based on the concepts covered in the indicator introduced on the previous screen.

**Step 4:** Instructional Explanation: An explanation of the mathematical process that must be followed to figure out the correct answer for the problem presented on the previous screen is provided.

**Step 5:** Practice Problem-1: A new mathematical problem over the same content is presented and students are asked to answer it. Students are told if they correctly answered the question or not. An explanation on how to solve the mathematic problem is provided.

**Step 6:** Practice Problem-2: A new mathematical problem over the same content is presented and students are asked to answer it. Students are told if they answered the question correctly or not. An explanation on how to solve the mathematic problem is provided.

**Step 7:** Practice Problem-3: A new mathematical problem over the same content is presented and students are asked to answer it. This question is designed to help ensure students have learned the concepts and can generalize what they have learned. Students are told if they answered the question correctly or not.

**Step 8:** End of Tutorial: If students get all four questions correct, they are routed to the selection screen to select a new indicator. If they do not get all four questions correct, data are sent to the teacher and students are re-routed to the beginning of the same tutorial.

Throughout, BAIP underscores the importance of data-based decision making on the part of teachers. Thus, teachers receive records of how well each student is doing on the tutorials for use in instructional planning, including which lessons they might want to emphasize in their teaching. Data are aggregated by individual students and classrooms.
Lessons Learned During the Development and Beta Testing of BAIP

The staff of the e-Learning Design Lab (eDL) at the University of Kansas, where the design, development, and production of BAIP occurred, along with the management of the beta test, is experienced in developing large-scale online resources for practicing teachers as well as teacher education. The standard development and production processes generalized to the development of BAIP resources. Beta testing processes specific to BAIP were designed largely through the Center for Educational Testing and Evaluation (CETE) at the University of Kansas with logistical support from the Kansas State Department of Education. The focus of the beta test was largely directed toward seeking formative and fidelity information applicable to modifying and/or enhancing features of BAIP, validating implementation strategies and assessing the effectiveness of BAIP in an unobtrusive manner. The latter was important as the goal was to engage teachers in using BAIP and keep the obvious nature of research to a minimum. A major test of BAIP will occur following the revision process.

Lessons Learned in BAIP Lesson Development

Lessons learned during the content development process for lessons that have implications for further development and that were responded to during the formative process include the following:

• Assessment, subject matter, technology, instruction, and content management expertise are central to creating BAIP-type products.
• Writing lessons against a research-based model is difficult, but effective. The classroom teachers on the writing teams, while knowledgeable about the lesson design features, were not experienced in writing lessons in the detail required by the instructional design for BAIP lessons. This resulted in the need for additional training and implementation of a systematic review process focusing on content accuracy and compliance with the instructional design.
• Activities are easier to write than teaching concepts. This became particularly apparent in the development of lessons for grades 3, 4, 5, and 6, which involved experienced elementary teachers. It was not as evident at the middle and secondary grades. The reason for this difference seems to be related to team members’ preserves preparation. That is, elementary teachers are prepared to teach a wide array of subjects, including mathematics, whereas at the middle and secondary levels teachers who teach math are truly trained to be math educators.
• To ensure standards are understood and translatable into instructional practices, the focus must be on teaching concepts. This was reinforced through the feedback provided to writers by the subject matter experts during the review process.
• The language of math used by the writers was not uniform, especially at the elementary level. This lack of consistency was solved through an editing process. Specifically, an extensive, essential vocabulary was developed for each lesson and extended into the design of the tutorials to ensure the use of acceptable mathematics terms.
• Aligning teaching concepts and applied examples to indicators is important to teachers. This became apparent during the content development stage of creating the lessons, where the lesson writing teams, comprised of more than 60 carefully selected classroom teachers, provided formative input about their perceptions of the instructional design.
• Teachers appreciate the self-contained nature of the resources. As for the alignment feature, the writers were quick to confirm that teachers would value the self-contained model.
Having all resources necessary for teaching a lesson provided within the lesson format saves teacher time.

- The use of templates and validated processes for content management and moving content to online production is important. We also found early in the data entry of lesson copy that it was helpful if data entry personnel were familiar with mathematics. This reduced the number of errors resulting from the data entry process.

  The scalability requirement and the magnitude of the development project dictated the development of a lesson builder tool to automate many of the technical development processes.

**Lessons Learned in Tutorial Development**

The following lessons learned during the tutorial development process were found to have major implications for designing tutorials applicable across ability levels.

- The process of writing tutorials required skills not needed in writing lessons. This was due largely to the assessment items that were central to the tutorial design.
- Items embedded in the instructional tutorials were stated in the same format as items in the summative assessments. This minimized the necessity of learners having to adjust to a new assessment format when they took state assessments.
- Because the tutorials were intended to be completed by students, consistency of format design was essential. Consequently, a small number of tutorial writers were used.
- The focus was on instruction of math skills and concepts. An effort was made to keep the reading difficulty of the text below the reading level of the targeted grade level to minimize the impact of reading on learning the math skill.
- Editing was routinely integrated with alpha testing during development so that the content was reviewed as part of testing the functionality of the tutorial.
- Development of the tutorial design and the management system was an iterative process. This approach was chosen because value was placed on teachers having immediate access to performance data based on the completion of tutorials.
- It was important for teachers to be able to control the assignment of tutorials and monitor student performance to inform their teaching and instructional planning. Consequently, significant effort was invested in the management system.
- The automatic personalization of tutorials for each student added motivational attributes.
- In order to ensure that students understood the instructional features of the tutorials, graphics were used when appropriate. In total, 1,600 graphics were embedded in the 417 tutorials.
- To accommodate the diversity of learners, teachers insisted on audio capacity for the tutorials. This required the creation of 1,600 altags.
- The cost of creating tutorials is directly related to the extent visualization images and animation required. For example, the development of cognitive tutorials is far more time consuming and labor intensive than the design ultimately adopted for BAIP.

**Lessons Learned in Beta Test Implementation**

Lessons learned during the implementation of the beta test also have implications in preparation for the final release. Examples include the following:

- Use data can be inferred to indicate the perceived needs of teachers for resources such as BAIP lessons and tutorials. Each superintendent in the state received a letter inviting his or her district to participate in a 12-week beta test of BAIP along with a description and demonstration
site. The same information was sent to principals, curriculum coordinators, and test coordinators. The response from districts, without any follow-up, reflected great interest in the BAIP model.

- 231 superintendents out of a possible 297 expressed interest
- 187 districts became active users
- 83,551 students were enrolled in BAIP
- 3,777 students with individualized education programs (IEPs) were included
- 80,114 lessons were accessed by teachers
- 1,206 school buildings participating in 187 districts
- 574,117 tutorials were completed
- 94% of the tutorials attempted were completed

Following the beta test, a 19-item fidelity survey instrument was sent to each participating teacher. A total of 1,051 responses were received without follow-up reminders. Examples of the results included the following:

- Extensions for students with disabilities were considered helpful, but not sufficient.
- Mini lessons based on state modified assessments were proposed.
- Training needs to be focused on teachers.
- Teachers varied in their use of BAIP, in that some used lessons only, some used tutorials only, and some employed the system as intended.
- How BAIP was used depended in part on how they were introduced to BAIP.
- The trainer of trainers’ model was effective for orientation.
- Direct teacher training was needed for implementation.
- A combination of webinars, video, and face-to-face sessions would be helpful.

The BAIP staff was committed to seeking input from end users, including classroom teachers, curriculum consultants, test coordinators, subject matter experts, professional development specialists, and others during the development process and beta testing. Prior to implementation, seven regional sessions were held in which lessons and tutorials were demonstrated and open-ended discussions conducted. An online newsletter was also distributed to seek input during the beta testing. Additionally, a help line was established where teachers and others could call in with questions or comments. Every effort was made to be responsive as quickly as feasible. These avenues were perceived as being important to learning the strengths and weaknesses of the BAIP system and suggestions for improvement. A network involving the staff and external subject matter experts was created as a means of finding solutions to issues that required immediate attention. These efforts, in turn, resulted in relationships that facilitated an effective formative approach to development.

Lessons Learned in Student Performance

Due to the time of the year, the beta test was only twelve weeks long. As a result, teachers varied the amount of lessons they taught and the number of tutorials they assigned. This variation and duration limited the conclusions that can be drawn from the results of student performance on items embedded in tutorials and performance on state level NCLB tests. However, there were trends observed in the available data. Analysis was targeted to grades 4, 5, and 6.

- The mean number of items in each tutorial answered correctly out of four by students with IEPS was 2.32, whereas non-disabled peers averaged 2.53.
- BAIP was effective across the skill area sub domains and across applications and skills representing different complexity levels.
• The more tutorials completed, the higher the performance on state assessments of students using BAIP than non users.
• The effectiveness of BAIP in enhancing achievement was positive across the three target grades with the highest being at grade six.
• The feedback from teachers, as reflected in the fidelity survey, indicated a positive impact of BAIP on student learning.

Conclusion
The Blending of Assessment with Instruction Program (BAIP) is built on the premise that in meeting the expectations of a standards-based instructional system, such as that defined by the No Child Left Behind legislation in the United States, instruction must be aligned with curriculum standards that underlie the summative assessments. To achieve instructional alignment with curriculum standards, it is important that teachers not only understand the meaning of the standards, but are also able to translate standards into instructional strategies. Because schools already have curricula in place, the BAIP resources, designed to provide assistance to teachers in the alignment process, were intended to be comprehensive and flexible. Thus, they can be used in a supplemental manner. Learner-based resources, such as the online tutorials being aligned with the lessons, add an important student experience. Teachers prefer that resources be self-contained so they are not directed to other URLs to access the resources and also that feedback on student performance is immediate.

Development is underway for specific lessons for students with disabilities and at-risk students as well as resources for parents (i.e., instructional activities, teaching tips and a mediated dictionary of essential terms). These resources will be aligned with the lessons and tutorials. The management system will also be expanded to accommodate the parent resources and place the teacher in control of managing these resources as well as communications with parents. A science version of BAIP is currently underway with plans in the future for a BAIP version in reading.

References


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