STATUTORY REPORT

2013-2014

CHARTER SCHOOLS

WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION
TONY EVERS, PhD, STATE SUPERINTENDENT
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Executive Summary

As stated in § 115.28 (49), Wis. Stats., the Wisconsin Department for Public Instruction (DPI) is required to submit this report to the Legislature in the manner provided under § 13.172 (2), Wis. Stats., regarding the status of existing charter schools, the number of petitions for new charter schools, and the action taken by school boards and the DPI on petitions for new charter schools. This report offers the results of charter school activity in the 424 Wisconsin school districts during the 2013-2014 school year.

This report documents two distinct levels of decision making regarding charter school proposals. A first-level decision occurs during the charter school’s development stage. The school district may approve further study of a charter school concept, participate in a consortium of school districts interested in opening a charter school, or sign a planning grant with the purposes of seeking federal charter school planning funds from the DPI. A second-level decision occurs during the implementation stage. The school district issues a charter school contract, provides a signature on an agreement to participate in a multi-district charter school, or signs an implementation grant with the purpose of seeking federal charter school startup funds from the DPI.

The DPI conducted an electronic survey and personally contacted school district officials to compile the necessary data. One hundred percent of the Wisconsin school districts responded to the survey.

During the 2013-2014 school year, 36 districts (8.5 percent) reported charter school activity as defined above, including at least one district in ten of the twelve regional Cooperative Educational Services Agencies (CESA). A breakdown of the activity shows 30 school boards made 34 first-level charter school decisions, and 25 school boards made 26 second-level charter school decisions. Of the first-level decisions, 31 of 34 (91.2 percent) were approved. Of the second-level decisions, 25 of 26 (96.2 percent) were approved. While 11 districts reported a first-level decision and not a second-level decision, 6 school districts reported a second-level decision but not a first-level decision.
Charter schools, as defined by the United States Department of Education (USDE), are a form of public school choice that provides innovative educational options for parents and students. Charter schools are nonsectarian and are created through a contract, or charter, between the operators and a chartering authority. The charter defines the school’s mission and methods and describes how the school will meet the special needs and interests of its community, parents, and students. Therefore, charter schools become, in essence, living laboratories that may influence the larger public school system and introduce an element of entrepreneurship within that system. Although many goals for educating and preparing children are similar, each charter school fulfills a specific local need in education by offering choices in areas such as curriculum, teaching methodology, and classroom structure. The chartering authority holds the school accountable to its charter and for student achievement. Wisconsin’s charter school law gives charter schools freedom from most state rules and regulations in exchange for greater accountability with regard to results.

Charter schools have been in existence since the early 1990s. Minnesota passed the first charter school law in 1991. The following year, the first charter school in the United States opened in the Minneapolis-St. Paul area. Ten years later, over 1,700 charter schools were in operation, serving approximately 430,000 school children (Hill, Lake, Celio, Campbell, Herdman & Bulkley 2001). During the 2013-14 school year, there were approximately 6,440 charter schools in operation across 42 states and the District of Columbia serving over 2.5 million students. (National Alliance for Public Charter Schools, 2015).

Prompted by a boost of federal funding for charter schools, the number of charter schools over the last two decades has increased. The 2009-2014 appropriation for the USDE Public Charter Schools Program was $216 million (U.S. Department of Education 2013).
Wisconsin Charter Schools

History of Wisconsin’s Charter School Law

The Wisconsin Legislature established the Wisconsin Charter School Program in 1993 to provide educational alternatives for students in kindergarten through grade twelve. The initial law permitted ten school districts to establish up to two charter schools each, creating a cap of twenty schools statewide. The Stevens Point Area School Board authorized Wisconsin’s first charter school in 1994. In 1995, revisions to the law gave chartering authority to school boards statewide and eliminated the cap.

Further changes to the law allowed other entities besides school boards the ability to authorize charter schools. In 1997, the state gave chartering authority in Milwaukee to the chancellor of the University of Wisconsin – Milwaukee (UW-Milwaukee), the Milwaukee Area Technical College (MATC), and the Common Council of the City of Milwaukee. In the 1998 budget adjustment session, the state allowed districts to contract with one of the twelve Cooperative Educational Service Agencies (CESAs) to operate a charter school located within the CESA’s region. In the 2001-2003 budget bills, the University of Wisconsin – Parkside (UW-Parkside) was given chartering authority, allowing it to establish a single charter school. These independent chartering entities (UW-Milwaukee, UW-Parkside, MATC, and the City of Milwaukee) are often referred to as 2R authorizers because §118.40 (2r) is the statute that pertains to these entities. (For more information, see 2R or Independent Authorizers.)

In addition to increasing the number of authorizing entities, the law has undergone other modifications. The 1998 budget adjustment session established a) procedures for when a school board is petitioned for the opening of a charter school; b) procedures for converting a nonsectarian private school to a charter school; and c) the requirement for charter schools to state their relationship with a school district as an instrumentality or non-instrumentality. Changes that occurred in the 2003-2005 biennial budget exempted a specific charter school sponsored by UW-Milwaukee (Woodlands Academy) from some residency requirements. Additional changes in 2005 resulted in the elimination of previous school year attendance requirements for students residing in Milwaukee. In 2006, the law was changed again to allow authorizers to enter into a contract with a charter school that enrolls or offers limited courses to one sex, provided that a comparable school or course is available to the opposite sex. In 2008, the law was further amended to clarify requirements for virtual charter schools. In 2013, the legislature expanded the locations of charter schools authorized by the UW-Milwaukee to include charter schools located anywhere in Milwaukee County or in an adjacent county. In addition, students who reside in Milwaukee County or in an adjacent county can now attend any independent 2R charter school established in Milwaukee County or in an adjacent county.
Growth of Charter Schools in Wisconsin

With changes in the law, increased federal funding, and greater interest, the number of charter schools in Wisconsin has grown. Table 1 shows the growth of Wisconsin charter schools from fall of 1994 to fall of 2013.

Table 1

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of Charter Schools</th>
<th>Percent Increase from Year Before</th>
</tr>
</thead>
<tbody>
<tr>
<td>1994-1995</td>
<td>1</td>
<td>-</td>
</tr>
<tr>
<td>1995-1996</td>
<td>8</td>
<td>700%</td>
</tr>
<tr>
<td>1996-1997</td>
<td>13</td>
<td>63%</td>
</tr>
<tr>
<td>1997-1998</td>
<td>18</td>
<td>38%</td>
</tr>
<tr>
<td>1998-1999</td>
<td>40</td>
<td>122%</td>
</tr>
<tr>
<td>1999-2000</td>
<td>64</td>
<td>60%</td>
</tr>
<tr>
<td>2000-2001</td>
<td>92</td>
<td>44%</td>
</tr>
<tr>
<td>2001-2002</td>
<td>106</td>
<td>15%</td>
</tr>
<tr>
<td>2002-2003</td>
<td>126</td>
<td>19%</td>
</tr>
<tr>
<td>2003-2004</td>
<td>136</td>
<td>8%</td>
</tr>
<tr>
<td>2004-2005</td>
<td>162</td>
<td>19%</td>
</tr>
<tr>
<td>2005-2006</td>
<td>181</td>
<td>12%</td>
</tr>
<tr>
<td>2006-2007</td>
<td>188</td>
<td>4%</td>
</tr>
<tr>
<td>2007-2008</td>
<td>231</td>
<td>23%</td>
</tr>
<tr>
<td>2008-2009</td>
<td>221</td>
<td>-4%</td>
</tr>
<tr>
<td>2009-2010</td>
<td>206</td>
<td>-7%</td>
</tr>
<tr>
<td>2010-2011</td>
<td>206</td>
<td>0%</td>
</tr>
<tr>
<td>2011-2012</td>
<td>232</td>
<td>13%</td>
</tr>
<tr>
<td>2012-2013</td>
<td>238</td>
<td>3%</td>
</tr>
<tr>
<td>2013-2014</td>
<td>242</td>
<td>2%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

For the 2013-2014 school year, 242 charter schools were in operation in Wisconsin, an increase of 2% from the previous school year. There were 100 Wisconsin school boards that authorized 219 charter schools, and three non-school board authorizers sponsored 23 charter schools. While 23 new charter schools opened in 2013, by the end of the 2013-14 school year 23 other charter schools closed for a variety of reasons, primarily due to financial difficulties and low student enrollment. Nevertheless, Wisconsin ranks in the top ten nationally for the number of charter schools operating within the state (see Table 2). Over 45,000 Wisconsin students (5.2% of all Wisconsin K-12 students) attended a charter school during the 2013-2014 school year.
Through the years Wisconsin has received national praise for its charter school initiative. In 2009, the DPI was awarded a five-year $69.64 million federal grant from the USDE to support both the development and implementation of new charter schools and the dissemination of best practices of current charter schools. These federal funds are disseminated through the Wisconsin Charter School Program (WCSP), housed in the DPI.

The goals for the WCSP include a) the opening of 130 new charter schools; b) the majority of schools having adequate yearly progress (AYP) on assessments statewide; c) charter schools meeting or exceeding state proficiency levels in math and reading; d) improving the graduation rate for charter school students; e) awarding at least fifteen dissemination grants to support charter and traditional schools for the benefit of students and their educational achievement; and f) the majority of charter schools demonstrating strong leadership and fiscal stability after three years of operation.

It should be noted that, while charter school grant funds may influence and encourage the development of charter schools, chartering a new school at the local level is a separate and distinct activity from applying for charter school grant funds. Chartering requires communication and decision making between the operator of the charter school and the local authorizer, usually the school board. There are some charter schools operating in Wisconsin that do not apply for or receive any funds through the WCSP. These schools are funded similarly to other public schools, primarily through the use of state and local aid.

### Table 2

**States with the Most Charter Schools**

<table>
<thead>
<tr>
<th>Rank</th>
<th>State</th>
<th>Total Number of Charter Schools (2013-14 data are estimates except Wisconsin – DPI data)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Rank</td>
</tr>
<tr>
<td></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td></td>
<td></td>
<td>2</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3</td>
</tr>
<tr>
<td></td>
<td></td>
<td>4</td>
</tr>
<tr>
<td></td>
<td></td>
<td>5</td>
</tr>
<tr>
<td></td>
<td></td>
<td>6</td>
</tr>
<tr>
<td></td>
<td><strong>Wisconsin</strong></td>
<td>7</td>
</tr>
<tr>
<td></td>
<td></td>
<td>8</td>
</tr>
<tr>
<td></td>
<td></td>
<td>9</td>
</tr>
<tr>
<td></td>
<td></td>
<td>10</td>
</tr>
</tbody>
</table>

Overview of Wisconsin’s Charter Schools

Below is a brief overview of Wisconsin’s charter schools. This and related information can be found on the DPI charter school website at [http://dpi.wi.gov/sms/charter-schools](http://dpi.wi.gov/sms/charter-schools). Additionally, the DPI publishes an annual charter school yearbook that includes a description of each operating charter school in the state.

Aspects of Autonomy

Wisconsin’s charter schools are exempt from most state requirements regarding public education. However, they are not exempt from local school board policies unless negotiated and documented in the charter school contract. The purpose of these exemptions is to allow charter school developers to be free in creating and establishing independent governance and administrative structures.

Charter schools are free to be creative developing their administration and governance structures as long as parental involvement is required and the governing board is independent and autonomous from the authorizer. The governance board must have autonomy related to policy, budget, and personnel. Therefore, a majority of the governance board members should be non-school district employees and non-school board members. Many charter schools break from traditional management models by establishing decision-making boards that include school staff, parents, area employers, and student representatives. Others have parent and teacher committees that address school needs, such as fund-raising and the budget. Parental involvement and participation are hallmarks of charter schools. Although many parents readily volunteer, parental service may not be made a condition of pupil admission.

Accessibility and Admission

Under federal law, charter schools must be equally accessible to all students in the school district. Charter schools may not discriminate on the basis of sex, race, religion, national origin, ancestry, pregnancy, marital or parental status, sexual orientation, or physical, mental, emotional, or learning disability. In addition, the charter must clearly describe how the school will achieve a racial and ethnic balance that reflects the balance in the school district as a whole.
Table 3

Wisconsin’s Charter School Population by Race/Ethnicity

<table>
<thead>
<tr>
<th></th>
<th>2013-2014</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Charter</td>
</tr>
<tr>
<td>White, not Hispanic</td>
<td>49.7%</td>
</tr>
<tr>
<td>Black, not Hispanic</td>
<td>27.0%</td>
</tr>
<tr>
<td>Hispanic</td>
<td>15.4%</td>
</tr>
<tr>
<td>Asian/Pacific Islander</td>
<td>5.1%</td>
</tr>
<tr>
<td>American Indian/Alaskan Native</td>
<td>0.8%</td>
</tr>
<tr>
<td>Two or more races</td>
<td>2.0%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

Regarding admission, preference must be given to students living within the attendance area of an existing school that is converted to a charter school. Nonresident students who want to attend the charter school may apply to do so under the Wisconsin Public School Open Enrollment Program, though placement is not guaranteed. If more students apply to attend a charter school than there are spaces available, a random lottery must be held. A charter school cannot charge tuition.

Attendance at a charter school is voluntary, and the district must provide alternative public education for pupils who do not wish to attend the charter school or who are not admitted to the charter school due to space constraints. This provision also applies should a school board enter into a contract that would result in the conversion of all the public schools in the district to charter schools.

Charter schools receiving federal grant funds are subject to the Non-regulatory Guidance of the Public Charter Schools Program of the U.S. Department of Education. For a copy of this document, which clearly spells out admission and lottery requirements, please visit: [http://www2.ed.gov/programs/charter/nonregulatory-guidance.html](http://www2.ed.gov/programs/charter/nonregulatory-guidance.html).

2R or Independent Authorizers

Although most authorizers are school districts, some other entities are permitted by state law to authorize charter schools. These entities include UW-Milwaukee, MATC, Common Council of the City of Milwaukee, and UW-Parkside. These independent chartering entities are often referred to as 2R authorizers because §118.40 (2r) is the statute that refers to these entities.

During the 2013-2014 school year, there were a total of 23 independent (2R) charter schools in operation in Wisconsin. Table 3 shows a list of these schools and their authorizers.
### Table 4

**Wisconsin’s Independent (2R) Charter Schools**

<table>
<thead>
<tr>
<th>Authorizer</th>
<th>School</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. City of Milwaukee</td>
<td>Central City Cyber School</td>
</tr>
<tr>
<td>2. City of Milwaukee</td>
<td>CEO Leadership Academy</td>
</tr>
<tr>
<td>3. City of Milwaukee</td>
<td>Darrell Lynn Hines Academy</td>
</tr>
<tr>
<td>4. City of Milwaukee</td>
<td>Downtown Montessori Academy</td>
</tr>
<tr>
<td>5. City of Milwaukee</td>
<td>Escuela Verde</td>
</tr>
<tr>
<td>6. City of Milwaukee</td>
<td>King’s Academy</td>
</tr>
<tr>
<td>7. City of Milwaukee</td>
<td>Milwaukee Academy of Science</td>
</tr>
<tr>
<td>8. City of Milwaukee</td>
<td>Milwaukee Math and Science Academy</td>
</tr>
<tr>
<td>9. City of Milwaukee</td>
<td>North Point Lighthouse Charter School</td>
</tr>
<tr>
<td>10. City of Milwaukee</td>
<td>Rocketship Southside Community Prep</td>
</tr>
<tr>
<td>11. UW-Milwaukee</td>
<td>Bruce Guadalupe Community School</td>
</tr>
<tr>
<td>12. UW-Milwaukee</td>
<td>Capitol West Academy</td>
</tr>
<tr>
<td>13. UW-Milwaukee</td>
<td>Milwaukee College Preparatory School – 36th Street</td>
</tr>
<tr>
<td>14. UW-Milwaukee</td>
<td>Milwaukee Scholars Charter School</td>
</tr>
<tr>
<td>15. UW-Milwaukee</td>
<td>School for Early Development &amp; Achievement (SEDA)</td>
</tr>
<tr>
<td>16. UW-Milwaukee</td>
<td>Seeds of Health Elementary School</td>
</tr>
<tr>
<td>17. UW-Milwaukee</td>
<td>Tenor High School</td>
</tr>
<tr>
<td>18. UW-Milwaukee</td>
<td>Urban Day Charter School, Inc.</td>
</tr>
<tr>
<td>19. UW-Milwaukee</td>
<td>VERITAS High School</td>
</tr>
<tr>
<td>20. UW-Milwaukee</td>
<td>Woodlands School</td>
</tr>
<tr>
<td>21. UW-Milwaukee</td>
<td>Woodlands School East</td>
</tr>
<tr>
<td>22. UW-Milwaukee</td>
<td>YMCA Young Leaders Academy</td>
</tr>
<tr>
<td>23. UW-Parkside</td>
<td>21st Century Preparatory School</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

### Instrumentality and Non-Instrumentality

In school districts, the school board may determine whether the charter school is an instrumentality of the school district in which it is located. If the board deems it an instrumentality, the district employs all personnel for the charter school. If the board determines the charter school is not an instrumentality, the personnel are considered employees of the charter school. In 2013-2014, of the charter schools authorized by districts, there were 188 (86 percent) instrumentality and 31 (14 percent) non-instrumentality charter schools.

Although some charter schools are identified as instrumentalities of the district, the word “instrumentality” is not defined in the charter school law and has had limited use in Wisconsin. The word was initially included in the charter law to ensure continuing eligibility of charter school teachers in the Wisconsin Retirement System. Instrumentality as used in the retirement law defines the employer, making it clear that the employing school district is responsible for worker’s compensation, unemployment compensation, employee insurance and benefits, liability for acts of school staff members, and so forth.
Creating a Charter School

In Wisconsin, there are two ways to create a charter school: by petition or by proposal. Each method is described below.

Charter School Petition

Written Petition
Writing a petition is a collaborative effort between local groups, usually including teachers, administrators, parents, community members, universities or technical colleges, CESAs, students, not-for-profit organizations, or for-profit businesses. Planning requires an understanding of state and federal law as it relates to education, local needs, and educational options.

By law, a petition must include all of the following information:

1. The name of the person who is seeking to establish the charter school.
2. The name of the person who will be in charge of the charter school and the manner in which administrative services will be provided.
3. A description of the educational program of the school.
4. The methods the school will use to enable pupils to attain the educational goals under §118.01, Wis. Stats.
5. The method by which pupil progress in attaining the educational goals under § 118.01, Wis. Stats., will be measured.
6. The governance structure of the school, including the method to be followed by the school to ensure parental involvement.
7. Subject to sub. (7) (a) and (am) and §118.19 (1), Wis. Stats. and §121.02 (1) (a) 2. Wis. Stats., the qualifications that must be met by the individuals to be employed in the school.
8. The procedures that the school will follow to ensure the health and safety of the pupils.
9. The means by which the school will achieve a racial and ethnic balance among its pupils that is reflective of the school district population.
10. The requirements for admission to the school.
11. The manner in which annual audits of the financial and programmatic operations of the school will be performed.
12. The procedures for disciplining pupils.
13. The public school alternatives for pupils who reside in the school district and do not wish to attend or are not admitted to the charter school.
14. A description of the school facilities and the types and limits of the liability insurance that the school will carry.
15. The effect of the establishment of the charter school on the liability of the school district.

To assist planners and authorizers, the DPI established a contract benchmark form that outlines required and suggested items for inclusion in a charter school contract (see Appendix A).

After the petition has been written, it must be signed by at least 10 percent of the teachers district-wide or at least 50 percent of the teachers employed at one school. The petition, which requests that the school board establish a charter school, is then filed with the school district clerk.

Public Hearing
The school board must hold a public hearing within 30 days after receiving a charter school petition. At the hearing, the school board considers both the level of employee and parental support described in the petition and the fiscal impact of the establishment of the charter school on the school district. Consequently, the school board may grant or deny the petition.

For Milwaukee only, if the school board denies a petition, then an appeal is possible. An appeal must be filed with the DPI within 30 days after receiving the denial from the school board. The DPI shall issue a decision, which is final and not subject to judicial review, within 30 days after receiving the appeal.

Contract
If the school board grants a petition, the school board must contract with the person named in the petition to operate the charter school. The contract must include all fifteen provisions required in the petition and may include other provisions agreed to by all parties. The contract may not exceed five school years and may be renewed one or more terms not to exceed five years. The contract must specify the amount to be paid to the charter school during each school year.

Conditions for Total Charter School Conversion
In special circumstances, a school board may grant a petition that would result in the conversion of all the public schools in the school district to charter schools. These circumstances must meet both of the following criteria:

1. At least 50 percent of the teachers employed by the school district sign the petition.
2. The school board provides alternative public school attendance arrangements for pupils who do not wish to attend or are not admitted to a charter school.

Charter School Proposal
Written Proposal
A school board may on its own initiative contract with an outside party to operate a charter school. The contract must include all of the fifteen provisions required in a petition (as noted above) and may include other provisions as agreed to by all parties. The term of this contract
may not exceed five school years and may be renewed for one or more terms not exceeding the five years. The contract must specify the amount to be paid to the charter school during each school year and often includes reasons and procedures for revocation or renewal.

**Notification**
Whenever a school board intends to establish a charter school, §118.40 (1), Wis. Stats., requires that the State Superintendent of Public Instruction be notified. A notice must include a description of the proposed school. A charter school contract, submitted to the department and which must include fifteen items according to §118.40, Wis. Stats., satisfies this required notification.

**Public Hearing**
In some situations, a private school may want to convert to a charter school or a school may want to convert to be a non-instrumentality charter school. This process starts with a public hearing held by the school district at least 30 days before entering into a contract. At the hearing, the school board considers both the level of employee and parental support for the changes and the fiscal impact of the establishment of the charter school on the school district.

**Conditions for Total Charter School Conversion**
A school board may not enter into a contract that would result in the conversion of all public schools in the school district to charter schools, except as noted above under *Charter School Petition*.

**First-Level and Second-Level Decisions**
School districts have two distinct levels of decision making related to charter schools. A first-level decision occurs during the *development* stage of a new charter school when the school district approves further study of a charter school concept, decides to participate in a consortium of school districts, or signs a planning grant with the purposes of seeking federal charter school planning funds from the DPI. A second-level decision occurs at the *implementation* stage when the school district issues a charter, provides a signature on an agreement to participate in a multi-district charter school, or signs an implementation grant with the purpose of seeking federal charter school startup funds from the DPI. Both levels of decision making are to help define petition and proposal activity as it relates to the planning and implementation of new charter schools. To measure this activity, the DPI annually distributes an electronic survey. The results of the 2013-2014 charter school activity survey are summarized in the next section.
Petition and Proposal Activity – Survey Results

This section describes the petition and proposal activity in school districts during the 2013-2014 school year as well as the action taken by school districts and the DPI. The terms “proposal” and “petition” are used interchangeably here. Additionally, although there are multiple authorizers in the state of Wisconsin (e.g. City of Milwaukee, UW-Milwaukee, MATC, and UW-Parkside), the data in this report specifically address local school board actions and do not include activity or actions taken on new charter school proposals by non-school board sponsors.

An introductory letter was mailed to the superintendents of all 424 school districts (see Appendix B). The letter requested that each district complete an electronic online survey that asked questions regarding charter school petitions and/or proposals during the 2013-2014 school years. By sending out reminders and contacting districts directly, 100 percent of the school districts responded. When inconsistencies were noted between survey data and grant documentation, a follow-up contact was made to the respondents to ensure accuracy and reliability of results from all sources of data.

The electronic online survey had 16 questions (see Appendix C). Questions 1-3 identified the district, district code, name and title of the person completing the survey. Questions 4-15 dealt with substantive issues related to charter school creation. The final question, 16, allowed for an open comment, giving districts an opportunity to comment generally about charter schools or comment specifically about the WCSP.

General Information

Most of the survey respondents were high-level administrators. Specifically, 377 (88.9 percent) indicated their title as being District Administrator, Superintendent, Assistant Superintendent, or Associate Superintendent. Eighteen survey respondents (4.2 percent) indicated their position as Assistant to the Superintendent, Administrative Assistant, or District Secretary. Eight survey respondents (1.9 percent) indicated a position at a school, such as Charter School Director or School Principal. Ten survey respondents (2.4 percent) indicated their title as being a director of education programming, such as Director of Learning, Director of Student Achievement, Director of Student Services, Director of Pupil Services, or Director of Instructional Services among others. The remaining survey respondents held positions such as Business Manager and Bookkeeper, among others.

Figure 1 provides a breakdown by CESA, comparing the number of first-level decisions made on proposed new charter schools during the 2012-2013 and the 2013-2014 school years. As shown, the number of charter school petitions increased in CESAs 4, 5, and 11, while CESAs 2, 9, and 10 remained steady. All other CESAs saw a decrease in the initial stages of charter school activity between the two years.
Figure 1
Comparison by CESA – Number of First-Level Decisions on Proposed New Charter Schools during the 2012-2013 and 2013-2014 School Years

Source: The Wisconsin Department of Public Instruction, 2014

Figure 2 displays a comparison of the number of districts with operating charter schools to the number of districts with first-level decisions for proposed new petitions for the 2013-2014 school year. Of the 30 districts with first-level decisions, 11 of them (36.7 percent) were currently not operating a charter school.

Figure 2
Comparison by CESA – The Number of Districts with Operating Charter Schools and the Number of Districts with First-Level Decisions on New Charter Schools in 2013-2014

Source: Wisconsin Department of Public Instruction, 2015
First-Level Decisions

Between July 1, 2013 and June 30, 2014, 30 districts reported a total of 34 first-level decisions. Districts approved 31 (91.2 percent) of the filed proposals for the reasons noted in Table 4.

Table 5
Reasons for Approval of First-Level Decisions

<table>
<thead>
<tr>
<th>Reason</th>
<th>Number (n=31)</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Realizes an alternative vision for schooling</td>
<td>25</td>
<td>80.6%</td>
</tr>
<tr>
<td>Attracts students</td>
<td>22</td>
<td>71.0%</td>
</tr>
<tr>
<td>Increases student achievement</td>
<td>19</td>
<td>61.3%</td>
</tr>
<tr>
<td>Increases parent/community involvement</td>
<td>18</td>
<td>58.1%</td>
</tr>
<tr>
<td>Serves a special population</td>
<td>14</td>
<td>45.2%</td>
</tr>
<tr>
<td>Participates in a charter school consortium</td>
<td>4</td>
<td>12.9%</td>
</tr>
<tr>
<td>Other</td>
<td>1</td>
<td>3.2%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

As noted in the table, the reason most given for approving new proposals by the respondents to our Wisconsin-wide survey was “realizes an alternative vision for schooling” (80.6 percent). To attract students (71 percent) and to increase student achievement (61.3 percent) were also frequently cited. A significant percentage of districts in Wisconsin (58.1 percent) noted “increases parent/community involvement” as a reason for approving new petitions, while serving a special student population was also commonly mentioned (45.2 percent). Some survey respondents (12.9 percent) cited participating in a charter school consortium as a reason for approving new proposals. Numerous districts cited multiple reasons for approving first-level decisions.

The table below shows reasons why districts denied first-level decisions. Two districts reported a total of three first-level denials. The principal reason identified for two denials was based on financial constraints. One district decided the concept was not unique or innovative. One district identified under Other a “lack of planning”. Past reasons for denials, which were not cited in 2013-2014, include: a) lack of teacher, parent, or community support; b) declining enrollment; and c) district liability.

Table 6
Reasons for Denial of First-Level Decisions

<table>
<thead>
<tr>
<th>Reason</th>
<th>Number (n=3)</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Financial reasons</td>
<td>2</td>
<td>66.7%</td>
</tr>
<tr>
<td>Concept not unique or innovative</td>
<td>1</td>
<td>33.3%</td>
</tr>
<tr>
<td>Other</td>
<td>1</td>
<td>33.3%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015
Second-Level Decisions

After the first-level approval, proposals must pass a second level of approval before a charter school can be established. Between July 1, 2013 and June 30, 2014, Twenty-five Wisconsin school districts reported making 26 second-level decisions. Twenty-five second-level decisions were approved, and one was denied. Districts that reported second-level decision approval of a proposal did so for a variety of reasons noted in Table 7.

Table 7

<table>
<thead>
<tr>
<th>Reason</th>
<th>Number (n=25)</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Attracts students</td>
<td>20</td>
<td>80.0%</td>
</tr>
<tr>
<td>Realizes an alternative vision for schooling</td>
<td>19</td>
<td>76.0%</td>
</tr>
<tr>
<td>Increases parent/community involvement</td>
<td>14</td>
<td>56.0%</td>
</tr>
<tr>
<td>Increases student achievement</td>
<td>13</td>
<td>52.0%</td>
</tr>
<tr>
<td>Serves a special population</td>
<td>11</td>
<td>44.0%</td>
</tr>
<tr>
<td>Participates in a charter school consortium</td>
<td>4</td>
<td>16.0%</td>
</tr>
<tr>
<td>Other</td>
<td>0</td>
<td>0.0%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

The reasons respondents provided for approving second-level decisions are generally consistent with the reasons provided for approving first-level decisions. Attracting students (80 percent), realizing an alternative vision for schooling (76 percent), increasing parent/community involvement (56 percent), and increasing student achievement (52 percent) were the top four reasons cited for approval of second-level decisions.

One district reported a denial of one second-level decision, citing financial reasons as the reason for denial. Historically, other reasons for denial at the second level have included declining enrollment, a determination that the charter school model was not sufficiently unique, and withdrawing from a multi-district consortium.

Table 8

<table>
<thead>
<tr>
<th>Reason</th>
<th>Number (n=1)</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Financial reasons</td>
<td>1</td>
<td>100%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

Source of Petitions and Proposals

A majority of charter school proposals came from school administrators, district superintendents, teachers, and parents. Table 9 shows the distribution of charter school proposal initiators.
Table 9

Source of Charter School Petitions and Proposals

<table>
<thead>
<tr>
<th>Source</th>
<th>Number (n=36)</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>School Administration</td>
<td>26</td>
<td>72.2%</td>
</tr>
<tr>
<td>Teachers</td>
<td>18</td>
<td>50.0%</td>
</tr>
<tr>
<td>Parents</td>
<td>15</td>
<td>41.7%</td>
</tr>
<tr>
<td>District Superintendent</td>
<td>14</td>
<td>38.9%</td>
</tr>
<tr>
<td>Community (not-for-profit)</td>
<td>10</td>
<td>27.8%</td>
</tr>
<tr>
<td>Business (for-profit)</td>
<td>2</td>
<td>5.6%</td>
</tr>
<tr>
<td>CESA</td>
<td>0</td>
<td>0.0%</td>
</tr>
<tr>
<td>Other</td>
<td>0</td>
<td>0.0%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

Planning Group Participants

Survey results indicate that teachers, school administrators, and parents made up the majority of charter school planning groups during the 2013-2014 school year, while district superintendents, parents and not-for-profit community groups were close behind.

Table 10

Charter School Planning Group Members

<table>
<thead>
<tr>
<th>Source</th>
<th>Number (n=36)</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Teachers</td>
<td>34</td>
<td>94.4%</td>
</tr>
<tr>
<td>School Administration</td>
<td>32</td>
<td>88.9%</td>
</tr>
<tr>
<td>Parents</td>
<td>30</td>
<td>83.3%</td>
</tr>
<tr>
<td>District Superintendent</td>
<td>25</td>
<td>69.4%</td>
</tr>
<tr>
<td>Community (not-for-profit)</td>
<td>22</td>
<td>61.1%</td>
</tr>
<tr>
<td>Business (for-profit)</td>
<td>5</td>
<td>13.9%</td>
</tr>
<tr>
<td>CESA</td>
<td>2</td>
<td>5.6%</td>
</tr>
<tr>
<td>Other</td>
<td>1</td>
<td>2.8%</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015

Comments from Survey

Forty Wisconsin school districts offered additional comments on the survey. Responses varied from enthusiastic support of charter schools to viewing charter schools in a negative light. Some respondents stated that the district was considering charter schools as an option for the 2014 – 2015 school year, while others responded that the district has not and does not plan to develop a charter school in the future. Many of those districts considering a venture into charter schools expressed concern about the continued availability of charter school start-up federal grant funding. A few respondents expressed concerns about accountability for charters and their fiscal impact on non-charter public schools, while supporters stated the importance of allowing
charters to be innovative with minimal restrictions. One respondent commended the DPI’s Charter School Program for its support and work related to charter schools.
Status of Charter Schools and Federal Grants

To further understand the current state of charter schools in Wisconsin, this section includes details about the status of charter schools and their funding.

There were 242 operating charter schools in the 2013-2014 school year, 219 of which were authorized by 100 school districts. Of the remaining 23 charter schools, twelve were authorized by UW-Milwaukee, ten were authorized by the Common Council of the City of Milwaukee, and one was authorized by UW-Parkside.

A total of 80 grant applications (31 planning, 21 initial implementation, 21 implementation renewals, 3 dissemination, and 4 dissemination renewals) were submitted to the DPI for the 2013-2014 school year. Fourteen planning grant applications were either not funded or were withdrawn. A listing of charter proposals, the type of federal charter school grant application submitted to the DPI by April 15, 2013, the status of the application as funded or not funded, and school status as of September 2013, are provided below in Table 11.

<table>
<thead>
<tr>
<th>Authorizer Name</th>
<th>School Name</th>
<th>Grant Type</th>
<th>Funding Status</th>
<th>School Status as of 9/1/2013</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 Albany</td>
<td>Albany Community Elementary School</td>
<td>Planning</td>
<td>Not Funded</td>
<td></td>
</tr>
<tr>
<td>2 Albany</td>
<td>Albany Community High School</td>
<td>Planning</td>
<td>Not Funded</td>
<td></td>
</tr>
<tr>
<td>3 Albany</td>
<td>Albany Community Middle School</td>
<td>Implementation</td>
<td>Funded</td>
<td>Open</td>
</tr>
<tr>
<td>4 Appleton Area</td>
<td>Appleton Technical Academy</td>
<td>Planning</td>
<td>Funded</td>
<td>Planning</td>
</tr>
<tr>
<td>5 Ashland</td>
<td>Ashland Elementary Charter School</td>
<td>Implementation</td>
<td>Funded</td>
<td>Open</td>
</tr>
<tr>
<td>6 Ashland</td>
<td>Ashland Middle School</td>
<td>Planning</td>
<td>Funded</td>
<td>Planning</td>
</tr>
<tr>
<td>7 Birchwood</td>
<td>Birchwood Blue Hills Charter School</td>
<td>Dissemination</td>
<td>Funded</td>
<td>Open</td>
</tr>
<tr>
<td>8 Birchwood</td>
<td>Birchwood Public Montessori Charter School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
<td>Open</td>
</tr>
<tr>
<td>9 City of Milwaukee</td>
<td>Escuela Verde</td>
<td>Implementation Renewal</td>
<td>Funded</td>
<td>Open</td>
</tr>
<tr>
<td>10 City of Milwaukee</td>
<td>Janus College Prep and Arts Academy</td>
<td>Planning</td>
<td>Not Funded</td>
<td></td>
</tr>
<tr>
<td>11 City of Milwaukee</td>
<td>Milwaukee School of Academics and</td>
<td>Planning</td>
<td>Funded - withdrawn</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Character</td>
<td>Implementation Renewal</td>
<td>Funded</td>
<td>Open</td>
</tr>
<tr>
<td>---</td>
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<td>------------------------</td>
<td>--------</td>
<td>------</td>
</tr>
<tr>
<td>12</td>
<td>City of Milwaukee</td>
<td>North Point Lighthouse Charter School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>13</td>
<td>City of Milwaukee</td>
<td>Rocketship Milwaukee Public School</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>14</td>
<td>Clear Lake</td>
<td>Clear Lake Experiential Charter</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>15</td>
<td>Columbus</td>
<td>Columbus Discovery School</td>
<td>Dissemination</td>
<td>Funded</td>
</tr>
<tr>
<td>16</td>
<td>Cumberland</td>
<td>Island City Tech and Career Academy</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>17</td>
<td>Denmark</td>
<td>Denmark Community School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>18</td>
<td>Fond Du Lac</td>
<td>Fond du Lac STEM Academy</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>19</td>
<td>Fond Du Lac</td>
<td>Fond du Lac STEM Institute</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>20</td>
<td>Hartland</td>
<td>Hartland Fine Arts Leadership Academy</td>
<td>Implementation</td>
<td>Funded</td>
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<tr>
<td>21</td>
<td>Hayward</td>
<td>Northern Waters Environmental School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>22</td>
<td>Highland</td>
<td>Highland Community Elementary School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>23</td>
<td>Highland</td>
<td>Highland Community High School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>24</td>
<td>Janesville</td>
<td>Franklin STEM Academy</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>25</td>
<td>Janesville</td>
<td>Rock University High School</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>26</td>
<td>Kettle Moraine</td>
<td>KM Explore</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>27</td>
<td>Kettle Moraine / Oconomowoc</td>
<td>High School of Health Care and Research</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>28</td>
<td>La Crosse</td>
<td>Design Institute High</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>29</td>
<td>Little Chute</td>
<td>Flex Academy</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>30</td>
<td>Lodi</td>
<td>Ouisconsin School of Collaboration</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>31</td>
<td>Merrill / Marathon City</td>
<td>Maple Grove Schoolhouse</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>32</td>
<td>Middleton-Cross Plains Area</td>
<td>Clark Street Community School</td>
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<td>33</td>
<td>Milwaukee</td>
<td>The Alliance School</td>
<td>Dissemination Renewal</td>
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</tr>
<tr>
<td>34</td>
<td>Milwaukee</td>
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<td>Implementation</td>
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<tr>
<td></td>
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<td>Stage</td>
<td>Fund Status</td>
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<td>Milwaukee</td>
<td>Carmen Northwest</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>36</td>
<td>Milwaukee</td>
<td>International Peace Academy</td>
<td>Dissemination</td>
<td>Funded</td>
</tr>
<tr>
<td>37</td>
<td>Milwaukee</td>
<td>Milwaukee College Preparatory Academy-Lloyd Street</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>38</td>
<td>Milwaukee</td>
<td>Milwaukee College Preparatory Academy-Site TBD</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>39</td>
<td>Milwaukee</td>
<td>MTEC - School of Environmental Science</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>40</td>
<td>Milwaukee</td>
<td>NOVA Tech</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>41</td>
<td>Milwaukee</td>
<td>Universal Academy for the College Bound</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>42</td>
<td>Minocqua J1</td>
<td>Minocqua Creative Minds</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>43</td>
<td>Montello</td>
<td>Forest Lane Charter School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>44</td>
<td>Montello</td>
<td>Montello Jr/Sr High School</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>45</td>
<td>Mosinee</td>
<td>Little Bull Falls Charter School</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>46</td>
<td>Neenah</td>
<td>River Oak Middle School</td>
<td>Planning</td>
<td>Funded - withdrawn</td>
</tr>
<tr>
<td>47</td>
<td>Nekoosa</td>
<td>Central Wisconsin STEM Academy</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>49</td>
<td>New London</td>
<td>Next Generation Academy</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>50</td>
<td>Northland Pines</td>
<td>FLIGHT Academy</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>51</td>
<td>Northland Pines</td>
<td>School of Options and Applied Research</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>52</td>
<td>Northwood</td>
<td>Northwood Elementary</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>53</td>
<td>Northwood</td>
<td>Northwood High/Middle School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>54</td>
<td>Oconto Unified</td>
<td>Bayshore Community Academy</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>55</td>
<td>Racine</td>
<td>Racine Civil Leaders Academy</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>56</td>
<td>Rice Lake Area</td>
<td>Northern Lakes Regional Academy</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>#</td>
<td>Area/Region</td>
<td>School Name</td>
<td>Type</td>
<td>Status</td>
</tr>
<tr>
<td>---</td>
<td>-----------------------------</td>
<td>------------------------------------------------------------</td>
<td>-----------------------------------</td>
<td>--------------</td>
</tr>
<tr>
<td>57</td>
<td>Ripon Area</td>
<td>Catalyst Charter Middle School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>58</td>
<td>Ripon Area</td>
<td>Journey Charter School</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>59</td>
<td>River Valley</td>
<td>Arena Community Elementary School</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>60</td>
<td>Rosendale-Brandon</td>
<td>Cirrus Charter High School</td>
<td>Planning</td>
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</tr>
<tr>
<td>61</td>
<td>Rubicon</td>
<td>Rubicon Personalized Learning Academy</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>62</td>
<td>Shawano</td>
<td>LEADS Primary Charter School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>63</td>
<td>Sparta</td>
<td>Sparta STEM Charter School</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>64</td>
<td>Stevens Point</td>
<td>Stevens Point Expeditionary Learning School</td>
<td>Planning</td>
<td>Funded - withdrawn</td>
</tr>
<tr>
<td>65</td>
<td>Tomorrow River</td>
<td>Tomorrow River Community Charter School</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>66</td>
<td>UW-Milwaukee</td>
<td>University Lab School</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>67</td>
<td>UW-Milwaukee</td>
<td>Woodlands East</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>68</td>
<td>UW-Milwaukee</td>
<td>Woodlands School</td>
<td>Dissemination Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>69</td>
<td>Verona Area</td>
<td>Exploration Academy</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>70</td>
<td>Viroqua Area</td>
<td>Viroqua Area Montessori School</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>71</td>
<td>Watertown</td>
<td>Endeavor Charter School</td>
<td>Planning</td>
<td>Funded</td>
</tr>
<tr>
<td>72</td>
<td>Waupun</td>
<td>School for Agricultural and Environmental Studies</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>73</td>
<td>West Allis-West Milwaukee</td>
<td>Compass</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>74</td>
<td>West Allis-West Milwaukee</td>
<td>Next Generation Digital Learning Academy</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>75</td>
<td>West Allis-West Milwaukee</td>
<td>Shared Journeys Charter School</td>
<td>Implementation Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>76</td>
<td>West Allis-West Milwaukee</td>
<td>Trade and Technical Education Academy</td>
<td>Planning</td>
<td>Not Funded</td>
</tr>
<tr>
<td>77</td>
<td>West Bend</td>
<td>Pathways Academy</td>
<td>Implementation</td>
<td>Funded</td>
</tr>
<tr>
<td>78</td>
<td>West De Pere</td>
<td>Phantom Knight School of Opportunity</td>
<td>Dissemination Renewal</td>
<td>Funded</td>
</tr>
<tr>
<td>79</td>
<td>Wisconsin Rapids</td>
<td>Mead Elementary</td>
<td>Dissemination</td>
<td>Funded</td>
</tr>
</tbody>
</table>
Furthermore, 49 school districts participated in a multi-partner charter school initiative during the 2013-2014 school year. A list of the sponsor districts and the consortium partners involved is shown in Table 12.

Table 12
School Districts Engaged in Multi-District/Partner Charter Activity

<table>
<thead>
<tr>
<th>Sponsor District</th>
<th>Consortium Partners</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barron Area School District</td>
<td>Cameron School District</td>
</tr>
<tr>
<td></td>
<td>Chetek-Weyerhaeuser School District</td>
</tr>
<tr>
<td></td>
<td>Turtle Lake School District</td>
</tr>
<tr>
<td>Elkhorn Area School District</td>
<td>Big Foot UHS School District</td>
</tr>
<tr>
<td></td>
<td>Delavan-Darien School District</td>
</tr>
<tr>
<td></td>
<td>Lake Geneva-Genoa City UHS School District</td>
</tr>
<tr>
<td></td>
<td>Williams Bay School District</td>
</tr>
<tr>
<td>Manitowoc School District</td>
<td>Kiel Area School District</td>
</tr>
<tr>
<td></td>
<td>Mishicot School District</td>
</tr>
<tr>
<td></td>
<td>Reedsville School District</td>
</tr>
<tr>
<td></td>
<td>Two Rivers School District</td>
</tr>
<tr>
<td></td>
<td>Valders Area School District</td>
</tr>
<tr>
<td>Medford Area School District</td>
<td>Abbotsford School District</td>
</tr>
<tr>
<td></td>
<td>Antigo School District</td>
</tr>
<tr>
<td></td>
<td>Auburndale School District</td>
</tr>
<tr>
<td></td>
<td>Colby School District</td>
</tr>
<tr>
<td></td>
<td>Merrill Area School District</td>
</tr>
<tr>
<td></td>
<td>Mosinee School District</td>
</tr>
<tr>
<td></td>
<td>Prentice School District</td>
</tr>
<tr>
<td></td>
<td>Rib Lake School District</td>
</tr>
<tr>
<td></td>
<td>Spencer School District</td>
</tr>
<tr>
<td></td>
<td>Stratford School District</td>
</tr>
<tr>
<td>New Lisbon School District</td>
<td>Mauston School District</td>
</tr>
<tr>
<td></td>
<td>Necedah Area School District</td>
</tr>
<tr>
<td></td>
<td>Royall School District</td>
</tr>
<tr>
<td></td>
<td>Wonewoc-Union Center School District</td>
</tr>
<tr>
<td>Viroqua Area School District</td>
<td>Kickapoo Area School District</td>
</tr>
<tr>
<td></td>
<td>La Farge School District</td>
</tr>
<tr>
<td></td>
<td>Westby Area School District</td>
</tr>
<tr>
<td>Weyauwega-Fremont School District</td>
<td>Iola-Scandinavia School District</td>
</tr>
<tr>
<td></td>
<td>Manawa School District</td>
</tr>
<tr>
<td></td>
<td>Waupaca School District</td>
</tr>
<tr>
<td>Whitewater School District</td>
<td>Beloit Turner School District</td>
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<tr>
<td></td>
<td>Evansville School District</td>
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<tr>
<td></td>
<td>Fort Atkinson School District</td>
</tr>
<tr>
<td></td>
<td>Jefferson School District</td>
</tr>
<tr>
<td></td>
<td>Lake Mills Area School District</td>
</tr>
<tr>
<td></td>
<td>Marshall School District</td>
</tr>
<tr>
<td></td>
<td>Mauston School District</td>
</tr>
<tr>
<td></td>
<td>Stoughton Area School District</td>
</tr>
<tr>
<td></td>
<td>Sun Prairie School District</td>
</tr>
</tbody>
</table>

Source: The Wisconsin Department of Public Instruction, 2015
Conclusion

Wisconsin has been one of the leading states in cultivating an environment that fosters innovation in education through charter schools. The amount of charter school activity during the 2013-2014 school year is evidence that districts throughout the state support innovation in education and are exploring how and to what extent charter schools can provide quality options to parents and students in their districts. The Wisconsin Charter School Program continues to support high quality charter schools through its rigorous grant review process and promoting high standards for new and continuing charter schools.

[http://www.academia.edu/3023235/Charter_Schools_Taking_a_Closer_Look](http://www.academia.edu/3023235/Charter_Schools_Taking_a_Closer_Look)


# Wisconsin Department of Public Instruction

## Charter School Contract Reviewer Benchmarks

### Authorizer

### School Name

<table>
<thead>
<tr>
<th>General Information</th>
<th>Rating</th>
<th>Present</th>
<th>Absent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Indicates name of the person seeking to establish the charter school. §118.40(1m)(b)1</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Indicates name of the person who will be in charge of the charter school. §118.40(1m)(b)2</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Describes the manner in which administrative services will be provided. §118.40(1m)(b)2</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Identifies the status of the school as a non-instrumentality or instrumentality of the school district. §118.40(7)(a)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Charter School Program Description</th>
<th>Present</th>
<th>Absent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Well organized description.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

| Describes the charter school educational program offered and students served. §118.40(1m)(b)3 |        |        |

| Describes the method used to enable pupils to attain educational goals under Wisconsin Statutes 118.01. §118.40(1m)(b)4 |        |        |

| Describes the method by which evidence of student achievement or progress in attaining academic skills and knowledge will be measured. §118.40(1m)(b)5 |        |        |

<table>
<thead>
<tr>
<th>Governance/Structure</th>
<th>Present</th>
<th>Absent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Describes how the school will be governed, including method to be followed to ensure parental involvement. §118.40(1m)(b)6</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

| Includes methods employed to review qualifications that must be met by individuals employed by the school, assuring that every teacher, supervisor, administrator or professional staff member holds a certificate, permit or license issued by the department before entering duties for such a position [Wisconsin Statutes 118.19(10 and 121.02(1)(a)2.]. §118.40(1m)(b)7 |        |        |

| Provides procedures by which the school will follow to ensure the health and safety of the pupils. §118.40(1m)(b)8 |        |        |

| Provides the procedures used to achieve a racial and ethnic balance among its pupils that is reflective of the school district population. §118.40(1m)(b)9 |        |        |

| Provides the requirements for admission to the school. §118.40(1m)(b)10 |        |        |
Describes procedures school will follow if more students apply for admission than can be admitted, including a lottery process. §5210(1)(h) of the Elementary and Secondary Education Act (ESEA) as amended by the No Child Left Behind Act of 2001

Describes the level of autonomy afforded the charter school relative to policy and budget development, staffing and evaluation. §5210(1)(a) of the ESEA

<table>
<thead>
<tr>
<th>Criteria</th>
<th>Present</th>
<th>Absent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Describes the procedures by which students will be disciplined. §118.40(1m)(b)12</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Identifies the public school alternatives for pupils who reside in the school district and do not wish to attend or are not admitted to the charter school. §118.40(1m)(b)13</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Indicates how the program and attendance at the charter school is voluntary. §118.40(6)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Clearly states that the charter school does not charge tuition. §118.40(4)(b)1</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Financial/Operational Criteria

<table>
<thead>
<tr>
<th>Description</th>
<th>Present</th>
<th>Absent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Describes the manner in which annual audits of the financial and programmatic operations of the school will be performed. §118.40(1m)(b)11</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Provides a description of the facilities and the types and limits of the liability insurance that the school will carry. §118.40(1m)(b)14</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Describes the effects of the establishment of the charter school on the liability of the school district and the effect of the establishment of the charter school on the liability of the contracting entity. §118.40(1m)(b)15</td>
<td></td>
<td></td>
</tr>
<tr>
<td>The contract specifies the amount to be paid to the charter school each year of the contract. §118.40(3)(b)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Contract addresses how the school district will allocate federal funding for which the charter school is eligible. §5203(b)(2) of the ESEA</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Describes a program which is nonsectarian in its practices, programs, admission policies, employment practices and all other operations. §118.40(4)(a)2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Includes a nondiscrimination clause stating the charter school will not deny admission or participation in any program or activity on the basis of a person’s sex, race, religion, national origin, ancestry, pregnancy, marital or parental status, sexual orientation or physical, mental, emotional or learning disability. §118.40(4)(b)2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Addresses the procedures or reasons by which either party may withdraw or revoke the contract. §118.40(5)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Describes or identifies any waivers of school district policy agreed to by the authorizer and the operator of the charter school. §5210(1)A of the ESEA</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Specifies any administrative fee paid to the authorizer and agreed to by the authorizer and the operator of the charter school. §5204(f)(4)(B) of the ESEA</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
The length of the contract is specified, not to exceed 5 years. §118.40(3)(b)

The contract is dated and signatures of the authorizer and the operator of the charter school are provided. §118.40(3)(a)

Describes the effect of the establishment of the charter school on the liability of the authorizer where the authorizer is not a school district. §118.40(2r)(b)

If the charter school replaces a public school in whole or part, describes how it will give preference in admission to any pupil who resides in the attendance area or the former attendance area of that public school. §118.40(4)(a)

By September 1, 2004 operators of high school grades describe policy specifying criteria for granting high school diploma. §118.33(1)(f)

Describes manner of transportation, if provided, to and from the charter school. (Note—school districts are not required to provide transportation to charter schools.)

Virtual Charter School Requirements

<table>
<thead>
<tr>
<th>The virtual charter school is under contract with a school board under Wis. Stats. §118.40 (8). [Wis. Stats. §115.001 (16)]</th>
</tr>
</thead>
<tbody>
<tr>
<td>The virtual charter school is located in the school district of the authorizing school board or, if authorized through an agreement with one or more school boards or the board of control of a CESA, in the school district specified in the agreement. [Wis. Stats. §118.40 (8)(a)]</td>
</tr>
<tr>
<td>The teacher assigned for each online course in the virtual charter school is appropriately licensed for the grade level and subject taught. [Wis. Stats §118.40 (8)(b)]</td>
</tr>
<tr>
<td>The virtual charter school provides educational services to its pupils for at least 150 school days each year. [Wis. Stats §118.40 (8)(d)]</td>
</tr>
<tr>
<td>The virtual charter school ensures that its teachers are available to provide direct pupil instruction for at least the applicable number of hours specified in s.121.02 (1)(f)2 each school year. No more than 10 hours in any 24-hour period may count toward these requirements. [Wis. Stats §118.40 (8)(d)]</td>
</tr>
<tr>
<td>The virtual charter school ensures that its teachers respond to inquiries from pupils and from parents or guardians of pupils by the end of the first school day following the day on which the inquiry is received. [Wis. Stats §118.40 (8)(d)]</td>
</tr>
<tr>
<td>The virtual charter school ensures that a parent advisory council is established for the school and meets on a regular basis. The governing body shall determine the selection process for members of the parent advisory council. [Wis. Stats. §118.40 (8)(e)]</td>
</tr>
</tbody>
</table>
| The virtual charter school informs the parent or guardian of each pupil attending the school, in writing, the name of and how to contact each of the

<table>
<thead>
<tr>
<th>Other</th>
<th>Present</th>
<th>Absent</th>
</tr>
</thead>
<tbody>
<tr>
<td>The length of the contract is specified, not to exceed 5 years. §118.40(3)(b)</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>The contract is dated and signatures of the authorizer and the operator of the charter school are provided. §118.40(3)(a)</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>Describes the effect of the establishment of the charter school on the liability of the authorizer where the authorizer is not a school district. §118.40(2r)(b)</td>
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<td>☐</td>
</tr>
<tr>
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<td>☐</td>
</tr>
<tr>
<td>By September 1, 2004 operators of high school grades describe policy specifying criteria for granting high school diploma. §118.33(1)(f)</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>Describes manner of transportation, if provided, to and from the charter school. (Note—school districts are not required to provide transportation to charter schools.)</td>
<td>☐</td>
<td>☐</td>
</tr>
<tr>
<td>Virtual Charter School Requirements</td>
<td>Present</td>
<td>Absent</td>
</tr>
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</tr>
<tr>
<td>The virtual charter school informs the parent or guardian of each pupil attending the school, in writing, the name of and how to contact each of the</td>
<td>☐</td>
<td>☐</td>
</tr>
</tbody>
</table>
following persons: [Wis. Stats. §118.40 (8)(e)]
The members of the school board that contracted for the establishment of the
virtual charter school and the administrators of that school district.
The members of the virtual charter school’s governing body.
The members of the virtual charter school’s parent advisory council.
The staff of the virtual charter school.
May 20, 2014

Dear District Administrator:

State law requires the Department of Public Instruction (DPI) to report annually to the legislature the status of existing charter schools, the number of petitions for new charter schools, as well as any school board or departmental action taken on petitions for new charter schools.

In compliance with this requirement, the DPI has developed an electronic survey to gather necessary data to include in our annual report to the legislature. We ask that you please take the time to complete and submit the survey at your earliest convenience. Most of you should be able to finish the survey in less than five minutes.

This online survey can be accessed at www2.dpi.wi.gov/sms-css/home.do. Your case-sensitive password is dis892. Please note the survey cannot be accessed through the DPI website.

The information requested in this survey specifically complies with s. 115.28(49), Wis. Stats., and corresponds to charter school activity between July 1, 2013, and June 30, 2014. Thank you for a one-hundred percent response rate last year and for your comments regarding charter schools in Wisconsin.

All districts are asked to complete and submit the survey electronically by Friday, July 20, 2014. If you have questions regarding the survey, please contact Scott Eagleburger at 608-266-5880, or scott.eagleburger@dpi.wi.gov. Thank you in advance for completing the survey.

Sincerely,

Tony Evers, PhD
State Superintendent

TE: se
Dear District Administrator,

The Department of Public Instruction must annually report to the Legislature on the status of existing charter schools, the number of petitions/proposals for new charter schools, and school board and departmental action on petitions/proposals for new charter schools.

You are asked to participate regardless of whether your district has charter schools or whether your district made decisions about charter school petitions/proposals.

Please respond to the questions below regarding approval or denial for each proposal filed, and select a reason(s) for approval or denial for each proposal filed. If multiple proposals have been approved or denied, provide clarification of reasons in the space for comments at the end.

The form seeks information on first and second level decisions on new charter school petitions or proposals within your school district between July 1, 2013 and June 30, 2014 only.

A first level decision is defined as a concept approval for the purposes of further study, participation in a consortium or a signed charter school planning grant. A second level decision is defined as an approved charter contract between the district and the operator of a charter school, a written agreement to participate in a consortium or a signature on a charter school implementation grant.

The form may be electronically submitted by pressing the "Submit" button at the bottom of the survey.

If you have questions while completing the survey or encounter
difficulty when transmitting the survey please contact Scott
Eagleburger 608-266-5880 or scott.eagleburger@dpi.state.wi.us.

1. District: School District (0000)
   CESA: 0

2. Name of person completing form: 

3. Title of person completing form: 

4. From July 1, 2013 to June 30, 2014 how many first level
   decisions were made by the district? First level decisions are
   defined as a concept approval for the purposes of further
   study, participation in a consortium or a signed charter school
   planning grant.

   Note: If your district did NOT have any charter school
   activity between the dates above, please enter “0” and go to
   question 16.

5. Number of approved 1st level decisions: 

6. If applicable, reason(s) for approving first level decisions
   (Select all that apply):

   a. Serves a special population
   b. Increases student achievement
   c. Increases parent/community involvement
   d. Attracts students
   e. Realizes an alternative vision for schooling
   f. Participates in a charter school consortium

   If so, list the districts in the consortium:

   g. Other

7. Number of denied 1st level decisions: 

8. If applicable, reason(s) for denying proposals (Select all that apply):

- [ ] a. Declining enrollment
- [ ] b. Financial reasons
- [ ] c. Program not unique or innovative
- [ ] d. Lack of teacher, parent or community support
- [ ] e. Liability of district
- [ ] f. Withdrew from a multi-district consortium

If so, list the districts in the consortium:

- [ ]

- [ ] g. Other

9. From July 1, 2013 to June 30, 2014 how many second level decisions were made by the district? Second level decisions are defined as an approved charter contract, a written agreement to participate in a consortium or a signature on a charter school implementation grant.

- [ ]

10. Number of approved 2nd level decisions:

- [ ]

11. If applicable, reason(s) for approving second level decisions (Select all that apply):

- [ ] a. Serves a special population
- [ ] b. Increases student achievement
- [ ] c. Increases parent/community involvement
- [ ] d. Attracts students
- [ ] e. Realizes an alternative vision for schooling
- [ ] f. Participates in a charter school consortium

If so, list the districts in the consortium:

- [ ]

- [ ] g. Other

12. Number of denied 2nd level decisions:

- [ ]
13. If applicable, reason(s) for denying second level decisions (Select all that apply):

- □ a. Declining enrollment
- □ b. Financial reasons
- □ c. Program not unique or innovative
- □ d. Lack of teacher, parent or community support
- □ e. Liability of district
- □ f. Withdrew from a multi-district consortium

If so, list the districts in the consortium:

- □ g. Other

14. Who initiated the charter school concept(s) or proposal(s)? (Select all that apply)

- □ a. District Superintendent
- □ b. School Administration (principal, curriculum director, etc.)
- □ c. CESA
- □ d. Teachers
- □ e. Parents
- □ f. Community (Not for Profit)
- □ g. Business For Profit
- □ h. Other

15. Identify members of the planning group (Select all that apply):

- □ a. District Superintendent
- □ b. School Administration (principal, curriculum director, etc.)
- □ c. CESA
- □ d. Teachers
- □ e. Parents
- □ f. Community (Not for Profit)
- □ g. Business For Profit
- □ h. Other
16. Open comments about charters or the Wisconsin Charter
School Program:

Submit

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