

**U.S. DEPARTMENT OF EDUCATION**

***EDFacts* Workbook**  
**SY 2013-14**

**Version 10.1**

**October 2014**

This document was produced under U.S. Department of Education Contract No. ED-PEP-09-O-0044 with 2020 Company, LLC. Brandon Scott served as the contracting officer's representative. No official endorsement by the U.S. Department of Education of any product, commodity, service or enterprise mentioned in this publication is intended or should be inferred.

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**October 2014**

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## Document Control

### DOCUMENT INFORMATION

Title:	EDFacts Workbook SY 2013-14
Revision:	Version 10.1
Issue Date:	October 2014
Security Level:	Unclassified
Filename:	13-14-workbook-10-1

### DOCUMENT HISTORY

Version Number	Date	Summary of Change
1.0 – 9.0		Versions in the 1.0 through 9.0 series are used to submit files for school years prior to SY 2013-2014.
10.0	Dec 2013	Initial version for SY 2013-14. See section 1 for information on changes from last year's workbook.
10.1	Oct 2014	Section 4 – Corrected parental involvement reservation data group identifier

## Preface

*EDFacts* is a U.S. Department of Education (ED) initiative to govern, acquire, validate, and use high-quality, kindergarten through grade 12 (K–12) performance data for education planning, policymaking, and management and budget decision making to improve outcomes for students. *EDFacts* centralizes data provided by SEAs, LEAs and schools, and provides users with the ability to easily analyze and report data. This initiative has significantly reduced the reporting burden for state and local data producers, and has streamlined data collection, analysis and reporting functions at the federal, state and local levels.

The *EDFacts Workbook SY 2013-14* is a reference guide to using the *EDFacts* Submission System (ESS) to submit data for school year (SY) 2013-14. States report data to ED using ESS. Data submitted through the ESS is authorized by an Annual Mandatory Collection of Elementary and Secondary Education Data Through *EDFacts* (OMB 1875-0240, expires 2/29/2016).

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## 1. Introduction

### 1.1. Purpose

This document provides information on how to submit files through the *EDFacts* Submission System (ESS) into *EDFacts* for school year (SY) 2013-14. This document assumes a basic understanding of the *EDFacts* data framework. An explanation of the *EDFacts* data framework is found in Appendix J, while a glossary of *EDFacts* terminology appears in Appendix M. Appendix N contains a list of resources. The ESS shares an opening Web page with the Consolidated State Performance Report (CSPR) and other data submission tools; however, this document does not cover how to use these systems. Each of the submission systems has a Getting Started guide or a User Guide.

### 1.2. EDFacts Collection

The Office of Management and Budget (OMB) approved the “Annual Mandatory Collection of Elementary and Secondary Education Data for *EDFacts*” for School Years 2013-14, 2014-15, and 2015-16. This data collection activity is approved until February 29, 2016, under OMB Control Number 1875-0240. The total data approved for collection by *EDFacts* includes:

1. Data submitted by state education agencies (SEAs) through ESS to *EDFacts*
2. Data collected from other sources (i.e., U.S. Census Bureau)
3. Metadata from SEAs and other sources
4. Submission plans for data to be submitted by states to ESS

*EDFacts* does not collect individual student- or staff-level information. All information provided to *EDFacts* is aggregated—often by categories such as grade level. Although some of the data files may contain small numbers, none of the information is linked to specific students or staff members.

In submitting data to *EDFacts*, states cannot suppress the data in small data cells except as specifically authorized by federal statute.

### 1.3. Changes From Last Year

This Workbook has been significantly revised from last year. Several sections were moved into the appendices. The tables below list changes in the content of the sections.

	<b>Title of Section</b>	<b>Change from last year</b>
1	Introduction	Added this section on changes from last year. Moved other material to separate sections or the appendices.
2	Access to Systems	Moved from section 1.0. Editorial changes
3	Technical Assistance	Moved from section 1.0. Editorial changes. Redesigned to match with how the material appear



	<b>Title of Section</b>	<b>Change from last year</b>
		on the <i>EDFacts</i> page of ED.gov
4	School Year 2013-14 Files – Major Changes from SY 2012-13	Updated for SY 2013-14
5	Initial Files	Updated for SY 2013-14
6	Submitting for the Common Core of Data (CCD)	New!
7	Reminders about previous SYs	Moved from section 3.0. Updated for SY 2013-14
8	Other Files	Moved from section 5.0. Updated for SY 2013-14
9	<i>EDFacts</i> Metadata and Process Systems (EMAPS)	Formerly titled “metadata.” Updated for SY 2013-14

This table indicates the changes in the content of the sections that are now listed as appendices.

	<b>Name of Appendix</b>	<b>Changes from last year</b>
A	Relevant Department Regulation and Guidance	Moved from section 3.0 Updated numbers of states that submitted requests and were approved
B	Standard Data Definitions	Moved from section 4.0 Changed definition of LEP to remove phrase “In coordination with the state’s definition based on Title 9 of <i>ESEA</i> “from the beginning of the definition
C	Submission Process	Moved from section 6.0
D	<i>EDFacts</i> Files	Moved from section 7.0
E	How to Use File Specifications	Moved from section 8.0 Added explanation of “C” in the file specification number. Editorial change from “single data group” to “data group(s) submitted as a table.”
F	Directory Files	Moved from section 9.0 Clarified text about LEAs without students
G	Legacy Collections	Moved from section 11.0
H	Data Usage	Moved from section 12.0
I	Crosswalk of CCD Data Items to <i>EDFacts</i> Data Groups	Updated for SY 2013-14
J	<i>EDFacts</i> Data Framework	Editorial changes
K	<i>EDFacts</i> Coordinator	Moved from section 1.0. No other changes
L	State Abbreviations and State Codes	No changes

	Name of Appendix	Changes from last year
M	<i>EDFacts</i> Glossary	Updated
N	Resources	<b>New!</b> This appendix lists <i>EDFacts</i> URLs, PSC contact information, and the listserv address.

The appendices on zero counts and XML introduction were removed.

## 2. Access to Systems

For SEAs, there are three types of *EDFacts* users: ESS Submitters, ESS Reviewers and *EDFacts* Reporting System Users. Each SEA can have one or more users of the ESS, and generally only two users of the *EDFacts* Reporting System (ERS). The differences between these user types are described below.

**ESS Submitter** — This ESS user can submit files, review transmittal, error reports and submission status reports as well as look up data via the Education Unit Profile sub-application within ESS.

**ESS Reviewer** — This ESS user has access to state submission and transmission reports but does not have access to the Transmittal Authorization sub-application. These are users who do not need the ability to submit files but need to review and analyze error reports and view data. These users may include the Common Core of Data (CCD) Coordinator and the *IDEA* Part B Data Manager.

***EDFacts* Reporting System User** — This user can access the *EDFacts* Reporting System. The *EDFacts* Reporting System contains reports on the status of submissions through ESS, data submitted through the CSPR tool and data submitted through ESS.

The *EDFacts* Coordinator approves users for the ESS and *EDFacts* Reporting systems. Additional *EDFacts* Reporting System (ERS) licenses may become available to states. If you are interested in obtaining an additional license for your state, contact the Partner Support Center.

## 3. Technical Assistance

In addition to this workbook, a variety of resources are available to assist SEAs in submitting data through ESS. Information on how to access this technical assistance is in Appendix N: Resources.

### 3.1. *EDFacts* Documentation

The following documents are available on the *EDFacts* Web site and provide information about the *EDFacts* Initiative.

- *EDFacts* Overview – Four-page PDF that explains the *EDFacts* Initiative.
- *EDFacts* Data Content – 55-page PDF that lists the data collected through ESS by topic. This document is only a summary of the data collected.

- *EDFacts* Discussion Points – Word document intended for use by state education agency (SEA) *EDFacts* coordinators and program office staff at the US Department of Education in their conversations with federal program staff within SEAs.
- *EDFacts* Calendar - This document provides an overview of important dates by month. The calendar is updated monthly.

### 3.2. *EDFacts* Data Governance

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The following documents are available on the *EDFacts* Web site and provide information about *EDFacts* data governance:

- *EDFacts* Data Governance Board (EDGB) Overview – 2-page Word document that explains the EDGB.
- EDGB Charter

### 3.3. *EDFacts* Systems

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The following documents are available on the *EDFacts* Web site and will assist you in submitting files.

- **File/XML Specifications** — These documents provide policy guidance and technical instructions for building the files that are submitted through ESS. File/XML specifications apply to a specific school year. XML validation schemas (.xsd) and style sheets (.xsl) are also available. Appendix E explains how to use the file specifications.
- ***EDFacts* Data Set Reference Book (SYs 2013-14, 2014-15, and 2015-16)** – 247-page document that lists the data groups and categories by topic. This document includes detailed information on the data groups and categories.
- ***EDFacts* Business Rules Guide (BRG)** — The BRG includes two documents: (1) a PDF document detailing the terminology used in the BRG spreadsheet and how to use the BRG spreadsheet, and (2) an Excel spreadsheet describing each business rule.
- ***EDFacts* Submission System’s Release Notes** — These documents provide a description of the technical enhancements to each version of ESS.
- ***EDFacts* Submission System (ESS) Users Guide** — This guide addresses the basic mechanics of system access and file transmission. The figures in this document contain screen prints of the ESS to depict step-by-step instructions for ESS users. The guide is updated annually and when major system modifications affect user procedures.
- **SY 2013-14 *EDFacts* Charter Workbook - *Guidance for Reporting Charter School Entities*** is a reference guide for reporting data on charter schools to

the U.S. Department of Education (ED) for 2013-14. The primary purpose of this document is to assist staff in state education agencies (SEAs) with reporting data on all charter schools to ED.

- **EDFacts FAQs** — This document lists answers to frequently asked questions (FAQs), upcoming calendar events and mid-year technical and documentation changes/updates.
- **SY 2011-12, SY 2012-13, and SY 2013-14 File Due Dates** – These Excel spreadsheets are schedules of file submission due dates for each SY. File due dates are no longer included in the *EDFacts* Calendar.
- **EMAPS Submission Plan and File Status User Guide** – This document is intended to help guide State *EDFacts* Coordinators in accessing the *EMAPS* Submission Plan and File Status Process and making changes to their data.
- **EMAPS State Supplemental Survey – IDEA User Guide** – This document provides assistance to IDEA Part B Data Managers responsible for providing metadata related to the SY 2012-13 IDEA data collection.

### 3.4. Partner Support Center

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To assist states with data submission, analysis and reporting, ED provides a dedicated Partner Support Center (PSC). (Contact information is in Appendix N.)

PSC distributes e-mail announcements about system shut downs, reminders of due dates and technical hints. SEA staff members who use ESS automatically receive these e-mails. PSC also distributes weekly broadcasts that include submission reminders and additional guidance support.

**PSC Support Page** - The PSC support page contains:

- Access to the web portal to view the status of all your PSC support tickets
- Solution Articles
- Current and previous editions of the weekly PSC Support Update
- Copies of training webinars
- Copies of PSC On-line meetings

In addition, PSC makes the following tool available upon request:

- **PSC File Format Checker (PSC Internal Tool)** — This tool can be installed locally, and states can use it to check for non-XML format errors prior to attempting to submit to ESS.

### 3.5. Other Resources

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**Reginfo.gov/public** - This site provides access to the information collection document sets of all OMB-approved collection efforts. To find the *EDFacts* information collection package, go to <http://www.reginfo.gov/public/>. On the home page, enter “1875-0240” in the search box and click on the ICR (Information Collection Review) radio button above the search box. From the results, see column titled, “Current Expiration Date” and

select the row with an expiration date of 02/29/2016.” Click on the far right column number (No. of Forms) to see the content of the package

**EDFacts Community Site** - The *EDFacts* Community promotes collaboration, knowledge sharing, and interaction among *EDFacts* coordinators and the larger *EDFacts* community. The site acts as a common meeting place where community members compile resources and work together – through archived discussions, document posting, and other features – to foster data reporting solutions and stay current within the field.

**Listserv** — ED encourages SEAs to share information among themselves.. ED also maintains a listserv at [EDFacts@Communities360.org](mailto:EDFacts@Communities360.org)

#### 4. School Year 2013-14 Files – Major Changes from SY 2012-13

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This section lists the major changes from SY 2012-13. It is not all inclusive. SEA submitters need to review section 2.1 of each file specification for specific information about the changes from last year.

##### Directory – LEA level

As noted below, charter status at the LEA level is changed from yes/no/NA to indicating the status of a charter district as an LEA for purposes of federal programs.

##### Directory – School level

A new data group (DG803) virtual school status has been added to the school level Directory file.

##### States with Grade 13

For states with Grade 13, the following files allow reporting by grade 13:

File #	File Name
032	Dropouts
052	Membership
086	Students Involved with Firearms
116	Title III LEP Students Served
118	Homeless Students Enrolled
141	LEP Enrolled

##### Common Core of Data (CCD)

A new file (191) that counts the number of students who are sent to other school districts or received from other school districts has been added to try to reconcile the differences between the school membership counts within a district and the LEA counts. A new data group (DG791) the National School Lunch Program Status has been added to the CCD School file (129).

##### Elementary and Secondary Education Act (ESEA)

File 193 is new. This file will collect the new data group Title I, Part A allocation (DG797). In addition, the file includes DG 788 parental involvement reservation which had been in file 131 LEA End of SY Status.

### **Individuals with Disabilities Act (IDEA)**

File 146 Children with Disabilities (IDEA) Alternate Assessment Caps has been discontinued. This file was optional for submission during SY 2012-13.

### **Limited English Proficient**

File 046 LEP Students in LEP Program has been discontinued at the school level. The file is still submitted at the SEA and LEA level.

File 141 LEP Enrolled will be collected at the school level.

### **Migrant**

Files 123 MEP Students Served – Regular School Year and 124 MEP Students Served – Summer/Intersession will not be collected. Instead the collection of data by Migrant Priority for Services (Only) and Continuation (Only) have been added to File 054 MEP Students Served – 12 Months.

File 121 Migrant Students Eligible – 12 Months has been change to collect Referral Status. In addition, how Mobility Status is reported has also changed.

One category set has been added to MEP personnel (Headcount) Table (DG625) in file 065 Federally Funded Staff. This category set collects data by personnel type without regards to MEP session.

A new file has been added: MEP Students Priority for Services (192).

### **Neglected or Delinquent (N or D)**

File 135 N or D Long Term has been discontinued. Instead N or D Long Term Status has been added to file 119 N or D Participation – State Agency and 127 N or D Participation – LEA.

### **Charter – If your state has charter schools**

A new file (190) collects data about the organizations that authorize or approve charters for charter schools. For this file, each organization will be assigned an identifier by the state. In the school level Directory file, each charter school will be marked with the identifier of the organization or organizations that authorized or approved the school's charter.

If your state reports charter districts in the LEA directory file - File 168, DG653, which collected the status of a charter district as an LEA for purposes of federal programs, will no longer be collected in SY13-14. Instead, as noted above under directory, in the LEA level Directory file, LEA charter status will change from yes/no/NA to capture the status of any charter districts as LEAs.

### **Technical note**

School Improvement Funds allocation table (DG694) was renumber as two data groups:

- School Improvement Funds 1003(a) – DG 794

- School Improvement Funds 1003 (g) – DG 795

This change is only for the identification number of the data. The data are collected in file 132 as previously collected.

## 5. Initial Files

ESS opens in December for the submission of the following files:

File #	File Name	Used primarily for
029	Directory	CCD and all collections
039	Grades offered	CCD
130	ESEA Status	CSPR Part II for SY 12-13 - Accountability monitoring
190	Charter School Authorizer Directory (NEW)	Charter program and CCD

The directory files should be submitted first then the ESEA Status file. See the section on “Submitting for the CCD” for more information about how the Directory and Grades offered file will be handled for this SY.

In early March, ESS will be enabled to accept the following early due date files:

File #	File Name	Used primarily for
002*	Children with disabilities (IDEA) – School age	CCD, IDEA collections, and CRDC
089*	Children with disabilities (IDEA) – Early Childhood	CCD and IDEA collections
033	Free Reduced Price Lunch	CCD
035	Federal Programs	Financial Data
046	LEP Students in LEP programs	CCD and monitoring of programs for LEP students
052	Membership	CCD
059	Staff	CCD
129	CCD School	CCD and Title I program monitoring
176	State Interventions – Flexibility	Monitoring of Flexibility Program
191	Students Sent and Received	CCD

\*Starting this year, the IDEA child count files 002 and 089 have an official new due date of the first Wednesday in April.

See the section on “Submitting for the CCD” for more information about how the CCD files listed above will be handled.

### 5.1. Business Rules for Initial Files Submitted



There are many business rules that impact the Directory and other early files. While not all inclusive, the diagram below illustrates important relationships among these files that are enforced through the business rules.

First column in the diagram - As illustrated in the diagram, the operational status reported for LEAs and schools in the directory for the current year must align with the operational statuses in the directory from the prior year. Appendix C “Assigning Operational Status” in the Directory file specifications explains how operational statuses align between years. If a school is operational (operational status of open, new, added, reopened, or changed agency) then file 129 CCD School is expected.

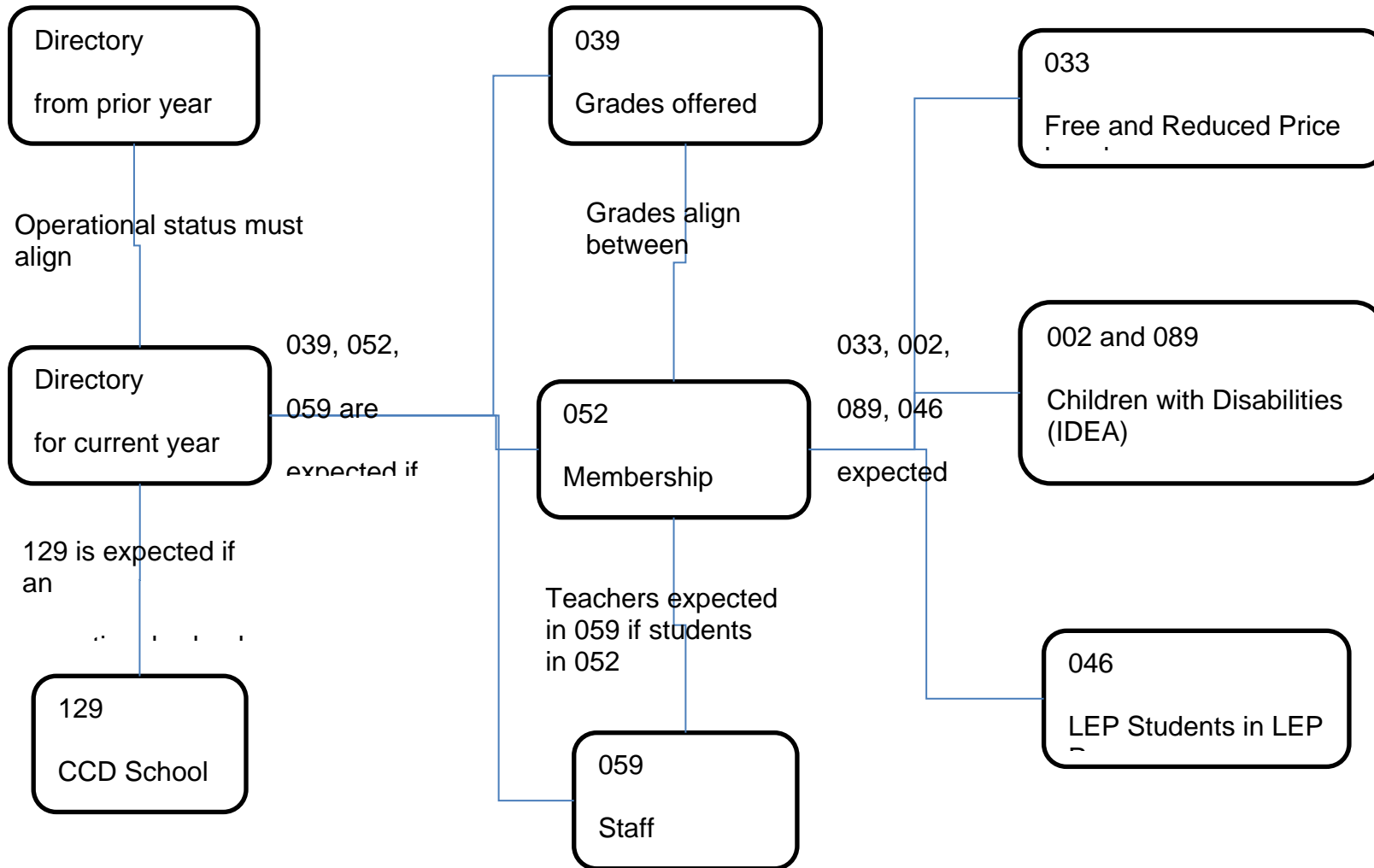
Second column in the diagram - If an LEA or a school is operational, then file 039 Grades Offered, file 052 Membership, and file 059 Staff are expected. The grades reported in file 039 Grades Offered need to align with the grades used in file 052 Membership. If students are reported in file 052, then teachers are expected to be reported in file 059 Staff.

Third column in the diagram - If an LEA or school reports students in file 052 Membership, then file 033 Free and Reduced Price Lunch, files 002 and 089 Children with Disabilities (IDEA) and file 046 LEP Students in LEP Programs are expected.

<p><b>TIP!</b> Most of the files in the initial file submission are used for statistical purposes; therefore, in addition to requiring zeros at the SEA level, many of these files also have zero requirements at the LEA and school levels.</p>
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Figure – Relationships among initial files



## 6. Submitting for the Common Core of Data (CCD)

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This section contains important information about submitting data for the CCD for SY13-14.

After your submission of the CCD files into ESS, ESS will then send a file with the CCD data to the NCES/CCD server each evening. The Census analyst responsible for your state will check to see if new data were added to the server, and if so, will pull the data and upload it into the Census Processing System (CPS). Please note, your submission into ESS **does not** automatically update into the CPS. It is first sent to the NCES/CCD server and then a Census analyst takes it from there. Thus, these updates must be manually triggered by the Census analyst. At this time, the Census analyst conducts various analyses within the CPS and then you receive the CCD edit reports.

### 6.1. Directory and Grades Offered

---

Two weeks after you mark FS029 (Directory) and FS038 (Grades offered) as “completed” in SSP, Census will send you:

- Match reports – Contains edits from the review of the start of school year operational status against SY 2012-13 directory to ensure that all schools and LEAs are accounted for.
- Directory reports – Contains other edits on the directory, for example:
  - Duplicate school edits
  - School and LEA type edits
  - Checks of address information

You can generate these same reports through ESS any time you want. All of these edits must be resolved.

After you mark “completed” in SSP, a Census analyst will generate these two reports in Excel. The Census analyst will note on the reports when the reports were run. The Census analyst will review the reports and adjust the reports for applicable prior year responses; HOWEVER, since this review is manual some resolutions from the prior year may be missed.

#### **IMPORTANT NOTE**

Marking files 029 (Directory) and 039 (Grades offered) “completed” in the SSP triggers the clock for the Census Bureau to deliver the Match and Directory CCD Edit Reports to your state. Two weeks after you indicate that files 029 and 039 are “completed,” the edit reports are due to you.

### 6.2. Rest of the Early Data

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Three weeks after you mark the following files as “completed” in SSP, Census analyst will send you the general edit report:

- FS039 (Grades Offered)
- FS002 (Children with Disabilities (IDEA) School Age)
- FS046 (LEP Students in LEP Program)
- FS052 (Membership)
- FS059 (Staff FTE)
- FS089 (Children with Disabilities (IDEA) Early Childhood)
- FS129 (CCD School)

The general edit report will contain tier 1 and tier 2 edits. The results will be segregated by tier. Tier 1 rules include the results of 5 year longitudinal consistency edits. SEAs must resolve tier 1 edits. SEAs should review the tier 2 edits to see if the edits indicate that data are inaccurate or incomplete.

After you mark the above files “completed” in SSP, a Census analyst will generate the report in Excel. The Census analyst will note on the report when the report was run. The Census analyst will review the report and adjust the report applicable prior year responses; HOWEVER, since this review is manual some resolutions from the prior year may be missed.

**IMPORTANT NOTE**

Marking the CCD early files “completed” in the SSP triggers the clock for the Census Bureau to deliver the CCD General Edit Report to your state. Three weeks after you indicate that these files are “completed,” the edit reports are due to you:

**6.3. Tips for CCD Reporting**

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The following are a list of tips to make your CCD reporting for SY 2013-14 better:

- Use the SSP to inform Census of when they can start their review of your data.
- Pull the match and directory reports from ESS and review them and make any necessary changes before marking your submission as “completed” in SSP.
- Resolve the match and directory reports from Census before submitting other files. It is much, much harder to fix directory errors after other files have been submitted.
- Send an email to PSC when you have submitted a file to address edit reports from CCD. The email should describe the change made.
  - “[State Name] has submitted a directory file to add 3 schools and change the operational status of 5 other schools.”
  - “[State Name] has submitted 052 (membership) for 10 schools missed in the original file.

## 7. Reminders About Previous SYs

ESS is closed for SY 2009-10 and previous SYs. We expect to close ESS for all SY 2010-11 submissions in the summer of 2014. The due dates for SY 2010-11 have all passed.

File 035, Federal Programs, for SY 2011-12 is due June 1, 2014. While the remaining due dates for SY 2011-12 files have passed; SEAs can update or complete submissions for this school year. These updates may not be reflected in published CSPR or CCD data.

The final reporting for SY 2012-13 overlaps with the start of reporting for SY 2013-14. SEAs should follow their SY 2012-13 submission plans to complete reporting for SY 2012-13.

For files 040 (Completers) and 032 (Dropouts) for SY 2012-13, the CCD edit report will be sent to you after the data are submitted and noted as “completed” in the SY 2012-13 SSP.

### IMPORTANT NOTE

Marking files 040 (Completers) and 032 (Dropouts) “complete” in the SSP triggers the clock for the Census Bureau to deliver the CCD edit report to your state. Three weeks after you indicate that the FS040 and FS032 are “complete,” the edit report is due to you:

## 8. The Rest of the Files

This section contains information to assist you in submitting rest of the files. We recommend that you review this information and the related file specifications with the data stewards.

### 8.1. Accountability

Accountability data are reported in the following files:

File #	File Name
103	Accountability
106	Elementary/Middle Additional Indicator
107	High School Graduation Rate Indicator
108	Mathematics Participation Status
109	AMO Mathematics Status
110	Reading/Language Arts Participation Status
111	AMO Reading/Language Arts Status
130	ESEA Status
132	School End of SY Status – School Improvement Funds 1003 (a) and (g)

File #	File Name
150	Regulatory Adjusted-Cohort Graduation Rate
151	Cohorts for Regulatory Adjusted-Cohort Graduation Rate
152	Corrective Actions
153	Restructuring Actions

## 8.2. Assessment

The following files are used to report the overall data on the statewide assessments:

File #	File #
175	Academic Achievement in Mathematics
178	Academic Achievement in Reading/Language Arts
179	Academic Achievement in Science
185	Assessment Participation in Mathematics
188	Assessment Participation in Reading/Language Arts
189	Assessment Participation in Science

The following files also include data from the statewide assessments:

File #	File Name	Used for
004	Children with Disabilities (IDEA) Not Participating in Assessments	IDEA Section 618 Table 6
126	Title III Former LEP Students	CSPR Section 1.6 (Title III)
142	CTE Concentrators Academic Achievement	Perkins
159	Average Scale Scores	SIG

## 8.3. Classes Taught by Highly Qualified Teachers

Data on classes taught by highly qualified teachers are reported in:

File #	File Name
063	Teacher Quality in Elementary Classes
064	Teacher Quality in Core Secondary Classes

As explained in the file specifications, data on classes taught by highly qualified teachers are reported differently at the school level than at the SEA and LEA levels. Data at the SEA and LEA level are reported based on whether the class is designated as elementary or secondary. Data at the school level are reported based on whether the school where the class is held is designated as elementary or secondary. The sum of the classes reported at each level is expected to align.

- The sum of 063 plus 064 for all levels should align.

- The sum of 063 for SEA and LEA should align.
- The sum of 064 for SEA and LEA should align.

Because school level data are reported differently, the sum of either 063 or 064 at the school level will not align with the SEA and LEA levels for that file.

#### 8.4. Elementary and Secondary Education Act (ESEA) Files

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Many of the *EDFacts* files collected for ESEA are used to populate the Consolidated State Performance Report (CSPR). Once the SY 2013-14 CSPR is finalized, a crosswalk and data key will be posted to the *EDFacts* website. The *EDFacts*-CSPR Crosswalk gives a high-level overview of which *EDFacts* files populate each CSPR question. The data key gives more detailed information on how the data are populated into each CSPR question.

#### 8.5. Flexibility Files – If Your State Has an Approved ESEA Flexibility Request

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If your state has an approved ESEA flexibility request, you may need to submit some additional files. These are the same files that were required for SY 2012-13 for some states with approved flexibility requests.

File #	File Name
171	Academic Achievement – Flexibility Subgroups
172	Assessment Participation – Flexibility Subgroups
173	Status – Flexibility Subgroups
174	Graduation Rates – Flexibility Subgroups
176	State Interventions – Flexibility
177	Cohorts for Graduation Rates – Flexibility Subgroups
183	Title I Allocations – Flexibility

#### 8.6. IDEA Files

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The IDEA files were formerly collected under separate OMB Information Collection packages. The IDEA data are now included in the *EDFacts* Information Collection package. You may hear references to “IDEA Section 618” data because the statute identifies data collection requirements in Part B, Section 618 of the statute.

The table below crosswalks the *EDFacts* files to the legacy collection tables. Detailed crosswalks are included in the appendix to the IDEA file specifications.

Table	Legacy Table #	File Numbers
Child count	1	002, 089
Education environment	3	002, 089
Staffing	2	070, 099, 112
Exiting	4	009
Discipline	5	005, 006, 007, 088, 143, 144

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Assessment	6	004, 175, 185, 178, 188
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In *EDFacts*, the data submitted for child counts and education environments are combined in the same files.

In addition to the files above, IDEA Dispute Resolution data and Maintenance of Effort/Coordinated Early Intervening Services (MOE/CEIS) data are included in the *EDFacts* Information Collection package and are collected in EMAPS; the IDEA EMAPS data are generally submitted by the State IDEA Data Manager.

#### 8.6.1. Child Count and Educational Environment

As noted under the section “initial file submissions,” these files (002 and 089) are linked to 052 Membership.

In addition to the business rules that enforce relationships to 052, these files have business rules to ensure that the category set, subtotals and total of the education unit align. The data for each category (age, educational environment, etc.) is aggregated for the category sets and compared to the data reported in the subtotal for that category.

For example, category set A of 002 Children with disabilities (IDEA) school age is data by disability category (IDEA), racial ethnic, and sex (membership). The data submitted for category set A are aggregated by disability category (IDEA) and compared to subtotal 3, which are data by disability category (IDEA). Likewise, the data for category set A are aggregated by racial ethnic and compared to subtotal 4. Finally, the data for category set A are aggregated by sex (membership) and compared to subtotal 1.

**TIP!** The aggregation of the category sets equals the subtotals, for example:

- Category set A aggregated by disability category (IDEA) = Subtotal 3
- Category set A aggregated by racial ethnic = Subtotal 4
- Category set A aggregated by sex (membership) = Subtotal 1

In summary, the total number of students reported in each category, subtotal and for the total of the education unit should equal.

**TIP!** The aggregation of the category sets equals the subtotals and the total of the education unit.

Zeros are required at the SEA level. However, some permitted values are not applicable to every state. Before submitting the file, check which permitted values are applicable to your state.

**TIP!** Make sure that the permitted values used in 002 and 089 align with the responses to the *EMAPS* survey.

### 8.6.2. Personnel

If an LEA reported students in 002 and 089, the LEA is expected to report data in the personnel files (070, 099, and 112).

**TIP!** Make sure that the permitted values used in 099 align with the responses to the *EMAPS* survey.

### 8.6.3. Exiting

If an LEA reported students in 002 for students between the ages of 14 and 21 who exited special education during the year, the LEA is expected to report data in the exiting file (009).

This file has business rules similar to 002 and 089, that is, the data reported in the category sets, subtotals, and total of the education unit must align.

### 8.6.4. Discipline

These files are interrelated. Some of the files collect counts of students while other files collect counts of removals.

Files with counts of children with disabilities (IDEA)

File #	Related files
088 – Disciplinary removals	<ul style="list-style-type: none"> <li>The students reported in this file are also reported in either 006 or 005 or both.</li> <li>The removals of these students are reported in 143.</li> </ul>
006 – Suspensions/Expulsions	<ul style="list-style-type: none"> <li>These students are also reported in 088.</li> <li>If the expulsion meets the definition, these students are also reported in 144.</li> </ul>
005 – Removal to interim alternative educational settings	<ul style="list-style-type: none"> <li>These students are also reported in 088.</li> <li>The reasons for the removals are reported in 007.</li> </ul>

Files with counts of removals

File #	Related files
007 – Reasons for unilateral removals	These data are the reasons the students reported in 005 were removed to an interim alternative educational setting.
143 – Total disciplinary removals	These data are the total number of removals for the students reported in 088.

In addition, the following file contains data on students who were expelled. The data are aggregated by whether the students were children with disabilities (IDEA) or not and by whether the students received educational services during the expulsion:



- 144 Educational services during expulsion

These files have business rules similar to files 002 and 089, that is, the data reported in the category sets, subtotals, and total of the education unit must align.

#### 8.6.5. Assessment

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The academic achievement and participation data for students with disabilities (IDEA) were merged into the file specifications used to report academic achievement and participation in assessments for all students. The only IDEA specific assessment file is:

- FS004 Children with disabilities (IDEA) not participating in assessments

#### 8.7. Graduate / Completers and Dropouts

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The following files collect graduate/completer and dropout data:

File #	File Name	Data notes
032	Dropouts	This file is used for the Common Core of Data
040	Graduates/Completers	This file is used for the Common Core of Data
150	Regulatory Cohort Graduation Rate	This file collects the graduation rate based on the student counts in 151.
151	Cohorts for Regulatory Graduation	This file collects the student counts used in the graduation rate reported in 150.
009	Children with Disabilities (IDEA) Exiting Special Education	This file collects data on students who exit special education. Students can exit by graduating high school, completing high school or dropping out of school, etc.
082	CTE Concentrators Exiting	This file collects data on CTE concentrators who exited high school including those who graduated or dropped out.
083	CTE Concentrators Graduates	This file collects data on CTE concentrators who graduated high school.
154	CTE Concentrators Graduation Rate	This file collects data for the CTE indicator on graduation rate.

Did you know?

Marking “ready for ED review” in the SSP triggers the clock for the Census Bureau to deliver the CCD edit report to your state. Three weeks after you indicate that the FS040 (Completers) and FS032 (Dropouts) are “ready for ED review,” the edit report is due to you:

#### 8.8. Limited English Proficient and Title III

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Data are collected on limited English proficient (LEP) students and Title III in the following areas:

Area	File Numbers
Counts of LEP students	046 141
Annual English language assessment	050 137 138 139
Students served by Title III programs	116
Title III monitored former LEP students	126
Title III teachers	067
Title III AMAO	103
Immigrants	045

### Annual English language assessment

Data are collected on the number of students assessed and the results of the assessment. Data are collected on for all LEP students and for students served by Title III. The following table shows the files containing the participation and assessment results counts for both all LEP students and for those served by Title III.

	Participation	Results
All LEP	137	139
Title III	138	050

### 8.9. Perkins and Career and Technical Education

The table below crosswalks the EDFacts files to the Perkins indicators. Each file specification contains a more detailed crosswalk.

File #	File name	Indicator
142	CTE concentrators academic achievement	1S1 and 1S2 both numerator and denominator
157	CTE concentrators technical skills	2S1 both numerator and denominator
082	CTE concentrators exiting	3S1 denominator
083	CTE concentrators graduates	3S1 numerator
154	CTE concentrators in graduate rate	4S1 both numerator and denominator
158	CTE concentrators placement	5S1 both numerator and denominator
156	CTE concentrators in programs for non-traditional	6S2 both numerator and denominator
155	CTE participants in programs for non-traditional	6S1 both numerator and denominator

**TIP!** The CTE files 142, 154, and 158 are the only files where the data can be from a

previous school year. For SY 2013-14, report the CTE data that the state has agreed to provide for the Perkins report due December 31, 2014. That data may be from a school year prior to SY 2013-14.

### 8.10. Public School Choice and Supplemental Education Services

The Public School Choice (PSC) and Supplemental Education Services (SES) data are collected using:

- 010 Public School Choice (PSC)
- 128 Supplemental Educational Services (SES)
- 164 Public School Choice/SES Data

### 8.11. SIG and RTT

Data stewarded by the Office of School Turnaround and required for reporting on SIG metrics are listed below, as well as data required for reporting by states with Race to the Top grants.

File #	File Name	Used for	Scope
159	Average Scale Scores	SIG	Only SIG schools
160	High School Graduates Postsecondary Enrollment	SIG and RTT	All LEAs and schools with graduates
161	High School Graduates Postsecondary Credits Earned	RTT	All LEAs and schools with graduates
166	Evaluation of Staff	SIG and RTT	All LEAs and schools
167	School Improvement Grants	SIG	Only SIG schools

The following files are used to pre-populate the RTT Annual Performance Report:

File #	File Name	Used for	Scope
150	Regulatory Adjusted-Cohort Graduation Rate	RTT APR	Only RTT states
151	Cohorts for Regulatory Adjusted-Cohort Graduation Rate		
160	High School Graduates Postsecondary Enrollment		
161	High School Graduates Postsecondary Credits Earned		
175	Academic Achievement in Mathematics		
178	Academic Achievement in Reading/Language Arts		

ESS will be enabled in August 2013 to allow RTT states to submit files 160, 161, 175 and 178.

In addition, the school level used for SIG schools was added to the following files:

- 139 LEP English Language Proficiency Results
- 163 Discipline Data

- Truants

The school level data collected in file 030, Discipline Incidents, is also used for SIG reporting.

### 8.12. Title I, Part A

Title I, Part A programs can be classified into four types:

- Public Schoolwide Programs (Public SWP)
- Public Targeted Assistance Programs (Public TAS)
- Neglected or Delinquent Programs (N or D)
- Services to Children in Private Schools (Private)

The matrix below illustrates the relationship between the *EDFacts* data groups and files and the data collected on participants and staff in Title I, Part A programs.

File #	File name	Public SWP	Public TAS	N or D	Private
134	Title I Participation	X	X	X	X
036	Title I TAS Services		X		
037	Title I SWP/TAS Participation	X	X		
065	Federally Funded Staff - Title I TAS Staff Funded (FTE)		X		

**TIP!** File 065 contains both Title I TAS staff funded (FTE) and Title I, Part C Migrant Education Program staff.

### 8.13. Title I, Part C Migrant Education Program

Data are collected on students eligible for funding from the Migrant Education Program (MEP) and students served under MEP. Unduplicated counts are also collected by timeframe: performance period (12-months), regular school year and summer/intersession. The matrix below classifies the files by the students included and the reporting period.

Migrant student group	Reporting period		
	12 months unduplicated	Regular school year	Summer / intersession
Eligible enrolled in public schools		165	
Eligible for funding purposes	121 (also known as Count #1 on the Migrant Child Count Report)		

Migrant student group	Reporting period		
	12 months unduplicated	Regular school year	Summer / intersession
Eligible and served for funding purposes			122 (as known as Count #2 on the Migrant Child Count Report)
Served (including after period of eligibility expired)	054		
Services to students		145	
Priority for services		192	

In addition to the files in the matrix above, other data on MEP are collected using files:

- 065 Federally Funded Staff
  - MEP personnel (FTE)
  - MEP personnel (Headcount)
- 165 Migrant Data
  - Consolidated MEP funds status

**TIP!** File 065 contains both Title I TAS staff funded (FTE) and Title I, Part C Migrant Education Program staff.

#### 8.14. Title I, Part D, Subparts 1 and 2 – Neglected and Delinquent

The table below illustrates the relationship between the Neglect or Delinquent *EDFacts* files:

Student Population	Data Collected	Subpart 1 File Specification	Subpart 2 File Specification
All N or D youth	Program participation	119	127
	Academic and vocational outcomes attained while in program	180	180
	Academic and vocational outcomes attained after exiting program	181	181
	Transition services received	182	182
Long-term N or D youth	Assessment data (pre-post test indicator and pre-test results)	135	135
	Assessment data (progress level)	113	125

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8.15. Title IX Education for Homeless Children and Youth Program

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Data on the Title IX Homeless are collected using:

File #	File name
043	Homeless Served (McKinney-Vento)
118	Homeless Students Enrolled
170	McKinney-Vento Subgrant Recipient Status

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**9. ED Facts Metadata and Process System (EMAPS)**

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ED Facts Metadata and Process System (EMAPS) is a web-based system that is used for the State Submission Plan. It is also used to collect metadata and some data that is better suited to a web-page than a file specification. These collections are either part of the ED Facts collection or approved through another paperwork clearance. The paperwork clearance authorizing the collection will be displayed in the survey and included in the user guide for the survey.

The timeframes for these surveys are included in the ED Facts calendar. PSC will also announce the opening and send reminders before the closings of these surveys. Below is a short description of submission plan and some of these surveys.

**State Submission Plan (SSP) R6** - This is your state's plan for submitting files to ED Facts. As mentioned earlier, this is how you will inform CCD that your data are ready for review. The comment field can hold 1,000 characters including spaces.

**CCD Grades Offered & Graduate/Completers** - This survey collects metadata on grades not offered by states and permitted values used in the Graduate/Completer file. Because this data does not change often, this survey is not expected to be conducted every year. SY 2013-14 will use the SY 2012-13 data. If your state's metadata changed from SY 2012-13, contact PSC.

**IDEA** - This survey collects metadata related to SY 2013-14 reporting on Part B of the Individuals with Disabilities Education Act (IDEA) data collection. Questions cover:

- Children with disabilities (IDEA) on exiting special education
- Child counts for school age and early childhood
- Counts of special education personnel
- Data on discipline
- Data on state-wide academic assessments

**GFSA** - This survey combined the data submitted in the files listed below is the State's Gun-Free Schools Act (GFSA) report.

Files used in the GFSA report:

- N/X086 Students Involved with Firearms
- N/X094 Firearm Incidents

- N/X163 Discipline Data

The *EMAPS* portion of the report is where the state reports:

- Non-compliance of any LEA with the law
- Explanations of any data quality issues with the submitted data (ESS data)
- Changes in state law since the last GFSA report by the state
- How state law deals with providing educational services to students expelled
- Whether the state provides any funds for those educational services.

## Appendix A: Relevant Department Regulation and Guidance

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This appendix describes Department regulations and guidance affecting data submission through the ESS.

### 1. Regulation - Requiring the Electronic Reporting of Data to ED

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On February 25, 2007, Final Regulations were published to amend 34 Code of Federal Regulations (CFR) part 76 governing state reporting requirements. The revised regulations allow the Secretary and ED, through the *Paperwork Reduction Act* clearance process, to require states to report certain information electronically. The regulations also establish that the Department may take administrative action against a state for failure to submit reports in the manner prescribed by the Secretary. This is intended to significantly reduce reporting burden and to streamline data collections currently required by the Department by bringing elementary and secondary education data in through the Annual Mandatory Collection of Elementary and Secondary Education Data for EDFacts (OMB 1875-0240). The failure to submit EDFacts data constitutes a failure to comply substantially with the law applicable to the funds provided by the federal government.

### 2. Guidance - Reporting on Race and Ethnicity Data

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Final guidance issued in the Federal Register on October 19, 2007 (72 Fed. Reg. 59267) on the collection and reporting of racial and ethnic data by educational institutions and other grantees now allows individuals to self-identify their ethnicity and race, and select more than one race and/or ethnicity. This change permits individuals to more accurately reflect their racial and ethnic backgrounds by expanding reporting options from five to seven permitted values and permitting individuals to select more than one category. The final guidance requires, beginning with data for SY 2010-11 and future school years, that all SEAs must submit racial and ethnic data (except for assessment and accountability data required under Title I of the ESEA) by the 7 permitted values. SEAs may choose to submit data by the 7 permitted values earlier, that is, in SYs 2008-09 and 2009-10. The 7 permitted values are listed below:

- American Indian or Alaskan Native
- Asian
- Black or African American
- Hispanic/Latino
- Native Hawaiian or Other Pacific Islander
- White
- Two or more races

### 3. Guidance - Reporting Data by Major Racial and Ethnic Groups

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Under Title I of the ESEA, as amended, States determine through their Consolidated State Application Accountability Workbook (also referred to as the State Accountability Plan) their major racial and ethnic groups for determining adequate yearly progress.



States must obtain approval from the U.S. Department of Education before changing the major racial and ethnic groups used for reporting Title I accountability and assessment data by amending their State Accountability Plan.

SEAs are required to report data on the major racial and ethnic groups, as defined by the State. Some students in the State may not be included in a major racial and ethnic group. Therefore, the data by major racial and ethnic groups in the assessment file will not necessarily equal the total number of students. For this reason, ESS will not include edit checks comparing the total to the aggregation of the number of students reported by the major racial and ethnic groups.

#### 4. Guidance - States with Approved ESEA Flexibility Requests

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On September 23, 2011, ED invited each SEA to request flexibility on behalf of itself, its local educational agencies, and schools, in order to better focus on improving student learning and increasing the quality of instruction. This voluntary opportunity provided educators and State and local leaders with flexibility regarding specific requirements of the No Child Left Behind Act of 2001 (NCLB) in exchange for rigorous and comprehensive State-developed plans designed to improve educational outcomes for all students, close achievement gaps, increase equity, and improve the quality of instruction. Since NCLB was enacted over a decade ago, SEAs and school districts have initiated education reforms and innovations to support improvements in instruction and student achievement, including the adoption of a common set of State-developed college- and career-ready standards in 44 States and the District of Columbia; the development of next-generation accountability and support systems in more than 40 States; and the planning and implementation of reforms in teacher and principal evaluation and support in many States. Many of the NCLB requirements have unintentionally become barriers to State and local implementation of some of these reform efforts. The offer for flexibility provides States with the opportunity to focus resources on State reform efforts in improving instruction and student achievement without some of the constraints of NCLB.

SEAs were invited to request flexibility pursuant to the authority in section 9401 of the Elementary and Secondary Education Act of 1965 (ESEA), which allows the Secretary of Education to waive, with certain exceptions, any statutory or regulatory requirement of the ESEA for an SEA that receives funds under a program authorized by the ESEA and requests a waiver. The waivers are effective through SY 2013–14, after which time an SEA may request an extension of the flexibility. Since the opportunity for flexibility was announced, 47 SEAs submitted flexibility requests; 39 have been approved.

In order to ensure that SEAs receiving ESEA flexibility are continuing to meet the intent and purpose of Title I of ESEA, including meeting the educational needs of low-achieving students, closing achievement gaps, and holding schools, LEAs, and SEAs accountable for improving the academic achievement of all students, ED will continue to collect all data related to student proficiency rates as well as performance against the annual measurable objectives (AMOs). In addition, in order to provide transparency

around SEA implementation of new reforms and accountability measures, as well as to increase our understanding of the impact of selected interventions employed by the SEAs, certain additional *EDFacts* files may be required for states with approved ESEA flexibility requests. Each state with an approved flexibility request as of August 2012 received information from ED concerning the data that were expected to be reported.

For more information on ESEA flexibility, please visit <http://www.ed.gov/esea/flexibility>.

## Appendix B: Standard Data Definitions

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As part of the drive to streamline data collections across the Department, *EDFacts* has standardized several definitions used throughout the *EDFacts* data groups. Although some of the previous definitions were similar, they were not identical, and states following the reporting requirements for various Program Offices to the letter often were required to classify students differently for different programs. This standardization of data definitions will reduce recordkeeping and reporting burden on the states, ultimately increasing the level of data quality.

### 1. Career and Technical Education (CTE) Concentrators

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Some files collect data on career and technical education (CTE) concentrators. When used in *EDFacts* file specifications, a career and technical education (CTE) concentrator is:

A student who enrolled in a threshold level of vocational education. The threshold level is defined by the state and includes a sequence of courses that provides individuals with the academic and technical knowledge and skills the individuals use to prepare for further education and for careers in current or emerging employment sectors. Most states define a CTE concentrator as a student who has completed three (3) CTE courses, or has completed half (50%) of a sequence of a CTE program.

### 2. Children with Disabilities (IDEA)

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Some files collect data on children or students with disabilities as defined by *IDEA*. In *EDFacts*, children with disabilities (*IDEA*) are generally defined as:

Children having intellectual disability; hearing impairment, including deafness; speech or language impairment; visual impairment, including blindness; serious emotional disturbance (hereafter referred to as emotional disturbance); orthopedic impairment; autism; traumatic brain injury; developmental delay; other health impairment; specific learning disability; deaf-blindness; or multiple disabilities and who, by reason thereof, receive special education and related services under the Individuals with Disabilities Education Act (*IDEA*) according to an Individualized Education Program (IEP), Individualized Family Service Plan (IFSP), or a services plan.<sup>1</sup>

However, some files include only school-age children, and some files do not include parentally-placed children. The definition above is all inclusive. The file specification will indicate the specific group of students to be included.

<sup>1</sup> Definition adapted from PL 108-446, Section 602(3), 34 C.F.R. Part 300.8(a)(1).

In addition, the files differ on how students are aggregated by disability status. The category name indicates how the students are aggregated:

- The category “disability status (*IDEA*)” aggregates the counts by students who meet the definition above and those who do not.
- The category “disability status (Only)” includes only students who meet the definition above.
- The category “disability status (accountability)” includes students in the subgroup “children with disabilities (*IDEA*)” for purposes of accountability determinations. For purposes of accountability determinations, students who were formerly children with disabilities (*IDEA*), but are not currently, can be included for up to 2 years.

### 3. Limited English Proficient Students

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Some files collect data on limited English proficient (LEP) students (sometimes referred to as English language learners). In *EDFacts*, LEP students are defined as follows:

- (A) who are ages 3 through 21;
- (B) who are enrolled or preparing to enroll in an elementary school or a secondary school;
- (C) (who are i, ii, or iii)
  - (i) who were not born in the United States or whose native languages are languages other than English;
  - (ii) (who are I and II)
    - (I) who are a Native American or Alaska Native, or a native resident of the outlying areas; and
    - (II) who come from an environment where languages other than English have a significant impact on their level of language proficiency; or
  - (iii) who are migratory, whose native languages are languages other than English, and who come from an environment where languages other than English are dominant; and
- (D) whose difficulties in speaking, reading, writing, or understanding the English language may be sufficient to deny the individuals
  - (i) the ability to meet the state’s proficient level of achievement on state assessments described in section 1111(b)(3);
  - (ii) the ability to successfully achieve in classrooms where the language of instruction is English; or
  - (iii) the opportunity to participate fully in society.<sup>2</sup>

<sup>2</sup> Definition adapted from ESEA section 9101(25).

To be classified as LEP, an individual must meet the criteria of A, B, C and D in the definition above. To meet the criteria for C, an individual can meet the criteria of any of i, ii or iii. If the criterion to meet C is ii, then the individual must meet the criteria of both I and II. To meet the criteria for D, an individual must be denied one of the three listed, i or ii or iii.

In addition, the files differ on how students are aggregated by LEP status. The category name indicates how the students are aggregated:

- The category “LEP status (both)” aggregates the counts by students who meet the definition above and those who do not.
- The category “LEP status (only)” includes only students who meet the definition above.
- The category “LEP status (accountability)” includes students in the subgroup “limited English proficient students” for purposes of accountability determinations. For purposes of accountability determinations, students who were formerly limited English proficient students (MFLEP), but are not currently, can be included.
- The category “LEP status (RLA)” includes students who met the definition above and are not excluded because they have attended schools in the U.S. fewer than 12 months.

#### 4. Migrant

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Some files collect data on migrant students. Below are the definitions used for the data collected in *EDFacts*.

#### 5. Eligible Migrant Children

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When the phrases “eligible migrant children” or “eligible migrant students” are used, the definition is:

Children who are, or whose parents or spouses are, migratory agricultural workers, including migratory dairy workers, or migratory fishers, and who, in the preceding 36 months, in order to obtain, or accompany such parents or spouses, in order to obtain, temporary or seasonal employment in agricultural or fishing work (A) have moved from one local education agency (LEA) to another; (B) in a state that comprises a single LEA, have moved from one administrative area to another within such LEA; or (C) reside in an LEA of more than 15,000 square miles, and migrate a distance of 20 miles or more to a temporary residence to engage in a fishing activity.<sup>3</sup>

#### 6. Participating Migrant Children

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<sup>3</sup> Definition adapted from PL 107-110, Title I, Part C and 34 C.F.R 200.31.

When the phrases “participating migrant children” or “participating migrant students” are used, the definition is:

Children who participate in Migrant Education Programs (MEP) under Title I, Part C, including those served under continuation of services authority.

## 7. Disability Categories Under IDEA

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Some files collect data by disability categories under *IDEA*. Below are the definitions of the disability categories.

**Autism** — This refers to a developmental disability significantly affecting verbal and nonverbal communication and social interaction, generally evident before age 3, that adversely affects educational performance. Other characteristics often associated with autism are engagement in repetitive activities and stereotyped movements, resistance to environmental change or change in daily routines, and unusual responses to sensory experiences. Autism doesn't apply if a child's educational performance is adversely affected primarily because the child has an emotional disturbance.

**Deaf-blindness** — This refers to concomitant hearing and visual impairments, the combination of which causes such severe communication and other developmental and educational problems that they cannot be accommodated in special education programs solely for children with blindness or for children with deafness.

**Developmental delay**— A child with a developmental delay, as defined by the Individuals with Disabilities Education Act, is a child who is experiencing developmental delays, as defined by your state, and as measured by appropriate diagnostic instruments and procedures in one or more of the following cognitive areas: physical development, cognitive development, communication development, social or emotional development, or adaptive development.

Note: A state may only use this disability category for children with disabilities (*IDEA*) ages 3 through 9.

**Emotional disturbance** — This refers to a condition exhibiting one or more of the following characteristics over a long period of time and to a marked degree, which adversely affects a child's educational performance: (1) an inability to learn, which cannot be explained by intellectual, sensory or health factors; (2) an inability to build or maintain satisfactory interpersonal relationships with peers and teachers; (3) inappropriate behavior or feelings under normal circumstances; (4) a general pervasive mood of unhappiness or depression; or (5) a tendency to develop physical symptoms or fears associated with personal or school problems. This term includes schizophrenia. The term does not apply to children who are socially maladjusted, unless it is determined they have an emotional disturbance.

**Hearing impairment** — This refers to an impairment in hearing, whether permanent or fluctuating, that adversely affects a child's educational performance. It also includes a

hearing impairment that is so severe that the child is impaired in processing linguistic information through hearing, with or without amplification, that adversely affects a child's educational performance.

**Intellectual disability** — This refers to significantly subaverage general intellectual functioning, existing concurrently with deficits in adaptive behavior and manifested during the developmental period, which adversely affects a child's educational performance.

**Multiple disabilities** — This refers to concomitant impairments (e.g., intellectual disability-blindness, intellectual disability -orthopedic impairments, etc.) the combination of which causes such severe educational problems that they cannot be accommodated in special education programs solely for one of the impairments. The term does not include deaf-blindness.

**Orthopedic impairment** — This refers to a severe orthopedic impairment that adversely affects a child's educational performance. The term includes impairments caused by congenital anomaly (e.g., clubfoot, absence of some member, etc.), impairments caused by disease (e.g., poliomyelitis, bone tuberculosis, etc.) and impairments from other causes (e.g., cerebral palsy, amputations and fractures or burns that cause contractures).

**Specific learning disability** — This refers to a disability in one or more of the basic psychological processes involved in understanding or using language, spoken or written, which may manifest itself in an imperfect ability to listen, think, speak, read, write, spell or do mathematical calculations. This term includes such conditions as perceptual disabilities, brain injury, minimal brain dysfunction, dyslexia and developmental aphasia. The term does not include learning problems that primarily result from visual, hearing or motor disabilities, of intellectual disability, of emotional disturbance or of environmental, cultural or economic disadvantage.

**Speech or language impairment** — This refers to a communication disorder such as stuttering, impaired articulation, a language impairment, or a voice impairment that adversely affects a child's educational performance.

**Traumatic brain injury** — This refers to an acquired injury to the brain caused by an external physical force, resulting in total or partial functional disability or psychosocial impairment or both, that adversely affects a child's educational performance. The term applies to open or closed head injuries resulting in impairments in one or more areas, such as cognition; language; memory; attention; reasoning; abstract thinking; judgment; problem-solving; sensory, perceptual and motor abilities; psychosocial behavior; physical functions; information processing; and speech. The term does not apply to brain injuries that are congenital or degenerative or to brain injuries induced by birth trauma.

**Visual impairment** — This refers to a visual impairment that, even with correction, adversely affects a child's educational performance. The term includes both partial sight and blindness.

**Other health impairment** — This refers to having limited strength, vitality or alertness, due to chronic or acute health problems such as a heart condition, tuberculosis, rheumatic fever, nephritis, asthma, sickle cell anemia, hemophilia, epilepsy, lead poisoning, leukemia or diabetes, which adversely affects a child's educational performance.



## Appendix C: Submission Process

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This section summarizes the process for submitting files through ESS to *EDFacts*:

1. Submit the directory.
2. Gather the data.
3. Create the files.
4. Check the files.
5. Submit the files.
6. Correct format, validation, and submission errors and address warnings.
7. Monitor progress.

This section also provides information on what to do with large files and what happens to files that have high error rates.

### 1. Submitting the Directory

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The directory is the cornerstone of *EDFacts* submissions. An accurate directory record must exist in *EDFacts* for every education unit (i.e., school, LEA, or SEA) prior to submitting any other data. If a directory record does not exist, all other *EDFacts* data submissions for that educational entity will fail. Therefore, the LEA and school directory files must be submitted for each school year prior to submitting other LEA and school level data. The SEA directory file must only be submitted if the SEA directory data changed.

### 2. Gather the Data

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Based on the Submission Plan, the SEA submitter will be assigned one or more files to submit. The SEA submitter should read the file specification for those files as outlined in Appendix E “How to Use File Specifications.” The SEA submitter should review section 2.0 “Guidance for Submitting This File” in each file specification with the Program Office owner or steward of the data in the state.

After confirming the source of the data, the submitter should decide if a staging database is necessary. In some database systems, creating views or queries is sufficient to pull the data together for a file. In other cases, the data are pulled from the system and put into a staging database, file or area to organize the data and create the submission file. The best way to stage data is in a relational database. Excel or another spreadsheet application can be used to gather and stage the necessary data. However, the submitter should use caution when using Excel or other spreadsheet applications for the staging database. If the cell formats are not set to “Text,” Excel will remove the leading zeros when the files are saved. If the leading zeros are omitted in a field, the files may generate error messages when they are uploaded to ESS.

In the staging database, each row of data represents a record in the data section of a non-XML file or one TABLETYPE object for XML files. For example, when student membership is submitted, a row of data in the staging database is created for each grade level, race/ethnicity and sex combination. Consequently, there is a row for first-

grade Asian males, a row for first-grade Asian females, a row for first-grade American Indian males, a row for first-grade American Indian females, etc. These rows convert to records in the data section of the non-XML file and to TABLETYPE objects for XML files. The data in the staging database or staging view/query should have the layout described in the Data Record Definition section of the non-XML part of the file specification document or objects for XML files.

While it is easier to review data when they are grouped by education unit, the ESS does not require a specific order to the records submitted, and subtotals and totals do not need to be contiguous to the detailed data. Once a file is transmitted, ESS sorts the file by the identifiers to match the total records with the education units. All data records for an education unit must be in the same file.

For some files, records for counts of zero are required. Submitting the count of zero allows the data to be distinguished from missing or not collected data. For example, in the membership file at the school level, if a school with seventh-grade enrollment has no seventh-grade American Indian male children, the school file must still include a row for this category with a count of zero. However, if the school does not have a seventh grade, then all the rows of data associated with the seventh grade can be omitted. Because the guidance varies by file, it is important to read the requirements and guidance sections of the file specifications (sections 1.2 and 2.0, respectively) to understand how to report zero and missing counts.

### 3. Create the File

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After the SEA submitter gathers the data, he or she creates the file. Appendix D “*EDFacts* Files” contains detailed information about creating files in the file formats accepted by ESS.

While the ESS can handle very large files, bottlenecks in local internet bandwidth can cause problems for submitting large files. There are two solutions to these bottlenecks:

- a. Compress large files.
- b. Split large files.

#### a. Compress large files

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File compression reduces the size of data in order to save space or transmission time. The ESS recognizes files compressed with the Zip data compression algorithm. The ESS will accept a Zip file and automatically extract (i.e., decompress) the file.

Plain text files, like *EDFacts* submission files, benefit most from Zip compression. File size reductions of 50 to 95% are common with text files. There are a variety of commercial or free file compression utilities that create Zip files.

Zip-compressed files must have the .zip extension when transmitted to the ESS. The file name in the Header Record (or FILETRANSMIT object if XML) must have the extension appropriate for the format of the uncompressed file.

#### b. Split large files

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If compression is insufficient or not available, a second option for avoiding bottlenecks is to split large files into smaller files. A file must be split at an education unit boundary—the data records for a single education unit must not be split between files. For example, an SEA may submit two files with school-level membership data, perhaps one with one school to test the format and a second file with all the other schools. The system will combine the data from the two files. However, the system cannot combine a file that contains some of the membership data for a school and a second file that contains the rest of the membership data for that same school. The second file's data for the school will overwrite the data from the first file for that school. For example, if the first file submitted contains membership data of a school for grades kindergarten through three and a second file contains membership data for that same school for grades four through six, the data in the second file will replace the data in the first file. In this example, only the data on grades four through six from the second file will move to the database for that school.

Each of the split files must be properly formatted according to the file specification.

- Each file must have a unique File ID and File Name.
- Each non-XML file must have a Header Record with the correct record count for the individual file.
- Each XML file must be a valid XML document with valid FILETRANSMISSION start and end tags.

We recommend splitting the file if it is larger than the following thresholds:

- XML files—120MB unzipped
- Non-XML files—250MB unzipped

#### 4. Check the File

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Before the file is submitted through the ESS, the file should be reviewed. Appendix D “*EDFacts* Files” contains specific rules for each type of file format. The file should also be checked for the following:

**Header Record**—The file name in the Header Record should be the same as the external file name. Using the same name in both locations ensures that the file can be readily and correctly identified when technical support is needed.

**State and ZIP Codes**—Assigned state codes and ZIP codes are string fields, not numeric fields. Therefore, states with state codes from 1 through 9 and ZIP codes that start with zero must include the leading zeros. Appendix L lists state codes used in *EDFacts* for each state.

**SEA, LEA and school IDs**—SEA, LEA and school IDs, both NCES and state, are string fields, not numeric fields. Therefore, if leading zeros are part of the ID, they must be used. An error will occur if IDs do not match exactly, e.g., an NCES ID number submitted as 749 but the actual NCES ID is 00749. Where leading zeros are

meaningful, such as in NCES IDs, you must include the leading zeros. For fixed format files, you should also fill string fields with trailing blanks.

**Percentages**—Fields that contain percentages must be reported as decimals in the format 5,4; meaning there are five total digits with four of those digits after the decimal point. Ninety-five percent is then represented as “0.9500.”

**Subtotals and totals of education units**<sup>4</sup>—Subtotals and totals of education units must be equal to or greater than the sum of their parts. If the subtotal or total of the education unit is less than the sum of its parts, an error is identified.

**File type**—The contents of the file type field in the Header Record and in the File Transmit XML object must be in ALL CAPS. The ESS is set up for an exact match of file type that is case-sensitive. If a match isn’t found, the file will receive a format error.

**Field length**—The field length cannot exceed the length specified in the non-XML part of the file specification regardless of type of file (XML, comma-delimited, tab-delimited, or fixed). One method for checking the length of each field in a delimited file is to open the file in Excel and use the length function the application provides. Instructions on how to use this function are as follows:

1. Choose an empty column or create a new column to hold the result of the function.
2. Type “=LEN(CELL)” into the formula bar above the spreadsheet, where CELL is the column and row location (e.g., B9) of the target cell whose length you want to count. This cell should now contain the total number of characters in that target cell.
3. To have this formula work for every cell in the target cell’s column, select the cell containing the LEN formula and copy it. Next, select the result cell’s entire column and choose the paste command to have the formula apply to every cell in that column.
4. Each cell in the target cell’s column should now have a corresponding result cell that contains the target cell’s number of characters. You can now sort the spreadsheet by this column to see if any of the counts exceed the maximum length of the field as defined in the file specification.

#### 5. [Completeness of the File - All the Data for an Education Unit](#)

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A specific file does not need to contain all schools or LEAs, but each file must contain all of the data records for the schools or LEAs being submitted. Subsequent submissions for a specific education unit overwrite previous submissions of that file type

<sup>4</sup> Beginning in SY 2008–09, the phrase “Total of the Education Unit” replaced the phrase “Grand Total.” The phrase “Grand Total” was misleading because it seemed to refer to the total for the entire file submission. Rather it was meant to be the total for a specific education unit.

for that same education unit. For example, submitting all grade level membership counts for an LEA in one transmittal file followed by just the third grade membership counts for the same LEA in another transmittal file will result in the grade level counts in transmittal #1 being over-written by the grade level counts in transmittal #2 for that LEA. As a consequence, for that LEA the *EDFacts* database will only have third grade membership data.

## 6. Completeness of the File - All the Education Units

When you re-submit a file to *EDFacts*, only the education units in that file are updated. For example, if your original submission contained 100 schools' worth of data, and your second submission contains data for 90 of those schools, only the data for those 90 schools are updated. The data for the remaining 10 schools are left unchanged in the *EDFacts* database.

The benefit of this is that you can make corrections to the data of individual schools or LEAs without having to resubmit the data for all of them. For example, if after submitting your LEA membership file you discover that you forgot to include a district in your file, all you need to do is submit a file that contains just the data for that one district.

One consequence of this system behavior is that one file submission may not completely overwrite a previous submission. If you discover that you submitted data for a school that should not have been submitted at all, you cannot correct this by leaving that school out of your next submission. When you leave the school out, the system does not make any updates to the data for the school that is already in the database. If data submitted to *EDFacts* need to be revised, you can make the revisions by simply re-submitting the data for that school or LEA. On the other hand, if you discover that data submitted to *EDFacts* should not have been submitted in the first place, you will not be able to correct this through a file submission. Call PSC for assistance in deleting that data.

## 7. Submit the File

Once the SEA submitter has gathered the data and formatted the files to match the file specifications, the SEA submitter logs in to the *EDFacts* Portal to submit the data to ESS. SEA submitters will receive an acknowledgment for receipt of files and may receive messages that request actions on the part of the SEA. The ESS User Guide explains in detail how to submit files to ESS.

Performance testing of the ESS demonstrated that the ESS successfully processes directory files as large as 300 megabytes. However, the *EDFacts* Portal is a shared environment where processing resources are often used by more than one SEA. Resource sharing can result in slow system performance. SEAs can use several strategies to improve performance. Rather than creating many files and submitting them in batch, SEAs should submit files as soon as they are created. SEAs should also try submitting files outside the peak time of 8 AM to 5 PM Eastern Time. For example, files can be submitted during the weekend. Saturday is a better option than Sunday, because on most Sundays the system is down for some period of time for routine maintenance.

When a file is transmitted, the ESS generates an e-mail to the SEA submitter acknowledging receipt of the file. The SEA submitter also receives messages from the ESS when the file:

- has processed successfully,
- is a duplicate of the most recent transmittal file, or
- has errors that prevent the file from processing.

Specific error messages are not provided in the e-mail but are available in the Transmittal Status and Submission Error report pages in ESS.

## 8. Correct Errors

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There are format, validation and submission errors.

### a. Correcting Format errors

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Format edits are the first edits performed when the file is submitted to ESS. A format edit is a check that determines whether the data are in the correct file format. Format errors are the most serious error type and prevent any further processing of the file. File processing stops when the first format error is detected. This error must be corrected with a resubmission before the file will be processed further.

Conditions that cause format errors include, but are not limited to:

- Absence of a Header Record
- An improperly formatted Header Record
- An invalid file type specified in the Header Record
- Absence of a Carriage Return/Line Feed (CRLF) at the end of a record
- Invalid record length
- An invalid file format or extension (.txt, .csv or .tab) specified in the file name in the Header Record
- A comma- or tab-delimited file that is improperly delimited (i.e., absence of a comma or tab between fields)
- Improperly formatted XML
- Invalid XML tags
- XML tags in a different order than specified in the schema
- An End-of-File (EOF) character causes the system to search for a new record/file and will result in a format error. Do not mark the end of the file with an EOF character. The last record on the file should end with CRLF, the same as every other record on file.
- The format error that caused the system to stop processing the file is reported in the Format Error Report. The *Business Rules Guide* contains all of the format edits in ESS.

### b. Correct Validation Errors

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Validation edits are performed once there are no format errors. These edits take place while the file is processing in ESS. A validation edit is a check that determines



whether values in each field are valid. A value that fails the edit check is always incorrect. Unlike format errors, file processing continues after a validation error is identified. Unless the file contains more than 1,000 validation errors, all validation errors are identified when the file is processed.<sup>5</sup> A file with validation errors will not be transferred to the staging database. The SEA must correct the validation errors and resubmit the entire file before processing will continue. When a file passes all validation edits, the file is transferred to the staging database.

Examples of conditions that will cause validation errors include, but are not limited to

- The file is missing one or more mandatory data groups (e.g., Agency Name or Address Line 1 in the Directory file).
- A post office box is specified in a Location Address line.
- A required count is blank or invalid.
- A numeric field contains non-numeric characters.
- An invalid Permitted Value is used.
- A required subtotal or total record is missing.
- A subtotal or total record is less than the sum of its parts.

The Validation Errors Report identifies the edits that failed and prevented the file from being transferred to the staging database. The *Business Rules Guide* contains all of the validation edits in ESS.

#### c. Address Submission Errors

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Submission edits take place in the staging database. A submission edit compares the values entered in a field with other values in the same file or across files to determine whether the value is reasonable. If a discrepancy is found (e.g., a value falls outside of the acceptable range), a submission error or warning is issued. As with validation edits, the system can detect up to 1,000 submission errors before file processing stops.

Submission discrepancies reported on the Submission Error Report are categorized as errors (urgent) or warnings (less urgent), depending on their level of significance and the level of urgency with which corrections need to be made.

Errors must be corrected with a resubmission. Once the error is corrected, it will no longer appear on the error report. If the data flagged as in error are actually correct, then the SEA submitter should contact the PSC to have the program office authorize a bypass for this edit for the submitting SEA.

<sup>5</sup> File processing stops once the error threshold of 1,000 errors is reached for a transmittal. For example, if an inappropriate string is included in every record in a file, the processing will stop after 1,000 errors are identified. In this situation, not all errors are identified during processing.

Warnings occur when data appear to be unusual or unexpected. States should review the data to determine if the data are accurate. If the data are incorrect, they should be corrected with a resubmission. If the data are correct, ED recommends that states use the explanation field in the *EMAPS* State Submission Plan application to generally explain the data anomalies and what was done to verify that they are correct. Please note that even after explanations are provided, the warning will remain on the report.

Match errors that check an educational unit's state IDs, NCES IDs and operational statuses are considered critical in nature and, therefore, must be corrected to ensure that data are accurate.

The Submission Error Report and the Match Error Report identify all submission errors and warnings generated by the file. The *Business Rules Guide* contains the match and submission edits in ESS.

## 9. Monitor Progress

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*EDFacts* Coordinators can track their state's overall progress toward meeting their Submission Plans using the State Submission Status Reports (e.g., LEAD004, LEAD018) in the *EDFacts* Reporting System (ERS). *EDFacts* Coordinators should update their State Submission Plan in *EMAPS* if delays or other problems are identified.

In addition to the Submission Status Reports, ESS displays four reports that can be used to monitor progress:

- **Transmittal Status Report**—This report updates to reflect the “real time” status of every file submitted by the SEA. It shows both format and validation errors.
- **Submission Error Report**—These reports reflect all submission discrepancies by education level identified by ESS when comparing submitted data within and across files.
- **Match Error Report**—This report reflects discrepancies identified by ESS when comparing state and NCES IDs and operational statuses submitted on the Directory file to the Directory data for the previous and current school years.
- **Submission Progress Report**—This report reflects the last action taken by the SEA or ED with regard to a specific submission type.

Detailed information about these reports is available in the *EDFacts Submission System (ESS) User Guide*.



## Appendix D: *EDFacts* Files

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This section describes the four file formats that are accepted by ESS and how these files are created.

### 1. *EDFacts* File Formats

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The four file formats accepted by ESS are:

- Fixed
- Comma-delimited
- Tab-delimited
- eXtensible Markup Language or XML

#### 1.1. Fixed Format

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In a fixed-format file, each data element in both the Header Record and Data Record has a predefined length (e.g., 15 characters) and a beginning position within the record. Thus, the software knows exactly where to find each individual data element/field (including filler fields) within the record.<sup>6</sup> When entering the specific data into the file, all fields must be filled, beginning in the Start position, even if most of the positions are blank. The suffix for fixed-format files is **.txt**.

The following rules apply to fixed-format files submitted to ESS.

- File extensions must be “.txt.”
- Carriage Return/Line Feed (CRLF) must immediately follow the last field in each record.
- Filler fields must be blank.
- Numeric fields must not contain commas.
- String fields must be left justified and filled with trailing blanks.
- Numeric fields (total records in file in the header record, file record number in the data record and the "count" in the data record) can be either right or left justified.

#### 1.2. Comma-Delimited File Format

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The comma-delimited file format is similar to the fixed format for order, record definitions and comments; however, rather than being a fixed length of characters, each field is only as long as it needs to be to hold the data (no trailing blanks) and is separated from the next field by a comma. In instances where strings contain commas (,), there is the potential for causing incorrect processing, so use fixed or tab-delimited files when commas are included in the data. The suffix for the comma-separated file format is **.csv**.

<sup>6</sup> In the file specifications, the term data element is used to refer to data fields. The use of the term field is more generic and can be interpreted to refer to data elements.

The following rules apply to comma-delimited files submitted to ESS.

- File extension must be “.csv.”
  - Carriage Return/Line Feed (CRLF) must immediately follow the last field in each record.
- Filler fields must be blank.
- All fields, except for the last field in a record, must be followed by a comma. This includes filler fields and fields with no value,
- For valued fields, the comma should immediately follow the permitted value.
- For fields with no value, only the comma is entered.
  - A comma indicating the end of the last data field in the Header Record or Data Record must not be used. When the last field in a data record layout is filler, the data will look like the record ends in a comma, but that comma represents the blank filler field.
  - Data values (text or numeric) must not contain commas within the field.
  - Fields cannot exceed the maximum length.

Because embedded commas in string fields are problematic, ED recommends states use the tab-delimited rather than comma-delimited file format. Note that using quotes/double quotes to imbed commas in a comma-delimited format does not work in MS SQL Server.

### 1.3. Tab-Delimited File Format

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The tab-delimited file format is also similar to the fixed format for order, record definitions and comments; however, rather than being a fixed length of characters, each field is only as long as it needs to be to hold the data (no trailing blanks) and is separated by a tab character. The suffix for tab-delimited file formats is **.tab**.

The following rules apply to tab-delimited files submitted to ESS:

- File extension must be “.tab.”
- CRLF must immediately follow the last field in each record.
- Filler fields must be blank.
- All fields, except for the last field in a record, must be designated by a tab character. This includes filler fields and fields with no value.
- For fields that contain a value, the tab should immediately follow the data value.
- For fields with no value, only the tab is entered.
- A tab indicating the end of the last data field in the Header Record or Data Record must not be used. When the last field in a data record layout is filler, the data will look like the record ends in a tab, but that tab represents the blank filler field.
- Data values must NOT be enclosed in double quotes. Double quotes within a field will cause a Format Error.
- Numeric fields must not contain commas.
- Fields cannot exceed the maximum length.

## 1.4. XML Files

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XML files are described in Appendix F. In addition to the XML part of the specifications, SEA submitters will need the XML schemas and the non-XML part of the file specification for the allowable field length. XML style sheets are also available. The suffix for the XML file format is **.xml**.

The following rules apply to XML files submitted to ESS:

- File extension must be “.xml.”
- XML tags must comply with the XML schemas.
- XML tags must be in the order specified in the schema.
- Numeric data should not contain commas.

## 2. Creating Files

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This section describes the processes for creating non-XML and XML files. There are two sections of each combined file specification. One section provides the specifics on submitting the fixed, comma-delimited and tab-delimited files (non-XML files) and the other provides information about submitting XML files. For the two specifications that are still split between non-XML and XML (i.e., Directory and Grades Offered), you may need to reference both documents.

### 2.1. Creating Non-XML Files

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Within each non-XML file (fixed, comma-delimited and tab-delimited formats), there is a header record and the data section. The header record is the first record in every file and provides information about the file type, file name, file identifier, file reporting period, and the number of data records in the file. Because the header record includes a count of data records, it is often added to the file after the data section is compiled. In the header record, the field length of the total records in the file data element is 10. Within the data section, the field length of the file record number data element is also 10.

The data section of the file immediately follows the header record and consists of lines of plain text. Data records provide counts for the specified categories as well as subtotals and grand totals. The only real difference between the data sections for the three non-XML file formats used by ESS is how the separator or border between the data elements is defined. The delimited file formats (comma and tab) use a comma or tab to define the fields. The fixed format uses a fixed location to define the fields.

To create a non-XML file, copy or export the data from the staging area to a text file. The process used to copy or export depends on the application used for staging and is beyond the scope of this workbook. The copy or export process will also determine which non-XML format to use.

The fields included in the data section and their order and structure should match the description in the relevant data record definition section of the file specification. Make sure all the “filler” fields are present.

Fields that are defined in the file specification as “Number” can contain values with leading zeros or without leading zeros. Additionally, when submitting fixed-format files, “Number” fields can be either right or left justified. The fields typically defined as “Number” fields are: “Total Records in File” in the Header, “File Record Number” in the Data Record, and the “Count” fields in the Data Record, e.g., Teacher Count, Student Count.

If the copy or export process included a row with the field names at the top of the file, delete that line.

Once the data section is created, add the Header Record to the top of the file. The Header Record must adhere to the description of the header record definition provided in the relevant file specification.

When the data in the file is correctly formatted, save the file with the correct ‘.txt’, ‘.csv’, or ‘.tab’ delimiter at the end.

## 2.2. Creating XML Files

There are two approaches to making XML submissions. The basic approach essentially duplicates the non-XML file format creating a TABLETYPE object to hold the data record. The modified approach takes advantage of the power of XML schemas for data validation. Currently, if you are using the validation schema approach, an additional file transformation step is required. Regardless of which approach is used, keep in mind that XML is case sensitive.

### Using the Basic Approach

The basic approach is the file format defined in the XML specifications. The formats for files that are tables, that is, they have more than one record per education unit, all have a similar XML definition. There is an AGENCY element for each education unit—SEA, LEA or school. The table data for a row are contained in a <TABLETYPE> element. Each data category is defined by a <CATEGORY> element. The <TABLETYPE> and <CATEGORY> elements have attributes to clarify what they contain.

LEA	Grade level	Race/ethnicity	Sex (membership)	Amount
1234567	01	AS	M	26
1234567	01	AS	F	28

Example: If the table above contains a portion of the LEA membership data for a state, the comparable section of an original approach XML file looks like:

```
<AGENCY FIPSSTATECODE="99" STATEAGENCYIDNUMBER="01"
  STATELEAIDNUMBER="1234567">
  <TABLETYPE TYPEABBRV="MEMBER" TOTALINDICATOR="N">
    <CATEGORY TYPE="GRADELVMEM" VALUE="01"/>
    <CATEGORY TYPE="RACEETHNICITY" VALUE="AS7"/>
    <CATEGORY TYPE="SEX" VALUE="M"/>
    <AMOUNT>26</AMOUNT>
```

```

</TABLETYPE>
<TABLETYPE TYPEABBRV="MEMBER" TOTALINDICATOR="N">
  <CATEGORY TYPE="GRADELVMEM" VALUE="01"/>
  <CATEGORY TYPE="RACEETHNICITY" VALUE="AS7"/>
  <CATEGORY TYPE="SEX" VALUE="F"/>
  <AMOUNT>28</AMOUNT>
</TABLETYPE>
...
</AGENCY>

```

### Using the Validation Schemas Approach

With the validation schemas approach, a special file, called an XML schema, defines the legal contents of an XML file. Each of the submission files has its own validation schema. A schema defines the valid structure for a file, the valid element names, order, format, legal code values, numeric value ranges, etc. Most format and validation errors can be identified by validating an XML file prior to submission.

Using the validation schema format, the section of the membership file shown above for the original approach will look like:

```

<AGENCY>
  <STATEAGENCYIDNUMBER>01</STATEAGENCYIDNUMBER>
  <STATELEAIDNUMBER>1234567</STATELEAIDNUMBER>
  <MEMBERSHIP>
    <GRADE>01</GRADE>
    <RACEETHNICITY>AS7</RACEETHNICITY>
    <SEX>M</SEX>
    <TOTALINDICATOR>N</TOTALINDICATOR>
    <AMOUNT>26</AMOUNT>
  </MEMBERSHIP>
  <MEMBERSHIP>
    <GRADE>01</GRADE>
    <RACEETHNICITY>AS7</RACEETHNICITY>
    <SEX>F</SEX>
    <TOTALINDICATOR>N</TOTALINDICATOR>
    <AMOUNT>28</AMOUNT>
  </MEMBERSHIP>
</AGENCY>

```

An advantage of using validation schemas is that the schema knows that a <Membership> element should contain <Grade>, <RaceEthnicity>, <Sex>, <TotalIndicator> and <Amount> elements. It validates that they are present and in that order. It validates that "01", "AS7" and "M" are legal content for the respective elements. It validates that TotalIndicator must be "N" for this combination of elements. It ensures that Amount is an integer.

An XML schema could be used with the original layout to verify that the <TABLETYPE> element contains some number of <CATEGORY> elements and an <AMOUNT> element. However, unlike the modified approach, such a schema cannot verify that the right combination of <TYPE>s are used or validate that the VALUE="01" is valid when TYPE="GRADELVMEM".

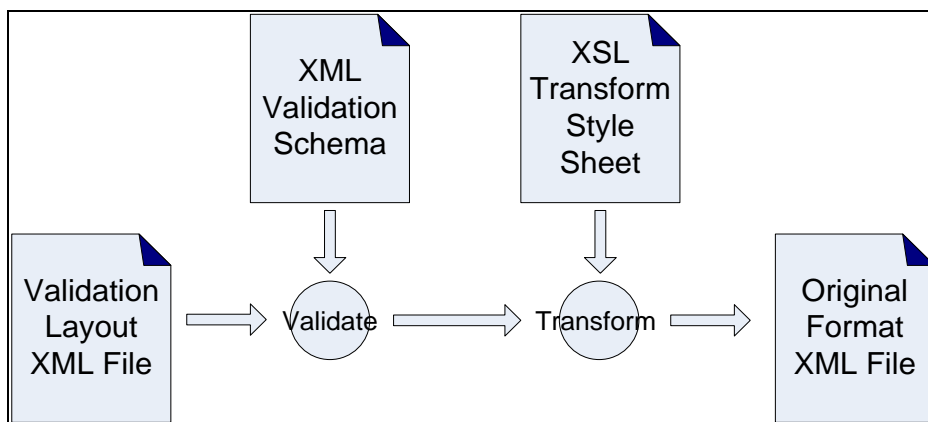
Another advantage of the validation schema format is that these formats were designed to make the XML file easier to generate from the common database applications.

Currently, in order for the data to be accepted by ESS, XML transform technology must be used to convert the validated XML file to the XML structure of the original approach—the data remain the same, but the tagging and structure of the file are modified to the format accepted by the ESS. The XML transform technology requires a style sheet (a special type of XML file) to do the transformation.

The XSL Transform process moves data from one XML representation into another XML representation. The transformation processor only needs a special XML file, called an XSL Transform Style Sheet, containing the transformation rules.

Thus, a full-featured XML schema can be defined specifically for each file submission. States can create files to be validated by the “validation schemas.” An XSL Transformation can convert the file into the format accepted by the ESS. This is shown diagrammatically below.

Figure 8.2.2.2-1: XSL Transformation



Validation Schemas and XSL Transform documents are available for each of the File Submissions. These are specific to both the file type and level. That is, there is a validation schema and XSL transform for the SEA level membership file and a separate set for the LEA-level membership file.

A variety of commercial and free tools are available for editing, validating and transforming XML files. Both the validation schemas and the transformation style sheets are posted with the file specifications.

## Appendix E: How to Use File Specifications

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The purpose of this section is to explain how the file specifications are organized so that the user can interpret the information correctly. This guidance applies specifically to the SY 2013-14 file specifications. File specifications for previous years are organized differently. The Workbooks for those years explain how the file specifications were organized.

The file specifications for SY 2013-14 are version 10.x. Versions prior to 10.0 are for school years prior to SY 2013-14.

The file specifications are labeled with a “C” followed by the number of the file specification. The “C” stands for “combined” because the documents contain information on both XML and non-XML files. The only exceptions are the Directory (N029 and X029) and the Grades Offered (N039) file specifications. Grades offered data is combined with the XML version of the Directory file.

### 1. Organization of the File Specifications

---

The file specifications<sup>7</sup> for SY 2013-14 are organized as follows:

<b>Section</b>	<b>Title and Description</b>
----------------	------------------------------

<b>1.0</b>	<b>Purpose</b>
------------	----------------

This section gives the name, identification number, and definition of the data group(s) included in this submission file. It also contains a short explanation of why the data are collected.

<b>2.0</b>	<b>Guidance for Submitting this File</b>
------------	--

The SEA submitter should review this section with the data steward.

<b>2.1</b>	<b>Changes from the SY 2012-13 File Specification</b>
------------	---

This section describes any changes made to the file specification from the prior year.

<b>2.2</b>	<b>Core Requirements for Submitting this File</b>
------------	---

This section summarizes the core reporting requirements: reporting period, the education units included or excluded, the type of count, and zero count reporting.

<b>2.3</b>	<b>Required Categories and Totals</b>
------------	---------------------------------------

<sup>7</sup> Because of the nature of the data, the Directory and Grades Offered file specifications are organized slightly differently.



If applicable, this section indicates the valid combinations of categories and the subtotal and/or total needed for the file.

#### **2.4 Guidance**

This section provides guidance on any special considerations or clarifications necessary for the file to be submitted.

#### **2.5 Definitions**

If applicable, this section contains the definitions of any relevant terms. This section does not repeat definitions listed in Appendix B.

#### **3.0 File Naming Convention**

This section describes the convention for naming the files to be uploaded to ESS. For each file specification document, this section is customized for the portion of the name that varies according to the file being submitted.

#### **4.0 Fixed or Delimited Files**

Fixed and delimited files are composed of a header record and one or more data records. This section explains the header record and the data record. The section includes partial examples of comma-delimited files.

#### **5.0 XML Specifications**

XML files are composed of a hierarchy of XML objects. This section defines the XML objects beginning with the innermost object and working out to the root FILETRANSMIT object. The section includes examples of the XML objects.

### **Appendix**

A few file specification documents have an appendix when additional clarifying information is necessary.

## **2. Data Groups in Files**

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The structure of the files can be generalized into two types based on whether they report multiple data groups in a single record or data groups as tables.

Many of the data groups consist of a single item, count, flag, or characteristic per education unit. Examples of these are Address Mailing (DG8), Title I School Status (DG 22), and School Poverty Percentage (DG31). These are often gathered with similar data groups in a file that has a single record per education unit but multiple data groups per record. Files of this type are mostly confined to the directory and status files.

The majority of the files collect data groups as tables. These data group consist multiple records per education unit. These data groups contain multiple levels of aggregation and categorical reporting. For example, the LEA level membership file collects for each LEA



- Membership counts by each grade level by racial ethnic group by sex
- Subtotal counts of membership by grade level by racial ethnic group
- Subtotal counts of membership by grade level by sex.
- Subtotal counts of membership by racial ethnic group by sex
- Subtotal counts of membership by grade level
- A membership count total of the education unit

The LEA Membership file (052) collects just this one data group, but that consists of 24 records per grade level per LEA (14 detail and 10 subtotal records) plus an additional 15 records per LEA (14 subtotal and 1 record for the total of the education unit).

### 3. Required Categories and Totals – Section 2.3

For the data groups collected as tables, Section 2.3 “Required Categories and Totals” contains a matrix that describes which data categories are being collected and how the counts are to be aggregated. It also indicates which records are considered subtotals of others in the submission and whether the submission should have a grand total for each education unit.

The required categories and total matrix from the Membership file (052) is shown below.

Example Table 3.3-1: Required Categories and Totals

Category set	Table name	Grade level (membership)	Race / ethnicity	Sex (membership)	Total indicator	Comments
Category Set A	MEMBER	X	X	X	N	Enrollment by Grade Level (Membership), Racial Ethnic and Sex (Membership)
Subtotal 1	MEMBER	X	X		Y	Subtotal by Grade Level (Membership) and Racial Ethnic
Subtotal 2	MEMBER	X		X	Y	Subtotal by Grade Level (Membership) and Sex (Membership)
Subtotal 3	MEMBER		X	X	Y	Subtotal by Racial Ethnic and Sex (Membership)
Subtotal 4	MEMBER	X			Y	Subtotal by Grade Level (Membership)
Total of the Education Unit	MEMBER				Y	Total of the Education Unit

Each row in the matrix defines a set of rows to be submitted in the file. The first row in the example indicates membership must be reported by grade level, racial ethnic group

and sex (i.e., fifth-grade Asian males). The second row indicates a membership subtotal reported by grade level and race/ethnicity (i.e., fifth-grade Asians).

The “N” under Total Indicator on row one of the data requirements matrix indicates that this is the lowest level of detail *EDFacts* will collect. A state may have summarized individual records to get this, but for *EDFacts* purposes, this is neither a subtotal nor a total of an education unit but a detail record.

The “Y” on row 2 indicates that *EDFacts* considers this record to be a subtotal or total of an education unit of the detail records that are reported in the line 1 data records in this example. While processing the file, ESS will sum the detail data by grade level and racial ethnic. Any amount reported in the second set of data records must be equal to or greater than the calculated detail total. That is, the reported total third-grade Hispanics from the second data set must be equal to or greater than the sum of all the third-grade Hispanics (male and female) reported in the detail data.

The data requirements matrix shows which records are considered detail (total indicator = N) and which records are considered subtotals or totals of education units of those details (total indicator = Y). Subtotal records contain one or more categories. Records that show the total of the education unit never contain categories.

#### 4. Non-XML File Description – Section 4.0

---

Section 4.0 describes the layout for non-XML files.

#### 5. Header Record description – Section 4.1

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The Header Record is the first record in every non-XML file. The Header Record provides information as to the file type, number of data records in the file, file name, file identifier and file reporting period.

The structure of the Header Record is essentially the same for all files. It is made up of

- **File Type**—Defines the type of file being submitted. This is a text string up to 50 characters long and must match the permitted value specified in the file specification.
- **Record Count**—The total number of records in the data section. Do not count the header record. Because the number of data records must be known to complete this portion of the header record, the header record is often created and added after the data section is created.
- **File Name**—The name of the file uploaded to the ESS, including the file extension. If the file was zipped prior to submission, this should be the uncompressed file name and extension. The file name should follow the file-naming convention defined above. The Transmittal Status Report displays the name contained in the header record, not the external file name. For this reason, it is important that the name stored in the header record match the actual name of the file. Using the same file name in both locations ensures that the file can be readily and correctly identified when technical support is needed. Multiple transmittal files of the same type of file should each have a unique file name.

- **File Identifier**—This is a text string up to 32 characters long that uniquely identifies or describes the file. It can be simply a repeat of the file name, or it can further identify the file for SEA purposes. Additional information might include the creation date, file creator, version number, a brief description of the data on the file, etc. The file identifier is also shown on the Transmittal Status Report page of the ESS. Since this column can be sorted, starting the file identifier with a creator User ID can make it easy for multiple submitters to locate and track the status of their submissions.
- **File Reporting Period**—This is the academic school year for which the data are being reported. The required format is either “CCYY-CCYY” or CCYY CCYY.” The proper format for the 2013-14 school year would be either “2013-2014” or “2013 2014.”
- **Filler**—The filler field is blank. The purpose of the filler field at the end of the header record is to make it the same overall length as the detail record.

## 6. Data Records Description – Section 4.2

The data records immediately follow the header records and provide detail data as well as subtotals and totals of education units. Each record appears on its own line in the file, and each ends with a CRLF, Carriage Return Line Feed (created by the Enter key).

The data section of the file is described in a table. An example is shown below.

Data element name	Start position	Length	Type	Pop	Definition/comments	Permitted values
File record number	1	10	Number	M	A sequential number assigned by the state that is unique to each row entry within the file.	
<b>ID 559</b> FIPS state code	7	2	String	M	The 2-digit Federal Information Processing Standards (FIPS) for the state, District of Columbia and the possessions and freely associated areas of the United States.	For a list of valid FIPS state codes, refer to the <i>EDFacts</i> Workbook.
... (rows omitted)	...	...	...	...	...	...
Table Name	45	20	String	M	See section 1	MEMBER
... (rows omitted)	...	...	...	...	...	...
Sex (membership)	95	15	String	A	The concept describing the biological traits that distinguish the males and females of a species.	<b>M</b> = Male <b>F</b> = Female <b>MISSING</b>

Data element name	Start position	Length	Type	Pop	Definition/comments	Permitted values
... (rows omitted)	...	...	...	...	...	...
Explanation	111	200	String	O	Text field for state use.	
Student count	311	10	Number	M		
Carriage return/line feed (CRLF)	321	1		M		

The columns in this table are:

- **Data Element Name**—The name of the data in each field
- **Start Position**—For a fixed-format file, the text character position in which the data should begin. In this sample, the file record number starts in character position 1 and ends in character position 6. The FIPS state code must be in character positions 7 and 8. This information is not used for comma- or tab-delimited files.
- **Length**—The maximum number of characters allowed for this field. Many fields will be shorter than the maximum, but the maximum length of a field applies to all files regardless of the type (.txt, .csv, .tab, or .xml).
- **Type**—The type of data, text string or numbers, that will be entered in the field
- **Pop (Population status)**—The population status indicates when the field must be populated. The following population statuses are used:
  - M - Mandatory, this field must always be populated.
  - A - This field is populated in accordance with file specification table 2.3-1 (Required Categories and Totals).
  - O - Optional, data in this field are optional.
- **Definition/Comments**—The definition of the data in each field. This information should be used in concert with section 2.0 (Guidance) in the file specification.
- **Permitted values**—The range of values that are allowed for the field. In the example, for this file the Table Name must be the text string "MEMBER." The category Sex (Membership) can have one of three values: "M," "F," "MISSING."

For every non-XML file except the directory files, the first five fields in the data records are the same. They are:

- **File Record Number**—A number that uniquely identifies each data row in the file submission. Typically these are simply the sequential row number.
- **FIPS State Code**—The two-digit FIPS for the state, District of Columbia and the possessions and freely associated areas of the United States (i.e., Puerto Rico)

- **State Education Agency Number**—The state agency number for all SEAs is “01.”
- **State LEA Identifier**—The identifier assigned to an LEA by the SEA. Also known as State LEA ID. This ID is a required field in LEA- and school-level files. For SEA level files, a blank filler field is located in this position. An LEA directory record must exist with a matching state LEA ID.
- **State School Identifier**—The identifier assigned to a school by the SEA. Also known as state school identification number. This ID is a required field in school-level files. For SEA- and LEA-level files, a blank filler field is located in this position. A school directory record must exist with a matching SEA, LEA and school ID.

The remaining fields of the data record contain the data specific to the file.

## 7. XML File Descriptions – Section 5.0

Section 5.0 describes the XML objects.

Each XML document has a FILETRANSMISSION at its root. The FILETRANSMISSION object contains an AGENCY object for each of the education units in the file. For the single data group files, multiple TABLETYPE objects hold each of the data records within the AGENCY object. A CATEGORY object defines each of the category sets for the data record.

Section 5 has subsections that describe these XML objects, starting with the most internal object and ending with the FILETRANSMISSION object.

Included for each XML object are the following XML characteristics:

- Element—name of the XML element tag
- Attribute—name of the XML attribute tag
- Category value—name of the category
- Char—the XML element or attribute characteristic
- Definition/comments—definition and additional comments related to formats or other business rules
- Permitted values—the range of values allowed for the field
- 

The Char (characteristics) column in the XML format matrices accepts the following codes:

Table 8.5-1: *EDFacts* XML Format Codes

Code	Characteristic
M	Mandatory Element/Attribute
O	Optional
C	Conditionally Required
MR	Mandatory and Repeatable Element
OR	Optional and Repeatable Element

---

Code	Characteristic
CR	Conditional and Repeatable Element

#### 8. File Transmission XML object

---

Each XML file has a FILETRANSMISSION object at its root. The FILETRANSMISSION object has attributes holding the file type, file ID and school year. These are the same as those in the non-XML header record.

The FILETRANSMISSION object contains AGENCY elements that hold the data for each of the education units in the submission.

#### 9. Agency XML Object

---

The AGENCY objects contain the data for all the education units in the submission. An AGENCY object has attributes for the FIPS state code and state agency number ('01' for all SEAs). For an LEA-level file, the AGENCY object has an attribute for the state LEA ID. For a school-level file, the AGENCY object has an attribute for the state LEA ID and one for the state school ID.

All of the data for an education unit are in elements within the AGENCY object. There is one AGENCY object for each education unit in the file.

If the file is data group collected as a table, the individual records are stored in TABLETYPE objects. If the file is a multiple data groups in a record file, the data are contained in a series of elements and attributes defined specifically for the data groups.

#### 10. Table type XML Object

---

The TABLETYPE object stores the data from the data requirements matrix (table 2.3-1 in section 2.3) for data group collected as a table files. It has attributes for the table type and the total indicator flag. The category information is stored in a series of CATEGORY tags with the respective count in an AMOUNT element.

#### 11. Category XML object

---

The CATEGORY object has two attributes: a TYPE attribute that names the category set and a VALUE attribute to store the category set code value.

## Appendix F: Directory Files

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This section describes the directory used in *EDFacts* and the file used to submit directory records. This section is intended to provide a basic outline of the directory in *EDFacts* and does not substitute for reading the directory file or XML specification when building and submitting directory files.

### 1. Hierarchy

---

*EDFacts* maintains a three-tier directory of education units in each of the 50 states, the District of Columbia, Puerto Rico, Department of Defense, and the Bureau of Indian Education. The three tiers are, from highest to lowest:

- (1) State Education Agency (SEA)
- (2) Local Education Agency (LEA), referred to as “agency” in NCES’ CCD
- (3) School (SCH)

In this simplified, three-tier hierarchy, one or more schools are under the jurisdiction of an LEA, and all LEAs in the state are under the jurisdiction of the SEA. In some states, there are schools that do not fit into the *EDFacts* three-tier system because they are not under the jurisdiction of a regular school district. For example, these include state-operated schools, youth facilities and correctional institutions. States can accommodate this by creating a virtual LEA that contains some or all of these additional schools. States should contact the PSC to determine if this solution is appropriate for the state’s specific situation. All uses of virtual LEAs should be documented in the explanation field of the Directory record for the LEA.

Directory data for the outlying areas (i.e., American Samoa, Guam, Northern Marianas and the Virgin Islands, the Freely Associated States (i.e., Republic of Marshall Islands, Federation of Micronesia, Republic of Palau) are collected only at the SEA level.

#### 1.1. State Education Agency (SEA)

---

An SEA is the agency of the state charged with primary responsibility for coordinating and supervising public elementary and secondary instruction, including the setting of standards for instructional programs. The SEA is the state agency that administers federal grant programs under the *Elementary and Secondary Education Act*.

#### 1.2. Local Education Agency (LEA)

---

Most LEAs are governmental administrative units at the local level that operate schools or contract for educational services. These units may or may not be coterminous with county, city or town boundaries. In addition to these traditional school districts, LEAs include:

- a) State-operated agencies that provide instruction or educational support services for students in any of grades prekindergarten through 12 or ungraded. This may include, but is not limited to, the SEA, state departments of corrections, health



and human services, juvenile justice and other state agencies; the governor's office; and the State Board of Education. SEAs should not report agencies operated by the Department of Defense Education Authority or the Bureau of Indian Education.

- b) County or city governments that operate schools when these agencies perform the function of an LEA.
- c) Agencies operating schools that provide instruction to grades in addition to prekindergarten through 12 or ungraded. For example, a local authority administering both community colleges and vocational-technical schools that serve students in grades 10 through 12 or a board responsible for laboratory schools in universities.
- d) Independent charter districts – Agencies administering only charter schools and/or charter schools that act as their own local education agency.
- e) Agencies that do not operate schools—Supervisory unions and education service agencies that provide services but do not operate schools. For example, supervisory unions (typically found in New England) provide administrative services for multiple school districts. Education service agencies usually provide administrative, professional development, research and evaluation or data processing services to multiple districts or may employ instructional staff that provides services in multiple districts. An example of this type of agency would be an education service agency that contracts to provide special education teachers and student support staff to several districts. In addition to supervisory unions, Regional Education Service Agencies (RESA) and Boards of Cooperative Education Services (BOCES) fall into this category.
- f) LEAs that “tuition out” their students—Report agencies that are responsible for providing education to students residing within their boundaries, even if the agency sends all of its students to other agencies or to private schools for their education. For example, a small township that finds it more feasible to send its students to a neighboring LEA than to operate schools itself.
- g) Intermediate levels of public agencies that provide education but are not school districts, such as county juvenile detention centers, sheriff's offices, or university lab schools.
- h) Nongovernmental organizations that provide education such as hospitals, residential treatment centers, YMCA, or Easter Seals Society.

The inclusion of LEAs that are not traditional school districts results in directory records for some LEAs that do not report students (e.g., have no membership). These LEAs report “no grades offered” in the grades offered file (or directory file for XML).



### 1.3. School

---

A school (for the purposes of CCD and *EDFacts*) is a site that provides elementary and secondary educational services and:

- Has one or more grade groups (prekindergarten through 12) or is ungraded
- Has one or more teachers
- Is located in one or more buildings (does not exclude virtual schools, see below)
- Has an assigned administrator(s)
- Receives public funds as its primary support, and
- Is operated by an education agency.

For purposes of this definition, “public funds” include federal, state and local public funds. “Located in a building” does not preclude virtual schools since the administrators and teachers are located in a building somewhere. An “education agency” is not limited to the SEA or LEA, but can include other agencies (e.g., corrections or health and human services) charged with providing public education services. In addition to what is traditionally considered a public school, schools include:

- a) Schools that have grades in addition to prekindergarten through 12 and ungraded, if one or more of grades kindergarten through 12 are included.
  - *Example:* Report a Vocational-Technical Center that offers grades 11, 12 and a postsecondary Associate’s Degree (sometimes considered grades 13 and 14).
  - *Exception:* Do not report postsecondary schools that offer prekindergarten services only. For example, a community college that includes a daycare center should not be reported.
- b) Schools that do not have students and staff because they are temporarily not in operation (but are expected to be in operation within 2 years).
  - *Example:* Report schools that are closed for renovations and future schools. Report schools that have no students simply because there are no students that year (e.g., a “one-room schoolhouse” without students that year).
- c) Schools that do not report students and/or staff because these are included in the data for some other school of record.
  - *Example:* Report a Vocational-Technical Center that serves multiple high schools even if students attending the Vocational-Technical Center are included in the membership counts for these other high schools.
- d) Charter schools. These operate under a public charter with public funds and are public schools. Report charter schools regardless of what agency administers them.
- e) Schools operated by agencies other than an LEA. Schools that fall within the definition of a school should be reported regardless of the agency responsible for

them. This includes, but is not limited to, state-operated schools such as those operated by the SEA, corrections, health and human services, juvenile justice, other state agencies, the governor's office or the State Board of Education.

- *Exception:* Schools under the administration of the Bureau of Indian Education and the U.S. Department of Defense Education Authority (DoDEA) are reported by these agencies. These schools are not reported by the SEA of the state in which the school is located.
- f) Schools that share the same campus or building, if they have separate administrators.
- *Example:* a single building with a principal for grades prekindergarten through 7 and a principal for grades 8 through 12 would be reported as two schools.
  - Note that cases in which programs are spread across several buildings or campuses are reported as a single school if they are under the direction of a single administrator (principal or equivalent).
- g) Virtual schools. Although students are not physically present, there is a physical facility associated with the transmission of courses and these schools must be reported.

## 2. Directory Data

---

For each education unit, a directory record is maintained that includes:

- Unique identifiers (i.e., name, identification numbers, location),
- Contact information (i.e., addresses, phone number, Web site) and
- Descriptive information (i.e., education type, operational status).

States must submit a complete LEA and school directory each school year. State agency (SEA) information does not need to be submitted each school year. Updates to the state agency directory file can be processed on an as-needed basis.

The grades-offered data should be maintained in conjunction with the directory data.

### 2.1. Unique Identifiers

---

Each education unit has two IDs: NCES and state identifiers. These IDs are used as the primary identifiers in *EDFacts*. A state assigned ID is always required for an LEA or school. If an NCES ID was assigned in a previous year, that ID is also required or the file will be in error. IDs are string-type and not number-type data elements. *EDFacts* considers "01" and "1" to be different IDs. Therefore, SEA submitters must be careful to maintain leading zeros in IDs.

In addition, the identification numbers are used to link the education units to each other in the hierarchy. For example, the record for a school includes the identification number of the LEA to which the school belongs.

The primary identifiers are used in combination with the education unit name and addresses to identify duplicates. It is imperative that each education unit be included only once in the database.

The directory allows changes to a state ID through the use of a new state identifier and a prior state identifier. *EDFacts* associates the institution to the new state identifier as of the supplied effective date.

Each version of the directory specification identifies the SY to be included in the header. The SY specified in the header of the file will be used to determine which SY the changes and additions are processed against. Regardless of any effective dates specified in the submitted file, a directory file will only affect data for the SY specified in the header. For example, submitting a change using a SY 2010-11 (i.e., version 7.x) directory file will only affect data for SY 2010–11. To make the same change in a different SY requires that the change be submitted in a file specifically for that SY.

## 2.2. Contact Information

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Basic contact information (address, telephone number and Web site) is also included in the directory for each education unit. Both mailing and location addresses are requested. As noted above, addresses are used to identify duplicates. Addresses are also used to obtain locale codes from the U.S. Bureau of the Census.

## 2.3. Descriptive Data

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The directory also includes descriptive data. The most important descriptive data are operational statuses.

- **Operational status**—*EDFacts* provides data for the CCD, including the LEA and school universes for the pertinent school year. A critical field in each universe is the operational status of the schools or districts. There are different permitted values for schools and LEAs.

When states add a school or district, they must report the operational status as “NEW,” “ADDED” or “FUTURE” as appropriate.

## 2.4. Grades Offered

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Grades offered is considered part of the directory. For XML files, grades-offered data are submitted with directory data. For non-XML files, grades-offered data are submitted as a separate file (N039). Grades-offered data must be submitted for all LEAs and schools.

Some value(s) of grades must exist for any LEA or school that has students enrolled. While it is expected that membership counts will be provided for any grade offered, it is understood that an exact match may not occur in all instances. In some instances, a grade offered may not have membership counts. However, if membership data are submitted for a grade, that grade is expected to exist in the grades offered for that education unit. If an LEA has no students in any grade, only the applicable directory data and a single record for grades offered needs to be submitted to indicate there are no grades offered. Indicate no grades offered using the permitted value “NoGrades.” No

membership or other student-related data should be submitted for an education unit that has no students.

### 3. Directory Files

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The directory non-XML and XML file specifications contain detailed information on submitting directory records. This section summarizes the overall policies for directory files; however, because it is only a summary, consult the Directory file specifications for complete instructions on how to submit directory files.

#### 3.1. School-Year Specific

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Because the directory data are school-year specific, the LEA and school directory data from SY 2012–13 will not roll over to SY 2013–14. SEAs need to submit all LEAs and schools at the beginning of each school year. To assist you, EDFacts reports EDEN017, School Directory Extract, and EDEN028, LEA Directory and Grades Offered Extract, provide your previous school year directory data.

#### 3.2. Requirement for Directory Records

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Directory files for LEAs and schools must be submitted before any other file groups are submitted for districts and schools. In addition:

- A school (SCH) directory record will not be accepted until the LEA directory record associated with that school is in the system.
- A membership record (or any other non-directory file) for a school will not be accepted unless a record for that school (SCH) exists in the directory file.
- When supervisory unions are reported, a new supervisory union must be submitted and processed in one file, and the institutions that are part of that supervisory union must be submitted in a subsequent file.

Since acceptance of all other files is dependent upon having complete directory data for every education unit, the SEA should confirm that all directory data are complete and accurate before continuing with other types of file submissions.

#### 3.3. Closing of LEAs and Schools

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LEAs and schools are not deleted from the SY directory when they close. Instead, the operational status changes from OPEN to CLOSED through the directory file. LEAs and schools that close need to be submitted as CLOSED only once either during or at the beginning of a school year. The LEA or school may be closed mid-year by a directory submission, and no additional record needs to be submitted for that school or LEA in subsequent school years.

For example, a school that starts SY 2013–14 as open, closes permanently in February 2014. The state should submit a SY 2013–14 directory record for that school starting the school year as open and provide an updated status of closed and effective date. If the LEA or school is not closing permanently, but is expected to reopen in the future, the status should be Inactive.

#### 3.4. Changing the Directory for a Prior Year

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Each year NCES “locks” the directory for the CCD collection. While SEAs can make changes to the directory in ESS after the directory is “locked” for CCD, those changes will not affect CCD and could have unanticipated consequences. As a result, SEAs need to inform PSC in advance of making changes to a prior year directory. If you want to better understand the impact of your prior year submission update, contact PSC.

### 3.5. Duplicate LEAs and Schools

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The following are leading causes of duplicate LEAs and schools:

- Adding or removing leading zeros in state IDs and NCES IDs—Please be careful when you submit IDs with leading zeros.
- Submitting an incorrect NCES ID with an updated state ID—Please validate IDs.

## Appendix G: Legacy Collections

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This section describes current status of the legacy collections transformations into *EDFacts*.

### 1. Non-Fiscal Common Core of Data (CCD)

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*EDFacts* collects the CCD non-fiscal data, generates new NCES IDs, and conducts automated match and edit checks for CCD data. *EDFacts* forwards all CCD data submitted by the states to NCES to continue creating the public CCD files and other publications.

Did you know?

CCD suppresses data at the LEA and school level for concerns about data quality. CCD only imputes data at the state level.

### 2. Consolidated State Performance Report (CSPR)

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ED collects the CSPR through a Web-based submission tool that shares an opening Web page with ESS. While most of the responses in the CSPR are populated using data from ESS, there are a number of narrative and a few numeric questions that require manual input by the state.

### 3. Individuals with Disabilities Education Act (IDEA) Section 618 Reporting

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ED has completed the transformation of the Section 618 data collection from the previous legacy system (DANS) to *EDFacts*. ED is collecting metadata related to the *IDEA* collections that inform data reviewers about data that are not applicable to a specific state. *IDEA* data edits are included in the ESS to the maximum extent possible. OSEP may contact your state for clarification of data accuracy even after your data have been successfully submitted through ESS.

States are also required to submit separately an Annual Performance Report (APR) data to OSEP, under Section 616 of *IDEA*. A few of the performance indicators required to be reported in the APR are also contained in the Section 618 collections (i.e., educational environments for early childhood age (preschool)) and the CSPR. The analyses of APR data are used by OSEP in determining a state's implementation of *IDEA*.

### 4. Gun-Free Schools Act Report

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ED has also transitioned the *Gun-Free Schools Act (GFSA)* data collection to *EDFacts*. The *GFSA* collection collects statistical data about gun incidents and about *GFSA* reporting by LEAs and schools to the SEA on gun incidents that can be submitted through ESS. In addition, there are questions that require text responses, which are collected using *EMAPS*.

## 5. Charter School Program Reporting

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SEAs can receive grants from the Department to establish charter schools. SEAs report to the Department through the CSP Awards Database the name, state and NCES identification numbers and addresses of charter schools that receive subgrants under this program. EDFacts is then used by the Program Office to obtain the demographic and reporting data for those schools for reports to Congress and others.

To ensure accurate data, SEAs will be sent a report on the tracing of the schools from the CSP Awards Database to EDFacts. SEAs will need to reconcile any operational schools reported in the CSP Awards Database that were not traced to EDFacts.

## 6. Career and Technical Education (CTE)

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The data for the secondary performance indicators are required to be reported through EDFacts to populate the Consolidated Annual Report (CAR) for the *Carl D. Perkins Act*. Under the *Carl D. Perkins Act*, SEAs are required to submit data on both secondary students engaged in CTE and postsecondary students.



## Appendix H: Data Usage

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This section describes several data collections that use data submitted by SEAs through the ESS in addition to the legacy collections transitioned to *EDFacts* mentioned in Appendix G. Because ESS data are used by these data collections, *EDFacts* Coordinators are sometimes asked to explain *EDFacts* to LEAs. For more information about any of these collections, contact PSC.

### 1. Migrant Student Exchange System (MSIX)

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MSIX is the technology that allows states to share educational and health information about migrant children who travel from state to state and who, as a result, have student records in multiple states' information systems. Because the directory data in *EDFacts* is the Department's master reference of LEAs and schools, these data are used in MSIX. The directory data cannot be updated through MSIX. Updates to the directory data on LEAs and schools must be updated in *EDFacts* and then transferred to MSIX.

### 2. Electronic Application System for Indian Education (EASIE)

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EASIE is an annual ancillary *EDFacts* data collection that allows LEAs, tribes, and Bureau of Indian Education schools to apply for funds under the Title VII Indian Education Formula Grant Program. LEA enrollment is prepopulated with data submitted through the ESS. In addition, when available, proficiency data for Indian students and for all students on state assessments and graduation rate data are also prepopulated from ESS data. Applicants can revise the prepopulated data in EASIE, but these revisions do not affect ESS data. To be useful in EASIE, state enrollment (membership) data need to be in ESS by mid-December, and proficiency data need to be in ESS by mid-March. Note, these EASIE usage dates are past the *EDFacts* due dates for the data because EASIE uses prior year data for the prepopulation (e.g., in SY 2009-10, EASIE collected applications for SY 2010-11 formula grants, using SY 2008-09 ESS data).

### 3. Civil Rights Data Collection (CRDC)

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The Civil Rights Data Collection (CRDC) is a biennial survey of a sample of LEAs that gathers data on key education and civil rights issues in our nation's public schools. This survey is usually completed by LEAs, but states can elect to submit the data for their LEAs. The sample is drawn from the CCD data, which were collected via *EDFacts*. These CCD/*EDFacts* data are used to populate the school and district directory data in the CRDC. Through an Advance Web Site (AWS), LEAs are allowed to make updates/corrections to the directory data in the CRDC (necessary because CRDC uses directory data that are about 18 months old). These changes do **NOT** roll back into *EDFacts* or CCD. Following the AWS directory update, the survey is conducted in two parts; Part 1 focuses on enrollment and placement data and Part 2 focuses on results and cumulative school year data.



## Appendix I: Crosswalk of CCD Data Items to *EDFacts* Data Groups

This appendix contains the list of files and the crosswalk for the Common Core of Data (CCD).

### 1. SEA Level

For the SEA level, the following files need to be submitted:

- N/X029—Directory – SEA only needs to be submitted if there are changes
- N/X052—Membership
- N/X059—Staff FTE
- N/X040—Graduates/Completers
- N/X032—Dropouts

Table D-1 *EDFacts* Files for CCD State Non-Fiscal File

CCD State Non-Fiscal File					
CCD field name	CCD field number	CCD field description	<i>EDFacts</i> data group	<i>EDFacts</i> file specification	<i>EDFacts</i> file schedule
SEANAME	1	Name of State Education Agency	7 - Education Entity Name (SEA)	029–Directory	1/31/2014
MSTREET	2	Mailing Address (3 lines)	8 - Address Mailing (SEA Street portion)	029 – Directory	1/31/2014
MCITY	3	City	8 - Address Mailing (SEA City portion)	029 – Directory	1/31/2014
MZIP	4	ZIP Code (5 Digit)	8 - Address Mailing (SEA Zip Code portion)	029 – Directory	1/31/2014
MZIP4	5	ZIP + 4 Code	8 - Address Mailing (SEA Zip Code Plus 4 portion)	029 – Directory	1/31/2014
LSTREET	6	Location Address (3 lines)	9 – Address Location (SEA Street portion)	029 – Directory	1/31/2014
LCITY	7	Location City	9 – Address Location (SEA City portion)	029 – Directory	1/31/2014
LZIP	8	Location ZIP Code (5 Digit)	9 – Address Location (SEA Zip Code portion)	029 – Directory	1/31/2014
LZIP4	9	Location ZIP +4 Code	9 – Address Location (SEA Zip Code Plus 4 portion)	029 – Directory	1/31/2014
PHONE	10	Telephone Number	10 - Telephone – Education Entity (SEA)	029 – Directory	1/31/2014

CCD State Non-Fiscal File					
CCD field name	CCD field number	CCD field description	<i>EDFacts</i> data group	<i>EDFacts</i> file specification	<i>EDFacts</i> file schedule
WEBSITE	11	SEA Web Site	11 – SEA Web Site Address	029 – Directory	1/31/2014
PKTCH - UGTCH	12	Teachers	528 - Staff FTE Table	059 – Staff FTE	5/30/2014
TOTTCH	13	Total FTE Teachers	Derived from 528 - Staff FTE Table	059 – Staff FTE	5/30/2014
AIDES - OTHSUP	14	Staff	528 - Staff FTE Table	059 – Staff FTE	5/30/2014
TOTGUI	15	Total Guidance Counselors	Derived from 528 - Staff FTE Table	059 – Staff FTE	5/30/2014
TOTPK - MRALF	16	Students by Grade, Race/Ethnicity, and Sex	39 - Membership Table	052 – Membership	3/30/2014
REGDIP- MRDIP	17	Diploma Recipients (Total and by Race/Ethnicity)	Derived from 306 - Graduates/Completers Tables	040 – Graduates /Completers	2/12/2015
OTHCOM - WHOHC	18	Other High School Completers (Total and by Race/Ethnicity)	Derived from 306 - Graduates/Completers Tables	040 – Graduates /Completers	2/12/2015
TOTD07 - MRDUGF	19	Dropouts by Grade, Race/Ethnicity, and Sex	326 - Dropouts Tables	032 – Dropouts	2/12/2015

## 2. LEA Level

For the LEA level, the following files need to be submitted:

- N/X029 – Directory
- N039 – Grades Offered (these data are in X029 for XML submitters)
- N/X002 – Children with Disabilities (*IDEA*) - School Age
- N/X089 – Children with Disabilities (*IDEA*) - Early Childhood
- N/X052 – Membership
- N/X059 – Staff FTE
- N/X046 – LEP Students in LEP Program
- N/X032 – Dropouts
- N/X040 – Graduates/Completers

Table D-2 *EDFacts* Files for CCD Agency Non-Fiscal File

CCD Agency File					
CCD field name	CCD field number	CCD field description	<i>EDFacts</i> data group	<i>EDFacts</i> file specification	<i>EDFacts</i> file schedule
LEAID	1	NCES Education Agency ID	1 - LEA Identifier (NCES)	029 – Directory	1/31/2014
STID	2	State Education Agency ID	4 - LEA Identifier (State)	029 – Directory	1/31/2014
PRIORSTID	3	Prior State Education Agency ID	4 – Prior LEA Identifier (State)	029 – Directory	1/31/2014
NAME	4	Name of Education Agency	7 - Education Entity Name (LEA)	029 – Directory	1/31/2014
PHONE	5	Telephone Number (Area Code and Phone Number)	10 - Telephone – Education Entity (LEA)	029 – Directory	1/31/2014
MSTREE	6	Mailing Address – Street (3 lines)	8 - Address Mailing (LEA Street portion)	029 – Directory	1/31/2014
MCITY	7	Mailing Address – City	8 - Address Mailing (LEA City portion)	029 – Directory	1/31/2014
MSTATE	8	Mailing Address - State (P.O. Abbreviation)	8 - Address Mailing (LEA USPS State Abbreviation portion)	029 – Directory	1/31/2014
MZIP	9	Mailing Address - ZIP (digits 1 thru 5)	8 - Address Mailing (LEA Zip Code portion)	029 – Directory	1/31/2014
MZIP4	10	Mailing Address – ZIP4 (digits 6 thru 9)	8 - Address Mailing (LEA Zip Plus 4 portion)	029 – Directory	1/31/2014
LSTREE	11	Physical Location Address – Street (3 lines)	9 - Address Location (LEA Street Portion)	029 – Directory	1/31/2014
LCITY	12	Physical Location Address - City	9 - Address Location (LEA City Portion)	029 – Directory	1/31/2014
LSTATE	13	Physical Location Address - State (P.O. Abbreviation)	9 - Address Location (LEA USPS State Abbreviation portion)	029 – Directory	1/31/2014
LZIP	14	Physical Location Address - ZIP	9 - Address Location (LEA ZIP code portion)	029 – Directory	1/31/2014

CCD Agency File					
CCD field name	CCD field number	CCD field description	EDFacts data group	EDFacts file specification	EDFacts file schedule
		(digits 1 thru 5)			
LZIP4	15	Physical Location Address - ZIP4 (digits 6 thru 9)	9 - Address Location (LEA Zip Plus 4 portion)	029 – Directory	1/31/2014
WEBSITE	16	LEA Web Site	11 – LEA Web Site Address	029 – Directory	1/31/2014
AGTYP	17	Education Agency Type Code	453 - Educational Agency Type	029 – Directory	1/31/2014
SUPRUNION	18	Supervisory Union ID Number	551 - Supervisory Union Identification Number	029 – Directory	1/31/2014
BOUND	19	Operational Status Code	16 - LEA Operational Status	029 – Directory	1/31/2014
GSLO	20	Grade Span Offered - Lowest grade	Derived from 18 - Grades Offered	029 – Directory 039 – Grades Offered	1/31/2014
GSHI	21	Grade Span Offered - Highest Grade	Derived from 18 - Grades Offered	029 – Directory 039 – Grades Offered	1/31/2014
FILLER	22	WAS Migrant Students Served in a Summer Program			
SPECED	23	Special Education - Individual Education Program (IEP)	Derived from 74 - Children with Disabilities (IDEA) School-Age Tables and 613 - Children with Disabilities (IDEA) Early Childhood Tables	002 – Children with Disabilities (IDEA) – School Age 089 – Children with Disabilities (IDEA) – Early Childhood	04/02/2014
ELL	24	English Language Learner	123 - LEP Students in LEP Program Table	046 – Students in LEP Program	4/30/2014
PKTCH-UGTCH	25	Teachers	528 - Staff FTE Table	059 – Staff FTE	5/30/2014
TOTTCH	26	Total FTE Teachers	Derived from 528 - Staff FTE Table	059 – Staff FTE	5/30/2014
AIDES-OTHSUP	27	Staff	528 - Staff FTE Table	059 – Staff FTE	5/30/2014

CCD Agency File					
CCD field name	CCD field number	CCD field description	<i>EDFacts</i> data group	<i>EDFacts</i> file specification	<i>EDFacts</i> file schedule
TOTPK - MRALF	28	All Student Counts – Detail and Subtotals	39 – Membership	052 – Membership	3/31/2014
TOTDPL	29	Total Diploma Recipients	Derived from 306 - Graduates/ Completers Tables	040 – Graduates/ Completers	2/12/2015
AMDPLM- WHDPLU	30	Diploma Recipients by Race/Ethnicity and Sex	306 - Graduates/ Completers Tables	040 – Graduates/ Completers	2/12/2015
TOTOHC	31	Total Other High School Completers	Derived from 306 - Graduates/ Completers Tables	040 – Graduates/ Completers	2/12/2015
AMOHCM- MROCHF	32	Other High School Completers by Race/ Ethnicity and Sex	306 - Graduates/ Completers Tables	040 – Graduates/ Completers	2/12/2015
TOTD07- MRDUGF	33	Dropouts by Grade, Race/ Ethnicity and Sex	326 - Dropouts Tables	032 – Dropouts	2/12/2015

### 3. School Level

For the school level, the following files need to be submitted:

- N/X029 – Directory
- N039 – Grades Offered (these data are in X029 for XML submitters)
- N/X033 – Free and Reduced Price Lunch
- N/X052 – Membership
- N/X059 – Staff FTE
- N/X129 – CCD School

Table D-3 *EDFacts* Files for CCD School Non-Fiscal File

CCD School File					
CCD field name	CCD field number	CCD field description	<i>EDFacts</i> data group	<i>EDFacts</i> file specification	<i>EDFacts</i> file schedule
LEAID	1	NCES Education Agency ID	1 - LEA Identifier (LEA)	029 – Directory	1/31/2014
STID	2	State Education Agency ID	4 - LEA Identifier (State)	029 –Directory	1/31/2014

CCD School File					
CCD field name	CCD field number	CCD field description	<i>EDFacts</i> data group	<i>EDFacts</i> file specification	<i>EDFacts</i> file schedule
PRIORSTID	3	Prior State Education Agency ID	4 - LEA Identifier (State)	029 -Directory	1/31/2014
SCHNO	4	NCES School ID	529 - School Identifier (NCES)	029 -Directory	1/31/2014
SEASCH	5	State School ID	5 - School Identifier (State)	029 -Directory	1/31/2014
PRIORSEASCH	6	Prior State School ID	5 - School Identifier (State)	029 -Directory	1/31/2014
LEANM	7	Name of Education Agency	7 - Education Entity Name (LEA)	029 - Directory (LEA file)	1/31/2014
SCHNAM	8	Name of School	7 - Education Entity Name (School)	029 -Directory	1/31/2014
PHONE	9	Telephone Number (Area Code and Phone Number)	10 - Telephone - Education Entity (School)	029 -Directory	1/31/2014
MSTREE	10	Mailing Address - Street	8 - Address Mailing (School Street portion - 3 lines)	029 -Directory	1/31/2014
MCITY	11	Mailing Address - City	8 - Address Mailing (School City portion)	029 -Directory	1/31/2014
MSTATE	12	Mailing Address - State (P.O. Abbreviation)	8 - Address Mailing (School USPS State Abbreviation portion)	029 -Directory	1/31/2014
MZIP	13	Mailing Address - ZIP (digits 1 thru 5)	8 - Address Mailing (School ZIP Code portion)	029 -Directory	1/31/2014
MZIP4	14	Mailing Address - ZIP4 (digits 6 thru 9)	8 - Address Mailing (School ZIP Plus 4 portion)	029 - Directory	1/31/2014
LSTREE	15	Physical Location Address - Street	9 - Address Location (School Street portion)	029 - Directory	1/31/2014
LCITY	16	Physical Location Address - City	9 - Address Location (School City portion)	029 - Directory	1/31/2014
LSTATE	17	Physical Location Address - State (P.O. Abbreviation)	9 - Address Location (School USPS State Abbreviation portion)	029 - Directory	1/31/2014
LZIP	18	Physical Location Address - ZIP (digits 1 thru 5)	9 - Address Location (School ZIP Code portion)	029 - Directory	1/31/2014
LZIP4	19	Physical Location Address - ZIP4	9 - Address Location (School ZIP Plus 4	029 - Directory	1/31/2014

CCD School File					
CCD field name	CCD field number	CCD field description	<i>EDFacts</i> data group	<i>EDFacts</i> file specification	<i>EDFacts</i> file schedule
		(digits 6 thru 9)	portion)		
WEBSITE	20	School Web Site Address	11- School Web Site Address	029 – Directory	1/31/2014
SCHTYP	21	School Type Code	21 - School Type	029 – Directory	1/31/2014
STATUS	22	Operational Status Code	531 - School Operational Status	029 – Directory	1/31/2014
GSLO	23	Grade Span Offered - Lowest grade	Derived from 18 - Grades Offered	029 –Directory 039 – Grades Offered	1/31/2014
GSHI	24	Grade Span Offered - Highest grade	Derived from 18 - Grades Offered	029 –Directory 039 – Grades Offered	1/31/2014
TITLEISTAT	25	Title I School Status	22 - Title I School Status	129 – CCD School	3/31/2014
TITLEI	26	Title I Eligible School	22 - Title I School Status	129 – CCD School	3/31/2014
STITLI	27	School-wide Title I	22 - Title I School Status	129 – CCD School	3/31/2014
MAGNET	28	Magnet School	24 - Magnet Status	129 – CCD School	3/31/2014
CHARTR	29	Charter School	27 - Charter Status	029 –Directory	1/31/2014
SHARED	30	Shared Time	573 - Shared Time Status	129 – CCD School	3/31/2014
FTE	31	Classroom Teachers	644 - Teachers (FTE)	059 – Staff FTE	5/30/2014
FRELCH	32	Free Lunch Eligible Students	565 - Free and Reduced Price Lunch Table	033 – Free and Reduced Price Lunch	3/31/2014
REDLCH	33	Reduced-Price Lunch Eligible Students	565 - Free and Reduced Price Lunch Table	033 – Free and Reduced Price Lunch	3/31/2014
FLE	34	Total of Free and Reduced-Price Lunch Eligible	565 - Free and Reduced Price Lunch Table	033 – Free and Reduced Price Lunch	3/31/2014
FILLER	35	WAS Migrant Students Enrolled in Previous Year			
TOTPK-MRALF	36	Students by Grade, Race / Ethnicity, and by Sex	39 – Membership	052 – Membership	3/31/2014

## Appendix J: *EDFacts* Data Framework

This appendix provides an overview of the *EDFacts* data framework.

The data framework is a conceptual model that is used to define the data requirements for *EDFacts*. It is the means for describing the data to be collected through *EDFacts* during the paperwork clearance process. The data framework is also the means to describe data available in *EDFacts* for analysis and reporting. To help you understand the data framework, this document explains the data group “Membership Table.”

A data group is a specific set (i.e., group) of related data that are stored in *EDFacts* to satisfy the specific information need of one or more ED Offices. Information on the structures of data groups is available in the data framework in ESS.

Every data group has a name, identification number, definition, permitted value or format, reporting period and reporting levels. The basic components of an example data group are

- **Name**—Membership Table
- **ID**—#39
- File – 052
- **Definition**—The official unduplicated student enrollment, including students both present and absent, excluding duplicate counts of students within a specific school or local education agency or students whose membership is reported by another school or LEA
- Permitted Value or Format—Integer
- Reporting Period—October 1
- **Levels**—State, LEA and school

Some data groups, like the example above, also have category sets. A category set is the grouping that an SEA or other data supplier uses to aggregate data before sending the data to *EDFacts*. The example data group includes a category set consisting of racial ethnic, sex (membership) and grade level (membership). The category set is illustrated by the following table:

	K	Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Etc.
Females							
American Indian or Alaska Native							
Asian							
Etc.							
Males							
American Indian or Alaska Native							
Asian							



Etc.							
------	--	--	--	--	--	--	--

Each grade level (K through 12) is reported by each racial ethnic group at the same time by each sex (male and female). The result if all grade levels are used is 182 numbers (13 grade level permitted values, multiplied by 7 racial ethnic permitted values, multiplied by 2 sex permitted values). We have not included grades PK or UG in this example because not all states use these grade levels. The actual number of rows will vary depending on the grades used in a state.

The Membership Table also includes the following subtotals:

- Subtotal 1— Racial Ethnic, Grade Level (Membership)
- Subtotal 2— Sex (Membership), Grade Level (Membership)
- Subtotal 3— Racial Ethnic, Sex (Membership)
- Subtotal 4— Grade Level (Membership)

The subtotal 1 (Racial Ethnic, Grade Level (Membership)) is illustrated by the table below:

	K	Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Etc.
American Indian or Alaska Native							
Asian							
Black or African American							
Hispanic/Latino							
Native Hawaiian or Other Pacific Islander							
Two or more races							
White							

A total for each education unit (school, LEA, or SEA) is also reported for this data group, which is an unduplicated grand total of all students in each school, LEA, or in the state. Not all data groups require a total for the education unit to be submitted.

## Appendix K: *EDFacts* Coordinator

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Each SEA identifies a staff member who serves as the *EDFacts* Coordinator and is the official SEA contact for the *EDFacts* team. The *EDFacts* Coordinator may designate additional persons to serve as SEA submitters. These are usually SEA staff or contractors who have the knowledge needed to extract the data from existing state systems, put the data into the *EDFacts* file formats, submit the data and answer questions or handle programming issues that arise in the submission of the data.

### 1. Knowledge, Skills and Abilities

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*EDFacts* Coordinators should be committed to improving education practices by improving the use of timely, quality data in education and administration decisions. In addition, these Coordinators should possess the following knowledge, skills and abilities:

1. Federal and state education programs, laws and regulations, including the ability to:
  - Identify and work with education program data stewards
  - Work with high-level state education policymakers
  - Understand education data sources, work processes and users' needs
  - Coordinate and manage data work flow processes with different programs
  - Perform data quality checks for completeness, accuracy and validity
2. Information technology and data storage, transmission and use, including the ability to:
  - Translate technology terminology into education program language
  - Understand the difference between good information and good technology
  - Understand and use *EDFacts* and state technology tools
  - Understand the federal and state data-sharing processes
  - Understand the differences among multiple hardware tools
  - Understand the differences among multiple software tools
  - Compensate for the differences among hardware and software tools
  - Plot hardware and software development trends and plan upgrades
  - Work closely with database designers, builders and managers
3. Statistics (the analysis, interpretation and presentation of data), including the ability to:
  - Translate statistical principles into useful education terminology
  - Bring additional analytic power to the available education data
  - Explain the analytical advantages of sharing quality data
  - Identify logical and statistical flaws in a data presentation
  - Present data in accurate and meaningful ways
4. Program management, diplomacy and negotiation, including:

- Ability to plan, organize and manage the data collection and reporting process
  - Ability to use project management tools
  - Ability to understand and accommodate the many different programs' needs
  - Ability to lead a data governance board and a data stewards group
  - Ability to negotiate win-win data-sharing solutions between/among programs
5. Teaching and motivating, including:
- Ability to articulate the “big picture” (ideal future state) to skeptics
  - Ability to help each “part” appreciate its place in the “whole” organization
  - Ability to translate between professional languages
  - Ability to keep communication open, active and professional

## 2. Responsibilities

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*EDFacts* Coordinators are critical to the success of *EDFacts*. The responsibilities of *EDFacts* Coordinators are wide ranging. These responsibilities include the following tasks:

1. Work with education program experts to identify data requirements
2. Work with SEA leadership team to identify requirements
3. Understand education data sources, work processes and users' needs
4. Coordinate and manage acquisition of data from different state Program Offices
5. Perform quality checks on data for completeness, accuracy and validity
6. Translate technology requirements for education program leadership teams
7. Promote policies and practices to secure good information and good technology
8. Use the *EDFacts* and state technology tools to transmit data
9. Document the federal and state data-sharing processes
10. Compensate for the differences among multiple district and state hardware tools
11. Compensate for the differences among multiple district and state software tools
12. Forecast hardware and software development trends and plan upgrades
13. Work closely with state computer programmers and contractors
14. Work closely with database designers, builders and managers
15. Translate statistical principles into useful education terminology
16. Promote techniques for getting additional analysis from the available education data
17. Promote the analytical advantages of sharing quality data
18. Improve the logical and statistical presentation of data
19. Present data in accurate and meaningful ways
20. Plan, organize and manage the data collection and reporting process
21. Use project management tools to manage the data collection process
22. Accommodate the different education programs' (sometimes conflicting) needs
23. Lead a data governance board and a data stewards group
24. Negotiate win-win data-sharing solutions among programs
25. Articulate the “big picture” (ideal future state) to skeptics
26. Help each “part” appreciate its place in the “whole” organization
27. Translate between professional languages

28. Keep communication open, active and professional

**Appendix L: State Abbreviations and State Codes**

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State name	State code	State abbreviation
ALABAMA	01	AL
ALASKA	02	AK
ARIZONA	04	AZ
ARKANSAS	05	AR
CALIFORNIA	06	CA
COLORADO	08	CO
CONNECTICUT	09	CT
DELAWARE	10	DE
DISTRICT OF COLUMBIA	11	DC
FLORIDA	12	FL
GEORGIA	13	GA
HAWAII	15	HI
IDAHO	16	ID
ILLINOIS	17	IL
INDIANA	18	IN
IOWA	19	IA
KANSAS	20	KS
KENTUCKY	21	KY
LOUISIANA	22	LA
MAINE	23	ME
MARYLAND	24	MD
MASSACHUSETTS	25	MA
MICHIGAN	26	MI
MINNESOTA	27	MN
MISSISSIPPI	28	MS
MISSOURI	29	MO
MONTANA	30	MT
NEBRASKA	31	NE
NEVADA	32	NV
NEW HAMPSHIRE	33	NH
NEW JERSEY	34	NJ
NEW MEXICO	35	NM
NEW YORK	36	NY

State name	State code	State abbreviation
NORTH CAROLINA	37	NC
NORTH DAKOTA	38	ND
OHIO	39	OH
OKLAHOMA	40	OK
OREGON	41	OR
PENNSYLVANIA	42	PA
RHODE ISLAND	44	RI
SOUTH CAROLINA	45	SC
SOUTH DAKOTA	46	SD
TENNESSEE	47	TN
TEXAS	48	TX
UTAH	49	UT
VERMONT	50	VT
VIRGINIA	51	VA
WASHINGTON	53	WA
WEST VIRGINIA	54	WV
WISCONSIN	55	WI
WYOMING	56	WY
AMERICAN SAMOA	60	AS
BUREAU OF INDIAN AFFAIRS	59	BI <sup>8</sup>
<del>DOD DOMESTIC</del> no longer used	<del>61</del>	<del>DD</del> <sup>10</sup>
<del>DOD OVERSEAS</del> no longer used	<del>58</del>	<del>DO</del> <sup>10</sup>
DEPARTMENT OF DEFENSE	63	DoD <sup>10</sup>
GUAM	66	GU
MARSHALL ISLANDS	68	MH
MICRONESIA	64	FM
NORTHERN MARIANAS	69	MP
PUERTO RICO	72	PR
REPUBLIC OF PALAU	70	PW

<sup>8</sup> Not official U.S. Postal State Abbreviations. The state abbreviations for the Department of Defense (overseas) schools are AA, AE, and AP to indicate schools located in Asia, Europe, and the Pacific, respectively. For Department of Defense (domestic) schools and Bureau of Indian Education schools, state abbreviations correspond to the state in which the school is located.

State name	State code	State abbreviation
VIRGIN ISLANDS	78	VI

**Appendix M: ED Facts Glossary**

<b>Term</b>	<b>Topic</b>	<b>See</b>	<b>Description</b>
AMAO	ED	Section 8	Annual Measurable Achievement Objective
AYP	ED	Section 8	Adequate Yearly Progress
Category	EDFacts	Appendix J	A data category (category) characterizes a count, dollar value, or percentage rate in an ED Facts data group. A data category is a grouping that an SEA uses to aggregate data before the SEA sends the data to ED. J
Category set	EDFacts	Appendix J	A data category set (category set) is a combination of data categories (e.g., racial ethnic by grade level).
CCD	ED	Appendix G	Common Core of Data collected by the National Center for Education Statistics (NCES)
CPS	ED	Section	Census Processing System
CTE	ED	Section 8	Career and Technical Education
CWD	ED	Appendix B	Children with disabilities (IDEA)
DANS	ED	Legacy	Office of Special Education Program's Data Analysis System – legacy system
Data element	EDFacts	Appendix E	One specific piece of data to be included in the submission (otherwise known as a variable or field in other types of data collections).
Data group	EDFacts	Appendix J	An ED Facts data group is a specific aggregation (i.e., group) of related data that are stored in ED Facts to satisfy the specific information need of one or more ED program offices. Thus, an ED Facts data group does not represent a single data entry but rather a set of related data entries. Each ED Facts data group is intended to be discrete, concise, universally understood, and non-redundant.
Data record	EDFacts	Appendix E	Detailed information, in a specified order and format, for an education unit. See Appendix E
EASIE	ED	Appendix H	Electronic Application System for Indian Education (EASIE)
ED Facts	EDFacts		A collaborative effort among the U.S. Department of Education, state education agencies and industry partners to centralize state-reported K-12 educational performance data into one federally



Term	Topic	See	Description
			coordinated, data repository located in the U.S. Department of Education.
<i>EDFacts</i> Coordinator	<i>EDFacts</i>	Appendix K	Official SEA contact for <i>EDFacts</i> and <i>EDFacts</i> Submission System.
Education unit	<i>EDFacts</i>	Appendix F	An individual education entity such as a SEA, LEA, or school.
Education unit level	<i>EDFacts</i>	Appendix E	Tier in the education hierarchy—school, LEA, or SEA level.
<i>EMAPS</i>	<i>EDFacts</i>	Section 7	<i>EDFacts</i> Metadata and Process System.
Error type	<i>EDFacts</i>	Appendix C	Category of error (format or validation error) in the data file that prevents complete transmission of the file.
ESEA	ED	Section 8	Elementary and Secondary Education Act of 1965, as amended
ERS	<i>EDFacts</i>	Section 2	<i>EDFacts</i> Reporting System
ESS	<i>EDFacts</i>		<i>EDFacts</i> Submission System
File	<i>EDFacts</i>	Appendix E	See Transmittal (file).
File extension	<i>EDFacts</i>	Appendix D and E	Ending portion of a file name that denotes the format used for this file (.txt, .tab, .csv, or .xml). Although .zip files may be submitted, when the file is unzipped it must create a file with one of the four permitted file extensions.
File format	Technology	Appendix D	Structure of the file as fixed length, comma-delimited, tab-delimited, orXML.
File identifier	<i>EDFacts</i>	Appendix E	A 32-character string, including any combination of standard characters that is used to further identify a transmittal file.
File level	<i>EDFacts</i>	Appendix E	state = SEA, local education agency (including school districts and supervisory unions) = LEA, school = SCH
File specification	<i>EDFacts</i>	Appendix E	A document that outlines the files, record layout and data elements in the record layouts.
Format error	<i>EDFacts</i>	Appendix C	A significant error in the format of the file requiring correction and resubmission by the SEA before the data are processed.
GFSA	ED	Appendix G, Section 7	Gun-Free Schools Act

Term	Topic	See	Description
Header record	EDFacts	Appendix E	Required for every non-XML format file, the first record in those files. A header record provides file type, file name, file identifier and file reporting period.
IDEA	ED	Appendix G, Section 7	Individuals with Disabilities Education Act
LEA	ED	Appendix F	Local education agency
LEP	ED	Appendix B	Limited English proficient (also known as English language learner)
MEP	ED	Section 8	Migrant Education Program
MSIX	ED	Appendix H	Migrant Student Exchange System
NCES	ED	Appendix G	National Center for Education Statistics
OMB	Federal	Section 1	U.S. Office of Management and Budget—the approval authority for all data collections; administers and enforces the <i>Paperwork Reduction Act</i> of 1995.
Permitted values	EDFacts	Appendix E	The valid values for a data element.
PSC	EDFacts	Section 1 and 2	Partner Support Center
Record	EDFacts	Appendix E	Row within a fixed, comma-delimited, or tab-delimited file. This term does not relate to XML files.
Record layout	EDFacts	Appendix E	Description of the specific data elements and the order of elements per row within a flat file.
Reporting period	EDFacts	Appendix J	The specific date or period of time for which data are reported.
SCH	EDFacts	Appendix F	School
Schema	Technology	Appendix D	A format specification for an XML file. Some schemas may be used for multiple transmittal files.
SEA	ED	Appendix F	State education agency
SEA submitter(s)	EDFacts	Section 2	Person(s) the SEA has approved to submit files and access the secure part of the EDEN Portal. Each submitter receives a personal USER ID and PASSWORD from ED.

<b>Term</b>	<b>Topic</b>	<b>See</b>	<b>Description</b>
SSP	EDFacts	Section 7	State Submission Plan
Start position	EDFacts	Appendix E	For the fixed-file format only, the starting position within the row of the element.
Steward	ED		Office or person with the primary responsibility for a data group.
Submission	EDFacts	Appendix C	A set of related data belonging to only one education unit (i.e., one school or one LEA), for one school year and for one file. For example, Membership data for a single school for the school year 2013–14, or current year status data for an LEA for the school year 2013–14.
Submission Error	EDFacts	Appendix C	A data quality error detected during ESS processing that must be corrected.
SWP	ED	Section 8	School-wide program for Title I
SY	ED		School Year
TAS	ED	Section 8	Targeted Assistance Schools for Title I
Transmission	EDFacts	Appendix C	The process of transferring a file from the SEA to the <i>EDFacts</i> Submission System.
Transmittal (file)	EDFacts	Appendix C	A physical file of data to be transferred. A transmittal file may consist of one or many submissions for a given Education Unit Level (i.e., more than one school).
Transmittal status report	EDFacts	Appendix C	“Real time” display of the status of every file sent to the <i>EDFacts</i> Submission System.
Validation error	EDFacts	Appendix C	Significant error in the data quality of the file requiring correction and resubmission by the SEA before the data are processed.
Warning	EDFacts	Appendix C	Possible error in data quality requiring an explanation and/or correction by the SEA before further processing.
XML	Technology	Appendix D	Extensible Markup Language, a universal format for data

## Appendix N: Resources

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### 1. URLs for *EDFacts*

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The below are URLs for *EDFacts* documents and system access:

***EDFacts* Initiative page of ED.gov:**

<http://www2.ed.gov/about/inits/ed/edfacts/>

***EDFacts* Submission System (ESS) Log-In**

<https://eden.ed.gov/EDENPortal/>

***EDFacts* Metadata and Process System (EMAPS) Log-In**

<https://emaps.ed.gov/suite/apps>

***EDFacts* Partner Support Center (PSC) Self-Service Portal**

<http://www2.ed.gov/about/inits/ed/edfacts/support.html>

**Communities 360 Site**

<https://edfacts.grads360.org>

### 2. Partner Support Center (PSC)

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PSC is open from 8 a.m. to 6 p.m. ET, Monday through Friday.

**Toll Free:** 877-457-3336 (877-HLP-EDEN)

**Fax:** 888-329-3336 (888-FAX-EDEN)

**TTY:** 888-403-3336 (888-403-EDEN)

**E-mail:** [EDEN\\_SS@ed.gov](mailto:EDEN_SS@ed.gov)

### 3. Listserv

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ED encourages SEAs to share information among themselves. If you have something to share with other SEAs, please use the listserv:

[EDFacts@Communities360.org](mailto:EDFacts@Communities360.org)



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[www.ed.gov](http://www.ed.gov)