A popular design in large-scale educational assessments is the balanced incomplete block design. The design assumes that the item pool is split into a set of blocks of items that are assigned to assessment booklets. This paper shows how the technique of 0-1 linear programming can be used to calculate a balanced incomplete block design. Several structural as well as practical constraints on this type of design are formulated as linear (in)equalities. In addition, possible objective functions to optimize the design are discussed. The technique is demonstrated using an item pool from the 1996 Grade 8 Mathematics National Assessment of Educational Progress Project. (Contains 2 tables and 16 references.) (Author/SLD)
Calculating Balanced Incomplete Block Design for Educational Assessments

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Abstract

A popular design in large-scale educational assessments is the balanced incomplete block design. The design assumes that the item pool is split into a set of blocks of items that are assigned to assessment booklets. This paper shows how the technique of 0-1 linear programming can be used to calculate a balanced incomplete block design. Several structural as well as practical constraints on this type of design are formulated as linear (in)equalities. In addition, a variety of possible objective functions to optimize the design are discussed. The technique is demonstrated using an item pool from the 1996 Grade 8 Mathematics NAEP Project.
Calculating Balanced Incomplete Block Designs for Educational Assessments

The purpose of an educational assessment is to evaluate the performances of a population of students on a pool of test items representative of a given subject area. Typically, the population and the pool are too large to involve all students in the assessment or to give all items to each student. An obvious strategy, therefore, is to sample students and items.

Typically, sampling of students takes place through a complex probabilistic, multistage sampling plan involving several levels of units. A description of the sampling plan used for sampling students in the National Assessment of Educational Progress (NAEP) is given in Rust and Johnson (1992).

When educational assessments were still based on classical test theory, items were also sampled randomly. The parameter of interest were the mean scores of the population of students on the individual items in the pool. An efficient strategy for estimating these parameters is multiple-matrix sampling. In multiple-matrix sampling, both the students and the items are sampled randomly assigning subsets of items to subsets of students (Sirotnik, 1974). An important result on multiple-matrix sampling was given in Lord (1962; see also Lord & Novick, 1968, sect. 11.12) who showed that the mean scores of a population of students on a pool of items are estimated best if each single item is administered to a random, nonoverlapping subset of students. In practice, this design is not feasible because of the complicated logistics involved in delivering single items to examinees, but it served as an important benchmark when classical sampling procedures for educational assessments were designed.

With the advent of item response theory (IRT), the interest in educational assessments shifted from mean scores on individual items to the full population distribution on the ability parameter in the model. One of the features of IRT helpful in educational assessments is that, though different item-student combinations yield different
statistical precision, random assignment of items to students is no necessary condition for consistent estimation of the ability distribution. Hence, a feasible approach is to assemble assessment booklets from an item pool according to some practical principle and assign them to students in units sampled at the lowest level of the population.

Both in the National Assessment of Educational Progress (NAEP) in the USA and in the Dutch Periodiek Peilingsonderzoek van het Onderwijs (PPON) projects, tests are assembled following the structure of a balanced incomplete block (BIB) design (Johnson, 1992; Wijnstra, 1988). The design assumes that the pool of items is split into a set of blocks. The split need not be random but may be based on such practical issues as the wish to offer students blocks with stimulating combinations of items or to match blocks across booklets with respect to the time needed to complete them. Also, the number of booklets that have to be designed is predetermined. Finally, booklets are spiraled across students in the lowest unit (usually school classes) to minimize the cluster effects involved in sampling a hierarchically structured population.

In a BIB design, the assignment of blocks to assessment booklets is controlled by the following constraints:

1. The number of blocks assigned to each booklet is between certain bounds.
2. The number of booklets each block is assigned to is between certain bounds.
3. Combinations of blocks are assigned to a minimum number of booklets.

This set of constraints will be referred to as structural constraints. The third type of constraint is needed only if statistical relations between items in different blocks, for example, their covariances, have to be estimated. Figure 1 gives an example of a BIB design which is derived from Johnson (1992, Fig. 1).

[Figure 1 about here]
If no other constraints had to be imposed on BIB designs, the actual assignment of
the blocks to the assessment booklets would be a simple task. As the example in Figure 1
suggests, a procedure in which the blocks are systematically rotated across the booklets
would already do. However, in practice several additional constraints, for example, on
item content, format, and response time, may have to be imposed on the composition of
the booklets. Such constraints will be referred to as practical constraints. If both structural
and practical constraints are to be imposed on the assignment of the blocks to the
booklets, the assignment process quickly becomes too complicated for manual execution.
The same conclusion holds if the assignment has to be optimized with respect to some
objective, for instance, an important psychometric aspect.

The purpose of this paper is to show how the technique of 0-1 linear programming
(LP) can be exploited to assemble optimal sets of booklets following a BIB design. In the
remainder of this paper, first several practical constraints on BIB design and possible
objective functions are discussed. Then, a general 0-1 LP model for assembling booklets
from a pool of blocks is introduced. The paper concludes with an empirical example in
which a pool of blocks from 1996 Grade 8 Mathematics NAEP Project was used to
assemble an optimal set of assessment booklets.

Some Practical Constraints and Objective Functions

Practical constraints on test assembly can be classified in various ways. A
convenient classification it is the following (van der Linden, 1998):

1. Constraints based on categorical item attributes, such as item content,
   format, cognitive level, and whether or not an item has graphics. Each
categorical attribute partitions the item pool, and constraints on these
attributes specify a desired distributions of items over the partition.

2. Constraints based on quantitative item attributes, that is, on parameters or
coefficients with numerical values, such as item p-values, word counts, and
(expected) response times. Quantitative constraints require sums or averages of attributes values to be between certain bounds.

3. Logical (or Boolean) constraints to deal with certain dependencies between the items in the pool. Two important cases are items organized around common stimuli ("item sets") and items that can not be in the same form because of content overlap ("enemies").

4. Constraints to set the length of the test form or some of its sections to a prespecified number of items.

Examples of each of these types of constraints are given in the general 0-1 LP model for calculating BIB designs below.

If assessment booklets are assembled from a set of blocks, the main focus may be on the constraints in the first two categories. The constraints in the third category are relevant, for example, if items in different blocks are enemies. If so, the blocks should be treated as enemies themselves. Item sets only occur within blocks and therefore need no special concern when blocks are combined into booklets. Finally, if the blocks are matched on the time needed to complete them, the constraints on test length in the last category boil down to those on the number of blocks per booklet. An alternative to matching blocks on time is to leave the number of items per block free, use these numbers as an attribute, and constrain their sum per booklet.

Possible Objective Functions

The technique of 0-1 LP can be used to find a design satisfying a full set of constraints. In mathematical programming, solutions that meet the full set of constraints are known as feasible solutions. An objective function is used to identify an optimum in the set of feasible solutions. If the goal is only to find a BIB design and there exist no further preferences, all feasible solutions are equally good. In this case, an arbitrary objective function defined on (a subset of) the decision variables will do. However, the
objective function can also be used to optimize the design with respect to an important psychometric aspect.

The following possible objective are suggested:

1. Minimization of a suitable function of the covariance matrix of the (MML) estimators of the parameters characterizing the population distributions, such as their determinant or trace. This objective makes sense if multiple distributions have to be evaluated and booklets have to be optimized with respect to different distributions (see below).

2. If the interest is not only in estimating properties of the distributions of certain populations but also in reporting individual scores to schools, it may be helpful to increase the efficiency of the individual ability estimators maximizing the booklet information functions over well-chosen intervals. A favorable side effect of this objective function is that the improved estimation of the individual $\theta$s increases the robustness of marginal analyses of group differences against model misspecifications (Mislevy, Beaton, Kaplan & Sheehan, 1992).

3. Student motivation to answer the items in the assessment can be expected to be low if their probabilities of success on the items are consistently low or high. An objective function can be chosen that minimizes the distances between target values and the actual probabilities on the items for ability values typical of the subpopulations of students the booklets are administered to.

4. If assessment tests are speeded, too many items may not be reached. If estimates of the time needed to complete the items are available for the various clusters of students, it may make sense to use an objective function that optimizes the match between the items and the students they are administered too.
For the mainstream IRT models, the above functions of the covariance matrix in
the first objective are nonlinear in the items. Therefore, application of the technique of 0-1
LP requires that a good linear approximation be available. This strategy has been possible
in another multi-parameter IRT test assembly problem (van der Linden, 1996) but has not
yet been explored for the current problem. The second objective has been used in a variety
of other test assembly problems (van der Linden, 1998); its application to the problem of
assembling assessment booklets does not involve any new aspects. The third objective
function will be used in the empirical example below. The fourth objective function is
possible if the items have been pretested to obtain empirical estimates of their response
time distributions or if good subjective estimates exist.

To implement the objectives, prior knowledge about the students is needed. The
last three objectives seek an optimal match between the attributes of the items and
characteristics of the students. If these characteristics are not directly known, they can be
predicted from background variables, which are also needed to define relevant strata and
clusters in the sampling plan, provided the necessary regression functions are known, for
example, from a previous assessment.

As already noted, the first objective makes sense if the distributions of multiple
subpopulations have to be evaluated. These subpopulations are generally defined using
background variables. Empirical priors for the parameters of their distribution functions
may be derived from previous assessments. The idea is to assemble the booklets while
optimizing the efficiency of the covariance matrix with respect to the priors for the
distribution parameters.

Background variables can also be used to match units in the sample. It is assumed
throughout this paper that the booklets are administered to subgroups of units matched on
relevant background variables. In addition, since the assembly of each of the booklets may
have to be optimized with respect to these subpopulations, special objective functions are
needed to guarantee a solution that is simultaneously optimal for all subpopulations. In the
example in this paper, an objective function based on the maximin criterion is used for this purpose.

0-1 LP Model for Balanced Incomplete Block Designs

A general framework for a 0-1 LP model for balanced incomplete block designs is presented. It is assumed that the items have been calibrated previously using the 3-parameter logistic (3PL) model:

\[ P_i(+1|\theta) = c_i + (1-c_i)(1+\exp[-a_i(\theta-b_i)])^{-1}, \]

where \( a_i \in (0,\infty), b_i \in (-\infty,\infty), \) and \( c_i \in [0,1] \) are the discrimination, difficulty and, guessing parameter for item \( i, \) respectively (e.g., Lord, 1980). In addition, the following notation is needed.

The individual blocks in the pool are represented by indices \( j=1,...,N. \) To represent pairs of blocks a second index \( k \) with the same range of possible values is used. Booklets are denoted by \( b=1,...,B. \) Binary variables \( x_{jb} \) are used to decide whether (\( x_{jb}=1 \)) or not (\( x_{jb}=0 \)) block \( j \) is assigned to booklet \( b. \) Likewise, binary variables \( z_{jkb} \) are used to assign pair \( (j,k) \) to booklet \( b. \) Special constraints will be formulated below to keep the values of these two categories of variables consistent.

The distribution of blocks across booklets is described by the following numbers:

\[ c_1: \text{number of blocks per booklet}; \]
\[ c_2: \text{number of booklets per block}; \]
\[ c_3: \text{minimum number of booklets per pair of blocks}. \]

To illustrate the possibility to control the contents of the booklets beyond these numbers, three different kinds of additional constraints are introduced. First, it is assumed that the blocks are classified by content. Content is represented by a categorical attribute
c=1,...,C, where \( V_c \) is defined as the subset of blocks in the pool belonging to content category \( c \) and \( n_c \) is the number of blocks to be selected from \( V_c \). Second, to illustrate the treatment of a categorical attribute it is assumed that the booklets have to be controlled for response time. The response time permitted for block \( j \) is denoted as \( q_j \), whereas the total amount of time permitted for booklet \( b \) is \( T_b \). Finally, it is assumed that some blocks are "enemies" in the sense that they can not be assigned to the same booklet. The sets of indices of enemies are denoted by \( V_e, e=1,...,E \).

As an example of an objective function, the case of minimization of the distances between the probabilities of success on the items and their target values is used. Let \( \tau_b \) be the target for the success probabilities on the items in booklet \( b \), and \( \theta_b^* \) a typical ability value for the students for which booklet \( b \) is designed. Finally, the set of indices of the items in block \( j \) is denoted as \( V_j \) and it is assumed that block \( j \) has \( n_j \) items.

The model is as follows:

\[
\text{minimize } y \quad \text{(objective function) (2)}
\]

subject to

\[
\sum_{i \in V_j} [n_j^{-1} \sum_{i \in V_j} P_i(\theta_b^*) - \tau_b]x_{jb} \leq y, \quad b=1,...,B, j=1,...,N, \quad \text{(success probabilities) (3)}
\]

\[
\sum_{i \in V_j} [n_j^{-1} \sum_{i \in V_j} P_i(\theta_b^*) - \tau_b]x_{jb} \geq -y, \quad b=1,...,B, j=1,...,N, \quad \text{(success probabilities) (4)}
\]

\[
\sum_{j=1}^{N} x_{jb} = c_1, \quad b=1,...,B, \quad \text{(\# blocks per booklet) (5)}
\]
The constraints in (3)-(4) require the sum of the differences between the targets and the actual success probabilities to be in the interval \([-y,y]\). The size of this interval is minimized in the objective function in (1). The constraints in (5)-(6) define the size of the booklet in terms of the numbers of blocks and the number of times a block is assigned to
a booklet, respectively, whereas (7) sets the minimum number of booklets to which each possible pair is assigned equal to \( c_3 \). The constraints in (8) stipulate that each time a pair of blocks is assigned \( (z_{jk} = 1) \), it also holds that the individual blocks are assigned \( (x_{jb} = 1 \) and \( x_{kb} = 1) \). Observe that the reverse implication is not necessary. However, if the reverse implication is desired, the following constraints should be added to the model:

\[
z_{jb} + z_{kb} - 1 < z_{jk}, \quad j<k=1,...,N, \ b=1,...,B.
\]  
(consistent assignment) \( (14) \)

Due to the constraints in (9), at least \( n_c \) blocks from content category are assigned to a booklet, while the constraints in (10) guarantee that for booklet \( b \) no more than \( T_b \) minutes are needed. The constraints in (11) prevent from assigning more than one block from each set of enemies. Finally, the constraints in (12)-(13) define the ranges of the decision variables.

The objective function in (1), along with the constraints in (2)-(3), is of the maximin type. It minimizes the maximum deviation between the targets and success probabilities across all booklets. As indicated earlier, if the interest is only in calculating a feasible solution for the set of constraints in (4)-(13), this objective function can be replaced by any arbitrary linear function of the decision variables in the model, for example, their sum.

The number of variables in this problem is equal to \( BN[1+(N-1)/2]+1 \), namely \( BN \) variables \( x_{jb} \), \( BN(N-1)/2 \) variables \( z_{jk} \), and one variable \( y \) in the objective function. The number of constraints in the core of the model (Equations 3-8) is equal to \( (B+1)N(N-1)/2+B(2N+1)+N \). In the empirical example below, \( B \) was equal to 26 and \( N \) to 13, yielding a model with 2,367 variables. For problems of this size, a heuristic for solving 0-1 LP problems is needed, for example, one of the heuristics available in ConTEST (Timminga, van der Linden, & Schweizer, 1996) or in CPLEX (ILOG, 1998).
Empirical Example

The goal of this example was to provide a post hoc illustration of the technique using a pool of item blocks from the 1996 NAEP Grade 8 Mathematics Project (Reese, Miller, Mazzeo & Dossey, 1997). The pool consisted of 13 blocks of dichotomous and polytomous items which had been combined in 26 booklets in the NAEP assessment. All dichotomous items were calibrated using the 3PL model in (1) for the dichotomous items and the generalized partial credit model for the polytomous items (Muraki, 1992). In all, the pool had 139 dichotomous and 25 polytomous items. The following five scales were needed to calibrate the item pool: (1) Number, Sense, and Operations; (2) Measurement; (3) Geometry and Spatial Sense; (3), Data Analysis, Statistics, and Probability; and (5) Algebra and Functions.

The model used to calculate an optimal balanced incomplete block design was the one in (2) through (8) with the definitions of the decision variables in (12) and (13). An objective function was formulated to select the blocks to have items with probabilities of success as closely as possible to .50 on the dichotomous items for typical ability values in the subpopulations of students. For the polytomous items, the differences between the expected scores and the midpoint of their score intervals were minimized. To remove the effects of scale differences between the polytomous and dichotomous scores in (3) and (4), the expected scores and midpoints on the polytomous items were first scaled back to [0,1]). The subpopulations were fictitious; they were chosen to be functioning at the 25th, 50th and 75th percentile of the national distributions on the five mathematics scales in the 1996 NAEP assessment.

More specifically, the model was as follows:

1. In the constraints in (3) and (4), the ability values for the target populations, $\theta^*$, and the values for the target probabilities (for the polytomous items: target expected scores), $\tau$, were substituted.

2. The total number of booklets assembled was equal to 26. Ten booklets were
assembled for the target population at the 50th percentile and eight booklets for each of the populations at the 25th and 75th percentile.

3. In the constraints in (5), the number of blocks per booklet was set equal to three.

4. In the constraints in (6), an upper limit of six booklets was imposed on the number of times a block could be assigned to a different booklet.

5. In the constraints in (7), the number of times each pair of blocks was assigned to a common booklet was set equal to at least once.

The specifications for the numbers of blocks and booklets were the regular specifications used in the 1996 assessment. Similarly, like the 1996 assessment, no further constraints on booklet content or any block or item attributes were imposed. The total number of decision variables and constraints in the model were equal to 2,367 and 2,197.

The model was solved using the CPLEX software (ILOG, 1998) on a PC with Pentium Pro/166MHz processor. As already noted, problems of this size are large for the search algorithms implemented in CPLEX. The approach was therefore to stop the algorithm when it did no longer succeed in finding (integer) solutions with improved values for the objective function (in this example after 55 hours). The best solution obtained at this point of time is given in Figure 2. The value for the objective function associated with the solution was .3211. That is, for none of the items the absolute difference between the actual probability of success (expected relative scores) and its target was larger than this value. Also, the mean absolute difference across items was calculated; it was equal to .2193.

Thus, though the subpopulations were chosen to have abilities varying as widely as between the 25th and 75th percentile in the national distributions on the five mathematics scales, a design was found for which none of the items had differences between the probabilities of success (expected relative scores) smaller than .1789 or larger than .8211.
for any of these subpopulations. Across all items, the average difference for each subpopulation was not smaller than .2807 or larger than .7193.

Concluding Remark

An important assumption in this paper is that the item pool is already organized into blocks of items. Though this assumption is based on current practice, the existence of blocks by itself is a rather stringent constraint on the assembly of the assessment booklets. This point can easily be demonstrated for the objective function in the empirical example in this paper. If the items in the blocks happen to vary considerably in difficulty, it will never be possible to assign the blocks to subpopulations for which the objective function yields low values. But even if the blocks are homogeneous in difficulty, some difficulty levels may be over- or underrepresented and no favorable result is guaranteed.

In principle, it is possible to assign items directly to assessment booklets for subpopulations. The problem then boils down to an instance of multiple-form test assembly (van der Linden & Adema, 1998), with special constraints to guarantee a balanced-incomplete-block structure among the set of forms. These constraints are direct generalizations from those in (5)-(8).

The reason items in educational assessments are often pre-assembled into blocks is to neutralize possible differences in context effects of the items among students who receive different forms. On the other hand, assembly of assessment booklets directly from the items in the pool is likely to result in designs that are better in terms of the objective function used in the assembly process. Whether or not pre-assembly of item blocks should be recommended ultimately depends on the tradeoff between these two factors.
BIB Designs for Educational Assessments 16

References


Authors' Note

This paper was prepared while the first author was on a sabbatical leave at the Law School Admission Council, Newtown, Pennsylvania and the second author was at Educational Testing Service. Portions of the paper were presented at the National Assessment Governing Board Achievement Levels Workshop, Boulder, CO, August 20-22, 1997. The authors are indebted to Wim M. M. Tielen for his computational assistance.
Table 1. Example of a balanced incomplete block design (seven blocks; seven booklets; each possible pair of blocks in one booklet)

<table>
<thead>
<tr>
<th>Booklet</th>
<th>Blocks</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>A B D</td>
</tr>
<tr>
<td>2</td>
<td>B C E</td>
</tr>
<tr>
<td>3</td>
<td>C D F</td>
</tr>
<tr>
<td>4</td>
<td>D E G</td>
</tr>
<tr>
<td>5</td>
<td>E F A</td>
</tr>
<tr>
<td>6</td>
<td>A G B</td>
</tr>
<tr>
<td>7</td>
<td>B A C</td>
</tr>
</tbody>
</table>
Table 2. Balanced incomplete block design calculated for the 1996 NAEP Grade 8 Mathematics Project (13 blocks; Booklet 1-8 for subpopulation at 25th, Booklet 9-18 for subpopulation at 50th, and Booklet 19-26 for subpopulation at 75th percentile)

<table>
<thead>
<tr>
<th>Booklet</th>
<th>Blocks</th>
<th>Booklet</th>
<th>Blocks</th>
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<tbody>
<tr>
<td>1</td>
<td>D E I</td>
<td>14</td>
<td>E L M</td>
</tr>
<tr>
<td>2</td>
<td>D H K</td>
<td>15</td>
<td>C J L</td>
</tr>
<tr>
<td>3</td>
<td>B D L</td>
<td>16</td>
<td>C D J</td>
</tr>
<tr>
<td>4</td>
<td>A E H</td>
<td>17</td>
<td>B G I</td>
</tr>
<tr>
<td>5</td>
<td>D J M</td>
<td>18</td>
<td>C D F</td>
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<tr>
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<td>19</td>
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</tr>
<tr>
<td>7</td>
<td>A C I</td>
<td>20</td>
<td>A B M</td>
</tr>
<tr>
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<td>A D G</td>
<td>21</td>
<td>C G M</td>
</tr>
<tr>
<td>9</td>
<td>B E J</td>
<td>22</td>
<td>B E J</td>
</tr>
<tr>
<td>10</td>
<td>G H J</td>
<td>23</td>
<td>I K M</td>
</tr>
<tr>
<td>11</td>
<td>F H M</td>
<td>24</td>
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<tr>
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<td>A J K</td>
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<td>A F L</td>
</tr>
<tr>
<td>13</td>
<td>E F G</td>
<td>26</td>
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RR-98-07  W.J. van der Linden & C.A.W. Glas, *Capitalization on Item Calibration Error in Adaptive Testing*

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</tr>
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</tr>
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<tr>
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<td>C.A.W. Glas, <em>Detection of Differential Item Functioning using Lagrange Multiplier Tests</em></td>
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<tr>
<td>RR-96-01</td>
<td>W.J. van der Linden, <em>Bayesian Item Selection Criteria for Adaptive Testing</em></td>
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<tr>
<td>RR-95-03</td>
<td>W.J. van der Linden, <em>Assembling Tests for the Measurement of Multiple Abilities</em></td>
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