This handbook is a systematic guide for planning and implementing a program of depth interviews either as part of a school's community relations program or as an effort in policy analysis. It includes all necessary information for understanding the advantages and disadvantages of depth interviews, for preliminary planning and preparation, for implementing the program, for conducting the interviews, and for writing a report. The handbook also contains examples of materials that are useful in developing a program of depth interviews. The depth interview is an applied research tool that interrelates people and issues, people and sentiments, and sentiments and issues. It is simultaneously an effective school-relations activity. Depth interviews differ from traditional survey research and public opinion polls in that they are used primarily to discover people, issues, and sentiments; are unstructured; encourage working from the respondent's agenda; are based on a purposeful sample; are designed to last one to two hours in an informal setting; and are suited to reports that are qualitative and descriptive and that pose questions and define problems. (Author/IRT)
Since 1973, the Home-School-Community Relations Project at the Wisconsin Research and Development Center for Individualized Schooling has been involved in research related to the establishment of a supportive, meaningful relationship among the home, school, and community. Support and cooperation, which lead to optimal child growth and development, can exist when three conditions are met:

1. the staff of a school is aware of and responsive to the educational expectations and available resources of the community; and

2. the community is aware of and responsive to the instructional expectations and the program being implemented at the school.

Schools become involved in many activities directed at creating good relationships among the home, school, and community. Unfortunately, these activities are often unrelated and unfocused. By establishing a home-school-community relations program, rather than simply participating in a set of relatively isolated activities, a school can begin to develop a mutually supportive relationship among the home, school, and community.

There are four steps to creating a good home-school-community relations program. First, an analysis of the present state of school-community relations must be conducted. This analysis involves determining the issues or problems which exist and identifying those groups in the community which are associated with the issues. Second, the school staff must plan a program which is based upon the issues and groups that have been identified. This step includes planning a coordinated set of activities appropriate to the school community, identifying the personnel who will be responsible for carrying out various aspects of these activities, and setting timelines and procedures for the implementation of the program. The third step consists of implementing the program, and the final step is its evaluation. The program is evaluated by determining whether the appropriate activities, responsible personnel, and correct timelines and procedures were identified. This evaluation occurs both during and following implementation of the plan.

(continued on back cover)
DEPTH INTERVIEW HANDBOOK

by

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and
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Report from the Project on
Home-School-Community Relations

Wisconsin Research and Development
Center for Individualized Schooling
The University of Wisconsin
Madison, Wisconsin

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MISSION STATEMENT

The mission of the Wisconsin Research and Development Center is to improve the quality of education by addressing the full range of issues and problems related to individualized schooling. Teaching, learning, and the problems of individualization are given concurrent attention in the Center's efforts to discover processes and develop strategies and materials for use in the schools. The Center pursues its mission by

- conducting and synthesizing research to clarify the processes of school-age children's learning and development
- conducting and synthesizing research to clarify effective approaches to teaching students basic skills and concepts
- developing and demonstrating improved instructional strategies, processes, and materials for students, teachers, and school administrators
- providing assistance to educators which helps transfer the outcomes of research and development to improved practice in local schools and teacher education institutions

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INTRODUCTION

This handbook is a systematic guide for planning and implementing a program of depth interviews either as part of a school-community relations program or as an effort in policy analysis. It includes all necessary information for understanding the advantages and disadvantages of depth interviews, planning and preparing to conduct the interviews, implementing the program, actually conducting the interviews, and writing a report. The handbook also contains examples of materials which are useful in developing a program of depth interviews.

What is a Depth Interview?

The depth interview is an applied research tool which interrelates people and issues, people and sentiments, and sentiments and issues. It is simultaneously a research tool and an effective school-community relations activity.

It differs from traditional survey research and public opinion polls in several significant ways. First, depth interviews are used primarily to discover people, issues, and sentiments rather than to verify sentiments about specific issues with a random sample of a larger population. Second, depth interviews are unstructured—they do not use predetermined, focused questions but rather employ broad, open-ended
questions. Third, the sense of discovery and open-ended features of depth interviews encourage working from the respondent's rather than the interviewer's agenda of issues, problems, or concerns. Fourth, depth interviews are based on a purposeful rather than a random sample. More specifically, depth interviews are planned to identify and interview a selected sample of persons in official positions; individuals who are knowledgeable, informed, opinion leaders or influentials; and individuals referred by those in formal positions. Fifth, depth interviews are normally designed to last from 1 to 2 hours in an informal, unhurried setting as opposed to the typical, relatively brief and formal setting for the customary survey research or opinion polls. Finally, depth interviews are suited to reports which are qualitative, descriptive, and pose questions and define problems, whereas the usual survey research yields reports which are highly quantitative, infused with inferential statistics, and answer questions which are identified a priori.

In short, depth interviews are frequently 2-hour interviews which utilize general, open-ended questions, and stress working from the respondent's agenda with an aim to discover new people, issues, and sentiments and their interrelationships. Experience has shown that 30 well-selected interviews can yield a rather complete study of an elementary school and its attendance area, and 80 to 100 are frequently sufficient for a comprehensive study of a school system of about 2,500 students.
What are the Advantages and Disadvantages?

Depth interviews have proven to be quite successful as a technique for providing the school with genuine community input, and they are useful for analyzing the social and political context of a school community. They provide an opportunity for school personnel to make positive initial contact with individuals and groups in the community in the absence of crises. On the other hand, depth interviews can be used effectively as a vehicle for resolving conflict or solving problems in times of crisis such as when a local school board referendum has failed. Advantages of depth interviews are that they:

1. identify heretofore unrecognized people, groups, and organizations in the school community.
2. identify heretofore unrecognized issues, problems, and concerns in the community.
3. relate the issues, problems, and concerns with the people, groups, and organizations, and determine the sentiments, beliefs, or values specific people may have on specific issues.
4. describe the dynamics and interrelationships among the people, issues, and sentiments in the school community.
5. possess the capability to answer the question "why?"
6. redefine old problems and concerns.
7. adjust to the infusion of new data, unanticipated circumstances, and discovered needs.
8. deal largely with the respondent's rather than the interviewer's agenda.
9. generate alternatives for solving problems and resolving conflicts.
10. discover the critical issues about which a practitioner may wish to intervene.
11. Identify the key opinion leaders and channels of communication for subsequent action.

12. Become a positive, effective school-community relations vehicle on its own merit.

Disadvantages of depth interviews are that they:

1. Cannot be generalized to the larger population of a sample by using sampling theory and inferential statistics.

2. Deal with perceptions, not reality.

3. Are limited by the interviewer's skill and bias.


5. Produce findings which are normally limited to the particular case or problem under study.

6. May not yield data needed or required by the practitioner for making decisions.

7. Can only deal with a limited number of objectives at a time.

8. Produce findings which are more subject to public criticism.

9. Frequently result in sensitive and confidential data and lack respondent anonymity which leads to ethical problems when reporting the findings.

10. Are more difficult for a practitioner to conduct in his or her own school community.
The depth interview technique can be employed either during "times of crisis" or "times of peace." When the technique is used during times of crisis, the objectives are customarily to determine:

1. the issues precipitating the crisis;
2. the people, groups, or organizations who have an interest in the outcome of the crisis;
3. the interrelationships between the people, groups, organizations, and the issues; and
4. possible alternative proposals or mechanisms for resolving the conflict.

Hence, when depth interviews are used for crisis management, the ultimate objective is to gain information which will contribute to resolving the particular problem. For example, if a local bond referendum has failed, depth interviews could discover the people, issues, and sentiments involved, and why they failed. Similarly, depth interviews would be useful in learning the reasons why the introduction of particular instructional programs were met with public hostility in local elementary schools.

On the other hand, when the depth interview technique is used during times of peace, the emphasis on resolution is a minor objective. In these cases, the objectives are generally those of:
1. identifying any and all significant people, groups, or organizations rather than those associated with specific past events or controversies;

2. identifying a wide range of issues, problems, and concerns—both past and present—and not focusing on a single controversy; and

3. associating the people and their sentiments with the issues.

It would be advisable to the uninitiated to avoid using depth interviews for the first time if they are to be employed during a period of crisis. When depth interviews are used in times of relative peace, not only will the interviewers benefit from the practice, but the whole school community relations program will profit from the concerted effort at initial positive contacts.

Therefore, this simulation will be based on depth interviews conducted during times of peace rather than crisis. Let us assume that the topic of these depth interviews is the "school-community relations program." The objectives could be as broad as the "school" or as narrow as the "reading program." Experience has demonstrated, however, that relatively narrow, precise objectives prove to be less fruitful than more broadly defined objectives. Restrictive topics inevitably emerge as issues when the broad range objectives are explored, and the real problems or other issues remain submerged. Hence, a broad topic such as the school-community relations program will usually stimulate responses associated with school-community relations as well as specific topics such as grading, reading, and discipline.

The topic of school-community relations is also a good one for the first venture into depth interviewing because it usually provides
easy, justifiable access to people in the school community. It is often easier for a principal to explain an interest in gathering opinions from various people about the question of school-community relations than it is about reading.

The interviews can be spread out over a period of months or contracted into a 3-day period. The former approach allows for greater simultaneous analysis of the data, midcourse adjustments, and findings. The latter encourages close integration of the data and less chance for crises to contaminate the data over time.
ESTABLISHING THE OBJECTIVES

The objectives of a depth interview study can be stated in broad terms. If the objective is to discover as much about the school and school-community as possible, then the following open-ended questions will suffice:

- Let's talk about _______ school.
- What can you tell me about _______ school?
- What are the strengths (weaknesses) of _______ school?

If the objectives are more specific, then they can be couched as follows:

- Tell me about school-community relations at _______ school.
- Identify some of the effective and ineffective aspects of the school-community relations program at _______ school.
- Let's talk about school facilities or school buildings in the district. Compare the elementary school, middle school, and high school.
- Discuss the last referendum. Why did it fail (succeed) in your estimation?

Objectives which are any more specific than these probably should not be used in a depth interview because many of the advantages of this type of interview would be lost.

Frequently specific information is needed or would be of interest to those who give depth interviews, but such specific questions begin...
to take the form of a focused, closed interview format. They can, however, be incorporated by putting such questions at the end of the interview schedule under the heading "checklist" or "benchmarks." In this way, the virtues and benefits of the depth interview approach will not be contaminated. Examples of some relatively focused questions are:

- What are your sources of information?
- How effective is the newsletter?
- What problems are there with the school transportation?
- On a scale of 1 to 5 how would you rate the effectiveness of communication at ________ school?

Samples of checklists and focused questions can be found in Appendix E.

Who Should Do The Interviewing?

Before the question of who should interview can be answered, it is important to determine how many interviews will be conducted and over what period of time they will be completed. It can be roughly calculated that each 2-hour interview will require a total time commitment of about 6 hours. The 6 hours can be broken down as follows:

1 hour
- Mail contact or letter
- Telephone arrangements
- Travel to and return from interview

2 hours
- Interview time

1 hour
- Mail thank you note
- Clarify notes and interview records
- Telephone follow-up for clarification

2 hours
- Write a verbatim interview summary

6 hours Total
This is, of course, only an estimate because circumstances will vary the amount of time required for planning purposes. For example, prior access to the respondents makes mail and telephone contacts go quickly, and if all the interviews are to be conducted in a rather compact geographical area as opposed to a less dense rural school district, the time commitments for travel will be less. The need for clarification and follow-up of interviews will vary according to their length, depth, and complexity. The time devoted to writing a verbatim summary can usually be calculated rather accurately using the following formula:

Each hour of interview time normally requires one hour of writing time. Writing up the interviews can be avoided if three conditions prevail:

1. Each interviewer is doing five interviews or less.
2. All interviews in the study or project will be completed in 10 days or less.
3. The interviewer's notes and records are complete and clarified.

Note that all three conditions must be met. If not, the interview should be written up in a fashion suggested by Appendix D.

Time commitment has been discussed in this section because it is the critical determinant of personnel requirements. In short, determine both when the depth interview program must be finished and how many hours of work will be necessary to complete it. Then, the work force needs will become apparent.

Ideally, the time requirements for a properly designed and implemented program should also allow for:
1. a single, initial interview followed by a debriefing of the experience and critique of the quality of the interview;

2. time for analyzing the first one-third to one-half of the interviews in order to make the necessary decisions for altering the interview schedule; and

3. time for analyzing, determining some preliminary findings, and stating propositions based on about three-fourths of the interviews.

Typically, however, most programs can be satisfactorily completed without committing any time to analyses and preliminary findings.

Other important factors to consider in determining the time commitment are the objectives of the depth interview program. If the objectives are primarily concerned with community relations rather than policy research needs, then the time commitment could be spread out over several weeks or months. However, if policy research data is needed for an impending decision, then the demand for completion may be in terms of days or weeks.

The objectives of the program also affect "Who should interview?" in another fashion. If the program is directed at gathering general information about relatively nonsensitive issues, then less attention needs to be given to training, bias, parents vs. professionals or insiders vs. outsiders, etc. than would be the case if the program is based on critical or sensitive issues or conducted during a time of crisis. In addition, if the program aims only at issues (see Figure 1) and respondents' sentiments about those issues, less attention needs to be given to these factors than would be the case if the program was also aimed at discovering knowledgeable, influentials, and the social and political structure.
Figure 1. The interviewer's probe triangle.
Should insiders or outsiders do the interviewing? What are the advantages or disadvantages of each? An insider is one who has a social or political relationship with the people in a community or institution and a possible stake in the issues or outcome of the program. An outsider is one who does not. Therefore, an insider may be a teacher, a principal, or a parent in a particular school or community. Yet, that same person could be an outsider in another school community or even another attendance area in the same school system if different relationships and stakes prevail in the other system. Consultants are typically outsiders, but may not be in their own school community.

Insiders generally have the distinct advantages of "knowing the territory" and "knowing the right questions." Outsiders generally must spend considerable time learning the territory and these questions. One disadvantage that insiders have, however, is the possibility of considerable interviewer bias. Similarly, knowing the territory and the questions might prevent insiders from discovering new, unanticipated people, issues, and values. Frequently, too, insiders do not have access to some social or political systems of the school community because of their role in that community. For example, the principal who interviews parents may have trouble developing rapport when it comes to asking them about programs in which the principal has considerable stake. Or, the parent who has had a role on one side of a volatile issue may have difficulty interviewing another parent who has been active on the other side of the same issue. Depth interviews frequently generate confidential information. This, too, creates some
ethical problems for insiders who must simultaneously use the information for the program, yet still live in the school community as the possessor of information they might not have in their normal social role.

Hence, except for the time required to know the territory and the right questions, the outsider has considerable advantage over the insider during depth interviews. However, the cost and logistics of outsiders may require that insiders be used. When this is the case, then the above discussion should be of paramount concern.

Can amateurs do depth interviewing as well as professionals? If an amateur is defined as one who has very little or no experience with depth interviews, and the professional as one who has had considerable experience under varying conditions, then the professional will probably do a better job. However, given the proper circumstances and training, the amateur will have little or no trouble with depth interviewing. But, don't expect the amateur to tackle the subtleties of a depth interview with a knowledgeable and influential person without some experience in conducting interviews and without knowing the particular issues in question. Similarly, the amateur should not attempt to look for the social and political structure while interviewing until they are experienced; yet, amateurs should have little problem discovering the issues and sentiments. Of course, the ability of the amateur to become an experienced professional depends on the opportunity to train and conduct depth interviews.
How Do You Train Depth Interviewers?

This section will outline a sample program for training people to do depth interviewing. However, this proposed training program must be adapted to meet the unique needs of individual school communities.

Orientation to Depth Interviewing

Time required: One hour.

Purpose: To provide the interviewer with the background and the advantages and disadvantages of depth interviewing.

Method: Lecture-discussion, question and answer.

Interview Objectives and Schedule

Time required: One and one-half hours.

Purpose: To translate the program objectives into open-ended questions and to review the customary parts of the interview schedule.

Method: Discussion, question and answer.

Demonstration or Videotape Interview

Time required: Three hours.

Purpose: To demonstrate or show a videotape of a proper depth interview in the presence of the potential interviewer using the interview schedule established in the previous session, and to critique the demonstration or videotaped interview.

Method: Demonstration (actual or videotape) and question and answer.
Field Interview

Time required: One hour in class, three hours in the field (approximately).

Purpose: To demonstrate the steps in obtaining access to the respondent and to actually contact, travel to, interview, follow-up, and thank the respondent for allowing the interview.

Method: Lecture (one-half hour), performance by student.

Interview Write-ups

Time required: One-half hour in class, two hours independently.

Purpose: To demonstrate performance in reconstructing the depth interview as verbatim as possible and in a form for data analysis.

Method: Lecture (one-half hour), performance by student.

Interview Critique

Time required: One-half hour per interviewer.

Purpose: To critique the quantity and quality of the depth interview performance based on the quality of the verbatim interview write-up and on the established criteria for an effective interview.

Method: Independent review and critique of each interviewer's write-up.

Data Analysis and Findings

Time required: Two hours.

Purpose: To demonstrate the methods of analysis of depth interview data using actual field interviews which were written up.

Method: Demonstration and small group work if interviewers number more than eight.
Report Writing

Time required: One hour.
Purpose: To demonstrate how the interview data and findings will be incorporated into a final report.
Method: Lecture.

Final Preparation for Interviews

Time required: One and one-half hours.
Purpose: To answer and prepare for actual interviewing prior to going into the field.
Method: Question and answer.

The total time needed for training new interviewers will therefore be approximately 11 hours of group instruction and about 5 hours of field interviewing and independent work, plus the \( \frac{1}{2} \) hour critique per interview. Assuming that five interviewers require training, the total time commitment would be about 16\( \frac{1}{2} \) hours on the part of each interviewer trainee.

The time arrangement or workshop format might appear as follows:

**Day 1**

- 9:00-10:00: Orientation to depth interviews
- 10:30-12:00: Interview schedules and objectives
- 12:00-1:00: Lunch
- 1:00-3:00: Demonstration or videotape interviews
- 3:30-4:30: Critique of demonstration or videotape

**Day 2**

- 9:00-10:00: Preparation for field interview
- 10:00-: Interview in field
Day 3

<table>
<thead>
<tr>
<th>Time</th>
<th>Activity</th>
</tr>
</thead>
<tbody>
<tr>
<td>9:00-9:30</td>
<td>Interview write-ups (in class)</td>
</tr>
<tr>
<td>10:00-12:00</td>
<td>Interview write-ups (individually)</td>
</tr>
<tr>
<td>12:00-1:00</td>
<td>Lunch</td>
</tr>
<tr>
<td>1:00-4:30</td>
<td>Critique interviews (individually)</td>
</tr>
</tbody>
</table>

Day 4

<table>
<thead>
<tr>
<th>Time</th>
<th>Activity</th>
</tr>
</thead>
<tbody>
<tr>
<td>9:00-11:00</td>
<td>Analyze data and findings</td>
</tr>
<tr>
<td>11:30-12:30</td>
<td>Report writing</td>
</tr>
<tr>
<td>12:30-1:30</td>
<td>Lunch</td>
</tr>
<tr>
<td>1:30-3:00</td>
<td>Final preparation for interviews</td>
</tr>
</tbody>
</table>

Of course, this schedule can be compressed into a three-day workshop or training session by:

1. Preparing for the interview (Day 2, 9:00-16:00) on Day 1.
2. Tightly scheduling interviews on the evening of Day 1 or the morning of Day 2.
3. Writing up interviews late on Day 2.
4. Finishing the activities of Day 3 and Day 4 on Day 3.
5. Generally beginning earlier and finishing later in the day.

The factors which require considerable time are the actual field interviews which should be genuine and not prearranged, and the individual interview critiques which should not be short-changed. If there are more than eight interviewers, the time required for analyzing data and writing reports should be doubled for each eight interviewers added to the training session. Of course, this would be in addition to the time required for individual critiques of interviews.

Additional training time would be required if certain conditions or interview objectives were paramount. For example, if the program required that the interviewer identify knowledgeable, influential
persons and the social and political structure of the school community, then another 6 hours of instruction and training would be necessary. Similarly, if the program is studying sensitive social or political issues, then another 3 hours would be required for training. In short, the complexity and sensitivity of issues and the need to identify the social and political aspects of a community require more training time.
IV

THE INTERVIEW SCHEDULE

The interview schedule can be simply typed on 3" x 5" cards (see Figure 2) which include the objective questions and stimulus words, or it can be typed more elaborately on 8½" x 11" sheet(s) of paper. In both these instances, the responses would be made on a separate tablet of paper. A sample interview schedule is provided below for the discussion which follows:

Name of Respondent(s) __________________________________________
Address _______________________________________________________
Telephone Number _____________________________________________

* * * * *

I. Introduction

Who are You (Interviewer)?

• Name

• Refer to letter of introduction and local schools

• Refer to study affiliation

• Indicate that 10-12 others are also interviewing

Purpose of the Study

• General purpose of the study

• Discuss the positive aspects and high points of public education in the Green Valley School District
Discuss the concerns, problems, and issues of public education in the Green Valley School District.

Specific purpose of the study

- Identify the effective and ineffective aspects of the school-community relations program.
- Discuss the kind of school facilities they have (deficiencies and strengths).
- Discuss why the referendum dealing with the Marshall School failed.

Authorization

- Refer to study authorization and letter of introduction again.
- Refer to study affiliation and to whom you are responsible for these interviews.

Use of the Information

- Report by the study group to the Green Valley School District Board of Education and copies to the report will be available for public inspection at schools in the area.

- Use of your name(s) and/or quotations

  - Interview is part of a larger study involving a great number of interviews (in excess of 100).
  - No one will be identified by name or directly associated with quotations.
  - Study may employ quotations to illustrate its observations, findings, or conclusions but names or direct association will not be utilized.

Why Are We Interviewing You—How We Got Your Name

- List of all public officials in the Green Valley School District including school boards and municipal, county, and town officials.
- List of all administrators and teachers of elementary and secondary schools.
List of persons who are knowledgeable and informed about public education in the area

List of some parents selected at random from school attendance rosters to get broader representation

List developed from interviews of persons who have been nominated as knowledgeable and informed by others whom we have interviewed.

II. Biography

Educational History of Respondent

School history of respondent

Specific history of respondent in the Green Valley School District

Differences noted

Children

Names, grades, ages of children

School history of each child

Specific history of each child in the Green Valley School District

Differences among children and places of school attendance

Experience of children in the Green Valley School District

III. Central--Open-Ended Questions of the Green Valley Study

What are some of the strengths of the public schools in the Green Valley area? Weaknesses? Points of excellence? Places for improvement? Problems, concerns, issues? (From respondent's point of view.)

Allow respondent to establish agenda--not interviewer

Note language of the system

Have respondent operationalize the responses

Definitions ("What do you mean by...?")

Examples ("Could you give me an example of what you mean by...?")
Differences ("How does ________ differ from what you experienced in another school or place?")

Changes (specific dates) ("Is it different before or after a certain event?")

Is...should ("Now, what do you think it should be like?")

Quotations

Places

Names ("Who are some others who would be knowledgeable or informed about ________?" or "What do you mean by 'they'?") (This is to infer social and political structure of the community.)

Identify some of the effective and ineffective aspects of the Schoolcommunity relations of the Green Valley schools.

Compare and strengths and weaknesses of the high school, middle school, and elementary school facilities in general.

Compare the strengths and weakness of the facilities among the elementary schools (Greenleaf, Muir Woods, Rose, Marshall, Dunnell)


Discuss the Marshall Referendum: Why it failed, why you opposed or supported?

IV. Checklist--Focused Questions

Sources of information

Reliability of information

School contacts

Reporting system

Newsletter

Facilities

Transportation

Growth
Neighborhood schools
Attendance boundaries
Curriculum
Use of tax dollars
Discipline

V. Referrals

Who are some other knowledgeable and informed persons who would be willing to assist in this study and perhaps be interviewed?

Would you be willing to serve as a reference for me to that person by either writing, calling, or allowing me to use your name on introduction? (Note other names used in the body of the interview)

VI. Come-back or telephone contact for additional data needs or for information and clarification

VII. Follow-up letter of thanks

The reason for having the respondent fill in his or her correct name, spelling, address, and telephone number is obvious. This information is necessary for sending a letter of thanks and for obtaining any follow-up data or verification.

Part I, the Introduction section, is perhaps least important in terms of the interviewer's substantive objectives, but it is perhaps the most important in terms of the respondent. This part of the schedule is critical for building rapport and confidence, putting the respondent at ease, and anticipating problems or questions prior to asking the substantive, objective questions. Charles Backstrom and Gerald Hursch, in a book entitled Survey Research, give some helpful
Figure 2. Vest pocket version (3" x 5" cards) of interview schedule.
Suggestions about establishing and maintaining field relations (Appendix A). They elaborate on the "how to" of interviewing, i.e., the interviewer's code, technicalities of interviewing, tactics, cautions, and stock answers to respondents.

While respondents probably phoned or wrote letters of introduction, do not assume that they know who you are—even by name. Consequently, tell them, and even spell your name if necessary. Refer to any letters of introduction or authorization which may have been sent again. (See Appendix B for a sample letter of introduction.) Also indicate what your relationship is to others (if any) involved in similar interviewing, and the general and specific purposes of the study.

An absolutely critical part of this section is stating how the information will be used and explaining the respondent's access to any published report. People are not likely to give 2 hours of their time if either nothing will come of the interview or the respondent may not obtain a copy of the results. An understanding of the format and distribution of any report should be agreed upon in advance with the authorizing person or board. More specifically, respondents will be concerned about how "my name will be used" or how "I might be identified" either by name, indirect reference, or quotation. These questions must be answered satisfactorily or the necessary confidence and rapport will be lacking from the beginning.

Of almost equal importance is the question: "How did we get your name?" Both this question and the previous one on use of information may go unasked by the respondent, but, rest assured, if it goes
unasked or unanswered, it will affect the quality of the later interview data. This question, like the others in Part I, needs to be answered honestly, but not so elaborately that the answers raise additional areas of concern for the respondent.

Part II, the Biography section, is an invaluable component for the depth interview schedule for four reasons. First, it provides an easy opportunity to build rapport with the respondents by asking questions about themselves and their children's experience with school. Second, the biographical information establishes a time and place frame of reference for both the interviewer and respondents by providing the dates of experience with the school(s) and the specific schools with which they have had experience. Third, by learning the names of the respondents' children, a difficult or arduous interview can be salvaged later on by asking the respondents to reply in terms of their personal or their children's experience. Fourth, the time and place references can assist the interpretation of the data by providing evidence that either the respondents actually experienced the events reported, or that the respondent is reporting a communicated sentiment or norm of an event which the respondent did not experience but which is shared by their reference group.

The questions which constitute the objectives of the depth interview effort are found in Part III, Central Objectives. These questions normally proceed from the broadest and most general in scope to those which are more specific. Since most depth interviews are directed toward discovery and policy research, the questions should
be as open-ended as possible while still not encouraging the respondent to miss the objectives entirely. Usually the questions are phrased in such a manner that the interviewer provides multiple stimuli for response. For example, rather than just saying, "What are the strengths of the school?", the interviewer might also add such synonymous stimuli as "What are the points of excellence?", "What is done well?", or "What are the high points?". However, the interviewer must neither focus the question nor suggest the right or preferred response. If that happens, the principal value of depth interviewing is lost.

The interview schedule shown above is an excellent example. The interviewer's questions move from the more general to the more specific and they provide multiple stimuli for response. This interview schedule closes with a rather specific question, "Discuss the Marshall referendum?", about a critical incident. This helps make a transition from the broad, open-ended questions asked in Part III to the more specific, focused questions in Part IV.

Part IV, the Checklist or Benchmarks section of the interview schedule, provides a sudden and marked contrast to the open-ended questions which preceded. This section also compromises many of the principles which govern the depth interview to this point. At this point in the interview, the interviewer switches from the respondent's agenda to his or her own, from open-ended questions to much more focused questions, from multiple stimuli to specific stimuli, and from strict discovery based on the respondent's replies to quasi-verification based on the interviewer's a priori ideas.
Part V, the Referrals section, is a critical aspect of the depth interview. Many of the respondents have been selected from purposeful samples of people in formal positions, and lists of persons with a reputation for being knowledgeable and informed. Obtaining additional names of other, potential respondents by reference broadens and expands the potential pool for interviews. Moreover, these referred respondents are typically informed about the issues and events explored in the open-ended portion of the depth interview schedule. Referrals also can assist in obtaining access to potential respondents who otherwise might be difficult to contact or might not agree to an interview. Indeed, even those interviews which were easy to obtain often run more smoothly and productively if the interviewer comes to the session referenced by a previous respondent who is a friend.

Referral links also provide some added evidence of the social and political connections between people and groups in the school community.

The importance of both Parts VI and VII is self-evident. The need to "cover" oneself in case additional data is required or in order to clarify information obtained during the interview is obvious. And, of course, anyone who grants the interviewer 2 hours of their time deserves a short letter of thanks (see Appendix C).

There is no hard and fixed rule about the time to be allotted for each of the above sections. However, the following guidelines are suggested for a 2 hour interview:
The effective interviewer will find that the time devoted to each section will vary from interview to interview (see Appendix D). For example, with good access and prior references, a respondent may not require all of the background of the study, i.e., its purposes, how their name was obtained, and how the data will be used. They will be able to proceed to the central objectives section of the schedule with little delay. Similarly, once the biography section has been covered, the interviewer might not have to ask another direct question until they get to the checklist section. In these instances all the answers and information bearing on the objectives flow directly from the respondents' personal lives and experiences and those of their children.

Indeed, many of the best interviews and certainly those which are most productive frequently flow from the biographical section. Sometimes the checklist section can be obviated if the respondent covers all of the issues in the central objectives section, while other, less verbally profuse respondents will require this crutch to generate a productive interview. The former is typically the case with knowledgeable and informed respondents; the latter with those randomly selected.

In summary, Appendix E provides an overview of "The Art of Interviewing," which was taken from a discussion by Paul Sheatsley (1951).
Appendix I also includes a guideline for depth interviewing, examples of checklist items, and evaluation criteria for depth interviewing.
WHO AND HOW MANY TO INTERVIEW?

It is important to obtain a good cross-section of the community when selecting respondents so that a valid sample of community opinion can be obtained with a minimum number of interviews. Table 1 provides some general guidelines on who and how many to interview. The table is organized by the approximate size of the area to be studied and by the category of respondents. The matrices shown in Appendix F are helpful in identifying who the community influentials are.

**Officials**

The first group from which respondents are obtained is community officials and others in formal positions. Officials include the mayor, president of the Chamber of Commerce, members of the city council, school board members, officers of formal organizations, and union officials. The names can be obtained from lists of current and past rosters and lists of membership. These people should be chosen simply because they are officials and not for other reasons such as whether they are reputed to be knowledgeable and informed.

**Knowledgeable and Informed**

This group grows from nominations by officials and other people in the community. These nominations are obtained by simply asking
people questions such as: "Who do you believe is knowledgeable or informed about community (school) affairs? Would you give me the names (and addresses and telephone numbers) of 10 such persons?" Other stimuli could be added such as "influential," "powerful," or "opinion leader"; however, these terms can provoke concern because they might conjure up "political" and "controversial" images when the interviewer is trying to build rapport.

Names can also be obtained from local news accounts of people who have been active in public affairs or from the social pages which cite people who are prominent in the community. Similarly, service clubs, social groups, and organizations which have the greatest impact on community (school) affairs could help identify knowledgeable and informed officials to interview. None of these sources is foolproof, but they constitute a beginning point when other sources might not be available.

Since names and rosters of officials are readily available, it is normally the practice to ask 10 to 20 officials to nominate 10 persons and 5 groups whom they think are knowledgeable and informed about school issues. These nominations are then tabulated. Usually about 100 people will be identified; some will be nominated several times, others only once.

The researcher can stop here if he or she believes that a good cross-section has been obtained. If not, a brief letter can be sent to the 50 to 100 most frequently nominated people, asking them to nominate 5 to 10 people they think are knowledgeable and informed.
Table I
Who and How Many to Interview?

<table>
<thead>
<tr>
<th>Category (size of area)</th>
<th>Knowledgeable Officials</th>
<th>Random</th>
<th>Referrals</th>
<th>Total Interviews</th>
</tr>
</thead>
<tbody>
<tr>
<td>Classroom (30 students)</td>
<td>0</td>
<td>4</td>
<td>3</td>
<td>10</td>
</tr>
<tr>
<td>Unit (120 students)</td>
<td>0</td>
<td>7</td>
<td>6</td>
<td>20</td>
</tr>
<tr>
<td>Attendance area (500 students)</td>
<td>4</td>
<td>9</td>
<td>8</td>
<td>30</td>
</tr>
<tr>
<td>Attendance area or district (1,000 students)</td>
<td>6</td>
<td>12</td>
<td>10</td>
<td>40</td>
</tr>
<tr>
<td>Attendance area or district (2,500 students)</td>
<td>8</td>
<td>25</td>
<td>22</td>
<td>80</td>
</tr>
<tr>
<td>District (5,000 students)</td>
<td>12</td>
<td>38</td>
<td>32</td>
<td>120</td>
</tr>
</tbody>
</table>
Again, the results are tabulated by frequency count, and the frequencies are either cross-checked or cumulated with the initial effort. Those names listed most frequently should be considered for the respondents, however, care should be taken to avoid persons on the officials list and those nominated repeatedly on the second list, but not on the first list. Of course, the process of obtaining additional nominations from those on the second list can go on ad infinitum. Experience has shown that the initial nomination and one follow-up are sufficient in most school communities. However, the larger, less homogeneous, and greater political complexity the community has, the greater the effort will be required in obtaining an appropriate list of the knowledgeable and informed to assure a proper cross-section of the community.

Random interviews are generally less productive and less personally rewarding to the interviewer than interviews with officials, knowledgeable and informed people, and referrals simply because they are "random" and not necessarily informed. However, it is necessary to include random names for two reasons. First, it provides another check on avoiding getting "caught" in a single social or political clique. This is possible if the community is split and one obtains all the knowledgeable and informed respondents from a single, initial nomination process. Second, it provides the interviewer with some sense of the breadth of public opinion about certain issues and some idea of the depth of knowledge about those same issues. For example, the issues surrounding a school
community have a different sort of complexity if they are only discussed and resolved by a relatively small group of officials and knowledgeable people than if the same opinions, intensity of feeling, depth of knowledge, and involvement are found in randomly chosen people.

In choosing random names, strict adherence to the rules which govern sampling theory are not necessary because one is not concerned with either the composition of the general population or with generalizing to it. Randomness is required only because of the necessity to "get out" of any social or political traps which may result from the selection of the officials or knowledgeable people. Hence, random names can be taken from school attendance files if parent names are desired, or from local phone books, voter registration lists, community directories, or other sources if a broader group is needed. For example, one might draw the name of a parent(s) from each grade level and three or four names of parents with children in special education (if that is important in the interviews). Similarly, one-half could be drawn randomly from school attendance files and one-half from another, general source. After the random names are selected, care should be taken to cross-check them with the officials list and the knowledgeable and informed list. Those who are on those lists should be discarded, and other random names should be used instead.

Frequently, it is more difficult to obtain interviews from randomly chosen people than it is from the others. These interviews are normally less productive, the data sometimes deviates from the central tendency
of the other interviews, and the responses tend to be more strained and
based more on hearsay than on experience. Still, the random interview
in the context of the overall purposeful sample selected provides a
valuable and useful check on the validity and reliability of the data
and should not be eliminated. In short, the same reasons which make
random interviews less useful are those which make them indispensable.

Referrals

The fourth group of respondents is obtained by referral from re-
respondents in other interviews. Part VI, the Referrals section, includes
this question, but the careful interviewer notes persons who are
potential referrals during the course of the entire interview and
might suggest someone for referral whom the respondent has not thought
of when asked the question directly. When asked to nominate persons who
are knowledgeable and informed, and who they think would be worthwhile
to interview, care should be taken to "fit" the potential referral
into the interview plan and to fulfill needs for information or access
to certain groups or organizations. In short, the referrals give the
interviewers freedom and flexibility in meeting the objectives of the
interviews.

Number of Interviews

The number of interviews needed vary and only general guidelines
are given here. The social, political, and governmental complexity
of a community will increase the requirements. Communities which
are socially and politically homogeneous and in one governmental
jurisdiction, or whose issues are resolved in only one jurisdiction, may require less interviews. For example, a high school attendance area serving about 2,500 pupils which is relatively homogeneous, socially and politically, and the anticipated issues are resolved administratively or by the school board, may require 50 to 60 interviews. However, a community with 2,500 pupils which is socially complex (includes various income levels, social status, old-timers and newcomers, and rural and urban members) and covers several governmental jurisdictions (town boards, cities, counties, and school boards), may require 110 to 130 interviews to achieve the same reliability and validity.
In order to get an indication of how well the objectives of the depth interview program were met, it is necessary to write a report. The report should include a brief statement of the principal questions asked during the depth interviews, how and where respondents were selected, and what the findings were. The findings can be organized roughly into sections which correspond to the objectives of the study.

As mentioned previously, depth interviews are unstructured and use broad, open-ended questions; therefore, the findings will probably represent opinions and perceptions of the respondents. It is unnecessary to count the frequency of responses. Rather, an attempt should be made to state the dominant and prevailing opinions, the degree of consensus about particular issues, whether substantial differences exist in the community, and why those differences seem to occur. A sample report is included in Appendix G.
APPENDIX A

ESTABLISHING AND MAINTAINING FIELD RELATIONS

from


with adaptations by

B. Dean Bowles
Professor of Educational Administration
University of Wisconsin-Madison
INTERVIEWER'S CODE

You Must Be:

1. Honest in your work.
2. Reliable and conscientious.
3. Objective in your manner of asking questions.
4. Faithful and neutral in recording answers.
5. Willing to write answers fully and legibly.
6. Interested in people; understanding.
7. Able to inspire people's confidence and put them at ease.
8. Inconspicuously, but neatly dressed.

Be Sure To:

1. Study all questions until you know what they mean and are familiar enough with them so you can really ask the questions instead of just reading them.
2. Interview yourself by answering each question thoughtfully.
3. Plan to interview at various times of day between 9 a.m. and 9 p.m., since different kinds of people are home at different hours.
4. Re-read your instructions between interviews—you may pick up points you missed before or correct errors you have begun to make.

Your Attitude Should Be:

1. NEUTRAL

Your job is to record information, regardless of whether you think it good, bad, indifferent, boring, or exciting.

Do not—by word, action, or gesture—indicate surprise, pleasure, or disapproval at any answer.

Do not attempt to influence responses in any way. The truth is all that counts—what a person really thinks or feels about the subject. Thus:

   a. Never suggest an answer, and do not give your own opinions on a question.
b. Ask the questions exactly as they are worded and in the same order every time, so that the response will not be influenced by you in any way.

c. If the respondent does not understand a question, repeat it exactly as written rather than explain it. Occasionally, a neutral explanation may be employed to help the respondent understand the intent of the question.

2. IMPARTIAL

Whatever you may think of an individual or his or her opinions, keep it to yourself. Each interview you are asked to get, and each person you speak to is equally important.

You should be adaptable to anyone and gracious to everyone. The important thing is to inspire the confidence of every respondent regardless of age, sex, race, etc.

3. CASUAL

You are not a spy. If you become too grim in the pursuit of your assignment, the respondent may become defensive.

Don't make this a matter of life and death. Take it easy. Approach the interview pleasurably and let the respondent enjoy it, too.

Assume that they want to express their opinions and want to be interviewed. You are merely giving them the chance to express themselves on matters that may be important to them.

4. CONVERSATIONAL

Use an informal manner of speaking, natural to you, and aimed at putting the individual at ease.

Although you are conversational, never lose control of the interview. From the moment the correct respondent appears at the door, talk him or her through the introduction and right into the body of the questionnaire before he or she reacts negatively.

Be ready with stock answers to handle interruptions or objections. Give these answers in an offhand tone of voice as though you've heard the objection a hundred times, and proceed with the questions.

5. FRIENDLY

If the respondent is not relaxed, you cannot make him or her talk. The respondent must not be made to feel ashamed of his or her lack of information or participation. Your attitude
must be sympathetic and understanding. Emphasize that there are no correct answers. The respondent must be made to realize that what he or she thinks really is what counts.

If the individual remains confused by a question, even after repetition and perhaps some neutral explanation of intent, record an "undecided" or "don't know" response.

If an individual feels that he or she does not know enough about a matter to make a decision, record an "undecided" or "don't know" response.

Or if the respondent objects to a question, say, "I don't know why, but that's the way my office has the question worded."

Remember: The object is to secure the honest, uninfluenced opinion of each individual interviewed.

Some Technicalities of Interviewing Include:

1. Ask for the designated individual.

2. If the respondent is not at home, make an appointment to interview him or her or arrange to contact the individual to make an appointment. Always keep this appointment yourself. If no one is home, you must make every reasonable attempt to call back as many as three or four times to try to complete the interview.

3. Be sure that you fill in the information required of the interviewer at the top of page 1. Fill in your NAME, the SAMPLE NUMBER of the respondent, the DATE, and the TIME STARTED. When you have completed the interview, place in TIME COMPLETED.

4. DO NOT PLACE ANY NUMBERS OR ANSWERS IN THE BOXES. You must circle the number of the appropriate response when such choices are provided. Several of the "Background Data" questions are "open-ended;" this means that you should simply write the respondent's words in the space(s) provided. If remarks are lengthy, don't hesitate to use the back of the page, if necessary.

5. For open-ended questions such as #11, 16, and 17, you may wish to probe for further information--especially if the response has been vague or brief. You might ask, "Is there anything else?" Are there any other (groups, questions, ways for providing information) which you can think of?

6. Any time a respondent seems to have difficulty understanding a question, please circle the number of that question. This will help us later when we try to assess the reliability and validity of the questionnaire.
Note. Never feel embarrassed about asking any of the questions. Such questions are being asked of thousands of people every year. For some of the respondent's time, you are trading them a chance to be more influential in public affairs. Just have a business-like attitude that shows you are there to complete the interview.
INTERVIEWING TACTICS

1. Usually the first meaningful reaction to a question is the important or true one. Don't record any changes in an answer to a past question if you have already gone on to other items. Note at the point the respondent indicates he or she would say something else.

2. Do not record a "don't know" response too quickly. This response is often used to stall for time while the respondent arranges his thoughts.

3. If you get a "Yes, but..." or a "No, but..." try to record the comment, even if space has not been provided. These comments may reveal important facts about the question which were not anticipated.

4. Try to record comments or remarks as they are given.

5. Try to get specific comments.

6. Keep talking as you write. Ask the second question as you record the response to the first. Start the respondent thinking about a question. If you let a silence grow, he or she has time to become distracted, bored, resentful. Keep eye contact with the respondent.

Focus the respondent's attention on the questions. But this must be done gently; sometimes the "price" exacted for a respondent's efforts is that the interviewer must listen to the respondent's feelings on some unrelated matters. Be patient, but try to lead the respondent back to the subject at hand.

7. Record all the answers yourself. Never allow the respondent to do so.

8. Get all the information you are asked to get. Serious omissions may cause the questionnaire to be discarded. Therefore, check over the questionnaire at the end of each interview before you leave the respondent's presence. You can't supply answers after you leave.

Say, "Now, let's see if we've got everything," to allow you to look over each question. If time is running short, you may wish to say, "If we need any further clarification of your responses, may we contact you again?"

9. Before you leave, remember to say "Thank you very much for your time and efforts. I enjoyed talking with you, and the information which you provided will be most helpful. Thanks again. Good bye."
1. Never interview by telephone. It is impossible to convey the subtleties of questions intended for a personal interview. Too, respondents find it easier to hang up than to refuse the interviewer at the door.

2. Never take a friend or anyone else along when you do interviewing. Go alone. Respondents will be inhibited in the presence of "extra" interviewers.

3. Never allow anyone other than the designated respondent to answer your questions. Seek privacy. If others must be present and they start talking, or if the respondent asks for their opinions, tell the respondent only his or her opinions are important. Gently but firmly instruct family members not to interrupt.

4. Never let someone else do the work for you. Substitutes are worthless, since you are the trained interviewer. If you cannot complete the work yourself, notify the research director at once.

5. Never reveal the details of your job or of specific interviews to others. The information you obtain is confidential and you must respect this.

6. Never correct errors on someone else's advice. Instead, tell the research director about your difficulties.

7. Never falsify interviews. All work is carefully examined and methods of detecting false information have been devised. It isn't worth the trouble to do the job poorly or wrong.

8. Always follow instructions carefully.

9. Always study the questionnaire until you are fully familiar with it.

10. Always be completely neutral, informal, and conscientious.

11. Always read questions just as they are written.

12. Always ask all of the questions.

13. Always ask questions in the order they appear.


15. Always check questionnaire to be sure all items are completed.

16. Generally, try to interview people you don't know, and interview them alone.

17. Always interview only the designated individual.
STOCK ANSWERS TO RESPONDENTS

What You Should Say...

1. If the respondent asks: "Who is doing this survey?"
   "This survey is being conducted by the University of Wisconsin's Research and Development Center in cooperation with the school system of Jefferson County. We are trying to get some idea about how people may have an influence upon what the school system does, and about how this activity may relate to people's feelings on various matters."

2. If the respondent presses for a better answer on auspices: "Well...I have been employed to secure some of the interviews. The people in charge of this survey are at the University of Wisconsin's R&D Center; however, their representative is here at Shepherd College. Would you like their phone number, so that you could call them?" (If "Yes," give them trouble numbers.)

3. If the respondent wonders why he or she is being interviewed, or suggests interviewing someone else:
   "You were selected completely by chance from the Shepherdstown District voter registration lists. So your opinions are important and interviewing someone else wouldn't be as good."

4. If the respondent says he or she doesn't have time to be interviewed: "The questions won't take too long. You can go right on with your work and I'll just run through these items."

5. If the respondent insists he or she is too busy:
   "What would be a better time soon for me to come back? I'll note down an appointment that would be more convenient for you."

6. If the respondent says he or she doesn't know enough to give good answers: "In this survey, it is not what you know that counts. Rather it is what you happen to think about various topics or what kind of contact you have had with schools that is important."

7. If the respondent is afraid to answer some questions or asks: "What are you going to do with these answers?" or "Why do you want to know that?"
   "Well...many people are being asked these same questions, of course, and what you say is confidential. We are interested in these questions only to see what a lot of people in Shepherdstown generally are doing or are thinking about."

8. If the respondent is annoyed and just plain refuses to answer a question: "Of course, you don't have to answer any question you'd prefer not to. I'm only trying to get your opinion because our study is more accurate that way." Then, if the respondent still refuses, don't comment, just go on quickly to the next question. Mark the item "Refused."
Remember, don't ignore questions, but parry them with provided answers. Be brief in your answers. Don't pause too long, waiting for the respondent's next reaction. Rather, go on with the questions as soon as possible—in a conversational way.

**INITIAL CONTACTING**

"Hello, my name is ______________. May I talk with __________?"

(Respondent present)

"Hello, my name is ______________. I am representing the University of Wisconsin's Research and Development Center. In cooperation with the Jefferson County School System, we are conducting a survey in Shepherdstown District. I believe that you have already received a letter from us regarding this research project." (Respondent should affirm this. If you receive a negative answer, report this to us; then read purpose statement from introductory letter.)

"Well, what I would like to do is to set up some time when, at your convenience, we might complete the interview. The interview should take less than 45 minutes. We can meet in your home, at your work, or some place in town (like the student center)--or wherever you'd like. If you'd prefer we can meet some evening or over the weekend." (Continue to make appropriate arrangements. Refer to "Stock Answers" if necessary.)

(If appointment is set up):

"Thank you very much. I am looking forward to our meeting at... (Review time, date, site information). Good bye."

(If interview is completely refused):

"Well, thank you anyway. Good bye."
APPENDIX B

SAMPLE LETTER OF INTRODUCTION
Dear

The Green Valley Board of Education is conducting an interview program to learn of your opinions about our schools, facilities, school-community relations, the school program and its operation, and generally, anything else you would like to discuss.

You are one of the people who has been selected to be interviewed. We urge your cooperation and hope you will be able to take the time to talk to one of the interviewers. We will be contacting you soon by telephone to make an appointment.

The Board will make a report of the interview study which will be available to you and other community members.

The Board of Education, in general, plans to use the findings of the interview program to improve the school system, and more specifically, to improve school-community relations and revise its school building program priorities.

Thank you for your anticipated cooperation.

Sincerely,

Q. B. Nichols, President
John A. Nichols
Board of Education

Warren E. Pfister
District Administrator

B. Dean Bowles
Professor of Educational Administration
APPENDIX C

SAMPLE LETTER OF THANKS
Dear Mrs. Smith:

I want to thank you for taking the time to chat with me Wednesday evening about Washington School. The information and opinions that you gave were very helpful. When the report is available, you will be notified.

Cordially,

John Hill
APPENDIX D

TWO SAMPLE INTERVIEW WRITE-UPS
The Setting

The Carsons live on a secluded 30-acre estate. The home sits atop a high hill and is architecturally constructed so that you can look out on the Village of Blooming Hills. Mr. Carson gave the most succinct description of his home when he said, "This is my Taj Mahal." The home is a massive three-story structure measuring approximately 120 feet by 40 feet with three huge masonry fireplaces, cathedral ceilings, sunken living room, game room, and a well-stocked wine cellar.

Mr. Carson admitted me to his home and stated that he was willing to take all the time necessary to answer my questions. The ensuing interview began at 4:00 p.m. and concluded at 9:00 p.m. We sat down in the two Lazy Boy recliners overlooking the deer shelter and began the interview while watching two does and a 12-point buck eat the corn that Rob and Ginny had just set out for them. Mr. Carson began by asking me the first question, "Tell me, when you look around this place, does it look to you as though I need anything or that I have to have the job as Town Chairman to survive?" My reply was, "No, not unless you are living beyond your means and need the money from the Chairman's position to pay for deer food." Carson continued, "Just so we know where we stand, let me tell you that every cent I get in salary from the town goes to the churches in the area. My only interest is to preserve this community so that it grows in a respectable, not hodge-podge way." Mr. Carson specifically asked whether or not I had any personal interest in the Green

Note: Anonymity required that names and places be changed when necessary.
Valley schools or if, as an educator, I was attempting to push the professional educator's viewpoint off on the community. I told him that my only interest was that of a graduate student earning one credit of field work in survey techniques. To this Mr. Carson replied, "Good. It's time the School Board got disinterested people in to make recommendations. I only hope they use what you give them; but, I doubt they will."

Introduction and Biography

Mr. and Mrs. (Sarah) Carson have four children, only one of whom attends school within the district. Roger Carson, 25, is an Assistant District Attorney; Pat, 21, married, is a housewife who lives 100 miles away; Ginny, 19, is a sophomore at Northwestern University; and Rob, 13, attends the Green Valley Middle School. The Carsons moved from Wauwatosa, Wisconsin to Blooming Hills 12 years ago. Ginny attended school in Wauwatosa, but when the family moved to Blooming Hills, Mr. Carson enrolled her in Lakeland Preparatory School. "At the time there was no Green Valley K-12 school district and the educational opportunity that did exist was not, we felt, adequate. Lakeland Prep, at that time, was highly rated," stated Mr. Carson. Rob may go to the high school here, but we aren't sure yet. The Iowa Achievement Tests showed Green Valley was a disgrace, and I can't see paying for an education that produces losers," he said. At this point Mr. Carson digressed, comparing his business operations with how he believed schools ought to be run. "I own six businesses," he said, "and I reward those who work and fire those who don't produce. If the schools are to succeed they will have to reinstitute the merit system in order to get my support. I run a commercial contracting outfit (Carson Contracting, Inc.), a realty firm, an automobile rental company, and a panel fabrication company. I've seen what happens
when the schools don't perform, and I'm not going to let my son be one of those that can't read or write like it showed on the test (Iowa Achievement exam). You don't run a business that way and you don't run a school that way. We pay $6.00 more per thousand in taxes than people in __________ for our schools, and the Iowa tests show we are way down in comparison to __________ students. I am a loner on the Town Board. I support no group and am part of no group. I am an individual. I oppose any new school construction until I see some performance results, and I don't care what groups or people think or say. I've heard lots of arguments for this program and that building but none of the school administration seem to be concerned about the taxpayer and what he's getting for his money."

In regard to the elementary schools, Mr. Carson stated, "There's nothing wrong with the little schools. They (the administration) should never have closed them in the first place. They sold the Boone School building for $6,000 and it was a sound building." At this point Mrs. Carson interjected, "I don't even know what any of the schools besides Rose and Marshall look like." In terms of any additional facilities, Mr. Carson grouped the middle school in with what he considered the elementary and stated, "Probably the middle school would need an addition." He noted that, "The middle school was built on a swamp--a typical administrative decision and a typical blunder. Pine Tree, the school that the district is renting, is another strictly political move by the administration. Decisions of this nature illustrate the stupidity of the administration's actions as well as their contempt for the people in the District. Pfister (Superintendent) must think those of us who live here are buffoons if he can't see that we really know what's going on."
Marshall Referendum

When questioned about the Marshall Referendum, Mr. Carson stated point-blank, "I'm proud to say that I was responsible for its death and I'll tell you why. First of all, the whole program was touted to be a small classroom complex but it wasn't. When the Annual Meeting was held, the people were flabbergasted by the extent of the architect's report which showed 27 rooms, of which one-third were to be used for administrative offices and special education administrative personnel. They weren't building classrooms; they were building offices, and they hadn't told the people that before the annual meeting. Secondly, the way they (the administration) selected the architect was not proper. The administration didn't even put out bids for offers. St. Vincent's, the Catholic elementary school, built an addition which meets all state standards, and it didn't have terrazzo floors and carpets; just a good solid school. Our architect won't design a building like that; oh, no. We'll have all the fancy stuff. What I'm saying is that the administration has no respect for the taxpayer in the district. I could personally pay the taxes on any one of these schools, but what about the little guy, the old people who live here on fixed incomes?"

In an effort to probe deeper into the Marshall construction question and specifically to solicit an attitude response toward the administration, I asked Mr. Carson why he believed the administration would deliberately use such tactics on the people. Mr. Carson's response was, "Mr. Pfister is building up his briefcase to move on, and he cares little about this district. Pfister gets $35,000 a year and is grossly overpaid. He is particularly interested in getting as many additions and programs instituted as he can without regard to the taxpayer. As to qualifications of
teachers, Pfister couldn't care less. There are some teachers who are super and some that are absolutely worthless. Half belong in the profession; the others should be thrown out. (Mr. Carson would not indicate names, stating, "The teachers I know that could give you inside information would be afraid to talk to you because they would be afraid the administration would force them out. The morale of the teachers is extremely low. Pfister can't get the support of his own teachers because a majority of them don't like him. The morale problem is directly associated with the administration and Mr. Pfister."

When quizzed about the campaign to defeat the Marshall referendum, Mr. Carson vented the following remarks: "What happened at the Annual Meeting was typical of all the school board meetings. Pfister always has a small group of teachers at each board meeting that present proposals for new programs that aren't needed. In addition, Pfister has administrators or other so-called experts up front threatening the people by saying that state or federal aid will be lost if you don't do this or that. One night, Pfister had two principals and Phillip Chesterton (Director of Student Services) up front telling us that we had to institute a new special education program and how we could get the program with state aid money and that it wouldn't cost us anything. How stupid do they think we are? Where does the state get the money or the federal government for that matter? From us! This is just a method Pfister is using to build his dynasty and add papers to his portfolio. My argument is simple: If we have to build, let's wait until the people get here first so they can share the cost. Why build now and let those who come in get the whipped cream? The administration has been telling us all along about
the tremendous growth we are going to have. The Regional Planning Commission says that 50% of the Town of Blooming Hills is unbuildable for homes. We have had it with that growth line. It's a phony." In direct response to the Annual School Board Meeting, Mr. Carson stated that, "The administration had the whole night's activities rigged. First, they held their usual secret board meeting prior to the public meeting. Second, they hit us with this plan for 27 supposed classrooms and then wanted us to vote on it that night. Half the people at the meeting got up and walked out which left the School Board with a legal problem as to whether or not a vote could be taken that would be upheld in court. In addition, the Board raised the question of salary increases after half the people had left. The teachers' group was well represented and organized for the annual meeting, but it didn't work out the way they had expected. Although they did get their raise, they lost the confidence of the people."

As a result of the walk-out at the Annual Meeting, the administration was forced to go the route of a referendum. Mr. Carson then organized a Town Meeting for the express purpose of discussing the Marshall Referendum. Carson had distributed literature prior to the meeting to can an opposition. At the Town Meeting Pfister and Carson locked horns over numerous issues surrounding the administration's tactics and wasteful spending as it related to Marshall. Carson argued that the administration had not told the truth about the size of the complex, the use to which rooms were to be put, the manner in which the architect was selected, the cost of the facility, and the location. According to Mr. Carson, "Pfister is a very talented man and can be very persuasive; that night his arguments just didn't wash with the people. They had
had enough of being railroaded." In conclusion, Mr. Carson stated, "I even offered free rides to the polls for those who would vote the Marshall addition down. We defeated the thing and proved to the administration they couldn't sneak behind the people's backs anymore."

Facility Construction Attitude

Mr. Carson's first reaction to the idea of any new building or addition was, "Bus the kids to Redbank and let the district pay for the use of the schools there until there is a proven need or people or both here in Green Valley to justify and support a new construction program. The only immediate kind of construction Mr. Carson would support is a remodeling to eliminate the open concept at the middle school.

When asked to indicate what he might support, assuming the actual need could be proven to him, Mr. Carson remarked that he liked the idea of the neighborhood schools but thought one larger elementary complex, capable of maintaining 1,000 students, would be a more efficient use of tax money. He believed it should be located between Greenleaf and Mair Woods.

In regard to the high school, Mr. Carson emphasized his opposition by stating, "I would support no building program, period. I encourage the use of the split shift program. It has worked well elsewhere and its merit depends strictly on whether or not an administrator or taxpayer is suggesting the plan. The split shift obviously offers tax advantages to the district by delaying construction: I don't see why we couldn't even have school in the summer if that becomes necessary. It's a waste of facilities not to use them for 3 months out of the year. Parents don't care if their kids get home at four or six o'clock; and the kids shouldn't
even be asked about what they want. Pfister gets the kids to come home with his plans as threats and uses them against their parents for his own benefit."

When asked specifically about certain types of space utilization, Mr. Carson stated that he could, if need was proven, support additional classrooms at the high school. He said, however, that they should be designed to hold about 30 students each with a maximum capacity of 50.

Mr. Carson would not support the expansion of the gymnasium for any reason, stating, "You don't give a new gym to a guy who perpetually develops losing teams." When asked if he thought better facilities might lead to improvement in athletics, Mr. Carson replied, "That's ridiculous. It's not the place that makes a difference; it's the person." In regard to a pool, Mr. Carson indicated, "That's a luxury; the people can't afford it. Besides, we live in a community that has eight lakes; it would be a foolish waste of tax dollars." In conclusion, Mr. Carson stated, "Until the district introduces the merit system, I really don't feel prone toward any construction. You must provide performance before you get buildings; the proof is in the pudding."

Communications

When asked about school-community relations, Mr. Carson replied, "They are zero." The Carsons do receive the school newsletter, but Mr. Carson believes that "It is cram, jam full of stuff that only supports the administration's viewpoint" which he considers half truth, half fact. He also criticized the small print. In concluding his remarks, Mr. Carson simply stated that "There is no trust between the taxpaying constituents and the administration, so what information they supply us with is
suspect from the start. We're going to be paying for Pfister's trip to some convention. We won't come back with a damn thing for the taxpayer. There will be no reward for the community, but he'll make it sound like a big thing in the newsletter."

When probed, in an effort to determine what should be done to improve community-school relations, Mr. Carson itemized the following:

1. "Don't hold secret School Board meetings before conducting public meetings.
2. Don't put people with questions on the last place on the agenda at School Board meetings.
3. Don't hold School Board meetings on the same night as the Town of Blooming Hills meetings.
4. Put a transcript of the entire School Board proceedings in the Greenleaf Register which is the only major district-wide newspaper.
5. Hold local area people-administration meetings to let people know what is being proposed and allow them to help in making decisions.
6. Don't let the administration hide tax-spent dollars by putting items in miscellaneous budget categories. Itemize every expense, every position, so the people can see where the money goes.
7. Have the administration explain why there is such a large surplus of money each year."

Mr. Carson stated that the major need is to "Re-establish faith between the people and the school administration and School Board."

Personally, as far as Mr. Carson is concerned, this goal can only be achieved through a change of administration. Asked point-blank if he
felt Mr. Pfister should be replaced, Mr. Carson stated, "There won't be any changes until that man is out. There is no way he can regain the confidence of the people. He's got to go." Mr. Carson then noted that the kind of man he would like to see as superintendent was one like Mr. Schumacher, a former school system principal. Mr. Schumacher, according to Mr. Carson, had good rapport with the people, held public meetings, got the word out and the facts straight. He said, "I can tell you personally that when deciding on teachers for employment, our superintendent has not recommended those most qualified. This is a known fact from another administrator within the Green Valley School District. This is the kind of thing a man like Schumacher would not do and the kind of man we need." (Mr. Carson absolutely refused to name personalities.)

Curriculum

Mr. Carson believes equal emphasis should be placed on vocational and college preparatory coursework. "I'm for split shifts and think it would work out great for the kids because they could get skilled training in school and then go out and get jobs for that portion of the day they aren't in school. In the past, the high school kids have just had too much time on their hands anyway," stated Mr. Carson.

Discipline

Mr. Carson believed that because of his privileged position in regard to access to certain police information, he would prefer not to comment on disciplinary problems at the schools. He did state that there was an obvious and commonly known drug and alcohol abuse problem at both the high school and middle school locations.
Other Issues: Old Blooming Hills City Hall

Whether or not the following information is directly related to Mr. Carson's attitude towards the school district will have to be weighed and evaluated by the reader. Obvious overtones of contempt were noted when Mr. Carson spoke about the Alternative High School located in Blooming Hills and this writer's opinion, while based totally on conjecture, is that the inability of Mr. Carson to secure the old city hall property located in the town has been like an acidic sore on his plans for the community. Mr. Carson began renovating the Town of Blooming Hills approximately 5 years ago. First, he purchased the Traveler's Inn and later acquired the Old Country Store. Last September Mr. Carson purchased the grocery store and the old railroad depot. The reason for the renovation of the town is, according to Mr. Carson, twofold: (1) to improve the community, and (2) to make a "shitload of money" when he sells it. (I did not ask for an operational definition of how much money was involved, assuming only that it meant a good profit.) Eventually, Carson believes it will be a bustling little community.

The significance to the school district of the Blooming Hills renovation stems from the fact that while Mr. Carson owns most of the businesses and a total of 10 acres in and around the little community, he does not own the old city hall building which is located adjacent to the Traveler's Inn. When Ray Cosgrove offered to sell the old city hall, Mr. Carson submitted an offer of $40,000. Because of a personality conflict between Carson and Cosgrove, Cosgrove refused Carson's offer and sold the old city hall to Mr. Jeff Smart for $25,000. (All dollar facts are those supplied by Mr. Carson.) Mr. Smart then rented the old city hall.
hall to the School District for use as the Alternative High School. Mr. Carson then purchased the lot at the rear of the old city hall for $3,000 from Mrs. Grace Hopkins, President of the local bank. Thus, the situation amounts to the following: Mr. Carson owns all the land on three sides of the old city hall. Those who work at the Alternative High School can either park on the street or behind the building. The only problem is that to get to the parking spaces in back of the building, the school people must use the drive which belongs to the Traveler's Inn and Mr. Carson. Mr. Carson's objection to the Alternative High School is, as he stated, "That those people are not performing a function that is a credit to the community." When asked to define what he meant by credit to the community, Mr. Carson said, "Look. The kind of services they perform could be performed anywhere, preferably in existing schools, or in a more central location. Those people do nothing for the town and, in my estimation, they discriminate against other kids because what it's costing the taxpayers to rent that building could be used for other school costs and helping other kids. No one comes to town looking for a bunch of school psychoanalysts. It's not like a community service provided by a barber, doctor, or businessman, and they don't contribute anything to the growth of the town or its businesses." Mr. Carson also noted that at the time the old city hall was rented out by the school district the Rivervale schoolhouse was vacant and could have been used as the Alternative High School. This was seen by Mr. Carson as contempt by the administration towards the taxpayer and nothing more than a game of political arm twisting. Mr. Carson said, "If I wanted to I could be a real bastard about the parking around the place and just chain off the
access to the rear parking lot. I won't do that because those people would just park on the street and take up space for customers who want to go to the other business places." I did not relate to Mr. Carson that I had talked to Mr. Chesterton, but the following piece of information sheds a different light on Mr. Carson's non-bastardly explanation for not chaining off the rear parking lot. According to Mr. Chesterton, Mr. Carson has increased the amount of rent charged to the man who operates the Traveler's Inn a total of $40.00 per month. Mr. Chesterton stated that the operator of the Inn had been in and complained that his rent was being raised by $40.00 and that Carson had told him he could recoup that loss if he would charge the people at the Alternative High School $40.00 a month rent for the use of the access road to the rear parking lot. Mr. Chesterton stated that the Traveler's Inn drive was a public access and that no one could charge for its use. According to Mr. Carson, the land and drive belong to him and can be roped off. What will happen at this juncture is not known but the technique used by Mr. Carson to apply pressure on the administration through the Alternative High School is obviously indicative of a strong desire to get the Alternative High School out of town. Interestingly, Mr. Carson's attempt to have the operator of the Traveler's Inn do his dirty work implies that he does not want to confront the school system in an open or direct manner. In effect, he suggested as much when he said, "I won't personally interfere with anything that has to do with the Alternative High School, but I can guarantee you that no one else will park behind that building when they are out of it--unless they have a car that's only 1 foot wide."
Biographical Information

Bonnie grew up and attended schools in Marquette County, Wisconsin. For the elementary grades she attended a small rural school near Poynette. Then she completed a 2-year teacher education program at Brown County Normal School. She is a housewife and has been for many years.

Clint grew up on a farm and worked with his parents on many farms in southeast Wisconsin. He finished his formal education at the eighth grade level at various schools in Columbia, Dane, and Walworth Counties with 1 full year at Mt. Horeb. Clint works simultaneously as an independent contractor and for another contractor.

Although Clint does not consider himself a farmer, he owns a 280-acre farm. They have lived on the farm and within the school district for 12 years. They have lived in their present house on their farm property for 6 years. Before this period they briefly lived on a 10-acre farm in a rural area near Madison.

Their marriage of 16 years is the second one for both Bonnie and Clint. They have 10 children, two of whom were born from their marriage, and three of whom presently live at home. Information about their children living at home follows:

1. Jeff--18 years old. He went through New Holstein public school system but he did not complete high school.

2. Joyce--15 years old. She has gone through New Holstein school

Note: Anonymity required that names and places be changed when necessary.
system and is currently at New Holstein Union High School.

3. Mary—10 years old. She is in fifth grade at Frederick Elementary School.

**Personal Impressions**

Clint and Bonnie were very pleasant, friendly, and hospitable people; I believe that they would "give you the shirts off their backs." Several evidences of their generosity are apparent. For example, after several minutes of getting acquainted, Bonnie gave me an impressive little booklet about an historic landmark in the area. Also, they seem to take delight in having a set of their parents live with them. A third example is that when a child marries, the newlyweds are given 2 acres of the farm. In summary, both of them impress me as being honest, fair, warm, and generous people with whom one can talk.

Bonnie is of short stature, slightly overweight, and has grey hair. Her eyes and smile convey a feeling of warmth. Clint is about 6 feet tall and slightly overweight. He has a ruddy complexion with a twinkle in his eyes. Both of them appear in their mid-50's and were casually dressed.

Bonnie and Clint describe themselves as "average folks." Also, even though they are included on my referral list, they do not consider themselves well versed on educational matters within the community.

Both of them have worked hard for what they have. They live in a very nice ranch style house set back from the road among trees. The interior of their home is tasteful, clean, and well maintained. As one surmises, they value the work ethic very much. In addition, Clint strongly believes the importance of having things paid for. A standard by which
to measure one's success in life is if he is free from debt. When Clint
was discussing two of his sons, he emphasized how their houses, cars,
and trucks are paid for.

Instructional Programs

Kindergarten is of concern to them. It is a "touchy subject" between
them, for they disagree on its method of operation. Clint believes that
generally kindergarten is not applicable to every child; some 5-year-old
children are as developed as first graders and have no need for kinder-
garten. For example, one neighbor child was able to do simple math and
recite the alphabet before kindergarten. Although Clint agrees with his
wife that the child may need social development in kindergarten, he
asserts that his classmates would not be at his level. Bonnie maintains
that every child needs kindergarten in order to facilitate social
adjustment.

They sent their daughter Mary to a private kindergarten in the
Frederick area, and both greatly enjoyed this arrangement. Clint thinks
that each family should voluntarily pay for its own children to go to
kindergarten. He does not want to pay taxes for mandatory enrollment
in preschool, especially when not every child needs it. He was willing
to pay $250.00 per year to send his own child; it was his decision alone
to pay for his child.

So Clint prefers not to have kindergarten this coming fall. The
program will cost $11,000 and he does not want to pay any more taxes.
Also, if kindergarten was offered at Frederick Elementary School, the
one room would be used, and eventually additional space would be
needed.
Bonnie and Clint agree that the subjects of reading, writing, and arithmetic constitute the core of teaching. Although Bonnie likes the wide selection of mini-courses which are offered at the high school, she believes that the "basics" need to be more emphasized. Also, reemphasis is needed in vocational education, though Bonnie thinks that the high school curriculum is leaning positively toward this direction.

Both of them appear quite concerned about a student's motivation to learn. This concern seems understandable in the light of having several children who have been uninterested in school and not finished high school. Clint recollected that during his youth the subjects of history and geography were very boring; yet now as an adult he values these subjects very much. So, on the one hand, he believes that history and geography are invaluable for students, yet on the other hand, Clint dislikes seeing students "turned off." He is aware of this conflict but he asks, "Why learn what doesn't mean anything?" Bonnie believes that courses such as history and geography definitely need to be taught, and it is basically the teacher's responsibility to motivate the students. As Bonnie maintains, "A teacher's duty is to the children, not her pocketbook." Both of them want to see children attend school because they are really motivated to learn rather than because they are "forced" to attend. This goal is a challenge for parents as well as teachers.

Although Clint values education, he does not consider it a foremost priority. Formal education is not the only criterion for a successful and happy life. For example, one college-educated man lives in the area and appears to lead a depressing existence. He has no wife, family, house, or ambition; he makes a living as a sharecropper. Another example
to show that much formal education is not needed to succeed in life is a neighbor who has gone through the fourth grade and who has an excellent reputation as a farmer. In contrast, another neighbor who graduated from college is a poor farmer, not knowing how to finish cattle properly for market. Clint thinks that his children are just as well prepared, if not more, for life than many others including the valedictorians.

**Discipline**

Discipline at the high school is of utmost concern to them since their daughter Joyce, who is a sophomore at New Holstein Union High School, has had confrontations with school personnel. Her parents describe her as one who likes excitement; who is mischievous; who does not respect authority figures, such as Dr. Richmond; who is "turned off" by school; though her grades are better than last year.

At the high school, discipline is not good and sometimes unfair. Clint protests that with Joyce's reputation she is declared guilty before proven innocent. So sometimes she is punished for what she did not do and more harshly than if another person had behaved the same way. For example, Joyce skipped school and was suspended for several days. Several days after returning to school, she sat on a register in the hall and was disciplined. Joyce and her parents consider the latter reprimand unfair, for other students sat on the register without receiving any reprimands whatsoever. Joyce was also disciplined for protesting. Clint believed that strict discipline is good but only when it is applied to behavior which evokes discipline. It is unfair to punish an individual because of one's past.
Both of them agree that the methods of discipline are ineffective. A discipline involves sitting in a classroom for a couple of hours after school with other students; it is a "big joke" since everyone talks, is rambunctious, and has fun. When one accumulates 3-5 disciplines, one is suspended for 3 days. Suspension reinforces Joyce's preference to get away from school for several days; it is no solution for her.

Bonnie reiterated as before that motivation to stay in school needs to be encouraged. For example, she praised one "marvelous" teacher who had helped her son Jeff. He cares about students, listens to them, and always has an open-door policy. They also praised Mr. Morehouse, a former principal, who for "many, many years," tried to persuade another son, Dick, to graduate. Both Mr. and Mrs. Morehouse were involved in reinforcing him to remain in school. One day during an appointment with Clint, Dick, and Mr. Morehouse, the principal skipped his lunch and let the phone ring uninterrupted several times. This behavior demonstrated to Clint and his son that he cared.

In regard to Joyce, the parents reflected briefly on their own behavior. They don't have the time to spend with their children like they want either because they are involved in their own activities or because their children are involved with their own friends. Also, they seem to regret their increased lack of patience due to advancing age.

Clint prefers to solve problems with others through listening and talking. However, he thinks that a special type of education is needed for children who vandalize property. For example, these students should be withdrawn from school for a year and "put on a stone pile" in order to let them use their muscles since that physical exercise is what
students want anyway when they vandalize. Bonnie does not believe that "policemen" should monitor the halls.

Discipline is not considered a problem at Frederick Elementary School primarily because their only child at that school, Mary, is a well-behaved, good student.

School Buildings and Faculty Needs

Clint and Bonnie believe that the areas of Frederick and New Holstein have had good schools in spite of their growing size. They are concerned about increased enrollment. For example, at Frederick it is not good that as many as 30 students are in some classes. Actually, Clint would prefer to see a return of the one-room schoolhouse. This setup would encourage students to do more for themselves. For example, it would teach students basics about living by using an outside toilet and by drinking water from a dipper. One cannot learn everything in books and realistically not everyone can attend college.

They both question the need for a school psychologist. Bonnie has heard from others that if emotional problems are dealt with in a child's early years, future potential problems and money can be saved. She agrees with this opinion to a certain extent but needs proof that money can be saved in the long run. She further asserts that it is the teacher's responsibility to identify problems and make referrals, thus precluding the need for a school psychologist.

Taxes and Costs

Both of them firmly agree that they presently have more taxes than they can afford. Clint apologizes for his selfishness but a school psychologist cannot be afforded. In addition, state policy will
health class. Clint thinks that a nurse is necessary but a health course is a luxury which cannot be afforded.

They question some fiscal priorities. For example, a couple of ashtrays at $100.00 each were bought for the teachers’ lounge. Small ashtrays for tables are sufficient and considerably less money.

Bonnie and Clint emphasized that they want the best possible education for their children. Yet they are concerned with taxes as much as with education. As Clint jokingly asserts, “If I can’t drink champagne, I drink beer.”

District Reorganization

Clint and Bonnie mentioned that they don’t have many opinions about the district reorganization alternatives. Clint is undecided about the New Holstein K-12; he is almost convinced that it is necessary in order to acquire state and federal financial aid.

Both of them favor a separate Lakeland District (break the Lakeland off from New Holstein) if the taxpayers of New Holstein Union High School District do not have to pay for it.

School-Community Relations

An increase in the community population has adversely affected involvement in school functions. For example, PTA meetings are not as well attended as in the past. School events and concerns do not seem to be the focal point of the community as they once were.

This topic prompted discussion about the people who live in Frederick Meadows. Clint and Bonnie view these individuals as a positive asset in the area. They serve as catalysts in promoting necessary services.
such as street lights, police protection, newspaper delivery, and kindergarten. These people contribute new ideas and challenges, both of which are healthy for the area.

Clint describes these people as being different in that they are not the kind of people who just drop in to visit or with whom to make ice cream. However, Clint associates with them through committees and employment and thinks that they are fine people. As he conveyed, "Wealth doesn't turn me off generally, it's the person himself."

Referrals

1. Mike and Jean Smith
   No address or phone could be found. Mike is Town Clerk and active on many committees. Jean is very knowledgeable on school matters, especially Chapter 89.

2. Mr. and Mrs. Dean Bradley
   Address: Route 2, New Holstein
   Location: Junction of Highway Q and NN
   Both are substitute teachers. Active in the community.

3. Mr. and Mrs. Frank Schwab
   Address: Route 2, New Holstein
   They have children in school. "They are a different type of people than we are--well off and well educated."

4. Mr. and Mrs. Del Kalinke
   Address: Route 3, New Holstein
   Location: Two doors north of the Adams
   Very opinionated.

Clint and Bonnie's names may be used in contacting these individuals. It is fine to contact Bonnie and Clint again, if necessary as a follow-up.
APPENDIX E

INTERVIEWING INFORMATION
THE ART OF INTERVIEWING

This section, like the preceding one, is concerned with standardized interviews, containing either closed or open questions. A few of the points apply also to unstructured and partially structured interviews, but for the most part such interviews require greater skill and a quite different interviewing procedure (see Chapter 7, pages 263-268).

The quality of interviewing depends first upon proper study design. Even the most skilled interviewers will not be able to collect valid and useful data if the schedule of questions is inadequate to the survey's objectives or has been put together clumsily. On the other hand, if they are properly selected and trained, a staff of ordinary men and women using a well-designed standardized questionnaire can elicit the required information.

Within the limits of survey design, however, there is ample room for "the art of interviewing" to come into play. The interviewer's art consists in creating a situation wherein the respondent's answers will be reliable and valid. The ideal usually sought is a permissive situation in which the respondent is encouraged to voice his or her frank opinions without fearing that his or her attitudes will be revealed to others and without the expression of any surprise or value judgment by the interviewer.

The first requisite for successful interviewing, therefore, is to create a friendly atmosphere and to put the respondent at ease. With a pleasant, confident approach and a questionnaire that starts off easily, this is usually not difficult to achieve. From then on, the interviewer's art consists in asking the questions properly and intelligibly, in obtaining a valid and meaningful response, and in recording the response accurately and completely.

CREATING A FRIENDLY ATMOSPHERE

The interviewer's introduction should be brief, casual, and positive. The study's interest lies in the actual questions, and the interviewer should get into them as quickly as possible. Lengthy introductions or explanations only arouse the respondent's curiosity or suspicion. The best approach is: "Good morning. I'm working on a local public-opinion survey and would like to get a few of your ideas. For instance . . . "--and read the first question. Frequently the respondent will answer that question and go right ahead with the entire interview with only the most cursory inquiries about the objectives of the survey.

1 This Appendix is taken, with slight modifications, from a discussion by Paul B. Sheatsley which appeared in Volume II of Research Methods in Social Relations, edited by Marie Jahoda, Morton Deutsch, and Stuart W. Cook (The Dryden Press, 1951), pages 463-492.
The interviewer's aim should be to interview everyone eligible for the sample. A small proportion of respondents will be suspicious or hostile, and a larger number may require a little encouragement or persuasion; but the good interviewer will find that hardly 1 person in 20 actually turns him or her down. Many people are flattered to be singled out for an interview. The interviewer should answer any legitimate questions the respondent has and should, if necessary, produce his or her credentials and explain that names are not recorded, that the interview is not a test (there are no "right" or "wrong" answers), and that in a democracy it is important to find out what people think about important issues—and the only way to find out is to ask them.

The interviewer's manner should be friendly, courteous, conversational, and unbiased. The interviewer should be neither too grim nor too effusive; neither too talkative nor too timid. The idea should be to put the respondent at ease, so that he or she will talk freely and fully. A brief remark about the weather, the family pets, flowers, or children will often serve to break the ice. Above all, an informal, conversational interview is dependent upon a thorough mastery by the interviewer of the actual questions in the schedule. The interviewer should be familiar enough with them to ask them conversationally, rather than read them stiffly; and he or she should know what questions are coming next, so there will be no awkward pauses while he or she studies the questionnaire.

The interviewer's job is fundamentally that of a reporter, not an evangelist, a curiosity-seeker, or a debater. He or she should take all opinions in stride and never show surprise or disapproval of a respondent's answer. The interviewer should assume an interested manner toward his or her respondent's opinions and never divulge his or her own. If the interviewer should be asked for his or her views, he or she should laugh off the request with the remark that his or her job at the moment is to get opinions, not to have them.

The interviewer must keep the direction of the interview in his or her own hands, discouraging irrelevant conversation and endeavoring to keep the respondent on the point. Fortunately, he or she will usually find that the rambling, talkative respondents are the very ones who least resent a firm insistence on attention to the actual business of the interview.

**ASCKING THE QUESTIONS**

Unless the interview is unstructured or only partially structured, interviewers must be impressed with the importance of asking each question exactly as it is worded. Each question has been carefully pre-tested to express the precise meaning desired in as simple a manner as possible. Interviewers must understand that even a slight rewording of the question can so change the stimulus as to provoke answers in a different frame of reference or bias the response.
Any impromptu explanation of questions is similarly taboo. Such an explanation again may change the frame of reference or bias the response, and it is easy to see that if each interviewer were permitted to vary the questions as seemed best to him or her, the survey director would have no assurance at all that responses were in comparable terms. If any respondent gives evidence of failing to understand a particular question, the interviewer can only repeat it slowly and with proper emphasis, offering only such explanation as may be specifically authorized in his or her instructions and, if understanding is still lacking, note this fact on the schedule.

For similar reasons, the questions must be asked in the same order as they appear on the questionnaire. Each question sets up a frame of reference for succeeding questions, and it is assumed that each respondent will be exposed to the same stimulus. Frequently the answer to a later question will be influenced by facts called to mind in an earlier one; to ask the later question first, even though to the interviewer there seems sound reason for doing so, will destroy the comparability of the interviews.

The interviewer, finally, must ask every question, unless the directions on the questionnaire specifically direct him or her to skip certain ones. It may sometimes seem that the respondent has already, in answering a prior question, given his or her opinion on a subsequent one, but the interviewer must nevertheless ask the later question in order to be sure, perhaps prefacing his or her inquiry with some such phrase as "Now you may already have touched on this, but..." Similarly, even if the question seems foolish or inapplicable, the interviewer must never omit asking it or take the answer for granted. Again, he or she may pref ace the inquiry with some such remark as, "Now I have to ask..."

OBTAINING THE RESPONSE

It might be thought a simple matter to ask a respondent the required questions and to record his or her replies, but interviewers will soon find that obtaining a specific, complete response is perhaps the most difficult part of their job. People often qualify or hedge their opinions; they answer "Don't know" in order to avoid thinking about the question; they misinterpret the meaning of the question; they launch off on an irrelevant discussion; they contradict themselves—and in all these cases, the interviewer usually has to probe.

Alertness to incomplete or nonspecific answers is perhaps the critical test of a good interviewer, and since no one can foresee all the possible replies which may call for probes, each interviewer must understand fully the overall objective of each question, the precise thing it is trying to measure. Both the written instructions and the oral training should emphasize the purpose of the question and should give examples of inadequate replies which were commonly encountered during the pretest. By the time he or she is actually out interviewing, the interviewer should have formed the automatic habit of asking him or herself, after each reply the respondent gives: "Does that completely answer the question I just asked?"
When the first reply is inadequate, a simple repetition of the question, with proper emphasis, will usually suffice to get a response in satisfactory terms. This is particularly effective when the respondent has seemingly misunderstood the question, or has answered it irrelevantly, or has responded to only a portion of it. If the respondent's answer is vague or too general or incomplete, an effective probe is: "That's interesting. Could you explain that a little more?" or "Let's see, you said. . . Just how do you mean that?"

Throughout, the interviewer must be extremely careful not to suggest a possible reply. People sometimes find the questions difficult, and sometimes they are not deeply interested in them. In either case, they will welcome any least hint from the interviewer which will enable them to give a creditable response. Interviewers must be thoroughly impressed with the harm which results from a "leading probe," from any remark which "puts words in their mouth." To be safe, the interviewer should always content him or herself with mere repetition of all or part of the actual question, or with such innocuous non-directive probes as are suggested in the preceding paragraph.

The "Don't know" reply is another problem for the interviewer. Sometimes that response represents a genuine lack of opinion; but at other times it may hide a host of other attitudes: fear to speak one's mind, reluctance to focus on the issue, vague opinions never yet expressed, a stalling for time while thoughts are marshaled, a lack of comprehension of the question, etc. It is the interviewer's job to distinguish among all these types of "Don't know" responses and, when appropriate, to repeat the question with suitable assurances.

In one case, for example, he might say, "Perhaps I didn't make that too clear. Let me read it again"; in another, he or she might say, "Well, lots of people have never thought about that before, but I'd like to have your ideas on it, just the way it seems to you." Or, again, he or she might point out, "Well, I just want your own opinion on it. Actually, nobody really knows the answers to many of these questions."

Qualified answers to questions that have been preceded in terms of "Yes-No," "Approve-Disapprove" or similar dichotomies are an interviewing problem which is actually in the domain of the study director. As far as possible, the most frequent qualifications of opinion should be anticipated in the actual wording of the question. If very many people find it impossible to answer because of unspecified contingencies, the question is a poor one. Most qualifications can be foreseen as a result of the pretest, and those that are not taken care of by revisions of the wording should be mentioned in the instructions to interviewers, with directions on how to handle such answers. In some cases, special codes may be provided for the most frequent qualifications; in other cases the interviewer may be instructed to record them as "Don't know" or "Undecided." In avoiding many qualifications inherent in the response to almost any opinion question, the interviewer may find it helpful to use phrases such as, "Well, in general, what would you say?" or "Taking everything into consideration," or "On the basis of the way things look to you now."
REPORTING THE RESPONSE

There are two chief means of recording opinions during the interview. If the question is pre-coded, the interviewer need only check a box or circle a code, or otherwise indicate which code comes closest to the respondent's opinion. If the question has not been pre-coded, the interviewer is expected to record the response verbatim.

On pre-coded questionnaires, errors and omissions in recording are a frequent source of interview error. In the midst of trying to pin the respondent down to a specific answer, keep his or her attention from flagging, remember which question comes next, and the many other problems that engage the interviewer's attention in the field, it is not surprising that he or she will sometimes neglect to indicate the respondent's reply to one of the items, overlook some particular question, check the wrong code on another, or ask some other question when it should be skipped.

The better the interviewer, the fewer the mistakes he or she will make, but even the best interviewers will occasionally be guilty. The unforgivable sin is to turn in the interview as complete when it contains such errors and omissions. The only certain way for the interviewer to avoid this is to make an automatic habit of inspecting each interview, immediately after its completion, before he or she goes on to another respondent, to make sure that it has been filled in accurately and completely. If the interviewer is lacking any information, he or she can go back and ask the respondent for it; if his or her questionnaire contains any errors or omissions, he or she can correct them on the spot; if his or her handwriting is illegible in places, or if he or she has recorded verbatim replies only sketchily, he or she can correct the weakness right there. If he or she waits until later in the day, or until he or she returns home at night, he or she will have forgotten many of the circumstances of the interview, or perhaps the prospect of editing the whole day's work will seem so forbidding that he or she will skip the matter completely.

The importance of clerical errors and omissions can be impressed upon the interviewer during training by pointing out that the questionnaire is designed as an integral whole, and that the omission or inaccurate reporting of a single answer can make the entire interview worthless. Thus, if for each question the responses of persons with different amounts of education are to be shown separately, and the interviewer neglects to record the amount of schooling the respondent has had, that whole interview must be discarded in that part of the analysis.

In reporting responses to free-answer questions, interviewers should be aware of the importance of complete, verbatim reporting. It will often be difficult to get down everything the respondent says in reply, but aside from obvious irrelevancies and repetitions, this should be the goal. Interviewers should be given some idea of the coding process, so that they can see the dangers of summarizing, abbreviating, or paraphrasing responses. Unless the coder can view the whole answer, just as the respondent said it, he or she is likely to classify it improperly or lose some important distinctions that should be made.
Interviewers should be instructed to quote the respondent directly, just as if they were news reporters taking down the statement of an important official. Paraphrasing the reply, summarizing it in the interviewer's own words, or "polishing up" any slang, cursing, or bad grammar not only risks distorting the respondent's meaning and emphasis, but also loses the color of his or her reply. Frequently the verbatim responses of individuals are useful in the final report as illustrations of the nuances of attitudes, and they should not be abbreviated or distorted.

Although it is frequently difficult to record responses verbatim without using shorthand, a few simple techniques can greatly increase the interviewer's speed and the extent to which he or she succeeds in the verbatim recording of responses. It is perfectly permissible to ask the respondent to wait until the interviewer gets done "that last thought (that's pretty interesting)," but in order not to slow up the interview, the following devices will be found helpful for speedy recording. First, an interviewer should be prepared to write as soon as he or she has asked a question and to write while the respondent talks, not waiting until the entire response is completed. Experienced interviewers often finish their recording of the prior response while they ask the next question and the respondent is considering his or her reply.) Second, the interviewer should use common abbreviations. Third, he or she should not bother to erase, but should cross out instead. Fourth, he or she may depart from the ideal verbatim recording to the extent of using a telegraphic style; omission of "a," "the," and such parenthetical expressions as "well," "you know," "let's see," will ordinarily not lead to loss or distortion of meaning. But the interviewer should not speed up his or her recording by merely jotting down key words here and there. The connecting words and phrases are easily forgotten, and the recorded answer, even if it means something to the interviewer, may prove incomprehensible to the coder.

It is generally helpful if, on the precoded questions, the interviewer reports verbatim anything the respondent says to explain or qualify his or her coded response, but he or she should not solicit such comments. The volunteered remarks of respondents often help the study director later in evaluating the meaning of the results and warn him or her of any commonly held qualifications or differences in intensity of opinion.

**Sampling**

Sampling is an essential part of the interviewer's job. No matter how precise and detailed the original sampling design, its execution will depend upon the training and competence of the inter-

> Shorthand recording, although it has the advantage of more easily achieving a verbatim report, has the disadvantage of requiring later transcription, which may be very time-consuming and thus expensive.
viewers who carry it out. Although the interviewer's responsibility is much greater under quota-sampling conditions, in which he or she selects the respondents to be interviewed, even under probability sampling, where he or she has no freedom of choice, he or she must be careful to avoid error and bias.

If the sample is predesignated by name, for example, the interviewer should be given advice on how best to make contact with the assigned individuals and how to overcome any hostility he or she may encounter. If a system of substitution is provided for cases in which the originally designated respondent cannot be interviewed, the circumstances in which substitutions are allowed should be described carefully so that the sample will not be biased by too free an exercise of this provision.

If the sample is of an area type—that is, if it involves selection of dwelling units within a given area according to some prearranged plan—interviewers must be thoroughly trained in its execution. It has been found, for example, that biasing errors may easily creep into the listing of dwelling units, and into the supposedly random selection of households and of individual respondents within those households.

Bias is particularly likely under quota sampling, in which the interviewer selects the subjects. It is especially likely to occur when quotas are assigned in terms of economic levels, the definition of which is largely subjective. Unless some restraint is exercised upon the interviewers, they will generally tend to pass up persons who look unpleasant, uninterested, or inarticulate, and to seek out individuals they think will give them "good" answers. There is also the danger that unless area controls are introduced, too many interviews will be concentrated in one neighborhood, with consequent overrepresentation of particular religious, occupational, or national groups.

It is generally helpful, when a quota-type sample is used, to give interviewers informal quotas in terms of education and to keep a check on this factor as the interviews are returned. Such an additional informal control will ensure some effort on the part of interviewers using quota samples to avoid the usual tendency of including too few respondents in the lowest educational and socioeconomic groups, and will permit the study director to caution any members of the staff who seem to be guilty of sampling bias of this type.

BIASING FACTORS INTRODUCED BY THE INTERVIEWER

Interviewer "bias"—that is, systematic differences from interviewer to interviewer or, occasionally, systematic errors on the part of many or even all interviewers—may enter not only in the selection of the sample, but also in the asking of questions and the eliciting and recording of responses. Interviewer bias is not simply a matter of prejudice or in Training interviewers exerting influence on their respondents and deliberately or carelessly distorting the answers they receive. The dangers of bias cannot be overcome simply by hiring "impartial" interviewers. The fact that an interviewer has strong opinions on the
subject under survey does not necessarily mean that his or her work will be biased, nor does the fact that he or she has no strong stand of his or her own necessarily make his or her work free from bias.

Much of what we call interviewer bias can more correctly be described as interviewer differences which are inherent in the fact that interviewers are human beings and not machines and that they do not all work identically or predictably. The fact that respondents, too, are human beings, with differing perceptions, judgments, and personalities, simply compound the differences that would occur even if the interviewers were engaged in evaluating physical instead of human material. It is not expected, therefore, that interviewers will unfailingly give back complete, comparable, and valid reports. Although a large number of the more obvious types of error and bias can be overcome by appropriate methods of interviewer selection and training, some are bound to remain. Fortunately, however, it is easier for the study director to become aware of the biases of interviewers, and thus to discount their effects in his or her interpretation of the data, than it is for the clinician, the experimenter, or the participant observer to detect his or her own bias whenever he or she collects the data.

Assuming an unbiased selection of respondents, bias in the interview situation appears to come about through (1) the respondent's perception of the interviewer, and (2) the interviewer's perception of the respondent. We use the term perception here in the broad sense, which emphasizes the manner in which the relation between interviewer and respondent is influenced and modified by their wishes, expectations, and personality structure.

There is an abundance of experimental evidence to prove that bias may result, under certain conditions, regardless of anything the interviewer may do to eliminate it. In one study, 50% of a sample of non-Jewish respondents told non-Jewish interviewers that they thought Jews had too much influence in the business world, whereas only 22% of an equivalent sample voiced that opinion to Jewish interviewers. Similar experiments have shown that blacks will frequently answer differently when interviewed by white people, and that working-class respondents are less likely to talk freely to middle-class interviewers. Such effects can occur no matter how conscientiously the interviewer attempts to be "unbiased."

The magnitude of these effects naturally varies with the way in which the respondent perceives the situation. Thus, in one study, it was demonstrated that blacks spoke more frankly with white interviewers in New York than they did in Memphis, Tennessee. The interviewing situation was "objectively" the same in both cities, but respondents perceived it differently. By altering the respondent's perception of the situation (for example, by assuring him or her that his or her name will not be recorded), these biasing effects can often be reduced, but they can seldom be eliminated.

The study director should keep these matters in mind when he or she selects his or her interviewers, and the staff should be warned of the dangers. It is for reasons of this type that interviewers are usually instructed, for example, to dress inconspicuously so that their clothes and appearance will not influence lower socioeconomic respondents to interview the respondent privately so that his or her opinions will not be
affected by the presence of some third person; and to adopt an informal, conversational manner in an effort to achieve the best possible rapport.

Not all interviewer effects operate through the respondent's perception of the interviewer, however. Indeed, some respondents appear to be totally immune to even the most flagrant biasing characteristics of the interviewer. Fully as important a source of bias are the interviewer's perceptions of his or her respondent. No matter how standardized the questionnaire may be and no matter how rigidly the interviewer may be instructed, he or she still has much opportunity to exercise freedom of choice during the actual interview, and it is often his or her perception of the respondent that determines the manner in which he or she asks the question, the way in which he or she probes, his or her classification of equivocal responses to preceded questions, and his or her recording of verbatim answers.

Interviewers do not approach each new respondent in an unstructured, fashion. Indeed, they often have strong expectations and stereotypes, which are more and more likely to come into play as they continue interviewing, or the basis of their past judgments, or of prior answers received from other respondents, they may, for example, quite unconsciously come to associate lack of education with ethnic or religious prejudices, or they may come to anticipate a large number of "No opinion" responses from the blacks they interview. Such expectations will almost inevitably affect their performance.

Thus, given the same "No opinion" response from a wealthy businessman and from a black housewife, they may probe the former's reply, in the belief that an opinion must be lurking there somewhere, whereas they will routinely accept the latter's reply without probing and go on to the next question. An experimental study has shown that when the same equivocal answer regarding aid to Europe was embedded first in an "isolationist" context of previous responses and then in an "internationalist" context, only 20% of the interviewers classified it in internationalist terms in the first context, but 75% of the same interviewers classified it as internationalist in the second context. Experiments on verbatim recording have also shown that interviewers tend to select from long answers those parts that most nearly conform to their own expectations or opinions and to discard the rest.

A final source of bias arises from the interviewer's perception of the situation. If he or she sees the results of the survey as a possible threat to his or her interests or beliefs, for example, he or she is likely to introduce bias. Or if he or she regards the assignment as impossible, he or she is almost bound to introduce bias. Such difficulties can best be overcome by proper motivation and supervision.

Since interviewers are human beings, such biasing factors can never be overcome completely, but their effects can be reduced by standardizing the interview, so that the interviewer has as little free choice as possible. Thus, the use of a standard wording in survey questions aims to prevent the bias that would result if each interviewer worded the question in his or her own fashion. Similarly, if interviewers are given standard instructions on probing procedure, on the classification of doubtful answers, and so on, their biases will have less chance to operate.
It should be noted, however, that as the interviewer's freedom is restricted, the opportunities for effective use of his or her insight are correspondingly restricted. Conversely, the more responsibilities the interviewer is given for probing and evaluating his or her respondent's opinion, the more bias is likely to result. A compromise must generally be made.

In a study whose results are to be analyzed statistically and quantitatively, and in which large numbers of inexperienced or hastily trained interviewers are relied upon, it is wise to reduce the interviewer's freedom of choice to a minimum by standardizing, so far as possible, every aspect of the interview situation.

Since bias, in the sense that different interviewers will not always bring back the same answers from equivalent respondents, can never be entirely eliminated, the study director's main responsibilities are to select, train, and supervise his or her staff so that any net effect of bias will be at a minimum, and to be aware of the possibilities of bias at various points so that he or she can discount their effects in his or her analysis.

Many critics tend to exaggerate the significance of "interview bias"—overlooking the fact that social scientists are universally dependent upon data that have been collected by means of oral or written reports, and that these reports, no matter how collected, are invariably subject to essentially the same sources of error and bias as are those collected by survey interviewers. The clinician and, frequently, the experimenter depend upon oral reports of feelings, perceptions, behavior, etc., and they, as well as the sophisticated "participant observer" in another type of investigation, are just as likely to bias their subjects' responses as are the interviewers participating in an attitude survey. The major difference is that when the social scientist has to depend upon the reports of interviewers whom he or she selects and trains, he or she becomes more aware of the dangers and difficulties involved.
DO'S AND DON'TS FOR DEPTH INTERVIEWS

DO'S:
1. Be brief and simple in identifying oneself and one's purpose.
2. Be truthful.
3. Be willing to go into detail—if asked.
4. Be careful to cover future work needs in the interview.
5. Be concerned in getting people interested in your project.
6. Note key observers in the community and organization for assistance in the study.
7. Get notations down as soon as possible after the interview.
8. "On-off" technique should be used in the interviewing process.
9. Note order of apparently disconnected information.
10. Notes should be as full and complete as possible at the beginning.
12. Make an analysis every night.
13. Diagram data from the first day.
14. Obtain independent, outside criticism.
15. Utilize team research whenever possible to provide mutual assistance and to counteract bias.
16. Note that often those who appear hostile to the interview situation are a prime source of information which is not otherwise available.
17. Keep up contacts for future reference and use.

DON'TS:
1. Become involved and immersed into the system which you are studying.
2. Become identified with any of the groups with whom you are interviewing.
3. Interrupt action in the system.
4. Pass judgment on events or people in the system.
5. Try to influence or intervene in the system.

SAMPLE CHECKLIST ITEMS FOR INTERVIEW SCHEDULE

Note: The checklist items will have to be chosen in relation to issues that are prominent in your particular situation but the following list might be of help for stimulating ideas:

1. Discipline
2. Basic skills
3. The reporting system
4. Buildings and facilities
5. Home-school-community relations
6. Homework
7. IGE, team teaching, or any new instructional organization or approaches
8. Costs and taxes  
9. Bond issues  
10. Lunch program  
11. Athletic program  
12. PTA/O  
13. Attendance area boundary line changes  
14. Special Education program  
15. Summer School program
### EVALUATION CRITERIA FOR DEPTH INTERVIEWS

<table>
<thead>
<tr>
<th>Interviewer</th>
<th>Respondent</th>
<th>Poor</th>
<th>Good</th>
<th>Excellent</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Conversational, relaxed</td>
<td>1 2 3 4 5</td>
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<tr>
<td>2. Explained the purpose of the interview clearly</td>
<td>1 2 3 4 5</td>
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<tr>
<td>3. Gathered adequate biographical data</td>
<td>1 2 3 4 5</td>
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<tr>
<td>4. Focused on interview objectives</td>
<td>1 2 3 4 5</td>
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<tr>
<td>5. Obtained referrals</td>
<td>1 2 3 4 5</td>
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<tr>
<td>6. Got specifics such as names, dates, and places</td>
<td>1 2 3 4 5</td>
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<tr>
<td>7. Got operational definitions and examples to make issues more specific</td>
<td>1 2 3 4 5</td>
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<tr>
<td>8. Used comparisons to sharpen issues</td>
<td>1 2 3 4 5</td>
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<tr>
<td>9. Overall depth of interview</td>
<td>1 2 3 4 5</td>
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<tr>
<td>10. Used probes effectively</td>
<td>1 2 3 4 5</td>
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**COMMENTS:**
<table>
<thead>
<tr>
<th>Name of Individual</th>
<th>Bases of Influence</th>
<th>Means of Identification</th>
<th>Issue Involvement</th>
<th>Group Affiliations</th>
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<tr>
<td>Smith, H.</td>
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<td>Sample</td>
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<td>Councilman</td>
<td>Formal-Position</td>
<td>Economic</td>
<td>Social</td>
<td>Teacher Welfare</td>
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<td></td>
<td>Teachers Union</td>
<td></td>
<td>Teachers Union Dem. Party</td>
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<tr>
<td>Jones, A.</td>
<td>S &amp; L Chairman</td>
<td>Expertise Speaker</td>
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<td>Sch. Budget</td>
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<td>Sample</td>
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## Identification of Community Influentials

(Groups)

<table>
<thead>
<tr>
<th>Name of Group</th>
<th>Bases of Influence</th>
<th>Means of Identification</th>
<th>Issue Involvement</th>
<th>Influential Individuals Affiliated</th>
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<tr>
<td>(Sample) School Bd.</td>
<td></td>
<td></td>
<td></td>
<td>Jones, A. Johnson, etc.</td>
</tr>
<tr>
<td>(Sample) Recreation Association</td>
<td></td>
<td></td>
<td></td>
<td>Jones, A. etc.</td>
</tr>
<tr>
<td></td>
<td>Formal-Position X</td>
<td>Economic</td>
<td>Social</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Positional X</td>
<td>Reputation X</td>
<td></td>
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<tr>
<td></td>
<td></td>
<td>Decision X</td>
<td></td>
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</tr>
</tbody>
</table>

|               | Economic          | Social| Positional| Reputation| Decision |
| (Sample) School Bd. | 10% of total    |      | 25%       | 15%       | 50%      |

|               | Economic          | Social| Positional| Reputation| Decision |
| (Sample) Recreation Association | \$200,000 | 50% | 50%       | 50%       | 50%      |
APPENDIX G

A SAMPLE REPORT
Objectives of the Study

This report on the Green Valley Public Schools focused on three principal questions: (1) reasons for the failure of the Marshall referendum, (2) facility needs including information on alternatives and priorities which would be supported or not supported in a referendum, and (3) school-community relations. Some interviewing was done on the overall strengths and problems of the Green Valley Public Schools but normally in the context of the principal objectives enumerated above. The Board also asked that several other items be assured exploration in the course of the interviews as secondary objectives including sources of information about the schools, the effectiveness of the Newsletter, the concept of the "neighborhood school," and transportation (as a school-community relations problem), among others.

Selection of Respondents

Respondents were selected from an overall list of over 500 names (sometimes as Mr. and Mrs.) available to the research team. The 500 names were derived in the following manner: (1) lists of school, town, village, and county officials, (2) persons who were nominated as knowledgeable and informed of school affairs, and (3) a random selection of parents of children currently enrolled at the public schools. Approximately 110 names were selected, and a form letter (Appendix A) indicating the general nature of the study and its authorization was sent to each potential respondent. In the course of the interviews respondents were asked if they would recommend any other "knowledgeable or informed" people to whom the interviewer might talk. Twenty additional respondents were contacted in this manner. A total of 154 contacts were made and 132 interviews were obtained. The 22 contacts who were not interviewed either (1) indicated that they had
no knowledge of the schools, (2) did not keep two or more appointments, or (3) refused to be interviewed.

All interviews were obtained at a time and place convenient for the respondent. The average length of interview was about two hours. All interviewers had several days of careful preparation and training. Interviewers reported an open, cooperative attitude on the part of the respondents. Respondents generally viewed the interview experience and goals of the study favorably.

Findings

The following findings will be organized into three principal sections corresponding to the objectives of the study. Because these findings largely represent opinion and perception of the respondents, they may differ from the factual circumstances in some instances. No attempt will be made to enumerate or count the frequency of responses. Rather, an attempt will be made to interpret whether or not (1) an issue exists, (2) the degree of consensus about a particular issue, (3) substantial differences exist in the community(s), and (4) those differences occur because of the existence of social differentiation or political factionalism.

The Failure of the Marshall Referendum

The failure of the Marshall Referendum can be explained in several ways. The primary reason for the failure of the Marshall Referendum can be attributed to the general feeling among supporters that the Board failed to integrate the Marshall addition into a long-range plan, explain the implications of the building at Marshall for the schools at Greenleaf, Muir Woods, and Dunnell, and organize effectively to get the "yes" vote out. Second, the long-term residents in the Muir Woods, Greenleaf, and Marshall areas voted against the referendum for reasons of "costs" and "taxes" in the "middle of a recession." Third, potential supporters of the Referendum in the Greenleaf area
either voted "no" or stayed at home because the immediate school facility needs at Greenleaf were not being met by the Marshall addition.

The dominant and prevailing opinion in the Marshall area was in opposition to building at Marshall for a number of reasons. First, the addition to Marshall was inconsistent with the controlled growth policy of the town board and planning commission. Second, there was no desire to have children bussed into Marshall when "all the information indicates growth in other areas of the school district." In short, Marshall was not seen as the center of population growth nor did the prevailing opinion in the Marshall area want it to be so. Third, a mistrust of the administration and board of education predominated in the Marshall area. Finally, a general anti-tax and anti-expense feeling in a time of recession also contributed significantly to the defeat of the referendum.

Building Program Priorities and Alternatives

The most important finding is that the community as a whole is uninformed and unaware of the school facility needs of the Green Valley Public Schools and does not possess a clear understanding of the alternatives and priorities available. Exceptions would be those who actively participated in the Marshall Referendum or the few who have been actively and intimately involved in the public schools in recent years. This finding can be generalized to adults who do not have children in school as well as those who do.

Nevertheless, those who have children in elementary school did have some opinion of the circumstances related to "their elementary school" and some perceptions about the middle school and high school. Similarly, parents with children in the middle school or high school had some knowledge and opinion about their needs but little knowledge or opinion about needs elsewhere in the District.

Dunnell Area. Respondents in the Dunnell area recognized that the growth in the District will be primarily in the Muir Woods and Greenleaf areas relative to school facility needs. It is also under-
stood that building at Muir Woods and Greenleaf would alleviate some present and future "over-crowding" at Dunnell. Yet, parents in the Dunnell area want the 5th grade out of the middle school and re-located in their respective "neighborhood" elementary schools. Dunnell parents would like to see Dunnell expanded only to satisfy the need for special purpose rooms (e.g., library) and/or general classroom needs which would not be satisfied by the new facilities at Muir Woods and Greenleaf. Dunnell area parents expect that Pine Tree would no longer be rented as part of any building program. There is considerable pride in the Dunnell area which translates into support for the neighborhood schools. On the other hand, there is confusion about the school facility needs of the District and how any alternative plan would affect Dunnell. There appears to be no support for building at the middle school since it is assumed that the 5th and/or 6th grades should be and would be removed from the middle school. There is some support for additional general classroom and vocational educational space at the high school. The concept of a pool at the high school is not seriously considered at this time. There is some opposition to major expansion at the Rose School site due to its "undesirable" location.

Greenleaf Area. Parent respondents in the Greenleaf area were consistent in voicing a need for a new elementary school on the middle school site. Such a school, it is felt, would meet the current and anticipated growth in the Greenleaf area. Greenleaf parents generally shared the observation that the 5th grade should be removed from the middle school. Adults without children in school were generally opposed to a substantial building program; yet, there was some support for the school at the middle school site. The only building at either the middle or high school site which had some support in the Greenleaf area was the addition of vocational education space at the high school. A final observation: the further away from the Village of Greenleaf the less understanding and support for a new elementary school in Greenleaf, and indeed, opposition increased.
Rose Area. In general there is some support for a new elementary school at or near the Muir Woods high school site. There is general satisfaction with the size of the Rose School if some unspecified remodeling and/or specialized space could be provided. In short, Rose School area residents generally wanted to have the 5th grade out of the middle school. The Rose area supported the general classroom vocational educational additions proposed for the high school.

Again, it must be re-emphasized that Rose area respondents had little appreciation or knowledge of the impact of building plans for Rose School and a new school at Muir Woods on the rest of the District. Like most of the other areas, people in the Rose area responded to their perceptions of local needs.

Marshall Area. The dominant and prevailing opinion among respondents in the Marshall area is to add "zero capacity" to their school. While it was not frequently articulated, it was suggested that building an elementary school at the Muir Woods high school site would alleviate all the problems in the Marshall area including re-locating the services and offices housed in the leased bank building. It was not clear what the respondents in the Marshall area would support at the high school. Opposition was expressed to building at the middle school. A small emergent group in the Marshall area would be in support of "almost any reasonable building program," but certainly this is not the current prevailing sentiment in the area.

Muir Woods. Muir Woods provided the clearest, relatively equal split in sentiment concerning alternative building program plans. The older, long-term residents generally responded that "we can make do with what we have." Newer residents, mostly with children in school, see a clear need for a new elementary school in Muir Woods. This group would generally support any reasonable building program which promised relief of what they view as inadequate current and future school facilities. The former group generally rests their case on the question of "cost" and "taxes." Respondents in the Muir Woods area are particularly uninformed of the needs in the Greenleaf area or
the Dunnell area. The divided support in the Muir Woods area could possibly be changed if an integrated, long-range plan for school construction would be developed. There appears to be virtually no support for building at the middle school but some support for vocational education, general classroom, and a swimming pool. (Those who supported the latter indicated that it would be "nice" but "wouldn't go.")

Summary. The most important finding is that the community as a whole is not informed of the school facility needs of the Green Valley Public Schools particularly as those needs affect areas other than their local elementary attendance center. Parents would generally support a building program which would benefit their "neighborhood school" particularly if it could alleviate over-crowding and provide a better educational program. Most parents also supported some building at the High School. Adults without children in school and older, long-term residents were at best supportive of local benefits (except Marshall), sometimes indifferent, but mostly opposed to a building program on the grounds of "costs" and "taxes," particularly without the benefit of a long-range plan. Among those who were informed and who could articulate the alternatives, the following table of support and opposition is provided.

Additional Findings Related to School Facility Needs

Another issue related to school facilities is the "open space" concept at the middle school. The open space concept is a lightning rod of opposition across the Green Valley School District even among those who would generally support both a school building program and other innovative ideas and practices. Overall there is opposition to the concept from the mainstream of the community who express educationally conservative sentiments even while frequently advocating liberal educational expenditure policies. That is not to say that the middle school open space is not without support; there is strong enthusiastic support, but that support appears to be rather narrowly based in the community. Other opponents generally focus attention on the need for more "structure" and the allegation that 5th and 6th grade children should not be in an open space environment. The Board
The "neighborhood school" concept had considerable support throughout the District. This was the case even when the interviewer would frequently force the respondent to choose between the efficiency of two educational centers (with high schools, middle schools, and elementary schools at the same site) and the less efficient five elementary site plan (with two common high school and middle school sites). The criticism directed toward "too much bussing" and "too many hours on the bus" also argued for support of the five elementary, neighborhood school site plan. Indeed, parents frequently expressed the sentiment that "We would rather pay for better schools and more education than bus rides." Size was also a part of the support for small, neighborhood schools. Many criticized the idea that there was real efficiency and economy in the increasing size of elementary schools. Then, too, many new arrivals expressed the sentiment that "We left ______ to get away from bigness in everything including schools. We don't want big schools now." Finally, there is clear evidence of sharp distinctions in community identity among both new and old residents everywhere except in the Rose area, and in the Rose area there is a pride in their local school which substitutes for a sense of community identity. Fortunately, the five elementary school sites under consideration are geographically located in their respective "communities."

The issue of "over-crowding" in the schools was also explored. The majority of respondents have little first-hand or factual knowledge on the "over-crowding" issue. Those who have are convinced of "over-crowding" only in the school where their child attends. There is little-district-wide perspective of the problem. Many respondents were aware but unconvinced of over-crowding at the high school due to the staggered shift and forthcoming double shift. Others think that it is a ruse to panic people into support of the referendum or an efficient use of the school plant. Finally, the plethora of available
rental space and small schoolhouses has caused some respondents to question the need for a building program at all.

In summary, "open space," lengthy transportation routes, and "neighborhood" schools are critical concepts when associated with the school building program.

**Recommended School Facility Plan**

The following recommended school facility plan is based upon the school facility needs and plan set forth in the "Johnston Report" and the findings of support and opposition among the residents of the Green Valley School District.

1. **Elementary Schools**
   a. Build new, complete elementary schools at Muir Woods and Greenleaf.
   b. Provide for limited additions at Dunnell.
   c. Maintain Rose at its present capacity.
   d. Maintain Marshall at its present capacity.
   e. Remove the 5th grade from the Middle School.
   f. Terminate the lease on Pine Tree School.

2. **Middle School:** Remove 5th grade from the Middle School and maintain at its present capacity.

3. **High School:** Provide for additional capacity for both general classrooms and vocational education.

4. **Other**
   a. Retain an alternative high school at either the Spider Trail or Naubenway site.
   b. Move out of all rented space including the special services center at Blooming Hills.
   c. Close and sell the Jennings, Eagle Bend, Dundas, Grelton, and Naubenway or Spider Trail properties.
   d. Utilize the existing Muir Woods and Greenleaf facilities for storage and offices.
A Table of Support and Opposition

<table>
<thead>
<tr>
<th>Building Alternatives and Priorities</th>
<th>Support by Areas of District</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Dunnell</td>
</tr>
<tr>
<td>Addition to Marshall Elem.</td>
<td>No</td>
</tr>
<tr>
<td>New School at Greenleaf</td>
<td>Yes¹</td>
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<tr>
<td>Limited Addition to Dunnell</td>
<td>Yes</td>
</tr>
<tr>
<td>New School at Muir Woods</td>
<td>Yes¹</td>
</tr>
<tr>
<td>Remodeling at Rose</td>
<td>No</td>
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<tr>
<td>High School Vocational Space</td>
<td>Yes</td>
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<tr>
<td>High School Classrooms</td>
<td>Yes</td>
</tr>
<tr>
<td>High School Pool</td>
<td>No</td>
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<tr>
<td>Middle School Addition</td>
<td>No</td>
</tr>
<tr>
<td>Close Pine Tree</td>
<td>Yes</td>
</tr>
<tr>
<td>5th Grade Out of Middle School</td>
<td>Yes</td>
</tr>
<tr>
<td>Retain Alternative High School</td>
<td>Yes/No</td>
</tr>
</tbody>
</table>

¹ Only after needs met at Dunnell School.
In considering the activities which will help solve existing problems, it is essential that the school staff consider the following guidelines:

1. The entire school needs to be involved in creating good home-school-community relations. Teachers, aides, students, and parents, as well as the principal, must be involved in the home-school-community relations program;

2. The entire community must also be involved in creating good home-school-community relations. The school community includes more than the parents of students at the school. Senior citizens, business people, parochial school parents, and parents of preschoolers are important members of the school community;

3. Good home-school-community relations include more than mere communication with the school community. Good two-way communication between the community and the school is essential, but it is not sufficient. The creation of a supportive relationship requires community participation in decision-making, community involvement of time and resources in the school program, and resolution of school-community problems which exist.

A series of simformations designed to provide practical, hands-on materials to improve home-school-community relations are being developed by the R & D Center's Home-School-Community Relations Project. There are six simformations in the current series:

- Simformation 1: Introducing Parents to the Wisconsin Reading Design
- Simformation 2: Organizing Volunteer Programs in IGE Schools
- Simformation 3: Home-School Visits
- Simformation 4: Depth Interview Handbook
- Simformation 5: Reporting Student Progress
- Simformation 6: Planning, Conducting, and Evaluating Parent-Teacher Conferences

These may be obtained from the CCL Document Service, 1025 W. Johnson Street, Madison, Wisconsin 53706.

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