VETERANS ADMINISTRATION

HOSPITAL (ATLANTA)
1670 CLAIRMONT ROAD
DECATUR, GEORGIA 30033

January 30, 1973

IN REPLY
REFER TO: 508/123

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

It is encouraging to learn that the Commission is surveying the felt
needs of librarians and the using public. It is a promising beginning.
My testimony follows.

Probably the single most important issue facing the library community is
resolution of the copyright dispute. The Commission would do well to
present a positive and comprehensive statement of the profession's point
of view and acceptable solutions. Most of what has appeared so far has
been negative.

Library cooperation could profit from a survey of the problems and needs
of inter-library loan. Two needs which might be explored are union
catalogs and more encouragement of cooperation, perhaps by offering
federal assistance to those willing to participate more fully. More
union catalogs and/or finding services, such as the Atlanta-Athens Union
Catalog here in Georgia or the Georgia Library Information Network,
respectively, need to be encouraged. Equally important are regional
subject catalogs such as the <u>Periodical Holdings of the Resource Libraries
in the Southeastern Regional Medical Library Program</u>. In spite of the
Regional Medical Library Program, several regions do not have such a tool.
The situation may be more bleak outside the medical field.

The Commission might consider a survey of public library systems with an
eye toward recommending consolidation where it meets the needs of the
public. This could prove important in improving services to rural areas.
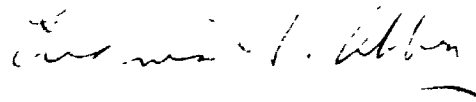
Although the Library of Congress, the National Agricultural Library and
the Library of the Smithsonian Institution are working on data bases
similar to the National Library of Medicine's MEDLINE, they seem to be a
long way off. If this project could be given a high priority and more
funding, it could have an enormous impact on academic library service.

Mr. Frederick H. Burkhardt

Many health professionals and para-medical personnel, especially those
isolated from medical libraries, do not have access to professional
literature except what they can afford to obtain themselves. Through
the Regional Medical Library Program most, if not all, doctors have
access to needed material one way or another. Such practitioners as
veternarians, dentists, nurses, physical therapists, optometrists,
hearing aid dealers and others may not have adequate service in some
areas. The Commission could survey these and other groups to determine
the need and propose legislation to remedy the situation.

Sincerely yours,

EUGENIA H. ABBEY
Chief, Library Service

NATIONAL COMMISSION ON LIBRARIES AND INFORMATION SCIENCE

PUBLIC HEARING;

Atlanta Regional Hearing:

Other Written Testimony

U. S. Courtroom 318,

Old Post Office Building,

Atlanta, Georgia

Wednesday, March 7, 1973

APPALACHIAN REGIONAL LIBRARY

913 C STREET

NORTH WILKESBORO, NORTH CAROLINA 28659

CHARLES E. ABEL
DIRECTOR

[illegible date line]

[illegible address block]
1717 ... Street, ...
Washington, D. C. 2 ...

Dear ... ...

[illegible body paragraph]

[illegible body paragraph]

[illegible body paragraph]

[illegible body paragraph]

Thank you.

Very truly yours,

Charles E. Abel, Director
Appalachian Regional Library

Enclosure

APPALACHIAN REGIONAL LIBRARY EXTENSION SERVICE PROGRAM

Submitted by: The Appalachian Regional Library
                913 C Street
                North Wilkesboro, North Carolina 28659

Program Duration: July 1, 1973 - December 31, 1976

Area Served: Ashe, Watauga and Wilkes Counties, North Carolina

Date: January 26, 1973

Charles E. Abel, Director

APPALACHIAN REGIONAL LIBRARY EXTENSION SERVICE PROGRAM

1. Name of Library or Institution _Appalachian Regional Library System_____

   Address _ 913 "C" Street, N. Wilkesboro,NC 23659_Congressional District_5th & 10th_

2. Name of Project_Appalachian Regional Library Extension Service Program_____

3. Dates of Project: Estimated timespan: _Three and one-half (3½) years_____

   To begin:_____July 1,_____1973: Estimated termination_Dec. 31,__19_76_

4. Geographical and population data:

   a. Area served ___Ashe, Watauga and Wilkes Counties_____

   b. Number of persons in area served by project _92,499 (1970 Census)_____

   c. Predominant characteristics (Estimate percentage distribution in each of
      the following areas):

      1. (a) model city neighborhood__0_%; (b) Appalachia _100_%

      2. (a) urban_22.1_%; suburban__*__%; rural ___77.9_%

5. Type of group (check category which best describes the population served by
   the project):

   _X__ General Public

   _X__ Economically disadvantaged

   _X__ Physically handicapped; give percentage of group blind __.022_%

   _____ Migrant

   _X__ Institutionalized**

   _X__ Other (specify) _Service Agencies, Non-physically handicapped***_

6. Age group served (Estimate percentage of population in 4.b. in each age group):

   a. children (0 - 14) ___24___% b. Youth (15-24) _____22___%

   c. working age (25-64)__44___% d. Aged (65 and over)___10___%

7. Ethnic or racial group (Is this project designed primarily for a specific
   ethnic or racial group?) _____yes; __X___no.

   If "yes" please estimate percentage distribution:

   American Indian_____%; Negro_____%; White_____%; Other (specify)_____

8. Number of participating libraries and agencies:

   a. Total __43__ ; b. Public __32__ ; c. School __4__ ; d. Technical

   institutes __0__ ; e. Junior (or Community) College __1__ ; f. Other

   academic __1__ ; g. Special __0__ ; h. Hospitals __3__ ;

   i. Correctional __0__ ; j. Residential Schools __0__ ; Other __7__

   _____

9. Give name and title of person in charge of project: (If helpful, attach table

   of organization showing administrative relationship to total library program)

   Name of Supervisor: ___Charles E. Abel___ Title: ___Director___

   ___Yes___ Certified Librarian; __Yes (M.S.L.S.)__ College Graduate; Other_____
                                                                        (Specify)

   _____

                                         _____
                                              Claude Billings, Chairman
                                              Appalachian Regional Library Board

                                         _____
                                              Charles E. Abel, Library Director

   ___January 26, 1973___
            Date

   * Census data does not distinguish between urban and suburban in the area served
     by this facility.
   ** Includes senior citizens confined to rest/nursing homes.
   *** Includes the mentally, emotionally and culturally handicapped.

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PREFACE

In cooperation with the National Commission on Libraries and Information
Science, the Appalachian Regional Library is submitting the enclosed
program as the intial plan to provide library and information services
adequate to meet the needs of the people of Ashe, Watauga and Wilkes
Counties. The basic premise of this five component program is that an
adequate library system must inject itself into all the needs and problems
of those it is commissioned to serve. To do so, the traditional library
approach by which only a segment of society has been partially served
must be discarded and the library must assume responsibility along with
all other governmental and private agencies to service total community
needs. Otherwise, the public library will be limited to present users
and confined to current deficiencies. Furthermore, "potential users"
would be a meaningless phrase.

Although this project is divided into five components and each component
is subdivided into phases, it is considered to be one program with one
purpose: to make the library system relevant to the needs of the society
it seeks to serve. One may criticize the program because it represents
a departure from customary library activities. Such a criticism is
justified because it is the intent of the applicant to make this departure
because it is in the best interest of the library and of the citizenry.
It may also be argued that the first component (Extended Library Hours)
is not an innovative approach because many current libraries already
practice such library hours. Such an argument is valid only if the

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Appalachian Regional Library is compared to more metropolitan type
libraries where extended hours are already observed. However, such
hours have never been observed in this region and it is therefore
innovative for this library system and represents an attempt to "catch
up" with those who have been able to implement such a component.

Finally, the applicant wishes to emphasize that regardless of how
innovative this proposal may or may not be, all components represent
a major variation of the applicant's current attempts to serve the
public in its area of responsibility. Other public and private agencies
have found it necessary to change as society changes and this proposal
recognizes the same necessity for a public library. Thus, a public
library can no longer wait for people to come to it either as a permanent
facility or as a bookmobile "stop station." Conversely, it must go to
them prepared not only to meet their literary needs but also, at least in
some measure, to cope with their economic, educational, health, social
and other needs/problems. Only by such an approach as this can any
agency recognize and serve the total individual and thus deal effectively
with reality. The foregoing is a statement of the philosophy and
conviction of the Appalachian Regional Library.

APPALACHIAN REGIONAL LIBRARY EXTENDED SERVICE PROGRAM

Program Outline

I. Extended Library Hours Component

    A. Central Library Units (Jefferson, Boone and North Wilkesboro)

        1. Seven day per week service

        2. Office hours

            a. Monday-Friday (8:00 a.m. - 10:00 p.m.)

            b. Saturday (8:00 a.m. - 3:00 p.m.)

            c. Sunday (2:00 p.m. - 6:00 p.m.)

    B. Branch Library Units (Services based on local population)

        1. Three day per week service

            a. Particular days determined by need and staff availability

            b. Office hours (9:00 a.m. - 6:00 p.m.)

        2. Four day per week service

            a. Particular days determined by need and staff availability

            b. Office hours (9:00 a.m. - 6:00 p.m.)

        3. Target Areas (Areas of greatest poverty conscentration)

            a. Days open per week will automatically include Saturday and Sunday

            b. Office hours (To correspond with central library hours)

        4. Mobile units will serve other areas

II. Interagency Library Component

    A. Establish a library unit in each central library (Jefferson, Boone and North Wilkesboro) for the staff of those agencies whose clientele include the disadvantaged

B. Equipment: books, periodicals, films, etc. pertinent to the various concerns of the participating agencies

C. Serving the disadvantaged through existing agencies

D. Interagency volunteer (Wilkes County)

1. Employment of a Volunteer Coordinator for an interagency volunteer program

2. Utilization of volunteers to complement library staff services

III. Mobile Educational Component

A. Mobile Testing Unit

1. Reading level/aptitude testing project

2. Art aptitude testing project

3. Music aptitude testing project

B. Mobile Instructional Unit

1. "Right to Read" project

2. Art instruction project

3. Music instruction project

4. "Caravan" storytelling project for target areas

5. Library services orientation project (to inform the general public of the services of the public library system)

6. Public essay contest on "How I Utilize The Public Library"

a. Elementary school students (Winner: $25. Savings Bond)

b. High school students (Winner: $50. Savings Bond)

c.   Adult project (Winner: $100. Savings Bond)

d.   Senior citizens project (Winner: $100. in cash)

IV.   Senior Citizens Component

A.   Monthly bookmobile/mobile educational unit visits to the

thirteen (13) senior citizens centers in Wilkes County (similar

community center visits will be made for senior citizens in

Ashe and Watauga Counties)

B.   Procurement of large print editions of books for senior citizens

with visual difficulties

C.   Volunteer home visiting unit for non-ambulatory senior citizens

D.   Provision of monthly refreshments for senior citizens club

meetings

E.   Provision for supplementary craft supplies for senior citizens

classes at Wilkes Community College

F.   Full time staff member for senior citizens recreation planning

V.   Parent-Youth Truth (PYT) Program Component

A.   Employment of a Social Group Worker to work in problem areas

of youth gro ps (drug abuse, venereal disease, potential school

dropo ts, alcoholism, etc.) in Wilkes County

B.   Procurement of educational materials (books, films, brochures,

phamplets, etc.) for dissemination to youths and parents

C.   Parent-yo th forums (includes public meetings of parents-youths

for information, discussion, etc.) as the actual situation is

relevant to Wilkes County

PROGRAM NARRATIVE

The purpose of this program is to extend library services to the total
citizenry of Ashe, Watauga and Wilkes Counties, North Carolina with
an emphasis on disadvantaged citizens. Disadvantaged citizens refer
to those persons within this area who are handicapped by one or more
of the following factors: (1) Economic, (2) Physical, (3) Mental,
(4) Emotional and (5) Education/Cultural. While it is planned to
continue the current library services without abatement, it is proposed
to expand the scope and quality of services in order to increase the
clientele of the library and thereby contribute to the quality of
community life within the area served by this facility. In order to
develop a program sufficiently comprehensive to meet the local needs,
the following components are included: (1) Extended Library Hours
Component, (2) Interagency Library Component, (3) Mobile Education
Component, (4) Senior Citizens Component and (5) Parent-Youth Truth (PYT)
Component. These components are considered to be segments of a total
program rather than separate programs which may be otherwise unrelated.
Not only does this approach enable the applicant to demonstrate the
relationship between these components and their bearing on national
and regional priorities as they are contrasted to actual local need,
but it also represents a safeguard against fragmented services, which
has commonly been the scourge of programs designed to meet public need.

It has been necessary to confine the PYT (Parent-Youth Truth)
component to Wilkes County. This component is considered to
be one of the most important elements in the whole program. It should
be considered as a demonstration project and, as such, a project by
which the agency can learn from experience while the project is limited
in geographic scope sufficiently to permit expurgation prior to the
application of such a project on a regional basis. Not only does the
applicant agency have no experience in administering such a project
as this, but neither does any other agency within this three county
region and there is consequently, no program which even bears a similarity
to this component within the three counties.

The choice of Wilkes County as the area of demonstration is due
primarily to two factors. First, Wilkes County is the headquarters
of the applicant agency and this choice will allow greater latitude
for coordination and efficiency in operation of the project. Secondly,
the problems peculiar to youth seem to be more intense in Wilkes County
than in the other two counties. For example, there are more state
highway patrolmen assigned to Wilkes County than any other county
in the state in proportion to the population. Also, there have
been numerous recent arrests involving young people in illegal drug

possession and traffic of narcotics. Except for the limitation of
funds, this program would propose the expansion of the PYT component
into the other counties by January, 1973. Since lack of sufficient
funding would prohibit such a regional component, the applicant
believes this matter is of sufficient import to effect immediately,
if only in one county. The applicant will seek expansion of this
component into the other counties if there is opportunity to do so at
a later date.

The first component of this program consists of an extended library
hours provision. There is some doubt that the current hours observed
by the library qualify it to be called a "public library." Therefore,
any program designed to improve or expand library services must begin
with the library itself.

First, we are concerned with the central library units. Currently,
library hours are essentially the same as those hours when the adult
population is at work and the student is attending classes (except
for Saturdays when many adults work and students are ill disposed to
utilize a non-school day for studies or other academic pursuits). It
is true that some students have parents who bring them to the library
for about two (2) hours after school on week days but these children
are generally from affluent families where it is necessary for only
one parent to be employed. Thus, such hours mitigate against dis-
advantaged families. The same is true of the working adults who find
it necessary to utilize current Saturday hours for shopping, etc.
Therefore, it may accurately be said that current library hours are

only for those who can "afford" them and that they consequently dis-
criminate against the disadvantaged.

In order to remedy this situation, it is proposed that these central
libraries remain open from 8:00 a.m. until 10:00 p.m. during week days
rather than from 8:00 a.m. until 5:00 p.m. This will allow a maximum
of seven (7) hours for the students to utilize the library exclusive
of school hours and a maximum five (5) hours for the employed adults.
In addition, it is proposed that these libraries open from 2:00 p.m.
until 6:00 p.m. on Sundays. The fact that all other agencies and most
businesses are closed during this time will add a distinctive element
to library services. Retention of current Saturday library hours is
based upon the fact that the public uses these particular hours less
than any other hours during the week for library purposes and it is
felt that it is of sufficient import to the morale and convenience of
that staff to maintain this schedule.

The current hours and days of operation of the branch libraries vary
with the particular branch. It is presosed that there continue to be
branches open for three (3) and four (4) days per week but that the
hours be made consistent and that the determinitive factor regarding
the number of days each will be open be contingent upon local need/demand.
The hours for each branch unit will be from 9:'0 a.m. until 6:00 p.m.
These hours should be considered to be of an experimental nature. The
applicant prefers that the hours correspond with the proposed hours
for the central units. However, the applicant believes it would be
more practical to first coordinate the hours for these units and that

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the experience of the first six (6) months of operation of these
units determine whether any branch unit hours be altered to conform
with the hours of the central units.

In addition, it is proposed that any branch unit which is also a "target
area" (an area of poverty/disadvantaged concentration) have the same
service as that of the central units. Thus, any branch unit which is
also a "target area" would be open seven (7) days per week but the hours
would be determined by the particular need of that unit. For example,
at a particular branch, it may be better for the hours to be from 1:00 p.m.
until 10:00 p.m. rather than to correspond exactly with the hours of
the central units. Such an approach will allow the applicant sufficient
latitude to respond to actual need rather than to predict need within
a data vacuum.

Other areas which do not currently have branch units will be served by
mobile units, including some "target areas." However, "target areas
will receive greater attention, especially when there is prospect for
using a community center in conjunction with the mobile units which
serve the area. It is expected that the first six (6) months of operation
will reveal possibilities for the establishment of additional branch
units but this is not the primary purpose of this aspect of this component.
However, such possibilities will be evaluated within the context of actual
need and the ability of the applicant agency to meet that need. Thus,
if the applicant is unable to establish another branch unit because such
would detract from other components of the program, the applicant will
continue to attempt service of that area by mobile units. The primary

purpose of this aspect of this component is to increase the quantity
and quality of services currently offered through the mobile units.

The second part of this program consists of an interagency library component.
First, this involves the establishment of an "agency library" at each
central unit. There currently exists no library resources for the staff
members of local agencies to utilize in relation to their occupations
except for brochures, phamplets, etc. secured through the state or
federal agency of which the local agency is a sub-division. Thus, these
staff members have no local means by which they may upgrade themselves
in their profession and therefore be of maximum service to their clientele.
For example, the local Department of Social Services has quite often
found it an absolute necessity to employ college graduates with a
bachelor's degree in areas of study which have offered little or no
relation to social work. Such employees receive an orientation and
the Staff Development Section of the N. C. State Department of Social
Services attempts to inject social work theory and practice philosophy
through periodic instruction sessions, workshops, etc. However, this
can only meet the partial needs of the social worker and provide no
local resource for the caseworker to better equip himself to serve his
clientele. The local Department of Social Services cannot establish
the kind of library resource needed by its staff and the same is true
of other agencies which serve this area because their respective budgets
will not permit such. However, through this project, an interagency
library could be established as a program of the central library in
each county. Such would provide both a resource and a motivation for
staff members to seek self-improvemen.. It would not only assist such

employees as mentioned above but would also serve to assist those whose studies had been pertinent to the agency operation in which they are now involved. In addition, it would provide a resource by which supervisory personnel and agency directors could be better informed about new developments within their particular areas of concern, including both theory and new methods/techniques, which would promote more effective administration in the various agencies' efforts to serve the disadvantaged.

Materials neecesary for such an "agency library" (a library within a library) would include books, periodicals, films, etc. and some brochures/phampiets which are not supplied by a state or federal agency. Since it would be unrealistic for the library to secure materials out of context with the actual need of the agencies, these organizations would be requested to supply the library with a listing of the items for which the agency actually had need. The library would furthermore require that any reouest from any agency be made on the basis that the agency would certify utilization by staff members of those items which it requested. Such would minimize the prospect that funds would be expended for items which would not be utilized by agency staff members.

While this component would serve agency staff members directly, its ultimate purpose would be for the benefit of the disadvantaged because it would have a direct bearing on the capacity of the agency staff members to better serve their clients. In addition, there are certain materials which are not available without cost, even from governmental organizations, to local agencies and cannot be procured due to the limits on local agencies' budgets. For example, at least three local agencies (Health,

Mental Health and Social Services) are involved to some degree in Family

Planning Services, especially to the disadvantaged. Medical, social

and statistical data are available from a variety of sources but much

of the data, including governmental publications, are not supplied

without cost. Not only would this component make provision for such

data to be made available to agency staff members but phamplet type

information designed for the consumption of the agencies' clientele

could be secured for distribution by agency staff to its clientele.

Such would add a new dimension of service for the disadvantaged.

In order to complete this interagency component, the applicant proposes

to employ a staff member in the capacity of a volunteer coordinator.

This position will involve responsibility to recruit volunteers for both

the library and other agencies. By recruiting volunteers for other agencies,

the library will not only provide assistance for these agencies but this

activity will provide opportunity for the library to build meaningful

relationships with those agencies. However, a condition for assisting

any agency in volunteer recruitment will be for that agency to assign a

"contact person" from its staff to work with the coordinator.

Perhaps of even greater significance will be the affect of volunteers

working with the various agencies. Citizens who work as volunteers in a

particular agency will learn about the problems and needs of that agency

and as more citizens are recruited and expend their personal efforts in

behalf of that agency, public knowledge and support of that agency will

expand. Thus, such a program becomes a part of the public relations

of the participating agencies.

The third part of this program consists of a mobile education component. This component seeks to utilize a variety of means to project library services into communities which currently have little or no access to library facilities and, therefore, little knowledge of the purpose of public libraries.

First, it is proposed to initiate a mobile testing unit which would offer testing to determine the reading level/aptitude of school age children and adults (who may be referred to enroll in adult basic education courses) and art and music aptitude testing for pre-school and school age children. Testing will be standardized and the particular tests to be offered will be determined in consultation with the local school administrations, New River Mental Health Center and Appalachian State University. Mobile units will be procured to make visits to community centers, schools and other locations which will serve this purpose. All testing will be coordinated with the local schools in order to supplement current school activities in these areas and to avoid duplication of existing school or other programs. Staffing for the administration of this project will be explained in the staffing narrative of the application.

This component will also include mobile instructional units which will make regular visits to the areas where the testing project has been operative and instruction will be based upon the results of the testing project. Planning for specific instructional content will be made prior to the initiation of the project and, as specified in regard to the testing project, instruction will be in collaboration with the school

administrations. The applicant believes it is essential that the schools have the opportunity of giving direction to the program regarding any testing or instruction provided through this component because any project administered otherwise could be detrimental both to the child and to the local educational systems which retain the legal and moral responsibility for such activities. It is, therefore, the purpose of this component that the public library be utilized to extend the reach of the schools, particularly in remote areas. This testing/instruction project may also be utilized in central and branch libraries, but the primary thrust will be for those areas of greater library facility isolation.

The applicant is convinced that all citizens not only have the right to read but that such is a practical necessity for daily life. Therefore, success in this area is vital not only to the general public but also to the future of the public library. F.r this reason, the applicant hopes to begin to compete with non-constructive, non-educational forms of "pastime" activities thrust upon the public through the medium of television, etc. Since the applicant believes that reading can be informative, interesting and entertaining, it will seek to demonstrate such through this component.

The art and music instruction projects will be of general content since it will be necessary to determine the content on an individual or local basis For example, in some cases, art instruction may involve painting while in others , it may involve instruction in ceramic creations. Furthermore, music instruction may involve instrumental

or voice instruction both with individuals and with groups. Some children may either have the necessary instrument or else have access to an instrument through a church or a community center. In any event, funds for procurement of instruments will not constitute a significanc portion of the budget. Generally, purchase of any musical instrument will be made only for a community center, etc. and will remain the property of the library unless such a group later reimburses the library for the instrument. Any such purchase made will be on condition that the instrument be for the use of the disadvantaged chi' .ren in the community or locale and no purchase will be made which will inure to the benefit of any religious or other sectarian group. This component of art and music testing and instruction will be specifically designed for early childhood education.

Beginning with the summer vacation period of 1973, a "Caravan" story-telling project will be initiated for target areas of the three counties. This project will be coordinated with the art and music classes in order to make provision for those who show little promise of benefit from specific art/music instruction. However, this project will not be limited to such children but will include children who show promise in art and music and all participating children will be encouraged to improvise stories related to their particular sub-culture in an attempt to instill the placement of values on a particular sub-culture by the children. Particular efforts will be directed toward those children who demonstrate symptoms of social withdrawal which may be attributed to their interpretation of their particular sub-culture as inferior or lacking in relation

to that of other children. This is based upon the premise that varia-
tions among the sub-cultures of our society contribute to our national
strength.

A library services orientation project will be initiated in all three
counties beginning with the first six (6) months of program operation.
The object of this project will be to educate the general public about
the nature ond services of a public library. The content of this project
will be specifically determined during the planning phase of the program.

During the summer months (June-August) of 1974, a contest on "How I
Utilize the Public Library." will be in effect for elementary school
students, high school students, employed adults and senior citizens
in each of the three counties. Winners in each category will receive
the following awards:

1. Elementary school students: A $25. Savings Bond

2. High school students: A $50. Savings Bond

3. Employed adults: A $100. Savings Bond

4. Senior citizens: A $100. in cash

In order to ensure greater equity for the disadvantaged, two (2)
particular provisions shall apply. First, the employed adults and the
senior citizens categories shall be limited to participants who have
had no formal education beyond high school. Secondly, volunteer advisors
shall be secured from the interagency volunteer program in Wilkes County
and from other sources in the other counties. These volunteers shall
be limited to advising the elementary and high school students (from
disadvantaged families) on technical matters such as form, spelling,
punctuation, etc. rather than on content. The applicant believes that

in some instances the content from disadvantaged students may be more
graphic than that from the other contestants. Determination regarding
judging and other regulatory details shall be completed and advertised
in local news media prior to the beginning date. This represents an
effort by the applicant to motivate public inquiry about library services
and to instigate greater utilization of the public library. It presupposes
the necessity for contest participants to be/become the recipients of
library services and it ensures that public attention will be focused
not only on this particular project, but also on other projects within
the various components operative at the time of the contest.

The fourth component of this program is that of a series of projects
designed to better serve the needs of the aging. Wilkes County he
an established agency for senior citizens with a Board of Directors
(private non-profit) composed almost exclusively of senior citizens.
This agency has a central office with a staff consisting of a coordinator,
a secretary and a part-time assistant to the coordinator. Services
for this group in Watauga County is primarily organized through the
local CAP office in Boone. The applicant knows of no organized, general
program for senior citizens in Ashe County. This component proposes
to strengthen the program operative in Wilkes County, to plan for the
expansion of services in Watauga County and to devise organized services
for Ashe County. All efforts by the applicant to serve this group
will be coordinated through the appropriate agencies in each county.

Monthly bookmobile/mobile educatioi.al unit visits will be made to the
thirteen clubs in Wilkes County and similar community center visits
will be made for senior citizens in the other counties. The library will
procure "large print" editions of books, etc. for members of this group
who have visual dffficulties. Volunteers will make home visits
to assist in scme homemaking activities, minor repairs, storytelling, etc.
Provision will also be made to provide refreshments for those groups
who have monthly meetings and assistance will be available for club
programs, etc. Supplementary craft supplies will be provided for
senior citizens who are enrolled in craft courses where the school's
budget is too limited to meet the total craft supply needs of dis-
advantaged senior citizens. In addition, a part-time staff member

will be secured to plan and effect recreation programs for this age group. It is planned that this staff member work primarily with the senior citizens in Wilkes County during the first six (6) months of operation. During this time, this staff member will have opportunity to become sufficiently familiar with the program in Wilkes County to enable him/her to assist in expanding and implementing similar services in the other counties. This will be particularly useful in event groups in the other counties are interested in organizing their own club/agency. Thereafter, the time of this staff member will be alloted to this age group of each county according to the need/interest of this group.

Since there is an increasing need to deal in a specialized way with the problems of parents and youth, the applicant proposes a Parent-Youth Truth (PYT) program component. This program is based upon the premise that there is not only a "generation gap," but that there are a series of gaps or gulfs between the extremities of the age spectrum which may have little or nothing to do with the age factor because the age factor seems to be a symptom rather than the cause of the problems. This appears obvious when it is noted that the equivilent of a "generation gap" exists between those of the same generation or even between those whose birthdates are the same. Furthermore, blame/responsibility cannot be rationally attributed to any particular age group and even if this could be done, such assignment of guilt would solve no problems. It would most probably constitute an escape mechanism for some and thereby create an additional gulf. The applicant believes it would be closer to the truth to define the cause of this problem as an

imbalance between our competence in technology and our competence in human relations. Many of our citizens developed patterns of behavior which determined the means of relating to others prior to the technological explosion and they find little need to ponder about the way they must relate to others. They thus are content to accept technological advances which effect more convenience in daily life such as new appliances, etc. but may look askance at the technology which has placed men on the moon, especially when they can visualize no practical purpose for such probes. Another segment of the population tried to develop patterns of behavior which would determine the means of relating to others during or immediately following the technological explosion and thus find it difficult to know what to think or do at a given time in response to a given situation. They are thus in a kind of limbo of human relationships. Both their parents and their children are a burden to them. Meanwhile, the younger age group find the whole scene reprehensible because the technological explosion has been an implosion for them and the only logical solution is to escape from a "mechanistic world" which allows little or no possibility for warm personal relations with others unless they defy society through resistance or open rebellion against society. With this in mind, the applicant proposes the question, "Can we justly argue with the attempts of young people to escape what they interpret their world to be even if it means escape to an unreal world via the narcotics scene, etc.?"

Regardless of the real cause of the problem that exists relative to this matter, it is the intent of the applicant to propose a program which would consist of a minimum of three aspects. First, the applicant proposes to employ a social group worker to work in problem areas of parent-youth groups (drug abuse, venereal disease, school dropouts, alcoholism, etc.) in Wilkes County. Secondly, this program would involve the procurement of educational materials (books, films, brochures, phamplets, etc.) for dissemination to youth and parents. Thirdly, the applicant proposes that this social group worker be responsible to conduct parent-youth forums which would involve public meetings/small group meetings in order that the parents and youth may secure information and have opportunity to discuss problems relative to their situation. It is intended that information on these problems be discussed as the problems are particularly relative to this county. This group worker would work with the law enforcement, social and other agencies as a part of his job responsibilities.

STATISTICAL DATA

I. Population*

    A. Total Population (3 County): 92,499

        1. Ashe County: 19,571
        2. Watauga County: 23,404
        3. Wilkes County: 49,524

    B. Ethnic Distribution

        1. Caucasian (3 County): 88,365
        2. Negroid (3 County): 4,030
        3. Other (3 County): 104

    C. Sex Distribution

        1. Male (3 County): 45,100
        2. Female (3 County): 47,399

    D. Age Distribution

        1. Pre-school age (3 County): 7,607
        2. Elementary school age (3 County): 15,118
        3. High school age (3 County): 7,043
        4. Working (18-59 years) age (3 County): 50,226
        5. Retired (60 years +) age (3 County): 12,505

II. Income Index

    A. Total Percentage of Poor Families (3 County): 32.2%**

        1. Ashe County: 30.2%
        2. Watauga County: 33.6%
        3. Wilkes County: 32.9%

    B. Total Number Receiving Public Assistance in July, 1971
        (3 County): 3,987***

        1. Ashe County: 1,039
        2. Watauga County: 703
        3. Wilkes County: 2,190

    C. Total Public Assistance Expenditures in July, 1971
        (3 County): $ 204,764.07***

        1. Ashe County: $ 52,752.13
        2. Watauga County: $ 39,332.53
        3. Wilkes County: $ 112,679.41

III. Housing Data*

    A. Total Number Housing Units (3 County): 31,366

       1. Ashe County: 7,011
       2. Watauga County: 3,533
       3. Wilkes County: 15,817

    B. Percentage Owner Occupied (3 County): 80.916%

       1. Ashe County: 81.828%
       2. Watauga County: 73.058%
       3. Wilkes County: 77.362%

    C. Percentage Overcrowded Units (3 County): 9.383%

       1. Ashe County: 9.176%
       2. Watauga County: 7.936%
       3. Wilkes County: 11.038%

    D. Average Monthly Rent (3 County): $59.33

       1. Ashe County: $46.
       2. Watauga County: $83.
       3. Wilkes County: $49.

    E. Percentage Incomplete Plumbing (3 County): 22.826%

       1. Ashe County: 30.780%
       2. Watauga County: 16.057%
       3. Wilkes County: 21.641%

    F. Percentage Without Telephones (3 County): 26.991%

       1. Ashe County: 30.368%
       2. Watauga County: 19.987%
       3. Wilkes County: 30.618%

  * U. S. Census Bureau (1970)
 ** Community Profiles, U. S. Office of Economic Opportunity (1967)
*** N. C. State Dept. of Social Services (July, 1971) - Includes only
    A.A., A.D., A.F.D.C. and Medical Assistance categories.

PROGRAM STAFF

Staffing for the program will consist of the following:

1. One Director (full time)

2. One Social Group Worker (full time)

3. One Interagency Volunteer Coordinator (full time)

4. Two Reading Instructors ($\frac{1}{2}$ time)

5. Two Art Instructors ($\frac{1}{2}$ time)

6. Two Music Instructors ($\frac{1}{2}$ time)

7. One Testing Administrator ($\frac{1}{2}$ time)

8. One Senior Citizens Recreation Aide (full time)

9. Nine Library Aides ($\frac{1}{2}$ time)

10. Two Library Aides ($\frac{1}{2}$ time)

11. One Secretary (full time)

The above staff would constitute the minimum necessary staff for the operation of this program. These employees shall be recruited from among professionals, students, para-professionals and other local persons. The applicant believes it is essential that the director and social group worker be employed from professional ranks. It is planned to secure reading, art and music students as instructors on a one-half time basis and such plans will have to be arranged with Appalachian State University in order to devise a time schedule for the students in the internship program.

The applicant will attempt to employ as many para-professionals as possible

from among disadvantaged citizens to serve within the different phases

of the various components of this program. In addition, efforts

will be made to secure some of the Library Aides from this group.

Arrangements have been made with the director of Extension and Field

services at Appalachian State University to secure students (under-

graduate and graduate students) for the positions of instructors, testing

administrators and library aides through their internship program. This

program offers students the opportunity of paid field placements to

provide both experience and necessary financial aid for needy students.

The applicant has been assured that provision of these student interns

would pose no problem for the university. In addition, the university

has assured the applicant that there are numerous Library Science

students enrolled in the school who would be available for this program.

This affords the applicant opportunity to encourage students to pursue

career studies in Library Science. All student interns employed will

be at least juniors and an attempt will be made to secure as many

graduate students in Library Science as possible.

It is the applicant's plan to secure a director of this program who has

a degree in Library Science. The director of Extension and Field services

at Appalachian State University has indicated that he feels that he

can assist in the procurement of such a person. The applicant will

also consult the State Library in regard to filling this position. In

event a competent director with a degree in Library Science cannot

be secured, it is the applicant's intent to secure a director who has

a degree in a related field of st 'y. The basic purpose in securing
any director would be to employ someone who is predisposed to the promotion
of the public library bot. in its regular public services program and
specifically as the program specified by this application could be used
to strengthen and promote the concept of the public library system to the
general public.

The applicant feels it is essential that the program director have a definite
responsibility to the director of the Appalachian Reg. onal Library but that
the current library director be free to direct his attention to the current
library program operation. The library director would, therefore, have line
authority over this program director but the program director would have the
latit de to direct all five components listed in this application with a
minimum necessity to consume the time and efforts of the regional library
director in fulfilling the terms of the program envisioned by this appli-
cation. This will allow the regional library director to continue with his
current responsibilities without the necessity of assuming additional respon-
sibilit.es which so ld infrirge upon his ability to function in his current
capacity. This would mean that the success of the program would be the
direct responsibility of the program director to be employed and that in event
the program director did not achieve an acceptable degree of success in the
operation of the program, the library director would, in concert with the
Regional Library Board, take whatever measures necessary to correct such a
sit ation. In event such a situat on arose, interpretation of success and the
degree thereof would be determined through the evaluation process, the
assistance of State Library personnel and Regional Library Board members.
Therefore, any corrective measures taken would be in relation to this

specified procedure. While the applicant believes that specification of such responsibilities is necessary for the benefit of the library director and consequently the current library program, it is also believed that the program director must have measures of latitude which would recognize the necessity for a program director to have skills other than that which may be demanded of a librarian.

Employment data for the staff are as follows:

A.   Program Director Job Description

1.   To direct/supervise the total program in the three county area.

2.   To make recommendations regarding the employment or any necessary dismissal of any staff in any program component.

3.   To initiate and direct orientation of all staff for all program components.

4.   To coordinate all program activities with the appropriate agency/organization and relate all aspects of each program component to promote and otherwise serve to the advantage of the Appalachain Regional Library in its function as a public library.

5.   To authorize and assume responsibility for all expenditure of funds acquired for the operation of this program.

6.   To establish and maintain a system of records satisfactory to the grantor and to the regional library board and make periodic reports to the library director/regional board regarding program operation, including making recommendations for program improvements.

7.   The program director shall be responsible to the library director/regional library board.

B. Program Director's Job Qualifications

1. A minimum of five (5) years of accreditod college training with
    a dogree in Library Science or as specified under the program
    staff narration.

2. A minimum of two (2) years satisfactory work experience, including
    a minimum of one (1) year of satisfactory work experience in a
    library facility or in a related field.

3. A minimum of two (2) references satisfactory to the regional
    library board.

C. Social Group Worker's Job Description

1. To organize and maintain therapcutic group sessions of youths and
    parent-youth groups.

2. To counsel youths/parents individually or in groups re'ative
    to problems specified in the program narrative or problems
    related thereto.

3. To dispense educational materials to youths, parents and
    interested persons/agencies.

4. To coordinate activities with appropriate agencies/organizations/
    persons and to cooperate with law enforcement agencies to the
    advantage of youths, parents and society.

5. To organize parent-youth forums and otherwise encourage and
    abet communication and understanding between parents, youth
    and law enforcement agencies.

6. To maintain confidentiality in all work relationships with
    youths/parents. This should not be construed to mean that this
    staff member could become an accomplice before or after the fact
    of a felony but it does prohibit this staff member from otherwise

discussing any matter of confidential import with any person(s)/ group(s) other than the person(s)/group(s) served.

7. The social group worker shall be responsible to the program director.

D. Social Group Worker Job Qualifications

1. A minimum of four (4) years of accredited college training with a degree in a field of study related to social work.

2. A minimum of two (2) years of satisfactory work experience, including a minimum of one (1) year of satisfactory work experience as a group worker.

3. A minimum of two (2) references satisfactory to the regional library board.

E. Interagency Volunteer Coordinator's Job Description

1. To direct an "interagency volunteer program."

2. To secure from participating agencies a listing of those respective agencies' volunteer needs, including a job description for each volunteer requested compiled by the agency making the request.

3. To recruit volunteers to meet agency needs from the general public.

4. To advertise and report on the volunteer program on a regular basis through local news media and through speeches to civic groups, churches, etc.

5. To arrange for adequate orientation of each volunteer by the requesting agency.

6. To make recommendations regarding planning and implementation of volunteer services and financing based on evaluation of the agencies and their needs and the volunteers and their performance.

7. The coordinator shall be immediately responsible to the program director.

F. Interagency Volunteer Coordinator's Job Qualifications

   1. A minimum of a high school education.

   2. A minimum of two (2) years of satisfactory work experience including a minimum of one (1) year of satisfactory work experience related to the demands of this position and/or a demonstrated ability to understand basic agency needs/problems and to relate adequately to agency personnel and the general public.

   3. A minimum of two (2) references satisfactory to the regional library board.

G. Art Instructors' Job Description

   1. To provide basic art (diversified forms) instruction primarily to preschool and elementary school age children based upon the results of the art aptitude testing program.

   2. To provide a measure of more advanced art (diversified forms) instruction which would, primarily, enable preschool and elementary school age children to draw, paint, etc., scenes or create other art forms consistent with the individual's talent/potential.

   3. To encourage and abet art students in this project and their parents to plan for careers/hobbies in the arts.

   4. To plan and provide opportunity for student art displays, particularly in library facilities.

   5. To advise students and their parents regarding possible marketing of certain art creations.

   6. To coordinate all art instruction with appropriate school/other personnel and, if necessary, serve as mobile unit drivers.

   7. The art instructors shall be responsible to the program director.

G. Art Instructors' Job Qualifications

1. A minimum of two (2) years in art study beyond the high school age level.

2. Sufficient experience in creations of diversified arts which would enable the instructors to teach the children through demonstration.

3. A minimum of two (2) references satisfactory to the regional library board.

H. Music Instructors' Job Description

1. To provide basic music (theory-instrumental-choral or voice) instruction primarily to preschool and elementary school age children based upon the result of the music aptitude testing program.

2. To provide a measure of more advanced music (theory-instrumental· choral or voice) instruction which would, primarily, enable preschool and elementary school age children to participate in individual or group presentations.

3. To engage and abet music students in this project and their parents to plan for careers/hobbies in music.

4. To plan and advise students and their parents with regard to the purchase of musical instruments or the means by which existing community instruments may be utilized for the benefit of the students.

5. To plan and implement community musical programs in which the students may participate and utilize library facilities (recordings, etc.) for music appreciation instruction.

6. Tc coordinate all music instruction with appropriate school/other personnel and, if necessary, serve as mobile unit drivers.

7. The music instructors shall be responsible to the program director.

I. Music Instructors' Job Qualifications

   1. A minimum of two (2) years of music study beyond the high school
       age level.

   2. Sufficient experience in musical instruction/presentations which
       would enable the instructors to teach the children through
       demonstration as determined by the applicant.

   3. A min: um of two (2) references satisfactory to the regional
       library board.

J. Testing Administrator's Job Description

   1. To administer standardized tests to determine the reading, art
       and music aptitude for those included in the provisions of this
       program.

   2. To make arrangements for grading these tests and to interpret
       the results of this testing program to the instructors in
       preparation for instruction.

   3. To refer testing program participants to appropriate agencies
       (ie. New River Mental Health Center, etc.) in event the testing
       results indicate the need for therapeutic follow-ups or other
       measures and to prepare summary briefs in support of such referrals.

   4. To coordinate all testing procedures with appropriate school/other
       personnel and, if necessary, to serve as mobile unit drivers.

   5. The testing administrator will be responsible to the program director.

K. Testing Administrator's Job Qualifications

   1, A minimum of four (4) years of accredited group training or
       the equivalent thereof in administering standardized testing
       programs required for effecting this aspect of this component.

   2. A minimum of two (2) years of satisfactory work experience or

a m:nimum of one (1) year of supervised testing practice.

3. A minimum of two (2) references satisfactory to the regional library board.

L. Senior Citizens Recreation Aide Jcb Description

1. To plan and implement recreational activities for senior citizens and assist in organizing senior citizens clubs in cooperation with appropriate agencies.

2. To coordinate recreational planning and implementation with senior citizens staffs/groups.

3. To assist, when necessary, in providing transportation for senior citizens.

4. The Senior Citizens Recreation Aide shall be immediately responsible to the program director.

M. Senior Citizens Recreation Aide Job Qualifications

1. A minimum of a high school education.

2. A minimum of five (5) years satisfactory work experience, preferably in a recreational related position.

3. A minimum of two (2) references satisfactory to the regional library board.

N. Reading Instructors' Job Description

1. To provide basic remedial reading instruction consistent with the needs of the persons concerned and based upon the results of the reading aptitude testing program.

2. To attempt to increase both the speed and comprehensive reading ability of the people who receive the instruction.

3. To encourage and abet these students to "read for fun."

4. To encourage and abet such persons to participate in the contest
    on "How I Utilize The Public Library."

5. To coordinate all reading instruction with school/other
    personnel in order that the student may not only be motivated
    to use a public library facility but also in order that the
    student may be able to improve his level of reading in school.

6. The reading instructors shall be responsible to the program director.

O. Reading Instructors' Job Qualifications

1. A minimum of four (4) years of accredited college training
    with a degree in education or else a field related to the
    demands of this component.

2. A minimum of two (2) years of satisfactory work experience
    including a minimum of one (1) year of satisfactory work
    experience in an area of remedial reading or work experience
    related thereto.

3. A minimum of two (2) references satisfactory to the Regional
    Library Board.

P. Library Aides' Job Description

1. To assist regular library staff in extending the hours of
    operation of the various library facilities. For this purpose,
    under-graduate students will be employed as follows: three (3)
    library aides at the regional library facility in North Wilkesboro,
    two (2) library aides at the library facility in Jefferson and
    two (2) library aides at the library facility in Boone.

2. Two (2) graduate student library aides (beginning July 1, 1973)
   will act as readers in the "caravan" storytelling phase of the
   mobile education component.

3. All library aides serving in each facility will perform any
   task relative to any normal function of that facility in its
   operation on an extended hour oasis. These responsibilities
   will be contingent upon the need of the various facilities and
   the demand created by the extended hours of the central
   libraries.

4. All graduate student library aides will be responsible to provide
   the services outlined under the "caravan" storytelling phase
   of the mobile education compone, t.

5. All library aides will share with all other staff members the
   responsibility of coordinating all phases of the library
   programs with the schools/other agencies/persons in order to
   contribute to the overall effectiveness of this program.

6. The library aides working in the central libraries will be
   responsible to the library director or his designees.

7. Graduate student library aides will be responsible to the program
   director or to that person's designee ("caravan" storytellers).

Q. Library Aides' Job Qualifications

1. A minimum of two (2) years of accredited college training for
   those library aides who are students and a minimum of a high
   school education with a demonstrated ability to meet the
   requirements demanded of this job for para-professionals, etc.

2. A minimum of one (1) year of satisfactory work experience, for those library aides who are students or a minimum of one (1) year of satisfactory work experience in a related field for any para-professionals employed.

3. A minimum of two (2) references satisfactory to the regional library board.

R. Secretary's Job Description

1. To type and record dictation from dictaphones, etc./shorthand notes according to the needs of the social group worker.

2. To be responsible to establish and maintain a filing system consistent with the needs of the PYT compcnent.

3. To maintain all records and information relative to the PYT component in strict confidence.

4. To answer the telephone and to perform general secretarial duties for the social group worker.

5. To assist other program staff members in related aspects of the program to the needs of those served and in coordination with other agencies.

6. The secretary will be responsible to the social group worker.

S. Secretary's Job Qualifications

1. A minimum of one (1, year of professional training beyond the high school level.

2. A minimum of one (1) year of satisfactory work experience ii. an area of secretarial performance.

3. A minimum of two (2) references satisfactory to the regional library board.

PROGRAM EVALUATION

The applicant believes that any adequate evaluation must be based upon
the individual components of the program. Otherwise, the data would be
too general to provide the measurement necessary for accurate determin-
ation of success/lack of success. In order to accomplish this in relation
to each component it is first necessary to establish objectives. In
addition, a form has been devised for reporting purposes for each
component. However these forms should be considered as tentative
instruments. It is planned to coordinate both objectives and the forms
for reporting with the schools/other agencies during the planning
phase of the program.

I. Extended Library Hours Component Evaluation

   A. Objectives

      1. To provide library hours which would be consistent with those
         hours when working adults, preschool age and school age
         children can utilize the library facility to a greater
         degree (non-working and non-school hours).

      2. To orient new recipients of library services to the total
         program of the library during these extended hours of
         operation.

      3. To maintain records of those who use the library facilities
         during these extended hours.

      4. To devise plans with the local school administrations for
         providing staff to keep school librarires open until 10:00 p.m.,
         especially those school which are located in target areas.

5. To devise plans for the use of community centers by mobile units on a regular basis to be included in this time schedule.

B. Extended Library Hours evaluation Report Form

1. Number of persons using facilities during extended hours_____

   Adults_____ Preschool Children_____School Children_____

2. New persons requesting library cards due to extended hours_____

   Adults_____ Preschool Children_____School Children_____

3. Increase in circulation due to extended hours _____

   Adults_____ Preschool Children_____School Children_____

4. Percentage of facility space used during extended hours_____

5. Number of school libraries used for extended hours service_____

6. Number of target areas used for extended hours service_____

7. Types of library equipment used during extended hours:_____

   _____

   _____

   _____

8. Summation (use reverse side if needed):_____

   _____

   _____

   _____

   _____

   _____

   _____

   _____

II. Interagency Library Component Evaluation

    A. Objectives

        1. Establish a library division for use of service agency staff in central libraries (Jefferson, Boone and North Wilkesboro).

        2. Include books, periodicals, etc. for both agency staff and materials for consumption of agency clientele.

        3. Provide a volunteer coordinator for local agencies.

    B. Interagency Library Evaluation Report Form

        1. Books, periodicals, etc. requested by service agencies _____

           Ashe County_____Watauga County_____Wilkes County_____

        2. Types of materials requested: _____

                _____

        3. Agencies requesting materials: _____

                _____

                _____

        4. Number of volunteers secured for libraries _____

           Ashe County_____Watauga County_____Wilkes County_____

        5. Total number of volunteers secured for other agencies _____

           Ashe County_____Watauga County_____Wilkes County_____

        6. Agencies utilizing volunteers: _____

                _____

        7. Summation (use reverse side if necessary): _____

                _____

                _____

                _____

III. Mobile Education Component Evaluation

    A. Objectives

        1. To provide a reading, art and music testing project.

        2. To provide instruction in reading, art and music in coordination with local school administrations.

        3. To provide a "Caravan" storytelling project for target areas.

        4. To provide a library services orientation for remote areas.

        5. To sponsor a public contest on "How I Utilize The Public Library."

    B. Mobile Education Evaluation Report Form

        1. Number of participants in testing project_____

           Reading_____Art_____Music_____

        2. Number of participants in instruction projects_____

           Reading_____Art_____Music_____

        3. Nubber of children demonstrating academic and social improvement (aetermined by estimate of school teacher)_____

        4. Number participating in "Caravan" storytelling project_____

        5. Number participating in library orientation project_____

        6. Number participating in essay contest:

           a. Ashe County: Adults_____Senior Citizens_____

              Elementary Students _____High School Students_____

           b. Watauga County: Adults_____Senior Citizens _____

              Elementary Students_____High School Students_____

           c. Wilkes County: Adults_____Senior Citizens_____

              Elementary Students_____High School Students_____

        7. Summation (use reverse side if necessary):_____

           _____

           _____

IV.   Senior Citizens Component Evaluation

    A.   Objectives

        1.   To provide mobile unit visits to senior citizens meetings.

        2.   To provide large print editions of materials for senior
            citizens with visual difficulties.

        3.   To provide volunteer home visitors for non-ambulatory senior
            citizens (storytelling, minor repairs, companionship, etc.).

        4.   To provide refreshment for senior citizens meetings and program
            planning assistance.

        5.   To provide supplementary craft supplies for craft classes.

        6.   To provide Recreation Aide for senior citizens groups.

    B.   Senior Citizens Evaluation Report Form

        1.   Number of mobile unit visits made _____

        2.   Number of large print editions procured for senior citizens_____

        3.   Number of increased senior citizens clientele through the
            mobile education component_____

        4.   Number of volunteers utilized for senior citizens_____

        5.   Type of tasks performed by volunteers:_____
            _____

        6.   Number of meetings for which refreshments were provided_____

        7.   Craft supplies provided:_____
            _____

        8.   Recreational activities implemented through Recreation Aide:_____
            _____

        9.   Summation (use reverse side if necessary):_____
            _____
            _____

V.   Parent-Youth Truth (PYT) Program Component Evaluation

   A.   Objectives

      1.   To provide a social group worker to effect individual and group

           connseling sessions with youths and parents.

      2.   To provide accurate data on the problem areas such as

           narcotics, venereal disease, school problems, alcoholism, etc.

      3.   To provide for discussion and problem solving opportunities

           for youth and parents.

      4.   To provide educational materials for parent-youth dissemination.

      5.   To arrange parent-youth forums for effecting better communication.

      6.   To provide public information on these problems (speeches, etc.).

      7.   To provide a confidant for the youth.*

   B.   PYT Component Evaluation Report Form

      1.   Number of individual counseling sessions held_____

           Parents_____Youths_____Officials_____

      2.   Number of group counseling sessions held_____

           Parents_____Youths_____Officials_____

      3.   Number of forums conducted_____

           Parents_____Youths_____Parents-Youths_____

      4.   Types of educational materials dispensed:_____

           _____

      5.   Places where information was dispensed (clubs, churches, etc.):

           _____

      6.   Summation (use reverse side if necessary):_____

           _____

           _____

                    * NO NAMES SHALL BE DISCLOSED IN ANY PYT REPORT

BUDGET

A. Personnel	Salary Per Annum	Salary Per Project Period
1. One (1) Program Director----------------------$	13,056.	$ 48,356.
2. One (1) Social Group Worker-----------------	11,340.	41,995.
3. One (1) Volunteer Coordinator---------------	8,220.	30,446.
4. One (1) Senior Citizens Aide----------------	7,848.	29,066.
5. One (1) Secretary---------------------------	5,220.	19,332.
6. One (1) Testing Administrator (@ $3.00 per hr.)	3,000.	10,500.
7. Two (2) Reading Instructors (@ $3.00 per hr.)	6,000.	21,000.
8. Two (2) Art Instructors (@ $3.00 per hr.)----	6,000.	21,000.
9. Two (2) Music Instructors (@ $3.50 per hr.)--	7,000.	24,500.
10. Nine (9) Library Aides (@ $2.10 per hr.)-----	18,900.	66,150.
11. Two (2) Library Aides (@ $2.75 per hr.)------	5,500.	19,250.
12. Fringe Benefits (@ 9% of salaries)----------	8,284.	29,844.
PERSONNEL TOTAL-----------------------------$	100,368.	$ 361,439.

B. Books and Printed Materials	Cost Per Project Period
1. Standardized Tests (Component III @ 230 persons)-------------$	125.
2. Agency Books, etc. (Component II @ $.50 per agency X 20 agencies)----------------------------------	500.
3. Large Print Editions Books, etc. (Component IV)-------------	1,000.
4. Medical, Social, etc. Data (Primarily for Component V)-------	500.
5. General Office Supplies (For all components)----------------	1,000.
TOTAL--$	3,125.

C. Audiovisual Materials	
1. Two (2) Slide Projectors @ $.85 (For all components)---------$	170.
2. One (1) Dual *MM Movie Projector (For all components)--------	150.
3. Two (2) 16MM Sound Movie Projectors @ $650. (For all components)-----	1,300.
4. Two (2) Projection Screens @ $25. (For all components)-------	50.
5. Assortment of Slides, Movies, Filmstrips (For all components)	2,000.
6. Two (2) Color Television Sets @ $375. (Component III)--------	750.
7. Two (2) Overhead Projectors @ $200. (For all components)-----	400.
8. Two (2) Transparency Kits @ $10. (For all components)--------	20.
9. Ten (10) Boxes Film Sheets @ $7.50 (For all components)------	75.
10. Two (2) Pkgs. Transparency Mounts @ $12. (For all components)	24.
TOTAL--$	4,939.

D. Equipment

1. Two (2) Mobile Unit Vehicles @ $8,900. (Component III)-------$ 17,300.
2. Two (2) Battery Converters @ $100. (Component III)-----------   200.
3. Two (2) Battery Savers @ $40. (Component III)---------------   80.
4. Two (2) Extension Cords @ $12. (Component III)--------------   24.
5. General Music Equipment and Supplies------------------------   1,000.
6. Two (2) Newspaper Holders @ $19. (Component III)------------   38.
7. General Mobile Art Supplies (Component III)----------------   525.
8. General Mobile Educational Supplies (Component III)----------   550.
9. Supplementary Craft Supplies (Component IV)-----------------   500.
10. Two (2) Executive Desks @ $110. (Director & Group Worker)----   220.
11. One (1) Secretarial Desk-----------------------------------   93.
12. One (1) Typewriter (Secretary)-----------------------------   488.
13. Two (2) File Cabinets (Dir··:or & Group Worker @ $90.)   180.
14. Two (2) Executive Desk Chairs (Director & Group Worker @ $105) 210.
15. One (1) Secretary Desk Chair---------------- ----------------   58.

    TOTAL---$ 21,966.

E. Other

1. Telephone Installation ($15.) and Service ($166.per annum,
    Component V)---$ 596.
2. Senior Citizens Refreshments @ $15. per group X 20 groups
    per annum (Component IV)----------------------------------   1,050.
3. Travel
    a. Program Director @ 300 miles per mo. X $.10 per mile
        X 42 months (For all components)-----------------------   3,360.
    b. Group Worker @ 500 miles per month X $.10 per mile
        X 42 months (Component V)-----------------------------   2,100.
    c. Volunteer Coordinator @ 300 miles per month X $.10
        per mile X 42 months (Component II)--------------------   3,360.
    d. Mobile Unit Vehicles (Vans & automobiles) @ 800 miles
        per month X $.10 per mile X 42 months (Component III)---   3,360.
    e. Recreation Aide @ 800 miles per month X $.10 per mile
        X 42 months (Component IV)----------------------------   3,360.

    TOTAL---$ 17,186.

    GRAND TOTAL---$ 408,655.

LEGAL AND FINANCIAL SUPPORT FOR LIBRARIES

It is the aim of the Wheeler Basin Regional Library to provide full library service to all residents of our region, Morgan and Limestone Counties, Alabama.

Through branches in the cities of Hartselle and Athens, book deposits in apartments for the elderly, service to exceptional children, bookmobile service to 77 schools and communities, and service to the blind and handicapped, we attempt to extend or improve services in the areas where there is no present service or inadequate service.

In order that our library, as well as all libraries in the United States may plan for a service that would give every man, woman, and child the means of self-education and recreational reading, we must have a definite program of financial support. Adequate operating funds for different libraries varies greatly from community to com... lity, but, in general, all public libraries have too long suffered from malnutrition. It is a fact that a large number of the nation's ,000+ public libraries will never be able to give anything beyond extremely limited service without stable state and federal aid that would encourage cooperative reorganization into larger and more effective units.

The Battelle Institute of Columbus, Ohio, has just completed a study of Alabama libraries and submitted a summary of this to the Alabama Library Association and the State Agency revealing the dilemma Alabama libraries face. This study reflects the strong local support which in many cases is as much as the area can contribute although there may be a desire to do more.

A breakdown as shown from this study is as follows:

Local	$5,017,805	-	82%
State	254,250	-	4%
Federal	849,520	-	14%

Alabama Standards were adopted by the Alabama Library Association in 1966. Under Financial Support we find the following recommended: "Minimum financial support for any Alabama library should be $2.00 per capita and should strive always toward National Standards. Thus, it is obvious that local support, as well as federal and state aid must be increased. Many programs are now in existence to promote library development, with more soon to come. These should be studied, incorporated into existing plans, and administered effectively by the local library to insure maximum benefit to the people of Alabama. A recommended goal for 1971 is for each library system's budget to be fund-supported as follows:

       1. Local Taxation: Minimum of 40% of the budget

       2. State Aid: Minimum of 20% of the budget

       3. Federal Aid: Minimum of 20% of the budget"

This recommendation has not been realized and it has been necessary for the local library to earn the federal funds because state support is so low. The breakdown above reflects how far below state standards Alabama is at present. The Chairman of the Alabama Library Association's Trustee Division is presently formulating plans to educate the legislature to library needs through a network of Concerned Citizens before the legislature convenes and it is our hope that this inadequacy may be rectified this year.

The Alabama Library Association introduced Permissive Legislation for three years in an effort to secure more stability for library support. It was felt that rather than having to compete with other government services

for the tax dollar a fixed tax would ensure a strong, stable program, making budget preparation easier and our program stronger. This legislation failed state-wide, but a local bill for Morgan County was successful in 1972. At a propitious time, we will ask for a local referendum to approve a two mill ad valorem tax for library support. Since the assessed evaluation of Morgan County is $120,000,000, this amount would provide a budget that would more nearly meet Alabama Standards of $2.00 per capita. More state and federal support is a must, however, if National Standards are ever to be attained.

The Library Services and Construction Act has provided seed money which has stimulated state and local governments in developing public library services. Through LSCA, the role, position, and prestige of state agencies have been strengthened; the development and growth of larger unit library services have been encouraged; and, the financial support and image of public libraries have been improved. With the continuance of LSCA in doubt, it has become increasingly clear that the success and life of our public libraries depends greatly on the support of the federal government. This support must continue each year in order that on-going programs may not suffer or be entirely wiped out. Some means of providing these funds must be developed in such a manner that they may be counted on in order that the progress of the library will not be interrupted. The National Commission on Libraries and Information Service is needed to assume the responsibility of selling Congress on the real needs of libraries and we, in turn, will be able to get on with the business of serving the public.

<div style="margin-left: 50%;">
Nancy R. Agnew, Director
Wheeler Basin Regional Library
Decatur, Alabama
</div>

Although I am a Director of a Metropolitan Public Library System, I am preparing this statement on behalf of the Jackson Metropolitan Library System, the Mississippi Library Commission and concerned professionals in libraries throughout the state.

Let me begin by saying that I have no particular interest in preserving the library as an institution. Too many, I feel, have been concerned merely about institutional survival, in other words, about their own continued employment. If another agency can provide the essential services the library is presently providing, then I am the first to offer a farewell to libraries and library support at all levels. However, we must be sure that the new agency can:

    a. Satisfy the intellectual curiosity of children

    b. Meet the vocational training needs of working "blue collar" adults

    c. Supply the technical and scientific needs of the specialist

    d. Meet the informational needs of a growing urban population

    e. Satisfy the recreational needs of people of all ages through books, films and records of all kinds

    f. Meet the needs of the handicapped through home-bound service, mail services, and special media materials

    g. Fulfill the educational needs of all by providing materials and assistance both for those involved in formal education and those who participate in informal educational activities as a means of self-instruction

When we consider these indispensable services, we can readily see that no other institution is equipped to provide them except the public library. It is the only logical source of continuing education for all age and economic groups and is, therefore, worthy of far greater attention and support at the Federal level.

For 100 years the local public library has offered these services of self-improvement and education for all. However, rising costs, the needless duplication of some materials, and the scarcity of outstanding professionals dictate that a larger unit of service must be accepted and encouraged. The Library System concept, which received attention in the United States in the 1960's, has many of the advantages of the larger service concept. It's implementation requires:

a. The availability of professional staff for all levels of the library operation

b. The availability of consulting and advisory services

c. The elimination of unneeded and unplanned duplication of materials

d. The building of specialized collections

e. The encouragement of greater local support

f. The involvement of the present unserved population

g. The establishment and maintainance of a comprehensive information, reference and referral service

h. The provision for in-service training to increase employee competence at all levels

In many areas libraries have co-operatively joined together to form contiguous and rather homogeneous library systems. For the most part, this is impossible in Mississippi because of the wide range of educational and interest levels and the wide difference of economic levels between rural and city dwellers. Systems in Mississippi, therefore, must constitute an even larger unit of service. A recommended population level for such a unit is 250,000 to 500,000 people.

A headquarters library should serve as the center of operations with field representatives being available for consultant services

to the smaller units of service. Power would be vested in a central governing Board, necessary as the legal basis of the public library, and this Board would control such items as budget, employment of a Director, and the formulation of policies for the System. The Board's highest duty is the employment of a competent and imaginative Director who will advance library service and provide informational services to all the constituency.

The State Commission has an important role to play in the Library structure for they are the "watchdogs" to see that no resident of the state is ever denied adequate library service, i.e. library service to meet his individual needs. They serve as a sounding board for new ideas, a generator of projects, a lobbyist for legislation, a source of continuing library education, an innovator of trends and special activities, and a leader in recruitment for the entire state. It is not the primary role of the State Commission to provide reference services, to provide circulating materials available elsewhere in the state, or to duplicate functions already being performed effectively by individual Systems.

If the library is to do its job effectively, funds are needed from the Federal government to accomplish the following:

a. Construction of buildings to replace obsolete structures and for which LSCA funds were not available

b. Development of library collections to meet ALA minimum standards of three to five books per capita

c. Development of informational centers throughout the state to satisfy the informational and referral needs of patrons

d. Staff training and development to better serve the needs of library users

after support has been only for the small, struggling library
attempting to develop a measure of service for its small constituency.
With the System concept funds should be made available to the System
to build on existing strengths rather than anticipated weaknesses.
By building on the strengths of staff and materials collections, no
resident of the State could be more than an hour away from a research
facility capable of meeting his individual needs. The channel for
such Federal funding should be the State agency, with clear adminis-
trative guidelines from the Federal government. Some suggested
guidelines might be:

a. To receive Federal funds the library System must
   serve a minimum 150,000 population (ALA Standards
   for Public Library Systems)

b. The assurance of at least $5.00 per capita for
   library support

c. Special project grants for new, innovative pro-
   jects and/or research

d. In-service training and continued education for
   librarians

e. Economics and money saving techniques as proposed
   by the State Commission

f. Development of a state-wide 16mm film service to
   serve the needs of religious, cultural, and
   educational groups throughout the state

g. The development of a Central Serials Service of
   microforms which can be duplicated and sent to
   users throughout the state

h. Development of a computer-library application
   with programs practical for the System to make
   available to smaller jurisdictional units

Roadbuilding, Medicare, Welfare reform, Foreign Aid, and Social
Security are all important--but so is library service. Libraries

and the services they offer to the total population must not be
overlooked by the President or Congress. No other program offers
so great a return on the investment as do libraries, which touch and
change the lives of so many of our citizens.

Harold J. Ard, Director
Jackson Metropolitan Library System

I speak for a silent library population---the institutionalized.

There are thousands of America's citizens who, because of physical, mental or social maladies, must spend considerable periods of time within the confines of institutions. Many times these people are the forgotten in current society and spend much of their time in loneliness and idleness. They are the mentally retarded, the juvenile offender, the mentally ill, the prisoner, the chronically hospitalized. A good library program can offer meaningful and profitable use of their time. Its value is inestimable. Perhaps, one could say that to no other type of library user must a library offer so much because no other type of patron has such a limited environment.

The institution library is the public library for its patrons, with services and materials adapted to their special needs and interests. It is because of the special needs of its users that the institution library and its requirements are unique.

The libraries within different types of institutions must offer specialized materials and services as required by their particular population. Generally speaking, a library for the mentally retarded must offer a happy environment and atmosphere with the majority of its material collection being audio-visual and tactile as opposed to primarily print. Its programs vary perhaps more than any other library's because its people are so special and require a refined understanding

and love. One such program occurred recently in a Florida
institution for the retarded.

Older women residents who use the library at this
institution *enjoy* anything about babies---books, filmstrips,
films, pictures, etc. At the end of one library session in
which babies were discussed, one lady commented in a longing
voice, "But, I never even held a real baby." The remark set
the librarian to thinking of a plan to get a real one for
the residents' next visit to the library. Kim, the three-
month-old daughter of one of the teache s, was waiting in
the library the next time the ladies came. For the next
hour, these residents got to feed, hold, and cuddle Kim and
change her diapers for the "shortest library period we have
ever had." Comments such as these were heard: "A baby!"
"A real one!" "Ah, ain't it cute!" And "Do I really get
to hold it?" No one should ever underestimate the potential
of a library for enriching life experiences.

For the prisoner, the library must offer other types
of service. He needs not only those materials and services
usually found in the public library but also those required
because of his type of confinement and social development:
legal materials, low reading-high interest level materials,
vocational information, drug information, audio-visuals,
ethnic literature, materials to augment his formal education,
etc. The emphasis must especially be on currentness, and
there must be a concentrated effort to make the library
responsive to the prisoner's special needs.

The juvenile offender should be served by a young adult's library--a lively one. The collection must include those materials especially suited to his interests as well as those required in a school library. Much of the material must be low reading-high interest level since many of the young people read several years below their age level. Audio-visual materials are essential; other feature items should include posters, comics, games, etc. The young person must be able to identify with the library if it is to offer a successful program.

The mentally ill person needs a public library which offers such services as bibliotherapy and special interest group activity. Patient involvement and participation in activities are of prime importance. Those people who are hospitalized for long periods of time require portable library service in addition to the usual services of the patient library.

Although the library programs within institutions vary, all have common, yet obvious basic needs. The most important of these is a well-qualified, personable librarian whose attributes include a genuine love of people, common sense, and initiative. Other needs are an ample budget, a well-located and accessible facility, and a defined and integral position within the organizational structure.

Few, if any, institution libraries today have reached their potential. The primary reason for this is lack of money. Since 1968 the funds provided by the Library Services

and Construction Act have encouraged and aided in the
establishment and improvement of institution libraries.
In many instances with the encouragement of these funds
institutions have established positions for professional
librarians and initiated library service with definite
intent of continuing maintenance and improvement.   In
other institutions, these monies have allowed needed
expansion of service; and in some, material collections
have been enlarged and improved.

There is still much needed in the areas of trained
personnel, collections, adequate facilities, and programming.
It is probably safe to say that no institution library can
meet established standards and requirements at this time.*
However, there is recognizable and identifiable progress in
the institution library field and with the continued funding
incentive established by LSCA, prospects for the future are
good.

I make the following recommendations:

1.   Funding for institution libraries through LSCA should
      be continued and increased.

2.   Library schools should offer programs for training
      institution librarians.

3.   Recruitment emphasis should be given to the institution
      library field.

4.   The use of LEAA funds should be encouraged for prison
      libraries, especially for legal reference materials
      newly required by the courts.

5. Responsibility for the library within an institution should be that of the institution and not of an out-side agency.

*Guidelines for Legal Reference Service in Correctional Institutions: A Tool for Correctional Administrators. American Correctional Association, 1973.

Institutions Serving Delinquent Children: Guides and Goals, U.S. Department of Health, Education and Welfare, Childrens Bureau, pages 39-42.

Manual of Correctional Standards, Chapter 31, "Library Services," American Correctional Association, 1969.

"Recommended Standards for Library Services Submitted by the Committee on Library Services to the Accreditation Council for Facilities for the Mentally Retarded." AHIL Quarterly, Spring, 1971, pages 36-38.

Standards for Libraries in Health Care Institutions, ALA, 1970.

Standards for Library-Media Centers in Schools for the Deaf, A Handbook for the Development of Library-Media Program, U.S. Department of Health, Education and Welfare, Office of Education, Captioned Films for the Deaf.

Standards for Library Services for the Blind and Visually Handicapped. ALA, 1967.

Standards for School Media Program. ALA and National Education Association, 1969.

Mrs. Andree F. Bailey
Institution Library Consultant
Florida State Library

January 12, 1973

BRADLEY MEMORIAL LIBRARY
Bradley Drive Columbus, Ga. 31906

ADMINISTERED BY THE MUSCOGEE COUNTY SCHOOL DISTRICT

January 25, 1973

Mr. Frederick H. Burkhardt
National Commission on Libraries
and Information Science
1717 K Street
Washington, D.C.   20036
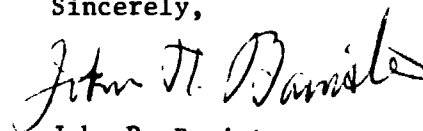
Dear Mr. Burkhardt:

With this letter I am enclosing at best part of the information re-
quested in your letter of January 15, 1973. It has been compiled by
the three professional department heads - Circulation, Extension, and
Fine Arts) - whose knowledge impinges most directly on your initial
goals and priorities for study and action.

For a little less than one year, we have been (somewhat experimentally)
trying to reach the illiterate rural users in three Southernmost counties
served by this regional library. These are, of course, extremely diffi-
cult people to reach and our most successfull approach has been in cooper-
ation with existing agencies - Neighborhood Centers, Adult Education, WIN
Programs, and Health Departments - in supplementing their activities with
AV media. Most of the details are spelled out on the attached pages.

Plese let me know if we may help you further.

Sincerely,

John R. Banister
Director of Libraries

JRB/jhm

CIRCULATION DEPARTMENT

I. USERS

1. Urban dwellers; school teachers; Blacks; students (high school through
graduate levels); military personnel; businessmen; study clubs (Century Club,
for example); disadvantaged persons; the aged; geneologist; church groups.

2. Informational needs:
A. Urban dwellers - as a whole, desires best-selling popular materials
on suc' subjects as cookery, gardening, politics, etc.
B. School teachers - books dealing with the teaching of subject special-
ties along with popular works on education and those books that deal with
learner problems. A great demand exists for scholarly materials on educa-
tion since most teachers are returning to school for a Master's Degree.
C. Blacks - Afro-American heritage.
D. Students - materials dealing with a wide variety of subjects to support
the ever-increasing importance of individual research.
E. Military - recreational reading in addition to a keen interest in books
dealing with military leaders and subjects. The military community at pre-
sent is also very interested in materials on race relations and drug abuse.
F. Businessmen - desire books on such topics as the stock market, real estate
transactions and investments, accounting, administration of the small business,
personnel administration, salesmanship, etc.
C. Study Clubs - usually select a topic with a broad application such as
"American authors" or "China".
H. Geneologists - continually request more comprehensive coverage of surrounding
states and inclusion of more family histories.
I. Church groups - all types of religious books as well as those controver-
sial books that deal with the moral aspects of human life.
J. The Aged - large print books are in great demand - we need many more of
these.
K. The disadvantaged - a great need for materials to prepare them for a more
gainful life - career information, typing and shorthand manuals, high-school
equivalency examination preparation manuals, books on how to get better jobs,
write resumes, etc.

II. ADEQUACIES AND DEFICIENCIES

1. Circulation services consist of (1) insuring fair use of materials; (2) opera-
ting a reserve system that allows for searching and location of materials not found
on the shelf; (3) maintaining physical control of the stacks; (4) keeping the
book stock in adequate supply and duplication to meet patron demand as well as
weeding out ephemeral or out-dated material; (5) purchasing books as outlined by
guidelines of the selection policy to meet the criteria of quality of patron demand;
(6) assisting patrons choose appropriate reading material; (7) helping the patron
locate a work in the catalog and on the shelf; (8) compiling subject bibliographies
of library holdings for agencies and organizations.

Comparison:

A. Our most competent area is perhaps supplying current materials on popular subjects to meet the informational and recreational needs of the "average" middle-class urban dweller. However, scholarly works are in great demand because so many people are continuing their education either in a formal program of study or by means of more informal methods such as stufy clubs. We fall short in meeting demands on this more sophisticated level, since we lack materials in sufficient scope and depth to satisfy the independent research requirements of these patrons in such areas as literature, education, business administration, biography, and history.

B. Materials also need to be supplied in greater duplication, not only to meet the demand of pat: s directly using the main library, but also to meet the ever-increasing demands of extension programs. Rising costs of books have necessarily forced the smaller county libraries to lean more heavily upon the regional headquarters for materials and we therefore find ourselves without enough copies to go around.

C. Greater emphasis needs to be placed upon satisfying the needs of the individual parton. Sufficient staff should be present to give each patron the type of assistance he really needs - from instruction on how to use the card catalog, to location of material on the shelves, even to advising him about the preparation of the research paper and the arrangement of the bibliography and footnotes.

D. Moreover, although we have a commitment to serve the middle-income, high-school or college-educated individual, we also have an obligation to serve the disadvantaged person, In order to encourage the disadvantaged to use the main library facility, it might be feasible to build a "self-improvement" section featuring materials oriented toward the school drop-out, such as multiple copies of publications dealing with studying for the high-school equivalency examination, manuals of instruction on typing and shorthand, books on how to improve your English and math, guides on how to study for the Armed Forces Test, books on careers, beauty, charm, and personality. Perhaps an area such as this would help bring non-users to the library.

E. Also, with more patrons using the library (at least our circulation is larger) books wear out faster and the percentage of books lost in circulation continues to rise. This means additional funds are needed to purchase replacement copies.

So essentially it still comes down to the same argument - libraries need more money for expanded resources and services and additional program and personnel.

V. I just want to comment that there is certainly a need for the Commission to recommend that some agency undertake the preparation of a publication that would report in detail the methods by which libraries across the country have adapted computer technology to library operations through 1972 and continue to up-date the publication at yearly intervals for the beneit of the library profession.

<div align="right">
Mrs. Sandra Ott
Circulation Librarian
</div>

1. Summer Reading Programing

2. Bookmobiles service to rural areas (go to homes of people who
    cannot get to library;.

3. Libraries in counties - should be open at least 40 hours a week.
    Pay should be brought up to current pay scale of clerial help in
    the headquarters library. (With State and Federal Aid)

4. Quitman County - Service to this very rural area

5. Separate libraries should be established in counties where the
    library is in the high school

6. Monthly film program for children to get them interested in the
    library.

PROPOSAL: SUMMER LIBRARY PROGRAM FOR THE SCHOOL AGE CHILDREN
            OF CHATTHOOCHEE AND STEWART COUNTIES

SPONSOR: CHATTAHOOCHEE VALLEY RECIONAL LIBRARY, STEWART AND
            CHATTAHOOCHEE COUNT" SCHOOL SYSTEMS

REASON: (1) ENCOURAGE USE OF LIBRARY BY MINORITY AND
                 DISADVANTAGED GROUPS

            (2) TO COOPERATE WITH THE COUNTY SCHOOL SYSTEMS
                 IN AN EFFORT TO KEEP READING AND LITERARY
                 SKILL FROM REGRESSING DURING THE SUMMER MONTHS

DURATION: TEN WEEKS, 9 A.M. to 5 P.M. Monday through Friday

METHODOLOGY:

            A full time employee with library training will be employed
            at each of the Richland, Lumpkin, and Cusseta library branches
            to provide reading guidance, films, and sponsor a story hour
            (daily). The bulk of the children are expected to be in the
            elementary grades but the program will be open to high school
            and junior high school students as well. Bus drivers from
            each of the two school systems will be employed in their dis-
            tricts to transport children to and from the libraries. Each
            bus route will be covered at least once a week so that each
            child will have an opportunity to visit the library weekly.
            The bus driver will transport the child to the library for a
            halfday session and return him to his home.

The librarian will be allowed planning time to preview films from the Bradley Library and to plan story hour sessions for elementary children.

The program will be publicized through local news media and through the schools by written notices to parents explaining the program and bus schedules. Children attending the program on a regular basis will be given a certificate stating same.

JUSTIFICATION:

Both Chattahoochee and Stewart Counties have similar problems. Both have an extremely high proportion of economically disadvantaged persons. There is a high non-white to white racial balance in Stewart County. The typical child attending the schools in each county system at the 5th grade is 2 years below the average reading level norms established nationally for his grade.

The schools, in fact the entire county governmental structure, are poorly financed because of the lack of taxbase; and the schools are closed during the summer months. The bulk of the students are not oriented towards independent reading habits and without encouragement and guidance it is very likely that reading skills build during the current school year, as in past years, will have to be retaught next fall if there is no summer program available.

Stewart County has a population of 6,511 or 14.4 people per square mile. The median income per family is $4,183 with 43.2% of the families having less than official poverty level incomes. The population of 4,200 people are nonwhite. Two-thirds of the total.

Chattahoochee's statistics as quoted from the 1970 federal census do not clearly reflect the living conditions and economic status of many of the county residents due to the inclusion of Fort Benning personnel and their families as part of the county's citizens. According to a survey of the county by the Lower Chattahoochee Valley Area Planning and Development Commission in 1968: "In all probability the county's annual family income might be more like that of Stewart and Webster Counties. Namely 60-80% of the families would earn less than $3,000 per year." The 1970 census lists the Cusseta Division of the county as having 2,085 residents, 832 nonwhite. Chattahoochee's problems are compounded by the fact that although military personnel from Fort Benning live in the area they live in nontaxable mobile homes and spend their money in Columbus. The children go to school in Cusseta at the expense of the permanent residents. In addition most of the county's land is nontaxable federal property.

EVALUATION:

Contrast the retention rate of reading skills earned this
past year as against rate in previous years for all students
who attend the summer reading program on a regular basis.

COST:

	Chattahoochee County	Stewart County	Total
Transportation	$ 1,000	$ 2,000	$ 3,000
Librarian	720**	3,600*	4,320
Materials	1,000	+ 2,000	3,000
	$ 2,720	$ 7,600	$ 10,320

* Based on $3.00 per hour for 3 librarians with undergraduate
or graduate degrees.

** Based on $1.80 per hour for one librarian without undergraduate
degree.

R. Edward McCabe, Jr.
Extension Librarian

FINE ARTS DEPARTMENT

I.   USER NEEDS

    1.   Major Group or types of users whose particular information needs
          demand special attention are:
          (a)   The Economically Disadvantaged (Children-Adults)
          (b)   The Culturally/Educationally Deprived (Children-Adults)
          (c)   The Aging
          (d)   Rural Minority Groups (Negro)
          (e)   The Youth

    2. Information Needs of These Users:
       (a)   Instructional, Informational,Educational "audio-visual"
             materials (films, sound filmstrips, recordings, tapes, maps)
             for basic education classes for children and adults subject
             areas: reading, languages, grammar, mathematics, geography,
             social studies etc.
       (b)   Informational audio-visual materials is subject areas of health,
             consumer education, drug abuse, alcoholism, nutrition, family
             planning, good grooming, career development, social problems,
             budgetmaking, cooking, sewing child care, etc.
       (c)   Recreational audio-visual materials of interest to the aging,
             travelogues, arts and crafts instruction (e.g. handicrafts such
             as crocheting, knitting, quilting, ceramics, candlemaking,
             flower arrangements, gardening, canning, cooking, decorating,
             entertainment type films such as light humor, sports, westerns, etc.)
       (d)   Black studies audio-visual materials, e.g. biographies, history,
             contributions of Blacks to American history and science, Black
             Arts, et.

II.   ADEQUACIES AND DEFICIENCES OF CURRENT SERVICES

    1.   Adequate collection of A.V. materials in following subject areas:
          drug abuse, job training, American history, sex education, consumer
          education, Black History and studies.

          Deficiencies in collection of A.V. materials in following subject areas:
          Science, entertainment films, arts and crafts, children's films,
          nutrition, home safety, grooming, driver education, child care,
          films for elderly, discussion films, home nursing, basic mathematics.

          Current services are adequate in so far as circulation and booking
          of materials and equipment, and in transporting A.V. materials and
          equipment to borrowers in counties in the region. Also, services of a
          projectionist to the disadvantaged are supplied when requested. Services
          are deficient in so far as deficiences in the collection of materials
          exist - where subject areas are inadequately covered patrons needs cannot
          be met. Also, the need exists for additional equipment and trained staff
          and adequate space.

II.   Adequacies and Deficiences of Current Services (cont.)

2.   Inadequacies and deficiences in the materials collection and services
may be corrected by the purchase of films, filmstrips, slides, etc.
in subject areas needed. Also, additional equipment and personnel
would enable us to better serve patrons. Presently with the use
of LSCA funds some of these deficiences are being corrected. Addi-
tional personnel with knowledge of a.v. collection and services
will be helpful in acquainting the pattons of available services,
and training reliable persons employed to work with the disadvantaged,
e.g. WIN project, Neighborhood Service Centers, Adult Education, etc.
in use of materials and equipment.

3.   Our present program of service to the educationally, culturally,
economically disadvantaged was begun FY 72 and is continuing in
FY 73. It is our intention to continue this service and to
expand the program to better meet the needs of these patrons.
Also, further cooperation will be attempted with other agencies,
in the four counties comprising our region, e.g. health, education,
welfare, drug centers etc. It is our intention to complement their
programs by providing a.v. materials and equipment needed and to
serve as a resource center for these agencies.

III.   Patterns of Organization

1.   Agencies including those in planning, health, welfare, education
and drug abuse in the four counties comprising the region were contacted.

2.   Determined greates areas of need (a) education of disadvantaged
(both children and adults) (b) drug abuse education.

3.   Aim of Project (a) to cooperate with agencies e.g. Adult Education
and Rural Schools in helping to improve reading abilities of the
Disadvantaged (b) to cooperate with WIN Projects in vital areas
of training needed (c) to cooperate with health agencies.

4.   Cooperation to consist of supplying books, audio-visual materials,
A.V. equipment and other needed materials.

IV.   Financial and Legal Support

1.   The slogan adopted for the cooperative project is: "This library
is helping all of us to help ourselves."

2.   The financing of this project was made possible by the receipt of
our Federal allotment for FY 1971-72 (LSCA) and is continuing by
means of Federal funds received for FY 72-73.

V.   Technology

1.   When this project was begun it was quickly ascertained that the
"written" text was not sufficient but need to be complemented and
supplemented with audio-visual materials. Many of the persons
served by the above agencies and by the library - especially the
adults - have very little formal education and training. Some could
neither read nor write. Many were of the Black race and were culturally
disadvantaged as well as educationally and economically disadvantaged.

V. Technology (cont.)

It was found that by the use of the media of audio-visual - films, filmstrips, recordings, slides etc. - these persons were better able to comprehend and their learning was reinforced by the use of the multi-media approach to training. In evaluating the success of the multi-media approach in educating and training the disadvantaged, it is felt that additional and continuing federal funding is necessary in order to maintain the audio-visual services as needed.

VI. Human Resources

1. Qualified persons were enlisted by the various agencies to carry out their programs.

2. Certified librarians with Master's degrees in Library Science were in charge of selection, acquisition, accounting, and circulation of the a.v. materials to the various agencies. Qualified projectionists and library clerical assistance is given when requested. Films and equipment are maintained and house (although there is a desperate need for additional space) by the library and staff.

Mrs. Edna Parker Grant
Fine Arts Librarian

Marvin L. Barron, D.M.D.

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POST OFFICE BOX 158

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Marvin L. Barron

MARTINSBURG-BERKELEY COUNTY PUBLIC LIBRARY

MARTINSBURG, WEST VIRGINIA 25401

January 26, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

Dear Sir:

Thank you very much for your letter of January 9, 1973. I appreciate the opportunity to submit written testimony to the National Library Commission on the six goals and priorities selected by the Commission for study. It appears that my experience with libraries and library administration would restrict my testimony to financial and legal support. Further restrictions on my testimony should be noted. My only experience and first-hand knowledge of library financing is that gathered by twenty years of association with libraries in the State of West Virginia. This presents a very severe limitation and makes what I have to say of doubtful value as the people of West Virginia have the poorest track record in the Union (except for Mississippi) for library financial support. Perhaps, however, the struggle of West Virginia libraries for greater recognition from state and local funding agencies would be of some help to the National Commission and to other states with some of our problems.

The socio-economic background of the people of West Virginia for the past one hundred and ten years has simply not developed the type of environment condusive to intellectual attainment. The state itself was born out of wedlock, so to speak, from the cultural headquarters of the East, the State of Virginia. The poor farm land of the mountain valleys coupled with the height of the mountains prevented industrial growth, kept our people mortaged to the hilt for years, making survival the most important aspect of life. Surrounding states grew from rich soil and diversified economic opportunities while West Virginia, for the most part, was trapped by absentee ownership of woodlands and coal mines. While our neighbors were developing education, transportation, and cultural institutions we were being exploited and suffering in poverty. Unenlightenment and severe partisan politics acted as co-conspirators.

In a great tax reform in 1933, the legislature permitted an amendment to the constitution freezing the tax rates on real estate and personal property to those of that deep depression year. Since 1933 state and local taxing agencies (municipal, county, and school board)

have only been able to increase taxes by reevaluation and authorized excise taxes. In the meantime, the population of the state decreased by 6.2%.

West Virginia libraries have been financed in a hodgepodge fashion but mostly through charity. Library-minded people had only Women's Clubs for leadership and, as spotty as this was, it was responsible for the development of a great many of the libraries we have today, our own in Martinsburg included. The role of library development in our state by these Women's Clubs has never been fully recognized, but it should be as many communities in our state owe these groups a great deal. Since direct tax money cannot be used, libraries of the state depend upon appropriation from the taxing agencies which, at best, is capricious. Therefore, the quality of library service varies in each county according to the resources of the county. A way to subvert this system has been used by five counties out of fifty-five. That is to have a special bill passed in the legislature setting aside small percentages of local municipal, county, and school board budgets for public library support. It is impractical to carry this idea beyond a county-by-county basis as most counties and municipalities cannot afford a priority by any group.

By 1960 the state had only two credible libraries: Charleston and Huntington. The Library Services and Construction Act was the beginning of state-wide library service in West Virginia, such as it is.

The West Virginia Library Commission was authorized in 1947. However, it was not until 1949 that even a small budget was provided for it. In 1963 L.S.C.A. doubled this budget and it started being heard from about the state. In 1965, when construction funds were added to L.S.C.A., two new libraries were built for the first time since the days of Carnegie. Since then some of the population centers have built libraries. Notable exceptions are Beckley, Parkersburg, Huntington, Fairmont, and Clarksburg. Thirty percent of the population has no service and none of the population has adequate service even by our own standards. By 1969 state support had risen to 16¢ per capita. In 1972 this had risen to 20¢ for services and 25¢ for construction. Local support rose to $1.25 per capita state-wide in 1972.

The future looked good for West Virginia libraries until the loss of L.S.C.A. funds began to threaten. In more ways than one the continued growth of library service in West Virginia depends on L.S.C.A. We not only need the infusion of Federal money directly, we also need a strong state agency and in West Virginia the state agency is practically lost without Federal help.

Hoping that this testimony will be of some benefit to you, I remain

Sincerely,

C. E. Campbell Beall, Chairman
Martinsourg Public Library Commission

CECB:bg

Jane Black, Director
Lynchburg Public Library
Testimony for the National Commission on Libraries and Information Scien

I. Users

A library is a resource unique in public service. It must respond to human needs. When it does so properly it can contribute to the beneficial growth of society. The library is in the center of a media, knowledge, technology, and leisure time explosion. Although many of our actual and potential patrons are becoming better educated, the numbers of disadvantaged are also increasing. We are assuming more services than ever before: outreach, hospitals, nursing homes, jails, mental institutions, the handicapped, the aged, migrants, the homebound.

Because of this proliferation of library materials and services, basic goals of the library must be redefined. We need to coordinate our services with our funding. We need purposeful self-study, evaluation, and planning to determine how best to match our idealism with our realities. We must decide to what extent we should provid services, and what limits should perhaps be placed on our lateral growth. This would seem to be a goal which would best be defined at a regional, state, or national level in order to avoid duplication of services between ourselves and other public agencies.

We measure our library services and justify their existence by statistics which measure quantity to the detriment of quality. Surveys, and they proliferate steadily, are not measuring adequately the relationship between books and people. We need less, or at least better, coordinated statistical data, and more data based on reader satisfaction.

We need a new approach to identify our resources to determine not only now to serve the various types of users, but also the levels of need that exist in individual users in unique ways. Our abilities must be directed towards recognizing these various needs more effectively.

However adequately these goals are met is affected by the library materials available. We occasionally need not more materials, but better ones than are obtainable. Publishers should realize a responsibility in this area. They are perhaps misled since we select materials from what is currently available. They should not be led to believe, however, that we are exercising a free choice. It would be to the greatest benefit of everyone, publisher, librarian, and user, if there were some procedure in which more information about the materials needed could be made known to publishers. Authors, educators, publishers, and librarians need to cooperate on a national level to define user needs. The individual library cannot solve this problem. For example, one critical area is material for the functional illiterate, the inadequately educated, the socio-economic and culturally deprived. We are often faced with materials that are repulsive, condescending, and irrelevant. We do not have enough materials of adult interest with simple vocabulary. Publishers should be encouraged to seek out authors capable of contributing to this level of reading. They should also be encouraged to publish certain materials in multiple formats. For example, children's books with a high level of content could be published in an adult format so that we do not demean an individual by sending him to the children's department or giving him an obvious

hildren's book in the adult collection. Publishers should consider within this format a slightly larger type size which would enable a better visual grasp of the material. Multi-media, visual aids, and materials intended to stimulate reading and learning will never have the impact and satisfaction that a simple book with solid content can have for this user.

In relation to user needs we should also consider establishing a coordination of services for public school students. Frequently, libraries receive demands from students for books and services which would be available from their school library if that library were more accessible to them, either during school hours or after. This problem requires not only duplication of materials, but places the public library with demands from students which are met at the expense of service to the general public, thus discouraging when they use the library.

We should also consider user need in connection with the circulation of library materials. Circulation implies that a book not only goes out but that it comes back. Replacing books not returned or stolen is a horrendous burden, not only in terms of the expense of replacement, if the item can be replaced, but also a burden to the library users. Most of the items missing are those most in demand, and thus deprive other users of what they want when they need it. There should be some national re-emphasis on the library as a lending re_ource. Programs which encourage the giving away of books should be clearly identified as being distinct from libraries.

The library as any natural resource must be nourished properly. Its growth will be determined by the depth of emotional and intellectual levels

it can reach. Its grow   should be measured by the growth of our society.

VI. Human Resources

More accredited library schools and more librarians are not satisfying library manpower needs. Many of the now existing schools need to be upgraded. We need graduates with basic skills, primarily, a knowledge of books, materials, and technical services adaptable to any type of library. This professional competence should be sharpened on the job rather than learned there. Applicants to library schools should be more thoroughly screened. The students must be personable, flexible, mature, enthusiastic, concerned, and full of common sense. This cannot be taught or learned on the job. Undergraduate education should be broad enough to encompass a variety of disciplines so that library education can be unique to librarianship. Specialization should be left to a second masters degree, or a sixth year program, and continuing education.

Copyright

The purpose of copyright is to protect. The individual being protected should be allowed to determine the length and degree of protection he feels necessary. There should not be restriction, but freedom of choice, on the part of the author to invoke whatever time limit he chooses. An exception would be materials which are produced under public subsidy, and should, therefore, be in the public domain.

Mrs. Jane Black, Director
Lynchburg Public Library
914 Main Street
Lynchburg, Virginia   24504

Statement to the National Commission on Library and Information Science
By Richard W. Boss, Director of Libraries, University of Tennessee/Knoxville

The Southeast lags behind the rest of the nation in research activity. One reason is the virtual absence of distinguished research libraries.

The more than four million citizens of Tennessee do not have a single distinguished research library to serve them. The largest library in the state, that of The University of Tennessee/Knoxville, has a collection of only 1.1 million volumes, only 49 per cent of the number of volumes an institution with its enrollment and number of programs should have, according to a commonly accepted formula.*

Several states in the region have institutions with substantially better research libraries in relation to this formula:

Virginia	122.91%	Florida	72.85
Georgia	92.63	Kentucky	72.57
North Carolina	92.25	Tennessee	49.04
Louisiana State	82.10	Florida State	46.04
Alabama	80.26	AVERAGE	78.96%

The University of Tennessee/Knoxville would have to add over 686,000 volumes to reach the average of the above group.

The Tennessee Higher Education Commission, using STANDARDS FOR COLLEGE LIBRARIES, has identified a deficiency of one million volumes in the other publicly supported institutions of higher education in the state.

There is, therefore, considerable concern in Tennessee over the decline of federal support for the development of college and university library collections.

The Commission should seriously consider recommending the renewal of the federal commitment to college and university libraries, especially research libraries.

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*Washington (State). Office of Interinstitutional Studies, A MODEL BUDGET FOR PROGRAM 05 LIBRARIES. Olympia, Washington. The Evergreen State College, March 1970.

Each state should have at least one distinguished research library, not only to support work within a single institution, but more importantly, to support education, industry, and government throughout the state in their research efforts.

Our nation will be strengthened if individuals and institutions are not handicapped because they're located in a region or state with an economic base less substantial than that available elsewhere.

January 29, 1973

Mr. Frederick H. Burkhardt
Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C.   20036

Dear Mr. Burkhardt:

I welcome this opportunity of being able to present statements to the
National Commission on Libraries and Information Science relating to li brary
service.

It is my firm conviction that the public library should continue to meet
its traditional responsibilities but should also develop programs and methods
to meet the needs of the many non-users.

'The Gallup Poll, conducted for the National Commission on Libraries
in 1967, reported only 30 percent of the adult public could be called library
users. " As an institution conceived to "provide service to all" the public
library obviously is not attaining its full goal. In actuality, it is serving a
select group of users because the non-users are not educationally or emotionally
equipped to make use of present library services or the library has failed to find
the type of programs which would appeal to these non-users.

Various studies have described library users, and its generally agreed,
that some members of every age group are library users. Users might also be
classified by profession such as students, housewife, businessman, teacher,

auto mechanic, etc. Some people from all these groups use the library and some of them do not. It is necessary to decide which of these groups utilize library services more than other groups. From a survey of metropolitan public library users, Mary Lee Bundy concluded· "... public libraries have essentially been marking time while dramatic changes were taking place in their communities in the U. S...." This is because in large measure they are still tied to traditional commitments and to traditional clientele." "The adult clientele can be characterized as upper middle class, rather than a wide general public."

Groups being served most effectively by the public library according to 100 practicing librarians in a survey included the middle class general reader, children, students and individuals who seek the educa onal and cultural services of the library. Non-users included the disadvantaged and minority groups, home bound and institutionalized, foreign population, physical and mentally handicapped, illiterates, and senior citizens. These groups are offered services by some public libraries but they are unable to make use of the library in its traditional sense.

Its not easy for the public library to effectively meet the informational needs of these non-users. Their needs must be identified, evaluated, and a cost in dollars and time established to effectively structure a program of service that has a reasonable chance of producing the result s desired. It would be hoped that some method might be devised to measure the effectiveness and quality of such programs. It is my feeling that libraries at the present time, do not have the answers although they have been willing to experiment and reach out in attempts to give service but these programs are usually made possible by a special grant and cease operation when the grant is not renewed. In many cases such programs are written up with a great deal of fanfare at the inception but no follow-up articles are written and given general distribution to evaluate the programs and explain why they did or did not achieve all of the desired goals. It is important to know why these programs were not continued at the expense of traditional library programs if the budget was the determining factor. This observation is not made in criticism but is intended to point out the need for librarians, trustees, and those appropriating funds to have a better understanding of what pitfalls to avoid and what reasonable goals can be attained.

The Jacksonville Florida Public Library System initiated its federally funded Library Operated Outreach Program in 1970 in an attempt to serve the disadvantaged who have not made use of traditional library services By sending vans loaded with books, films, and workers into pocket ghetto ar   LOOP reached many non-users. During the summer of 1972, LOOP reached 2   people.

In many cases, the non-user is unable to read and the program "each one teach one" has been used with some degree of success in many communities. Although individuals and volunteer organizations are working in this area, it seems to me that the problem must be attacked by the schools in the early years of the child.   Most libraries do not have the staff trained in remedial reading problems to maximize their efforts for the most effective results.   Libraries should offer the materials needed by the person after he or she has a basic reading knowledge.   The school's program, of course, should be extended to the illiterate adults and I am sure there are many ways in which libraries could cooperate in providing space for classes and providing the necessary materials to be used in connection with such classes.   Actually, there is a great dearth of material of the high-interest, low vocabulary type directed to the adult person who is trying to learn to read.

Another special group that should be reached by library service is the pre-school children.   The pre-schooler is in his formative years when reading habits begin to take shape.   If his needs can be met at that age, he will tend to develop a pattern of library use.   It must be recognized that the needs of a black urban ghetto dweller child may be different from a white urban dweller child who has different cultural background.   Again, I wish to emphasize that in attempting to serve the non-user the public libraries should not so redirect their efforts so that current users needs are ignored.   Hopefully, the movement of the non-user to the user group will increase as more people learn to read as a result of greater emphasis being placed on reading skills in the early years of school, achieve an improved financial status, and have more leisure time.

In considering patterns of organization, serious consideration should be given to the establishment of regional libraries to serve multi-county areas and cutting across state boundaries when necessary.   Although this is not a new idea, the plan has not been implemented often enough and many small counties are still unable to provide public library service because the tax bases of the communities are too limited.   In an age when we have great concern for the non-user it is distressing to note that entire counties go without library service.   Although a person may be able to obtain a book by mail through the state library for a special need, this does not take the place of having libraries within the local communities.

In order to set up regional libraries, it will be necessary to cut across governmental boundaries, define and designate regions.   These regions should not be exclusively for the libraries, but should be used for providing other governmental services.

Finally, the public library as a service institution needs this national study so our needs can be identified, goals agreed upon, and the means provided to accomplish these goals.

Sincerely,

Harry Brinton
Director of Libraries

HB:lt

DEPARTMENT OF HEALTH EDUCATION AND WELFARE

REGION IV

50 7TH STREET N E

ATLANTA GEORGIA 30323

A statement to the National Commission on Libraries and
Information Science by Shirley A. Brother, Library Services
Program Officer, U.S. Office of Education, Region IV, DHEW,
Atlanta, Georgia, January 23, 1973

Mr. Chairman and Members of the Commission:

My comments will be directed to patterns of organization

particularly in the area of library cooperation in the south-

eastern states in which I am working.

Library development in this section of the country has had

as an integral part the spirit and practice of cooperation. This

has been due in part to limited resources and the need to

stretch those available as widely as possible, to the library

leadership, to the development of schools and public libraries

on a county basis or larger unit concept, to the atmosphere in

which the leaders were accustomed to working together. Until the

past few years this library cooperation was informal without

structured agreements among the different types of libraries.

Forces both within and without the library sphere have resulted

in formal arrangements among libraries, expansion of union catalogs,

network systems to locate and make available special resources.

Planning for service and library education is a part of the

regional development. State and Federal funds have developed

formal rapid communication networks using the resources of all types of libraries and tieing in the general network of the state library agencies with the medical library service networks. The three major union catalogs in At'anta, Georgia; Chapel Hill, North Carolina; and Nashville, Tennessee are supplemented by individual library catalogs on microform such as the South Carolina State Library program of microfilming the major public and academic library card catalogs and the Georgia Institute of Technology program of a catalog on microfiche are examples long time and more recent means of wider use of resources.

During the past three years five of the eight States have had legislative action to adopt the model interstate library compact to assist library program development across state lines. This is one phase of library development which is forcing its attention upon libraries. A program has been initiated under the compact between the Northeast Regional Library, Mississippi and the Shiloh Regional library, Tennessee. Planning and development districts which are crossing state lines such as in the Chattanooga - North Georgia; Columbus, Georgia - Russell County, Alabama; Memphis, Tennessee - North Mississippi - Arkansas section; Charlotte, North Carolina - Rock Hill, South Carolina, are ignoring governmental jurisdictional lines which library service has followed. Service arrangements must be formalized. Common interests among librarians have resulted in regular meetings of librarians in the panhandle of Florida, southwest Georgia and southeast Alabama is a pattern which has come forward.

The need and desire to improve services has caused so many groupings of academic libraries that consortia are inter- mingled and so numerous that it is difficult to identify them. The same is true of other types of libraries as well as the crossing of types of libraries.

In fiscal year 1972 each state library agency developed a state plan for library development under the Library Services and Construction Act as amended (P.L. 91-600). Each plan included a needs assessment section which indica is that more attention should be given to this phase of the planning process. The Southeastern States Library Cooperative Survey which is underway will provide more complete information which may be used as a bench mark and a base for future planning within states and on a regional basis.

The Southeastern Library Association, the state library agencies, and the state library associations have initiated the survey carrying on the precedent of the earlier southeastern states Library Cooperative Survey 1946-47. The present survey is expanded to meet present and projected uses of the information. It carries on the practice of cooperation which is a regional concept in a natural grouping of states. The possibilities

for planning will be unlimited based upon a most comprehensive

inquiry which will provide a more complete picture of the existing

situation. Out of this cooperative venture will come even

greater efforts and more productive results.

Thank you for the opportunity to present these remarks.

Respectfully submitted,

Shirley A. Brother
Library Services Program Officer
Department of Health, Education & Welfare
Region IV
50 7th Street, N.E.
Atlanta, Georgia 30323

GREENVILLE COUNTY LIBRARY
300 College Street
GREENVILLE, SOUTH CAROLINA
29601

January 25, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries
and Information Science
Suite 601 - 1717 K Street, N.W.
Washington, D.C.   20036

Dear Mr. Burkhardt:

I appreciate the invitation to submit written testimony prior
to your Southeastern regional hearing on 7 March 1973. I have se-
lected one area for consideration and I may not have interpreted
the section as it was intended but I'm submitting my statement for
you to handle as you see fit.

You have asked laymen, as well as professionals, to submit
statements so perhaps some background information is needed. I am
a graduate of the University of North Carolina Library School and
I began my career on the staff of the Furman University Library as
a circulation and reference librarian on the men's campus and later
as head of the library at the Woman's College.

In 1951 during the Korean crisis, I established a technical
library for the Army Air Support Center at Fort Bragg, North Carolina.
From 1960-1962 I served as head librarian of the Donaldson Air Force
Base Library. While at Donaldson I was recognized as the outstanding
librarian of the Military Air Transport Libraries in the Continental
United States and was awarded the John Cotton Dana Award for relating
the base library to the needs of its personnel and for coordinating
its program with base activities. From 1963 to 1970, I served as
a part time reference librarian on the staff of the Greenville County
Library. In 1970 I became the Director of Community Relations and
in 1972 I received another John Cotton Dana Award for a well con-
ceived and executed beginning public relations program to acquaint
county residents with library services.

I enjoy trying to get people in the community to use the library
because I feel that is what librarianship is all about.

I am enclosing my comments and I do hope your meeting will be
a success.

Sincerely,

Verena L. Bryson
(Mrs. W.J. Bryson)
Director of Community Relations

GREENVILLE COUNTY LIBRARY
300 College Street
GREENVILLE, SOUTH CAROLINA
29601

January 25, 1973

TO: Mr. Frederick H. Burkhardt, Chairman

FROM: Verena L. Bryson
         Director of Community Relations

Recommendations and comments in regard to patterns of organization:

In my view there should be more cooperation between all tax supported agencies - such as school libraries and public libraries; parks and recreation facilities and libraries; agencies of the federal government and libraries because there is too much duplication of similar services. Private business and industry such as banks and savings and loans and textile concerns should also work more closely with libraries using their advertising budgets to underwrite services provided by libraries, museums, etc.

Some instances where I have tried to work in these areas are:

1. The City of Greenville Department of Parks and Recreation is applying through HUD for a Neighborhood Facilities Project - a $76,000 structure, multi-purpose in nature, of approximately 5,500 square feet. If this application is approved the library will use part of this building in a low income area of the city for housing a paperback collection, records, providing stories for children, etc., rather than trying to provide a branch library for this area.

2. Internal Revenue Representatives will visit all the branch libraries in Greenville County on a particular day in February to help people fill out their income tax forms. Some of our branches are in small towns, the library is centrally located and provides ample parking. If people take advantage of this service Internal Revenue will set aside time in March and April to revisit these branches bringing their services to the people where the people are located.

3. We are working with the Retired Senior Volunteer Program, a Federal agency and we find volunteer jobs in the library for some of their applicants.

4. The Greenville Library is the resource center library for a five-county region in the Piedmont section of South Carolina in the area of business, science and technology. The South Carolina State Library has employed a Regional Reference Librarian to be the contact person

between the Greenville County Library, other libraries, and the
State Library as well as area business firms. To date this program
has only had the librarians salary funded and no provision for
promoting the program.

5. Organizations, principally banks and savings and loans have been
    underwriting library brochures, and directories giving information
    to the public at large as to programs. services and material available
    at the library.

    I hope these recommendations and comments are pertinent to the
    questions you are trying to answer. If I can be of any further
    assistance please do not hesitate to call on me.

                                    Signed _____
                                              Verena L. Bryson

VLB/jw

Educators today have the opportunity to use a bewildering

variety of technological means to enliven, speed up, and enhance the

significance of learning experiences.   Teachers and library media specialists

have found that skillfull incorporation of library, audiovisual, telecommuni-

cation, and other instructional technology services are some of the best

ways to engage and sustain the active participation of students.

Now more than ever libraries, both school and public, are not

simply repositories of books, but are active resource centers where

specialist advise and devise appropriate media techniques and methods

for given classroom situations.

Consequently, both entering and prospective students and educators

who wished further training have asked Alabama Agricultural and Mechanical

University about a curriculum for library media.   These inquiries led to the

establish.nent of the Graduate School of Library Media, offering Master

of Science in Library Media (MSLM) degree. Through a generous grant

by the W. K. Kellogg Foundation, this graduate program is directed toward

developing library media specialist competent in both the theoretical and

practical aspects of media resources.

This program provides elementary and secondary schools with

trained professional. who can organize, develop, facilitate, and evaluate

a multiplicity of approaches for student learning.

The physical facilities were planned for our program---7,000

square feet of space--classrooms, offices, conference rooms, an auditorium,

a demonstration library, and a media enter---were especially designed

and equipped for this new school's instructional program. Our demonstration

library presently has some 4,500 volumes in its professional collection,

including back issues of journals in specific fields of study, and 5,353

volumes in its comprehensive collection of literature and related materials

for children and young adults.

In addition to books and journals, the School's media center has much of the hard and software needed in developing and utilizing media resources. Slide, filmstrip, overhead, opaque, and motion picture projectors are available, as are educational and closed circuit television facilities, phonographs and audiotape recorders, still and motion picture cameras, microfilm and microfische projectors, and other similar equipment.

To back up the special demonstration library for the School of Library Media, the University's general library has the finest library plant and collection--over 1/0,000 carefully selected volumes-- of any university of its siz in Alabama.

A philosophy that the School of Library Media is an instructional service agency for all areas and departments of the University has made the School the research and distributio center for all types of instructional aids. Students, faculty members, and others served by Alabama A. & M. have access to both print and non-print materials through the School's service function.

The physical facilities of the School of Library Media creates an atmosphere that not only promotes learning in our own program, but serves as a demonstration model for school media programs throughout the State and region.

Before designing a curriculum for the training of the library media professional, a study was conducted on 43 northern and central Alabama district superintendents (or their representatives) as to the felt needs for such a professional.

The results of this study formed a bases for analyzing the tasks and role for such professionals.

After assessing the role and functions for the prospective library media professional, the faculty of the School of Library Media established program goals directed at providing the specialized knowledge and skills needed. A summary of performance criteria for modern-day library media professionals is listed on the following page.

The library media professional...

■ Has an understanding of the history of libraries and media

centers and is able to focus upon emerging trends, issues, and

events affecting his role.

■ Possesses skills in the development, design, and production

of instructional media resources usually not obtainable or available

in commercial form.

■ Effectively identifies learners' needs and selects appropriate

resources to meet these needs.

■ Functions as a resource person on curriculum committees in

order to improve educational opportunities through the multi-

media approach to learning.

■ Maintains standards for selection of media resources as regards to

examining and evaluating the literary and aesthetic quality; to

assist other educators in critically analyzing the diverse quantities

of instructional resources presently available to schools.

Possesses competencies for organizing, managing, and maintaining

the schools' media and information centers.

Utilizes practical techniques of indexing and cataloging resources;

systematically coding print and nonprint items so the retrieval

of media resources becomes simple, efficient, and usable for

the centers' patrons.

Promotes a systematic approach to learning by coordinating

human, fiscal, material, technological, physical, and material

resources directed toward the instructional objectives.

Locates significant bibliographic and reference works which

are necessary to support the curricular and instructional efforts of

students and teachers.

Makes effective use of educational hardware (projectors,

television sets, globes, realia, etc.) and inextricably weaves

them into the milieu of instruction.

■ Makes valid judgements on the appropriateness of materials

and the readiness levels of media resources to the extent that

the learner is exposed to those resources which are understandable

and purposeful.

■ Articulates learning and communication theories so that these

constructs are reinforced and complemented by a wide use of

appropriate media resources.

■ Brings into play a system for identifying, organizing, implement-

ing, and evaluating automation for instructional and management

purposes.

■ Assists students and teachers in locating, selecting, interpreting

meaningful research. The library media professional possesses

the capabilities for analyzing research efforts and statistical

data. He is able to nterpret current research and apply the

conclusions toward augmenting the resource and service functions of the centers:

he also serves the schools and community research efforts in analyzing

assumptions and hypotheses by providing a systematically structured,

problem-solving environment.

To evaluate and assess are not considered esoteric idioms by the

library media professional. The appraisal of media resrouces and the

centers' services are a continuous effort. This professional possesses the

knowledge and skills necessary to evaluate inst.ruction and the various

resources whi-h affect it.
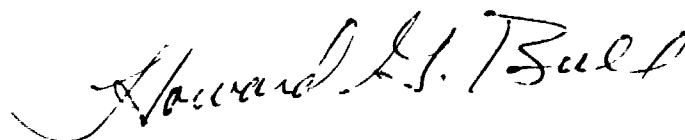
Some library and/or media professionals might culminate their

goals and program outcomes with the aforementioned, perhaps with less

synthesis. It is important, however, that organizers of instructional media

look toward one additional dimension...that is, the quality of media

resources and their effects upon the students' humanistic values.

The library media professional places a strong emphasis on media

content and the consequence the content will have on the attitudes and

opinions of learners.

The search for identity and a quest for respect from his fellow

man is a need of most individuals. A media resource which projects

its content with objectivity and presents other people, places, and things

without negative undertones can provide an essential quality of humanism.

Our library media professional, not only possesses the skils and awarenesses

for assessing the design qualities of media resources, but is able to inter-

pret the resources in terms of their explicit and/or implicit messages and

the particularistic effects it has on various racial, religious and ethnic

groups.

It is essential that the library media professional have an opportunity

to develop his sensibilities and sensitivities toward evaluating media

resources, exclusive of his own singular frame of reference.

There is an axiom which states that, "teachers teach as they
were taught." It is our opinion that an integrated, systematic approach
toward full utilization of media resources will be a factor toward influencing
the future professional behavior of our graduate students. Feedback from
administrators, where our professionals have been placed, indicates that
it is working.

Howard L. J. Bull

Dean, School of Library Media
Alabama A&M University
Normal, Alabama

Mrs. Isaac Bunce

120 Woodlawn Drive
STATESBORO, GEORGIA 30458

January 22, 1973

Mr. Frederick B. Burkhardt, Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

With reference to your letter of January 4 in regards to
the National Commission on Libraries and Information Science hearing
for the Southeast region with emphasis on problems pertinent to our
area, I would like to submit the following thoughts:

Our foremost problem seems to be financial, which basically
is a failure on our part to convince the powers that be that our needs
should not come last. Currently our most crying need is for larger
facilities with sufficient public areas, stacks, and parking. Part
of our hope was that the Statesboro Regional Library would benefit
from Revenue Sharing as libraries are specifically mentioned as
qualifying for these funds. At this time such sharing is very doubt-
ful for the local governing bodies, understandably, tend to act on
expediency rather than in longer range planning and benefits which
accrue in a library program. Local governing agencies, therefore,
need to be educated on the benefits a library provides the community.
Using your term - a cost benefit analysis would be helpful.

To fulfill their function, therefore, libraries need to have
more public support through better understanding of their role in
information services. A national publicity and educational program
on this role might be helpful.

I might add, that I believe emphasis should be placed on
local support rather than federal programs. Libraries are the official
disseminators of information for this country. They form the network
by which information is made available to every person in every area
of America... Succinctly, they deserve a priority on all levels:
federal, state, local.

It is my sincere belief and hope that this Commission will find a way to "popularize" library support. Without better understanding from the users of the libraries, ˙ ˙˙˙ ˙ those ˙˙˙˙˙˙ infrequent or non users, not only the framewor ˙ ˙ibraries of our nation can begin to crumble, but our nation ˙˙˙˙lf can suffer.

Our Library Board believes that you can help us find the answer. We are indeed appreciative of your willingness to give of yourself and your time to solve one of the most serious problems facing this nation.

A grateful citizen,

Nona Quinn Bunce

Nona Quinn Bunce, Member of,
The Statesboro Regional Library Board
The Legislative Committee of the
Georgia Library Association
The Legislative Committee of the
American Library Trustees Association
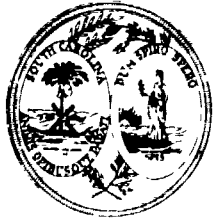
The South Carolina State Library

1500 Senate Street

P. O. Box 11469

Columbia, South Carolina 29211

PHONE 758-3181

January 24, 1973

National Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C.   20036

Gentlemen:

Thank you for the opportunity of submitting a statement on behalf of libraries.

Undoubtedly you have been inundated with testimony affirming the value of books and reading, the importance of libraries, and the necessity of improving library service. By reason of the position you hold, I assume that you share in some degree the conviction that libraries have a positive--even an essential--role to play in the educational and cultural development of Americans of all descriptions. Therefore, I shall confine my remarks to one facet of the library picture--the funding of LSCA.

The benefits derived from the Library Services and Construction Act are indisputable. Because of LSCA... every South Carolinian now has access to some form of library service; libraries are reaching cut to help the culturally and economically disadvantaged, the functionally illiterate, the isolated people who need special services; and libraries throughout the state are joined in a network of information, sharing their resources in order to meet the needs of all the people.

Because of LSCA... ten new library systems have been established in South Carolina; eleven county libraries and six branch libraries are now housed in functional new buildings; and more than a half million books have been added to South Carolina library resources.

Through the stimulus of LSCA seed money, State Aid to public libraries has increased 935%, and total public library income from all sources has increased from 45¢ per capita to $2.02 per capita.

But the job is far from complete.   There are physically handicapped
South Carolinians who do not know about the special services available to
them, there are disadvantaged citizens who hesitate to use the library,
there are senior citizens in need of special programs, there are children
who have not yet encountered the magic world of books and ideas.   New
buildings, better trained personnel, more books and materials--all of these
are needed to keep pace with the rapidly growing informational, educational,
and recreational needs of South Carolinians.

If--as reports indicate--the Administration should eliminate LSCA fund-
ing for 1973-74, the level of general library service in South Carolina will be
cut back by approximately twenty per cent--meaning shorter hours, curtail-
ment of piograms, reduction of bookmobile service, elimination of some staff
positions, and a decrease in book purchases.   The outreach programs for the
disadvantaged, the elderly, and the handicapped will virtually come to an end.
Service for the blind will be cut drastically.   The developing program of ser-
vice in state institutions will come to an abrupt halt.   Our newly created in-
formation services for business and industry will be cut off.   Much of the
progress of recent yea.; will be lost as the momentum of library development
slows.

Respecting the President's desire to balance the national budget and re-
duce the federal bureaucracy, nevertheless I urge you to use the Commission's
influence to make the curtailment of library funding gradual.   Given time li-
braries may be able to obtain State and local funds to continue essential prog-
rams.   But with so many federal funds being eliminated at the same time, li-
braries face overwhelming competition for State monies.   LSCA has taught us
to plan big.   We need time to find viable alternatives in order that our plans
can be realized, not ' educed to pipe-dreams.

Sincerely yours,

P. T. Callaham

Betty E. Callaham
Director of Field Services

BEC:ecb

GREEN RIVER REGIONAL LIBRARY
450 Griffith Avenue
Owensboro, Kentucky 42301

January 22, 1973

Member Counties
Daviess
Hancock
Henderson

Member Counties
Ohio
Union

Mr. Frederick H. Burkhardt
National Commission on Libraries
and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C.   20036

Dear Mr. Burkhardt:

Thank you for inviting me to submit written testimony in relation
to the Commission's goals and priorities for study and action. In this
connection I would like to concentrate on the adequacies and deficiencies
of public library service in Kentucky and specifically in the five-county
area which comprises the Green River Regional Library with which I work.

In 1960 when I started to work with the Kentucky Department of
Libraries the five-county area to which I was assigned was in deplorable
condition as far as library service was concerned. Daviess and Henderson
Counties were housed in outdated Carnegie buildings, inadequate in both
size and usability. Hancock, Ohio, and Union counties were existing in
unbeliev bly small buildings, two of which were never designed for libraries
from the eginning. The combined book stock for the five counties was
in the neighborhood of 90,000, with 85 per cent of the books concentrated
in the two largest counties. Yet the population of the area was 152,000.
Book circulation was 434,000. Income for the region was $78,000, less
than 50 cents per capita.

Today these five counties are still poor by national standards in
both quantity and quality of service. Yet much has been accomplished in
the twelve year period since these five counties agreed to join together
to form a library region and cooperate with each other and with the State
Department of Libraries in the promotion of library service in the area.

Income for the region is now $220,000, three times what it was in
1960. Three of the five counties have passed special library taxes. New
buildings have been erected in three of the five counties, and one county
has enlarged and remodeled its building in addition to constructing two
small branches. Book stock has more than doubled and circulation has
risen to over 700,000 for the area. Library personnel has been increased
and that, together with the meeting rooms in the new buildings, has made
it possible to start many library-related programs for old and new users
of the libraries. Efforts are being made to bring into the libraries those

who in the past have not used them. The fantastically popular bookmobile
program of the State of Kentucky has played an important role in reaching
non-users i the rural areas of the State.

In Kentucky we are still far from our goal of adequate library
service for all residents of the State. Trained librarians are still
in short supply at the local level, mainly because funds are not available
to hire them. This condition could be alleviated if the Department of
Libraries were able to fund a professional incentive grant project which
it has been unsuccessful in doing.

The State must continue its program of library demonstrations in
counties still outside the regional program in order to secure the necessary
financial support for participation in the regional program on a permanent
basis.

It will be many years before we can say that the counties can provide
their own public library service without the help of the State and Federal
governments. In 1967 the Kentucky Program Development Office projected
financial needs of the Green River Region annually for an eight year
period (to 1975) to be in the neighborhood of $650,000 annually. This
projection was based on standards of the Kentucky Department of Libraries,
which are much below national standards. At that time the income for the
region was at 35 per cent of the amount needed.

It becomes obvious to us in Kentucky that all units of government
must accept responsibility for funding public libraries--the only educational
institution which provides for all citizens access to educational, infor-
mational, and recreational resources to provide assistance with needs at
all levels of their existence.

Thank you again for allowing me to offer this comment regarding
the needs of the public libraries of the State of Kentucky.

Sincerely yours,

Regional Librarian

LC/la

3442 Main Street
Weirton, West Virginia
January 29, 1973

Mr. Frederick H. Burckhardt
Chairman
National Commission on Libraries
    and Information Science
1717 K Street N.W.
Washington, D. C. 20036

Dear Mr. Burckhardt:

My comments on the National Commission's "Priorities and Objectives for Planning Library and Information Services to the Nation" are as follows:

I.   Some user groups whose informational needs demand special attention, in addition to groups such as the blind, are:
    a) the non-school population for whom libraries seem irrelevant or lack appeal;
    b) the functionally illiterate past school age;
    c) the non-English reading elderly.

    There is a definite need for materials written for people with minimal reading skills, and for programs that will help them to acquire those skills. There is also a need for materials for light reading, or for listening that could be easily understood by people whose verbal comprehension is of language other than English.

    There is also a need for programs that are varied in scope, which could appeal to audiences of non-readers who must be convinced that libraries are relevant. Of course, further research would be necessary to determine what materials could be developed for that group.

II.   Current Library Services largely benefit students and and readers of best sellers, light fiction, and non-fiction. There is a need for materials and programs to attract others.

    Reference and Advisory Service is the key to the quality of library and information service to the public. There is, then, a need for high standards of library service and the enforcement of those standards throughout the nation. Recommendations might be forthcoming concerning adequate funding to attract and maintain good reference personnel, as well as to buy new and revised reference materials.

III.   There is a need for better and faster means of communication
        in interlibrary transactions, as well as a need for a national
        plan for interlibrary loan accessibility. Funds should be made
        available for a complete and frequently revised union catalog,
        with direct communications links to be established between
        state and national libraries.

IV.   There is a definite need for mandated levels of support
        and service for public libraries. Legislation would be necessary,
        probably at State level, such as bind local governments to support
        formal education. Federal legislation might also be required to
        insure that minimum standards are met and that there is a
        realistic regulation of minimum support.

        The current trend away from Federal spending should bring
        about a lowering of Federal taxes which could make the above
        funding easier to bear.

V.   There is a need for all patrons to have access to informa-
        tion on all levels of research from the ready-reference type
        of information to the most detailed and intricate fields of
        knowledge. The use of computers storage and retrieval of
        information and library holdings, as well as the use of
        telefacsimile equipment, should be available to all library
        users.

        Various studies might be made of means of communication,
        including WATS telephone lines, and other hook-ups to accomplish
        the above.

VI.   There is a need for some standardized method of testing by
        State, Regional, or Federal Agencies to determine the quality
        of service and the ability of professional, sub-professional,
        and clerical personnel to provide that service. Special
        attention should be given to non-professionals heading public
        libraries.

        Tests might include written, as well as interview-observa-
        tion type studies. The latter should be made while watching
        the employee in action. It could be limited to all master
        and bachelor in library science personnel, plus all reference
        and supervisory personnel.

I sincerely hope that my thoughts might be of some value as
testimony at the Atlanta hearing. I am sorry that I will be
unable to attend.

                                        Respectfully yours,

                                        George H. Campbell

                                        George H. Campbell

GHC:gjb

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

I am pleased to be able to submit written testimony for the
Atlanta hearings. The following comments, however succinct,
represent not only my feelings but those of several colleagues.

Given the enormous number of tasks before the Commission,
explicit and implied in its formal assignment of goals, it
would seem to be essential to decide on priorities among these
goals and functions. In refining and delimiting the definition
of its role in the next few years, the Commission can assume a
two-fold operation. One, it can provide or seek support for the
research necessary for developing systems models as outlined
below. Two, it can initiate the establishment of an international
network for social science data archives -- or perhaps one
special topical area such as population or ecology. These
interrelated functions can attack the most fundamental issues
and simultaneously produce practical results both within the
special archival area and for the exploration and resolution
of the fundamental issues, as spelled out below.

I. The proliferation of agencies for handling dramatically
growing quantities and kinds of information to serve increasingly
complex user groups calls for the development of a set of
indicators for assessing the costs and benefits of libraries
and other information services. The ultimate goal in developing
such measures is the generation of models for type of libraries
and types of users as well as a general information system
model. Present knowledge suggests that the size of library
collections and the size of population users may be bases for a
typology of such models.

The primary and immediate problem is developing operational
and standardized rules for gathering data on libraries and users
in order to allow for valid and comparative studies. Current
data-gathering and analysis techniques are poor in quality,
subject to excessively wide variations in interpretation.
By adopting concepts and quantitative techniques from relevant
fields, notably the application of multivariate analysis, we
may discover the salient indicators necessary for the development
of analytic cost-benefit models.

II. The library/information services relating to critical
problems of man's interaction with his environment constitute a
strategically important possibility for a first priority
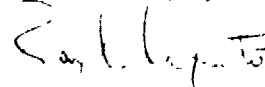
substantive concern for the Commission. In the U.S. and abroad, data collections on demography and ecology are already numerous, are growing rapidly in number and in resources, and are assuming an increasingly critical importance in deciding man's fate vis à vis man-machine and man-nature relationships. Further, most such resources are in the public sector where management problems have received little attention; cost-benefit models derived from privately owned "profit-oriented" organizations are only partially helpful. Finally, data of this type offer an extraordinary opportunity for examining alternative network strategies in adopting technology, including automation, satellite communication, and variant output forms (copy, fiche, hard copy).

By focussing on library/information systems that serve decision-making in these extraordinarily important areas of population and ecology, the Commission can at once provide immediate benefits to the nation (and the world) and facilitate the development of library/information systems models which should enhance our **analysis** of similarly structured kinds of data resources. Indeed, such an effort should be very profitable for the development of analytic and system models for other general or special libraries and populations of library users.

To summarize, I recommend that the Commission address itself to support two missions: 1. production of an analytical scheme for assessing the needs and deficiencies of our library/ information **tion** agencies and users, and 2. the development of an actual network of information in **itself** substantively and practically important and which can also provide an empirical basis for trying out such analyses produced in "mission #1", with particular attention to optimal technological applications. These two operations would not only be independently and inter-dependently beneficial, but would provide invaluable information for library education and research.

With all best wishes for your continued success and thanks for the opportunity to express any own statement, I am

<p align="right">Sincerely yours,</p>

<p align="right">Ray L. Carpenter
Associate Professor
Research Associate, Institute
for Research in Social
Science</p>

DEPARTMENT OF PUBLIC INSTRUCTION

STATE OF NORTH CAROLINA   RALEIGH

March 1, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and Information Services
Suite 601
1717 K Street NW
Washington, D. C.   20036

Dear Mr. Burkhardt:

You will find attached a position statement which we wish to

submit for inclusion in the Commission's official hearing record.

It should be noted that the statement relates specifically and

exclusively to library and information service (Educational Media)

in the public and private schools of North Carolina (K-12).

We appreciate the opportunity to offer these comments.

Sincerely yours,

James W. Carruth, Director
Division of Educational Media

JWC/lf

encl.

PRIORITIES AND OBJECTIVES FOR
PLANNING LIBRARY AND INFORMATION SERVICES
FOR NORTH CAROLINA SCHOOLS (K-12)

North Carolina has a population slightly in excess of 5 million people. Its per capita income was $3424 with a rank of 39th among the states according to 1970-71 census report. Expenditures for all public education were 44.8% of the total general government expenditures by State and local government. This gives North Carolina a rank of 12th in the Nation. It may be concluded that North Carolina places a relatively high priority on education.

NEEDS

1. The need for additional instructional materials and equipment in the schools is great. This need will be accentuated if the President's proposed budget for 1974 is adopted since that proposal recommends zero funding for all library programs. The proposal also recommends no funds for NDEA Title III. The elimination of ESEA II and NDEA III funds will create a very acute problem in North Carolina for these programs provide approximately fifty per cent of the funds available to the schools of the State for the acquisition of materials and equipment. In the face of increasing awareness on the part of educators of the vital role of a variety of materials in the individualization of the instructional process, this reduction of funds becomes even more critical.

2. A second need of high priority is for funds which will provide incentive for increased staffing of two types. There is need for an increased number of media personnel with increased competency at the school and administrative-unit level to provide leadership for the instructional staff in the effective utilization of media in learning activities. Similarly increased staffing at the State and regional levels could make possible the provision of services such as materials review and evaluation. Such services can be more effectively and efficiently provided at State or regional levels than at the local level. Funding from the Federal

government patterned after that in Occupational Education or Special Education programs could provide incentive for State funding on a matching basis.
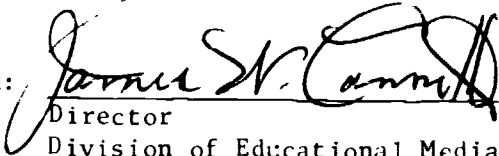
Assistant Secretary Marland's communication of February 1 related to the Office of Education's budget as proposed for 1974 states in regard to Library Programs (page 5) ......"Moreover, the present law does not provide for aiming library funds on the basis of economic need, with the result that resources are dissipated with no significant impact." This is not necessarily so. The legislation provided each state with the opportunity to develop a plan for implementing ESEA Title II. In North Carolina the State Plan employed a formula for the determination of Relative Need of schools in each administrative unit. (See attached Relative Need Index formula work sheet.) The averaged scores of all schools in each unit determined the priority rating for the unit. The Relative Need thus determined controlled the priority in which the unit was placed. Priority 1 indicated the greatest need. The number of units in Priority 1 decreased from 35 in 1967, 12 in 1968, 9 in 1967, 6 in 1970, rose to 7 in 1971 because of reduction of appropriation in 1970, to 5 in 1972. At the same time these funds were prevented from supplanting local support by an eligibility requirement that the local support must equal or exceed the average of the local support for the two preceding years.

Since the Priority of Relative Need was based on a limited number of type of material, the decrease is somewhat misleading due to the increased variety of materials now available for use in schools. As indicated earlier, changing instructional methods have tended to create a more acute need than ever before.

PATTERNS OF ORGANIZATION

Public school libraries (media centers) differ in many ways from other types of libraries. Their justification is centered in the support which they can offer to the learning activities of the instructional program of the school. It is believed that the administration of school media programs at the Federal level

will be more effective if the staff is associated with those agencies in the

Office of Education which deal with elementary and secondary education rather

than with other library programs.

Signed: _Darrell W. Cannon_

Director
Division of Educational Media
Department of Public Instruction
Raleigh, North Carolina

March 2, 1973

Instructions for Completing

ESEA Title II Relative Need Index, FY 1973

The allocation of ESEA Title II funds for the acquisition of school library resources, textbooks, and other printed and published instructional materials shall be made according to priority rating based on established relative need. To determine the relative need, complete the Relative Need Index on the reverse side by (1) circling the appropriate number in each category; and (2) computing the total of the vertical and horizontal columns in the spaces provided at the bottom and on the right of the Index. This total will be used to determine the priority rating for your school.

Before completing the Relative Need Index on the reverse side, supply the following items. Use average daily membership (A. D. M.) for school year 1971—1972 and Section 4.0 Instructional Materials: Library and Audiovisual from the School Annual Report for 1971—1972.

1. This school spent $ _____ from local funds, fiscal year July 1, 1971—June 30, 1972, for school library materials, and other printed and published instructional materials, an average of $ _____ per pupil in average daily membership. (Local funds include local tax, administration budget, P.T.A. and other contributions, and local matching funds for NDEA, Title III. Do **not** include any Federal or State funds.)

2. This school has a library book collection of _____ volumes, averaging _____ books per pupil.

3. This school subscribes to _____ periodicals, averaging _____ periodicals per teacher. (Include both pupil and professional periodicals.)

4. This school has _____ recordings (disc, tape and cassette)

5. This school has _____ filmstrips, averaging _____ filmstrips per pupil.

Use the information supplied above to determine the appropriate rating in each category on the reverse side. In considering your scores in the categories in library books and filmstrip, you may use either the number of materials or the number per pupil. Where the number owned and the average per pupil do not fall in the same column, use the one indicating the greater need. For example: If your school has 300 filmstrips averaging 1½ filmstrips per pupil, circle 11 in the column indicating the average 1 but less than 2 filmstrips per pupil rather than circle 4 in the column indicating 300 or more filmstrips.

Priority Rating ____

Total Score ____

ESEA TITLE II RELATIVE NEED INDEX, FY 1973

(See reverse side for instructions)

Administrative Unit ____ School ____ A.D.M. (1971-1972) ____ No. of Teachers ____

Public ____ Private ____ School Code ____ Grades included ____ Enrollment (1972-1973) ____ No. of Teachers ____

				TOTAL
Local Effort	More than $3 per pupil **24**	$2 - $2.99 per pupil **18**	$1 - $1.99 per pupil **12**	$ .25 - $ .99 per pupil **6**	
Books, Library*	Less than 1500 or Less than 8 per pupil **22**	1500 to 2499 or 8 but less than 10 per pupil **16**	2500 to 3499 or 10 to 12 per pupil **11**	3500 or more or more than 12 per pupil **6**	
Periodicals*	Less than 1 per teacher **18**	1 but less than 2 per teacher **14**	2 but less than 4 per teacher **9**	4 or more per teacher	
Recordings* (Disc & Tape)	Less than 100 **18**	100 to 199 **14**	200 to 299 **9**	300 or more **4**	
Filmstrips*	Less than 200 or Less than 1 per pupil **18**	200 to 249 or 1 but less than 2 per pupil **14**	250 to 299 or 2 to 3 per pupil **9**	300 or more or more than 3 per pupil **4**	
Total					*

* School library materials listed are considered basic to most library situations. Materials eligible for purchase under ESEA Title II are not limited to these. See Manual for Preparation of Projects under Title II of ESEA.

** Priority rating is based on the total score.

Key: First priority 100—75, Second priority 74—55; Third priority 54—40; Fourth priority 39—24
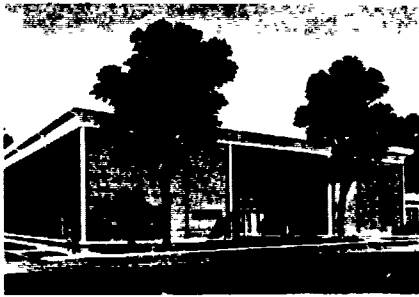
WASHINGTON COUNTY LIBRARY SYSTEM

HEADQUARTERS
WILLIAM ALEXANDER PERCY MEMORIAL LIBRARY

341 MAIN STREET · GREENVILLE, MISSISSIPPI 38701 · PHONE 335-2331

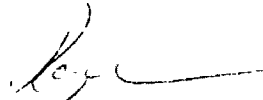February 1, 1973

ROGER L. CHRISTIAN
DIRECTOR
MARTHA MEADE
ASSISTANT DIRECTOR

National Commission on Libraries
    and Information Science
1717 K Street, N. W.
Suite 601
Washington, D. C.   20036

Gentlemen:

While literacy rate has increased, number of books published and
commercial outlets of books have proliferated, use and support of libraries
have decreased. There must be serious deficiencies in the present approach
to administration of public libraries. Our methods of organization and
operation, through the establishment of systems, have not met our goals of
supplying information and recreational reading to all segments of the public.

One of the most detrimental trends in the growth and development of
of libraries was influenced by C. D. Joeckle's _Government of the American
Public Library_ (Chicago: University of Chicago Press, 1934). Joeckle's
concept of system development resulted in weak confederacies of libraries.
As one old man has said, "The last confederacy I know of got the hell beat
out of it." Throughout history the confederate form of organization has
been adequate for initial unification of separate bodies. However, this form
of organization does not possess the elements which insure continuity and
stability. Such a system, without strong central authority, does not allow
for positive goal-oriented action necessary for efficient operation.

A combination of weak libraries does not make a strong system. But
it is often difficult to organize a centrally-administered system, due to
various government jurisdictions involved. And local support is jeopardized
and often lost when a library enters into a system.

In order to maintain their local identities, yet provide professional
services and materials which the locality could not support on its own,
individual libraries should contract for the services they need at the level
they find most efficient. Quality of service, cost and other pertinent
factors should determine the optimum size of various functions, such as
processing and publicity.

Contracting for these will avoid another layer of bureaucracy which

SYSTEM LIBRARIES: ARCOLA, AVON, GLEN ALLAN, GREENVILLE, HOLLANDALE, LELAND

National Commission on Libraries
    and Information Science
1717 K Street N. W.,
S. t .01
Washington, D. C.   20036

Page 2

must be associated with libraries in a system. Also, in contrast situations
the relations between libraries are function-oriented rather than based
on institutional structures.

    I hope that you will consult Public Library Systems in the United
States, Nelson Associates (Chicago: ALA, 1972). The case studies
included in this publication should be read by every library administrator
nd all those involved in the study of library service.

                                Sincerely,

                                Roger L. Christian
                                Director

                                Martha Mead
                                Assistant Director

RC/Ruios

Testimony
to the
National Commission on Libraries and Information Service
Related to III: Patterns of Organization

Submitted by

John Clemons, Assistant Director
Division of Librarianship
Emory University
Atlanta, Georgia 30322

A major obstacle to improving the effectiveness of library and related information services is that libraries -- especially academic and public libraries -- are organized to administer the collections rather than services in response to user needs. That libraries are so organized appears to have been a natural historical phenomenon. After all, the general concept of the library as an organized collection developed out of a rationale related to preservation, storage and access should there be a valid need for consultation. Newer concepts of the library's role render the earlier rationale inadequate. In recent years the emphasis of the library's role has been to determine user needs and mount programs and services aimed at meeting these needs. However, the basic organizational structure of the library has changed little; it remains concerned essentially with the information resources themselves rather than with delivery of services to infinitely varied users and diverse needs of users.

Much rhetoric has been employed suggesting the library has become user oriented. Indeed, many examples of programs and services can be cited which recognize user needs over any value of preservation. Upon examination, these examples have not apparently forced any change in organizational structure. Instead they resulted merely in adding a component to the organization or in being assigned to an existing unit.

Consequently, the desirable level of organizational support needed for the greatest effectiveness of the service was subordinated to the value of retaining existing structure.

It is understandable that traditional organizational structure of libraries ha' tended to solidify and be retained. The materials of interest to the collecting function are highly visible, the physical distinctions in the materials are readily seen, those having particular characteristics, such as bibliographic content or written at a child's level, reveal themselves. Furthermore, the producers of materials have sustained contact with libraries, informing them of what products are available or forthcoming and their purposes and costs. Such information is effectively and attractively presented. The materials are made even more distinguishable and accessible by industries which interface the library with producers.

In view of the clarity of the marketing process and the distinctive features of format or content, perhaps it is only natural that library organizational components reflect the collections -- whether reference, microforms, government publications, periodicals, audio-visual media, or subject fields. Some may say a reference component is created for the user. However, since it is infinitely easier to identify a reference source than it is to identify reference-oriented needs, my argument is that the department is basically source oriented. Otherwise, why are many sources not used to meet needs? The user receives optimum service by this arrangement only if he perceives his need to relate to the reference sources and can, in addition, understand that the librarian he may see is usually source oriented. The mere term "reference" is a description of sources and the term has questionable meaning to lay users.

One can give other illustrations to document that organizational components, while establishing rather clear relationships internally within the library, fail to communicate to users the appropriate points for contact. Traditional organizational structure in libraries then functions to help manage the resources and this has been seen as desirable because of the complexity and distinctions of resources involved. However, it is argued here that the function of organization should relate to the effective delivery of service. This would require a structure that has visibility to the user, one which he can understand and relate to his needs. To structure the organization with users foremost in mind may result in a structure more difficult to manage, but ease of management should not be the major criterion. Renaming existing organizational components is seen as an inadequate remedy to the problem, for this suggests that the same structure can effectively manage both the products and users, and forces a relationship between them.

There are, of course, constraints at work against change in structure. The organization itself becomes solidified, relationships become well established, personnel identify loyalty with units and perhaps nurture biases or competitiveness at the same time. Parent institutions and government have accepted existing structure in terms of the budget process, personnel needs and relationships which the structure has developed to deal with other agencies within the institution. The major constraint may well be those librarians and library administrators who have grown accustomed to existing structure and have greater affinity for a distinctive segment of resources or with information organization rather than a type of user needs.

It is not enough to say that commonly-practiced library organizational structure fails to accommodate users or that it is a detriment to effective use. Furthermore, no one seems to possess the answer to the question of what structure would be the most effective, for public libraries, academic libraries, or differing kinds of users served by each. Creation of a new structure in an operational situation, one that is predicated on assumed needs, their analysis and categorization, may well result in a structure worse than the present one. The library that took such a dramatic risk may well face catastrophe or another set of problems.

It seems that the logical course is intensive study, research and demonstration -- a process characterized by problem identification, development of possible alternatives and the evaluation of these, and testing through demonstration that would lead to formulation of appropriate organizational models. The recommendation to the Commission is to question the adequacy and appropriateness of library organizational structure and to seek out and fund qualified investigators to determine and test organizational structures which will effectively assist the delivery of library and information services.

Georgia Department of Human Resources

DIVISION OF FAMILY AND CHILDREN SERVICES

Chairman F. H. Burkhardt
Executive Director Charles Stevens
National Commission on Libraries and Information Science

Hearing in Atlanta, Georgia on March 7, 1973

Gentlemen:

I would like to speak to the need to reach the very young with a broad range of library services. Libraries in Georgia are giving good service to young children at the present time. I believe it is highly desirable to build even more extensive programs for children in day care.

Libraries are one of a number of agencies to which we look for services that can enhance the care of the young child. Because it is now possible to serve the very young in groups, libraries can utilize services more effectively. Programs can be developed for a stable group, over a period of time, and with educational and developmental intent.

In day care centers in Georgia we find some teachers who make good use of libraries, but most will need help in working comfortably with children's books, records, and visual media.

The reason we feel a strong library service to pre-schoolers is so important is because reading readiness, the concern of educators and parents, is fostered by early familiarity with books and pleasure in their use.

Some factors limiting the use of books, records, and visual resources by day care centers at the present time are these:

1. Books that are readily available are often mediocre. As an
   example, at Christmastime and again recently, I went to large
   bookstores to purchase books from a listing of 90 titles - a
   booklist prepared by the Community Series Administration of
   HEW and generally considered to contain the best in books for
   pre-school age children. At Christmastime I was able to find
   4 of those titles on the shelves. In March, only one.

2. The cost of the books is also an important factor when we're
   talking about making many books available. The books I pur-
   chased cost from $3.95 up, and cost is a major factor with day
   care operators.

3. Cost and availability are both important factors in the use of
   good children's records also.

4. The same is true - perhaps in even greater measure with the
   visual media. Some of the best of these relate to children's
   literature and serve several developmental purposes.

5. Many of our day care centers are in rural areas and small commu-
   nities and mobility of library materials and personnel are
   essential to equalization of service.

6. The largest number of day care centers in Georgia are private
   and non-profit centers and there is no other agency that could
   develop this service for everyone.

The resources of well-stocked children's libraries are not used as
widely as they should be for at least two reasons:

1. Day Care workers are not always aware of the services available to them.

2. Day Care workers lack the skills that make them interested and comfortable in working with books, records, and films.

Because of the factors listed above, availability of good materials, costs, and lack of information about library services, we are beginning work with day care centers in Georgia to bring library information and service to the consumers, the children in group care, and their workers. None of these are new ideas of course, but we see the need to develop a consciously planned state-wide program.

Such a program, developed in consultation with child care workers, mitht have several components in its implementation.

1. The program should be brought to the children in their earliest years, perhaps later it should be based in the library. It might include story tellers, book mobiles, mobile film theaters, programs conducted on radio and television.

2. Librarians are the logical persons to develop training programs in the effective use of books, records, and films for the adults who work in child care centers. These training programs could be offered as part of in-service training, with community groups and in formal classes.

Librarians in Georgia with whom I have had communication would welcome the opportunity to be more effectively involved with the very young. We would welcome the opportunity to develop a more extensive service to make the rich resources of the public libraries available to very young children state-wide.

Ruth H. Collins
Licensing Representative
Day Care Licensing Unit
Georgia Department of Human Resources
Atlanta, Georgia

March 9, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries
  and Information Science
Suite 601
1717 K Street, N.W.
Washington, D.C.   20036

Dear Mr. Burkhardt:

I declined the Commission's earlier invitation to testify at the Atlanta
hearings since our Director, Carlton Rochell, planned to do so, and would
represent our point of view. Mr. Rod Swartz had, however, asked my help
in getting local press coverage, and I attended yesterday's hearings to
serve as liaison between Mr. Swartʒ and local media representatives. After
hearing an Atlantan's remarks, indicating his lack of knowledge of our
Library or its programs, I was reminded of the seriousness of our lack of
communication with the public and would like to point out some of the rea-
sons for it.

Like all libraries we send spot announcements, TV slides and releases to
the press. Even though we get excellent cooperation from the mass media,
since we do not buy time or space, the only real way of contacting the
public that we can count on, is through distribution of program fliers and
posters. These have limited value when you are vying for the attention
of a public, more accustomed to TV and radio messages.

Since there is a limit to the amount of public service time a station can
afford to give, the Library must compete with all other service organiza-
tions for this free time. Even though the media shows unusual fairness
in doling out public service time, often the Library comes in second to
more pressing fund-raising needs for cancer and heart disease research,
etc. Local advertising agencies often donate their time to these causes
and do not have time to help the library. On a national level, to my
knowledge, the Advertising Council has never volunteered its help to li-
braries. Yet if we are to realistically compete for people's attention,
we must have a more sophisticated way of doing so, and money should be
allocated for this purpose.

Libraries are not the only governmental agencies which suffer from lack of advertising budgets. I recently attended a Conference for Communicators sponsored by the Georgia Chapter of Public Relations Society of America and the Southeastern Federal Regional Council. Called Intercom-South, the purpose of this meeting was to explore communications within the increasingly complex triangle of citizen-business-government. During the discussions the reoccuring theme was the lack of communications which exists between the citizen and his government.

Distributed at Intercom-South was an article by Robert O. Beatty based on testimony given before the House Foreign Operations and Government Information Subcommittee on March 27, 1972 before he assumed his position as assistant secretary for public affairs at HEW. In "Advocates for the Public" Mr. Beatty points out that "freedom of information goes far beyond disclosure or denial of documents. It involves a conscious, positive and continuing effort to satisfy the full requirements of the peoples' right to know. This, in turn, means an appropriate recognition of public information/public affairs as a valid function of government with adequate stature and resources to do a creditable job of it." Mr. Beatty continues "one of the key reasons that people, regardless of party, are growing increasingly disehchanted with their government is that they know so little about what it is doing. When they get any communication at all, it is often so constrained by bureaucratic rules on printing, procurement and preparation as to be virtually non-communicative in today's highly communicative society."

Speaking at Intercom-South, Mr. Kalman B. Druck, chairman of the Public Relations Society of America, echoed Mr. Beatty's views. "Everyone agrees that the flow of information about government is essential for the American democracy to function. The Freedom of Information Act emphasizes the right of the people to know wnat's going on in the federal establishment." Yet in 1971 while President Nixon was advocating cut-backs in governmental spending for broadcasting, advertising, exhibits, films, publications and similar public relations efforts, it was estimated that a half a billion dollars would be spent during the political campaigns.

Certainly I would be foolish to think the government would ever consider the possibility of allocating money for promoting libraries or any other governmental agency. But I do feel the Commission should be aware of the restrictions under which we must work. Until libraries can have adequate budgets for promotional purposes, library public relations will remain shamefully inadequate.

Sincerely,

Jean Cornn
Public Information Officer

JC/cc

BARNWELL COUNTY LIBRARY

Member Of
Aiken-Bamberg-Barnwell-Edgefield Regional Library
Hagood Avenue
Barnwell, South Carolina 29812

January 11, 1973

As chairman of a small county library I see the pressing need for a Federal grant to aid in the **purchase** and maintenance of bookmobiles. We operate on such a tight budget it is almost impossible to keep the old bookmobile rolling but then again we can't afford to stop because this would cut off any state **aid** that we **receive** and also, we feel it is one of our greatest services as is testified by the many letters we have received over the years.

I am enclosing several of these letters because they point out what a great service is rendered by the "Information Center on Wheels" and the appreciation felt by its patrons.

Annie M. Davis

Annie M. Davis

(Mrs. Ben M. Davies)

Rt. 2, Box 49,
Williston, S.C.

Mrs. Davies,

I live in a Rural
area, and to far from
the Library to get Books
to read, and, the
Book Mobile is a great
help to me, for I ~~could~~
can choose books each two
weeks and they take all my
spare time 'til the Book-
Mobile comes again.

I think the Book Mobile is
the greatest thing that has
happened to Rural People.

An Old Reader,
Sincerely Yours.
Mrs. Lee Smith.

To me my library card is my passport to everywhere as the sum
of human knowledge is represented in the libaries of the world.
man's history, his sciences, the theatrical arts, great books of
every fact of his existance are to be found therein.

.ere modern man to live to the age of the biblical Metnusalah,
it would not be physically possible for him to personally travel,
see and experance the situations that are avaiable to him in the
world of books. We enjoy reading for information, reading for re-
asearch, light fiction to transport one to the end of the world, are
available , and the passport to this wondrous world of knowledge is
your Regional Library card.

Our library represents our road to adventure, our gateway to
knowledge and our door to understanding. "Knock and it shall be open-
ed", Seek and you shall find, could well be its motto.

The people of Boiling Springs have enjoyed the Services of the
Bookmobile, and it's wide selection of books. We would like to ex-
press our appreciation to the fine people who have made this possible.

-- by mrs. Edward Fowke
Boiling Springs

Our first experience with the Bookmobile was in
a small cross-road community near Columbia. There our
children learned to look forward to "Library day" before
they could read. We were able to read the latest
best-sellers or our old favorites as easily as when
we lived in the city. As a matter of fact, it was
easier, for the Bookmobile came to us instead of our
going to the library. We quickly discovered that by
requesting a ook - any book, no matter how remote or
specialized - we could obtain that book as fast as it
could be mailed from the nearest library that had it.
This fact has never ceased to fill me with awe. I, who
have to ride three miles to buy a loaf of bread, have
all the ideas and wisdom, all the wit and humor, all
the foibles and frustrations from Plato to Pasternak,
delivered to my door. City folks, you can have your
supermarkets and laundromats, your night clubs and amuse-
ment centers. We have the Bookmobile - and time to enjoy
it!

                                    Mrs. W. A. Balk
                                    Edisto Experiment Station

The Bookmobile has served us in so many ways it is hard to know where to begin. We have used it for the children more than for ourselves. The selection of children's books is excellent, ranging from those that stimulate curiosity to those that tickle the funny bone.

For ourselves, we have used it for special interests and problems. We have learned about flower arranging, furniture refinishing, special diets, etc. As a Sunbeam teacher I have used the Bookmobile for information about different countries we might study, as well as for stories just for fun. It seems that no matter what I request, the librarians always find just the right book to suit the occasion.

Mrs. J. R. Ables
Edisto Experiment Station

Dear Mrs. McTat

I would like for you,
and all of the nice people
who make our Bookmobile
visits possible, to know how
much we appreciate this
service to our community.
It must be a great
source of gratification to all
of you to know of the many
hours of reading pleasure
the Bookmobile affords in
our rural areas.

The wide selection of

books available and the
helpfulness of our librarians
about our "Reading List"
enrich the lives of the
entire family.

Sincerely

Ellen Bush Jenkin
(Mrs William B. Jenkin)

A WRITTEN TESTIMONY

ON

THE NEEDS OF BLACK ACADEMIC LIBRARIES

SUBMITTED TO

NATIONAL COMMISSION ON LIBRARIES

AND INFORMATION SCIENCE

SUBMITTED BY

HILLIS D. DAVIS, DIRECTOR

COOPERATIVE COLLEGE LIBRARY CENTER, INCORPORATED

JANUARY 26, 1973

BRIEF HISTORY

Black colleges in the United State; have experienced a tremendous financial hardship for their entire exist ace. It is quite apparent that these colleges have been neglected.

Despite this major handicap, these colleges have and continue to turn out the majority of the black college graduates. As late as 1968, one study gives a conservative estimate that at least 80 percent of the blacks with an undergraduate degree received them from black colleges. At least 75 percent of all black veterinarians in this country received their degrees from the School of Veterinary Medicine at Tuskegee Institute in Alabama. This same percentage would hold true for blacks in medicine. It is very unlikely that these figures have changed appreciably since that time despite the current concerted effort of the major white colleges and universities in the country to recruit more "minority students."

It is in the writer's opinion, very unlikely, that these colleges will or should go out of existence because of the recent integration movement. America is experiencing a very rapid population increase at the present time. It appears from several recent studies that there has been a very dramatic increase in the young adult category of our population. This simply points up the fact that today, there are more students attending our colleges and universities than ever before. Recent surveys reveal the fact that there has been a very dramatic increase in the number of blacks now attending our colleges and universities. These facts coupled

with the constant cry of our colleges that they are already overcrowded and can not see any relief for the near future simply states to the writer that it would be very unwise to even think of closing any of the already existing schools with their million dollar facilities. The solution seems obvious to the writer that it would be less an economic burden to spend money to improve most of the existing colleges to meet our present and future higher educational need than trying to establish new institutions.

Several recent writers have suggested that we do away with all black colleges period. This suggestion has many far reaching implications. It seems to suggest that all black colleges are inferior. This implication further seems to suggest that the majority of the black administrators, faculties, and clerical staffs are incompetent. A mere look at the history of the educational background of a majority of the black leadership would refute such statement. Then too, an in depth study of the educational history of the black man would make statements of this nature preposterous. It has become quite apparent that the writers who make such statements are measuring black colleges against established standards of the large, major white universities. The writer suspects that if these same writers used the same measuring stick to evaluate white colleges similar in size and endowment to the black colleges that they could reach the same conclusions. It is very doubtful that they would conclude that these colleges are inferior and should be closed. The writer suspects that these writers would recommend putting in more money to bring these colleges up to the desired standards.

Recently the Federal government published an article that stated that black colleges were receiving three percent of all federal funds to higher education while they enrolled only two percent of the total college enrollment. This figure seems to suggest that black institutions are receiving

more than their fair share of federal funds. This is a fallacious state-
ment. At the present time there are approximately 170,000 students now
attending black colleges and universities. Blacks make up about 11 per-
cent of the total population of the country and approximately 13 percent
of the college age population. At the present time they constitute approxi-
mately four percent of the full time student body at white colleges and
universities. Presently, four out of every ten black students are enrolled
in black institutions. However, black institutions award "seven out of
every ten degrees earned by black students annually."[1] One can readily
reach many conclusions from these facts. The most pronounced one to the
writer is the fact that black students tend to get lost at major white
universities. After this disgusting experience, the black student appar-
ently develops an inferiority complex and actually begins to believe that
he is not college material. He then discontinues his formal education.
One car not possibly conclude that black institutions give watered down
degrees because most blacks with advanced degrees received their under-
graduate training at a black college.

THE LIBRARY

Since their beginning black private supported colleges have experi-
enced severe financial hardships. They have been forced to cut back
in their budgets. Invariably, the library budget was one of the areas
where a cutback would most likely occur. Consequently, today most black
college libraries are understaffed and do not meet the minimum standards

[1] Southern Education Foundation, Small Change: A Report on Federal
Support for Black Colleges, Atlanta, Georgia: Southern Education Founda-
tion, 1972, pp 2-3.

in terms of their collections. According to American Library Association standards, it would take approximately 1.5 million volumes to bring all black libraries up to these minimum standards. This figure is perhaps too small.

Most black libraries have done very little weeding of their collections. The writer would estimate that a minimum of ten percent of the books in black libraries is non-usable. This means that an additional 250,000 volumes are needed for black colleges to have a totally usable and alive collection. This by no means is the total answer to the problem.

Traditionally black colleges have been mainly liberal arts oriented. However, most of their graduates have been in the areas of (1) Theology; (2) Education; (3) Law; and (4) Medicine. This trend was true mainly because of the job market for a black college graduate. Since 1960, the above mentioned trend has changed drastically. There is a definite market for a black college graduate in most, if not all, professional areas. This recent trend forced most librarians to spend what limited library funds to purchase basic references and research materials to support these new curriculums. This reduced appreciably the overall growth of the library collections. To alleviate this problem, the writer would like to give another conservative estimate of 250,000 volumes to meet this need. All total black libraries need approximately 2,000,000 volumes to bring their libraries up to minimum national standards. The average cost of a college level book is approximately $11.66.

To bring all black college libraries up to the minimum standards, it would take approximately $25,000,000. This is not an astronomical figure when one looks at it realistically. The figure is quite small to give to all black colleges to meet the supplementary reading needs of a good percentage of our college educated population, which in turn

will meet the needs of a large percentage of America's future leadership
in all aspects of American life.

PROCESSING OF LIBRARY MATERIALS

The Ohio College Library Center has developed a very highly sophis-
ticated computer module for cataloging library materials. Eventually
the Center plans to develop modules for all aspects of library operations.
The Ohio College Library Center services should eventually become a proto-
type for the establishment of regional networks. Their system has been
adopted by the following:

1. All Ohio colleges

2. All New England colleges

3. All colleges in upper state New York

4. The major colleges in the Southeastern region

5. The 22 colleges that the Cooperative College Library
   Center serves.

A grant of $25,000,000 to all black colleges divided according to
the individual needs of the institutions would require additional staff
to handle this volume of business. This in turn would increase the over-
all college budget, which in turn would increase the deficit that these
institutions are already experiencing. Some type of cooperative acquisi-
tions and technical processing program would have to be established.
This is true because most small and medium sized college libraries could
not afford individual direct telephone lines and CRT terminals. Through
the use of the computer, it will cost approximately $2.00 per title if
materials are processed cooperatively for all institutions. Several
surveys quote the processing cost at individual colleges as being from
$1.89 to $6.66 per title with the average cost of $4.39 per title. One

can readily see the tremendous savings that can be realized by coopera-
tive processing centers. The writer estimates that it would cost an
additional $8,000,000 to technically process 2,000,000 volumes at the
individual colleges. This cost could perhaps be cut in half if processed
by a technical processing center using one existing highly developed Ohio
College Library Center services.

From all available information, most black colleges are encountering
financial problems. Cooperative kinds of ventures will be required in
many areas to help them assume their rightful place in American Higher
Education.

REQUIRED FUNDING

DESCRIPTION	QUANTITY	COST
Number of volumes needed	2,000,000	$25,000,000
Processing cost (Using the Ohio College Library Center services)		4,000,000
TOTAL	2,000,000	$29,000,000

KNOXVILLE-
KNOX
COUNTY
PUBLIC
LIBRARY

5□□ WEST CHURCH AVENUE KNOXVILLE TENNESSEE 37902   PHONE 523-0781

February 7, 1973

Mr Frederick H. Burkhardt, Chairman
National Commission on Libraries
    and Information Science
1717 K Street, N. W.,   Suite 601
Washington, D. C. 20036

Dear Mr. Burkhardt:

I hope this letter will reach you in time to be considered in the deliber-
ations of The National Commission on Libraries in Atlanta next month.
The press of local responsibilities was so great that I have not been
able to write sooner.   I understand the deadline has been extended.

We here in our library feel that there are several areas which are
of particular concern to us, of which probably the greatest is the need
for better and more extensive cooperation among librarians in the
dissemination of information to all the people of the state.   In our
particular State of Tennessee, cooperation which provides service to
the people of the state is channeled through four metropolitan Area
Resource Centers.   Each of the four metropolitan libraries has about
a fourth of the smaller counties of the state for which they are respon-
sible for reference and research assistance by the use of TWX and
IN-WATTS lines, as well as the mail.   Most of the people of the state
can receive service similar to that provided in the metropolitan counties.
As the awareness of this service develops more and more demands, of
course, are made on the metropolitan libraries and they, in turn, must
make greater demands on the larger libraries of the state and country.
I am sure that the U. T. Library in Knoxville is undoubtedly the one
which provides the largest number of books on interlibrary loan under
this program.   We feel that as the program develops finding must be
increased.   At the same time in the 1971-72 period each metropolitan
library had $50,000 for the Area Resource Centers, but in 1972-73
the figure has been reduced to $25,000.   This means we are providing
more and more service to the smaller counties at the same time our
funds from sources other than local have been halved.   Obviously,
something must be done to relieve this situation.
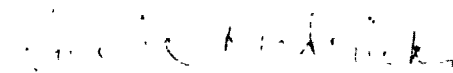
Two of the other items of concern to us relate to our service to the rural counties, as well as to our own needs.   One is the matter of postal rates for books.   The need for keeping the rate for sending books and magazines through the mail to provide reference and research materials to people in other parts of the state and the nation, will not be met unless the book postal rate is kept lowered. The other question is that of whether libraries can continue to make copies on the Xerox and other kinds of copiers to send to people in other parts of their areas, as well as providing copying service for the patrons who come into the library.   The question now being considered by the courts suggests that there may be a possibility that this service could be reduced or completely eliminated.   If this happens, getting information to people is going to be considerably reduced, and since the business of libraries is providing information to people without question a decision in this direction would have a serious consequence to libraries of all kinds.

Another area, your Item VI, about human resources to provide good library service to our people is an important one.   Not all the people who give good library service need to be graduates of accredited library schools.   Many of them can make a real contribution to the programs of the libraries of this country without any college at all if properly trained on the job.   Others can do excellent work if graduates of a two year college.   Whatever their educational level, I think most librarians feel that one of their greatest needs is more short in-service programs on many subjects of concern to those of us in this country who are trying to provide information and other types of reading, viewing, and listening materials to the people.

I hope that this arrives in time to be considered.

Sincerely yours,

LD lc

Lucile Deaderick, Director

January 29, 1973
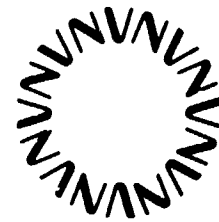
Mr. Frederick H. Burkhardt
Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N.W.
Washington, D.C. 20036

Dear Mr. Burkhardt:

Thank you for inviting me to submit testimony relating to the goals and priorities for the National Commission on Libraries and Information Science.

Of the six areas the Commission is considering for study, I would give technology top priority.

All libraries are today faced with rapidly rising costs in human resources and materials. By the skillful application of mechanization and automation, increases can accrue in the productivity per man hour. This may not result in an actual reduction in library costs per se but it may bring about a substantial reduction in the rate at which the library costs increase.

Through out the United States, several regional networks are now sharing library resources through automated systems to increase man hour productivity. Additional networks are in the planning stages. All of these networks are building data bases using the Library of Congress MARC records. In addition, they are storing non-MARC records generated by the original cataloging prepared in the member institution libraries.

Pre-MARC records in the Library of Congress catalogs are not available in machine readable form and this is the largest data base in the country.

The present RECON pilot project at the Library of Congress is an effort to analyze the problems of the conversion of these millions of retrospective records to MARC records.

I believe that a decision should be made as soon as possible whether this task is to be undertaken. If it is to be undertaken, the Commission should give it priority for federal funding. If it is not to be undertaken, alternatives should be explored by the Commission to the accessing of these records through some type of automated system.
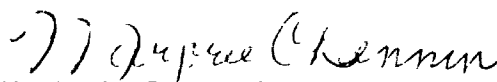
Mr. Frederick H. Burkhardt
1/29/73
Page 2

        Within higher education institutions and junior/community colleges,
another large data base of records has been generated through the original
cataloging of material which has not, and probably never will be, cataloged
by the Library of Congress and consequently, will never be input to the
MARC system.

        I believe that a second priority, at least for higher education
institutions, should be an exploration of a way to make these unique
records available through some type of automated system.

        These two items, briefly outlined, constitute my recommendations
for priority consideration by the National Commission on Libraries and
Information Science.

                                        Sincerely yours,

                                        Marjorie C. Dennin
                                        Director of Learning Resources
                                        Annandale Campus

MCD/fp

Willye F. Dennis, Chief of Children's Services
Jacksonville Public Library
122 N. Ocean Street
Jacksonville, Florida 32202

TO: National Commission on Libraries and Information Science

FROM: Willye F. Dennis, Chief of Children's Services, Jacksonville Public Library

DATE: January 25, 1973

Established as a community facility dedicated to service to everyone, the public library, admirable in its purpose, should attempt to attract and serve far greater proportions of the populace than heretofore served. Attempting to identify those persons in a community included in the unserved, unreached groups might not be a difficult task. It is with this thought in mind, that I attempt to bring to the attention of the Commission, aspects of the Jacksonville Community not presently reached or served to a degree of sufficiency. Among the users and potential users of library and information services are many varied groups whose needs demand special attention. Some of these groups of users or nonusers can be identified as the following: physically handicapped: In this group are adults as well as children and young adults and those who are home-bound and those in institutions. Others are the blind; paraplegics; alcoholics; drug-users; suspended and expelled students; the working mother; senior citizens; tenants of low income housing complexes; the educable retarded; the adult who is learning to read; the deaf; the urban dweller; children with learning disabilities; children with reading deficiencies and the pre-school child.

To determine information needs of persons within the framework of the above named groups would be a grave and serious undertaking, however, a much needed one. After determining the needs the response to these needs would be determined by the make-up and philosophy of a "public library". Some of the needs library systems have which also need to be met are: a need to eliminate physical barriers to library facilities, a need to recruit personnel with the sensitivity and understanding of people, a need to encourage publishers

and those responsible for the printed word to put on the market materials in sufficient quantity for special groups, a need to educate city fathers and the general public to a deviation in the pattern of traditional library service in order to meet the needs of those a little "different" from the norm; a need to request sufficient funds to make programs and service to special groups a part of the library's total program so that once funds are depleted, programs and services are still available.

Responding to the needs of the pre-school child is perhaps the greatest opportunity for service to humanity. To merely teach a child the mechanics of reading is to no avail if he is not led to believe that there is joy in reading and, if he does not read. Many children require a rich readiness program prior to the confrontation of mastering the printed page. Included in such a program would be the opportunity to become exposed to many different kinds of books and to the beauties of the world through stories, songs, poetry, etc. The pre-school child gives us the one opportunity to start afresh in an attempt to present the printed word. Not only can we bring library service to the present generation, but through them we can reach other user groups. Hopefully, through programs for the pre-school child, we can come in contact with the working mother, those seeking employment, the youth with varied problems, other children in the family who might not have been exposed to a diet of balanced reading, a family member just beginning to learn to read, and a senior citizen.

The public library can provide unique services for the pre-school child that other agencies who might serve him would be hard put to do. The public library can provide the storyhour, the film program, the craft hour, the fingerplays and whatever methods might be deemed necessary in bringing to the pre-school child this whole world of books and the joys they bring.

COMMENTS ON LIBRARY SERVICES BY A LAYMAN

March 7, 1973

! welcome you to the New South: I am only dissappointed that this
meeting was not held in April when Atlanta is in her glory with the
blossoming dogwood and the countryside beautiful with the pink peach
trees in bloom. The South you are visiting is not the Old South of
Magnolias and Azaleas, nor is its Economic Problem number one of the
30's! No, it's America's Number One industrial challenge. We of this
section are being industrialized! Atlanta is our capital--unemployment
(in my town) is less than 2 per cent--our illiteracy is decreasing--
our capital income is rising--our population is diverse with many foreign
industrialists and Northern capitalists. Our problems have changed and
our libraries are challenged as never before and are being constantly
improved to serve the increasing patrons. To sympathetically understand
this region, I suggest that you read two books that have come out of
Atlanta's area, first - Dr. Cole's book, Farewell to the South, and
Foxfire, the story of a teacher's project in Rabon Gap in Georgia's
Appalachia. Then, of course, all of us should be quite aware of the
challenge of Jonathan Livingston Seagull's dream - although one of my
retired librarian friends said it was "pure trash." She has lost
step, unfortunately, with the changing times! Do you realize that Public
Libraries in the South are quite young? In my childhood Greenville,
South Carolina had no public library nor did any city except Charleston
which is said to have the first one in the United States. We had
private libraries and a few little rental libraries so we borrowed
from each other and our parents bought books and sets of books sold
by travelling book agents - some were pretty terrible. Our Greenville
Library was started in 1921 as an experiment, subsidized by Mr. Thomas
F. Parker, who had a vision of what a library could mean to a community.
The South Carolina State Board was not appointed until the 1930's and
only then through the pressure of the A.A.U.W., The Professional Women's
Clubs and the Federation of Women's Clubs. Today we have a very strong
State Library Board with an exceptional State Director who is in
Who's Who of America! There is a new state library building and a public

library in every one of the 46 counties or one shared by several.
Further more there are new library buildings in most of the large
cities. In Greenville we are constantly being reminded of our founder
Mr. Thomas Parker's vision and challenge which he gave in his report
to the Board of Trustees shortly before his death in 1926. He said
"We need a vision of the profound educational and broadening influence
that an adequate free public library, wisely conducted, can exercise
in our community and we should plan to execute a tremendous campaign to
establish this institution in our midst". This we have finally tried
to do in Greenville and are still looking for more services for our
patrons. However, today I come not to praise libraries, which I could
do in flowing terms, but to criticize constructively and make some
suggestions for changes which I think will strengthen the library's
program, particularly in the South. I consider the library, next to the
church, the most important institution for good in a city or town. I
think or fear the library is also not even beginning to touch their
potential. It is exciting tc work in one as I have in the last ten
years as a part-time untrained worker, and to see the growth and see
possibilities for the future. The weaknesses, I see as a retired
Associate Professor of Sociology and a Community Organization Expert,
are two; 1st in the attitude of library personnel toward themselves and
toward the patrons they serve; and second is their lack of knowledge
and understanding of the communities which they serve and the possible
publics that they might reach.

First: Few librarians have a true conception of the influence they have,
or may have, on their individual patrons. Aloofness drives people away,
courtesy brings them back. (For examples- Mr. Hollis' story -,George
Washington Carver and Jesse Jackson - A remark about Jannette Smith in
Chicago and my experience with Archibald McLeish)

Librarians are too intellectual and professional - (I know about
professional ethics, etc.) but you can carry them too far. (Some laymen
do have some sense.) Most librarians are too dignified, at least in
appearance (a light touch never hurts) and some are even forbidding in
their appearance. (Tell story on myself) The disadvantaged person is
afraid of them or they use too professional language! I heard a

librarian tell a disadvantaged person, who wished a certain book, to
"look in the card catalog and get it from the stacks!!" The poor
woman did not know what a card catalog was, much less the stacks, so
she left, never to return! What can be done is simple. Do what a
friend of mine did when she was superintendent of our General Hospital and
found that the nurses were cold and impersonal with the patients. She
put in a course in Sociology or personal relations, and asked me to
experiment with it. That was 35 years ago, and now not only the
introductory course, but also a course in family relations is required
in all nurses' training courses in the United States. The Greenville
nurses take these at Furman University from which I retired 10 years
ago. I told the nurses there that patients were just as human, sick,
and more so probably, than when they were well, and that they liked to
be regarded as people with names and not numbers, or by the diseases
they had, and that they did not enjoy being roughly handled and that
good human relations, or good manners were the cheapest and best comm-
odity any public servant can have. Hospitals and libraries belong to
the people--not to the nurses and librarians! If the service is good
and is properly interpreted, it will be supported, if not, it will just
decline to mediocrity. If you read the book on good manners, published
several years ago, as I did and reviewed before several clubs,you find
that after the author gave the history of manners from 2000 years before
Christ and ending with Emily Post, she said--"Why should Emily Post
write a book on good manners when it can all be said in three words--
"Consideration for others." That is enough about personal relations!
Now second-- Knowledge of the community and how to organize it.
These are musts for librarians. I know-because we would not have been
able to get our new libraries if Miss Estellene Walker, Director of our
South Carolina State Library Board had not recognized these needs and
urged us to cooperate with and utilize the community groups who were
eager to serve the library. I mean that the librarian and each staff
member should be knowledgeable about the community in which they work--
the population breakdown--distribution by race, age groups, and educational

standards; income and industrial and government set-up. Then they should
try to develop programs and select books to meet these local needs, and
utilize the interest groups for the development of such programs.
Start with a membership in the Chamber of Commerce. That will put you
on their mailing list and put your building on their maps. Our State
Librarian told me that, when I was first employed ten years ago as an
experiment in public relations, that our Greenville County Library
building was not on the Chamber of Commerce map. We soon had it there!
If this training is required, then library schools should include courses
in community organization and teach librarians how to study and utilize
community resources. I introduced such a course at our University for
teachers, called Education ᵈSociology, and I taught teachers (another
"ivory-tower group") how to study and utilize the community resources,
and also get an understanding and background of the students in their
classes. In the dark ages of the 1920's, I taught high school for a
while and introduced Sociology to my students and the school. At that
time I could look at the names and addresses of my students and know
their racial, educational and financial background. I could, because
I was born in Greenville and knew the town. However, anyone can know
by a little extra work. Just like the young man in Towson with his
drug survey who found himself involved in the whole of Baltimore County
(See Library Journal, February 1973).
Here are some Examples: When I started at our library 10 years ago--
a naive untrained person, with a superior secretary from Rhode Island
who is a saint, but knew nothing of Greenville, the library and I decided
we needed a base for volunteers and support. The library was in a
discarded school, running on 90 cents per capita income with four
branches and, I think, three bookmobiles,--and two dedicated library
boards. First, after joining the Chamber of Commerce, we needed mailing
lists of people who might be interested in helping us. Fortunately the
A.A.U.W. had started a list of clubs 45 years before which they turned
over to the Chamber of Commerce. It was completely out of date, so
we asked if we could bring it up to date and publish it. Of course,
they were delighted. We had no money, so I called the president of the

Greenville County Club Women and asked for their help. To make a long
story short, they agreed, and now after 10 years of publication it is,
according to the Chamber of Commerce, their most popular book which,
incidentally, they sell for $3.00 a copy. It lists over 500 categorized
clubs and is subsidized by local businessmen. Next, we needed a calendar
of cultural events--so again with the Chamber of Commerce, and all the
cultural groups-- it was published and is still being published monthly
except for the three summer months when a vacation calendar is published.
It is subsidized by a local bank.

Next was a Professional and Cultural folder listing the professional
leaders and information agencies. Our present Director of Community
Affairs, a professional librarian, was one of the four who received
honorable mention for the Dana Award last year for her public relations
scrapbook. These are examples of community education programs which
involve the people in the community. Dozens of the usual library
folders are also printed. However, the most important group to us in
Greenville has been the Friends of the Library Organization. Organized
early in 1960 through the A.A.U.W. who spearheaded the movement into a
most remarkable action group through which in ten years our library has
a beautiful new building ($2 and $\frac{1}{2}$ million) a unified County Board, and
a per capita expenditure of $5.95--a big change from the 90 cents in
1960 and the old school house. It is a romantic story of how a comm-
unity can rise to meet a need and follow it through with the intense
interest aroused by librarians and librarians personal activity in
helping their community and utilizing state and federal funds. Miss
Walker, Director of our State Library, certainly helped set up and
to plan our physical building, We had the best professional services
available. However, one library expert surveyor missed the boat "by
telling the library board it was bad to have the library open on Sunday,"
saying, "that the staff needed Sundays free." She forgot that the staff
is there to serve the public! The Board, however, refused to close the
library as the public wished it open. Now each Sunday from 3 p.m. to
6 p.m. we circulate 850 to 1000 books in the Adult Department and from

150 to 300 books in the Children's Room. The staff of course rotates.
Several other things I would like to mention relative to the community
publics which we serve:

(1) Our auditorium is attractive and perfect for audiences as large as
250 and is available free on application (if it is not in use for
library programs at the time requested). All groups use it--from teen-
agers planning how to meet their needs, the John Birch Society, the
O.E.O.;general meetings of all sorts such as--the American Legion, and
Historical Society to private industrial and business groups.

(2) We have a file of 150 names, all of whom we know, of people who
will serve as interpreters, translators, and hostesses for visitors
from foreign countries. This is a confidential list used by industries,
the Red Cross, the hospitals--10 languages and dialects are listed.

(3) Our programs are varied and planned for various publics in the
arts, travel, lectures, and I have two stay-at-home travelogues a month
done by local people and planned by a lay committee. all free!

(4) We have programs for the hearing impaired, for the underpriveleged,
and we are planning programs for the blind.

And, of course, our Children's Story Hours are wonderful, and are held
all over the county and in all the branches. Children's librarians are
delightful people! I fear I have talked too long, but I do believe the
library is one of the greatest sources in our confused nation, today
through whom some order can come eventually.

As you continue to be (professional librarians) think of us "little
people" who need help and advice as you work and plan.

Thank you for listening to me and please remember
where the federal funds are cut, the little
people will have to help!

Atlanta - March 7, 1973

Laura Smith Ebaugh

Atlanta

STATE OF SOUTH CAROLINA

DEPARTMENT OF EDUCATION

CYRIL B. BUSBEE
STATE SUPERINTENDENT OF EDUCATION

COLUMBIA

February 14, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and
  Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

I have just realized that the deadline for sending the report on the status
of school libraries in South Carolina has long passed. However, in the event that
the information contained here will be of aid to the Commission in assessing the
needs of public school libraries in South Carolina, I am sending it on to you today.

From the attached sheets you will see that the 666,673 public school children
(In many instances this includes kindergarten children, also.) have access to print
materials in some quantity though not for indepth study by secondary students, but
the audiovisual materials and equipment are in short supply. School district budgets
are limited, and school libraries are able to maintain collections but have depended
on Federal funds to build these collections. Schools are just beginning to branch
out into the area of technology. More sophisticated equipment ·ith accompanying
software is the current need, coupled with materials for readers such as the handi-
capped and the disadvantaged.

My apologies for the delay.

Sincerely,

Margaret W. Ehrhardt   (Mrs. B. G.)
Library Consultant

MWE/rsf
Encs.

School Libraries (or Media Centers)	*1965* A library in each secondary school Libraries in 72% of the elementary schools

	1973 Libraries in all secondary schools, and in all but 2% of the elementary schools	*Future* Adequate li... ... ... schools.

Library Services	*1965* 87 high school librarians serving less than 4 periods a day No library services in 28% of the elementary schools Only one district had a library supervisor

	1973 332 full-time librarians serving the 305 high schools 554 full-time librarians serving the 579 elementary schools 20 districts have a library supervisor	*Future* School libr... ... ... throu...-out the school day, for a period befor... ... ... schoo... ... in the evening ... ... Saturday

Librarians	*1965* 18 high school librarians with no library education Librarians employed for 9 months No librarian in 28% of the elementary schools

	1973 Only 35 high school librarians uncertified Only 115 elementary librarians uncertified The addition of clerical assistants in high schools with enrollment over 750 and in some elementary schools 10-month employment for 115 elementary and 95 secondary librarians A Master's program in library science now at the University of South Carolina	*Future* Fully-certifi... ... ...ans serving in ... ... Adequate supportive staff An increase i... ...ber of person-nel with Master's degrees

Library Materials (print and nonprint) | Elementary libraries averaged 5.84 books per child and only 29.3 met the then existing State Standard of 7.
(The State Standard for high school libraries was then 5 books per student.)
Some subject areas had been strengthened through NDEA programs.

Elementary school libraries now average 12.19 books per pupil.
(State Standard is 10.)
Secondary school libraries now average 9.2 books per pupil.
(State Standard is 6.)
Increased emphasis on audiovisual software 90% of schools now meet this standard for print materials.

Increased ... in ... a multi-
... of a appr... o ... ic. ion
w... r vari... c ... put in
sec.ndary c.l.cti...s
Ad.iti.nal ... re... ...ter...l
... iabil.t ...
Continued ... d si... n techn...
Low use of ...ri.v ... so..

...nce | P/64
Average per pupil appropriations:
High school libraries - $2.54
Elementary school libraries - $2.00
This maintains but does not build a collection.
(Materials wear out or become out-of-date.)

...ry 22, 1973

1972
Average per pupil appropriations:
High school libraries - $3.18
Elementary school libraries - $3.81
These amounts will maintain a collection but will not build it. (Materials wear out or become out-of-date.)

Future
6% of the ...tional ... pupil cost (accord... ... LA ...oint Sta.dards, ...)

IMPACT OF FEDERAL FUNDS ON
SCHOOL LIBRARIES (OR MEDIA
CENTERS) IN SOUTH CAROLINA

1. For the first time many schools now have a library facility.

2. Collections of appropriate materials are now provided to meet the needs of the youngsters on whatever levels they may be.

3. Staff is provided.

4. Supervisors are now provided in twenty districts.

5. Availability of increased resources emphasized the need for more teacher-librarian cooperation in planning.

6. Avenues of interlibrary cooperation were explored.

7. Training was provided for uncertified personnel.

8. More innovative programs are now possible.

RECOMMENDATIONS

1. Continued funding for library materials under Title II.

2. Special funding for more innovative demonstration projects.

3. Funding for the training of personnel.

Emphasis placed by President Nixon on the Right to Read
Program and by Governor West on the State Department of Education's
Five Year Plan makes it imperative that school libraries be prepared
to meet the challenges of these demands through adequate facilities,
collections of materials, and more prepared staffs.

PENNYRILE REGIONAL LIBRARY

Princeton, Kentucky 42445

NATIONAL COMMISSION ON LIBRARIES AND INFORMATION SCIE.CE

Considering the growth of library service in the western part of the State of
Kentucky and the additional needs for meeting the demands of today, the follow-
ing items are to be studied: After the passing of federal legislation known
as the Library Service Act development in libraries was begun in earnest. Into
sterile, inadequate, poorly equipped rural libraries, conducted by a majority
of untrained librarians, carefully selected books and related materials, audio
visual equipment and technical communications began a small but steady growth.
This was made possible through the adminstrat'on by the Kentucky State Depart-
ment of Libraries with state and federal funds. The dusty, musty shelves of
books were cleaned, books of no use were discarded, books of value added to the
collections, reference service was established and a beginning of the equipping
of audio visual material for enlargement of library services was set up.

In 1958 - 1959 multi-county groups, referred to as regions, were set up in
Kentucky headed by trained librarians with staff members to work with the local
libraries. The training of existing personnel was an important and necessary
step for awakening the library service from the lethargy which had previously
existed. In-service training and workshops were established. Requirements
for certification made it necessary for local librarians to attend classes for
professional training.

The awakening of needs for good library service brought about efforts for passing
local tax bases either by vote or petition.

Again the Federal Government became an even greater aid through the passing of
the Library Services and Construction Act. New buildings were made possible by
use of federal funds combined with local funds. Libraries of adequate size
and physical content were built on approved locations for better service to the
local citizens.

A slow but earnest effort was started to meet the needs for information. This
was done through basic collections of books and a stepped-up inter-library
loan service. New methods of communication were established. Efforts were made
to reach out for the disadvantaged in the communities. Programs of interest and
educational value for both adults and juveniles were set up in a majority of
the libraries. "Mental level" materials, for the use of the "little educated"
local population, were installed.

Now it seems, since the vetoing of the FY 1973 Labor-HEW Appropriations Bill, that the good beginning of greater library services shall be greatly curtailed. Without the funds expected and needed from the Federal Government, the early progress of library services which promised a future of growth and success shall be halted.

There are buildings that need to be built, collections needed to be strengthened, improvements in technology needed and better qualified personnel for serving the public is essential.

In this rapidly changing, highly geared. complicated world the libraries are the most important source to keep the public informed and educated. To meet even the basic needs standards should be set for highly qualified service and funds are seriously needed for meeting the standards.

Mary Wilson Eldred
Librarian
Pennyrile Regional Library System
Princeton, Kentucky 42445

WESSELS LIBRARY

NEWBERRY COLLEGE

FOUNDED 1856

NEWBERRY. SOUTH CAROLINA 29108

OFFICE OF LIBRARIAN

February 2, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and Information Science
1717 K Street, N.W., Room 601
Washington, D. C. 20036

Dear Mr. Buckhardt:

Thank you for your invitation to me to submit a written testimony to the National Commission on Libraries and Information Science to be used at the Southeast regional hearing on March 7, 1973 in Atlanta.

I believe that the Commission could act as a strong force for college libraries under the area of concern, "III Patterns of Crganization". There is a need to develop new patterns of organization that would give continuing support to college library programs. I am aware that new libraries and/or libraries deficient in their holdings need special consideration through federal funds. However, established libraries also need governmental assistance to meet the demands of the rapid increase in the cost of books and cther related library materials, the changing curricula, as well as to provide specialized materials for independent study for both students and faculty.

The Newberry College library has benefited greatly from past federal grants. At the beginning the HEW--Higher Education Act Title II-A, College Library Resources Grant program was most helpful in giving financial assistance through the basic grant concept for collegc libraries. Newberry College library has also suffered from the weakness of the past federal programs. See attached copy of statement of need Item #1, "NEWBERRY COLLEGE-- SPECIAL NEED FOR HEW LIBRARY RESOURCES GRANT, 1972-73" which I submitted along with the HEW--Higher Education Act Title II-A, College Library Resources Grant application on February 10, 1972. Newberry College did not receive the grant--see attached Item # 2 for the list of institutions in South Carolina who did receive them. Before established libraries such as ours could have qualified for the 1972-73 grant, the guidelines would have needed revision. This is where I believe the Commission can act effectively in the future. There is an urgent need for long-range planning for college library programs (two,three or more years) so that there will be continous support for such libraries. This also represents the consensus of opinion of librarians of the South Carolina Foundation of Independent Colleges.

I would appreciate your informing me of the results of the hearing.

Sincerely yours,

Kathleen C. Fesperman

(Mrs.) Kathleen C. Fesperman, Librarian

KCF/k   Encl. 2
cc
Congressman Dorn
Senator Hollings

NEWBERRY COLLEGE
FOUNDED 1856
NEWBERRY. SOUTH CAROLINA 29108

OFFICE OF LIBRARIAN

NEWBERRY COLLEGE--SPECIAL NEED FOR HEW LIBRARY RESOURCES GRANT

Newberry College is aware that new libraries or libraries deficient in their

holdings must be given special consideration by HEW. In 1966 with financial assistance

from HEW--Higher Education Act Title II-A, College Library Resources Grant, the Newberry

College Library began the following program which was continued through 1970:

(1) Secured partial holdings of the New York Times on microfilm
(2) Purchased the New York Times Index to correspond with microfilm purchased
(3) Purchased the basic sets of:
    a. National Union Catalog
    b. Union List of Serials
    c. New Serials Titles
(4) Secured other major reference works

In 1970 the HEW ... College Library Resources grant was significantly reduced to

Newberry College and no financial aid was received in 1971. Having begun a program with

HEW, it would be unfortunate if these projects could not be continued because of lack of

outside assistance.

Newberry College has a peculiar problem which may be characterized as:

(1) A private college with financial problems
(2) Slight decrease in enrollment
(3) Increase in cost of subscriptions to:
    a. New York Times--newspaper and annual index
    b. National Union Catalog (started with an HEW Grant--the 1972 subscription price
       has increased to $730
(4) Increase in cost of books, binding and periodical subscriptions
(5) Need for individualized instructional materials--cassettes, filmstrips, slides, etc.

NEWBERRY COLLEGE
FOU .DED 1856
NEWBERRY. SOUTH CAROLINA 29108

OFFICE OF LIBRARIAN

The College Library considers it highly important to complete the purchase of the _New York Times_ on microfilm, secure the accompanying _New York Times Indexes_, purchase additional reference works, especially in the area of music (the College is completing a new music building and is also trying to become accredited by the National Association of Schools of Music, which requires basic books and journals), and audio-visual and non-book materials. These are necessary in order that the College might more effectively meet the needs of its faculty and students in their study and research programs as well as of the public school teachers in Newberry County who are doing graduate study. The public library in the area is not adequate for research and interlibrary loan services.

The institution's responsibility must therefore be more than to provide matching funds for books and related materials. It must also finance the purchase of an additional microfilm reader/printer, secure several microfilm storage cabinets, and purchase other related equipment. If Newberry College Library could receive the basic and supplemental grant this year, it believes that it could hold its own and the research and special projects would not be jeopardized.

Signed by: _Kathleen C. Fesperman_
(Mrs.) Kathleen C. Fesperman, Librarian

DATE: February 10, 1972

COLLEGE LIBRARY RESOURCES PROGRAM

Institutional Grants Approved for Fiscal Year 1972

SOUTH CAROLINA

Cong. District	Name and Location of Institution	Basic	Supple-mental	Special Purpose	Total
3	Aiken Technical Education Center, Aiken	$5,000	$	$	$ 5,000
2	Allen University, Columbia	5,000	2,546		7,546
1	Baptist College at Charleston, Charleston	5,000	6,596		11,596
	Benedict College, Columbia	5,000	9,122	*	14,122
	Berkeley-Charleston-Dorchester Technical Education Center, North Charleston	5,000	11,180		16,190
2	Claflin College, Orangeburg	5,000	4,470		9,470
6	Florence-Darlington Technical Education Center, Florence	5,000	5,587		10,587
4	Greenville Technical Education Center, Greenville	5,000	21,803		26,803
2	Midlands Technical Education Center, Columbia	5,000	4,784		9,784
5	Morris College, Sumter	5,000	3,125	*	8,125
2	Orangeburg-Calhoun Technical Education Center, Orangeburg	5,000	8,281		13,281
1	Palmer College, Charleston	5,000	2,502		7,502
3	Palmer College, Columbia	5,000	2,092		7,092
2	Piedmont Technical Education Center, Greenwood	5,000	8,063		13,063
	South Carolina State College, Orangeburg	5,000	11,735	*	16,735
5	Sumter Area Technical Education Center, Sumter	5,000	3,831	*	8,831
2	Voorhees College, Denmark	5,000	4,798		9,798

Box 572   Sullivan's Island
South Carolina 29482
January 24, 1973
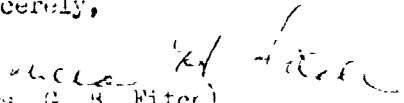
National Commission on Libraries
and Information Science
1717 K Street, N. W.
Suite601
Washington, D. C.   20036

Dear Sir,

It is vitally important that the services which the average library
provides be broadened for the benefit of increasing number of users.
In order to have a steady growth, long range planning is essential.
If these plans could start with the pre-school child then continue
as he grows, being sure that each step is consolidated before the
next is taken.

This sounds simple and elementary but it would be difficult to
set in motion and achieve.

                    Sincerely,

                    (Mrs. G. B. Fitch)

MEMORANDUM   22 January 1973

TO: Frederick H. Burkhardt

FROM: Bethel Fite *Bethel F. Fite*

RE: Library and information service needs in Alabama

Since September, 1946, I have been a member of the staff of The University

of Alabama, first in the Extension Division, now the Division of Continuing

Education. One of my assignments has been to assist Alabama citizens living in

communities without public library service, or with very inadequate service, to

make use of the facilities of The University libraries.

During those years, I have seen library service improve, not only in

metropolitan areas and in the smaller cities, but in rural areas as well.

The Federal programs to assist the elementary and secondary schools, and the

colleges, as well as the Library Services and Construction Act, have meant

real gains in access to materials both for information and general education

needs.

However, there are still uncomfortable gaps in real access to such

materials. For example, I have been working with the Head Start Supplementary

Training program for the past two and one-half years. Here at The University

we have provided college-level courses in preschool child development for

Head Start staff members from Greene, Pickens, and Sumter Counties. None of

these counties has a county-wide library program, although Livingston, York,

Eutaw, Aliceville, Gordo, and Reform have libraries receiving public funds.

In each of these towns, the collections are so poor, the hours of opening

so short, and the floor space so limited that even citizens who are

welcome are inadequately served. Black citizens, although legally entitled

to use these facilities, believe themselves to be unwelcome and do not

try. Carrollton (pop. 923), has a Head Start center but no public library.

The teachers there have taken advantage of the collections in the public

schools for the younger children, but they have no access to materials for

their own professional growth and development, nor to the kinds of

information they need to help the parents of the children with whom they

work.

The other pressing need I see for the improvement of library service in

Alabama is for the development of a continuous program of continuing education

for all library staff members. The expected growth of adult education on

every level, from adult basic education, work toward the GED, to opportunities

for earning external degrees, will require the intelligent and constant

support of versatile, imaginative, and well-informed librarians. The new

Graduate School of Library Service at this University, along with other

departments and divisions of library education in Alabama, has made a

tentative beginning of such a program. Resources to strengthen and improve

these efforts, and to assist in their proper coordination, would materially

increase the effective use of the library and information service holdings

already available.

A STATEMENT PRESENTED TO THE NATIONAL COMMISSION ON
LIBRARIES AND INFORMATION SCIENCE

By

Ray W. Frantz, Jr., University Librarian
University of Virginia

January 22, 1973

As Verner Clapp has pointed out, "From earliest
times two principles have controlled the growth of
libraries--the principle of local self-sufficiency and
the principle of sharing the resources."[1] But in the
past decade it has become unmistakably clear that complete
self-sufficiency is neither desirable nor tenable even
as a goal. No longer can we claim for our library, as
a great research institution once did, that "In short,
it should have everything";[2] nor can the tools and methods
for acquiring and organizing library materials be developed
and exercised locally and in isolation from those of other
libraries. We can no longer afford the luxury of the "go
it alone" approach to collection building, cataloging, and
other services. On the contrary, the exponential growth

---

[1]The Future of the Research Library (Urbana: Uni-
versity of Illinois Press, 1964), p. 4.

[2]R. A. Sawyer, "Book Selection in the Reference
Department of the New York Public Library," College and
Research Libraries, 6 (December, 1944), 20.

of information, the attendant problems of its bibliographic
control, and the rapidly rising costs of acquiring
materials, storing them, and making them available to
library users, have rendered it incumbent upon us to seek
for solutions in the second area to which Clapp refers,
the area of sharing.

Sharing, of course, has been and is being practiced
in many forms, from interlibrary loans to centralized
systems to regional networks. Of particular concern to
many research libraries nowadays are the automated in-
formation networks providing shared cataloging, acquisitions,
remote catalog access, and related services. Such net-
works are already in early stages of operation in some
parts of the United States--for example, the Ohio College
Library Center and the New England Library Information
Network; and discussions of the feasibility of similar
systems are underway in the Southeast and other regions.
But in the past the development of such forms of sharing
has been remarkably serendipitous and individually subject
to slow evolution. No group with a national overview has
even tried to foster networks which can serve as nodes in
a national network. I suggest, therefore, that the National
Commission might perform an historic service in studying
and recommending ways of implementing regional automated

networks. It is such computerized, user-oriented library systems, in the words of Frederick Kilgour, "that will improve efficiency of library use and operations; that will increase availability of library resources within a region; and that will facilitate evolution of new and easier accesses to information in libraries."[3]

---

[3]Frederick G. Kilgour, "A Regional Network--Ohio College Library Center," Datamation, 16 (February, 1970), 87.

WRITTEN TESTIMONY FOR THE NATIONAL COMMISSION ON LIBRARIES AND INFORMATION SCIENCE

By

Nicholas E. Gaymon, Director of Libraries
Florida Agricultural and Mechanical University

Patterns of Organization

Academic libraries serving minority groups, especially Blacks, have been ill equipped to support the educational program that they propose to support. Their inadequacies are distinctly reflected in the quantity and quality of resources as well as in the area of personnel. These academic libraries have been surveyed, studied, examined, and re-examined. The findings are consistent; they need better resources, facilities, and personnel. In essence, Black academic libraries have been and still are in an economic dilemma.

The immediate answer to the economic dilemma of Black Research Libraries is cooperation. This cooperation can best be realized through the formation of consortia. After accepting the fact that the formation of consortia is essential to the economic survival of Black Research Libraries, steps should be taken to identify the necessary steps in establishing a consortium that would readily meet the needs of its participants.

I have envisioned a National Plan consisting of the development of consortia of predominantly Black Instiutions' ethnic collections and introduce effective library managemen, into these areas. This plan will include a model for processing all existing and projected materials and services. The model will also accommodate existing organizations in such way as to lessen duplicative processing. As a part of the plan, a National Coordinating Mechanism Center should be effected to insure that the work done by the National Plan be continued, and to evaluate effectiveness

of the overall effort to see that appropriate innovations are implemented. It is Important
to note that there is a wide range of options with regard to the responsibilities of the
Center. These range from a Center that will provide "information" such as the
Foundation Center and in this way encourage orderly development, at the other
extreme, a centrally directed Center.

To further clarify the proposed model would consequently draw together and
fill the gap necessary to provide a Coordinated National effort that will at a minimum
accommodate a variety of materials, services, products, and functions.

Those persons who have researched the problem thoroughly feel that the cost
involved in bringing each predominantly Black academic library up to acceptable
standards is prohibitive. Consequently, cooperation is the immediate solution.

Whether academic libraries attempt to improve cooperatively or collectively
a considerable amount of funds will be needed to implement this improvement. A
variety of projected costs have been made. Most of these projects extend far into the
millions of dollars. It is felt that the total amount of funds needed far exceed the
available funds that affected libraries have available. There is continuous need for
library support from national, state, and local sources. It appears that up coming
lesgislation and budget recommendations on the national level may be designed to
curtail every support. If such is the case, it will be extremely bad for some libraries
and a major catastrophe for some Black libraries.

It is the responsibility of the library profession and the National Commission on
Libraries to make visible the dire needs of libraries serving minority groups.

Florida Agricultural and Mechanical University

Tallahassee, Florida

32307

MINORITY PROGRAM DEVELOPMENT FOR
LIBRARIES AND LEARNING RESOURCES

February 14, 1973

Mrs. Verdelle V. Bradley
Virginia Union University
1500 North Lombardy Street
Richmond, Virginia 23220

Dear Mrs. Bradley:
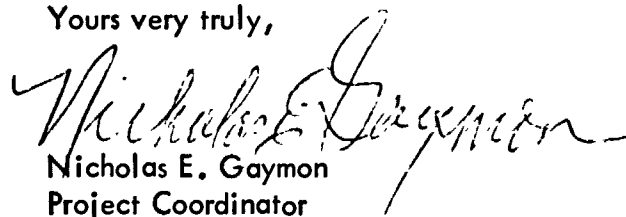
The Advisory Council of the Minority Program Development For Libraries And
Learning Resources reviewed your proposal in its recent meeting of January 31, 1973
relative to the funding of non-government groups for travel to address problems
relative to libraries of minority groups.

The council did not approve the proposal as stated. It was suggested that this
project will be in favor of funding travel and expenses for the committee as
outlined in the proposal to be brought together to work out a program for
long-range planning.

After arriving at some long-range plans, then the committee may consider seeking
funds to visit with appropriate government officials and other funding agencies
for financial support for libraries serving minority groups. I am therefore
in favor of approving funding of a planning meeting by your committee at a
place (Atlanta) or designated by you. Please let me have your reaction to this.

As you perhaps know, Dr. Jessie Smith is a member of the Advisory Council that
discussed your proposal, and Mr. Hillis Davis sat in on the meeting as an observer
and concurred that this approach will be more appropriate. Please let me have
your response as soon as possible.

Yours very truly,

Nicholas E. Gaymon
Project Coordinator

NEG/ea

xc: Hillis Davis
    Dr. Jessie Smith
    Advisory Council Members

Florida Agricultural and Mechanical University

Tallahassee, Florida

32307

MINORITY PROGRAM DEVELOPMENT FOR
LIBRARIES AND LEARNING RESOURCES

February 14, 1973

Miss Alberta G. Johnson
3805 Tierwester #209
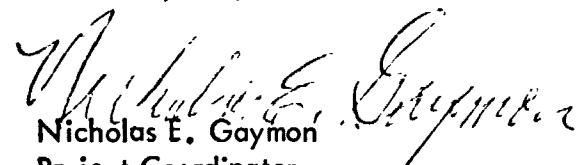Houston, Texas 77004

Dear Miss Johnson:

I was delayed in responding to your letter. As the Advisory Council for the
Minority Program Development For Libraries And Learning Resources met on
January 31, 1973, the council did not approve your proposal as submitted.
However, everyone was extremely impressed with your viewpoint and willing-
ness to conduct this type of project.

It was suggested by the council that consideration be given to a short workshop
type arrangement, whereby Black Librarians and other experts in the field of
government documents will convene and discuss matters pretaining to acquisition
organizations and use be made of these publications.

Would you be receptive to doing a proposal of this nature with th · following
guidelines in mind?

(1) Purpose of workshop, (2) place and time (perhaps two or three days).
(3) Number of participants, (4) Approximate cost for travel and per diem
($20 per day) (5) Other essential information.

Please let me have your response as soon as possible.

Yours very truly,

Nicholas E. Gaymon
Project Coordinator

NEG/ea

xc: Advisory Council Members

Florida Agricultural and Mechanical University

Tallahassee, Florida

32307

February 14, 1973

Mr. Daniel T. Williams
Tuskegee Institute
Hollis Burke Frissell Library
Tuskegee Institute, Alabama 36638

Dear Mr. Williams:

The Advisory Council of the Minority Pr am Development For Libraries And
Learning Resources met on January 31, 1973 and discussed your proposal,
Black Alabama: A Guide To The Resources.

It was decided that the council could not approve this proposal, because of its
limited scope. It was suggested by the council that the proposal may be challeng-
ing to other funding agencies that might be interested in a project of this type.

If I can be of further assistance to you in any way, please feel free to contact me.

Yours very truly,

Nicholas E. Gaymon
Project Coordinator

NEG/ea

xc: Annie C. King
    Members of the Advisory Council

MINUTES OF

THE MINORITY PROGRAM DEVELOPMENT FOR LIBRARIES AND LEARNING RESOURCES ADVISORY COUNCIL

The Minority Program Development For Libraries And Learning Resources

Advisory Council met on Wednesday, January 31, 1973 in the Institute For

Services to Education Building, Washington, D.C. Members Present:

Mr. Nicholas E. Gaymon, presiding member for the meeting, Dr. Foster Mohrhardt,

Mr. William M. Woods, Mr. Larry Papier, Mr. Joseph H. Reason, Mr. James Riley,

Dr. Jessie C. Smith, and Mr. James A. Welch.

The meeting convened at 9:30 A.M. with Mr. Nicholas E. Gaymon,

presiding. The Project director began by giving a brief summary of his reason for

selecting the members on the Advisory Committee, which was to try to select a

group with the type of expertise needed to implement a grant of this type. He

wanted good librarians and good persons in related or allied fields to help to develop

certain plans for implementation of the grant.

In bringing the group up to date on what transpired up to that time, it was

mentioned that in September of 1972 a group of Black Academic Librarians was

invited to Florida A & M University to discuss some of the problems associated with

black academic libraries. The group was further advised of the workshop sponsored

in Atlanta at the Cooperative College Library Center.

Mr. Gaymon mentioned that the grant was slow getting started due to

certain reasons and also informed the group that all grants that come to the insitituion

must comply with the Florida State regulations in terms of expenditure funds and

hiring of secretaries. It was hoped that the group could come up with some concrete

working plans to get the grant moving in the way it should be moving.

The meeting was then open for discussion of proposals that have been submitted to the Project Director for the perusal and suggestions of the committee. The first item discussed was Black Alabama: A Guide to The Resources, submitted by Daniel T. Williams. There were questions raised such as:

1. Are you interested in projects that are essentially self containing and in themselves like this one from Alabama that serve a local purpose to be useful, or are you interested in those that would have a major impact in this whole field and push things decidely ahead of where they are now?

The Project Director answered by voicing that he is interested in one that would hav : a major national impact.

2. Do the people who are suppose to know, know what you are looking for? It was felt that not all of them do.

The council thought that this proposal should have a purpose for challenging other organizations, and felt that this was a tremendeous amount of money to cover just one state. As a result the council was not in favor of approving this proposal. Members suggested that other agencies might be able to give assistance to this type proposal.

The council felt that as a part of the program they would assist non-government groups for travel to address problems relative to library of minority groups. At this time, Mrs. Verdelle V. Bradley's proposal was mentioned where in she asked for a budget estimate of 1,098.00 for a group of librarians to come to this area to 'nlk with a group of appropriate personnel regarding the funding of the Cooperative College Library Center. Because a proposal of this

type has to be broken down in terms of travel and per diem, she sent an amended budget for 1,253.00. The group was asked their opinion and it was suggested that a small planning committee be brought together to work out a program for long-range planning. The group would be funded for planning purposes.

The last proposal that was discussed by the group was the Inquiry from Texas Southern, which was submitted by Miss Alberta G. Johnson. It was beleived that many librarians could make greater use of government publications. It was asked if support could be given to a siminar in which reference librarians could be invited. There were also questions raised concerning the Inquiry such as: Is Miss Johnson experienced enough to shape a project of this type? It was the group's feeling that a person who seemingly has the energy and willingness as Miss Johnson with the new viewpoint of some other people associated with her would put them in a position to contribute to such.

The meeting was then open for discussion of suggested workshop-projects where in the Director asked the members to think in terms of supporting a project to conduct grant proposals-grant awareness, workshops for minority librarians, and contract officers to see if some expertise could be developed on campuses for getting funds that are available to them. The Director also brought to the members mind that a person who participates in some of the on-going workshops must come to the workshop with an idea in mind. He must have stated problems then move from that point.

A suggestion was made on the rant proposal workshop to work out ideas in the form of a study or a project. It was asked if it would be helpful to have

a session that would help people to develop their ideas so that they become projects.

The Director emphasized that librarians need to increase their visibility among other people, not just among themselves. It was also suggested that the group should set up a traveling exhibit to go places and set up a booth so that every one will be more aware of what black academic libraries are doing. The council was not receptive to this suggestion.

The Experimental Project and the National Plan were the last items to be discussed. The group was asked their recommendations regarding the Experimental Project and the National Plan. The director emphasized that he needed some specific suggestions and asked the group to think in terms of an organization, group or firm that could handle these types of subcontracts.

Members of the Advisory Council accepted the following assignments:

1. Experimental Project—Mr. James A. Welch, Dr. Joseph H. Reason, and Mr. William M. Woods agreed to refine the work-scope and/or make necessary contacts with Mr. Ed. Gordon, relative to preparing this project for bid as a subcontract.

2. National Plan—Mr. James Riley and Dr. Foster Mohrhardt will refine the work-scope of this part of the grant, and/or select a consultant to assist in preparing this project for bid.

3. Dr. Jessie C. Smith agreed to explore possibility of conducting a series of workshops for minority librarians on:

   a. Grant Proposal/Grant Awareness

   b. Determining goals and objectives in Academic Libraries.

The Advisory Group considered conduction another meeting in

Tallahassee in Mid-March.

The meeting was adjourned.

Submitted by: _____

TESTIMONY TO THE NATIONAL C MMISSION ON LIBRARIES AND INFORMATION
SCIENCE IS SUBMITTED RELATING TO INADEQUACIES AND DEFICIENCIES OF
CURRENT SERVICE AND FINANCIAL AND LEGAL SUPPORT.

Concern must be for future funding for libraries and the
unserved, whether occasioned by geographic location, social or
economic status, or intimidati n by traditional library practices.
While we progress further into the more sophisticated areas of
information retrieval, give greater attention to acquiring audio-
visual materials, and develop extensive communication networks,
etc., we still must consider the basics of library service:
library materials, and facilities to house them, should be within
the grasp of every man, woman, and child in the country. Until
we see that library service is not just a privilege of place,
community affluence, or middle-upper American, our work remains
largely undone. Unless every member of a community has access to
library service, or has at one time or another entered the library,
we have not reached our potential of turning people on to the
excitement and importance of today's libraries, or of creating
an awareness that "libraries are".

Must the legitimacy of the library's right to exist continu-
ally be deferded? Should it be necessary to spend so much time
hat-in-hand justifying the institution? Let us set out as a
valid premise that libraries are a vital part of our or any
civilized society; let the burden be put or our detractors that
the institution is innocent until proven guilty. Not as has been
in the past, we spend all time and energies pleading our case,

trying to remove a burden of guilt which has been cleverly placed on us by those, be it local, state or federal, who wish to escape the responsibility of funding us.

Statistics, measurements, accountability, etc., are but obstacles and are totally inappropriate to library service. The value of a book in a child's hand, an idea to a growing mind, or continued intellectual growth in an adult, can in no imaginable way be computed each time a person enters a library and avails himself of the knowledge contained within. Let us intelligently realize the abandonment of the "statistics, measurements, accountability" theory and not fall victim to Defense Department type planning.

There must be a great infusion of state and federal money for libraries to carry out their programs. Local commitment cannot be counted on to accomplish the job.

Roads, education, and welfare are but three examples of services which could not be maintained without state and federal undertaking. Likewise, cannot libraries become a greater responsibility of state and federal government?

There are now more than 10 million people scattered throughout the 50 states who have no access to libraries -- not sophisticated levels of service -- but actually without collections of books and related materials and facilities for use of same. This would be unthinkable, should these same people be denied schools or roads, and the many forms of welfare assistance. Yet, these programs reach only a percentage of the population, whereas libraries have the capability of reaching the entire society.

It is time that the dole ended, and a meaningful level of support be granted.

The planning and efforts involved to obtain meager federal funds often exceed the value of the grant. When required to sing so soulfully for our supper, the resulting fare is an inpalatable gruel. To revitalize the nation's starving libraries, clearly, what is needed is a banquet instead of watered down pottage!

By implanting libraries in unserved areas, we can then, through networking, make accessible to the smallest the collections of the largest.

The "Instant Library" program, as designed for West Virginia, can conceivably be the prototype to take direct service to isolated, impoverished, or neglected communities, be they urban or rural.

As well as the ideally stated goal of everyone reading to his/her capacity or level by the end of the decade, so too, within the same time frame, should we dedicate ourselves to a population 100% served by libraries.

The state library seems the logical agency which could capably work towards providing library service for the entire population of the state, given adequate federal and state support. Service can be established in isolated communities, sparsely settled large geographic areas, and towns whose governing bodies have too long neglected the creation of library facilities.

There exists vast numbers of Americans who have been denied the opportunity for library service. If federal and state officials don't take the attitude of "if we don't do it, it won't get done", we might as well accept the status quo as a fact of life and forget

about: 1) extending library service to the unserved; and 2) expanding

library service to the underserved.

Frederic J. Glazer
Executive Secretary
West Virginia Library Commission
Charleston, West Virginia

As an independent library serving the City of Sylacauga and South Talladega County, we need and use the services of our state library. First and foremost, I know we need much greater financial support to Alabama Public Library Service.

While we welcome LSCA funds in the form of books on indefinite loan and through state library services and could not operate successfully without them, our realistic financial approach is through city and county government. We need increased resources to meet the needs of adult students, business and industry.

LSCA, Title II funds are imperative as we plan our new library building.

Faster means of communication between libraries within the state, and interstate would improve our daily services to our patrons.

B. B. Comer Memorial Library
711 North Broadway
Sylacauga, Alabama

Carolyn B. Goff

Carolyn B. Goff, Librarian

Nancy C. Gonce
Florence, Alabama

TESTIMONY: For the ational Commission on Libraries and Information Science

FROM: A library user and a volunteer staff member for a special library.

I should like to first address my remarks to Patterns of Organization as listed in the National Commission on Libraries and Information Science, Priorities and Objectives for Planning Library and Information Services For the Nation.

Patterns of organization must be given deep consideration since only through cooperative action can we find ways to translate the user needs into the ultimate goal - satisfied and adequately served library patrons.

Details of organization can not be developed until adequate research determines the needs. One primary failure of professional librarians is to think in terms of "problems of libraries" rather than "reader needs". The reader or researcher is no more concerned with where his material comes from than the typical grocery shopper is concerned with where the asparagus is canned. Each only wants immediately what he needs at a price he can afford.

Efficient organization is the only way to meet these needs. We must think not in terms of academic or public or school or special libraries, but of Libraries. Step one in this organization is Systems Development.

The preliminary summary of a study by Battelle Industries jointly sponsored by the Alabama Public Library Service and the Alabama Library Association, Priority One, Alabama's Library and Information Needs for the 70's lists among its major recommendations on page 6:

"Identify and coordinate statewide information and library services by the State Library Agency to provide maximum service for the user.

"Develop library systems or regions to permit total participation by all counties of the state. New regions or systems should lead ultimately to boundaries of substate planning districts... ."

This study further states:

"A program implementing these recommendations is vital because existing libraries do not adequately meet the needs of the users, Alabama Standards for Alabama Public Libraries, or nationally established standards for library and information services. Alabama today is in need of and is ready for wise use of informational resources. For wise decisions in the areas of social and economic planning, government reorganization and improved standards of living for all Alabamians, it is necessary that the state have a well informed citizenry."

The study further states (page 8):

"...certainly the public library must assume a greater responsibility in the community as a resource and service center to those social agencies whose primary job is teaching. In spite of the fact that there has been a 50 per cent increase in the number of college graduates in Alabama since 1960, there is an educational gap. Many Alabamians are functionally illiterate: they do not read with understanding, thus limiting their ability to obtain and hold jobs."

It is no new fact to say that industry looks at informational and educational facilities critically before locating in a state or community. Alabama librarians have long urged the development of library resources through System organization. At present there are 152 public libraries of which 90 are members of systems and 62 are independent town libraries. There are many, many communities and people who do not have adequate service from any type library even though there are also 53 university and college libraries; 1250 public school libraries; 17 special business/industry libraries, 8 libraries in state government, 8 military libraries, 1 prison library, 4 libraries in state hospitals and Special Information Services through such libraries as those at Redstone Scientific Institute and others. But there is no formal plan for coordination to provide information to the user; no single place or agency which can tap all resources to answer a patron's question.

In Alabama the groundwork has been laid for this type of regional or system-wide organization. The philosophy of the Alabama Public Library Service for years has been that governmental units cooperating in systems is a more efficient means of service. The Library Service and Construction Act has also promoted system development in this state. System development in the future must be both geographic and structural, cutting across political and organization lines.

Systems organization must ultimately cross over governmental and geographic boundaries. Coordinated with and as a part of this system development a Union Catalog or Central Data Bank.

A Union Catalog of all types of libraries within a geographic area could be set up with smoothly organized borrowing and lending procedures arranged among the participating libraries. An analysis of all the material available within an area would immediately show areas of weakness and strength in information available. Duplication could be avoided, thus releasing funds for greater variety and depth of information.

A first step could be taken by using such areas of information as the MEDLARS system and going on from there. Begin where we are and then coordinate some popular areas such as Alabamiana or genealogy.

One real problem to overcome here is the tendency of libraries to "hold on" to all those things they have worked so hard to accumulate. Librarians

Alabama
Nancy C. Gonce

must themselves be convinced that the most important thing is for the material to be used. I realize that the clientele for whom the library was established must have first priority but no library can, on its own, serve all the needs of its patrons all the time.

Coordination of such an informational facility would be done by trained research staff using modern informational storage and retrieval means. Opponents of such centralizing of information might fear that ultimately selection and control of informational materials would lie with a "Central Library Committee" and the academic question of censorship and selection become great issues. I am not suggesting anything of the sort. Each library would continue to acquire those materials necessary to provide basic service but in relation to what is already available. This is a plea to use wisely what we already have and to plan realistically for the future. Lines of communication are already operating within types of libraries as proved by the Interlibrary Loan principles.

I work part-time in a library which illustrates the need for crossing over kinds and types of library. The Muscle Shoals Mental Health Center has a small professional library for its approximately 30 staff members and others in the three-county community who might need materials of this nature. The area of work covered by this staff include:

Educational - School systems in three counties receive consultation in areas such as teacher in-service training, classroom observation, case consultation, parent-education groups.

Medical - Pediatrician, psychiatrist and psychologists look at and treat the emotional needs of children and adults often affected by their physical problems.

Social - Rehabilitative and day-care programs for adults who have lost contact with the day-to-day world or are not able to function adequately within it.

Aftercare - The medically cured patient must have attention and follow-up therapy.

Alcoholism and Drug Abuse - A general alcoholism clinic for the purpose of rehabilitation and prevention, and therapy and consultation for those addicted to drugs as well as drug abuse prevention programs.

Crisis Center - Telephone lines for the purpose of talking to people who are experiencing an emotional crisis.

Public and Community Education - All phases of this program are constantly discussed in communities throughout the three counties.

-3-

This staff is eager for library service and demanding in the sense of specific and specialized needs. In order to meet their needs I must turn to all types of libraries because their needs run the course from popular to deeply technical. In this sense this library is like a public library.

The psychologist who is concerned with drug abuse among young people must be on reading terms with the popular authors and know the popular idiom and music. He is a taxpayer and thus entitled to public library service; he is a part-time instructor at the local college and thus entitled to use that library; his children attend the local public schools and they are entitled to use the school library. He often must spend valuable time going from place to place and through many channels to get that one magazine article or that one book which might be the key to a community's problem. If he had no professional librarian to turn to for help he might well just give up.

Such examples could be drawn over and over again. A real trap is to try to categorize users.

- The boy who has school work but also a hobby and whose interest does not stop when the school library closes in June.

- The young housewife who finds herself at home in "temporary retirement" from her professional world and still wants to know all the latest developments but may be denied use of the University or Special Library.

- The attorney who must know how a product is made in order to know its effect on a client.

- The legislator who must have knowledge of history and social issues as well as political facts.

- The minister's sermon which must include references to philosophy, the latest novel, Biblical background.

- The laborer who wants to pass the high school equivalency test for a chance at a new job.

In this time of concern with "Rights" all these and millions of others have "the right to learn and to know."

In Statistics of Alabama Public Libraries 1971-1972 we find total books read per capita have increased from 4.22 in 1964-65 to 4.9 in 1971-72. I do not have comparative statistics on school, college or special libraries but they would probably show similar increase. Public libraries are a good index since they serve a wide variety of needs. Circulation figures are not an absolute reflection of service but they are one means of measurement. I quote those for public libraries because they are readily available.

Funding must be looked at realistically. If we are to have cooperation

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we can no longer expect one administrative unit to "foot the bill". We must cross over accounting and ledger lines, too. When such proposals are made the first question is always, "Who will pay for this."

If such a cooperative system of information location and use were established it might be done in this manner:

1.   Initial federal grants of a sufficient quantity to offset the high cost of mechanization and staffing. Even though President Nixon has said that the Federal Government should step out of such projects the government must take an active part in supplying the informational needs of its citizens. The time is past in our country when a man and his family will always be residents of a particular place. Our mobile population should be able to receive adequate and quality informational service regardless of residence. His federal taxation is one constant factor in his life.

2.   State funding in a proportion to reader use and established need. This would probably be on a matching basis to federal funds, taking into consideration ability to pay and magnitude of need.

3.   Local funds in proportion to the local tax base and/or

4.   Subscription by participating libraries, at a level based on their appropriation or budget. This is not a new idea with research firms but has not really been practically applied to small libraries of other kinds.

National standards suggest financial levels for adequate library service. Support which approximates this level (including all types of funding) must be obtained if progress is made.

It follows reasonably that training in this sharing philosophy and methods of implementation must be incorporated into the curricula of library schools across the country.

A man who travels across the country almost as easily as he travels across town should be able to find the information he needs and wants no matter where he is.

If we are to reach our human energy potential we must have rapid and readily available information - rapid to fan the flame of enthusiasm, readily available and adequate to fulfill the immediate need.

Submitted by -

Nancy C. Gonce

Nancy C. Gonce
213 Colonial Drive
Florence, Alabama   35630

January, 1973

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STATEMENT OF ELOISE T. GROOVER
ADMINISTRATOR, EDUCATIONAL MEDIA SECTION
FLORIDA DEPARTMENT OF EDUCATION
FOR THE
NATIONAL COMMISSION ON LIBRARIES AND INFORMATION SCIENCE
MARCH 6, 1973

I am Eloise T. Groover, Administrator, Educational Media, Florida
Department of Education.

I appreciate the opportunity to give additional testimony to the
National Commission on Libraries and Information Science and to respond
to any questions which the members of the Commission might have.

In today's world an individual in the process of becoming educated
is one who is learning how to learn: to think and to use various methods
of inquiry in examining and exploring ideas, as opposed to one who has
merely memorized facts.

The "Goals for Education in Florida", adopted in April, 1971, by
the Florida State Board of Education include, as one of the student
goals, the following statement: "All students shall develop and use
skills in th. logical processes of search, analysis, evaluation and
problem solving, in critical thinking, and in the use of symbolism."[1]

Such goals mandate a more relevant instructional strategy than
the usual educational pattern. The development of new instructional
concepts and strategies designed to improve educational opportunities
for students makes it imperative that the school library media program
be re-evaluated for the purpose of ascertaining its proper role in the
total educational picture.

New and revised school curricula require that teachers and students
master the methods of study required in a given discipline and that

[1]Florida Department of Education, Goals for Education in Florida,
Tallahassee, Florida: State Department of Education, 1971.

they have opportunities to apply the methodology of that discipline
to significant segments of its content. To accomplish this, students
must have ready access to all kinds of media, as well as instruction
and assistance in their effective use.

Another major educational change is in the area of organization
for teaching. Such developments as team-teaching, large and small
group instruction, seminars and independent study have placed an
increased emphasis on the availability of materials for student use.
In addition, the increasing use of modular scheduling in secondary
schools has freed students to make more independent use of media centers
than has been the case in schools with more traditional scheduling
practices. In short, making learning more interesting and making teach-
ing more effective require flexibility which can be achieved only through
the use of many kinds of media and techniques. Requisite to such flexi-
bility is a school library media center with a well organized collection
of materials, administered by a competent staff of professional and non-
professional personnel who work closely and effectively with administra-
tors, teachers, and students.

Such an effective media program is an integral part of the learning-
teaching process rather than a separate program which stands apart from
other school activities. To achieve this objective media specialists
must be involved in curriculum decision making, taking their place
as active members of the educational team responsible for planning
instructional strategies and activities for students.

The library media centers which meet these objectives and provide such services and leadership are the exception rather than the rule. What, then, are the obstacles which cause this dichotomy between stated objectives and actual practices in our schools?

Probably the key factor is PERSONNEL. Successful media programs are initiated and carried out by educators who work well with students and each other and who have the competencies required to provide pupils the help and guidance needed to develop effective skills in reading, viewing, and listening. Media specialists must possess knowledge in the various fields of learning theory, communications, curriculum development and research. They must also have the specialized ability to select, acquire, produce, store and retrieve appropriate media at the time and place it is needed.

It is quite evident that these multiple tasks require the expertise of more than a single staff member. Clerks and/or technicians are also essential if professionals are to be free to work with students and teachers. Without such assistance, valuable professional time and talent must be spent on routine tasks such as typing, filing, servicing machines, and doing simple housekeeping chores.

A recent study[1] of the school library media program in Florida reveals many inadequacies and deficiences. The general purpose of the

[1]Elizabeth B. Mann. "The Florida Public School Library Media Program 1969-1970" (unpublished Ph.D. dissertation, The Florida State University, 1972).

study, conducted by Dr. Elizabeth Mann, was to examine the school library media program in the public schools of Florida during the 1969-1970 school year. While the data used in this study was for the 1969-1970 school year, the status of school library media program is relatively unchanged.

According to Dr. Mann's study, the national criterion of one library media specialist for each 250 students was met by only 181 Florida public schools in 1969-1970. Of these schools, 177 were schools with less than 376 students. Moreover, there were 191 schools, or 11 percent of the total, which reported no library media specialists on their staff. Analysis of the data for these 191 schools showed that 104 of these schools had fewer than 250 students, and 145 of these schools were in the kindergarten to grade six group.

The number of professional media specialists was far below the national standard of one for each 250 students. It is also significant to note that some small schools had no professional library media personnel and most of the large schools were not staffed with an adequate number of library media specialists. This inadequacy is reflected in the quality of services offered to faculty and students and contributes to an inequality of educational opportunity.

According to state accreditation reports, 1,812 full-time media specialists served the 1,481,447 children enrolled in the Florida public schools during the 1971-1972 school year. This number provides one full-time library media specialist for each 823 students enrolled. To meet the national standards for professional staff an additional

4,113 persons would be needed. Based on a beginning salary of $7,000.00

per year, $28,791,000 more than the state is now providing would be

required for salaries alone.

While the criterion for the s .ive library media staff depends

on the size of the individual school as well as the organization:

pattern of the library media program and provision of staff and services

at the school district level, the national standards recommend at least

one library media technician and one library aide for each professional

media specialist in schools of 2,000 or fewer students.

The term aide is used in the Florida public schools to identify those

persons who are employed in the library media center as supportive staff.

In 1969-1970, there were 1,085 schools employing 1,155 library media

aides, and 718 schools reporting no library media aides. On the basis of

these figures, it can be concluded that approximately one-third of the

schools had no library media aides; and in the schools where library media

aides were employed, they were not provided according to the recommended

criterion in the national standards. This inadequacy results in curtailed

services to faculty and students in costly use of professional staff time

for clerical and technical tasks.

Unfortunately, no federal funds are available for providing personnel

for school library media centers. In Florida, state monies allocated by

the Minimum Foundation Program are available only from the Special

Services Unit which provides one (1) Special Teachers Services Unit for

every eight classroom units. All Special Services (principals, curriculum

assistants, guidance counselors, media specialists, art, music, and/or physical education teachers, etc.) must be funded from this allocation. No earmarked funds are allocated to pay for nonprofessional personnel.

To achieve quality in media services there must be an alequate collection with an abundance of resources. It is imperative that the collection of various forms of media not only support the curriculum but also provide students with materials which meet their special interests. Such materials are selected cooperatively by students, teachers, and media staff and will include hard-bound or paperback books, magazines, newspapers, pamphlets, art objects, charts, maps, films, filmstrips, microfilms, models, disc and tape recordings, slides and transparencies. Equipment must also be provided to facilitate the use of all types of materials and to provide for the production of locally-created materials.

In 1969-1970, there were 37 schools which met the national standard criterion of at least 6,000-10,000 titles representing 10,000 volumes or 20 volume per student. Most of the schools which met this criterion were kindergarten to grade six schools, with enrollments between 500 and 750 students. The average number of books per child for the entire student population in Florida public schools was 9.6 in 1969-1970.

According to the state accreditation reports for the school year 1971-1972, there were 15,909,974, library books housed in the school media centers. With a student population of 1,481,447 for that year, the average number of books per student for that year was 10.47.

Even with the slight increase in the number of books per student
during the past two year period, students in Florida public schools
still have access to no more than half the number of books recommended
in the national standards. The cost of providing the student population
of 1,481,447 with 10 additional books, per student at a conservative
estimate of $6.00 per book, would be $88,886,820.00.

Media service at the school level should be supplemented and
augmented by strong district support. A recent study of school libraries
in Florida emphasizes the importance of professional leadership at the
district level. In most instances, those districts which have media
supervisors working as a part of the instructional, supervisory team
had more adequate collections, better facilities, and more realistic
staff allotments.

District centers, under the direction of such a professional leader,
usually include: film library, professional library, centralized
processing laboratory, advanced audiovisual production laboratory, as
well as many more specialized services. Small districts have some-
times found it expedient to set up cooperative centers in order to
provide those services which are too costly for independent operation.
This can be done through contractual agreements which meet the needs
of the districts involved. All of the aforementioned services, resources,
and facilities are integral parts of the media program and depend upon
one another for its successful operation.

Support for such a successful program should come from various groups in the educational community. In this role as representative of the community, the school board member has special responsibility for supporting those financial programs required to establish with media programs, staff, resources, and facilities which adequately meet the needs of students and teachers.

The administrator, as the educational leader of the school, sets priorities for achieving educational objectives and designs and implements teaching strategies which require the support of a strong media program. Today, lay citizens as well as educators realize that vital, significant, quality education for students demands excellent media services and resources in every school.

It is true that such educational opportunities are expensive, but the waste of human resources in poorly educated students who are unable to function effectively in the world is far more costly. Instructional programs supported by effective media programs must move forward together toward excellence.

RECOMMENDATIONS

There are several needs which I feel are worthy of consideration by the Commission:

(1) The need for assured growth and development of library personnel who through training and education can be expected to provide the skill, imagination, leadership,

and research to support the library and information needs
of the country. Basic to this recommendation is the need
for nationally supported fellowship programs and grants
for inservice training programs.

(2) The need for the establishment of regional evaluation
centers for the purpose of determining the accuracy,
authenticity, up-to-dateness, and user suitability of
library media. The availability of federal and state
funds, the plethora of materials in all formats and
in varying degree of quality make the careful selection
of materials critically important.

(3) The need for financial support for the purchase of
materials for school library media centers. With the
present day emphasis on non-categorical aid, there is
an imperative need for guidelines within the federally
funded programs which will lend support to special
service programs such as school library media programs.

(4) The need for research which might lead to more effective
service patterns, collection techniques, and processing
methods.

(5) The need for clarification of terminology within the
profession in order to communicate with each other,
with those whom we serve, and with those who provide
the economic support.

(6)   The need for standards with regard to salary schedules,

criterion for employment, job description, and procedures

for the evaluation of the use of library paraprofessionals

and technicians.

CLEARWATER PUBLIC LIBRARY

January 29, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and
Information Science
Suite 601
1717 K-Street, N. W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

I have your letter of January 12, 1973, concerning the
hearing to be held in Atlanta on March 7, 1973. I was very
pleased to see your Commission established, I am interested
in your objectives and I wish you every success.

As for my suggestions, I will skip over the first four
of your objectives and confine my remarks to objective V
(Technology). You list some very sophisticated techniques
in this section and I am certain that they may well make great
contributions in the distribution of knowledge as found in
libraries. However, I would hope that you will add one section
to study, develope, and encourage the production and sale of
minor items for small and medium sized libraries. This group
of libraries touches the lives of many American citizens but
they are generally too small and under financed to avail them-
selves of computers, facsimile transmission, etc. We have
need for an in-depth study of processes and procedures in
these small libraries to find out how American technology can
help them. At present each little library is improvising and
making its own technology. A few items:

1. A really efficient and simple circulation charging
   system.

2. A shellac pot with brush holder (the company formerly
   making these no longer produces them, yet quite a few
   small libraries need them.)

3. A good, fool-proof microfilm reader (the old Recordak
   reader, model MPE, has been discontinued. While there
   are quite a few machines being offered, most of them
   are rather shoddy.)

Mr. Frederick H. Burkhardt   (Continued)

    4.   A good micro card reader (to the best of my
         knowledge there has never been an adequate
         reader for material published in this format.)

There must be a myriad of such needs in the small and medium
sized public libraries. And these libraries may never be able
to benefit from the more sophisticated technology because these
depend upon large users, and there are such things as local
pride and political expediency which block cooperation and con-
solidation.

                                       Sincerely,

                                       Elliott Hardaway
                                       Library Director

EH/ek

COLLEGE OF LIBRARY SCIENCE   January 22, 1973   AREA CODE 606
                                                                             TELEPHONE 258 4908

Frederick H. Burkhardt
Chairman
National Commission on Libraries
    and Information Science
Suite 601
1717 K Street, N.W.
Washington, D.C. 20036

Dear Mr. Burkhardt:

        It was indeed a pleasure to receive your letter of 2 January
requesting written testimony for the Southeast regional hearing of
the Commission in Atlanta on the 7th of March. I am only too happy
to reply to your request. As I pondered the ways in which I might
best contribute to the substance of your deliberations in Atlanta,
it occured to me that there is one question which is rarely treated
in such meetings, and at the same time, is a question which cuts
across each of the broad areas of concern as outlined in your state-
ment of "priorities and objectives." The question I refer to is the
matter of research in library and information science.

        In 1933, Pierce Butler lamented the fact that the library pro-
fession was almost totally devoid of any interest in the systematic
and scientific pursuit of knowledge and seemed to stand alone in the
"simplicity of its pragmatism". In 1972, we find Jesse Shera stoically
refering to research as an activity "largely foreign to a profession
oriented toward service rather than analysis of bibliothecal phenomena
or introspection of its own activity,". I fully agree with both men
that the library profession has been generally uninterested in
research, and I am also convinced that we have reached a point where
no substantive gains in the quality of library service will be
possible without the initiation of a systematic, aggressive, and long-
term research effort. We simply will not see any major advances in
theory or practice if we continue to rely on the intuitive genius of
the professional in the field as we have in the past. This approach
appears to be bankrupt.

        If one accepts this premise, and it seems to me to be incontro-
vertable, it follows that research in library and information science,
and the intelligent utilization of research findings, becomes the key
to any real progress. This being the case let me briefly comment on
what I feel to be the two basic components of any serious program for

research on library problems in the United States: the training of
a force of researchers sufficient to the magnitude of the task and
the provision of long-term support for research in library and infor-
mation science.

The American library profession has been conservatively estimated
to consist of some 50,000 members; while at the same time there are
scarcely 200 individuals who hold the doctorate in library and infor-
mation science. This fact explains in part why so little research
is done in this field: there simply aren't enough trained people
available to carry out the needed investigations. It would appear
essential that some concerted effort be made to recruit and train
qualified individuals for careers in research in library science.
Such an effort will require substantial federal aid.

And yet, the training of individuals qualified to undertake
substantive research in library and information science must be
accompanied by a program designed to provide support for the long-
term research these scholars will carry out. Too frequently in the
past, scholars trained to do research, and who had a genuine desire
to pursue research as a career, have been unable to find any support
for their work in a profession as pragmatic and intuitive as ours.
Many a qualified researcher has been forced into "administration"
due to a lack of employment in research. This should not be the
case. Some means of support for scholars involved in serious and
long-term research in library and information science must be developed.

It seems to me that the Commission might profitably address
itself to these questions. I have been deliberately brief in this
preliminary statement. I will, of course, be happy to elaborate
on my remarks if the Commission so desires.

Best wishes for a good year.

Sincerely,

Michael H. Harris
Associate Professor

MHH/agm

1. User needs:

No public library in Virginia meets American Library Association standards for service.

Programs for the handicapped, undertaken by the State Library and the Commission for the Visually Handicapped, are terribly underfunded. Funded more than 75% by state funds, the program falters now from lack of adequate quarters and staff at the State Library for the Blind. Respectable service would require the designation of about fifteen more subregional libraries, impossible to consider with present resources. This program has been greatly aided by federal funding.

Institutional (prison and hospital) service lags from lack of staff and resources. Professional librarians are badly needed for the program, as are funds for library equipment and materials. The first coordinated program of service to the institutionalized was undertaken because of the availability of federal funds. It success continues to rely heavily on available federal funds.

2. Adequacies and deficiencies of current service:

Federal grants of library aid (LSCA, Title I) have been the only source of funds for special library projects directed toward the culturally disadvantaged. These grants are also the only source of funds for initially extending public library service to unserved areas. About nine percent of Virginia's population is still without public library service. If federal funds should be cut off now, beginning projects in these areas would suffer immeasurably.

Federal grants (LSCA Title II) are the only original source of aid for construction of library buildings. Within prescribed geographical

areas, Appalachian funds may match LSCA funds. There is great need to aid rural and impoverished areas in building library facilities. It is very likely that none of the many fine library buildings in Southwest Virginia would exist had federal aid not been available to them.

Funds for cooperative projects among academic and other libraries may be appropriated pursuant to Title II of the Higher Education Act and Title III of the Library Services and Construction Act. The latter funds are available through the State Library to approved projects and are supplemented by state money. Additionally, state appropriations to the State Council of Higher Education support cooperative projects.

Funds for cooperative projects, such as the interlibrary loan network among all kinds of libraries, should be increased. The system handled about 36,000 requests for interlibrary loan of materials last year (FY 1972).

3. Technology:

There is great need throughout the state for application of automation to many library routines. The University of Virginia Library and the State Library will be cooperating with other members of the Association of Southeastern Research Libraries in the establishment of a computer center based on the Ohio College Library Center. During the second year, sizeable grants will be sought for purchasing expensive hardware for the project. Within three years, the center should produce most cataloging for many libraries throughout the Southeast. Programs for handling serials, interlibrary loans, and acquisitions will be added.

Automation in libraries has been slowed because of a lack of knowledge and a lack of funds for large initial investments in machines and programming.

4. Human resources:

The supply of newly graduated librarians seems about adequate to meet demands. Librarians still are graduated without clear understanding of management methods or problems and without knowledge of automation or technology that can be applied to library uses.

Emphasis on special services to minorities and the disadvantaged demands special training and experience that are hard to come by.

Donald R. Haynes
State Librarian
Virginia State Library
Richmond, Virginia 23219

Testimony for The National Commission on Libraries and Information Science
Submitted by Dr. E. Curtis Henson, Assistant Superintendent for Instruction
Atlanta Public Schools

We welcome this opportunity to restate our position that the school
library media center makes a contribution of utmost importance to the educational
process.

In the Atlanta Public Schools the present emphasis on individualized
instruction makes it imperative that a wide range of up-to-date materials in
both print and non-print formats be available in each media center, along with
appropriate equipment for using non-print materials. Restructuring the school
year into four quarters and the complete curriculum revision that accompanied
this change call for an even wider range and quantity of materials.

At the school building level 200 certificated, full-time library media
specialists serve approximately 150 elementary, middle, and high schools. They
are supported by five area resource librarians (supervisory personnel) and a
competent team of well-trained administrators, consultants, and media specialists
with diversified expertise at the system level.

A central 16 mm film collection with more than 5,000 titles and a
Professional Library containing some 35,000 books, 550 periodical subscriptions,
and selected audio-visual materials are heavily used by all school personnel.

As a direct result of ESEA Title II, the average number of books per
pupil has increased from 6.9 in 1966 to 14 in 1972, while non-print collections
have begun to grow. In designated schools, Model Cities funding also assisted
in this total effort.

A computer booking system for ordering library materials and a centralized Media Processing Center have been operational more than two years. Begun as a pilot project under ESEA Title I, the Processing Center now receives its support from regular Board of Education funds.

The Atlanta Public School System was cited as first place winner in the 1972 Encyclopaedia Britannica School Library Awards for improvements in elementary school library programs, while in that same year Superintendent John W. Letson received the Distinguished Library Service Award for School Administrators by the American Association of School Librarians.

New construction and renovation of all media facilities are preceded by planning with media personnel. New school media centers open with a collection of 6,000 titles ready to circulate.

Despite the many strengths of the library program in our school system, we can identify many areas for improvement such as:

1. Inadequate space exists in some old buildings, while obsolete materials take up valuable room in others.

2. Sufficient funds for purchase of all types of materials are not available.

3. Inadequate lead time for comprehensive media planning for all programs often hampers optimum service. Media personnel, instructional materials, and equipment seldom are adequately funded for new programs to be really functional at their outset.

4. All components of the media program are not as comprehensive as they should be, since certain services are presently limited due

to insufficient technical staff.

A network of cooperation exists among the school libraries of this school system. Inter-system cooperation, however, is almost nonexistent. With adequate funding it would be possible to share outstanding programs and successful innovations with others. Computer applications to libraries and services of the Professional Library can be cited as examples. Avenues of cooperation with other types of libraries should also be explored. We have already worked jointly with the Atlanta Public Library in such endeavors as cooperative reading programs, television, and film production.

Our success with computerized library acquisition and 16 mm film booking systems spur us on in the attempt to expand upon computer applications to libraries.

The need for in-service training is continuous. More cooperation between school systems and training institutions should result in more relevant preparation of media specialists. Procedures for better training of clerical and technical personnel are also needed.

This school system has enjoyed both administrative and community support in its constant effort to provide outstanding library service for pupils, teachers, and supervisory and administrative personnel. Such valuable support needs backing with adequate financing. At a time when costs are rising, funding is being curtailed or cut out altogether. Funds are needed for adequate maintenance of existing programs as well as to develop new ones. Avenues of co-funding - already tried on a limited basis by this

school system - should be fully explored.

We hope that those in decision-making posistions will come to realize that library programs must not be allowed to suffer from lack of adequate support and funding.

STATE OF GEORGIA
DEPARTMENT OF EDUCATION
OFFICE OF INSTRUCTIONAL SERVICES
STATE OFFICE BUILDING
ATLANTA 30334

JACK P. NIX
State Superintendent of Schools

H. TITUS SINGLETARY, JR.
Associate State Superintendent

January 26, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries
and Information Science
Suite 601
1717 K Street, N.W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

This letter is in reply to the request for testimony which was mailed to Dr. Claude Ivie as well as the one mailed to me personally. Dr. Ivie requested that I reply for both of us.

One of the major groups of users and potential users of library and information services whose particular information needs demand special attention are the boys and girls enrolled in public and private schools of this nation. This category or type of user can be subdivided into numerous sub-categories each with their unique needs. Some of these sub-categories are the gifted, the underachiever, the average, the physically handicapped, the economically and educationally deprived. In order for the schools to provide the educational opportunities necessary for these boys and girls, the school programs must recognize the need for:

adaptability to change
intellectual stimulation
critical and creative thinking
coordinated learning experiences
motivation for self-education
developmen of individual abilities
joy of discovery
relevance in education.

Vibrant instructional programs and dynamic curricular offerings require a strong library media program in each local school. These library media programs if they are to be a resource for learning and information must:

encourage and meet heavy demands of pupils for pleasure reading
offer full accessibility to all groups and individuals at all
    hours of the school day with extended hours before and after
    school, evenings and weekends
have generous and elastic loan and circulation policies for use
    of materials and equipment in the school and in the home
provide a broad spectrum of learning opportunities for large and
    small groups, for committees or for individuals

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> provide instruction to pupils not only in the selection and
>   location of resources in their appropriate format, but also
>   in the skills needed for reading, listening, studying, viewing
>   and notetaking
> furnish, through a collection of print and non-print professional
>   material, information to teachers about new materials, recent
>   developments in their subject areas and educational trends
> provide in-service opportunities for teachers to know the full
>   spectrum of media and their use
> provide assistance to the teaching staff not only in analyzing
>   instructional media but also in designing learning experiences
> make possible the services of the media staff as resource persons
>   in the classroom upon request by the teacher
> produce materials which supplement those available through
>   commercial channels
> provide to classrooms long or short-term loans of large collections
>   of materials selected by the teachers and the media specialists
>   to include those appropriate to the class range of interests and
>   abilities
> meet curricular requirements and requests of individual pupils
>   including supplying needed duplicate copies of books, filmstrips,
>   8mm films, recordings and other materials.

Many schools of the nation do not have library media services at all and most
if not all others have inadequate services. The Georgia public schools are more
fortunate than most in that they have more adequate library media services. For
example:

> ninty-nine percent of all schools have library media services
> eighty-three percent of these libraries have at least one full-time
>   professional library media specialist
> thirty-five percent of these library media specialists have at least
>   a master's degree in library service
> thirty-four percent of these libraries have a clerical aide to assist
>   the professional staff
> these libraries are stocked with an average of 11.6 books per pupil
> they have beginning collections of audio-visual materials consisting
>   of less than one per pupil for each type of material, e.e., film-
>   strips, recordings, transparencies, etc.
> sixty-five percent of the school libraries have supportive services
>   and/or coordination by a system level supervisory program.

Nationwide the picture does not reflect meeting the curriculum and individual
library and information needs of this large category of users or potential users
as well as Georgia. In many states, only 40% of the schools have a library within
the school building. The information concerning the present status of school
library media programs in Georgia when examined more closely reflects the needs
which still exist:

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> Many more qualified and able school library media specialists.
> National standards recommend one per each 250 pupils not one
> per school.
> Additional clerical and technical aides. Again standards recommend
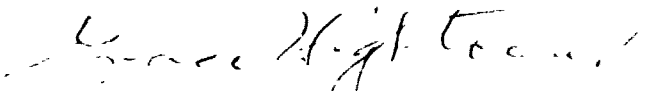> one per each 250 pupils.
> Better planned library media facilities and more equipment for using
> educational technology.
> Greatly expanded collections of quality library media. At least 20
> books per pupil are needed and collections of audio-visual
> materials need to be expanded rapidly.

To aleviate these needs school library media programs will have to be more
adequately financed from all levels - local, state and federal. Unfortunately,
just the opposite seems to be emerging if we are to believe the predictions for
future budgets particularly at the national level. Also it must be pointed out
that federal funds up to the present time for school library purposes have only
provided materials.

We appreciate the opportunity to share with the National Commission on Libraries
and Information Science some of our thinking concerning the present status of li-
brary services for one category of users and some of the more pressing needs of
these users for more adequate services.

<div style="text-align: right">

Sincerely yours,

(Miss) Grace Hightower, Coordinator
School Library Services Unit
Educational Media Services Division

</div>

GH: bg

January 25,1973

Three federally funded projects have made substantial
contributions to the services rendered the public by the
Charleston County Library in the past several years.

The construction of the John L. Dart Library in the
highly populated Northwest section of our city makes new
service possible to a "mixed" neighborhood which includes an
inner city high school, grammar school, and a military college
campus. This branch library was made possible by a $50,000
federal grant.

Secondly, the expansion of our work with the disadvantaged
has been supported by federal monies used to buy easy reading
in paperback, chiefly for adults, and to deliver the books
where the people are. Selections include how-to-do-it books,
biographies of blacks, Readers Digest readers, and little
people's books. They are circulated at the County Food Stamp
office where clients can spend the long hours of waiting
either reading to themselves or to the small children who are
always in attendance. Clients are encouraged to check out books,
too. Interest and participation are increasing monthly.

CHARLESTON COUNTY LIBRARY
404 King Street on Marion Square
Charleston, South Carolina 29403

January 25,1977

A third "plus" made possible by federal support is
the implementation of an area reference center, a cooperative
effort serving five counties with improved reference services
with headquarters at the Charleston County Library. Initially,
special emphasis is given to the needs of business and
industry. Useful equipment includes TWX communication with
the S.C. State Library, Columbia, and with other libraries
in-state and out-of-state; a microfilm edition of the
S.C. State Library catalogue; a microfilm reader-printer -
all made available by the S.C. State Library through federal
funds. An enormous amount of planning on state and county levels
has gone into this project, and there has been a heavy investment
of federal funds in books. The area reference center is an
instrument with great potential which will never be realized
without federal backing.

Marybelle H. Howe
President
Board of Trustees
13 Franklin Street
Charleston, South Carolina 29401

M.H.H.

Sam Hughston
Department of Education
State Office Building
Montgomery, Alabama   36104

DEPARTMENT OF HEALTH AND REHABILITATIVE SERVICES • • • • • • • • STATE OF FLORIDA
Emmett S Roberts Secretary   DIVISION OF   Reubin O D Askew Govern

Craig Mills, Director   BUREAU OF BLIND SERVICES • Talking Book Library
                                 P O Box 2299   •   Daytona Beach. Florida 32015
                                                              Murdock Martin. Chief

January 24, 1973

TO: Mr. Frederick H. Burkhardt, Chairman, National Commission on Libraries
          and Information Science

FROM: Mrs. Katherine M. Jackson, Librarian, Talking Book Library

SUBJECT: Library Services to the Blind and Physically Handicapped: Current
          Status and Future Needs

   I. IDENTITY OF USERS

      A. The Talking Book Library is one of 51 regional libraries serving the
          blind and physically handicapped residents of the United States.
          Currently, the Talking Book Library serves 6,200 blind and physically
          handicapped individuals, as well as 300 institutions, schools and
          hospitals which have an enrollment of over 3,000.

      B. Included among the Library's patrons are individuals of all ages and
          educational levels. There is also a large number of Spanish speaking
          individuals in the southernmost part of Florida. In December 1971,
          the Library surveyed all of its patrons to find out just what their
          reading needs were, as well as any particular characteristics of the
          population being served. In the survey it was found that the Library's
          patrons could be grouped into the following age categories:

              Under 5 Years of Age: Less than 1%

              Between 5 and 8:   Less than 1%

              Between 9 and 12:   2%

              Between 13 and 18:   5%

              Between 19 and 35:   6%

              Between 36 and 65:   3%

              Over 65:   Over 82%

These figures are not representative of the national picture, since Florida would have a larger number of elderly people than most states. However, it could probably safely be said that over 50% of the individuals served by libraries for the blind and physically handicapped in the country are over 65. From the survey, it was also found that two-thirds of the Library's patrons lived in a family situation, or at least had someone who could help them with their reading material. One-third lived alone.

During a financial survey conducted in April of 1972, it was found that 3% of the Library's patrons had been on public assistance within the past two years; 14% are currently on public assistance, and 52% had incomes below the poverty level for the given size of their family. It has been estimated that in the state there are over 245,000 individuals who are qualified to use the services of the Talking Book Library. Even considering the individuals who are served in institutions, the Library is serving only 6% of those eligible.

C. <u>Information Needs of Patrons of the Talking Book Library</u>

It has been said many times that the blind and physically handicapped are normal people except for their handicap. Their reading interests do not differ from those patrons of regular public libraries. The Talking Book Library must be prepared to serve individuals of all ages, educational levels, and many different occupations. The Library has to have material on many subjects, not only recreational reading but alsc material that can be used by students in school. There is also a great need for vocational material and material which helps library patrons understand and adjust to their handicaps. This includes material on etiquette and grooming for the handicapped. The elderly patrons of the Library have a great interest in hobbies and religious materials. The Spanish speaking residents of Florida need books on how to learn English because the language barrier must be conquered before they can obtain employment. The blind and handicapped also need their reading material available in a media and format which is usable to them. This includes records, cassettes, open-reel tape, and braille. This material also must be easily obtainable through the mail, as many are homebound and cannot visit a library.

II. ADEQUACIES AND DEFICIENCIES OF CURRENT LIBRARY AND INFORMATION SERVICES

A. Current services available to the blind and physically handicapped residents of Florida include the provision of talking books, cassette books, open-reel tape books and magazines, as well as playback equipment for reading these books. The present collection of the Talking Book Library is mainly limited to those 4,500 titles that have been produced on talking book by The Library of Congress

Division for the Blind and Physically Handicapped, and the 800
titles which the Division has produced on cassette, as well as the
84 magazines that are available on record or in braille. Braille
service is furnished under contract by the Regional Library for the
Blind and Physically Handicapped in Atlanta. The service provided
by Atlanta is minimal. The variety of reading material available
to patrons of the Library is extremely limited. Each year The
Library of Congress has funds to produce only 700 additional titles
on recordings, some 200-300 on cassette, and 300 in braille. When
students or other individuals request books not in the Library's
own collection, an attempt is made to obtain books from other
sources, including Recording for the Blind, Inc. in New York, other
educational libraries and regional libraries which have reported
textbook material to the Instructional Materials Reference Center
at the American Printing House for the Blind, or have reported the
recording of recreational material to the Division for the Blind
and Physically Handicapped (DBPH) of The Library of Congress (LC).
However, there often is a time delay, and the format in which the
material is available is not always suitable. In Fiscal Year 1972,
the Talking Book Library circulated 265,000 volumes. In addition,
Library patrons receive directly from the publisher over 108,000
copies of magazines and other publications. The Library issues a
bimonthly Newsletter which is used to announce Library procedures
and new material available to patrons. The Newsletter is available
in large print, in braille and on tape and cassette. The Library
of Congress publishes bimonthly announcement magazines, Talking Book
Topics and Braille Book Review. It also publishes biennial catalogs.
Because of the communications problem which Library patrons have,
Inward and Outward WATS Lines were installed, and patrons can now
call the Library free of charge to request materials. This made
communication easier for some people who cannot write letters. The
services described above are typical of perhaps 60-70% of the
regional libraries in the country. All of them are understaffed.
The Talking Book Library has a staff of 16, and an annual operating
budget of approximately $130,000. According to national standards,
it should have a staff of 40.

B. Correctable Deficiencies

1. Regional libraries for the blind need additional staff in order
   to meet requests of patrons. At present, very little time is
   available to spend on individual patrons. At least one-third of
   the Library's patrons cannot or do not select books for themselves,
   and it is up to the Library's professional staff to select books
   according to the subjects in which the patrons have expressed
   interest. This is very time consuming, and the present Library
   staff does not have enough to do the job adequately.

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2. Braille service should be improved. Although in Florida there are only 336 individuals currently using braille from the regional library in Atlanta, more would use it if service were better. The library in Atlanta is, like most regional libraries, understaffed, and cannot provide better service without additional staff.

3. Library patrons need a cumulative catalog or, in lieu of the cumulative catalog, subject bibliographies which can be distributed to them. When a new patron starts using the Library, he receives only the current biennial catalog, plus current Talking Book Topics. This creates an artificial demand for the newest books. When 6,000 individuals receive the announcement publication, Talking Book Topics, and submit their order forms, the 22 copies which the Library has of each title do not go very far towards satisfying the demand. This regional library and many others have begun to produce their own subject bibliographies for distribution to patrons. These bibliographies let patrons know about some of the older but very fine books available in the Library's collection. At a meeting of the regional librarians in Louisville last March, the regional librarians requested that The Library of Congress produce subject bibliographies which would be usable by the patrons. The first such bibliography, on science fiction, appeared in Talking Book Topics for July-August 1972. None have appeared since then. More such bibliographies are needed in the near future.

4. There are many fine commercial recordings of books, plays, and instructional material which should be incorporated into every regional library's collection. However, because states are accustomed to having The Library of Congress provide the basic book collections, they are reluctant to spend money for the purchase of commercial recordings. These are needed if the libraries are to meet all the needs of the patrons. For example, in Florida, we have many requests from Spanish individuals for material on how to learn Er-lish. The Library of Congress has not provided this type of material, nor does it make a practice of doing so, yet Florida cannot presently afford to buy the commercial recordings needed to fill this need.

5. There is a critical need for a union catalog, listing all books in the country which have been brailled or recorded. When the Library attempts to obtain a particular book which is not presently in its own collection for a patron, it must go through several dozen different catalogs in order to locate the book.

6. The U.S. Postal Service handles reading material for the blind and physically handicapped as free fourth class material. Postal service has deteriorated in recent months, and this has

created a problem in getting material to patrons. In some areas of Florida, patrons wait as many as ten days for a book to reach them.

7. Regional librarians should use volunteer recording and brailling groups to produce additional titles for their collections. Few do so. Florida has begun a volunteer recording program this year.

III. PATTERNS OF ORGANIZATION

A. The DBPH enters into a cooperative agreement with each regional library established. The Library of Congress provides the reading material, and each state sets the policies governing the service and determines the level of service that it will provide. In recent years, there has been an attempt by The Library of Congress to encourage regional libraries to organize into four loosely tied area organizations - one in the Northeast, one in the Southeast, one in the mid-West, and one in the West. The purpose of these organizations is to promote better communication and to work on the possible establishment of regional resource centers which would provide braille service to residents of the region, as well as backup service on tape and other materials. Other than this arrangement, little regional cooperation exists.

B. National Plans for Organization of Library and Information Ser. ce Appropriate to User Needs

1. The DBPH is asking for money in its current budget request to aid in the establishment of four regional resource centers. Each center would be given a stipend of approximately $25,000. For complete braille service, a fee per reader also would be charged each state. Thus far, one regional braille center, serving the West, has been established in Utah. Others are only in the talking stage. These centers would alleviate one of the major problems involved with braille service, which is that it is extremely expensive. Braille is bulky, and expensive to store, and most states cannot afford to provide adequate braille service to its residents.

2. The DBPH has begun to work on plans for a union catalog. At the regional librarians conference held in Louisville in March, this was recommended as a high priority project to the Division. The first step in the production of a union catalog was to use the MARC programs at LC to produce a book catalog: author, title, subject and numerical listings of all the talking books issued through accession number 2.00. When this catalog was run off, only a limited number of copies were produced. It has proven very useful to the regional libraries, and additional copies are needed for distribution to the 71 public libraries which are also

assisting with the program. It is hoped that this catalog can soon be brought up to date, and that additional plans will be made to incorporate other materials, including tape and cassette books in the National Collection, and special collections existing in each state.

3. At the conference of the regional librarians in Louisville in March, the second priority established was the development of a computerized circulation system. The record keeping done by regional libraries would lend itself very easily to automation. Each transaction of a patron must be recorded on his reading record, including the accession numbers of the books he would like o receive, the date the books are sent, and the date the books are returned. This involves a great deal of record keeping every day, and an automated circulation system would eliminate much of this, as well as increase the efficiency of the operation. The regional libraries themselves do not have the funds, nor could they justify the expenditure required to develop the computer programs. They have called upon The Library of Congress to develop a system which could be adapted to serve any regional library. Thus far, no action has been taken on this project. Three states are attempting to develop their own automated circulation systems. Of the three, only one, that in Texas, performs many of the necessary functions. Thus far, Texas has spent over $30,000 for computer programming. The duplication of effort which will result seems unnecessary. National leadership on this project will be required; otherwise, each state will have its own system, which will not be compatible with those of other states. The development of an automated circulation system is urgent and needs to be done in the next three to five years; not in ten to twenty. Most regional libraries, such as Florida's, have access to computers which could be used now if programs were available.

C. Cooperation At the Sta e Level

1. Better cooperation is needed between regional and public libraries and other agencies in reaching those eligible for library services available to the blind and physically handicapped. At public hearings held by the Bureau of Blind Services in three major metropolitan areas of the state, some individuals remarked that they had not known about the service for ten years. This seems totally unnecessary. Many regional libraries serve only a very small percentage of those eligible. Regional libraries have suggested to the DBPH that they provide spot announcements on television, as the regional libraries themselves simply do not have skilled public relations staff or any staff, for that matter, with time to produce such material.

2. State libraries need to encourage public libraries to develop and publicize large print collections. In a survey of public libraries in Florida conducted in February, 1972, it was found that 25% of the public libraries owned no large print books, 32% owned between one and fifty large print books, 30% owned between fifty-one and two hundred and fifty large print books, and only 13% had over two hundred and fifty large print books. It has been found that public libraries in the state are reluctant to borrow large print books from the State Library. They do not feel that this is their function. Public libraries also should encourage handicapped individuals in their community to consider the public library as their library and let them know that there are materials which they can use, including music collections and reference services.

IV. LEGAL AND FINANCIAL SUPPORT FOR LIBRARIES

A. Cost

Providing library services to the blind and physically handicapped is expensive. Currently, Florida spends $25 per individual served per year. If service were truly adequate, it would require an expenditure of at least $10 more per patron.

B. Subregional Libraries

There is a move in the country for public libraries to become subregional libraries providing services to blind and physically handicapped residents of their communities. Thus far, seventy-one have been established. The services provided vary from one extreme to another. Some serve only sixty or seventy individuals and have very small circulations. Others are mini-regional libraries serving several thousand individuals. Book collections in subregional libraries contain only current, popular books. Older titles are borrowed from the appropriate regional library when needed. In attempting to set up a similar program in Florida, we have found that many public libraries feel that they cannot support such a program, that either state or federal money will be needed to assist them because of the disproportionately large number of staff required for this project, as compared to the staff required for their normal library services. Two subregional libraries in Florida, Orlando and Palmetto public libraries, initially received LSCA funds to help set up the program. However, if LSCA funds are discontinued, another source of funding, either state or federal, will be needed for this program.

V. TECHNOLOGY

  A. Most blind and handicapped individuals read their material by
      listening to spoken records or cassettes. Only 11% of Florida's
      patrons have learned braille. Any advancement in communication
      technology benefits the blind and handicapped. For example, speech
      compressors would be a great asset to students and professional
      people. However, the current cost makes them prohibitive for most
      individuals.

  B. Many visually impaired individuals can use optical aids, such as
      closed circuit televisions systems which magnify, enabling these
      individuals to read regular print. The cost of these closed circuit
      television systems is too expensive for an individual; yet public
      libraries in the country have not realized that they should play an
      active role in providing optical aids in their libraries, so that
      people with visual problems in the community can come in and make
      use of regular library materials.

  C. The benefits that can be accrued from computer technology have not
      been applied to library services for the blind and physically
      handicapped. This is something which should receive immediate and
      urgent attention.

  D. Massachusetts Institute of Technology, under a federal grant, has
      developed a system for the production of braille via computer. This
      can have many ramifications, as the training of sighted individuals
      to transcribe braille is a slow and tedious process. By computer,
      books can be transcribed much more quickly and accurately. When
      humans transcribe braille, many things are left up to their judgment,
      and there is no uniformity, which can be obtained by using a computer.

VI. HUMAN RESOURCES

    Most regional libraries for the blind and physically handicapped have only
    one or two professionals on their staff, because of the extremely
    restricted budgets under which these libraries must operate. Rarely do
    these professionals have time for any public relations work, counseling,
    or training of public and institutional librarians in the use of the
    materials; instead, they must handle the nitty gritty of library operations.
    More professionals who have some experience in working with blind and
    physically handicapped are needed. Currently, very few library schools
    even mention library service to the blind and physically handicapped in
    their curricula. When I went to library school in 1963, no mention was
    made of this particular service. Students in library schools should be
    exposed to service to particular groups who have special requirements.
    Then, perhaps, some of them might be attracted to service in this very
    rewarding area of librarianship.

FOUNDED IN 1831
BOULEVARD AND KENSINGTON AVENUE

POST OFFICE BOX 7311   RICHMOND, VIRGINIA 23221

January 17, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and
    Information Science
1717 K Street Northwest, Suite 601
Washington, D. C.   20036

Dear Mr. Burkhardt:

        I thank you for your letter of January 12th
inviting me to submit written testimony for your con-
sideration prior to the Southeast regional hearing of
your Commission, scheduled for March 7th in Atlanta.
In consequence, I offer the following.

        I wish to draw your attention to the current
plight of the so-called independent or privately-
supported research libraries which hold collections of
national cultural significance. I cite, for example,
the predicament of the Virginia Historical Society.
Over a period of 142 years the Society has developed
its research collections to such a high degree, in
quality and quantity, that it is no longer financially
able to cope effectively with the mounting demands made
upon the resource by the academic community and the public
at large. These demands, voiced by a constitutency ex-
tending from coast to coast, are generated directly and
indirectly by ever-increasing governmental support of
universities and colleges and of humanistic studies in
general. In short, the exploitation of the resource is
being unprecedentedly promoted and financed by public
funds, but public funds are not being channeled into the
independent or privately-supported institutions that,
striving to meet the requirements of "users of information,"
are thereby compelled to reduce drastically the man-hours
spent in processing, preserving and expanding the resource.
Paradoxically, the operations suffering from the phenomenon
are the very operations that made the resource so useful
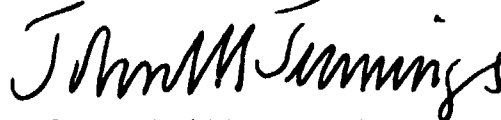
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and alluring in the first place. It is manifestly
impossible through private means to correct an imbalance
created by governmental spending. It follows that the
efforts of the independent or privately-supported research
libraries to make their segments of the nation's
indivisable cultural resource available to users should
be supported in part by federal funds.

        With all good wishes, I am

                        Yours sincerely,

                        John Melville Jennings
                        Director

JMJ/kg
Enc.

FEDERAL FUNDS VERSUS CONTINUING EDUCATION

Continuing education is the vital force that makes a Democratic government exist. The knowledge of what is for the people must be and should be decided by the demands of the people. Many legislative acts and rulings have guaranteed the citizens of the United States the right to free education, enterprise, and the right for free assembly. If these enacted laws grant the right to receive the best at the most reasonable cost for the taxpayer, then education has not received the priority for its continuing demands.

One of the most obvious deficits of continuing education in the process of our Democratic society is the lack of library service to all segments of our population. Although an effort was made in the 60's to upgrade this deficit with Federal funds, it was not sufficient to cope with the demands that continuing education must meet. Even more recently, the act of Revenue Sharing only made a nick in the amount of funds that are needed to bring library service into its proper perspective in education. Putting libraries on an eligibility list is only recognizing that they are a fundamental source of education. But, eligibility and priority can be imposters for progress if they are not carefully evaluated. Libraries should be on a prorated priority list when returning taxes to the people in the form of Revenue Sharing.

One example of establishing a priority could be worked from the formula similar to that of General Revenue Sharing. Using the statistics of the Illiterate plus the number of Dropouts over the Library Users should equal the amount of money designated for libraries countywide. If this formula was set up on a five-year basis and reworked on priority basis of existing county statistics, then library service could and should be an integral part of the Office of Education.

Federal funds must continue for library service to subsidize the program, we now have in progress. North Carolina has used its Federal funds in unique ways. One of the most vital services that has been offered between state agencies of North Carolina was originally started with a subsidy from Title III Federal Funds. This service is a statewide network whereby any person can go to his local librarian, request service and be assured of an answer to his need in 48 hours whether he is a public school student, college student, research technician or regular user of the public library. This service is known as IN-WATS (Inward Wide Area Telephone Service). It is an information service that is unique to the whole world and far reaching in its implications for the future of libraries of all kinds everywhere. The need for such a service has increased drastically since it was first inaugurated in 1968, and its total development is only hampered by the availability of funds. Without Federal subsidy, IN-WATS calls must be restricted and such hindrance is a drawback to library service for our state. With IN-WATS, reference service is made available at no direct cost to local libraries or its users. An auto-

matic answering device records requests for information even when the State Library is closed. If the State Library is to supply the requested information, then it would seem that Federal funds should subsidize the expansion of such a wide-reaching service.

We must meet the demands of service that are so vital not only to the future development of North Carolina but to the future development of education in the United States. This type of service not only serves the smallest library in North Carolina but can serve the largest research library for the political candidate who needs an authentic searcher for legislative acts that effects the live. of m.ny people. The progress of such a widely efficient library service depends on the subsidy that must be given to expand, update and computerize development. The public is demanding service that Federal moneys - the people's money- can supply it until cooperative state plans can share the expenses.

> (Mrs.) Carolyn N. Johnson, Assistant State Librarian
> and Chief Interlibrary Network Coordinator
> for Interlibrary Cooperation and Administration
> of Federal Aid
>
> Office of State Library
> Department of Art, Culture and History
> 109 East Jones Street
> Raleigh, North Carolina 27611

Over the years I am more and more convinced of the importance of the library in the elementary school. I have done no research on it but I have the feeling that if we can't catch the interest of the children at the time they are in first grade and sell them on reading, you might as well forget it. For that reason it seems imperative to me that we must place more personnel in the elementary schools. A well-balanced, large collection is wonderful, but it is my belief that professional personnel is more important. As I have mentioned another place in this report, in our library we have no clerical or technical help and only one librarian.

The formation of a lifelong interest in and a positive attitude toward reading is more likely to occur in elementary schools which are served by an active, adequate library program.

Materials, equipment, and personnel requirements outlined in the new ALA Standards for School Media Centers would be an excellent basis for the school library program.

Teacher librarians need service from a resource expert in the library to help in coordinating materials available into learning units; to help with development of various types instructional media.

In teacher preparation courses future teachers need to be more orientated to the library and to become acquainted with its possibilities. In-service programs could provide this training to teachers that are already in the profession.

... ...

In Instructional ... of ... ... is ... ... in the ... development of ... ... libraries ... ... the Learning ... ... It is the librarian ... ... responsibility in ... ... in ... development of the curriculum and in ... of library and ... materials.

... variations exist in ... ... of libraries ... ... in ... ... the state of Georgia ... in ... ... instructional media centers ... replaced ... minimum standard libraries as a result of ... support ... federal ... ... years.

... following is taken from the Standards for Public Schools of Georgia:

LIBRARY

Standard 1:

The school shall have a library media center containing the quality, quantity and variety of print and non-print materials to support the curricular offerings and to challenge individual pupils at their level of development.

RATIONALE: The school library media center is one of the basic requirements of a quality education. The extent to which it provides for the research and enrichment needs of all pupils and classes helps to determine the degree of excellence achieved in the total school program.

CRITERIA:

P___ 1. The school has a library media center which is used throughout the day for library purposes.

P___ 2. The school has a full-time, certificated librarian. The librarian in a junior high or combination school may serve the elementary grades. N/A for elementary schools.

P___ 3. The school has a full-time, certificated librarian. Elementary schools with fewer than 400 students may answer affirmatively if they have a certificated librarian on at least one-half time basis. N/A for all schools other than elementary.

S___ 4. The school has a full-time, paid library aide who devotes full-time to library duties. N/A for schools with fewer than 50 students.

S___ 5. The school has additional full-time, certificated librarians for each 500 students or major fraction thereof. N/A for schools with fewer than 750 students.

S___ 6. The school employs additional full-time, paid library aides for each 500 students or major fraction thereof. N/A for schools with fewer than 750 students.

___ 7. The library media center contains a collection of non-print materials such as: filmstrips, recordings, slides, art prints, transparencies, maps, and globes.

___ 8. Audio-visual equipment is readily available and accessible as needed.

___ 9. The school has no less than 1,... square feet in the library

____ The library media center contains ... and ...
the ... library media, whichever is greater.

____ The school has a library media center containing ... ... at ... not less than ... square feet times ... ... first ... students, ... square feet times ... ... In ... ... students plus ... ... and storage area of at least ... square feet. The work area must include at least one conference room. The storage area is in addition to the reading area.

____ ... materials are organized for effective use based on established library practices.

____ ... Space in or near the library media room area is available for **periodical** resources. (The minimum requirement for small schools is ... additional square feet ... where ... have a ... ... and ... is ... within ... ... live ... ... back issues of periodicals.

____ ... Space in the library area is available for ... ... and audio-visual equipment. (The storage area will house ... ... equipment available for use in the school. A minimum in a small school is ... square feet ... room and ... ... and in addition to reading stations.)

____ ... The library contains standard shelving for a basic collection of at least ... ... books or ... ... per pupil ... ... whichever is larger, for current magazines and ... ... (Standard shelving consists of ... ... foot sections, no more than six ... in height with adjustable shelves which ... are nine ... ... inches wide. On average, ... books can be shelved ... ... Some sections should ... addition ... for shelving picture books in elementary schools and for audio-visual materials in all schools.)

____ ... ... conference rooms, an office for the library, and a library classroom for group viewing and discussions are available in schools with an enrollment of ... ... for schools with less than ... enrollment.

____ ... Individual study stations are provided in the library and some are electrically equipped for viewing and listening.

____ ... The library contains a carefully selected collection of print materials of the quality and variety necessary to meet the curriculum and individual needs of pupils.

____ ... The collection of print and non-print media is evaluated each year by the library staff and classroom teachers. (This evaluation is in terms of such qualities as the appropriateness of the content for each area of the curriculum, suitability of materials to varying abilities of the pupils, accurate and **up-to-date** information, and the physical condition of the materials.)

____ ... Material no longer useful is discarded.

____ ... An accurate inventory of the collection is maintained.

... center contain ...

—— ... a library of not less than ...
... students is ... spare footage ...
... students. In addition ... is a special
... space (not less than ... span ... at no ...
... per student ... available footage ... for ... study,
... study ... is.

—— ... All students ... in a non-print ... individuals
... and organized and ... available for use ...
library media center to individuals and to ... as groups for
varied lengths of time.

—— ... Professional materials are available for teachers.

	Measurement Criteria	Minimum Affirmative Responses (E or M) ... group ...
	Total	E ...

E = Emerging
M = Essential
D = Desirable

_____

... the criteria listed ... is not as strict as ... in ...
Standards for School Media Centers. The profile of a library which
would meet these minimum standards would be relatively inadequate.

... point to a few deficiencies in the above stated elementary library that
... with responses which are given to the criteria on ... sample ... one.

___ No ___ 1. (Principal is employed.

___ No ___ 2. (Only one librarian is employed, although enrollment is 1 ... .)

___ No ___ 3. (... not one.

___ Yes ___ 4. (... filmstrips, ... recordings, ... slides, ... unmounted art
            prints, ... transparencies, ... maps, ... pictures.

_____ 5. (School clings to side of a ill with four or five levels,
            ... buildings and trailers; there is not enough room in the
            library anyway, so equipment is scattered ... .
            Insufficient amount of equipment, of course.

___ ___ 6. (... few news in the collection.

___ ___ 7. (... for the library is 54 x 7'. ... .

_____ 8. (... drawings are stored in ... ... , space is insufficient.

_____ 9. ... ...

FINANCIAL

Written Testimony
Presented to
The National Commission on Libraries and Information Science
for Its Southeast Regional Hearing March 7, 1973
by
W.T. Johnston,
Director
Coastal Plain Regional Library, Tifton, Georgia.

The honor of being asked to submit written testimony prior to the Southeast regional hearing of the National Commission on Libraries and Information Science on March 7, 1973, is much appreciated.

The six initial goals and priorities adopted by the Commission for study and action show a distinct knowledge of major problem areas facing public libraries. The Commission is to be commended on its insight and on its willingness to establish these goals and priorities.

Needless to say, I would like to comment on all of the goals and priorities, but I shall follow the instructions of Chairman Burkhardt and focus my comments on one of the major considerations; that one being financial support for libraries. In honest confession, I must admit that my choice has an ulterior motive behind it. Adequate financial support is involved with all of the other goals and priorities established by the Commission. For example, under human resources, quality manpower cannot be purchased by Georgia public libraries when a four year college degree brings $7,224.00 per year for a beginner whose library work week is spread over six or seven days and nights and a secretarial school diploma plus two or three years of experience brings $5,000 to $6,000 and a five day, eight to five, office work week in large cities.

In the Georgia Legislature this year, there was a bill to raise the pay of State Legislators to $7,200.00 per 45 days, whereas, the pay for a beginning school librarian with a Master's Degree in Georgia is $6,803.00. For example, under Technology, such things as computer terminals, facsimile transmission, and CATV devices cannot be bought when a filmstrip projector or a new manual typewriter are considered as major financial outlays for many libraries.

In commenting on financial support for libraries, I speak from the background of my own library system. Our system serves five counties in South Georgia with a total population of 67,135 and a land area of 1,623 square miles. A branch library is located in each of our five county seats. The county seats range in population from 3,185 to 12,179. Thus, you see, I speak from the standpoint of a small library system in a rural area which is attempting to industrialize by securing manufacturers employing from 25 to 100 people each. Two of our branch libraries are in wood frame buildings. One is in a converted post office. All are overcrowded. All are staffed by people who believe in library service.

Considering our system as a whole, last fiscal year 41% of our support came from local governments and boards of education; 47% of our support came from the state; 11% came under the Library Services and Construction Act, Title I; and 1% came from fees, gifts, and donations. Local support pays for the day to day operation of our branches and system headquarters. State support pays for five professional employees excluding FICA and insurance. State support also provides us with 23.9 cents per capita for materials as books, periodicals, binding, records, cassettes, and filmstrips. Federal support under the Library Services and Construction Act, Title I, enables us to operate special services such as extension service via mobile libraries

into the rural communities and small towns of our five counties as well as
to kindergartens, Headstart programs, prisons, rural schools, etc; a drug
education program; a summer story-learning hour program for rural and/or
disadvantaged children, and prior to this year a reading improvement program.
Federal support has also enabled us to purchase special materials for minor-
ity groups, for the disadvantaged, and for slow learners.

In the past ten years, our library system's local support has increased
by 148% and our state support has increased by 69%. In the same period,
average consumer prices increased by 50%. Since inflation touches both old
and new dollars, inflation has gobbled up 100% of our ten years of increases
in state and local support. I rather suspect that a cost of library opera-
tion index would show a far greater increase than the cost of living index
in the same 10 year period since first class postage increased 100%; books
increased over 130%; social security (employer's share) increased 57%,
excluding the base taxable wage increase; and, in our case, contents fire
insurance increased 100%.

Therefore, we have become increasingly dependent upon Federal LSCA funds
to help us provide services and materials beyond a simple basic library opera-
tion. I define a simple basic library operation as one where there is one
storehouse of "medinarily" cataloged old and worn books in a county and to
get a book, a citizen has to go there and find it on his own and if he can't,
"leave your phone number and we'll call you if it turns up."

Truly, the Library Services and Construction Act, Title I, has kept our
library system in business, has enabled us to reach many people with more
services and materials, and has enabled us to explore some of the new techno-
logy such as sound filmstrips, cassettes, and cooperative book processing.

Yet, our increasing dependence, primarily because of inflation, on federal support for libraries has brought with it some terrific problems. The main one relates to the passing of appropriations bills. In the current, and in the prior three fiscal years, Congress has not been able to get a presidentially signed budget approved prior to the beginning of the fiscal year on July 1st. Thus, we start the fiscal year without knowing how much we can depend upon to operate our program. In fiscal year 1969-70, an LSCA budget was not approved until Spring. In that year, our Library had to lay off two employees and severely curtail services. In this fiscal year, seven months after the beginning of the year, there is still not an approved LSCA budget. Under a continuing resolution, we have been told to expect a 32% cut in federal funds over last fiscal year. Do we cut our federally aided programs by one third, or do we try to keep them going at a steady level in the hope that we can repay the debts incurred by these programs?

The Commission's goal number 2 mentions effectiveness and cost benefit. We certainly cannot be effective and there cannot be as high a benefit per cost unit when we go through one half to three fourths of the fiscal year without knowing what our total library budget will be. Without doubt, many concerned taxpayers have concluded that public libraries are poorly managed because programs which show promise are started, postponed, cancelled, re-started...all depending upon the ebb and flow of federal funds.

It is not fair to criticize delays in federal appropriations without offering some suggestions. One would be for Congress to consider the President's budget a year ahead of time. Certainly, a new president would have to operate under his predecessor's budget for one year, but the more effective use of the tax dollar from long range planning might offset this disadvantage. Another possibility would be a two year budget considered

every other year which would make for better planning and reduce the time spent in considering budgets and appropriations. A third possibly would be that if an appropriations bill had not been completed and signed by the beginning of the fiscal year, then appropriations would automatically equal the prior year plus 10 or 15%. The automatic increase would cover inflation and might also be an inducement to move to get the bill out.

To summarize, in our library system, the most desperate need of all of the Commission's priorities is to know how much money we will have to fund library services to people before the beginning of each fiscal year.

Please notice, I have not asked for more Library Services and Construction Act, Title I, funds. On behalf of our library patrons, who range from the four year old who makes her "X" mark to check out a picture book to the elderly citizen who struggles over a large print book with a magnifying glass, I ask simply to know in advance how much so that we can do a creditable job with the funds allowed us.

Perhaps in this same vein, I might add that it is obvious that there is a considerable difference of opinion between Congress and the President as to how adequately libraries should be supported by federal funds. As a matter of fact, there is a suspicion abroad in the land of librarians, library trustees, and library users that our present President is opposed to Federal help for libraries. If this be true, we would like to be told so and why. Again, we simply want to know. We need to know in advance so that local and state support, if possible, has time to close the gap.

If revenue sharing funds are to be used in place of LSCA funds, then, we need to know. Federal standards relating to revenue sharing funds need to clearly point this out.

Libraries came into being because one of the prime needs of man was to store and to transfer knowledge from human to human. And now, in this technological age, a major problem to libraries is that we cannot transfer knowledge about funding well in advance of the time we need to know.

Again, I appreciate the opportunity of being permitted to present written testimony to the National Commission on Libraries. Indeed, we wish you much success for your success will help all those who do believe in, and who utilize, libraries.

Respectfully submitted,

W. T. Johnston,
Director
Coastal Plain Regional Library
Tifton, Georgia 31794

MRS. GRADY GILBREATH, Librarian

THE INLAND PORT OF GUNTERSVILLE ALABAMA

THE GUNTERSVILLE PUBLIC LIBRARY
1299 O'Brig Ave.
GUNTERSVILLE, ALA. 35976

January 22, 19/3

National Commission on Libraries and Information Science
Suite 601, 1717 K Street, N. W.
Washington, D. C. 20036

Gentlemen:

In response to your letter of January 4, 1973, I am hereby
submitting written testimony for consideration by the Commission.
I have chosen the first named area of consideration, Users, as the
subject of my discussion. Since I am not familiar with the library
activities in other than my own state, my remarks will be oriented
toward the Alabama situation. I will pose problems without solutions.
As I see it one of the objectives of your commission should eventually
be recommendations and suggestions for resolving the many problem
areas you will develop during your hearings. My testimony is attached
as a separate document.

I appreciate the opportunity to participate in this study.

Sincerely,

Harold K. Katz
Chairman, Trustees and Friends Division
Alabama Library Association
Chairman, State Advisory Council for
Libraries, Alabama

HK/lc

Attachment

Written Testimony
for the

National Commission for Libraries and
Information Science

USERS

In furtherance of the first objective, to identify the various
types of users, there is attached some statistical information
developed in an Alabama Library Survey being conducted by Battelle
Memorial Institute and scheduled for completion in February 1973,
from 1970 U.S. census figures and from community profiles developed
by the state in 1966. The categories shown may not be all those
desired by the commission but they are the ones available to the
writer.

With regard to the second objective, to determine the information
needs of these groups, there is some indication of this to be gained
from the attached charts. Students comprise over 47% of the library
users. At the same time 45% are in the age groups 12 to 20. Thus
for nearly half the current users it can be said that the use of
libraries is related to their educational programs. Beyond this the
needs of indivduals are probably so varied as to defy any but the
most general categorization.

Users are the reason for the existence of libraries and they
ultimately pay for all public library and informational services.
However, the people do not appear to be using the existing library
services to the extent they are available. They may have a variety
of needs which they do not realize can be met by their public
libraries. In my opinion it is necessary to advertise the library
and its services and on the other hand educate and encourage everyone
in its use. The needs will then develop and can be satisfied.

All this may well mean that we will have to take the service to
the people. For the institutionalized and handicapped it is usual or
necessary to take it to them. However, for the much greater number
of functionally illiterate and underprivileged, the problem is much
more complex. To determine the needs of people who must first be

Jan 22, 1973

taught to express those needs and then be able to satisfy them using
the library as one tool will be a long and arduous process. Yet,
here is the greatest potential for use of the public library to help
in the general social and economic improvement of our people.

Any contribution that the commission makes toward this end will
be very worthshile.

                              Harold K. Katz
                              Guntersville, Alabama
HK/lc

Enc. 8

Harold K. Katz
The Guntersville Alabama Library
1299 O'Brig Avenue
Guntersville, Alabama   35976

CHARACTERISTICS OF LIBRARY USERS
IN ALABAMA (1972)

PERCENT OF USERS BY AGE
and
Non Users

PERCENT

AGE GROUP

Enclosure 1

CHARACTERISTICS OF LIBRARY USERS
IN ALABAMA (1972)

PERCENT OF USERS BY PROFESSION
and
Non USERS

PROFESSIONAL TECHNICAL — 3.9
EDUCATOR — 2.8
MANAGERIAL PROPRIETOR — 3.1
CLERICAL SALES — 7.3
SKILLED WORKERS — 1.3
SEMI-SKILLED WORKERS — 0.5
FACTORY WORKERS — 1.8
COLLEGE STUDENTS — 7.5
OTHER STUDENTS — 39.9
AGRICULTURE — 0.7
HOUSEWIFE — 18.7
RETIRED — 3.4
OTHER — 3.5

PROFESSION

PERCENT

40
30
20
10
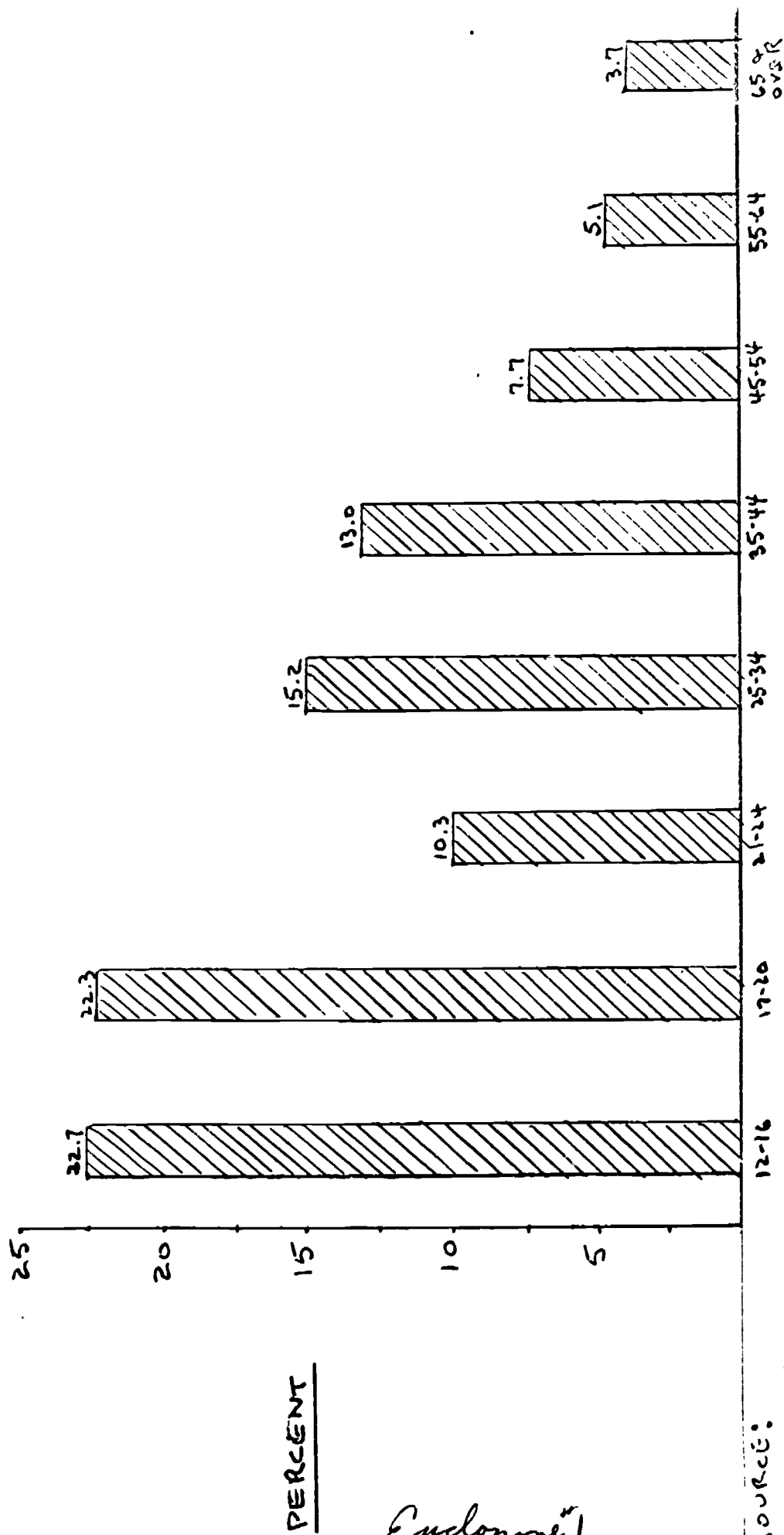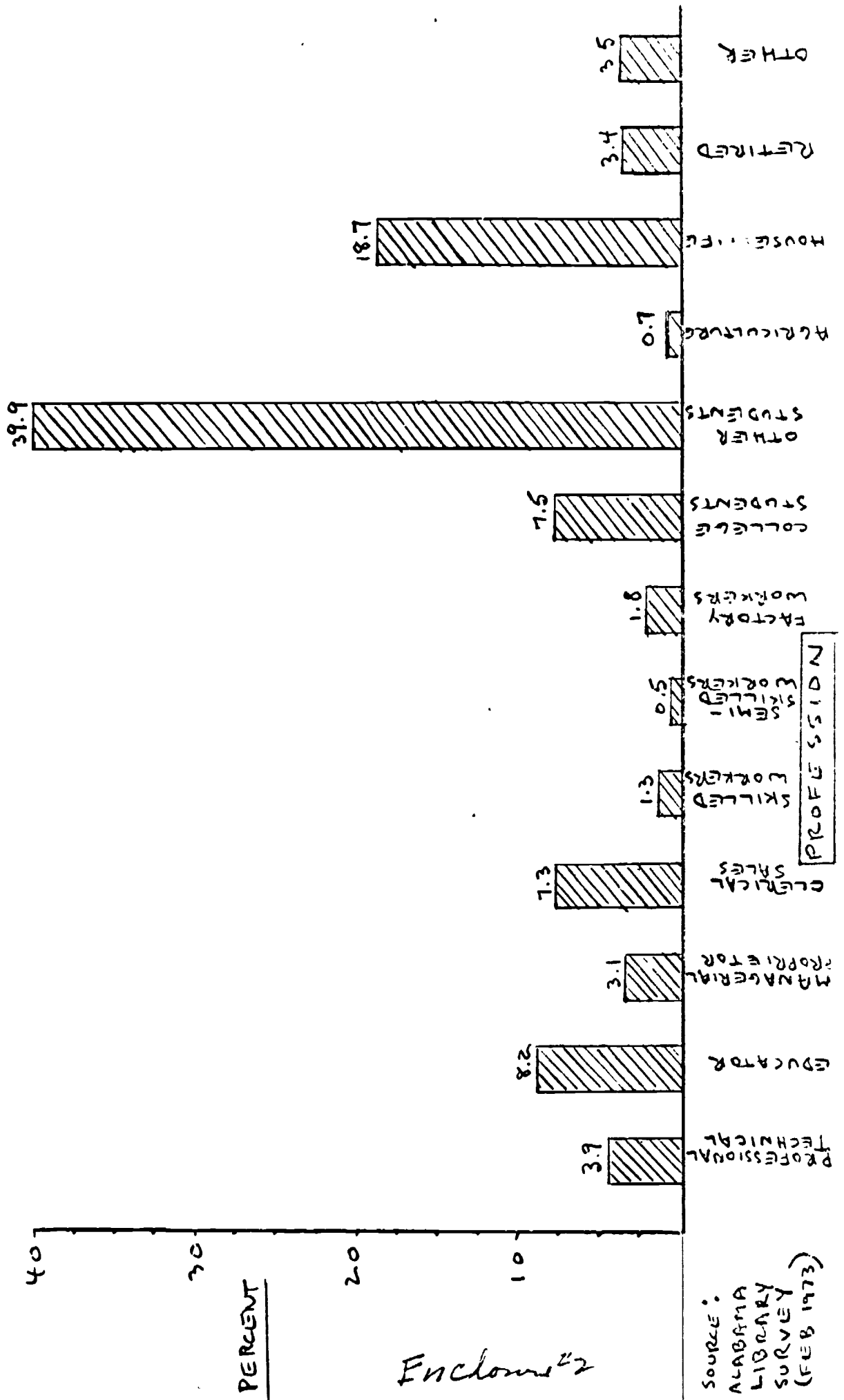
SOURCE:
ALABAMA
LIBRARY
SURVEY
(FEB 1973)

Enclosure #2

USERS

Total Population of State
3,368,487

Population of Urban Counties
4 Counties   1,316,629

Population of Primarily
Non-Rural Counties
6 Counties   515,256

Population of Rural Counties
56 Counties 1,536,602

Population Unserved by a
Public Library 575,695

Population Served by
Independent Libraries
318,204

Population Served by Library
Systems (County and Regional)
2,474,608

1 County has no Library

USERS

Population:

Functionally Illiterate   170,000

Blind and Physically
          Handicapped 48,000

Institutionalized   43,000
(Prisons, Jails, Juvenile detention Centes)
(hospitals , retirement homes.   )

white   2,479,735

Black   883,495

Spanish Language   12,265

Enclosure #4

Characteristics of Library Users in Alabama (1972)

% of Users by Educational Achievement

Users and Non-users

College graduates	19.2
	16.9
	22.3
	21.7
	10.3
	9.6

Percent: 24, 20, 16, 12, 8, 4
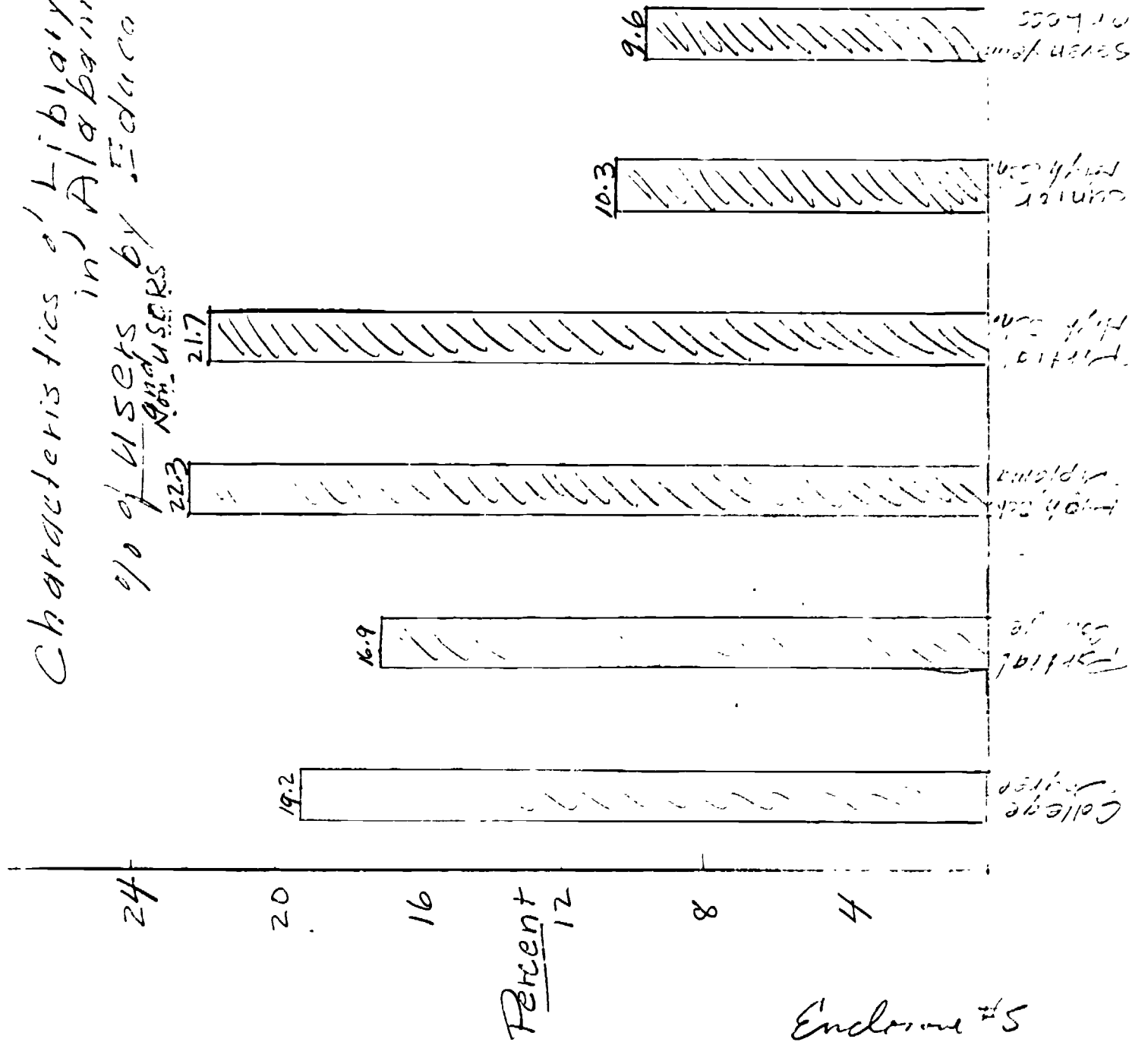
Enclosure #5

Status of Public Library Service in Alabama

JANUARY 1970

LEGEND

▨▨ Regional library systems

▦ County systems

● Independent town libraries

☐ Counties having no free public library service
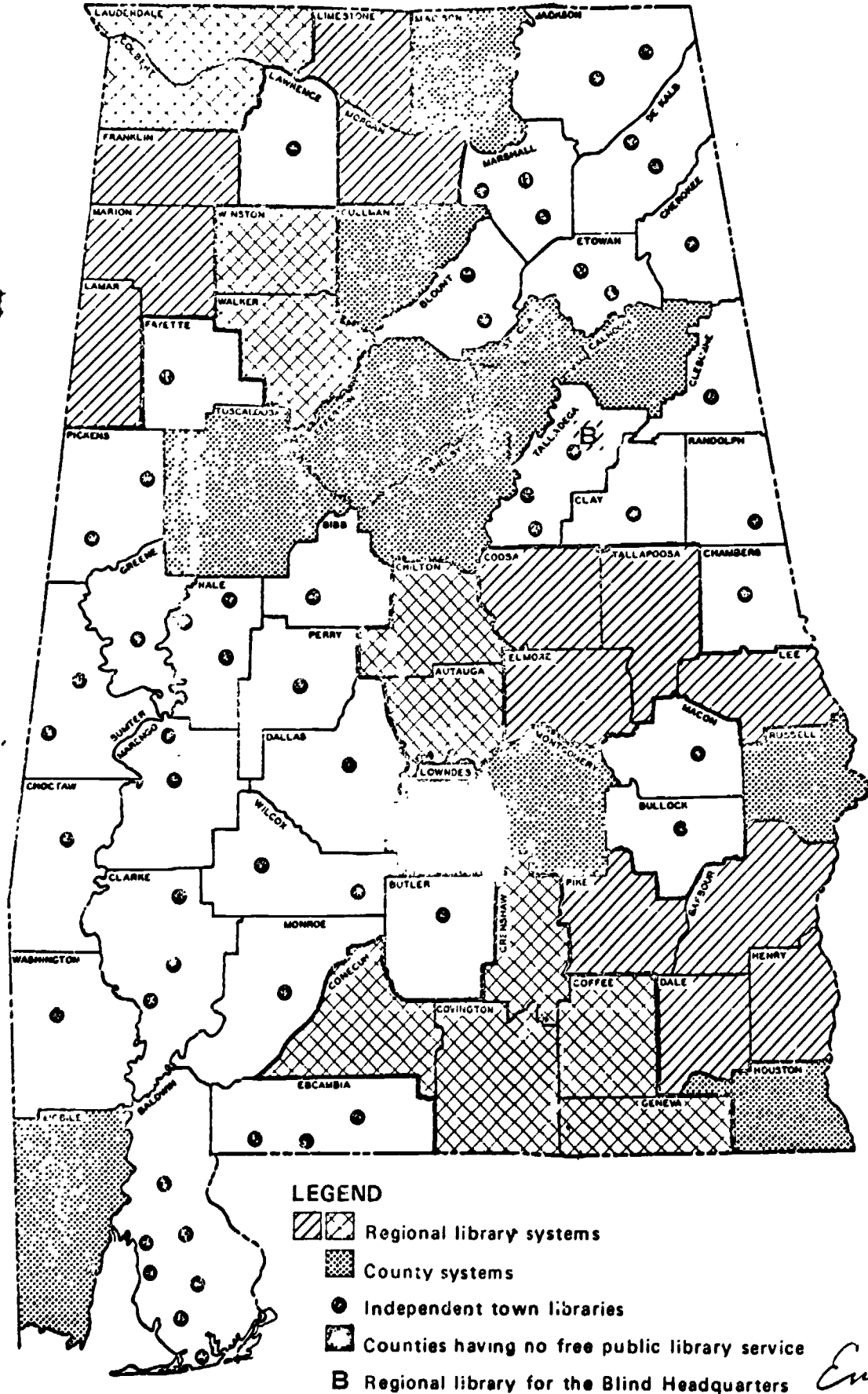
B Regional library for the Blind Headquarters

Characteristics of Library Users in Alabama (1972)

Table 1.   Percent of Users by Age

Age Group	Percent
12-16	22.7
:7-20	22.3
·1-24	10.3
25-34	15.2
35-44	13.0
45-54	7.7
55-64	· 5.1
65 or over	3.7
	100%

Table 2.   Percent of Users by Educational Achievement

Educational Achievement	Percent
College degree	19.2
Partial college	16.⁰
High school diploma	22.3
Partial high school	21.7
Junior high school	10.3
Seven years or less	9.6
	100%

Table 3.   Percent of Users by Profession

Profession	Percent
Professional, Technical	3.9
Educator	8.2
Managerial, Proprietor	3.1
Clerical, Sales	7.3
Skilled Workers	1.3
Semi-Skilled Workers	0.5
Factory Workers	1.8
College Students ·	7.5
Other Students	39.9
Agricultural	0.7
Housewife	18.7
Retired	3.4
Other	3.5
	100%

Characteristics of Library Non-Users in Alabama (1972)

Table 4. Percent of Non-Users by Age

Age Group	Percent
12-16	11.8
17-20	8.6
21-24	12.7
25-34	18.5
35-44	14.5
45-54	16.4
55-64	10.6
65 or over	6.9
	100%

Table 5. Percent of Non-Users by Educational Achievement

Educational Achievement	Percent
College degree	7.5
Partial college	16.2
High school diploma	32.2
Partial high school	18.9
Junior high school	12.6
Seven years or less	12.5
	100%

Table 6. Percent of Non-Users by Profession

Profession	Percent
Professional, technical	5.1
Educator	2.7
Managerial, Proprietor	4.1
Clerical, Sales	10.3
Skilled Workers	7.2
Semi-Skilled Workers	6.8
Factory Workers	8.5
College Students	3.9
Other Students	15.4
Agricultural	2.9
Housewife	23.2
Retired	6.6
Other	3.3
	100%

APPENDIC C

Paper submitted to the National Commission on Libraries and Information

Science prior to its Southeast regional hearing on March 7, 1973 in Atlanta

by John H. Landrum of South Carolina.

In my duties as Director of Reader Services for the South Carolina

State Library, I have primary responsibility for developing reference and

information services for members of State government, employees of State

agencies and boards and for supervising the statewide interlibrary loan

service among public libraries which includes coordination of cooperation

among academic, private, and public libraries.

Working primarily at the state level, I am partially able to see the

overall information needs of the State. Problems arising in South Carolina

in providing quality reference services give some indication of similar li-

brary situations at the regional and national levels.

In South Carolina we are faced with the problems in reference ser-

vices of acquainting the population with the benefits to be obtained from

quality information services at the local and state levels. The difficulty

in encouraging and developing user awareness of reference services is

inherent in the entire population ranging from top members of business

and government to those from the lower socio-economic strata. Libra-

ries at the local and state levels must educate the entire population con-

cerning the benefits of reference service, whether the questions at hand

involve job satisfaction among factory workers or the location of the nearest

food stamp office. The existing libraries should become the information

centers for the communities. One problem encountered in this development is the necessity of having adequate reference materials available now. While the process of user awareness education may be long-range, we must have superior reference and information resources available today so that present and potential users will not be discouraged in a futile attempt to locate information in an out-of-date and inadequate library. In summary, libraries must presently develop quality reference collections and keep them current for present and future use, while at the same time becoming engaged in a user awareness education program for the public.

In the areas of cooperation and organization of library services, quality service should be developed at the local and state levels. Cooperation should be encouraged among all types of libraries. Presently, initial steps are being made in this area in South Carolina; however, the process is slow and expensive. Often the benefits of cooperative programs are not readily apparent, and they tend to break down. The expenses encountered in developing cooperation programs will result in an ultimate savings to all if the programs are given adequate time to develop.

Regionally and nationally, we need a strong network of libraries and information centers to provide bibliographic control of information ranging from state and local documents to technical reports produced by private research companies. These centers should also be responsible for disseminating this information to the state and local levels. Nationally, the Library of Congress should be developed into the central national library with respon-

sibility for coordinating various federal libraries and clearinghouses into a comprehensive national resource with rapid communication and dissemination available to the local level. Clearinghouses similar to the Educational Resources Information Center and the National Technical Information Service should continue to be developed in conjunction with the national library goal. Specialized and technical reports should be made available in microform format and available regionally or statewide to be tapped when the need arises. In South Carolina, the effective fulfilling of requests for information beyond the state level are often hampered by slow service from out-of-state libraries and information centers and at times the unavailability of materials. Libraries in each state should be able to tap a regional library for assistance in handling requests not available at the state level.

Funding for the development of library services should continue to come from all levels of government. Specific emphasis should be placed on adequate federal funding, especially for the development of library networks and public services. Whereas state and local funding may be available to achieve immediate goals and provide basic service, traditionally associated with libraries, local funding is often not available for achieving long-range goals which do not produce immediate tangible results but are ultimately necessary for quality service.
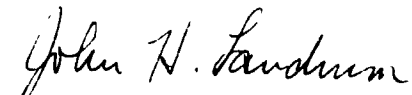
In South Carolina, the utilization of technological developments in the areas of computer science and communication is imperative for the

development of adequate library and information services. In addition, such
utilization provides a major vehicle for cooperative programs at the local,
state, regional, national, and international levels. We can already see the
results of quality reference service in South Carolina where computers are
used to assist in bibliographic control and searching. Reference services
involving the computerized application of the ERIC system are providing
rapid access to bibliographic citations as well as the actual documents in
South Carolina.

It is common knowledge that computers and other sophisticated means
of communication must find their way into the library community. Their
utilization will affect every library, ranging from the Library of Congress
to a remote branch library in rural America. All phases of library opera-
tions should be affected. It is vital that adequate funding be available for
this development. There should be coordination and sharing of efforts to
bring the cost within reason of all libraries. Definite standards of opera-
tion, procedure, and production should be set to assure compatibility with
national and international library development goals.

In South Carolina, trained library personnel are not available in every
community. When there is a trained person in the local library system,
this person often is removed from the public service areas of the library.
The development of adequate reference service is hindered by untrained
and often non-existent personnel in the public service areas. Cooperation
among libraries, development of user awareness, strengthening of informa-
tion collections, effective use of technological developments are all dependent

upon the availability of highly trained personnel possessing an intensive

desire to achieve the goals of quality library service to all segments of

society.

John H. Landrum

John H. Landrum
Director of Reader Services
South Carolina State Library
Post Office Box 11469
Columbia, South Carolina 29211

January 23, 1973

Post Office Box 11469
Columbia, South Carolina 29211

SOUTH CAROLINA LIBRARY ASSOCIATION

January 29, 1973

National Commission on Libraries and Information Science
1717 K. Street, N. W.
Suite 601
Washington, D. C.   20006

Gentlemen.

I wish to thank you for the opportunity to submit a statement as part of the testimony being taken by this Commission.

Traditionally, public libraries have oriented their services to the desires and needs of the middle income, educated citizen, neglecting service to the disadvantaged, both urban and rural. Those who came to the library, primarily the so called middle class, received service and those who would or could not come to the library were not served. This lack of service to the disadvantaged public has been reflec'ed in the book collection which mirrors the interest and needs of those using the collection. All too often there was nothing in the collection to attract the disadvantaged public to use the library, so that even if he got to the library there was little there for him. In general the lack of material to appeal to the disadvantaged public reflected inadequate financial support for a total librar; program rather than lack of interest and concern on the part of library staff .

With LSCA funds, experimental outreach programs directing service to the disadvantaged public were developed in South Carolina. Personnel, materials, and services became available to the poor-where they were-for the first time. Store front libraries and neighborhood reading rooms were opened. People waiting for food stamps could read about economical hot nutritious food preparation, pick up a picture book to read or show to a fidgety child or take material home to read at another time. Headstart and day care children could have a story told to them, see a film, or perhaps as in many cases feel a book for the first time both physically and emotionally.

The results from these experimental programs has proved them a success. Many people are getting material and taking it in their homes for the first time. Many are beginning to use libraries after being introduced to books in reading rooms.
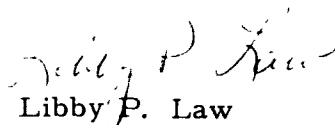
Unfortunately, the sudden elimination of LSCA funds will likely mean death to library service for the disadvantaged. Local support, although it

has been increased, can not possibly be increased enough on such short no-
tice to continue to provide outreach service to the poor. Libraries are not
likely to be competative enough to insur the replacement of LSCA funds
with Revenue Sharing funds. Total library service, not just service to the
poor, suffer if Revenue Sharing funds are offered as the solution to the elim-
ination of LSCA funds.

Service to the poor is not the only library program which suffers with
the discontinuation of LSCA funds but it is certainly an important service
that will kill because of lack of funds as Revenue Sharing can not possibly
be stretched to cover every program it is expected to solve: libraries,
environmental, health, etc....

Sincerely yours,

Libby P. Law
South Carolina Library Association
Secretary

LPL:ecb

Testimony
to the
National Commission on Libraries and Information Science
Relative to Proposed Copyright Law Revision

Submitted by

A.V. Lawson, Director
Division of Librarianship
Emory University
Atlanta, Georgia 30322

Of major importance today to the future availability of information

is the proposed revision in the Copyright Law. The dichotomy of interests

represented by publishers, authors, and media producers on one hand, and

librarians, educators, and the general public on the other so far has

been incapable of resolution. Without some agreement between these

groups which can do away with the current polarization it is forseeable

a new law could prove unsatisfactory to all.

The reality and potential which technology presents for rapid local

dupli   on of all types of materials is an obvious threat to

commercial producers of those materials. However, the limited budget

available t- libraries and educational agencies dictate they utilize

the most reasonable means to extend utilization of informational and

educational materials. Legislation could either destroy the producer

or dry up informational and educational capabilities should it not be

designed with both conflicting interests in mind.

Only a minority of librarians and educators have given time and study

to this problem, and viable recommendations for change in the current

law have not been presented from the profession. The few spokesmen for

the professions seem to have taken a firm "stand pat" position leaving

little area open for negotiation.

Though I am no expert on this problem, I am concerned and consider

it important that attention be given to the problem by the library profession on a broad basis. The problem was treated as a sleeping monster until the Williams and Wilkins case, which seemed to explode an emotional reaction rather than one of concern and determination to face the problem conscientiously and realistically.

It is imperative that national leadership be provided in thinking through the needed revisions in the copyright law to protect publishers, authors, media producers, and the users of their products. Such a role should be explored as potentially one of importance for the National Commission on Libraries and Information Science to accept.

[illegible]

One of the [illegible] an awareness of the political [illegible] and how [illegible]. In our many legislative workshops we seem to miss an important point. We go into elaborate explanations of how the machinery operates [illegible] give little attention to practical politics [illegible] care and feeding of the politicians.

Perhaps the commission can do little to help this situation. Yet, to me, it is the most crucial problem facing librarians today. Funding is the name of the game and the politicians [illegible] the purse strings. The most carefully prepared [illegible] program [illegible] to develop [illegible] relationships instead of having [illegible] governmental bodies concerned.

To accomplish this we must [illegible] personal [illegible] government [illegible] of library service [illegible] regardless of how we might personally feel we must not slam the door in their faces. What I have to say next is an indictment of some of our associations and particularly of the library press. This is my personal opinion and I do this to point up the need for a little practical politics.

Today, libraries [illegible] the nation are faced with a loss of federal funds and a reduction of programs. [illegible] contribution to this situation is the scare tactics [illegible] library press [illegible] vilification and [illegible] of [illegible] politicians in associations and editorial content of the library [illegible] that all librarians are

[body text largely illegible]

Mr. Luther E. Lee
Editor
The Alabama Librarian
P.O. Box 6184
Montgomery, Alabama   36106

January 25, 1973

Mr. Frederick H. Burkhardt
Chairman, National Commission on Libraries
    and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C.   20036

Dear Mr. Burkhardt:

May I write just briefly about user needs in Public Libraries? I

am so distressed o'er special needs that have been forwarded through

the past years--the disadvantaged, the non reader, the pre schooler,

et al. These have always appeared so specialized to me, and I have

seen little evidence that the results have justified the effort

spent. I am in total and absolute sympathy with the special needs

of special groups, but I think more can be done by incorporating

than by setting aside and pounding to death. It also seems to me

that as certain things are being pushed by the Federal Government,

local libraries in their desperate search for more money are tempt-

ed to write programs to the money rather than to their own need.

In our community, the black population is around six per cent--

other minority races are practically nill. Certainly I would never

Mr. Frederick H. Burkhardt

ignore this small segment--nor would I ignore the elder citizens,
the handicapped, the poor. I think our whole American society is
rigged to the child--the adolescent--youth, and I think this is a
mistake. I think all of these must be put in a proper perspective.
What then of the adult who has finished high school but who has no
desire to go to college. He has a decent job but wants to learn
more about the world around him--or perhaps he wants to change
jobs and wants to know what else is available--or likes his job
and wants to improve his skills. What about the college graduate
who wants to learn in other fields. Or the businessman who wants
to upgrade his establishment. Or the housewife who wants to keep
up with changing times. Where do these people go? In our town,
you hear--"Take a college course." This is expensive (around $100
for one class), time consuming, structured, conflicting (time wise),
perhaps too difficult, perhaps too easy, more than you care to know
about a subject. The Public Library is the only institution that
cuts across every age, every economic level, every educational level,
every step in personal growth. Think about it.

This basically is what I think. I would like to speak to the above
at the Commission's meeting in Atlanta on March 7.

Sincerely yours,

Alice Gene Lewis

Alice Gene Lewis
an

AGL/nlh

Horry County Memorial Library

Mrs. Catherine H. Lewis, Librarian

1008 Fifth Avenue
CONWAY. SOUTH CAROLINA 29526
Phone 248-4898

January 15, 1973

National Commission on Libraries and Information Science
1717 K Street, N. W.
Suite 601
Washington, D. C. 20036

Sirs:

Thank you for the opportunity to submit the following brief remarks
as part of the testimony being taken by the Commission.

Rural public library service has been neglected not only in the
provision of money and personnel, but also in research and the publi-
cation of studies which analyze its peculiar problems. There is no
body of literature which provides bases of decision making to trustees
and administrators who guide its development. Professional schools
which might be expected to address these problems are not, to my
knowledge, concerning themselves with this vital service, nor are they
producing students with any appreciation of the problems being faced
by libraries which attempt to provide public library service to rural
populations. The emphasis on the technological frontiers of library
service seems to have overwhelmed concern for the art as it must still
be practised in the majority of library systems in this state at least.

Service to rural disadvantaged people is being developed in experi-
mental projects funded now by LSCA. Librarians who direct these pro-
jects need encouragement and assistance to develop ways to evaluate
what is being done and to publish critical findings. This would
provide guidance for administrators and practitioners in how best to
allocate their limited resources.

Rural libraries need to consider how survival information can be
provided to disadvantaged people. Survival information includes
health, welfare, education, governmental services and regulations,
private organizations which provide related assistance of any kind,
knowledge of how government works and can be influenced at the local
level, the persons (and institutions) who make decisions which affect
their lives. Much of this information does not exist in written form
and sometimes it is difficult for even sophisticated laymen to elicit
it from institutions from which it ought to be readily available. Often
in rural areas the information is deliberately withheld to limit the
number of persons who will receive services which should be accessible
to all who qualify. Making this information available in assimilable
form (often not the _printed_ word) should be stressed by rural libraries.

Horry County Memorial Library

Mrs. Catherine H. Lewis, Librarian
1008 Fifth Avenue
CONWAY, SOUTH CAROLINA 29526
Phone 248-4898

National Commission on Libraries and Information Science
January 15, 1973, page 2

The assistance and stimulation provided in the last decade by LSCA
is in danger of being withdrawn. Encouraging as it may at first
appear to have library service included among the eligible expendi-
tures under general revenue sharing, it is not likely that revenue
from this source will equal that received through the protected
LSCA channels. Libraries will simply not be competitive at the
trough with sanitation, law enforcement, roads, health and the other
services eligible under the new program. Continuation of the flow
of funds under LSCA is essential if rural library service is not
to lose the ground gained these last few years.

Sincerely,

Catherine H. Lewis

(Mrs.) Catherine H. Lewis

Testimony to the National Commission on

Libraries and Information Science

by: Isaac T. Littleton, Director of Libraries
North Carolina State University, Raleigh, N.C.

I. Federal Funds

It is my belief that priority for the use of federal funds should be given to:

1. Financial aid to the Library of Congress for the processing and cataloging of materials including the foreign cooperative cataloging project. Cards received by libraries under Title II of the Higher Education Act have been of tremendous assistance to libraries in cataloging. This project should be given the highest priority in funding since it helps all libraries in the nation and will further cooperation with libraries of the world. High priority should also be given to the production of the MARC (Machine Readable Cataloging) tape. At the present time only English language materials are included on MARC tape, but it is hoped that foreign language materials can be included as soon as possible. This would be of inestimable benefit in the development of cooperative computerized library networks.

2. There is a need for greater federal support of large research libraries to maintain excellence in specified areas. The priorities of Title II of the Higher Education Act during the past two years have diffused expenditures to many small libraries to the detriment of research libraries. Selected research libraries should be supported so that there is, somewhere in the nation, material for basic research. Federal funds should assist research libraries overcome the ill effects of inflation on the acquisition of research materials.

II. Patterns of Organization for Library Cooperation and Automation

Priority should be given to supporting the development of cooperative library networks rather than automation systems for individual libraries. During the past year, the Association of Southeastern Research Libraries (ASERL) has sponsored a study of the feasibility of establishing a multistate regional library center in the Southeast which seems to hold great promise for the future of cooperative activities, improved services, and savings in library costs. Benefits of the cooperative approach to library automation include:

Service benefits

(1) Faster processing of new materials

(2) The possibility of economically produced printea or microfiche catalogs, new book lists, subject bibliographies and other special purpose listings

(3) Better acquisitions decisions based on knowledge of the holdings of other libraries

(4) Facilitation of interlibrary loans

(5) The creation of a computerized on-line union catalog of holdings of major researcn libraries

Lower unit costs made possible by

(1) Sharing he costs of system development

(2) Sharing the costs of hardware selected or designed for efficiency in library applications

(3) Sharing the services of the limited number of persons experienced in library data processing

(4) Development of a system designed for and dedicated to efficiency in library applications

(5) Sharing the costs of the creation, transcription to machine form, and editing of bibliographic records which may be used by a large number of libraries

(6) Sharing the costs of machine storage of extremely large files of bibliographic records

The Association of Southeastern Research Libraries which comprises 26 of the largest university libraries of the Southeast has proposed the establishment of a major computer-based regional network using the highly successful Ohio College Library Center (OCLC) as a model.

OCLC is currently serving 49 state and private academic libraries in Ohio plus groups of libraries in Pennsylvania, New York, and New England and black colleges in the south. Computer terminals in these participating libraries are linked by leased telephone lines to a computer dedicated to library processing in Columbus, Ohio. Catalogers working at the terminals make use of catalog records stored in the computer's memory and displayed

on the terminal as required. Catalog cards are produced by the compute and mailed to the library requesting them. Programming is currently under-way to provide similar services for ordering new books and serials, maintaining the various financial, order, and inventory files required by libraries.

A cost study at Dartmouth College showed that full cataloging, including card production, costs $2.76 per item (72¢ local costs plus $2.04 shared cost of the OCLC system), considerably less than for the earlier manual system. Dartmouth has been able to reduce its cataloging staff by ten full-time equivalent positions since it began using the OCLC system. Many Ohio libraries report similar staff savings since they have begun using the OCLC shared cataloging system. Savings to Ohio libraries through use of the shared cataloging system have been estimated at $400,000 per year. As other functions are automated using the same facilities, the unit costs for cataloging will drop and additional savings in other activities will be realized.

The study indicates that by making use of the computer programs (software) that have already been developed by OCLC, the shared cataloging system in the Southeast could be fully operational in approximately 18 months from the time of establishment. The Southea.tern center would probably be a project of the Southern Regional Education Board, although details of the relationship remained to be worked out by the participants.

The stored catalog records serve as a union catalog through which members are able to quickly locate materials in other member libraries. The duplication of expensive and infrequently used research materials may be avoided since libraries can determine where in the region such items are alre: 'y available and can obtain them rapidly through interlibrary loan. The ultimate benefit of such a system is to create an on-line union catalog of the participating libraries for public use.

The enclosed document is a preliminary report of the feasibility study of a computerized network for the Southeast. I recommend chat the Commission ask John Kennedy to give oral testimony at the regional meeting on 7 March in Atlanta.

ITL:jy
encl.

Preliminary Report on

The Feasibility of Establishing in the Southeast a Library

Network Similar to that of the Ohio College Library Center

Prepared by John P. Kennedy

With the assistance of Elroy M. Eckhardt

October 12, 1972

Committee to Study the Feasibility of
Establishing in the Southeast a Library
Network Similar to that of the Ohio
College Library Center

The findings of the study of the feasibility of establishing a OCLC-type center in the Southeast are so strongly favorable to establishment of such a center that the Committee decided a preliminary report summarizing some of those findings should be made available prior to the New Orleans meeting of November 3, 1972, even though the study and final report have not been completed. The completed final report will be available at a later date. It is our opinion that the findings to date indicate the feasibility and advantages of a regional library center. In this belief we submit the following recommendations:

1. That ASERL sponsor the organization of a center for the purpose of developing a computerized regional library system to serve the academic libraries of the Southeast, using the Ohio College Library Center as a model.

2. That those ASERL institutions wishing to participate in the center pay a first-year membership fee equal to one percent of the funds spent by their libraries for books and other printed materials including microforms during the 1971/72 fiscal year.

3. That the center be developed under the condition that services must be provided to all participating institutions on an equal basis without any financial premium or penalty resulting from the distance of the institution from the center.

4. That payment of the membership fee be deferrable for up to six months if the institution is unable to make immediate payment because of fiscal restrictions.

5. That January 15, 1973 be set as the date by which notification must be made by an institution to the ASERL chairman of its intent to participate in the organization of the center under these conditions.

6. That criteria for the admission of additional members so as to serve the interests of the member institutions and the library needs of the region as a whole be determined by the center staff and approved by the membership.

7. That after the January 15 deadline, representatives of those institutions committed to participate will meet to elect the initial board of directors and to organize the center as a non-profit corporation or as one aspect of the Southern Regional Education Board. At this time it is probable that ASERL will officially step out of the picture, although it may always exhibit an avuncular concern for the activity.

8. That an ASERL committee seek to obtain supplemental funding for the development of the center from private and governmental agencies.

<div>

Committee members: Kenneth E. Toombs

John P. Kennedy

John H. Gribbin, Chairman

</div>

There is no question of the technical feasibility of an OCLC-type shared cataloging system. The system has operated in Ohio for more than a year and is providing a level of service and reliability that has produced general satisfaction and continued financial support from its users.

If the same hardware can be obtained, the same software is made available from OCLC, and the telephone companies can provide the same communications services here, there is no reason to doubt that the system can be made to work in the southeast. Xerox Computer Systems (XCS), Spiras Systems, IBM and Telefile can supply the same equipment that OCLC is using or is planning to use. In some cases suitable equipment which can be used with the OCLC software is now available at lower cost than that which was available to OCLC. OCLC will use this equipment where they can substitute it for the equipment they now have. Since they are acquiring their Sigma 5 on a lease/purchase plan they will not be able to take advantage of the greater power and lower cost of the Sigma 6E which is now available to educational users.

OCLC has indicated its willingness to make its software and data base available to a southeastern center if convinced of the financial commitment of the participants to the center, a probability of successful operation, and cooperation with OCLC in further developmental efforts.

No facts to indicate that the required telephone company communication facilities would not be available in the southeast were discovered. OCLC experienced difficulty in reaching a satisfactory level of reliability in their communications system. Much of this trouble is attributed to a lack of knowledge of data transmission technology among telephone company personnel, especially in the non-Bell independent companies. There are 59 independent companies with 1,393,000 telephones in Ohio and 239 independent companies with 4,376,000 telephones in our ten state southeastern region. The problems and frustrations in obtaining the required level of reliability in data transmission may therefore be correspondingly greater. On the other hand, telephone company personnel will have several more years experience with increasing use of their facilities for data transmission, and we know of no reasons to expect that a satisfactory level of service cannot be attained. Marked improvement in the speed and reliability of data transmission accompanied by a drop in costs are expected in the next few years.

In order to determine the degree of interest and probable support as well as an indication of the probable volume of transactions for a southeastern center, a very brief questionnaire was mailed to the libraries of all institutions of higher education in the ten states represented in ASERL.* Although the overall response was only 42 percent (255 from 605 institutions) the response from the larger

_____

*The Southern Regional Education Board generously permitted the use of its mailing list and handled the mailing at no cost to the ASERL project.

in 1970/71. The third group consists of 100 libraries which indicated an interest in participation and which reported more than 4,000 titles cataloged in 1970/71. Several responses were received after network calculations were begun and these libraries could not be included.

The number of terminals projected for each institution was one for each 9,000 titles cataloged, with cataloging at a volume of 113 percent of the 1970/71 rate. This is the same basis used for estimating the number of terminals to be used for the NELINET simulation study. A rate of 113 percent would indicate an annual increase in the number of titles cataloged of 3.3 percent from 1970/71 to 1975/76, which would be the first year in which full scale operation of the center is likely. One terminal for every 9,000 titles cataloged is a higher ratio of terminals than OCLC now provides and is expected to provide the capacity for use of the serials and acquistions modules as well as the shared cataloging module now in operation. Each line in the network was limited to a maximum of 29 terminals. For each of the three groups of libraries, line costs were calculated with the center located at Atlanta and New Orleans.

Table 2 shows the costs calculated by the Southern Bell Telephone Company for each of the three networks and the two tested center locations. In each case, the line costs are favorable to location of the center at New Orleans with the difference increasing as the number of terminals increases. This may indicate that a peripheral location results in a more economical network than a central location. When the institutions to actually participate in the center are known, several alternative locations should be tested. Since the greatest concentration of potential participants is in the Raleigh, Durham, Chapel Hill area of North Carolina, the effect of locating the center there should certainly be tested.

A computer configuration with the capacity to operate the OCLC system is detailed in Table 3. The configuration is based on the OCLC configuration with changes that have been planned at OCLC for the printer and disc storage units. The central processing unit proposed is a Xerox Sigma 6E rather than a Sigma 5 which OCLC uses. The Sigma 6E is a faster more powerful central processor than the Sigma 5 and can perform programs written for the Sigma 5 without modification. Xerox is currently offering the Sigma 6E to educational institutions at a cost lower than that of the Sigma 5. OCLC has been printing its catalog cards on an IBM 1403 printer peripheral to an IBM 360 at Ohio State University because the Xerox printer does not produce catalog cards of satisfactory quality. OCLC plans to interface an IBM 1403 printer to their Sigma 5 in order to have the capability of printing acceptable cards. Our proposed configuration includes an IBM 1403 printer and the required interface units. OCLC also is planning to change from Xerox disc storage units to Calcomp disc drives and a Telefile disc controller in order to achieve greater reliability and storage capacity at a lower cost. Our proposed configuration includes two Xerox and six Calcomp disc drives with a total capacity of about 350 million characters of storage. Additional disc drives and eventually other types of storage will be required as the data base grows.

Spiras Systems Inc. has developed a new model of its terminal which the OCLC staff believes will be as good or better than the Spiras terminal currently being used. Although pricing for the new terminal is not firm, it is expected to be about $5400 per terminal when ordered in a quantity of more than 100. This represents a substantial reduction

4

from the cost which OCLC paid for its terminals. The rental rate of
the Bell 2018 data set has recently been reduced from $72 to $55 per
month and this saving is also reflected in the budget projections.

Staff requirements for the center are detailed in Tables 4, 5 and
6. The technical staff required does not vary as the number of parti-
cipants increases. The number of librarians required for bibliographic
editing, interpretation of user requirements and the training of users
increases slightly as the number of participating institutions increases.
The administrative/clerical staff also increases slightly as the number
of participants increases.

Figure 1 is a schedule for development of the center from the time
at which the Director and Technical Director begin work. The beginning
dates of employment for the additional staff required for the 63 library
level of participation are indicated. The schedule indicates that the
center should be able to be fully operational for shared cataloging
services about eighteen months after the Director begins work. Most
participating libraries will probably require several months to reach
the point at which they will be using the center for all types of
materials which can be handled by the system. The third year will there-
fore be the first year in which the shared cataloging system will approach
full utilization by the members. Even though OCLC plans to implement its
serials and technical processing modules during 1973, the southeastern
center should implement the shared cataloging module first and then progress
to the other services rather than trying to offer all three initially.
Table 7 lists the most important tasks to be accomplished during the
first three years in the development of the center.

. Tables 8, 9 and 10 are budget projections for the three levels of
participation in the center. OCLC budget projections for 1972/73 as
of April 1972 are included in each table for the purpose of comparison.
The first year budget includes only developmental staff and office
expenses since the proposed schedule indicates that no equipment would
be accepted before the second year. There are several possibilities
for significant reductions in the projected budgets. Financing for the
the equipment may be secured at more favorable rates. Space for the
center might be made available by a member institution. Catalog card
stock may be obtained at a better price for the tremendous quantity
required. The greatest potential saving probably lies in the charges
for the required telephone lines. It is possible that government rates
for the lines may be obtained or that commercial rates for data trans-
mission may drop. Also a more favorable location for the center may
result in lower line costs. In all these cases, the amount included
in the budgets is for the higher amount. It should also be noted that
the number of terminals budgeted is thought to be sufficient for serials
and technical processing use as well as for cataloging.

The cost of the system per terminal and per title is shown at the
bottom of these tables. The cost per terminal can be taken as reasonably
accurate. The cost per title may vary widely depending on how many titles
the participating libraries actually catalog on the system. These figures
indicate that the system is economically feasible if a majority of the
larger libraries in the region participate. Participation by smaller
libraries will not significantly reduce unit costs but would provide
a valuable service to these users. Further study is required to deter-
mine the best formula for assessing membership fees. The OCLC staff
thinks that its method of assessment does not adequately reflect the

use made of the system and is interested in an improved formula. Elmer
W. Eckhardt's thesis proposal to determine the most rational pricing
algorithm for an OCLC-type center has been accepted by the Graduate
School of Business Administration at Tulane University. It is recommended
that determination of the assessment formula be postponed until the
results of OCLC's and Eckhardt's studies are available.

Two alternative organizational plans are suggested by the OCLC
model and the NELINET model. OCLC is organized as a non-profit corporation
with trustees elected by the member colleges and universities. The New
England Library Information Network (NELINET) is a project of the New
England Board of Higher Education, an interstate agency. NELINET itself
has no separate corporate existence.

The possible success of the non-profit corporation is demonstrated
by OCLC's successful operation. The NELINET project has not yet advanced
to the same level of operation. The Southern Regional Education Board (SREB)
is similar in nature to the New England Board of Higher Education and
affords the possibility of a similar organizational relationship. Various
alternatives for an organizational relationship with SREB are currently
being investigated. There may be several advantages to working with
SREB:

> As an interstate agency, SREB may be eligible for governmental
> rates for leased telephone lines.
>
> SREB could provide assistance in submitting grant proposals
> and in seeking state support.
>
> SREB could provide some administrative and fiscal services.

It is recommended that investigation of the possible relationship of the
center to SREB be continued.

FIGURE 1

SCHEDULE FOR CENTER DEVELOPMENT

0   1   2   3   4   5   6   7   8   9   10   11   12   13   14   15   16   17   18

CENTER DEVELOPMENT
...
...
HEAD DIRECTOR

SYSTEMS PROGRAMMER
SYSTEMS PROGRAMMER

ADMINISTRATIVE ASSISTANT
HEAD LIBRARIAN
MAINTENANCE PROGRAMMER
MAINTENANCE PROGRAMMER
LIBRARIAN
LIBRARIAN
COMPUTER OPERATOR
CLERK-TYPIST
CLERK-TYPIST

COMPUTER OPERATOR

EQUIPMENT ORDERED
SYSTEMS PROGRAMMERS STATIONED AT OCIC
EQUIPMENT ACCEPTED
TRAINING OF PARTICIPANTS
OPERATIONAL TESTING - LIMITED
PARTICIPATIO

FULL
OPERATION

TABLE 1

SUMMARY OF TYPICAL SIMULATION RESULTS

VOLUMES		GROSS USE TIME ACTIVITY ACTIVITY ACTIVITY (In minutes per hour)			RESPONSE TIME (In seconds) ACTIVITY AVERAGE ACTIVITY		
OCLC							
70 Terminals,							
4 Lines							
Shared Cataloging							
Only		1.79	24.09				
636,840 Books		to	to				
Cataloged	9.27	2.43	42.79	1.15	2.33	5.29	
Serials and Technical							
Processing							
636,840 Books cataloged							
859,754 Orders		1.62	28.46				
164,700 Serial Sub-		to	to				
scriptions 11.19		1.97	51.05	1.47	4.58	10.04	
Netlinet: 35 libraries							
84 Terminals, 4 lines							
Shared cataloging							
only							
750,552 Books							
Cataloged	9.75	2.07	32.26	1.99	2.21	3.53	
Serials and Technical							
Processing							
750,552 Books							
Cataloged							
1,013,245 Orders							
195,800 Serials Sub-							
scriptions 11.78		1.75	38.24	2.89	3.32	4.55	
Netlinet: 75 Libraries							
154 Terminals, 7 lines							
Shared Cataloging							
Only							
1,425,664 Books							
Cataloged	13.29	1.63	27.58	1.87	2.11	3.44	
Serials and Technical							
Processing							
1,425,664 Books							
Cataloged							
1,907,100 Orders							
411,600 Serials Sub-							
scriptions 17.47		1.54	34.80	2.86	3.21	4.52	
Netlinet: 200 Libraries							
300 Terminals, 14 lines							
Shared Cataloging							
Only							
1,903,200 Books							
Cataloged	17.47	1.11	19.80	1.03	1.30	2.05	

TABLE 1
(continued)
SUMMARY OF H..... CALCULATION RESULTS

SYSTEM FOR TECHNICAL VOLUMES	CPU ACTIVITY	TERMINAL ACTIVITY	LINE ACTIVITY	RESPONSE TIME (in seconds)		
	(In minutes per hour)			SIMPLE ACTIVITY	WEIGHTED AVERAGE	COMPLEX ACTIVITY
Serials and Technical Processing: 1,882,832 Books Cataloged 2,541,904 Orders 555,487 Serials Subscriptions	23.19	.98	24.21	1.49	1.97	3.16

CPU, terminal and line activity are measured in minutes of use per hour.
Response time is measured in elapsed seconds from the depression of a
transmit key until the first character of the return message is displayed.

TABLE 2

LINE COSTS
WITH CALLING LIBRARIES IN TWO CITIES, CHICAGO AND ATLANTA

Number of Sites	CHICAGO COST	ATLANTA COST
25 Libraries, 122 Terminals, 5 Lines	$123,030	$137,741
63 Libraries, 217 Terminals, 8 Lines	$242,331	$253,456
100 Libraries, 254 Terminals, 9 Lines	$316,752	$366,958

Table 3

CONFIGURATIONS

25 member libraries:

	Purchase	5 year lease-purch. or 5 year lease
XDS-(Sigma 6.0)	$450,300.00	$112,953.90
Tele-file-disc (25000) with parts	94,577.00	26,034.00
IBM-1403 printer	60,400.00	18,900.00
Spar-printer interface with tester and parts	18,300.00	4,229.00
	631,557.00	162,115.90

Maint.

Spar		600.00
IBM		None
Telefile		6,696.00
XDS		28,864.23
		36,160.23
	Total with maint.	198,277.13
Spiras 124 terminals*	434,000.00	130,200.00

63 member libraries:

As 25 member group	631,557.00	198,277.13
Add 3 XDS 7001-2	18,720.00	4,335.35
Add Maint.		4,725.00
	649,657.00	
	Total with maint.	207,337.35
Spiras 219 terminals*	766,500.00	229,950.00

100 member libraries:

As 63 member group	649,657.00	207,337.68
Add 1 XDS 7001-2	6,240.00	1,445.16
Maint.		1,575.00
	655,677.00	
	Total with maint.	210,357.47
Spiras 256 terminals*	800,500.00	267,750.00

*Two extra terminals are for the network center.

TABLE 4

COST DATA - AS A LIBRARY SYSTEM ONLY

	BEGINNING ANNUAL SALARY	FIRST YEAR	SECOND YEAR
Director	$25,000	$25,000	$26,250
Technical Director	18,000	18,000	18,000
Secretary	7,000	7,000	7,350
Systems Programmers (2)	15,000	15,000(6 months)	31,500
Head Librarian	14,700		14,700
Librarian	11,000		11,000
Senior Computer Operator	8,850		8,850
Clerk-Typists (2)	5,500		11,000
Computer Operator	7,500		5,625(9 months)
Maintenance Programmers (2)	11,000		22,000
TOTAL		$65,000	$157,175
10 percent payroll taxes and employee benefits		6,500	15,718
		$71,500	$172,893

TABLE 5

COST BUDGET - OF HUMAN LIFE AIDES

	EXISTING ANNUAL SALARY	FIRST YEAR	SECOND YEAR
Director	$25,000	$25,000	$25,000
Technical Director	17,000	18,000	18,000
Secretary	7,000	7,000	7,350
Systems Programmers (2)	15,000	15,000 (6months)	31,000
Administrative Assistant	14,700		14,700
Head Librarian	14,700		14,700
Librarians (2)	11,000		22,000
Senior Computer Operator	8,850		8,850
Clerk-Typists (2)	5,500		11,000
Computer Operator	7,500		5,625
Maintenance Programmers (2)	11,000		22,000
TOTAL		$65,000	$132,825
10 percent payroll taxes and employee benefits		6,500	18,283
		$71,500	$201,108

TABLE C

CENTER STAFF - BUDGET ALLOCATIONS

	PLANNING ANNUAL SALARY	FIRST YEAR	SECOND YEAR
Director	/20,000	/25,000	$26,250
Technical Director	18,000	18,500	18,900
Secretary	7,000	7,000	7,150
System Programmer (2)	15,000	15,000(6 months)	31,500
Administrative Assistant	14,700		14,700
Head Librarian	14,700		14,700
Librarians (3)	11,000		33,000
Senior Computer Operator	8,850		8,850
Clerk-Typists (3)	5,500		16,500
Computer Operator	7,500		5,625(9 months)
Maintenance Programmers (2)	11,000		22,000
TOTAL		$65,000	$199,375
10 percent payroll taxes and employee benefits		6,500	19,938
		$71,500	$219,313

TABLE 7

MAJOR TASKS FOR CENTER DEVELOPMENT

<u>FIRST YEAR TASKS</u>

    Preparation and submission of grant proposals
    Determining membership requirements and formula for membership fees
    Soliciting additional members
    Determining initial communications requirements
    Determining center location and arranging for site preparation
    Ordering equipment
    Learning OCLC system in detail
    Employing operating staff

<u>SECOND YEAR TASKS</u>

    Training operating staff
    Preparation of user manuals
    Training of users
    Testing and acceptance of equipment
    Testing of shared cataloging system
    Operation of shared cataloging system
    Planning for implementation of technical processing, serials and
        interlibrary loan modules

<u>THIRD YEAR TASKS</u>

    Operation of shared cataloging system
    Implementation of additional modules
    Phasing in of new member institutions

TABLE 8

FUDGET PROJECTIONS
25 A....L LIBRA... WIT. 182 T... ALS

	OCLC 72/73	SOUTHEAST ... CENTER		
		FIRST YEAR	SECOND YEAR	THIRD YEAR
Salaries	$123,478	$ 61,000	$157,173	$167,003
Computer costs	283,347		198,277	198,277
Terminals	} 163,500		130,500	130,200
and maintenance			52,080	52,000
Leased telephone lines	} 159,000		137,741	137,741
Rooms			85,140	85,140
Payroll taxes and fringe				
benefits	9,900	6,500	15,718	16,700
Catalog card supplies	59,000		48,000	98,000
Accounting	6,200		6,200	6,200
Deferred installation expenses			4,012	4,012
EDP supplies	9,000		9,000	9,000
Office space		3,000	16,500	16,500
Office equipment and supplies	5,000	2,500	7,000	5,000
Telephone	5,000	4,000	8,000	8,000
Printing and duplicating	5,000	2,000	5,000	4,000
Travel	3,500	6,000	10,000	10,000
Other miscellaneous expenses	11,800	12,000	12,000	12,000
TOTAL	$842,322	$103,000	$902,043	$957,853

$7,851 per user terminal in third year

$1.20 per title in third year with 800,000 titles cataloged on the system

TABLE 9

BUDGET PROJECTIONS
65 LINES ... 717 TERMINALS

	OCLC 72/73	SOUTHEAST N CENTER		
		FIRST YEAR	SECOND YEAR	THIRD YEAR
Salaries	$121,C75	$ C5,000	$122,825	$128,C35
Computer costs	262,847		207,73?	207,533
Terminals			229,950	229,950
and maintenance	} 153,C00		91,980	91,980
Leased telephone lines			242,881	242,881
Modems	} 159,C00		149,820	149,820
Payroll taxes and fringe				
benefits	9,900	6,500	18,283	19,304
Catalog card supplies	59,000		86,000	172,000
Accounting	6,200		8,000	8,000
Deferred installation expences			6,512	6,512
EDP supplies	9,000		9,000	9,000
Office space		3,000	18,000	18,000
Office equipment and supplies	5,000	2,500	8,000	5,000
Telephone	5,C00	5,000	12,000	12,000
Printing and duplicating	5,C00	3,000	8,000	5,000
Travel	3,500	8,000	18,000	18,000
Other miscellaneous expences	11,8C0	12,000	12,000	12,000
TOTAL	$642,322	$105,000	$1,303,509	$1,400,910

$6,455 per user terminal in third year

$1.02 per title in third year with 1,367,068 titles cataloged
on the system

TABLE 10

BUDGET PROJECTIONS
100 LIBRARIES INTEGRATED TERMINALS

	OCLC	SOFTWARE AND COMPUTER		
		FIRST	SECOND	THIRD
	72/73	YEAR	YEAR	YEAR
Salaries	$121,073	$ 63,000	$180,373	$211,312
Computer costs	202,847		210,353	210,353
Terminals			268,000	263,800
and maintenance	}165,000		111,800	111,800
Leased telephone lines			366,850	366,750
Modems	}150,000		174,900	174,900
Payroll taxes and fringe benefits	8,000	6,500	19,933	21,131
Catalog card supplies	59,000		100,000	200,000
Accounting	6,200		9,000	9,000
Deferred installation expenses			7,437	7,437
EDP supplies	9,000		9,000	9,000
Office space		3,000	20,000	20,000
Office equipment and supplies	5,000	2,500	9,000	6,000
Telephone	5,000	5,000	15,000	15,000
Printing and duplicating	5,000	3,000	10,000	6,000
Travel	5,500	8,000	24,000	24,000
Other miscellaneous expenses	11,300	12,000	12,000	12,000
TOTAL	$842,325	$105,000	$1,866,963	$1,673,594

$6,537 per user terminal in third year

$1.03 per title in third year with 1,520,000 titles cataloged
on the system

ASSOCIATION OF SOUTHEASTERN RESEARCH LIBRARIES

Committee to Study the Feasibility of Establishing in
the Southeast a Library Network Similar to that
of the Ohio College Library Center

November 3, 1972

RECOMMENDATIONS

(1) That ASERL sponsor the organization of a center for the purpose of developing a computerized library network to serve the libraries of the southeast, using the Ohio College Library Center as a model.

(2) That those ASERL institutions and other southeastern institutions wishing to participate in the center on the terms listed in (3)-(6) below send to the ASERL chairman by February 15, 1973 a document of commitment. This document should be signed by the president, chancellor, provost, or other appropriate official of each institution. It will commit the institution to at least a one-year participation in the center and to payment of an amount equal to the greater of: (a) one per cent of the total spent by the institution's libraries on books and other library materials (including microforms) during the 1971/72 fiscal year; or (b) $1000.

(3) That payment of the initial year membership fee be deferrable for up to six months if the institution is unable to make immediate payment because of fiscal restrictions.

(4) That the center be developed under the condition that services must be provided to all participating institutions without financial premium or penalty resulting from the distance of the institution from the center.

(5) That participation of institutions in the library network should not be subsidized, in whole or in part, by general network revenue. In other words, each institution should pay its prorated share of the network costs.

(6) That after the February 15 deadline, representatives of those institutions committed to membership meet on call of the ASERL chairman to organize the center. Presumably this would include election of a presiding officer and board of directors; adoption of rules and bylaws for the governance and control of the network; determination as to whether to organize as a nonprofit corporation or as an agency of the Southern Regional Education Board or in some other manner; adoption of criteria for admitting additional members; and application for funds from governmental and private sources to establish and operate the center until it can become self-supporting. At this first organizational meeting ASERL should terminate its official, corporate connection with the center.

Committee members: Kenneth E. Toombs
John P. Kennedy
John H. Gribbin, Chairman

THE UNIVERSITY OF NORTH CAROLINA
AT
CHAPEL HILL
27514

THE SCHOOL OF LIBRARY SCIENCE

13 February 1973

Mr. Frederick H. Burkhardt
Chairman
National Commission on Libraries
and Information Science
Suite 601
1717 K Street N.W.
Washington .D.C.   20036

Dear Mr. Burkhardt:

In reply to your letter of 12 February inviting me to submit
written testimony on the question whether library services meet the
needs of the people of the United States, I am enclosing comments on
the following four topics:

1. User needs and problems of academic libraries;
2. Public libraries and non-readers;
3. Content analysis and more efficient organization for
        information retrieval;
4. Current awareness of worldwide developments for
        American librarians.

Perhaps a few of my ideas which have been growing for some time will
stimulate interest and additional comments.

        Sincerely,

        Dr. Gertrude London
        Associate Professor

Enclosures.

USER NEEDS AND PROBLEMS OF ACADEMIC LIBRARIES

The impression I have gained from using academic library systems and evaluating
their services from the point of view of a former special librarian, researcher
in information retrieval procedures. and teacher of library science is a rather
negative one. Academic libraries are too often unresponsive to and uninterested
in user needs. The main reason for this lack of active communication and service
in an institution created primarily as a channel of communtdation between past,
present, and future scholarship seems to be the fashionable overemphasis of
one subordinate aspect of the library, namely administration and management.
At present, to be an administrator is considered the highest step in the library
hierarchy, and this means being far removed from actual library functions.
Most library administrators seem to have lost contact with the two basic
elements of their profession: books and readers. They have come to regard
the library as a business institution that has to be administered like other
businesses. But a library is something unique and quite special by its very
existence: a mediator between the accumulated knowledge of the past and present
and potential inquirers, searchers, readers who want to have ready access to the
library's intellectual contents; it is rather an extension of the human mind
and memory. Many administrators do not really know how to "read", have never
experienced the urgency of scholarly research: the need for a particular document
or a group of documents here and now, and they are, therefore, the wrong type
of person to be at the head of any academic or research library. Library
administration should be guided by its own particular objectives and needs and
not by the alien dogmas of business administration. There is so much noise
made about library administration and management in journals and an
unending stream of textbooks that this is a sure sign that something is deeply
wrong in this area. Good administration and management will neither be seen
nor heard because it manages!

In academic and research libraries we need more librarians who are scholars in their own right, who are flexible, versatile and broadminded, and who understand and articulate the needs of those who want to use the intellectual contents of the works that the library stores and should more efficiently organize for ready retrieval.

Library staff should not be regarded and treated as mindless parts of a structure whose main purpose has been forgotten, they should as r be knowledgeable participants in an intellectual enterprise. But as most library directors have lost contact with the readers they are supposed to serve, they have also lost contact with their "subordinates" and consequently, personnel problems have become main topics of library management, instead of faster and more efficient service to the users.

As Administration is now invested with so much prestige library schools are also stressing administrative procedures at the expense of other parts of the Library School program more akin to librarianship, such as subject analysis indexing and classification for information retrieval. Library Schools are turning out a large number of would-be library administrators and fewer real librarians.

As a user and observer of academic libraries it seems to me that we are nearing a crisis in academic librarianship, not only because of the above-mentioned attitude problems, but also because there are not enough copies of needed books, periodicals, etc. available at the desks of the library users who need them here and now. Perhaps a comparison will clarify this point. The scientific revolution which started in the 16th century was greatly helped if not partly caused by the invention of printing which made it possible for more scholars and the new breed of "natural Philosophers" to have their own books and perio-

dicals with news of the latest discoveries at their own desks. The number
of scholars and scientists has increased tremendously during this century, and
so has the number and price of books and other printed matter. This makes it
more difficult to have the information one needs close by when and where it is
needed. Reprography provides a most useful but only partial aid, after you
have discovered what you want. If libraries are to continue to give
memory support to teaching and research they will have to transform existing
access pathways into more versatile forms than card catalogs and one copy of
a book or periodical. Computerization of catalogs, combined with and augmented
by microform extracts from documents, such as tables of contents, summaries,
introductions, etc. should be accessible through personal or institutional
on-line terminals which respond to multiple, variable and interdisciplinary
queries and searches.

PUBLIC LIBRARIES AND NON-READERS

Public libraries in the United States seem to this regular patron much more responsive to user needs than many academic libraries. Their staff is generally more amiable, more helpful and more service oriented. There exists a friendlier and closer relationship between the reader and the library staff. A visit to the local public library is an enjoyable event.

However, the problem of catering for illiterate and/or "disadvantaged" members of the community is often discussed in the literature as a duty of the public library. In my view it is outside the functions of the public library to remedy these deficiencies. It is the purpose of the School to teach children to read or failing that reading should be taught in special tutorial classes. The replacement of books by audio-visual material will not assist the acquisition of reading skills but rather counteract it. Reading and writing are activities of the human brain which are completely different from passive audio-visual perception. Learning to read is a difficult process even for some intelligent children, but once acquired the ability to read — the miraculous transformation of the written word into thought and feeling — opens up new worlds of imagination and knowledge and unending possibilities for enjoyment and growth. Instead of representing "reading" as an unpleasant duty that is not valued because it is so cheap, it might be worthwhile to tempt unwilling learners with the rewards of a hardwon skill.

CONTENT ANALYSIS AND MORE PERTINENT ORGANIZATION FOR INFORMATION

RETRIEVAL

Access to information in its broadest sense suffers at present from the
multitude of unrelated indexing and retrieval vocabularies that are being
produced with little or no attempt at compatibility. At a recent ASIS con-
ference in Washington, D.C., October 1972, there was a proud display of
computerized
several satellite carried databanks. However, it was not possible to use
the different databanks with the same query formulation, because each was
based on a different vocabulary with no inner concordance bridging the gaps
from one to the others. Advanced technology served a multitude of rather
primitive unrelated and untranslated indexing languages.

This experience seems to indicate that more effort should be devoted to the
intellectual problems of computerization that would help us in uncovering
more advanced means for creating concordances between different indexing lan-
guages and natural languages as well. Thus we might come nearer to the
real function of the computer in library and information science: to assist and
to enlarge the memory capabilities of the human mind.

CURRENT AWARENESS OF WORLDWIDE DEVELOPMENTS FOR AMERICAN LIBRARIANS:

NEWS OF IMPORTANT DEVELOPMENTS IN LIBRARIANSHIP AND INFORMATION SCIENCE

IN OTHER COUNTRIES

The majority of American librarians and information scientists seem to remain
unaware of the great variety of research and development in many areas of library
and information science that is being done abroad. This is partly due to lack
of language skill, but also to "tunnel vision". Most of our annual reviews and
state-of-the-art reports survey almost exclusively publications produced in this
country whose references again refer to other American papers .

The U.S.S.R. has had for many years special publications for librarians that
point out significant trends in foreign librarianship. As few librarians in
this country read other languages it might be useful to acquaint them with
foreign thought and activities by means of intelligently selected extracts from
writings published in other languages, e.g. Russian, Czech, Polish, French,
German, arranged under topics that appear particularly relevant.

To cite only one example: during the 1960s the United States was a pioneer
in computer experimentation and ran many costly projects. The reports of
these experiments were carefully studied in Europe and the U.S.S.R. Other
countries are now continuing these experiments , but how much do we know here
about their results or have we learned from their experience? In a world where
no one country can solve information retrieval problems and needs alone
(vide: UNISIST, CODATA) it is important that librarians are being made aware
of foreign developments regularly so that they can learn and profit from the
experience of others. It might, therefore, be useful to set up a small service
where experts in various languages and subject fields read, select, and digest
work done elsewhere and alert American librarians and information specialists to
useful new or progressive ideas, inventions, and developments.

State Department of Education
Division of Administration & Finance
Montgomery, Alabama

SCHOOL LIBRARY NEEDS

In October, 1972, the Alabama State Department of Education conducted a survey of Public School Library Resources and Facilities which revealed that 126 of 797 elementary schools with approximately 45,000 students have no centralized libraries. Closer examination reveals that many of these schools are in rural areas while others are in ghetto areas in the major cities. The children in these areas represent our most crying need since all to frequently public libraries are not accessible and/or parents lack the incentive or means to ascertain that their children make use of public facilities. In addition, provision of services to children in ghetto areas is further ham., ered by desegregation orders which prohibits the building of new facilities and space simply does not exist in the present buildings for library facilities.

While 645 elementary schools have some kind of centralized library facilities (in some cases consisting of storage rooms, blocked off areas in halls or on stages), only 209 of them are staffed by certified librarians. The majority of the remaining 486 are left to be attended by already overworked principals, classroom teachers, volunteers or untrained clerical aides.

A study of resources available reveals that none of our school libraries meet the standards of the American Library Association for school libraries. The majority of the elementary schools in the small city systems do meet State Standards of six books per pupil as do the secondary schools throughout the State. Generally, elementary schools in large city systems and in rural systems have not yet achieved this standard. Many of the schools have begun limited collections of non-print materials such as records, tapes, filmstrips, slides, pictures, etc. A few affluent schools are approaching conditions already met in other Southeastern states.

The State of Alabama allocates no funds specifically designated for school library development. Neither is a teacher unit allocated for a school librarian. The 800 librarians now employed are paid from local funds or from teacher units squeezed from the Minimum Program Fund which results in enlarged teacher loads. The only funds available in many areas of the State for school library development are those allocated from Title II of the Elementary and Secondary Education Act.

From this data, it is evident that the most pressing need of Alabama school libraries is financial support. For example, a minimum of $3,540,510 would be needed to employ 486 additional librarians with Bachelors degrees to staff the existing libraries with one librarian per school. Even so, Alabama schools would still not be adequately staffed according to both its own State standards and those of the American Library Association.

Present expenditures of approximately $3,527,569 for resources need to be increased to $31,275,689 to bring our school Library expenditures to the $40.80 or 6 percent of the $680 National average per pupil expenditure recommended by the American Library Association in 1969.

No estimate is available of the amount of funding needed to provide adequate library facilities or equipment for them.

NNM/clf

Nina Nix Martin

National Commission on Libraries
and Information Service
September 1977 Kentucky
Washington D.C.

Ruth H. Burchart

Alen B. Player, assistant Librarian
Lexington Public Library, Disadvantaged
Program (Lexington, Kentucky)

In Fayette County, as in the entire
nation, there is a great need for the
Public Library and its various programs
and services.
One of these services is the Extension
Department of the Lexington Public Library, this
Program consist of five (5) interrelated
parts - working together to reach many
previously untouched areas of Lexington's
population.
For the above purpose only one
part of this program will be discussed
- this is the Inner City Book-mobile
referred to as the In-mobile.
The In-mobile Program is
geared to meet the needs and combat
the apathy of the Hard Core disadvantaged
that segment of the population concentrated
in Low Income areas of the Inner
City. Emotionally, physically and socially

isolated from the larger community, ... these people, while receiving welfare institutions, housing units, homes for aged and one prison complex.

People in these areas are able but who cannot go to the public library. They are afraid to present the forbidding questions in a strange environment outside of their protected area.

In the past year, the "Bi-District" a large bookmobile, has circulated 28,447 books throughout these sections.

<u>Set up a Guided Reading Project.</u> This is a project for mothers of pre-school and school age children with reading problems. The librarian prepares packets containing one each of the following items: Child Care/Child Development Books, Low Level Reading Material (Educational Games on request), Record and Special Interest 1) Materials requested or suggested for the parent (i.e. magazines, novels, home or personal improvement materials)

III. <u>Reader-Reviewer Project.</u> The librarian recruits volunteers who to review new books & magazines and recommend books for circulation.

IV. <u>Arts & Craft Classes</u> - The librarian conducted a six week Arts & Craft Class for both adults & children. Adults were taught to make decorations from scraps, to crochet, piece heights and beads

V. <u>Research/Reference Projects</u> - Introduced to aid students in writing term papers and special school related projects

VI. <u>Established Revolving Collections</u>:
   a. Georgetown Street Orphanage - The Librarian has collection of games, low level reading materials. The children are taught to use reference section of Book mobile
   b. Chestnut Street Child Development Center - This program supplies A.V. materials, art supplies & Instructions.
   c. <u>Early Childhood Development Center</u> - supplies and supplementary materials (i.e. Records, A.V, etc) as well as finding out special resource people.
   d. <u>Jackson Correctional Complex</u> - Supplies reference materials, Recreational materials & A.V

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*...desirable handled request to
the Lexington Public Library from borrowers
and community agencies.*

...Nixon

*This program is staffed with one
full time librarian, a driver and
volunteer help.*

N.B.M.

LEXINGTON PUBLIC LIBRARY

IN-MOBILE

Fall - Winter Schedule 1972/73

Monday *Jackson*
~~Blue Grass~~ Correctional Complex	12:45 - 1:30
Blue Grass School	1:45 - 2:15
Price Road and Depoores	2:20 - 2:50
Waverly and Erie	3:00 - 3:30
Breathitt and Douglas	3:45 - 4:15
White and Charlotte Court	4:25 - 5:10
*Orphan Home	5:15 - 5:45
West Side Plaza	
Charles and Michigan	6:00 - 6:30

Tuesday
Castlewood Park	2:15 - 3:15
Florida and Seventh	3:30 - 4:00
Third and Race	4:15 - 4:45
Jefferson and Fifth	5:00 - 5:30

Wednesday
*A. D. E./ WIN	1:15 - 1:45
*Julius Mark	
Hollow Creek	2:00 - 2:30
Asbury and Montrose	2:45 - 3:15
Asbury and Halstead	3:20 - 3:50
Oakwood and Cedarwood	4:15 - 4:45
Redwood	5:00 - 5:30
Briarwood	5:35 - 6:15

Thursday
Ohio and Fourth	1:15 - 1:45
Elmtree Lane	2:00 - 2:30
Breckinridge and Shropshire	2:45 - 3:15
McCracken and Aspendale	3:30 - 4:00
Yellman	4:15 - 4:45
McVey and Havely	5:00 - 5:30
Johnson	5:40 - 6:10

Friday
Children's Bureau (Day Care Center) (Day Treatment Center)	1:00 - 1:45
Spiegel Hill	2:00 - 2:25
Davis Town	2:30 - 3:00
Amberly Place	3:15 - 3:45
Pine and Patterson	4:00 - 4:30
Prall and Winnie	5:00 - 5:30

Bowling Green City Schools

BETTY SMITH

ESEA —— Title I Coordinator

224 EAST TWELFTH STREET

BOWLING GREEN. KENTUCKY 42101

The Bowling Green Independent School District of Bowling Green, Kentucky submits this testimony in support of Public Law 91-345 which provides for the establishment and continuation of the National Commission on Libraries and Information Science.

As school librarians, we have observed the success of the commission in providing:

1. The awareness of the need for information services in all areas of human endeavor and especially in education.

2. Support to allow the establishing of libraries and media centers in schools where they previously did not exist.

3. Funds for books and materials to support existing and ever changing curriculum and for the enrichment of the individual student.

4. Encouraging schools of higher learning to revise and update curriculum for better training of personnel.

5. Technological and mechanical devices which have become necessary to education.

6. Evaluation of existing programs which have resulted in the re-writing of national, state, regional and local standards for libraries.

With the new awareness of information services, the departure from the traditional method of textbook teaching, more emphasis on individualized instruction, and demands by both teachers and students for different media forms, we find that our collection of materials, facilities and staffing are still inadequate.

We must have continued national planning and financial support if we are to keep up with the growing demands in education.

Mrs. Cynthia Massom
School Librarian
Bowling Green Independent School District

ABBEVILLE-GREENWOOD REGIONAL LIBRARY

I. Users. An underprivileged segment of our population (largely Black) that
    formerly expressed little interest in the public library now begins
    to read. In January 1972 Abbeville-Greenwood Regional Library began
    a project (financed largely with Library Services and Construction
    Amendment funds) to attract and serve these new readers. The cost
    is great in terms of books lost and damaged, but we believe this to
    be a very worthwhile area of library service.

II. Adequacies and Deficiencies. We circulate more books to more borrowers now
    than ever before in spite of television. Citizens who use the lib-.
    raries seem to appreciate our services greatly. However, we seek
    ways to attract readers who do not now use the library and to encour-
    age all borrowers to improve the quality of their reading.

III. Patterns of Organization. In July 1966 Abbeville County Library and Green-
    wood County Library entered into a contract agreement forming a
    Regional Library System. This system now includes the two county
    libraries, four branch libraries, and two bookmobiles. Library ser-
    vice in the two-county area has improved dramatically through this
    merger.

IV. Legal and Financial Support. Abbeville County reached the one dollar per
    capita level financial support for library services in July 1972.
    At the same time Greenwood County, with its 2 mill tax for library
    services, reached a level of 1.65 per capita. Financial aid received
    through the Library Services and Construction Act and Amendment has
    had tremendous impact on library resources in our area, as does our
    per capita state aid.

V. Technology. In our small library system, a photo copier at headquarters has
    proved to be a great saver of clerical time. It also provides easy
    means of providing copies of needed material for students and other
    researchers. Some clarification of copyright laws would be helpful.
    Audio-visual equipment has made possible more varied programs for
    story hours which are popular with pre-school children.

V. Human Resources. Our greatest problem in this library system is getting and
    holding professional librarians. We cannot offer competitive salaries,
    nor does our small town atmosphere appeal to young, trained people.

    Ms. Mary G. McCord
    Director
    Abbeville-Greenwood Regional Library
    N. Main Street
    Greenwood, South Carolina 29646

Governors State University LEARNING RESOURCES CENTER

Park Forest South, Illinois 60466   (312) 563-2211

January 18, 1973

National Commission on
 Library and Information Science
Room 601
1717 K Street, N.W.
Washington, D.C.   20036

Gentlemen:

It is respectfully recommended that the Commission include in
its program a study of the National Technical Information
Service (NTIS) in its functional role, scope, operation, and
current planning, insofar as these relate to development of
national policy for gathering, organizing, conserving, and dis-
seminating scientific and technical information.

In support of this recommendation I should like to idealize a
national technical information service that might serve certain
types of information needs in the next two or three decades:

MISSION

The service would (1) gather and receive scientific and technical
information in the public domain, (2) provide mechanisms for
intellectual access to the corpus of information thus acquired,
(3) conserve the corpus, and (4) foster dissemination of its
contained information to the maximum extent of identifiable
public benefit.

SCOPE

Scope of input would be approximately the same as is now the
case, except that parameters would be moved outward to insure
inclusion of documents that otherwise might "fall between the
services." A certain amount of redundancy in materials bordering
educational, medical, and agricultural topics, for example,
would be acceptable and -- from the users' standpoint --
convenient and reassuring. Collection would continue to be
comprehensive in respect to reports of U.S. government-sponsored
research and development, but would be selectively augmented by
other documents germaine to this research when available and when

not otherwise covered in the journal literature. For example,
foreign documents reporting, summarizing, interpreting, or
evaluating U.S. R&D would be sought out and taken into the
system.

INTELLECTUAL ACCESS

The mechanisms to provide intellectual access to documentary
information taken into the system would need to be able to
transcend conventional disciplinary boundaries within the corpus,
and to penetrate beyond titles and conventional descriptors.
It should provide links to contiguous information systems and
bibliographic control systems at the national level. Linkage to
foreign systems should also be developed and exploited. Docu-
ments in the system should be retrievable in a variety of ways,
principal among which would be dynamic machine indexing of their
contents.

CONSERVATION

In the sense that any document acquired by an information
system is brought into the system at least momentarily before
a decision is reached as to whether it should be retain indefi-
nitely, or temporarily, or not at all, conservation is seen as
a process in which the idea of screening is not inappropriate as
long as such screening is based on canonical rules of
utilitarian half-life.

The necessary first action in screening a document is to char-
acterize its form and apparent intent, which alone may justify
immediate purging. Beyond this it is difficult, and often
presumptuous, for a human to impose subjective value judgments
as to novelty, viability, or significance which a system of
machine surveillance might, however, credibly accomplish. It
seems logical that the national technical information service
should be able to purge its data base of information that is
(or becomes) demonstrably unusable, erroneous, unsupportable,
frivolous, or entirely redundant. The prospect of doing this
automatically is not at all remote.

USER SERVICES

The service would sponsor on-going research into the nature of
the corpus, into information transfer theory and technology, and
into the needs of users, including inchoate needs derived from
possibilities. Development and subsequent enhancement of the
"dynamic indexing" capability referred to above, together with
retrieval and dissemination systems of commensurate subtlety

and power, would be sought through this research. The goal
would be to provide retrieval and dissemination services worthy
of the information in corpus, on the one hand, and worthy of
public benefit potentials, on the other, regardless of the size
and complexity of either.

The cost of providing the scientific and engineering community
with truly effective retrieval and dissemination service would
be treated as a national investment. The service would be
viewed as a necessary and normal government function, shaped
according to results of in-depth studies of the ways in which
scientists and engineers are able to use documentary information.
It would not be expected to recover more than a fraction of costs
immediately and directly. Rather, the ultimate return would be
recognized in terms of national enrichment.

THE EXISTING FACILITY

It can be seen that the present National Technical Information
Service corresponds most nearly with the suggested ideal in
respect to "scope," and at least nominally in respect to mission.
In other respects it is a rather pallid reflection of what it
might be, and what it should have been -- given its auspicious
beginnings.

This is not to suggest that the present and past administration
of NTIS have been in any way lacking in efficiency or perception.
In fact there is evidence of considerable ingenuity and sense of
direction in the diversity of user services presently offered,
and in the fact that NTIS has been able to cope with problems of
scale.

The output of public information about NTIS services has greatly
increased in the past few months, which is commendable, even
though some of its verges on overstatement.

There is disturbing evidence, however, that NTIS lags consider-
ably behind its potential, that it operates within fiscal
constraints that -- far from according it leadership in the
development and application of information technology -- actually
prevent it from taking advantage of the technology that already
exists.

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The following examples are indicative:

> Only within the past few months has NTIS moved to pro-
> vide machine retrieval of documents on the basis of
> index terms. The "NTISearch" service heretofore
> offered has in fact been a primitive manual system,
> excessively costly for retrospective search.

> Copies of the magnetic tape record of NTIS document
> citations are distributed on a weekly basis only,
> which drives the cost to users up to about $1,300.00
> per year, whereas monthly and quarterly cumulations
> would meet many user requirements and permit them in
> many cases to acquire the data base they could not
> otherwise afford. Another way of making less expensive
> tape records available would be to offer subject
> subsets of the total file.

> The Selective Dissemination of Microfiche (SDM) service,
> while ingenious when it was first introduced, has
> failed to fulfill the promise of its youth -- perhaps
> because it is still tied to the categorical arrangement
> of the NTIS corpus and to originating-agency sets. In
> connection with a project to investigate the feasibility
> of a subdistribution system based on a composite SDM
> profile (to get around certain direct-use inhibitions),
> the writer was told by the Director that NTIS could
> support no research, not even on its own services.
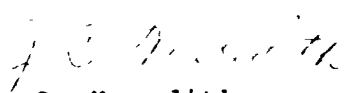
> The very simple service of generating lists of citations
> from document numbers, which would be so easy to imple-
> ment centrally, is denied. This means that users who
> might otherwise have been lead to build substantial
> collections of NTIS documents are discouraged from doing
> so because of the cost of providing suitable local con-
> trol and access.

The writer's misgivings about the present structure within which
NTIS operates seem to be shared by the authors of the brief
paper published by the Document Procurement Sub-Committee of
the Committee on Information Hang-Ups, Washington, D.C.:
"Distinction is all; NTIS from a technical librarian's point of
view." (ED 058 913) It is interesting to note that their study
was undertaken at NTIS request, asking for suggestions on how
to reduce costs. Their reaction was to suggest improvements in
service "before cost-reduction changes are made" (putting the
horse back in front of the cart).

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I trust you will find the foregoing observations helpful in
formulating some part of the Council's program.

                                    Yours very truly,

                                    J. C. Meredith
                                    Systems Librarian

JCM:slh

Written Testimony
Submitted to National Commission on Libraries
        and Information Science
By Jesse C. Mills, Chief Librarian, Tennessee
        Valley Authority, Knoxville,
        Tennessee 37902
Relative to Southeastern regional hearing
        Atlanta, Georgia, March 7, 1973.

        The Tennessee Valley Authority from its beginning has been
concerned with library services in the seven Tennessee River Valley states
and the Southeastern Region of the U. S. This concern is based upon the
"general welfare" and "social well-being" provisions of the Tennessee Valley
Authority Act, as amended. By experimentation and demonstration, the TVA
in the late 1930's and early 1940's developed the regional library system
now used by most states. In the late 1940's, the TVA sponsored and financed
the first major regional library survey in this country, a survey of the
nine Southeastern States, which included recommendations for action. The
Wilson Dam School was among the first, if not the first, "open school" in
recent times and the integration of school curriculum and school library
demonstrated there is still used as an example for emulation to this day.
The TVA, cooperating with professional library organizations and state
library agencies, is presently sponsoring and financially assisting the
Southeastern States Cooperative Library Survey of 1972-74.

        Therefore the following recommendations for investigation,
cooperation, and action are respectfully submitted to the National Com-
mission on Libraries and Information Science:

        1. It is recommended that the National Commission be aware of,
cooperate in, support, and make use of the Southeastern States Cooperative
Library Survey 1972-74, which is currently in progress. This survey is
being sponsored and paid for through the cooperative efforts of the South-
eastern Library Association, the nine Southeastern State Library Agencies
(of Florida, South Carolina, North Carolina, Virginia, Tennessee, Georgia,
Alabama, Mississippi, and Kentucky), the nine Southeastern state library
associations, and the Tennessee Valley Authority. This survey follows
closely the "Priorities and Objectives for Planning Library and Information
Services for the Nation" as outlined by the National Commission. The
results of the survey and its recommendations should be of utmost interest
and assistance to the National Commission. It is hoped that this survey
will be relevant to other regions of the Country as well as the Southeast.

        2. It is recommended that the National Commission be aware
that some rural areas in two of the Southeastern states, Alabama and
Mississippi, are without regional library services and that the lack of
such services is an extreme handicap to the development of these areas.

        3. It is recommended that the National Commission be aware
that, without Federal assistance, library building programs, development
of useful collections, adequate staffing, and improvement of library

services in less advantaged areas cannot continue. It is believed that such assistance is necessary in order to fulfill the basic needs, particularly, of rural areas which lack a tax base sufficient to support these necessities.

4. It is recommended that the National Commission closely examine the absence in any quantity of first-rate industrial research centers in the Southeastern Region and make recommendations as to how the Southeastern Region, using the library resources available, can develop the library and information materials and services necessary to attract such industrial research to this area. It is suggested that the strengthening of municipal collections in the areas of business, technology, and science be considered as one possible method.

5. It is recommended that the National Commission consider a demonstration project which, making use of industrial research materials available in such a collection as that of the University of Georgia's Computer Center, would test the efficacy of technology available presently to disseminate that information to a selected group of users.

6. It is recommended that the National Commission cooperate in such experimentation as is now being discussed in Tennessee for determining the advantages and disadvantages, the costs, the best methods, and the community acceptance of a demonstration project to combine a school and public library in a rural area, in order to eliminate duplication, extend services, and improve collections.

7. It is recommended that the National Commission propose machinery for the distribution of technical and scientific library and information collections, presently housed in Federal projects, as those projects are discontinued, to the most appropriate local libraries.

Jesse C. Mills
Chief Librarian
Tennessee Valley Authority

Adequacies and Deficiencies of Current Services in
State Hospitals and State Correctional Institutions

Libraries located in the various state correctional institutions in Virginia are
still far below American Library Association standards. in spite of the money made
available from LSCA Title IV-A and Title I. Inadequacies include the lack of professional
librarians in all correctional libraries; book collections in almost every case are to small
and not well balanced. The physical plants are small and badly located within the institu-
tions Hours of operation are usually very limited and, in some cases, those hours during
which the library is open do not coincide with the hours the inmates are free to use them
One of the major stumbling blocks to improved services is the apathetic attitude of some
correctional administrators toward the library. They have. in large, failed to recognize
that good library service within the correctional institution can be an important tool in the
treatment program. Currently. in Virginia, all of the correctional libraries are part of
the education department of each institution. A professional teacher, is usually in charge,
and consequently is often required to assume other duties such as substitute teaching.
Secondly, by title and by training he is not a librarian, but a teacher and often times a
person, who is not really interested in the operation of the library. but assigned as
librarian simply because the job is open.

The above is not to say that progress has not been made. Because of funding
available through LSCA. for the first time, most of these libraries are receiving the
money needed to purchase badly needed books, periodicals, audio visual equipment, and
new equipment which would not have been available otherwise. In some cases small
and badly located physical plants are the result of old, inefficient and overcrowded
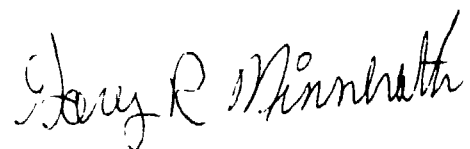
facilities. Our circulation statistics show a large percentage increase each year in library use. The library is very often the only source of recreation. self-education. and entertainment within the institution. Certainly we have a great deal of necessary improvement ahead of us in Virginia, and across the nation. But as I visit libraries in Virginia, I am indeed encouraged by the many positive comments from the inmates about the library.

Hospitals

In the state hospitals. library services are at a much higher level, because of an ever present philosophy of treatment and rehabilitation. Consequently, even though the level of support was low in some cases prior to LSCA, there has always been at least some support from the hospital administrations. Here again, in some cases. the libraries are too small, but collections are in much better shape. staff members are dedicated and better trained, and more kinds of services are available. While we have too few professional librarians in the hospital libraries, this condition improves yearly as more and more professionals are hired. The major need in the hospital libraries is continued funding support so all levels of service can be improved.

I hope this very brief overview of Virginia's institutional libraries will be of some help to you. I could go on and deal in a great many specifics, but I am sure the committee has a great deal of testimony to consider and I have tried to make mine as brief as possible.

Respectfully submitted.

Gary R Minnerath

Gary R. Minnerath
Institutional Library Consultant
Library Development Branch
Virginia State Library
Richmond, Virginia 23219

M. MITCHELL-BATEMAN, M.D.
DIRECTOR

June 7, 1973

ADDRESS ALL REPLIES
TO THE DIRECTOR

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and
  Information Science
Suite 601, 1717 K Street, N.W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

Please accept my sincere apologies for the long delay
in responding to your letter relative to the regional hearing
which was conducted at Atlanta, Georgia, on March 7, 1973. Un-
fortunately, the letter was misplaced and has only now been
brought to my attention.

I should like to mention that we have enjoyed an excel-
lent relationship with the West Virginia Library Commission, and
our state mental hospitals have been the beneficiaries of extremely
valuable services from the Library Commission. Without the assist-
ance and cooperation of the West Virginia Library Commission, our
hospital libraries would, if not non-existent, be at best stocked
with a few old, outdated, and little used volumes.

I would like to request, however, that some consideration
be given to extending library services to the point of including
some technical sections within the library service. We would be
particularly appreciative if medical and psychiatric volumes could
be provided for staff library within our hospitals.

Once again, allow me to express my apologies for the long
delay in responding to your invitation, and to further express my
deep appreciation for the services which have been provided to us.

Sincerely,

M. Mitchell-Bateman, M.D.
Director

DMH-OD-1

DEPARTMENT OF FINANCE AND ADMINISTRATION

DIVISION OF INFORMATION SYSTEMS SERVICES
203 ANDREW JACKSON STATE OFFICE BUILDING
NASHVILLE, TENNESSEE 37219

STATE OF TENNESSEE
WINFIELD DUNN, Governor

TED WELCH,
Commissioner
KARL HAGENAU,
Executive Director

January 19, 1973

Ref: DP-73-29

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and
    Information Science
Suite 601 - 1717 K Street, N.W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

After reviewing the packet of information on the role and re-
sponsibilities of the National Commission on Libraries and
Information Science, I congratulate you on undertaking this
enormous and important effort. Any input which I may be able
to provide would relate to state information systems.

I am enclosing the State of Tennessee's Data Processing Project
Final Report/Data Processing Plan which was completed in September
1972 and is being implemented. As you will note in the final
section of the report/plan, the goals and direction for the
development of information systems are highlighted.

But, how does this relate to your charter? In my opinion, another
consideration deserves some attention without clouding your function.
As the Commission determines needs, establishes goals and priorities,
a mechanism will be required to insure the continuity of the library
and information services adequate to meet the needs of the people
of the United States. Perhaps PL 91-345, Section 5 (a)(4) will
incorporate that requirement and Section 5 (b) will address those
specific details.

Please pardon the unsolicited testimony in this correspondence,
but as noted in the attached questionnaire, I do not plan to submit
written testimony or attend the regional hearing. Thank you for
allowing state information systems personnel an opportunity to
share in the Commission's endeavors.

If this office can be of future assistance, please feel free to
call on us.

Very truly yours,

Jack Newcomb

Jack Newcomb, Director of
Computer Systems Standards

JN:mm

Enclosure

STATE OF TENNESSEE

DATA PROCESSING DEVELOPMENT PROJECT

FINAL REPORT - DATA PROCESSING PLAN

September, 1972

THROUGH

THE TENNESSEE STATE PLANNING COMMISSION

STATE OF TENNESSEE

DATA PROCESSING DEVELOPMENT PROJECT

FINAL REPORT - DATA PROCESSING PLAN

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STATE OF TENNESSEE

DATA PROCESSING DEVELOPMENT PROJECT

FINAL REPORT - DATA PROCESSING PLAN

INTRODUCTION

Governor Dunn's Executive Order, dated January 20, 1972,
provided for the consolidation of the State's data processing
activities, with the exception of those facilities in higher
education institutions, technical institutes and area vocational
schools. It established as of July 1, 1972, the Information System
Services Division within the Department of Finance and Administration
to provide data processing services to the agencies of Tennessee
State Government

In preparation for the extablishment of the Information
System Services Division a Data Processing Development Project has
been conducted by the Department of Finance and Administration with
the assistance of Arthur Andersen & Co. The overall objectives of
this project have been:

- Preparation of a Systems Development Plan for the State
    of Tennessee to meet the increasing demands for service
    by data processing users.

- Establishment of a state-wide data processing organization
    to successfully implement the Systems Development plan.

- Initiation of integration of the State's computer operations
    to provide improved control, consistency, quality and
    economy of data processing operations.

- Evaluation and selection of computer hardware and software
  that will provide the capability for continued growth
  and improvement of data processing services.

This final report of the Data Processing Development
Project documents the Systems Development Plan for the State of
Tennessee. It identifies and describes nineteen high priority data
processing systems which are needed to serve the information and
operational needs of various State agencies; it also provides a
schedule for implementing the five most vital systems over the next
two years. These requirements for new and improved data processing
systems were identified during a review of the operations of each
State agency. Management personnel from each major State agency
participated in this review. Priorities were established by
Governor Dunn with the advice of the Information Systems Advisory
Committee.

The other objectives of the Data Processing Development
Project have also been accomplished. A strong organization of
professional personnel is being established in the Information
System Services Division. This organization should be capable of
successfully implementing the Systems Development Plan.

Integration of the State's computer operations is well
under way. Plans have been established to complete this step in
the near future.

Computer hardware and software to best meet the State's
requirements has been evaluated, selected and is currently being
installed. In addition to providing the capability for continued

growth and improvement of data processing services. This equipment
will provide significant savings to the State.

This final report of the Data Processing Development
Project also documents the future goals and direction of the
Information System Services Division and their relationship to the
goals established by Governor Dunn for each of the seven major
functional areas of Tennessee State Government.

While significant progress has been made since this
project was undertaken, the greatest challenge lies ahead. The
Systems Development Plan included in this report establishes
ambitious goals. The Information System Services Division must
meet these goals to fulfill its overall objective of providing
improved data processing service to all agencies of State Government.

Included as an Exhibit to this section of the report is a
list of the documentation prepared during the Data Processing
Development Project.

DATA PROCESSING DEVELOPMENT PROJECT

DOCUMENTATION DEVELOPED - BY PROJECT PHASE

Project Administration

- Data Processing Development Project Work Program

- Project Standards Manual

Review of State Operations

- Requirements for Data Processing Service

- Unit Record Equipment Analysis

Systems Definition - Financial Information and Control System

- System Reports

- System Documentation

- Implementation Plan

Systems Definition - Other Applications

- Overviews for each system

Hardware Specifications Development

- Request for Proposal for Used Computer Equipment

- Request for Proposal for Computer Equipment --
  Benchmark Materials

- Request for Proposal for Computer Equipment --
  Specification Book

- Request for Quotation of Prices and Technical Specifications
  for Communication Control Equipment

- Request for Quotation of Prices and Technical Specifications
  for Peripheral Computer Equipment

<u>Proposals Evaluation</u>

    - Evaluation of Computer Proposals

<u>Standards and Procedures Development</u>

    - Standards and Procedures

        . Division Administration Guide

        . Systems Technical Standards

        . Systems Development Standards
          c
        . Operations Manual

CONSOLIDATION OF DATA PROCESSING

Governor Dunn's Executive Order Number 13, dated
January 20, 1972, provided for the consolidation of the State's
data processing activities, with the exception of those
facilities in higher education institutions, technical
institutes and area vocational schools. The executive order
established as of July 1, 1972, the Information System Services
Division within the Department of Finance and Administration to
provide data processing services to the agencies of Tennessee
State Government.

During the course of this project the Assistant
Commissioner for Data Processing with the assistance of
Arthur Andersen & Co., developed an integrated plan for
providing data processing service to all agencies of State
Government. This report documents that plan and describes the
need for the development of a data processing service
organization that can provide, through a staff of professional
personnel and computer hardware, the capability to develop and
operate the State's information processing systems. During the
same period significant steps were taken to develop the
organization and obtain the necessary data processing equipment.

<u>Objectives and Advantages of Consolidation</u>

The objective of consolidation of data processing facilities is to provide improved service and expanded capabilities to each State agency at a minimum cost. The following paragraphs describe why this objective is realistic and attainable.

Maximum Utilization of
<u>Professional Personnel</u>   The availability of professional

data processing personnel is

typically the most critical factor in developing and operating computer systems. Consolidation of data processing can provide improved service at a minimum cost through the maximum utilization of these skilled personnel. This factor will become increasingly important as the State expands its utilization of advanced techniques such as telecommunications and data base management systems. Consolidation can provide to each agency the technical skills and experience previously available to only a few large departments.

A large central organization can also provide improved career potential to its personnel through more comprehensive training and closer supervision.

Savings Available
  Through Large
  <u>Scale Computers</u>   Data processing consolidation provides

the potential for significant cost

savings through the utilization of [illegible] equipment. The historical pattern of growth of computer utilization in most State government has been characterized by each agency obtaining its own medium scale computer. Typically, only a consolidated data processing service agency can justify a large computer, capable of providing significant economies of scale. These economies are available for two major reasons:

- Large scale computers typically provide more power and through-put capability per dollar than medium scale computers.

- Every computer center must operate with some unused capacity to handle peak periods and special requests. Excess capacity can be minimized and more effectively utilized when there are less computers and they are centrally scheduled and controlled.

In order to retain the flexibility to meet unforeseen requirements, individual agencies of the State of Tennessee have usually leased computers. A consolidated data processing service organization with large scale equipment can more easily plan for and manage additional service requirements. This provides the opportunity to take advantage of the considerable savings available through the purchase of computers.

The Information System Services Division is taking advantage of these available economies by replacing seven computers currently being leased with three purchased computers of equivalent through-put capability at an annual savings of over $900,000.

Reliability
is Improved   As the State's data processing system utilize

additional telecommunications facilities and

on-line terminals, reliability becomes a more critical factor.

Assurance of a high level of reliability can only be provided

through the availability of back-up computer equipment. In the

State's central service center an additional back-up computer

can be economically used to process less critical systems. If

the telecommunications computer becomes inoperable, the back-up

computer can be available to process the important on-line

applications. This type of reliability would not be feasible

in centers operated by individual agencies.

Integrated Systems
Avoid Duplication
    of Effort   Information requirements of the

individual State agencies are often

similar. There are numerous example of data processing systems

that can serve the needs of more than one agency. A central

data processing service organ ation should have the perspective

to identify those areas which offer potential for the

development of s ate-wide information systems.

        Development of integrated systems to serve the needs

of a number of agencies can avoid duplication of effort and

result in significant cost savings to the State. A good

example is the Patient Accounting and Accounts Receivable

System (described in a later section of this report) which will

be capable of serving hospitals operated by both the Departments

of Mental and Public Health.

the Financial Information and Control System, also
described in a later section of this report, has been designed
to provide financial management information to every agency of
State Government.

In summary, the major advantage of the consolidation
of data processing in the State of Tennessee should be the
increased ability to provide improved, consistent, and
economical service to each agency of State Government.

Responsibilities of User Agencies

Establishment of a consolidated data processing
service organization places considerable responsibilities on
each State agency using its services. The successful
implementation of consolidation will require that user agencies
be involved in defining, developing, utilizing and evaluating
the systems that serve them.

To satisfy these responsibilities, each user agency
should have in its organization a qualified staff of system
analysts that will bring in-depth knowledge of agency operations
and requirements to the development of computer systems.

Identifying a Need
is the First Step   The initial step in the data processing
                           development cycle is the identification

of a requirement. This typically takes the form of the need for more complete or timely information, or the reduction or elimination of an expensive manual process.

Identification of the need for data processing service can best be performed by management personnel directly responsible for a departmental function. An understanding of the capabilities of data processing and a knowledge of the direction that other states are taking will also be valuable at this stage of development and should be provided by the agencies' system analysts.

System Specifications
Define the New System   The agency requesting data processing
                           service must also be responsible for
defining the proposed system. This definition, or functional
system specification, establishes the framework that will be
used in developing the system.

Descriptions of the required system output are the primary products of the system definition. These descriptions should include content, format, frequency and use of each proposed output. Descriptions of the system input is another important segment of the system specifications.

Placing primary responsibility for developing system specifications on the requesting agency helps assure that the system will meet the user's needs. It also creates the proper environment for continued user participation in the development process.

Agency Participation
in System Design
Should Continue

Since the user agency is responsible

for defining the new system, it should

be involved in all major system design decisions. Participation

in the project and knowledge of the system must be adequate for

them to approve each phase of development and to authorize

subsequent phases.

Operating Procedures
Are Essential
for Success

Two important phases of any system

implementation project are the

development of manual procedures for the operating department

and the training of user personnel.

Although assistance during this phase of a project

will be provided by the Information System Services Division,

the user department will have primary responsibility for

successfully completing this important step.

Processing Schedules
Establish a Timetable

The requesting agency must establish

its requirements for frequency and

timing of report preparation and availability of system source

data.   These schedules will allow the Information System

Services Division to adequately plan for personnel and equipment

utilization.

After the system has been implemented, it will be

the continuing responsibility of the user agency to meet

established schedules for source data delivery.

Continuous
Evaluation
is Required   Data processing systems must be continuously

changed as the organization, procedures and

responsibilities of user agencies change. Only the system

users can critically evaluate the effectiveness of an

operating system based on their unique requirements and

knowledge of their changing operations.

Periodic meetings should be held between user

departments and the Information System Services Division to

assure that each system is operating effectively and efficiently.

Responsibilities of the Information
System Services Division

The overall responsibility of the Information System

Services Division is to provide data processing service to

each agency of State Government. This responsibility can be

broken into two major functional areas:

- Development of effective data processing systems
  based on specifications established by user
  agencies.

- Efficient operation of data processing systems
  according to schedules prepared by user agencies.

Based on these responsibilities it is clear that this

division should operate as a service organization in fulfilling

the information processing requirements of agencies of State

Government. Responsibility for establishing these requirements

continues to be the function of each operating agency.

The Information System Services Division will fulfill
its responsibilities by developing, maintaining and effectively
utilizing an organization of skilled data processing personnel
and adequate computer equipment.

Planning Starts
the Service Cycle   In order to provide data processing

service to each of the State's agencies

it is necessary to look ahead at the types of service that will
be required and the resources that will be needed to fulfill
these requirements. This report documents the plan for
providing data processing service in the State of Tennessee.
A description of this planning process and its importance to
the State of Tennessee is included in a subsequent section of
this report.

Assistance in
Systems Definition   While each department will have primary

responsibility for identifying its

requirements for data processing service and developing the
system specifications that describe the new system, the
Information System Services Division can provide important
technical assistance during this step in the design process.
Skilled computer systems specialists should be available to
assist user agencies in identifying and defining the role of
computers in solving the State's business information problems.
The need for this assistance will be determined by the size and
capability of the requesting agency's staff of systems analysts.

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System
Implementation   Designing, programming and installing

computer systems require a significant

amount of effort. Large system installation projects often

require years of work of many qualified personnel. Experienced

supervisors using project management techniques are necessary

to control these large efforts.

Implementation of the data processing systems that

are needed to meet the information processing requirements of

each of the State agencies is one of the primary responsibilities

of the Information System Services Division. To fulfill this

obligation a staff of competent managers and computer systems

specialists is being developed.

Systems Operation and
Maintenance Complete
  the Service Cycle   Once a system has been implemented

the primary responsibility of the

Information System Services Division is the timely and accurate

operation of that system according to the schedule established

by the user agency. In order to fulfill this responsibility

two important resources are required:

- Computer and communication equipment capable of
    reliably performing all of the functions
    required by the State's information systems.

- A staff of computer operators and operations
    managers to efficiently utilize this equipment.

These resources are being rapidly assembled in the Information

System Services Division.

Data processing systems must also be continuously
updated and changed to reflect the changing needs of user
agencies. To provide this service, systems must be thoroughly
documented and adequate staff must be available to complete the
necessary revisions on a timely basis.

Prerequisites for Success

Consolidation of the State's data processing service
function is a demanding and difficult task. In order for this
endeavor to be successful, the mutual cooperation and dedication
of all departments and levels of State Government is required.

Continued Support
of the State's
Chief Executive   Consolidation of data processing service

has historically been a sensitive issue

in both public and private enterprise. Most experiences
indicate that only when strongly supported by an organization's
chief executive officer can it be successfully implemented.

Governor Dunn's strong support of consolidation,
reflected in his executive order, has made this consolidation
program possible. Continued strong support, particularly during
the initial years of implementation, will be critical to
continued success.

Development of a
Service Oriented
  Organization   The success of any data processing group

                        is predicated on a strong and motivated

organization of professional personnel. This is especially true

when the organization must provide service to numerous agencie

performing relatively dissimilar functions.

The Information System Services Division must be

dedicated to providing timely, economical and quality service

to all agencies of State government. This dedication to

customer/agency service should be the underlying theme that

runs through all functions performed by the Division.

  Allocation of
Resources Requires
the Establishment
  of Priorities   The findings of the review of State

                        operations, conducted as a part of this

project, indicated that almost every agency of State Government

has requirements for significant new data processing systems.

Since the resources necessary to develop, implement and operate

new systems are not unlimited, priorities must be established

to allocate these resources to the systems projects that are

determined to be most important to the State.

Since new systems requirements will be continuously

identified, an ongoing mechanism is necessary to review requests

for new systems, establish priorities and allocate the

available resources needed to implement the systems.

Current Status of Consolidation

The Department of Finance and Administration has been providing data processing services to some other agencies since the early 1960's. During this period certain other major agencies developed their own data processing organizations and facilities. The first step in the consolidation of facilities occurred in 1970 when processing for the Department of Safety was moved to the Department of Finance and Administration. During 1971 the data processing staff and equipment from the Revenue Department and the Department of Education were brought into the Department of Finance and Administration.

The Governor's executive order, signed early in 1972, provided the authority to complete the consolidation of the State's data processing function and established as of July 1, 1972, the Information System Services Division within the Department of Finance and Administration. Subsequent to this action, the computer and data processing staff of the Department of Public Welfare were brought into the Department of Finance and Administration. Plans are currently being made in conjunction with the Highway Department and the Employment Security Agency to move their data processing service function into the Information System Services Division. This will complete the consolidation of all data processing centers in the Capitol area.

Building a Service
Organization as
An Initial Requirement   Over the past eight months there

has been a concerted effort to

develop an organization capable of satisfying the need for data

processing service. The nucleus for the Information System

Services Division's organization has been provided by personnel

from the various data processing units operated by other

agencies of State Government. This organization has been

built and strengthened in order to meet the significant

requirements for new and improved systems. Some of the steps

taken to strengthen this organization include:

- Adding additional personnel.with in-depth
    technical and management experience.

- Developing standards and procedures which define
    guidelines and rules for providing service.

- Instituting a training program to upgrade the
    capabilities of Division personnel.

An organization capable of providing quality service

now exists. It includes experienced administrators and

competent systems analysts, programmers and operations personnel.

An organization chart which portrays the responsibilities of

each unit of the Information System Services Division is

included as an exhibit to this section of the report.

Reliable Equipment
   is Required
for New Systems   The two resources necessary to provide

quality data processing service are a

a dedicated organization and reliable equipment. The evaluation and selection of computer equipment to best meet the State's needs encompassed a significant part of this project. Equipment has been selected that will provide the capacity and technology to implement advanced systems and provide reliable data processing service at a minimum cost.
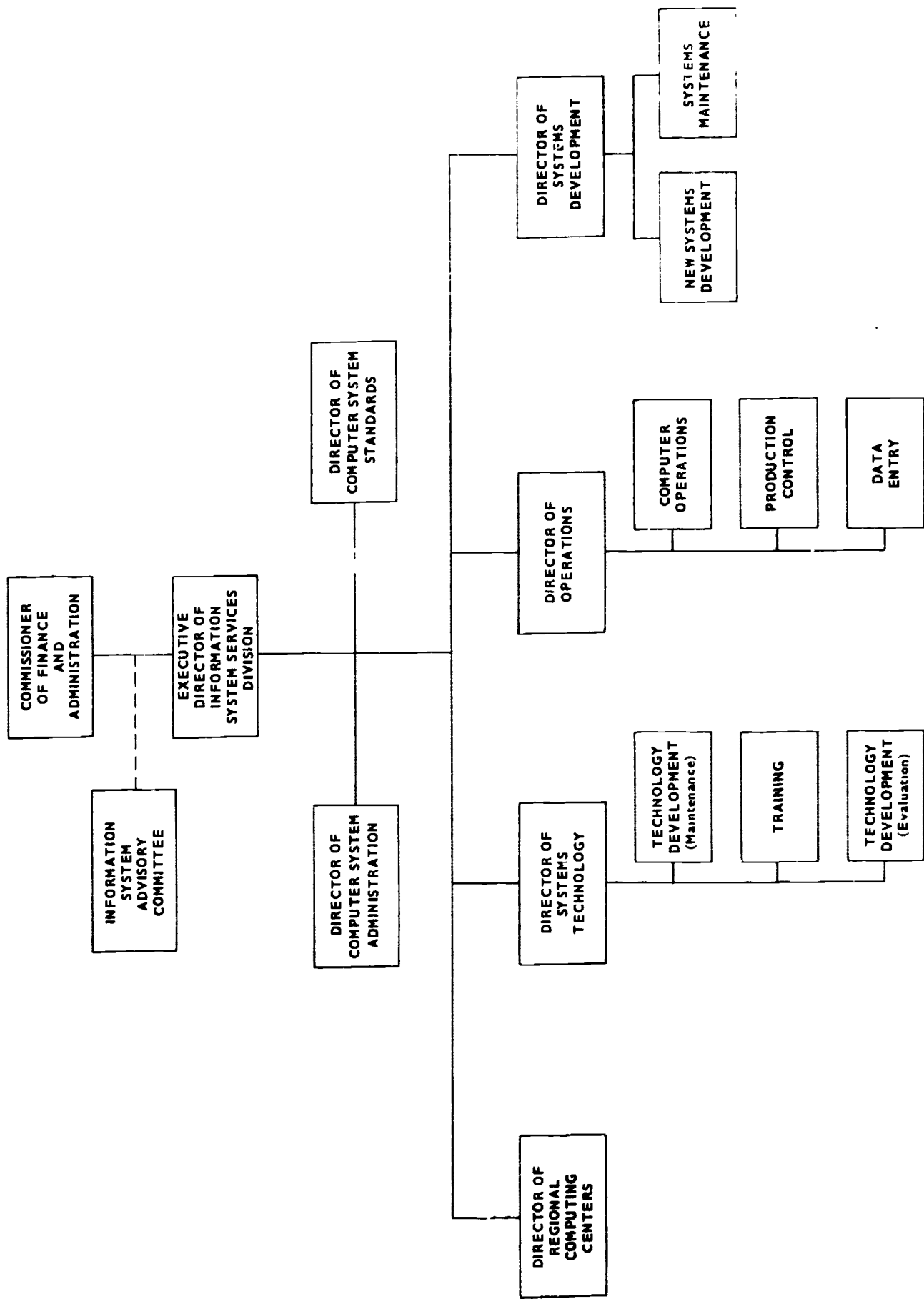
Three computers have been purchased to replace seven computers that are currently being leased. The three purchased computers will provide equivalent processing capability to the machines being replaced at an annualized cost reduction of approximately $)26,000. A communications control unit and an additional computer will be purchased in the near future at an annualized cost of approximately $225,000. These machines will provide increased capacity for state-wide telecommunications and new systems. The cumulative result of these changes is that the State will have significantly greater computer capacity and an annualized savings of approximately $330,000.

The Plan
Establishes
Use of Resources   As discussed in previous paragraphs the

Information System Services Division has established the necessary organization and obtained the required computer equipment to provide data processing service. This organization and equipment are the resources that will be used to fulfill the data processing needs of the State. The remainder of this report discusses the applications that have
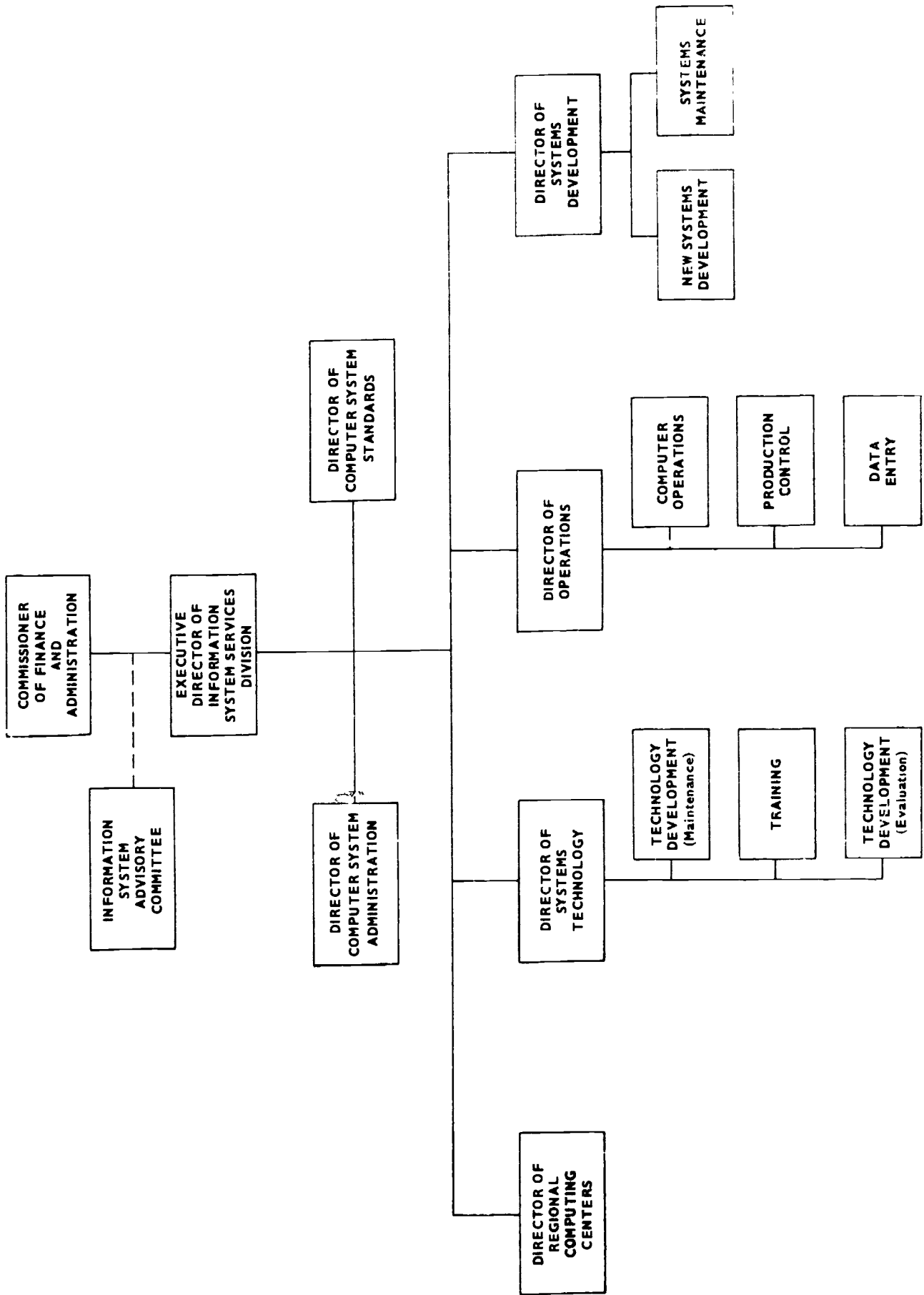
been included in the plan for systems development and the
technique that will be used to insure that the plan is
continuously updated to reflect the data processing requirements
of the State of Tennessee.

INFORMATION SYSTEM SERVICES DIVISION

ORGANIZATION CHART

INFORMATION SYSTEM SERVICES DIVISION

ORGANIZATION CHART

COMMISSIONER OF FINANCE AND ADMINISTRATION

INFORMATION SYSTEM ADVISORY COMMITTEE

EXECUTIVE DIRECTOR OF INFORMATION SYSTEM SERVICES DIVISION

DIRECTOR OF COMPUTER SYSTEM STANDARDS

DIRECTOR OF COMPUTER SYSTEM ADMINISTRATION

DIRECTOR OF REGIONAL COMPUTING CENTERS

DIRECTOR OF SYSTEMS TECHNOLOGY
- TECHNOLOGY DEVELOPMENT (Maintenance)
- TRAINING
- TECHNOLOGY DEVELOPMENT (Evaluation)

DIRECTOR OF OPERATIONS
- COMPUTER OPERATIONS
- PRODUCTION CONTROL
- DATA ENTRY

DIRECTOR OF SYSTEMS DEVELOPMENT
- NEW SYSTEMS DEVELOPMENT
- SYSTEMS MAINTENANCE

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DESCRIPTIONS OF THE STATE'S HIGH PRIORITY SYSTEMS

A major objective of the Data Processing Development Project was the identification of each agency's requirements for data processing service. During the review of agency operations, conducted as a part of this project, 118 potential applications were identified. These applications ranged from small systems serving a single department to large, complex systems which involve all State agencies. Based on the recommendations of the Information System Advisory Committee, the Governor and the Commissioner of Finance and Administration identified nineteen systems as high priority applications. These systems form the basis of the System Development Plan for the State of Tennessee which is presented in a subsequent section of this report.

The following paragraphs present overviews of the State's high priority systems. The descriptions for the six highest priority systems are presented in some detail, based on design work performed during the Data Processing Development Project. The descriptions of the remaining systems are based on the requests of the user agencies.

FINANCIAL INFORMATION AND CONTROL SYSTEM

The Financial Information and Control System is a system for recording and reporting the receipt and disbursement of State funds. It provides appropriation and encumbrance accounting,

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budgetary control reporting and responsibility reporting for management control.

Need For System

The need for an improved financial management system had been identified before work was begun on the Data Processing Development Project. In addition, during the review of State agencies to identify requirements for data processing services, many departments requested that an improved financial reporting system be developed. The existing financial systems were determined to be deficient in several major areas.

No Detail Reporting is Available for Low-Level Cost Centers

The existing accounting system provides historical expenditure data only at the allotment code level. Such reporting does not permit effective management control of the cost center, where obligations are actually incurred. In addition, management personnel lack the information necessary to effectively control programs, projects or groups of cost centers for which they are responsible.

Budget Development Is Performed Manually

Although some elements of the budget development process are automated, a significant amount of manual effort is necessary to prepare historical data and to develop detailed personnel schedules.

Central Accounting Function Is
  Duplicated by Departments   Present procedures do not provide

                                     for timely data entry into the

state-wide accounting system. In addition, the reports furnished

by the current system do not provide sufficient detail for individual

departments. For these reasons, most departments find it necessary

to maintain their own accounting systems that will provide data in

a timely manner and at the level of detail which they require.

These separate systems represent a duplication, at the departmental

level, of the effort of the Department of Finance and Administration.

Description of the System

        The major objectives of the Financial Information and

Control System are:

  - To provide meaningful financial information for each
      administrative and organizational unit for planning and
      controlling the activities of the unit;

  - To provide performance data comparing actual results
      against a plan to assist in identifying problem areas
      and determining appropriate corrective action;

  - To reduce the manual effort involved in the budgetary
      process and to provide additional historical and
      projected financial information as a basis for budget
      development;

  - To eliminate duplication of effort in the agencies and
      the central accounting function of the Department of
      Finance and Administration;

  - To provide for a uniform method of recording and reporting
      statewide financial information while allowing each
      agency the flexibility to define its own unique reporting
      requirements;

- To develop an improved processing flow of source transactions
   for recording activity and for discharging the State's
   financial obligations in a timely manner;

- To include the capability for updating and determining
   financial information on a real-time basis.

The Financial Information and Control System was especially

designed to meet the objectives described above and to satisfy the

State's financial reporting needs. The following paragraphs describe

the System in greater detail.

Management Control Reports
Provide Data at All Levels   The management control reports are

designed to provide meaningful

information for monitoring and controlling operations to all

organizational levels of an agency. These reports are divided

into four types:

- Responsibility Reports provide each organization level in
   an agency with a comparison of actual expenditures to
   budgeted expenditures and highlight potential problem
   areas. The total expenses from each responsibility
   report are summarized for the next higher level of
   responsibility. In this way, reports for the various
   levels of management responsibility are summarized,
   level-by-level, to the report for the highest ranking
   officer of an agency and provide each level of
   management with the financial information needed to
   control its area of responsibility.

- Program Reports present information necessary to achieve
   program expenditure control and to assist in the
   analysis of evaluation of program objectives. The
   reports are prepared for the various administrative
   levels within a program structure. The organization
   of a program need not correspond to responsibility
   lines and may cross responsibility structures even at
   the departmental level.

- Project Reports provide expenditure analysis for special
   nonrecurring activities, such as a construction
   project, which are not necessarily managed on a fiscal

year basis. The current year expenditures presented in the project reports are also included in the appropriate responsibility reports and program reports.

- Unit Cost Reports are available to those agencies that produce an identifiable product or whose expenditures can be related to a specific unit of service, such as patient-days.

Budget Development Reports
Assist in Budget Preparation   The budget development reports

.   are designed to provide historical,

current, and projected financial information to aid each department in the development and subsequent approval of the annual budget. The reports provide information which simplifies the budget process by minimizing the manual effort required. The System provides the capability to budget at the lowest cost center level defined in an organization, with financial data being accumulated by the System to the department and State levels.

Accounting Reports
Provide Uniformity   The accounting reports include daily

general ledger control reports by fund and related transaction registers, as well as monthly, quarterly and annual financial statements. The reports represent a uniform method for recording and reporting financial transactions for all State agencies. Each day, transaction and control reports will be prepared and distributed to the agencies for verification that their transactions were properly processed by the System.

Cash Management Reports
Assist the Department
    of Treasury   The cash management reports provide

current information on cash

availability and cash requirements to the Department of Treasury.

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The purpose of these reports is to provide information to assist in maximizing the State's return on short term investments.

Financial Data is
Available On-Line   Responsibility, program and project

information, as described above, will also be available on-line. Inquiries may be entered regarding allotment status, encumbrance, accounts payable and budget information. The System also provides for on-line data entry to these files. In addition, the System will support requests for special reports and the specific requirements of agencies for specialized inquiries and data entry.

Coding Structure Is
Designed for Simplicity   The System coding structure requires

a minimum of source transaction

coding. This coding is translated by the System to satisfy comprehensive agency reporting requirements. The most critical portion of the basic coding block is called the reference number and is associated with a cost center at the lowest level of the organization. The System uses a dictionary to determine how the data for each cost center is reported and combined with other data to generate responsibility, program and project reports and other financial information.

The object code portion of the coding block provides additional flexibility for expenditure reporting. The first two of its four positions are used for a statewide major object code. The remaining two positions are provided to permit a more detailed breakdown of the data as required for the agency's

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specific reporting needs.

Benefits of the System

The Financial Information and Control System will satisfy the requirements of the agencies and provide several additional benefits.

Management Reporting Is
Available at the Cost
Center Level   The responsibility, project, program

and unit cost reports produced by the

System will provide financial and management information for each level within an organization. These reports can be tailored to an agency's particular reporting requirements. Actual results are shown relative to the budget in order to assist management personnel in identifying problem areas and determining corrective action.

Much Manual Budget
Preparation is Eliminated   Each department can use its budget

development reports to prepare the

annual budget. These reports provide historical, current and projected financial information for each unit and should minimize the manual effort required to prepare the budget.

Assistance Is Provided
for Cash Management   The more timely data entry and

processing provided by the Financial

Information and Control System will increase the number of vendor discounts which may be taken, and a "warrant payable" concept will

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allow retention of funds until they are needed to discharge
obligations. In addition, the Department of the Treasury will
receive cash management reports to aid in making short-term
investments.

Information Is
Available On-Line   Each department will have terminal equipment

through which it can retrieve current

information from the System concerning account balances, budget
information, encumbrances and allotment status.

Data Entry and
Update Is On-Line   In order to maintain a current data base,

on-line data entry and update capabilities

are provided. Agencies will enter encumbrances, disbursements and
inter-agency bills on-line. The System will immediately update the
files at the cost center and allotment code levels.

STATEWIDE PURCHASING SYSTEM

The Statewide Purchasing System is designed to assist
the Division of Purchasing of the Department of General Services
in securing goods and services for State agencies at the lowest
possible price and within the desired time frame.

Need For System

Most Functions Are
Performed Manually   Although data processing is currently

used to perform certain purchasing

functions, the majority of effort is manual. Areas which require manual processing include the following:

- Preparation of invitations to bid and purchase orders,

- Analysis of vendor responses to invitations to bid;

- Posting to requisition and purchase order status ledgers;

- Maintenance of the item catalog and its index;

- Maintenance of the vendor list and preparation of lists of selected vendors;

- Responding to departmental requests for information.

Management Reporting
Is Limited   The present purchasing system is not

capable of providing management with

adequate statistical reporting. These reports are necessary in order to analyze prior purchasing practices and to plan for future purchases. In addition, the current system does not provide the data necessary to identify items for which standard specifications should be prepared.

Description of the System

The major objectives of the Statewide Purchasing System are to:

- Analyze the items purchased in order to identify high dollar volume items to be placed on term contracts;

- Convert the item catalog and vendor list to a form which can be maintained by computer;

- Minimize the manual effort required for purchasing functions;

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- Provide management and statistical reporting that will
    assist in the planning and control functions of the
    Division of Purchasing.

    The System and its output are described more fully in

the following paragraphs.

Printing of Invitations
  To Bid Is First Step   One function of the System will be

                                to print a proposed list of invitations

to bid. This will be performed in the following manner:

- The System can accumulate and consolidate requisitions
    from various agencies for certain classes of items.

- For items purchased for use throughout the State, the
    System will prepare worksheets from which buyers can
    determine how many invitations to prepare and the items
    to include on each.

- The invitations will be printed using information submitted
    by the buyer, data available on the System's files, and
    information contained in the requisition.

Purchase Orders
  Are Issued   If an agency requisitions an item for which a

                        term contract has been established, the System

will prepare a purchase order against that contract. The System

will also encumber the funds required for the purchase.

    For items which are placed on bid, the System will prepare

a bid analysis after the bid opening. The buyer will use the

analysis to make the award. The System will then encumber the

required funds, request the necessary approvals, and print the

purchase order.

Catalog and Vendor
Lists are Prepared   The purchasing catalog is a voluminous

collection of the description of items

which are currently on term contract. By law, the catalog and

its index must be distributed to all State and local governmental

agencies. The Purchasing System will satisfy these requirements

with a minimum of clerical effort.

In addition, the System will maintain the vendor index

and prepare complete or selected lists of vendors as required

by the various agencies.

Statistical and Management
  Reports Allow Planning   The System provides a number of

reports which assist Purchasing

management in the decision-making and planning function. Among

these reports are the following:

- An analysis of purchasing patterns to assist in decisions
    regarding items to be placed on term contract;

- Detailed statistics on items purchased by group, class or
    subclass, agency, vendor, type of purchase and contract;

- Reports of purchasing operations which assist management
    personnel in identifying areas requiring corrective
    action and planning future operations.

On-Line Capabilities
    Are Included   The System will support or-line inquiry

and data entry. The capabilities which

will exist are described below:

- Agencies will be able to receive immediate replies to their
    requests for current contract prices or the status of their
    requisitions;

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- The Division of Purchasing can inquire against item, contract and vendor data;

- Agencies can requisition items from the catalog or enter approvals for issuance of purchase orders;

- Vendor and item data can be entered on-line by the Division of Purchasing.

Benefits of the System

The Statewide Purchasing System is designed to provide accurate and timely information that will allow the Division of Purchasing to provide improved purchasing services to all agencies of State Government.

Manual Processing
Is Minimized   The System will prepare invitations to bid,
the item catalog and its index, purchase
orders against term contracts and vendor lists. The System will also maintain the status of each purchase order and requisition. These capabilities will minimize the manual effort required to perform these functions.

Reporting
Is Improved   The reports produced by the System will provide
information to assist in control of the purchasing
function. They will also provide analyses of purchasing patterns to assist in determining those items to be placed on term contract.

The analyses of purchasing patterns assist in the identification of items for which standard specifications should be prepared. The System will also reduce the effort required by

buyers in analysis of this. Therefore, buyers will be able to devote more of their time to preparation of standard specifications.

On-Line Capabilities
  Improve Service   The System's on-line capabilities will
                                  increase the level of service offered to
agencies by furnishing immediate replies to many of their requests for information and by providing the ability to enter requisitions and approvals on-line.

Purchasing personnel will be able to obtain vendor, item and contract data on-line, thus reducing the time requirements for such activities and increasing time available for other activities.

STATE EMPLOYEE INFORMATION SYSTEM

The State Employee Information System (SEIS) combines into one system the functions of payroll, time and leave accounting, personnel and position data maintenance and employment application processing.

Need For System

Almost without exception, each department reviewed during the project expressed the desire to mechanize leave accounting and to minimize the effort required to project employee salaries for budget purposes. These and other reasons for the development of SEIS are presented in more detail below.

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Leave Accounting is
Performed Manually   In most agencies, leave accounting is

                          performed manually. Extensive clerical

effort is required not only for timekeeping but also for the audit

function. These procedures are cumbersome and frequently inaccurate.

Payroll and Personnel
Systems Are Separated   The current payroll and personnel systems

                          utilize separate employee files. Any

change in employee data must be made on both systems. This

represents a duplication of effort and makes it possible for

different data to exist in each system.

Clerical Requirements
      Are Large   In addition to the effort required for

                          leave accounting, there are other aspects

of the current systems which are performed manually:

     - The c   service register is produced manually;

     - Statistical reports which analyze employees by selected
       factors are prepared manually;

     - During the budget development process, the projection
       of employee salaries is performed manually.

Description of the System

        The objectives of the State Employee Information System

are as follows:

     - To provide payroll checks and leave reports to employees;

     - To facilitate the preparation of employee salary
       projections for budget development processing;

- To prepare personnel, position and payroll reports and required federal forms;

- To provide management reports of statistics and trends in payroll, employment and position applications;

- To make employee, applicant and vacant position data immediately available through on-line terminals with controls to prevent unauthorized access.

The basis of the System will be a single employee/position file which will contain all data relative to a position and the employee appointed to that position. The other components of the System are described below.

Only One File
Is Maintained   Any changes relating to an employee, a position

or compensation for a position will be entered

into the System only once. The "One File" principle embodies the

following concepts:

- For each individual, the System will print a "turnaround" form showing his current personnel data on the file and containing space to make changes to those items. When a change is made, the data will be entered into the System, the change processed, and a new turnaround form with the corrected data returned to the employee's timekeeping unit. Because the employee/position file is used for both payroll and personnel purposes, one change will affect both types of processing.

- When the classification/compensation plan is changed, the System will also modify the data for each position affected by the change; it will not be necessary to enter a separate transaction for each position affected.

- Changes will be processed daily to assure that the employee/ position file is current.

Preprinted Form Is
Used for Timekeeping   Before each pay period the System will

print forms to be used to record time

and leave hours in each timekeeping unit. At the end of a pay

period, the hours worked by each employee will be accumulated, any leave used totaled and the form sent to the department's personnel section for entry into the System. An individual's time may be reported by project, charged to one project or allocated among projects in a fixed percentage.

System Provides Time
and Leave Accounting   The System will perform the following

functions in accounting for time and leave:

- Performs all payroll, tax and deduction calculations;

- Maintains annual and sick leave balances for each employee;

- Distributes time worked to the proper cost center;

- Prints payroll checks with an attached stub showing the new leave balances as well as payroll, tax and deduction data;

- Prints payroll and check registers, required Federal forms and other associated reports.

Applicant and Open
Position Information Is
Available On-Line   The segments of the System which

process applications for employment

are designed for on-line access to provide applicant and open

position data on a timely basis. Some of the specific capabilities

are listed below:

- An agency will be able to inquire into the file of applicants for a position and receive an immediate response.

- If an agency desires to hire an applicant, it will enter that information on-line and the System will update the applicant's record to prevent any other agency from selecting him. These selection notations will be subject to appropriate agency and Department of Personnel approval and will be removed if approval is not received.

- In addition to the information available on-line, the
  System will produce printed lists of civil service and
  non-civil service applicants, including the civil
  service register.

Employee/Position
File Information Is
Available On-Line   The System will make the data in the

                           employee/position file available in a

number of forms:

- Recurring Reports. These reports are necessary for personnel
  management functions. They include reports of expiring
  appointments, expiring probations and employees due a
  salary increase.

- Demand Reports. Some of these reports are: an employee
  listing by education and skills, a list of part-time employees,
  a list of positions by salary grade, classification/
  compensation listings and projections of employee salaries
  for use in.budget preparation.

- On-Line Displays. This includes data for applicants and for
  employees. On-line access into the System's files will
  be controlled so that only authorized individuals will
  have access to the data.

Benefits of the System

        The primary impact of the system will be to minimize

clerical effort necessary for leave accounting and through the

integration of payroll and personnel processing. These and other

benefits are described below.

     One File
Improves Accuracy   Because the same file will be used for both

                           payroll and personnel processing, the data

obtained from the System will be more reliable. Only one form must

be completed for a change to the file thus reducing the chance for clerical error and facilitating the manual processing of the change.

**Clerical Effort
Is Minimized**   Clerical effort involved in leave accounting

and auditing will be minimized because the

System performs those functions   The System will print civil service registers thus eliminating their preparation by hand. Additionally, statistical reports will be prepared by the System, eliminating a time consuming, manual task.

**Payroll Processing
Is More Efficient**   The requirement for special and supplemental

payrolls will be reduced because of the

improved accuracy and efficiency of the System.   Payroll data will be validated as soon as it enters the System and leave taken will be verified against the balances maintained for each employee.   Errors will be detected before processing and reported to the agency so that they may be corrected before the payroll is prepared.   Any necessary adjustments can be carried forward to the next pay period.

HOSPITAL PATIENT ACCOUNTING AND ACCOUNTS RECEIVABLE SYSTEM

The Hospital Patient Accounting and Accounts Receivable System will perform the billing and accounts receivable functions and produce statistical reports for all State-operated hospitals and institutions providing patient care.

Need For System

Both the Department of Mental Health and the Department of Public health require a billing and receivable system for hospital patients. During the review of these departments, a number of problems with the existing systems were cited.

Billing Is Not
Performed Promptly   The billing function at the State's hospitals

is presently performed by a variety of manual, semi-automated and automated methods. In every case, however, bills are issued on a delayed basis; in some cases, patients are not billed until several weeks after their discharge. The long delays in billing cause many accounts to become uncollectable. In the case of some insurance plans with limited benefits, the bill is prepared and submitted after benefits have been exhausted by post-institutional care.

Management Reporting
Is Limited   The systems currently in use at the State's

hospitals produce only a limited number of management reports. The reports which are presently prepared do not provide the historical and statistical information which is needed as a base for financial planning and for planning to meet changing patient service requirements.

Most Functions Are
Performed Manually   Record posting, statement preparation and

preparation of management reports are performed manually at most institutions. This a time consuming and expensive process.

Accounting Systems and
Procedures Are Not Standard   The procedures used for charging

patient's accounts, issuing bills

and receiving payments vary from hospital to hospital. Some

institutions do not have procedures established to charge patients

for ancillary services (X-rays, drugs, etc.). In some cases patients

and insurance companies are billed from separate files. This

procedure causes a duplication of the file posting effort and

inconsistencies in the account balances.

Description of the System

The objectives of the Hospital Patient Accounting and

Accounts Receivable System are as follows:

- To bill all patients on a current basis;

- To provide daily posting of charges to patient accounts;

- To provide the ability to promptly answer patient account
    inquiries with current information;

- To provide hospital management with useful, accurate and
    timely management reports.

The Hospital Patient Accounting and Accounts Receivable

System is designed to provide generalized functions which include

sufficient flexibility to serve both Public Health and Mental Health

institutions. The System will be tailored to meet each hospital's

unique needs, and the processing and reporting functions for each

institution will be separate and distinct. The major components of

the System are described in the following paragraphs.

Patient Data Is
Maintained on a
Current Basis   From the time a patient is admitted to the

                       hospital, the System will maintain a record

of data pertaining to his treatment. This data may be classified

into three major categories:

  - Patient Movement. When a patient is moved from room to
    room or ward to ward, the information will be entered and
    his record updated by the System. The System will also
    account for transfers to another State hospital or
    community clinic and for periods during which a patient
    is on leave. The System will prepare a daily census
    report listing all inpatients by name and ward location.

  - Ancillary Charges. Each hospital service used by a patient
    will be recorded. These services include drug prescriptions,
    X-rays, and special treatments.

  - Accounts Receivable Data. Each patient's record will be
    updated daily. All new charges will be added, including
    room and board. In this manner, the System will maintain
    a current account balance for each patient.

Billing Is Provided
on a Cycle Basis   Patients will be billed monthly. In

                       addition, the System will prepare bills

upon request and at the time of discharge. All statements will

carry the total due and the patient's ability to pay rate and

balance. Statements will also be prepared for third parties such

as insurance companies, Medicare and Medicaid. Each third party

can have a unique billing cycle which can range from weekly for

Medicare to quarterly for some private insurance companies.

  Accounts Receivable
Processing Is Provided   After a patient is discharged, the

                             System will maintain a record of his

total account balance and his ability to pay balance. Each month a

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statement will be produced for every individual with an unpaid

balance and for third parties which have not paid their percentage

of a patient's expenses. The System will post all payments to the

proper account and maintain a current balance due figure.

Management Reporting
        Is Provided   Activity that is entered into the System

                                        will be summarized for management reporting.

The reports may be classified into two categories.

- Statistical. These reports will reflect such items as
  admissions, discharges, deaths, transfers, leave and
  patient utilization of each hospital service. Such
  reports will assist hospital management in recognizing
  trends and in planning for future patient loads and
  service requirements.

- Financial Reports. This category includes accounts
  receivable reports which will provide management with
  financial data for planning collection action, establishing
  billing policies and determining funding requirements.
  Another primary report in this category will show the income
  produced by each hospital service.

Benefits of the System

The Patient Accounting and Accounts Receivable System
will provide the State's health care institutions with a number of
benefits. The major ones are described below.

Billing Is Provided
  on a Timely Basis   The primary benefit of the System will be

                            the timely billing of active patients, third

parties and discharged patients. It is expected that this feature
will substantially increase collections.

- Payments from patients begin sooner if bills are issued each month during treatment rather than waiting until discharge. In some cases where a patient's resources are limited, the hospital may be paid more because it made an earlier claim for payment.

- Discharged patients are more likely to make payment if they receive monthly statements. The current systems do not provide for follow-up billing.

- Payments from third parties should increase because the State's claims will be made on a more timely basis.

Management Reporting
Is Provided   The System will provide a complete set of

statistical and financial reports to aid

management in the decision-making process. These reports will

assist hospital administrators in planning for better patient

service and in meeting financial needs.

Patient Service
Is Improved   A patient's account will always be maintained

on a current basis because the System will

collect data and update files daily. Final bills will be produced

at time of discharge and show the current balance. In addition, if

the patient desires his current account balance at any time before

or after discharge, it can be quickly determined by using the

weekly account balance report and the daily reports of patient

transactions.

Clerical Processing
Is Minimized   The detail design of the System will

include standard manual procedures as

well as computer processing. The new procedures will provide a

uniform basis for performance of the clerical functions which

support the System and can be tailored to meet each institution's

specific needs. In audition, the System will post patient account.
prepare statements and management reports and maintain receivables
balances. The clerical effort required to support the System will
be minimized by the improved procedures and because the System will
perform many tasks now accomplished manually.

VOCATIONAL REHABILITATION ACCOUNTING AND REPORTING SYSTEM

The Vocational Rehabilitation Accounting and Reporting
System is designed to aid in both the administrative and program
management functions of the Division of Vocational Rehabilitation
in the Department of Education and the Blind Services Section in
the Department of Welfare.

Need For System

The Vocational Rehabilitation and Blind Services programs
are conducted by many counselors throughout the State. This
decentralization causes great difficulty in management of the programs
and in collection of information to authorize payments for services
to clients. These requirements for an improved system are described
below.

Program Management
Information Is Not Current   Much of the central office processing
                                           is performed manually, and to reduce
that workload, case information is forwarded to the central office
only after the case is closed. In addition, after the data is

submitted, present procedures in the field and in the central office do not provide for the timely processing of the forms.

Vendor Payments Are Not
Made on a Timely Basis   Vendor invoices must be approved by
                                the counselor who authorized the
service. Vendor payments are delayed for weeks and sometimes
months by inefficient data collection procedures and the clerical
effort required to process an invoice at the central office. In
some cases vendors have refused to participate in the Vocational
Rehabilitation and Blind Services programs because of excessively
late payments.

Description of the System

The objectives of the Vocational Rehabilitation Accounting
and Reporting System are:

- To provide timely reporting for financial and program
   management;

- To produce required Federal reports;

- To make available information concerning clients, vendors
   and counselors when needed;

- To provide the State's central accounting system with
   vendor payment information on a timely basis;

- To form the base for additional reporting and future
   system expansion.

The System will maintain data on clients, vendors and
counselors and provide client status reporting, accounting data,
management information and program statistical data. Its details
are outlined in the following paragraphs.

Client Status Is
Maintained on a
Current Basis   The System will include improved procedures

for collection of data by the counselors and

for its transmission to the central office in Nashville. In addition,

the procedures are designed to report each change in a client's

status, and the System will update its files daily with all new

data received. In this manner the System will maintain information

regarding each client's current status and make that information

available to counselors and the central office.

Current Reports
Are Produced   The System will prepare program and financial

management reports currently prepared, but they

will be prepared on a more timely basis and include data not presently

available. The required Federal reports, which are now produced

manually or by accounting machines, will also be produced by the

System.

Reporting Capabilities
Are Expanded   The data which the System maintains

concerning clients, vendors and

counselors can be printed upon request in the form of profile

reports. These reports will assist in client service, the

management of programs, evaluation of counselors and selection

of vendors.

Benefits of the System

The System will provide improved procedures for the

collection of information and an expanded capacity for storage and reporting of program data. These and other benefits are described in more detail in the following paragraphs.

Data Input Is
   Improved   The System will include improved data collection

procedures which facilitate the entry of data into the System and minimize the clerical processing required. These procedures will make it possible to enter each change in client status to the System. In addition, the System files will be updated daily. This will provide information more currently and expedite the payment of vendor invoices.

Additional Management
Information Is Furnished   Through the use of improved procedures,

more information can be collected than is presently available and, as described above, client status can be maintained on a current basis. The System will use this data, in addition to information presently available, to produce management reports which can assist in evaluation of clients, vendors and counselors.

System Serves As
a Client Tracking
   Mechanism   All information concerning a client including

services rendered and current status will be available within the System. This information can be made available to the counselor or the central office in a timely manner.

INTEGRATED REVENUE SYSTEM

The Integrated Revenue System (IRS) is designed to

process represents a duplication of effort and makes it possible for different data to be entered into the individual systems.

Description of the System

The objectives of the Integrated Revenue System are:

- To perform the processing for all State taxes;

- To consolidate the information from the separate taxes to make it available for management and tax administration purposes;

- To provide the current status of all taxpayers with problem accounts;

- To perform audit selection and monitoring.

The Integrated Revenue System will utilize a master tax file to maintain summary information on all the various taxes included in the System. Separate sub-systems will perform the detail processing for each tax, maintain individual files with detailed tax data and supply summary data to the master tax file. The System is described in more detail below.

Master Tax File Is
Core of System   The master tax file will contain summary
                     information concerning each tax paid by
a taxpayer. Daily processing of the master tax file for certain
critical transactions will help insure that it is current for all
key information. The data in the master tax file will be available
on-line for immediate response to a request for a taxpayer's status.

**Separate Sub-Systems
Are Provided for
Each Tax**
Each tax category will have a separate
sub-system to provide the unique
processing which is required. The following functions are performed
by each sub-system:

- Performs a math audit of each return;

- Maintains a detailed data file regarding each taxpayer
  who is subject to the specific tax;

- Maintains a history file of data for statistical
  reporting purposes;

- Provides summary information to the master tax file;

- Generates the follow-up action required for delinquencies
  and overpayments;

- If necessary, apportions the tax monies received to
  various political units;

- Prepares the information required by the State's
  central accounting system to issue warrants and to
  transfer monies to various funds.

**Field Audit Procedures
Are Supported**
The System will monitor each audit
assigned to an agent, capture statistics
relating to audit history and use those statistics as a basis for
selection of future accounts for auditing. For the purpose of
evaluating individual auditors, the System will produce a
statistical analysis of each auditor's performance.

Benefits of the System

The Integrated Revenue System will provide the complete
status for each individual taxpayer which will assist in improving

service to taxpayers and in minimizing clerical requirements. In addition, the System will furnish improved reporting and auditing capabilities. These benefits are discussed more fully in the following paragraphs.

Taxpayer Service
Is Improved   The master tax file will contain the current

status for each taxpayer, and the System will provide immediate on-line access to that data. This rapid response can furnish immediate replies to taxpayers' inquiries.

Department of Revenue
Workload Minimized   The on-line availability of information

will minimize the amount of effort required to determine a taxpayer's status. A change to a taxpayer's data will be entered only once, but it will affect all pertinent taxes. This capability of the System will eliminate the duplication of effort currently required to maintain the separate tax systems. In addition, the System's reporting capabilities will provide Departmental reports and statistical analyses with a minimum of clerical effort.

Management Reporting
Is Improved   The System will improve management

reporting by producing reports on a more timely basis and by providing reports which reflect the status of the entire Department's operation. More timely and more comprehensive reporting will assist management in the guidance of the Department's operation.

Collection Function
and Audit Practice
    Are Improved   The integration of all taxes into one

                        System will provide comprehensive data

on each taxpayer including his liability for all pertinent taxes.

This information will aid agents in the field and should result

in increased collections.

        In addition, the IRS will include improved techniques

for selection and monitoring of field audits. These techniques

will produce improved audit results, greater collection and a

better evaluation of auditor performance.

OTHER HIGH PRIORITY SYSTEMS

        The systems described in the following paragraphs are

the remaining thirteen high priority systems. The descriptions

of these systems are based on information supplied by requesting

agencies.

Certification and Licensing System

        The purpose of this system is to provide a uniform data

processing application for all certification and licensing

functions performed by various state agencies. For example,

the Department of Insurance licenses insurance agents, cosmetology

shops and operators, barber shops, architects and engineers; and the

Department of Public Health certifies, through governing boards, all

dentists, hygenists, registered practical nurses and registered
nurses. Similar functions are performed in other agencies.

The system will offer a rapid turnaround during the
renewal periods and issue licenses after certification and/or
inspection. It will contain files by type of license and will
collect data regarding applications, renewals and inspections. It
will also generate data regarding license expiration.

Data Communications Handler for Law Enforcement Agencies

At the present time eight highway patrol district offices
and nine local law enforcement agencies have the communications
capability of inquiring into the National Crime Information Center
(NCIC), transmitting or receiving messages on the interstate Law
Enforcement Teletype System (LETS) and exchanging messages on the
intrastate communications network. In addition, the eight highway
patrol offices and four major metropolitan police departments can
inquire into the motor vehicle and driver license files at the
central computer center in the Information System Services Division.

The Department of Safety is requesting terminals in
nineteen additional law enforcement agencies and that all law
enforcement agencies with data communications capabilities be
supported by a communications message controller. The purpose of
this communications system is to provide a single state network

to handle all messages to NCIC, interstate LETS, intrastate LETS and to the state motor vehicle and drivers license files.

Investment Portfolio Application

This system will be designed to serve the investment and cash management function of the Retirement Division of the Treasurer's office and will provide more meaningful information for investment decision purposes.

It will replace the current Finance and Administration Investments application and provide more current information on the investment position of each Retirement Fund for the Treasurer's Office.

Modifications to Improve Control of Existing Public Welfare Systems

Revisions to the Department of Public Welfare's existing data processing applications are necessary to assist each county office in controlling its input and payments as well as to improve control at the Department's central offices. Other modifications will provide additional validation and improved control reports.

Modifications to existing systems will also result in improved documentation, elimination of unnecessary functions and improved reports or payments. Additional summary reports, trial balances and other control reports will also be prepared.

On-Line Regional Engineering Application

Each of the four regional offices in the Department of
Transportation has requested that remote job entry terminals be
installed. This will enable the regional offices to utilize the
engineering design and analysis programs that are currently
available only at the central facility.

State and Teachers' Retirement System

The system will maintain up-to-date information on each
employee participating in the state employees and the state teachers
retirement programs and information on those who have retired and
are receiving benefits. It will calculate retired benefits for
members under all options and produce disbursement registers,
member's statements for refunds and retired accounts, membership
listings, actuary listings and membership contribution cards.

Statutory Retrieval System

The Statutory Retrieval System will provide the capability
for placing the Tennessee Code Annotated into a computer system for
on-line inquiry. This statutory data will be used by the General
Assembly and its staff, the Attorney General's office, the Supreme
Court and educational institutions.

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Several divisions within the Department of Education are
responsible for activities associated with school teachers. The
goal of this system is to provide a single file with a complete
profile for each teacher. All divisions with an interest in teacher
information will have access to the file and each division will
have the responsibility of maintaining specific information in
the file.

Data concerning a teacher will enter the system at the
time of certification by the Division of Higher Education. The
original record, containing such items as education, experience,
initial qualifications, schedule and school system, will be used
to characterize the teacher. This data will be updated to reflect
changes in position, additional training and other pertinent data.

Development of the following high-priority systems has
been deferred at the present time but will be reconsidered during
the next planning cycle.

Integrated Social Services System

The Integrated Social Services System for the Department
of Public Welfare will combine a recipient's contract terms,
financial payments, and services received into an integrated system.

the application will assist the counties in the preparation of requests for payments, audit the county offices' requests and generate standard payments to the recipient as required.

Inventory Control System

The Inventory Control System will monitor and control the various supply inventories maintained by State agencies. For each inventory location, the system will: monitor those items stocked; charge and relieve inventory based on receipts and issuances; issue purchase requisitions, based on reorder points and economic order quantities; maintain a catalog of supplies stocked and produce management control reports.

Property Accounting System

This system will provide the information necessary for all State departments to maintain proper control of their real, personal, surplus and leased property and to determine allowable depreciation for Federal reimbursement. The system will prepare quarterly, annual and request reports with activity information on all property items assigned to an agency. Activity information will also be summarized for items within major categories.

Property Reassessment and Billing System

This system will be provided as a service to counties in the State. It will generate periodic reappraisals for residential property based on predetermined parameters.

Upgrading and Expansion of Services for the Employment Security Agency

The Employment Security Agency, based on Federal requirements, has indicated that the following systems must be developed or upgraded:

- Employment Security On-Line Personnel System
- On-Line Unemployment Insurance System
- Plan of Service Automatic Reporting System
- Manpower Operations Data System
- Continuous Wage and Benefit History System.

Data processing personnel in the Employment Security Agency are working on these systems.

SYSTEMS DEVELOPMENT PLAN

Purpose of the Systems Development Plan

A Systems Development Plan is an essential tool for establishing and maintaining control over the data processing service function. The development and use of the plan will help assure that the resources of the Information System Services Division are properly allocated to functions which support the goals and objectives of Tennessee State government. A plan which is carefully prepared and properly maintained will produce a number of benefits:

- The Division will be better able to satisfy the user agencies' requirements for data processing services. These requirements will be met in a controlled and comprehensive manner which will help to insure flexibility and transferability of system design.

- The plan will enable the Division to deal in a more positive manner with changes in objectives or direction. The effect of changes can be clearly identified to insure that revisions to the plan continue to be in the best interest of user agencies.

- The plan establishes clear responsibilities and goals for the Division for a specific time period. It provides a mechanism for measuring the progress of each major project and assists in the identification of specific areas where corrective action is required.

- The plan enables user agencies to determine when data processing services will be provided to satisfy their requirements. This in turn will permit them to develop plans for utilizing these services within the framework of their own goals and objectives.

The following paragraphs describe the preparation of
the Systems Development Plan, how the Plan should be used and
the Plan itself.

Preparation of The System Development Plan

One of the major objectives of the Data Processing
Development Project was to develop a Systems Development Plan
which describes the State's requirements for data processing
service and documents target dates for meeting these requirements.
The development of this plan involved a series of distinct steps
or phases which are described below.

**Process Began with
the Identification
of Requirements**   The first step in the preparation of the

Systems Development Plan was the
identification of requirements for data processing services.
Primary responsibility for this step would typically rest
with the systems analysts in the user agencies. In the future,
they will be responsible for identifying data processing
requirements and for developing preliminary specifications of
systems to meet those requirements.

To develop the State's initial Plan, however, a
somewhat different approach was taken.

As a phase of the Data Processing Development Project,
a review was conducted in each State agency to determine their

need for new data processing systems. During this review 113
potential systems were identified to serve twenty-four agencies.

Proposed Systems
  Were Reviewed   Before a system was included in the Systems

                         Development Plan, it was objectively

reviewed by analysts in the Information Sytem Services Division

to insure a coordinated approach to the planning process. This

analysis consisted of several phases:

- The systems were evaluated in the light of the State's
    overall goals and objectives. Recent and pending
    legislation, the directions being followed in other
    states and possible outside influences such as the
    Federal Government were considered. This step was
    the major point of contact between the statewide
    planning function and the planning process of the
    Information System Services Division.

- In addition, the systems were reviewed in light of
    requirements of other agencies. For example, similar
    requirements may exist in multiple agencies and can
    be satisfied by the development of a single
    comprehensive system. In addition, other systems may
    already exist which can be modified to satisfy the
    requirements of the agency involved.

- Finally, the systems were reviewed to assure that
    requirements have been thoroughly identified and
    that the system is adequate to meet those requirements.

     These coordinating efforts, properly performed, assist

in avoiding the design and installation of duplicate or

inadequate systems and thereby minimize the cost of system

development. In addition, the information gathered during these

reviews was essential in establishing meaningful priorities.

Priorities
   Were
Established   The establishment of priorities was a critical

                     step in the preparation of the Systems

Development Plan.   Priorities were established based on the

following factors:

     - The need for the system as identified during the review
       of agency operations.

     - The relationship of the system to the goals and
       objectives of State Government.

     - The benefits to be derived from the proposed system.

          In the State of Tennessee, priorities are established

by the Governor and the Commissioner of Finance and Administration

with the advice and recommendation of the Information System

Advisory Committee. After reviewing the list of requirements

which had been identified during the review of agency operations,

nineteen systems were designated as high priority applications.

These systems are described in a preceding section of this report.

          Five of the nineteen high priority applications have

been included in the Systems Development Plan.

     Three Systems
     Contribute to
Statewide Financial
     Management   Three of the high priority systems will

                         form the basis for management of the

State's financial resources:

- Financial Information and Control System

- Statewide Purchasing System

- State Employee Information System

These three systems will serve all State agencies and will have a major impact on the control of State revenues and expenditures. The major thrust of the systems development effort will be devoted to these important systems. A fourth system dealing with financial management, the Integrated Revenue System, will be developed more slowly. The two major reasons for this are:

- Systems already exist which partially satisfy the data processing requirements for managing the State's revenue function.

- Development of this system is very complex and would require a great deal of the State's available system development resources.

Two Systems Satisfy Critical Needs

Two other systems, the Vocational Rehabilitation Accounting and Reporting System and the Hospital Patient Accounting and Accounts Receivable System, will satisfy certain critical requirements in the Department of Education, the Department of Mental Health and the Department of Public Health. These systems will, therefore, be developed concurrently with the three financial systems.

Implementation Effort Was Determined

A major parameter of the Plan is the systems and programming effort required to implement

the proposed systems. The effort requirements associated with each of these systems were estimated using the procedures outlined below:

- The preliminary design of the Financial Information and Control System was completed as a phase of the Data Processing Development Project. For this System, detailed estimates were developed based on an implementation work plan, prepared as a part of the preliminary design.

- For the remaining systems a conceptual design was completed including an estimate of the programming effort for each application. The total effort to design and install each system was then estimated based on a historical relationship of programming effort to total system development effort across a broad range of projects.

The chart on the following page portrays the relative size of each of these applications for comparison purposes. The development effort for each system is indicated by the height of the appropriate bar.

STATE OF TENNESSEE

SYSTEMS IMPLEMENTATION PLAN

ESTIMATED IMPLEMENTATION EFFORT

MAN MONTHS

300 — 250 — 200 — 150 — 100 — 50 — 0

Financial Information and Control System

Statewide Purchasing System

State Employee Information System

Hospital Patient Accounting and Accounts Receivable System

Vocational Rehabilitation Accounting and Reporting System

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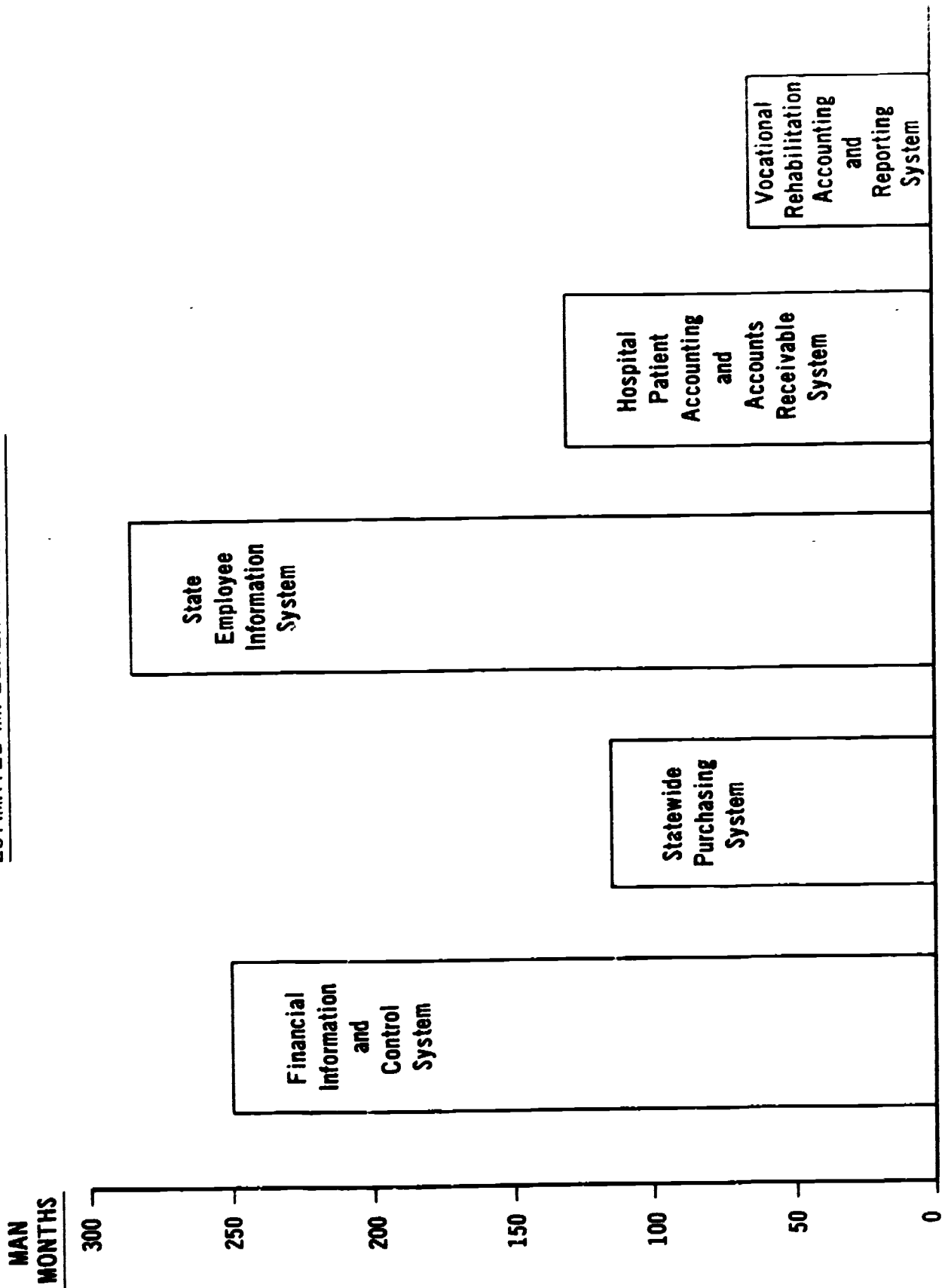
The Systems Development Plan for the State of Tennessee

The Systems Development Plan for the State of Tennessee
which covers the period from July, 1972, to June. 1974, is
presented on the following page. For each of the five systems,
the bars indicate the planned schedule for each of the major
design and installation phases.

Personnel have also been assigned to work on
developing specifications for additional high-priority systems.
As these specifications are completed and personnel become
available, the systems will be added to the Systems Development
Plan. This procedure for maintaining and updating the Plan is
discussed in more detail in subsequent paragraphs.

STATE OF TENNESSEE

SYSTEM DEVELOPMENT PLAN

	1972		1973				197_	
	Jul - Sep	Oct - Dec	Jan - Mar	Apr - Jun	Jul - Sep	Oct - Dec	Jan - Mar	Apr - Jun

FINANCIAL INFORMATION AND
CONTROL SYSTEM

. System Design
. Programming and Testing
. Manual Procedures
      Development
. Implementation

STATEWIDE PURCHASING SYSTEM

. System Design
. Programming and Testing
. Manual Procedures
      Development
. Implementation

STATE EMPLOYEE INFORMATION
SYSTEM

. System Design
. Programming and Testing
. Manual Procedures
      Development
. Implementation

VOCATIONAL REHABILITATION
ACCOUNTING AND REPORTING
SYSTEM

. System Design
. Programming and Testing
. Manual Procedures
      Development
. Implementation

HOSPITAL PATIENT ACCOUNTING
AND ACCOUNTS RECEIVABLE
SYSTEM

. System Design
. Programming and Testing
. Manual Procedures
      Development
. Implementation

Execution of the Systems Development Plan

Execution of the Systems Development Plan is the
responsibility of the Information System Services Division
of the Department of Finance and Administration. The following
paragraphs describe the major factors which are important to
successful use and execution of the plan.

The Plan Must
Be Continuously
Reviewed   The major factor which undermines the

                          effectiveness of any plan is obsolescence.
The Systems Development Plan should be reevaluated on a periodic
basis to insure that it continues to reflect the goals and
objectives of the State and the user agencies. This cycle
should be tied directly to the budget cycle. In addition,
updating the Plan may be necessary due to revised projections
based on the results of more complete systems design or changes
in the requirements of user agencies. Procedures similar to
those used during the development of the Plan should also be
established for reviewing proposed new projects so that they
may be included in the Systems Development Plan.

Progress Will
Be Reported   Controlled execution of the Systems Development

                         Plan will require a formal review and reporting
of progress against the Plan. Quarterly progress reports submitted
by data processing management to the Information System Advisory
Committee can be an effective tool for use in evaluating the

performance of the data processing organization with respect

to the goals established in the Plan. These reports should

include:

- The current status of systems development as compared
  to the Plan.

- Revised projections which may become necessary to
  recognize the findings of more complete systems
  design.

- New systems which have been added to the Plan.

FUTURE GOALS AND DIRECTION

A plan for a data processing service organization is
intended to serve several purposes.

- It is used as a control tool to measure the progress
  of the organization.

- It establishes specific goals and objectives for the
  organization for a specific period of time;

- Finally, the plan helps to assure that limited resources
  are properly allocated to projects which will best
  satisfy the requirements of the user agencies.

To effectively perform these functions, the plan must be
periodically revised and updated. The current Systems Development
Plan for the Information System Services Division is presented in
a previous section of this report. The purpose of this section of
the report is to present an approach for maintaining this Plan as an
effective and viable tool and assuring that it is consistent with
the overall goals and objectives of Tennessee State Government.

All major activities in State Government are significantly
affected by two major processes:

1) The establishment of overall goals for Tennessee
   State Government;

2) The budgeting process for the allocation of resources
   to meet those goals.

These two factors should provide the basic framework for an annual
reevaluation of the Systems Development Plan for the Information
System Services Division.

Goals Of Tennessee State Government.

On June 19, 1972, Governor Dunn issued a memorandum which outlined a new concept of financial planning and budgeting called "Allocation by Activity". In that memorandum the Governor stated that, "We cannot afford to assume that an on-going program is needed without sufficient data to indicate that maximum service is being delivered efficiently". He also indicated that new program requests would be evaluated on the basis of statewide goals and objectives. In his memorandum the Governor established the following goals for each of the seven major functional areas of State Government:

General Government- To pass laws, collect taxes, and expend public monies wisely to attain the goals of State Government efficiently and economically.

Education- To assure educational and cultural opportunities which allow the children and adults of Tennessee to develop their intellectual abilities to the maximum, from early childhood through the graduate schools of the State's universities.

Health and Social Services- To prevent the occurrence and reduce the prevalence of mental and physical disorders, rehabilitate those citizens of the State who suffer from mental and physical disorders, and promote conditions conducive to financial independence and rehabilitation for the aged, handicapped, and dependent families and their children.

Law, Justice and Public Safety- To provide justice under law, protect society by the control of law violators, while enabling these violators, through training, rehabilitation, probation and parole, to return to the community as useful citizens; and by enforcement of these laws protect citizens and organizations from illegal acts and disasters, both natural and human.

Recreation and Resources Development- To conserve and manage the natural resources of the State, provide and promote their proper utilization for recreation and economic purposes;

Planning In The Information System

Services Division

One of the major objectives of planning in the Information
System Services Division is to assure that the State's data processing
service function supports the overall goals and objectives of Tennessee
State Government. One step in accomplishing this is to maintain a
continuing knowledge of those goals and the manner in which the
agencies of State Government are planning to meet them. Based on
this knowledge, new applications can be included in the Information
System Services Division's Plan, to fulfill the nformation reporting
requirements of the various state agencies who have responsibility
for attaining the State's goals.

A list of the State's high priority systems, grouped by the
major functional area which they support, is included as Exhibit
1 of this section of the report.

Another major factor affecting the planning process of
the Information System Services Division is the budgeting process.
As each user agency identifies needed systems within the framework
of the statewide goals and its own specific objectives, it must
obtain the required resources to develop and operate these systems.
During the budgeting process, each agency should include in its
budget request the costs for computer services, both for the
continuation of operational systems and for new systems development.
Those systems which obtain budgetary approval will then be incorporated
into the Systems Development Plan.

promote better farming, while enforcing the laws of the
state that apply to agricultural and consumer interest;
and promote development by providing an environment
conducive to economic growth.

Regulation of Business and Professions- To regulate the
insurance, investment, and banking industries; promote
fire safety and enforce the laws thereof; license members
of certain professions; assure safety in the State's
mines and shops, provide just compensation for job related
injuries, and strive to achieve better understanding between
employer and employee.

Transportation- through planning, construction and maintenance,
assure a system for the efficient movement of people and
products by road, water and air throughout the state; and
plan for a safe and efficient mass transit system in the
State's urban centers.

The Governor also indicated that the following five areas

would receive special emphasis during his administration.

Child Development, through a program of comprehensive health,
social, and educational (specifically including early
childhood and special education) services to children and
their parents coordinated by an improved State's child
development planning mechanism.

Economic Development, including improvement of the economic
condition of the general population through balanced growth
policies; job training and placement services; development
of high-wage industry; transportation services; tax
modernization and adequate housing.

Environment Protection, with particular attention to programs
encouraging maintenance of privately owned land in its
existing state; strict enforcement of regulation compliance
schedules; and natural area preservation.

Mental Health. with emphasis on reduction of institutional
care through expansion of comprehensive community mental
health and retardation programs (including drug rehabilitation,
drug education and drug enforcement).

Penal Reform, including decentralization of state institutions,
improvement of rehabilitation; education and incentive
programs; and expansion of post-release supervisory services.

The approach described here should insure that the planning activities of the Information System Services Division are effectively coordinated with the statewide planning function.

The relationship of planning in the Information System Services Division with the State planning and budgetary process is pictorially displayed in Exhibit 2 of this section of the report.

EXHIBIT V-

HIGH PRIORITY SYSTEMS BY MAJOR FUNCTIONAL AREA

1. General Government

   * Financial Information and Control System (FICS)
   * Statewide Purchasing System
   * State Employee Information System
     Integrated Revenue System
     Investment Portfolio Application
     State and Teachers' Retirement Application
     Statutory Retrieval System
     Inventory Control System
     Property Accounting System
     Property Reassessment and Billing System

2. Education

   * Vocational Rehabilitation Accounting and Reporting System
     Teacher Information System

3. Health and Social Services

   * Hospital Patient Accounting and Accounts Receivable System
     Modifications To Improve Control Of Existing Public Welfare
       Systems
     Integrated Social Services System

4. Law, Justice and Public Safety

     Data Communications Handler for Law Enforcement Agencies

5. Recreation and Resources Development

6. Regulation of Business and Professions

     Certification and Licensing System
     Upgrading and Expansion of Services for the Employment
       Security Agency

7. Transportation

     On-Line Regional Engineering Application

     * Included in the System Development Plan described
         in Section IV.

ANNUAL PLANNING CYCLE FOR STATE INFORMATION SYSTEMS

EXHIBIT V-2

MAY	JUNE	JULY	AUGUST	SEPTEMBER	OCTOBER	NOVEMBER	DECEMBER	JANUARY	FE3RUARY	MARCH	APRIL	MAY	JUNE	JULY	AUGUST

GOALS OF GOVERNOR

NEW STATUTORY REQUIREMENTS

NEW FEDERAL PROGRAMS

AGENCY EDP ACTIVITY

REVIEW PRIORITIES

IDENTIFY SYSTEMS— CONTINUATION

IDENTIFY SYSTEMS— IMPROVEMENT

Allocation By Activity

STATE PROGRAMS

EVALUATE ONGOING PROGRAMS

EVALUATE PROGRAM PRIORITIES

ASSESS LONG RANGE PLANS

REFINE FUNCTIONAL DEFINITIONS

INCORPORATE NEW GOALS

BUDGET DOCUMENT

RECOMMEND TO ADVISORY COMMITTEE

PRIORIT: SYSTEMS

REVIEW DEVELOPMENT STATUS

ASSESS EQUIPMENT

ESTABLISH PRIORITIES

ALLOCATE RESOURCES

PRIOR YEAR PROJECTS CONTINUED

NEW HIGH PRIORITY PROJECTS

SUPPORT FOR OPERATIONAL SYSTEMS

EACH AGENCY DEVELOPS SPECIFICATIONS FOR NEW SYSTEMS

CARNEGIE PUBLIC LIBRARY OF PARKERSBURG AND WOOD COUNTY

725 GREEN STREET · PARKERSBURG WEST VIRGINIA 26101

PHONE 304 485 6564

January 22, 1973

r. Frederick H. Burkhardt
ational Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
ashington, D. C. 20036

Gentlemen:

I welcome this opportunity to submit testimony for the
consideration of the National Commission on Libraries and
Information Science. As suggested in your letter, my remarks
will be confined to the area of Legal and Financial Support for
Libraries.

Because of the low economic level prevalent in the entire
Appalachian region, public library service is substandard. In
order to offer the level of library service t which the citizenry
is entitled, permanent funding at the federal level should be made
available to supplement local monies.
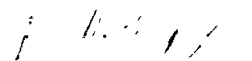
In the Appalachian area, available matching money in the past
has been allocated to such projects as roads, detention facilities,
hospitals, fire and police protection, and of course, schools; no
provision was made for financial support for public libraries.

Now the public interest has began to focus on library service.
At this crucial time, LSCA funding was vetoed by President Nixon;
therefore, area libraries have had little or no opportunity to take
advantage of federal matching monies.

Public schools educate a child through age eighteen; the public
library is then expected to assume the responsibility for his continued
self-education. Therefore, permanent federal funding should be made
available to libraries as well as to schools.

I would urge the Commission to recommend to Congress passage of
legislation which would provide permanent support for public libraries.

Sincerely,

Joe Northrup, President
Carnegie Public Library Board

JN:rlw

Box 21653
Emory University
Atlanta, Georgia 30322
January 26, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and Information Science
1717 K Street, N.W.
Suite 601
Washington, D.C. 20036

Dear Mr. Burkhardt:

I would like to submit some suggestions in the area of User Needs. I feel very strongly that libraries should be dynamically involved in their communities, and responsive to the needs of those respective communities. This response should involve going out to the people and meeting their particular needs on their particular level. Too often now our libraries lie in wait for those who have the education to know how to use them.

A library can be dynamically involved in its community in many ways as an information and learning center. A few possible services along these lines could include the following:

- programs for early childhood education
- some type of adult education services, especially in areas where many adults have not even had basics in reading skills, etc.
- special services for the aged, the blind, and the handicapped
- film and lecture series on topics of current interest
- use of the library as an instruction center in whatever areas instruction may be needed. For instance, citizens in some communities may be in need of some instruction on how to understand political issues and voting, others may be in desperate need of some information on economic problems, etc. The instruction would not necessarily be conducted by library personnel, but could use library facilities, etc.
- information service center for any kind of information the public may need, not only that found in library materials
- voter registration services

-any conceivable cooperation with and aid to public
school and institutional libraries. This could
include technical services, program cooperation,
interlibrary loan, etc. I think that this kind
of cooperation is of extreme importance in a
community, and will help encourage excellence
in all its library services.

-young adults (junior high age, especially) are in
desperate need of some high interest programs
to meet their reading and informational needs.
This age group has a different interest and
ability level than any other group, however,
and sensitive personnel are needed to determine
needs and formulate programs which would capture
their interests and help them develop their
special potentials.

In conclusion, I think that libraries should use
any conceivable means for reaching out to people in their
communities and meeting informational and educational
needs. Libraries should be leading the way toward a
newer world, not standing as museums of the past.

I hope that these ideas may be of some help to you
and your commission. I am most impressed with these
efforts of the Commission to understand and improve
library and informational services. I wish you all the
best success in your efforts.

Sincerely,

Beth M. Ogilvie

Experiment Stations • Georgia Station

EXPERIMENT, GEORGIA 30212

404 / 227-9471

January 5, 1973

Dr. Frederick H. Burkhardt
National Commission on Libraries and Information Science
1717 K Street, N. W.
Suite 601
Washington, D. C. 20036

Dear Dr. Burkhardt:

Our library came under the University of Georgia Libraries
on July 1, 1972. Mr. W. P. Kellam, Director of Libraries, may wish to
add some statements.

It is pleasing to know that small libraries are not ignored
in your studies. My comments are limited in scope and not worthy of
"testimony," however, under the areas of consideration, I will make
the following statements:

Adequacies and deficiencies of current services...

An adequate national cataloging service is needed. Two or
three years is a long time to wait for a set of cards for a book.
Very soon after a book is off the press, printed cards should be
available. With this service, many catalogers could be released for
reference services or other duties.

Financial and legal support...

Every year there is a need for financial increases. The
subscription rate for journals in the sciences is advancing far beyond
the percent increase for average products in the national economy.
Is this exhorbitant increase necessary? With the publish or perish
philosopy currently putting   pressure on researchers, there is a
demand for space in journals whether the materials are worthy of printing
or not.

Technology and human resources...

The nation cannot benefit by putting pressure on libraries to
employ people who are not qualified for the job. Librarians who meet
the public should know the resources of the library. It is frustrating

for the user to be told, I can't find it, we must not have it, or some such statement to get rid of the would-be patron. This has been my experience when trying to use library materials in Washington and elsewhere.

Your questionnaire is enclosed. When you are in Atlanta, Dr. Burkhardt, it would be a pleasure to have you schedule a visit in our library. The Georgia Experiment Station is located about one mile north of Griffin just a few minutes from the south expressway.

Sincerely yours,

Edna Olson

Mrs. Edna H. Olson
Librarian

Wake County Public Libraries

H. WILLIAM O'SHEA, Director

January 29, 1973

HEADQUARTERS

Olivia Raney Library

104 FAYETTEVILLE STREET
RALEIGH. N. C. 27601

National Commission on Libraries and Information Science
1717 K Street, N. W. Suite 601
Washington, D. C. 20036

Gentlemen:

Cooperation between types of libraries and other governmental agencies
has been a frequently discussed goal about which little concrete action has
taken place. The Wake County Public Libraries, which serves Raleigh and eight
other communities in Wake County, embarked upon three programs aimed at achiev-
ing some measure of cooperation.

Our most ambitious undertaking was that of purchasing, cataloging, pro-
cessing, and delivering books to all public schools in Raleigh and Wake County
charging the schools with only the actual cost of the books, but no service
charges. Previously the schools had been either paying 60¢ a book to a commer-
cial firm for these services or performing them at the school library which
deprived students of the services of the school librarian. The greater discount
received as a result of combining two school systems with a public library sys-
tem is passed on to each unit.

This has resulted in many working sessions with school librarians invol-
ving common problems and has brought about close good relations between the two
types of libraries. This program has been working for nearly a year. There is
a great need for us to be able to expand this activity and include the production
of a common book catalog, introduce the same technical service for our community
and junior colleges and technical institutes.
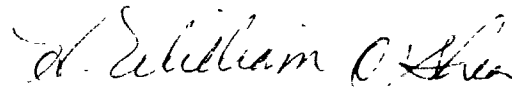
The Wake County Public Libraries has also begun purchasing, cataloging,
and processing books for other county and municipal agencies within the county.
This has led to better discounts and professional arrangement of materials in
the other public agencies. This activity has included vertical file classification
on a limited basis. The library has been appointed the official depository for
local documents and if staff was available we should make literature searches
for public officials to assist them in the execution of their duties.

A second area of library cooperation encompassed work with over three
hundred other public agencies to establish the Wake County Information Center
within the headquarters library. The Center has produced a Directory listing all
services available to the public by subject. The library has established a desk
on the first floor of the headquarters library which is manned by library personnel
who give telephone information and distribute the directory free of charge. There
is an advisory committee made up of representatives of twelve of the agencies who
are responsible for updating, funds for publication, and evaluating the service.
There is a great need for additional personnel to handle the expanding volume of
requests for this specialized type of information and for periodic updating.

The library cooperated with the Wake County Board of Elections by having all library personnel sworn in as registrars in all sixteen branches. The library system registered more than 1/3 of all new voters in Wake County in 1972.

These are only some of the areas of cooperation between the public library and other governmental agencies which we have proven are possible. Our efforts are limited only by staff and material shortages created by limited funds.

Yours truly,

H. William O'Shea, Director
WAKE COUNTY PUBLIC LIBRARIES

HWO:hs

75 King Street
Charleston, S. C. 29401
February 15, 1973

National Commission on Libraries and Information Science,
Suite 601, 1717 K Street, N.W.
Washington, D. C., 20036

Gentlemen:

         ... Emily Sanders, Librarian ...

         to express to you my personal
point of view as a user of public libraries.

         I use the Charleston County Library's collection
of books, magazines and microfilm for information on cook-
ing, electronics, metalwork, photography and entomology.
My wife finds the collection a good source of material on
genealogy, ceramics, silverware and architecture. We find
the Library is well supplied with recent fiction.
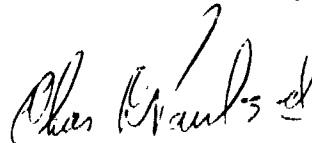
         The staff has been most helpful in obtaining
books from other libraries in the state when they were not
available here.

         In my opinion the Library is a place of relaxing
entertainment as well as an irreplacible medium for research
whether as a vocation or an avocation.

         Our children used the Library's junior department
when they were young, and enjoyed particurly the story-tel-
ing hours. ... daughter who lives in the ... the
Book-mobile regularly. I don't see how we could get along
Without the Library.

                 Sincerly,

                               Charles L. Paul III

GE

greenville technical education center

• BOX 5616 • STATION B • GREENVILLE • SOUTH CAROLINA • 29606 •

telephone 242-3170

THOMAS E. BARTON, JR.
DIRECTOR

January 23, 1973

Dr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and
    Information Science
Suite 601 - 1717 K Street, N.W.
Washington, D. C.   20036

Dear Dr. Burkhardt:

Thank you for the opportunity to submit written
testimony on various aspects of planning for library and
information services. The following comments may be
pertinent:

Users

A broader and more specific definition of the types of
service and materials to be provided by "library and
information services" is necessary. The term should
include audio-visual, video, and (in some instances)
computers as well as more traditional printed materials.

With a broader definition of this service, the needs
of users can be defined more specifically. Although a
considerable number of surveys have been developed on
the need for printed materials, there is very little
information on the need for materials in other formats.

A more complete analysis is required on the types of
users as well as the purpose for which the media are used.
A three-dimensional matrix will probably be necessary
which will show the type of users, the purpose for which
used, and the media in which required.

"The most important capital that any economy possesses is the skills which people carry around in their heads"

Dr. Frederick H. Burkhardt
Page 2
January 23, 1973

User Chart

Through this chart, it will probably become obvious that users require
a broad variety of materials in many subject areas. A "non-English reader"
may require materials for recreational, for business, for educational, or
for other purposes. The same would be probably true of all other categories.

Special attention should be paid to the adequacy of service now provided
high school and college students. The emphasis has been always on those
materials which support their programs of research or study. In many
instances, high school and college students at smaller institutions must turn
to the public library to satisfy their need for cultural or recreational reading.
Their need for library materials goes beyond that which is required for their
courses, and this group may in many instances be receiving inadequate
library service.

Dr. Frederick H. Burkhardt
Page 3
January 23, 1973

Adequacies and Deficiencies

Many libraries seem to be surprisingly well equipped to provide an
adequate level of materials either through their collections or through
inter-library loan. There is good evidence that a persistent reader has a
reasonably good chance of obtaining printed materials he needs. This is
not true of other media. The chart referred to on page 2 should, however,
show weaknesses in all media. There are, of course, inadequate collections
in specialized areas of printed materials. A recent survey,* for example,
shows that few sets of standards and specifications (essential to business and
industry) are available in South Carolina. Deficiencies exist in other
specialized areas.

In many instances, the service provided by libraries is not equal to
the collections or materials. These areas of inadequate service include
poor parking facilities, a staff incapable of providing adequate reference
service, a lack of awareness of the needs of the user, complicated check-out
procedures, improperly cataloged or shelved materials, a poor environment
for study or research, etc. In the survey referred to, the members of the
business community indicated the single way in which the libraries could
most improve service to them would be to inform them of the materials and
services now available.

Poor service also results from the protective attitude of librarians
toward the use of their collections by outside agencies. This is especially
true of academic libraries which in many instances exclude the general
public from the use of their materials either through policy or through special
registration or deposit requirements. As a result, some well-financed
educational institutions located in an impoverished area provide service only
to their own staff, faculty, and study body; and the local taxpaying citizenry
must travel miles for adequate service.

In many instances, better library service could compensate for weak-
nesses in the collection.

*Martin R. Pautz, "Library Support for Business and Industry,"
Southeastern Librarian, spring 1972.

Dr. Frederick H. Burkhardt
Page 4
January 23, 1973

Patterns of Organization

The organizational patterns which now exist between groups of libraries
seem based on sources of funds, on civic or social patterns within the
community, or on the organizational patterns of the system which the libraries
support. Public and secondary school libraries seem to have progressed the
most toward a unified system by following county and regional patterns of
organization. Except for inter-library loans, higher education libraries in
many areas seem to operate independently. One result is the duplication
of materials, duplication of processing effort, and inadequate use of expensive
and sophisticated technical equipment. Closer coordination between libraries
would probably result in a more effective use of funds, personnel, and other
resources.

Closer cooperation could probably be established quite rapidly between
those libraries which support institutions which are already part of a system.
In Georgia, for example, all institutions of higher education are under a
single board of regents. In South Carolina, all technical education centers
are under a single state commission. The libraries within these systems
have already entered into a type of informal organization which could be
easily expanded.

The most effective use of library resources would probably result, if
libraries were organized into regional groups with planned policies of
acquisition to avoid duplication of specialized materials, and where possible,
common use of processing and administrative facilities. The final result
would be a national library system. One possible step toward such a system
might be to require that any library which receives public funds or takes
advantage of tax deductions be expected or required to initially take part
in regional organizations and later in a national organization.

Financial Support

Despite the great amount of money spent on library materials, the level
of funding varies greatly. A more centralized library system would result
in a more adequate distribution of funds with emphasis on need rather than
the availability of funds. At the same time, improved management is essential
to assure a better utilization of resources. For example, PPBS or similar
management techniques could be introduced into more libraries. Specific
objectives are required with funding at a level to meet approved objectives.

Dr. Frederick H. Burkhardt
Page 5
January 23, 1973

Technology

The regional grouping of libraries would permit the introduction of new techniques into smaller libraries. Technology, however, will reach new dimensions in all areas as libraries become involved in other media.

Human Resources

In many instances, library and information services probably provide inadequate service because of weaknesses in personnel. A method of recruiting must be developed which will attract personnel who not only "like books" but who are also interested in the management problem presented within a library.

Sincerely,

Martin R. Pautz
Dean of Learning Resources

MRP/ckr

Tri-County Regional Library

SERVING POLK. FLOYD BARTOW COUNTIES

MRS EMILY C PAYNE DIRECTOR

February 28, 1973
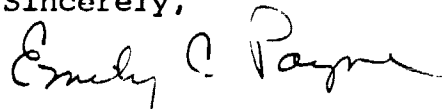
Mr. Rod Swartz
National Commission on Libraries
and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

Dear Mr. Swartz:

Enclosed is the statement I told you I would send to you.

Looking forward to seeing you on March 7.

Sincerely,

Mrs. Emily C. Payne, Chairman
Governmental Relations Committee
GEORGIA LIBRARY ASSOCIATION

ECP:vmg

Enclosure

Tri-County Regional Library

SERVING POLK, FLOYD, BARTOW COUNTIES

MRS. EMILY C. PAYNE DIRECTOR

February 28, 1973

National Commission on Libraries
and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

Dear Sirs:

In Georgia there is a marvelous rapport that exist between the
State Agency and the Regional Librarians. We are informed and
there is dialogue. In all fairness, perhaps this is due, but
only in part, to the fact that our needs are so great that we
all need each other to halfway do the job that must be done if
libraries are to fill their obligation of providing information,
education, research, recreation and ascetic appreciation for all
people regardless of race, creed, or color.

From actual figures calculated at the request of the Governor for
his zero budget, it was learned that in 1970 Georgia could use
$68,000,000 right then for Public Library Construction. LSCA
Title II had truly acted as the stimulus for which it was in-
tended and had offered a means to perhaps build that costly
building so badly needed to replace the one room in the Court-
house, or the abandoned auditorium, or the little building
obtained by the Woman's Club in 1908, or old Post Office, or old
jails.

However, with only $153,000 LSCA Title II and $45,000 Appalachian
Funds, for a total of $198,000, coming to Georgia, it would be a
long time before Georgia could build the buildings that were
already on the drawing board or in the written program stage.
This need was brought to the attention of the Governmental Relations
Committee for GLA. Since this committee was already working with
the Legislature to get a retirement bill amended and to get the
Interstate Compact passed, the climate seemed to be favorable in
support of libraries.

Mr. Tom Murphy, Speaker Pro Tem, was consulted about the library's
needs since he is known for his interest in upgrading any area
for the benefit of his fellow Georgians.

It was through his able leadership that the first $500,000.00
for Public Library Construction was placed in the State Budget
in 1972.

With $153,000 LSCA Title II and $500,000 State and $653,00. local
matching, the $1,306,000 available through all of these funds,
Federal, State and Local, is $66,694,000 short of what could be
used. This is evidence enough that all monies are needed, and
more if libraries do the job for which they are designed.

Library development in Georgia has been through an orderly process.
Georgia was the first state to have a State Library Commission
which laid the present foundation for Public Library work carried
on under the State Department of Education since 1943.

Library development has been a popular program in Georgia with
the people and has developed gradually over a period of years.
There has never been a spasmodic splash but instead has been
built up one generation upon another because of the capable
leadership. The leadership in the library field has been by
such capable people as the late Lucille Nix and the present
director, Carlton Thaxton. And, of course, in the legislative
field library progress has been made by such farsighted people
as the Honorable Mr. Tom Murphy, Speaker Pro Tem, from Bremen,
Georgia.

Sunflower County

Sunflower, Mississippi

MRS ANICE POWELL COORDINATOR
HEADQUARTERS
SUNFLOWER MISS 38778
TELEPHONE 134
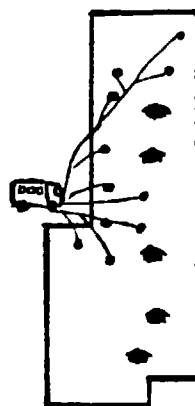
Library

BRANCH LIBRARIES
  DREW PUBLIC LIBRARY
  DREW
  RULEVLLE PUBLIC LIBRARY
  RULEVILLE
  SUNFLOWER PUBLIC LIBRARY
  SUNFLOWER
  MOORHEAD PUBLIC LIBRARY
  MOORHEAD
  INVERNESS PUBLIC LIBRARY
  INVERNESS

January 24, 1973

Mr. Frederick H. Burkhardt
National Commission on Libraries
and Information Science
1717 K Street, Suite 601
Washington, D. C. 20036

Dear Mr. Burkhardt:

The Sunflower County Library has been aware for some time that it is quite inadequate as a real information center. The need for this service is so great that recently, in cooperation with adjoining Bolivar County, we applied for a grant to "Design and Demonstrate Public Library Information and Referral Service to the Disadvantaged in a Predominantly Rural Area." (Since you requested brevity, there is not a copy of the proposal enclosed.)

Over a year ago the Sunflower County Library began an outreach program of service to the disadvantaged in Sunflower and Bolivar Counties. Studies of the potential users of library service and our experiences enable me, perhaps to provide more information about user needs than the other categories. Sunflower County is predominantly rural (68.8%), black (63%), and poor (57% below the poverty level). Approximately 12,254 persons have not completed high school, and 7,372 have completed less than eight years of school. Over the years farming in this agricultural region has become almost completely mechanized, and many workers and their families have left the farms. From 1960 to 1970 the population decreased from 45,750 to 37,047, and there was a shift from the farm to the town. Many of those who remain are undereducated and unskilled, and too few are availing themselves of basic education courses or job training.

The Rural Area Development Committee, an organization which includes agricultural, educational, health, employment, and other social agencies, has also recognized the need for coordinating and publicizing information about the services they offer. They are convinced that an information and referral service provided through the library would prove the most natural liason between the rural population and the services available to them. The director of the Community Action Program, who serves as vice-chairman of the RAD committee, is particularly interested in the implementation of this service.

If you would like specific information about the outreach program or the proposal we have submitted, please let me know.

Sincerely,

(Mrs.) Anice Powell

LIBRARY FOR THE BLIND AND PHYSICALLY HANDICAPPED

WEST VIRGINIA LIBRARY COMMISSION

From the Office Of:
Dolly Rapking, Librarian

January 2/, 1973

3701 MacCorkle Avenue S. E.
Charleston, West Virginia 25304

TESTIMONY BEING SUBMITTED BY THE WEST VIRGINIA LIBRARY COMMISSION,
WEST VIRGINIA LIBRARY FOR THE BLIND AND PHYSICALLY HANDICAPPED
AND DIRECTOR, DOLLY RAPKING

The basic philosophy that the user must benefit from all National
Commission on Libraries and Information Science work does require
identification of the various groups coming in the user classification.

This testimony is being presented by the West Virginia Library
Commission, West Virginia Library for the Blind and Physically
Handicapped, on behalf of the residents of West Virginia but
basically is applicable for any and all states

Library service standards for the blind and physically handicapped
user should strive to accomplish the same goals and objectives as
those standards for a sighted reader with no impairments.

Conditions are imposed to compensate for the inability to see to
read or to hold a book to read ' and these differences must be met.

The matter of costs will average almost seven times the cost of
providing the same level of service to the sighted and the factors
involved are:

  Reading devices -- such as talking book machine, cassette
  player. Accessories -- ear phones and remote control devices.

  Reading materials -- records, tapes, braille, and large print.

Many libraries become sources for material not already produced
and providing for volunteer production of information is another
factor in cost of this service.

The second year of operation brings the realization to the West
Virginia Library for the Blind and Physically Handicapped that
service to our users could be so greatly expanded, comparable to the
other publics using the services on a normal basis, but the in-
security of funding always is present as a hazard and tempers
future planning.

Individual attention, reference and information on all levels, prep-
aration of texts for students, communication and cooperation with
other agencies -- all these and other works not mentioned would
not be possible or feasible.

Mass duplication services must be assumed by the West Virginia Library for the Blind and Physically Handicapped to insure reasonable response to popular materials, and even these popular materials are limited as compared to what is available to the normal readers.

The handicapped reader is also a student, a parent, an individual with specific needs for services to aid in his everyday pattern of living.

Many handicapped individuals are not aware of **what is avai**lable but once they are found' the service to them should equal what is available to a sighted person. At present, the service is good, but basically very limited and should be greatly expanded.

∗⁘ Battelle

January 25, 1973

Mr. Frederick H. Burkhardt
Chairman
National Commission on Libraries and
  Information Science
Suite 601
1717 K Street, N.W.
Washington, D.C.   20036

Dear Mr. Burkhardt:

Thank you for your letter of January 4, 1973, inviting written testimony
for the Commission's regional hearing in Atlanta on March 7. I am very
interested in library problems in the Southeastern United States.

My written testimony, which is attached, addresses Area IV, Legal and
Financial Support of Libraries, and Area VI, Human Resources. Area IV
is the most interesting to me as a researcher of contemporary library
problems. These comments are my personal views and observations.

I am looking forward to the Atlanta hearing. Thank you for inviting me
to attend.

Sincerely yours,

Beverly H. Rawles

(Mrs.) Beverly A. Rawles
Associate Chief
Information Systems Section

BAR:mfr

Attach.

Hand-carry

IV. Legal and Financial Support of Libraries

Arguments are advanced for support of libraries at the Federal, state, and local levels. There are valid arguments, such as:

o People from various legal jurisdictions cross these jurisdictional lines to use libraries where they do not pay taxes which support the libraries.

o Our nation needs an enlightened electorate to maintain good government.

o Every citizen has a right to an education, including re-education and continuing education in our industrial society.

o Communities need good schools, libraries, and recreational facilities to attract industry and support their economies.

o Children who do not learn to read by the fourth grade are potential dropouts.

o Information is a necessary commodity to industry, Government. students, etc.

There are arguments about the value of library and information services. It is not easy to measure the value of the successful businessman to the community, nor the value of good information to decision makers in Government, nor the value of an enlightened electorate. Perhaps the reverse should be examined. What would be the effect of no libraries in our society? Rural America is an eloquent example, in many instances, of the insidious affect of inadequate or very poor educational facilities. Poverty, illiteracy, underdeveloped natural and human resources.

Federal, state, and local support are all needed to provide adequate library services whether by mail, by bookmobile, by community and school libraries, or by large research libraries. Distribution of Federal and state funds should be based on equitable formulae derived from the following factors:

1. Need (percent of poverty, illiteracy, isolation)
2. Ability to provide service at the local level
3. Willingness to provide service at the local level
4. Willingness to share resources through development of systems and networks
5. Population

These factors can be weighted and a mathematical formula designed
for each state on a county-by-county basis. Information needed to
develop such formulae is available in the census data, state
library statistics, and county financial reports. Such a formula
provides rewards for incentive and performance and it takes into
account needs of counties that cannot afford adequate library
service for themselves.

The cliche that no one wants something for nothing is probably
valid in communities that can afford to provide services for their
people. Community pride in accomplishment is important. In these
instances, Federal and state monies provide incentive. In very
poor counties, Federal and state monies are a necessity to turn
the tide of the vicious cycle of poverty, illiteracy, and lack of
employment opportunities.

VI. Human Resources

    1. Manpower requirements for U.S. libraries and information
       services

        a) Formal education of librarians and information specialists

           Today the primary educational facilities are the library
           schools; graduate programs in media in colleges of
           education and information science curricula at the master's
           level in universities.

           It seems appropriate that a study of the curricula of these
           various programs should be made to determine content and
           its relevancy to fulfilling the information needs of users.

           Examp :

              (1) Libraries, media centers, and information centers
                   deal in various forms and services--some overlapping--
                   but all are businesses which require business manage-
                   ment practices. Most library schools are located
                   in universities which have business schools already
                   established and could be used to teach business
                   courses to librarians, etc.

              (2) Librarians are not taught planning and evaluation
                   to any extent in library schools, yet these functions
                   are very important in operating a business on a cost-
                   effectiveness basis.

(3) Subject specialists are needed in libraries, but they
are often looked upon as subprofessional because they
are not graduates of library schools. In the 70's
there is a need for staff in libraries who can work
with special groups such as the handicapped, the poor,
the illiterate, the aged, and the isolated, etc. They
require knowledge of the social sciences: Home eco-
nomics, education, and an ability to relate to these
groups and to fill their information needs.

b) Informal Education of Librarians

This job often falls on the state public library agency that
is expected to provide workshops and institutes to teach untrained
personnel. Many libraries are small and unable to afford trained
staff. The state agency has the dual job of providing training
and working to form library systems that could afford trained
staff. Too often the state agency is understaffed and unable to
do an adequate job.

c) Continuing Education of Librarians

There is a need for education beyond the master's degree
in library science to update the education of the general
practitioner, to train researchers and library educators.
Some programs are available as non-degree, or Ph.D. These
programs should be studied to determine their relevancy
to the real life problems to be solved in the various
states. Academic courses may not be the whole answer;
perhaps a mixture of the academic and field work is a
possible course of action.

Business ———

Businesses are besieged with professional
text and pamphlet offers. We
tend not to turn to libraries for
such. Perhaps we need to
be educated by circularized
specific category lists.

(2) Some quick & easy lending
method. Schools and neighborhood
have Book mobile. Business people
just do not "run to the library."

Business will not take time to
"chance search" for publications "not
carried" or "too new to be stocked."
Thus we attempt to build our own
libraries. It is expensive. Does
not serve broad needs. Today I need
info on Bond financing. Tomorrow it is purchase
money contracts etc.

Therefore Businesses simply will
not or cannot utilize to best advantage
library services. A poll could determine
needs if such, in fact, exist. Perhaps a "reach
out" to the smaller business community who
is not stocked, would arise. Presently

Please return to:

National Commission on ...
... of ... ...
1717 K St ..., N.W.
Suite 30?
Washington, D.C.   2000?

Please check the following and reply as to you:

[✓] I shall submit written ... ... for the official
     record as soon as possible. *Time required be brief and
     informal - One ...*

[ ] I do not plan to submit written testimony.

[ ] I plan to be present at the national hearing.

[✓] I do not plan to be present.

[ ] _____

I recommend that you contact the following person(s) as a suitable class
testimony for the official record: (Name, position title, company
address, telephone number, limitation on each, etc.)

_____

_____

_____

_____

Name:

Ewen ? Register

Real Estate Broker

Register Realty P.O. Box 3302

Montgomery ala 36?? ?

_205 - 2?9 - 8951_

BARREN RIVER REGIONAL LIBRARY SYSTEM
HEADQUARTERS OFFICE

Region 4a
Member Counties

Region 4b
Member Counties

LOGAN COUNTY PUBLIC LIBRARY
20L West Sixth Street
Russellville, Kentucky 42276
Telephone 502-726-9889

Allen
Butler
Edmonson
Logan
Simpson
Warren

Barren
Hart
Metcalfe
Monroe

January 23, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries
    and Information Science
1717 K Street, N.W.
Suite 601
Washington, D.C. 20036

Dear Mr. Burkhardt:

Thank you for contacting me for statements relating to goals and priorities
for national planning for library services.

We will briefly speak to some of the needs and conditions that exist, as my
associate and I see them, in this ten-county region in south-central Kentucky.

I. Users

The aged -- Need more large print books, usually of light content; a delivery
service that is unhurried and caring; opportunities for fellowship with one another.

Uneducated adults -- High interest, low vocabulary literature; self-teaching
materials for learning to read or improving reading skills.

Business men and executives -- Resources relative to decision making.

Average citizen -- Highest priority should be given to his wants and needs
as experienced in everyday living.

II. Adequacies and Deficiencies of Current Library and Information Services

Communication network -- Available to all counties participating in the
Regional Program, it enables requests to be forwarded at the speed of a telephone
call.

Reference ability -- Local librarians frequently lack the ability or training
to find answers to questions, even though resource materials are available. Low
budgets prevent the hiring of qualified people in many instances.

Central information center -- Lack of physical space places a tragic limit on
the size of the collection at the State Library to which requests are referred.

III. Patterns of Organization

Regional cooperation -- Inter-county cooperation is very good for loan of books and materials. Much work is yet to be done on union catalogs and other necessary mechanics to make possible increased cooperation in this and other areas. It is our feeling the specialists in various fields of library service who could work closely with counties would benefit our program. Experts in children's programs, reference, publicity and public relations, book selection, cataloging, etc., could contribute their knowledge and help where needed. Work needs to be done on strengthening one county's collection in literature, another in history, etc., instead of duplicate buying of books less frequently used. It will be a long time before there is a pooling of local money to be administered on a regional basis.

Needed are true library regions--not multi-county federations. With an established library region, the regional director could maximize use of money, staff, and resources. Expensive duplication would be minimized, experts in one library could be called on to perform throughout the region in his area of expertise, and overall administration of library services would be streamlined.

At present, there is no true central administration. Counties only cooperate with programs if they wish. To maximize service for the funds expended, there must obviously be a central administration.

IV. Legal and Financial Support for Libraries

Local income is below the level necessary for adequate service in most counties. State and federal aid are absolutely necessary to maintain the present program of service. The federal budget cut for L.S.C.A. is being felt. Library boards have not been able to secure their fair share of Revenue Sharing funds--they do not speak as loudly as other agencies. More money does not solve all problems, but you must have it to buy and process new books, pay salaries, and maintain library facilities.

V. Technology

Advanced technology can be a handicap. Careful evaluation of advantages should be made before going overboard. Your attitude of caution is a good one. Too often, libraries automate without understanding the implications of automation, entangle their processes, and scrap the automation. Then they blame technology, and being disappointed once, librarians resist change more strongly than before.

VI. Human Resources

The most important factor in improving libraries is to improve the quality and quantity of manpower. Most librarians would readily admit to their need for applicable education and additional staff members to make possible better and expanded services. However, there will continue to be poorly trained and inadequate personnel as long as libraries continue to receive such low budgets. No one can be expected to train himself to work for less money than a factory worker receives.

3

A national library is needed in the United States that is responsible in part to every library in the nation. Ther. libraries would have a source to rely on for help in every area, especially processing and reference.

The Library of Congress is not fulfilling this role. This is no reflection o the library, because L.C. is responsible to Congress, not American libraries. All services performed by L.C. for libraries are of its own volition.

We hope that these comments are of some value to you. Please contact us if we can be of further assistance in your planning.

Very truly yours,

Evelyn B. Richardson

(Mrs.) Evelyn B. Richardson
Regional Librarian

Joe B. Forsee

Joe B. Forsee
Associate Regional Librarian

Mrs. Davy-Jo S. Ridge
Asst. Director of Libraries
    for Reference Services
The University of South Carolina
Columbia, S.C. 29208

Testimony for NCLIS meeting in Atlanta, March 7, 1973

In my work in the library field for the past 20 years, I have served in public service capacities equally in public and university libraries. Therefore, I feel especially qualified to point out certain user problems which I have encountered.

The greatest universal need which should be met is that of the pre-college age student. Today's student is required in many cases to seek information above the level of the school library. He therefore, in an effort to secure materials required seeks service from the public or university library. Many public libraries valiantly try to meet the needs of students as do a limited number of college libraries. However, one of the results of hordes of students demanding service in public libraries has been that the adult reading public, which has no other library facility available, has been discouraged from using its public libraries.

For years public libraries have taken the brunt of unrealistic demands placed on students to do sophisticated research projects. The pressure on a student, particulary in large metropolitan areas, to have more periodical illustrations or pictures and more citations in his bibliography than any one else so that he will be graded high and therefore get accepted at the college of his choice has resulted in wholesale mutilation and theft of valuable resources in the public library. Most public libraries have limited book budgets and can not afford to replace mutilated and stolen items without denying the public new resources needed in the collection

Since public libraries have no authority over student users, serious disciplinary problems arises when large number of students from various schools cougregate in and around the building. This is particularly true of evening hours. Resources and facilities are deliberately vandalized. Ingenuous ways are develope to destroy or heavily demaged books, microforms, audo-visual materials, microform readers, and furniture. Those public librarians who have survived the years since Sputnik deserve national recognition for patience and bravery on the book front.

Academic libraries have also suffered similar problems to a lesser degree. Since academic libraries operate with more restricted policies and maintain a much tighter control on patrons who use the library their problems are not as severe. It should be kept in mind that academic library collections are built and maintained to support

specific curriculum and scholarly research needs. The demands made on academic libraries by the scholarly community today are greater than ever before. As any experienced academic librarian can testify, service to pre-college age patrons just does not mix well with service to the academic patron. The needs are not the same and can not be met with the same methods. It is unrealistic to anticipate an open-door policy on the part of academic libraries.

This discussion could be even more lengthy, but the problem should be evident at this point: public and academic libraries are being called upon to serve the needs of the school age population which is unable to find sufficient material in the libraries established to serve them.

The populist trend in librarianship at present is an open-door policy for all libraries. Those who espouse this policy are largely from the school and public library fields. Few sensible academic librarians, particularly of the large university libraries, advocate an open-door policy. The effect on the academic community would be disastrous. Fine research collections would suffer an inroad of misuse and destruction. The ability to have research materials on quick recall when a need arises will be weakened should the general public have free run of the academic book collection. As an academic librarian, I strongly opposed this popular solution to the problem; however, if public and academic libraries are required to meet the needs of the pre-college age population, then they must be awarded generous funds to buy materials, furnish staff, and build proper facilities. Should this solution be sought it should not be finalized until a favorable consensus of opinion is secured from academic libraries of all sizes throughout the nation.

The obvious solution is one which requires expenditures of large sums of money to acquire stronger and more scholarly book collections in high school libraries and to build school library buildings with the capacity to serve the whole student population during and after school day hours. The school library has as much responsibility to serve the advanced student as it does to serve the average or disadvantaged student. Book collections in school libraries have too long been keyed to the average and below average student.

Although the expenditure of funds would be great, the results would be worth it, Not only would the more scholarly needs of students be met, but also the average student would be exposed to material which might excite him to better apply himself. The academic library could continue on its well defined course of properly serving the college community and the public library could spend funds and energy in better serving the disadvantaged, senior citizens, urban dwellers, and other group which sorely need attention.

The second problem which the Commission needs to give attention to is the increasing need for cooperative interlibrary loan service between libraries. The ALA Interlibrary Loan Code plainly states regulations to be followed in processing loans and these regulations are adhered to by most libraries. The increasing problem of interlibrary loan, however, is the expense involved, particulary for the lending library. More and more libraries are debating charging a cost fee per item to lend materials to scholars. Some of the finest research collections in the nation simply do not lend materials due to the large number of request they would receive. The New York Public Library is an example. Many large libraries such as Harvard borrow very little, but lend a fantastic number of items to libraries throughout the nation. Of course, this is due to their extensive collections. As more and more photoduplicated catalogs and computer network become a part of the academic library field, the demand for research libraries to lend materials will be greater. The expense has to be bourne by someone, but it seems unfair for the accommodating library to be the party who pays the bill. On the other hand, many serious scholars simply can not afford to borrow needed material if large fees are imposed. This is particularly true of graduate students and neophte faculty. Although this problem does not affect all types of libraries, it is a universal problem for academic and large public libraries.

The solution to this dilemma will be difficult to attain. Possibly libraries should be more restrictive in what they lend and in what they borrow. If a fee must be charged, it should be a minimal set amount which will be the same for all libraries. It maybe feasible for the federal government to allocate funds to those libraries who lend over a certain number of items per year to cover the expense of meeting the needs of scholars throughout the country.

SOUTHERN ASSOCIATION OF COLLEGES AND SCHOOLS

795 Peachtree Street · Atlanta, Georgia 30308

Phone 875-8011 Area Code 404

January 19, 1973

Mr. Frederick H. Burkhardt
Chairman
National Commission on Libraries and
Information Science
Suite 601 - 1717 K Street, N. W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

Thank you for your invitation to submit a statement prior to the
hearing in Atlanta on March 7 on goals and priorities for national
planning in the area of libraries and information science. I am
glad to make the following observations.

   1.   In my opinion we need a carefully designed plan for the
delivery of vast amounts and variety of information to citizens
and to create new opportunities for learning.

   2.   We should aim toward becoming a nation which is a total
learning society. The concept of continuing education should be
pursued with total commitment, in the belief that problems are
soluable in a community where nearly everybody is engaged in some
kind of formal or planned learning experience throughout life.

   3.   Learning opportunities and the communication of knowledge
should utilize maximally existing institutions and systems of edu-
cation (schools, libraries, museums, colleges, television, radio,
etc.). But these institutions and systems are in need of modifi-
cation, supplementation, and coordination. Too often library
planning for a community is not well geared with the other educational
resources, and vice versa. Moreover, librarians and educators are
not cooperating to the degree needed by society.

   4.   Services need to be unlocked, dispersed to where people are.
This means store-front libraries, bookmobiles, computer print-outs
to supplement books, etc.

   5.   I would like to see a powerful thrust toward the encourage-
ment of every young child to acquire and enjoy his or her own
"library."

6.   Libraries and information services need to be vastly more
oriented toward vocational and avocational needs and interests.
I do not believe "career education" is a passing fad. It is the
vehicle for arousing a love for learning which can be capitalized
upon as a means toward broader liberal learning.

7.   Learning resources should be decentralized also to
factories and offices so that employers support and facilitate
the dissemination of information.

8.   New kinds of neighborhood centers that combine a large
number of human welfare services are needed. Libraries and learning
laboratories can be established in conjunction with health, legal
service, welfare programs, etc. in new patterns.

I hope these few ideas will be of use to the National Commission
on Libraries and Information Science.

Sincerely,

Felix C. Robb
Director

Augusta College

2500 WALTON WAY
AUGUSTA, GEORGIA 30904

OFFICE OF THE LIBRARIAN   January 25, 1973

Mr. Frederick Burkhardt, Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C.   20036

Dear Mr. Burkhardt:

One of the most pressing problems is the need for more cooperation among the various types of libraries. Often there is an overlap of services, thus preventing full service to all concerned. One of the most obvious examples of this is the failure to utilize the libraries of public schools to the fullest extent and yet, placing what is often a burden on the public libraries. There should be some solution to this problem.

In areas where the school libraries and public libraries are located in close proximity, increased hours of service and greater resources could be made available to students and general public alike by the merger of these two separate agencies. The problem which has developed in this area can be attributed to the fact that most school libraries close at the end of the last class in the afternoon. This is at the time when the most students could make the greatest use of its resources.

Legislation calling for merger of various types of libraries could save the taxpayer money and increase hours of service and resources to all concerned.

Sincerely,

Ray Rowland
Librarian

RR/mc
Encl.

Georgia Department of Human Resources

RICHARD M. HARDEN
Commissioner
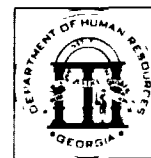
T. M. JIM PARHAM
Deputy Commissioner

22   January   1973

Mr. Frederick H. Burkhardt
Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street, N.W.
Washington, D.C.   20036

Dear Mr. Burkhardt:

I would like to thank you for inviting me to submit written testimony
for the Southeast regional hearing on 7 March 1973.

I am not completely aware of what I could tell you that would be of
interest to you, but I will try my best.

The library of which I was in charge of was a specialty library on all
types of rehabilitation. I began this endeavor because so many people
had requested information from our research unit and we had no feasible
way of getting publications for them. At this time, I began to request
rehabilitation information from around the country and throughout our
state. I began to categorize and catalog these books by a classification
system developed by the Oregon, Division of Vocational Rehabilitation.

We had no funding for any of the materials which we received, so we
relied on free material and material given to us by others. Many of
the publications which are entered in the library are grants and research
reports. The library contains over 2,500 publications.

In order to let people know the information which was available, we sent
out library reports on a monthly basis. We received about 20 requests
a month, not including the people who came directly to the library.

Our library was used mainly by counselors and students of the University
who were interested in writing a thesis on counseling.

After the library was in good working order, I decided that there must
be a better way for people to find out about our publications and what
material is available to them. I decided to program the entire library

47 TRINITY AVENUE, ATLANTA, GEORGIA 30334

system, thereby making the library card files obsolete. I had cards key-punched giving the title of the book, the author's name (or names), the call numbers and also I made up a list of subject codes and these codes were entered on the cards. We then took all these keypunched cards and had a printout made (one by subject codes and one alphabetically by title). This made it possible for someone who was interested in one specific subject to know all the materials which were available on the subject he chose.

For example, if you had a book entitled <u>Deaf-Blind Children</u>, you would have three subject codes under which this book would be found. It would be similar to looking into the card file under any of these subjects, but much less time consuming. We had these printouts Xeroxed down to letter size and sent them out to all interested personnel. We received quite a few request and we were really pleased with the reaction.

At the time I began the work in the library, I was a secretary, and my background did not include but one course in college of library science. I do not have a degree of any type, and I truly believe that in order to work in a library, a degree of Library Science is not compulsory. but an interest in what you are trying to accomplish is a necessity.

I hope that this information is helpful to your work, should you require my presence at the hearing, I would be happy to appear. Again thank you for requesting by testimony.

Sincerely,

(Mrs.) Sue Rutter
Personnel Assistant
Department of Human Resources
Division of Personnel
Room 521-S
Phone - 656-4422

January 26, 1973
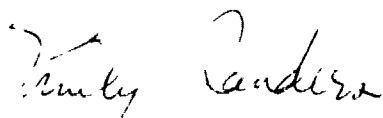
The American public library is eminently the institution which
is "of the people, by the people, for the people".

Traditionally, and properly, supported by the public treasury,
the public library is for all who are interested in books and other
sources of information and inspiration.

The American public library welcomes the pre-kindergarten cnild,
the grade schooler, the young adult, the older adult, the retired
man and woman. It serves alike the gifted, the handicapped; the
rich, the poor; the pianist, the policeman. It serves those who
seek to learn; it serves those who read for pleasure.

Governed by public bodies and with private citizens who represent
the entire community giving their time and talent as library board
members, the American public library is a truly democratic institution.

In recent years those who use the American public library have
benefit ed from federal, state and local funding, and from a uniquely
successful combination of imaginative federal guidance, and wise
well-planned state and local administration and delivery of service

Emily Sanders
Director

ES:l

TESTIMONY REGARDING GOALS AND PRIORITIES SUBMITTED TO THE
NATIONAL COMMISSION ON LIBRARIES AND INFORMATION SCIENCE

I. Users

Students and faculty in four year plus institutions of higher education
need library communication centers which provide them with fast, convenient,
economical access to all communication and informational materials
(regardless of format and corresponding equipment) to the same extent that
junior college students need learning resource center libraries and public
school children grades 1-12 need comprehensive media centers.

In higher academic circles, however, there seems to be a lack of
understanding regarding the tremendous and increasing impact modern
technology has on the teaching/learning situation as it relates to
practically all types of learning resources from the book to the computer.
The time is past when institutions of higher learning can easily ignore
cost, service and other important factors related to acquiring, processing,
and utilizing resources for teaching/learning. It is a matter of serious
national concern if we are to plan wisely for the future.

II. Adequacies and Deficiencies of Current Library and Information Services

III. Patterns of Organization

IV. Legal and Financial Support for Libraries

V. Technology

Because all possible steps should be taken to encourage national and
regional planners, college and university administrators and librarians to
embrace the concept of combined traditional library and newer educational
media programs, we believe that creative library programs of this type (in

varying stages of development at Troy State University) should be brought
to the Commission's attention.

The Troy State University Library has been housed for about two years
in its new $2,000,000 building. The attractive building and its programs
are designed to secure the greatest educational effectiveness at the least
cost, and to provide flexibility for future developments in information
science. newer media, and cooperative library networks.

The Troy State University Library merges all traditional library
materials, functions, and services with modern technology to provide those
educational items normally used by more than one division of the University.
This service provides access, through one card catalog, to collections of
books, periodicals, films, auditory materials, micromaterials, and
graphics. Bibliographical resources are brought together for efficient
public and staff use. Extensive audio-visual, graphic, photographic,
television, and related services furnish needed support for instructional
programs. Through its research and publishing operations, the Library
also provides the members of the University community with opportunities
to produce creative and scholarly work as well as excellent instructional
materials. Various high-quality formats of information are available to
users for study and research at the time and place most convenient to
them. As a result of such services, the faculty and the students can
achieve their objectives more effectively, and the learning process can
become interesting, relevant, and enjoyable.

Within the Educational Resources Center are sources of information,
the technological means for presenting information in many forms, and the
professional and technical personnel to assist in combining these resources
to achieve the instructor's educational aims.

VI. Human Resources

The facilities, expertise, and professional leadership for an educational resources program of excellence are present at Troy State University now, however, full implementation awaits adequate funds and staff. Two major hindrances to staff effectiveness are lack of sufficient funds and time for attending important professional and technical meetings, workshops, demonstrations, and exhibits; also, there are insufficient opportunities for personal development through part-time course attendance.

The Library staff must work effectively as a team for the identification, acquisition, preparation, and utilization of the ever-increasing variety of learning materials and corresponding equipment. This effort would be greatly enhanced if the opportunities for staff development were increased. This development cannot be accomplished by reading alone; the staff must also see procedures carried out, learn how new devices are used, and discuss theoretical and practical concepts of library methodology.

General Summary of Recommendations for Services and Facilities for Academic Libraries

1. That, for reasons of accessibility, utilization, economy, biblio-graphic control and management:

    a. New and developing academic library communication and informa-tional services, facilities and programs be designed and funded as one service unit, without necessarily restricting this unit to one physical location.

    b. Where feasible, established institutions (with separate physical facilities and/or administrative units) be encouraged to develop centralized library administration through adoption of appropriate policies and funding formulas.

2. That Library-Communications budgets reflect the campus-wide instructional needs for all print and non-print materials and corresponding electronic equipment and systems normally used for the teaching/learning process by more than one discipline. Gener-ally, these include:

    (1) Commercially prepared materials: books, journals, microforms (microfiche, microfilm, microcards), pamphlets, government documents, motion pictures, filmstrips, slides, transparencies, art reproduc-tions, charts, posters, discs, audio and video tape recordings, programmed learning materials, etc.

> (2) Locally prepared material: those involving graphics,
> photography, cinematography, recording, or other such
> processes.
>
> (3) Corresponding equipment/systems: computers, audio-visual,
> television and other carriers of the electronic signal
> which (for teaching/learning purposes) provide the means
> to store, retrieve, reproduce, and transmit information.

3. That the above items or systems (purchased with institutional or
   other funds) be channeled through and made accessible by a well-
   managed, systematic campus-wide Library-Communications program.

4. That services, functions, collections, personnel, and facilities
   be systematically and regularly evaluated and upgraded.

5. That professional and technical instruction in the utilization of
   resources and equipment be provided to individuals and groups
   (when, where and to the degree needed) through workshops, seminars,
   self-learning laboratories, etc., and through printed, programmed,
   audio, video or other suitable means.

6. That the library director (with the assistance of staff, faculty,
   and students) coordinate the planning for new or remodeled
   library construction, and that he serve as a permanent consultant
   for other new or remodeled campus structures in so far as they
   relate to communications media, equipment and electronic systems.

7. That all planning for all Library-Communications services, materials,
   equipment and facilities be coordinated by, and channeled through
   the director (coordinator) of library/informational services; and
   that information guidelines be obtained from the pertinent litera-
   ture of the American Library Association, Educational Facilities

laboratories, U.S. Office of Education, the American Institute of
architects, pertinent trade associations and other similar agencies.

8. That, for the betterment of teaching and learning, new buildings
    be designed (space, arrangements, construction, etc.) to utilize
    present and future technological and communications media to their
    fullest advantage.

9. That provision be made to supply individuals and groups with
    various information through campus-wide electronic transmission-
    receiving systems.

10. That a wide variety of individual learning and study situations be
    provided.

11. That flexibility of internal arrangement be a prime objective with
    particular attention given to spacial/functional relationships of
    great importance to the learner and the staff.

12. That state and federal building regulations be taken into account,
    d that HEW guidelines concerning ramps, door widths, rest room
    facilities, etc., for handicapped users be followed.

13. That long-range planning provide for growth during the next ten
    years.

14. That new (and remodeled) buildings be climate/noise-controlled,
    properly lighted, comfortable, and beautifully and functionally
    designed and furnished so that utilization becomes a daily
    aesthetic experience for all.

15. That, where feasible and appropriate, full advantage be taken
    of cooperative efforts in reference, exchange of resources, shared
    technical processes, etc.

16. That, in various cognate subjects, the university library be pro-
vided professional library information specialists as outlined
by the Director.

17. That where feasible and appropriate, the library share with other
local libraries the responsibility of providing for larger
community needs beyond the immediate needs of the institution.

18. That, as recommended by the Director, sufficient personnel be
included in the Library-Communications budget in order that the
following may be accomplished without disruption of schedules or
services:

   a. Maintenance of effective relationships with the students,
   faculty, and the instructional program.

   b. Work with current and future cooperative efforts between
   all types of libraries including academic, special, public,
   school, etc.

   c. Continuous professional development, training and re-
   training of personnel through:

      1. Participation in professional organizations at the
      local, state, regional, and national levels.

      2. Study at workshops, institutes, seminars, conferences,
      visitations, etc.

      3. Other .

   d. Meshing of new technology with traditional means of
   handling information.

Miss Ethel Sanders
Director of Reference and Special Services
Educational Resources Center
Troy State University
Troy, Alabama   36081

JACK P. NIX
State Superintendent of Schools

RUSSELL S. CLARK
Assistant State Superintendent

Carl R. Sandstedt
Administrator/Consultant
Ga. Library f/t Blind
    and Physically Handicapped
1050 Murphy Ave., SW
Atlanta, GA 30310

January 26, 1973

National Commission on Libraries
    and Information Science
Frederick H. Burkhardt, Chairman
Suite 601
1717 K Street, N.W.
Washington, DC 20036

Gentlemen:

For the past eight months, I have been the administrator of the

Georgia Library for the Blind and Physically Handicapped, I shall

limit my comments to this particular area.

Libraries for the blind and handicapped are strange creatures,

a sort of mixture of conventional library and mail order house. In

the period of my association with the Georgia library, we have given

much attention to the actual streamlining of our actual operations.

First, because of the necessity to offset staff shortages, and

second because this type of flow-chart planning seems to produce

very real results in an operation such as ours where we have the

ability to increase our own circulation simply by sending our patrons

more books.

This does not, however, help the user of our service By streamlining our internal operations, we can give the reader more and more books, and our circulation, and most of the other measurements used to show library activity will increase. This does not, however, give us any kind of qualitative measurement of our effectiveness. Is the patron reading what we send him? Is he getting as much as he should from what he reads? We really have not developed a good way to get effective feedback from most of our clientele. We have a certain amount of people who will keep in constant contact with us, but many more are just names on reader record cards, who will after an initial order of books, or a very limited length of service, simply drop from sight.

To better keep up with our patrons, we are in the process of developing several concepts:

A. SUB REGIONAL LIBRARIES were slow in getting to Georgia, but two are now in the preliminary planning phase. I feel that by having direct contact with his local public library, the patron will feel closer to his community and its services, and less like a special ward of the state. This will also help with our acute shortage of librarians for reader's advisory work at our central location.

B. In the past year, there have been a couple of important advances in the area of VOLUNTEER SERVICES. We've started a taping program at the Atlanta Federal Penitentiary and the Atlanta Legal Secretaries Assn. is doing the "Advance Sheets" of Georgia court decisions for the blind lawyers in the state. Our next big area of volunteer activity should be personal contact with the patron. Savannah Public Library, in cooperation with the local Lions Club, contacts every new reader.   We would like to expand

this into a statewide activity. We have made many initial contacts with public library systems around the state, but feel volunteers would be a necessity as far as a real on-going contact program with our patrons around the state.

C. Improved INTERNAL OPERATIONS, despite my first warning can be a definite aid to adequate reader service. Our present form of recording the list of books read or requested makes rapid, accurate reader's guidance impossible. We are in the process of streamlining these records to the point that more time can be spent actually working with the reader and less time will be spent on completely clerical operations. It seems to me that technological advancements would be easier to implement in a service such as ours, as compared to the average public library. On the other hand, I have a feeling that libraries for the blind spend a great deal of time copying each other, when they should spend at least some time looking at other operations, that from a standpoint of shipping and receiving materials, would be, at least slightly, similar.

Sincerely,

Gretchen Knief Schenk

Robert W. Scott
Route I
Haw River, N. C. 27258

February 15, 1973

The Honorable Frederick H. Burkhardt
Chairman, National Commission on
Libraries and Information Science
1717 K Street, N.W. - Suite 601
Washington, D. C.   20036

Dear Sir:

It seems that when it comes to working for better libraries,
Phil Ogilvie cannot say "No" or accept "No" for an answer from
those whose assistance in this cause he solicits. He under-
stands the reasons I cannot be in Atlanta on March 7, but he
doesn't think that excuses me from a written statement, and I
agree with him. I am a convinced advocate of better libraries
of all kinds and a frequent user of libraries. As a result,
I am pleased to offer a copy of an address I made two years
ago as a statement of some important library goals to which I
believe we should all be dedicated.

I wish to add that while I was Governor of North Carolina I was
a strong advocate of the concept of Revenue Sharing. I was
pleased to see libraries listed among the priorities of the
General Revenue Sharing Act. It seems, however, that most
Revenue Sharing funds are going into much needed capital
improvements, including very necessary and expensive water and
waste disposal systems, and this prompts me to offer another
suggestion for your consideration.

We cannot afford to let our libraries languish in neglect and
lose their service capabilities for lack of adequate financial
support. I would hope, therefore, that in any Special Revenue
Sharing Act having to do with Education, 12 to 15 percent of the
funding would be specifically earmarked for improvement of library
services. I feel these funds should be distributed 1/3 for
elementary and secondary school library services, 1/3 for academic
(including community college and technical or vocational institute
library services), and 1/3 for public library services which do
in fact supplement all other types of libraries, as well as support
and enrich education at all levels.
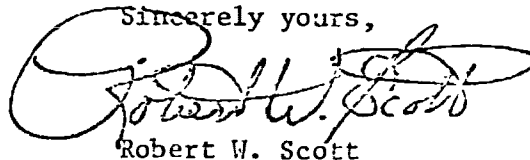
The Honorable Frederick H. Burkhardt
Page 2
February 15, 1973

It is also my thinking that these funds might well be distributed
in whole or in part by State Library Agencies because they are
concerned with total library development and are already set up
to render such service because of their responsibilities to the now
terminated Library Services and Construction Act.

I hope that these comments will prove useful for your purposes.

Good wishes for every success in your important deliberations and
with your recommendations.

Sincerely yours,

Robert W. Scott

cc: Mr. Philip S. Ogilvie
    Mr. Charles H. Stevens

ADDRESS BY GOVERNOR BOB SCOTT

Luncheon Meeting of North Carolinians for Better Libraries
Sir Walter Hotel, Raleigh, North Carolina

November 19, 1970

It is a special privilege and an occasion of gratitude today to be in the company of fellow Tar Heels who have played and continue to play a major role in helping me achieve an important goal of my administration. In fact, I should thank you for helping to make "better libraries" a special goal of my administration.

Being a library user, just as you and many others a e, it has always seemed to me the natural and logical thing to turn to a library to refresh my knowledge of things past, or to improve my understanding of the present, or to seek direction for the future.

In other words I have taken libraries pretty much for granted, and it has rarely occurred to me to wonder what my world would be like without libraries.

Nor have I speculated in depth on ways to improve them. North Carolinians for Better Libraries helped me zero in on these things, and I am grateful.

When your organization came into existence about four and a half years ago, Phil Ogilvie was the new State Librarian. And he was certainly awed, if not a bit shaken, by the enormity of the responsibilities he had accepted.

Even so, as he made the rounds of North Carolina officialdom, trying to identify the real friends of libraries, he spoke of the future with a contagious enthusiasm. You were the reason. You gave him confidence that I shared then and share now. You have measured up to the confidence both of us have had in you.

As I see it, your record of achievement in four and a half years is outstanding.

Your people in each of North Carolina's 100 counties persuaded the 1967 General Assembly to establish the Legislative Commission to Study Library Support.

That commission composed of Senators Brumby and MacLean, Representatives Phillips and Strickland, and Mr. David Stick, did its job extraordinarily well and reported back to the 1969 General Assembly with some specific and reasonable recommendations in which I concurred.

As a matter of fact, in October of 1968, I issued a statement calling for more State aid to county and regional public libraries and for increased appropriations to the State Library to insure its strength in coping with the library challenges of the Seventies.

About public libraries, I said specifically that ". . . the State should gradually assume equal responsibility, with local governments, for public library support," and that this goal ". . . should be accomplished over a period of several years."

You said the same things to the members of the 1969 General Assembly, and they responded generously. They increased State aid to county and regional public libraries by a half million dollars in the first year of this biennium and by $1 million in the second year now in progress.

The legislators also doubled the annual book budget of the State Library so it could build a realistic back-up collection of material, to supplement local library resources.

In addition, since North Carolinians for Better Libraries was organized, local support of public libraries has increased by nearly $2 million, and you deserve a   of the credit for that.

These important steps have been in the right direction, and it is to be hoped that the   ,71 General Assembly will make additional significant steps possible.

There is still the need to increase State financial aid to county and regional public libraries. There is still the need to strengthen the State Library.

When you talk to your legislators about the financial assistance your local public libraries need, I hope you will impress upon them that the State Library coordinates cooperation among all types of libraries - public, academic and special.

4

Tell them the State Library has developed and is employing a communications and service network that will make it possible for any North Carolinian anywhere to get fast access to whatever library resources in any library that he may need. This network is known as the North Carolina Interlibrary Services Network, and it deserves support.

I am sure you are aware that during the past two years, the State Board of Education, the State Board of Higher Education, the North Carolina Library Association, and the State Library have co-sponsored an important study of the possibilities for cooperation among all types of libraries - school, college and university, special, and public.

Three distinguished librarians - the Assistant Commissioner of Education for Libraries in the State of New York, the State Librarian of New Jersey, and the Librarian of the University of Delaware - studied our needs for interlibrary cooperation. These specialists talked with librarians and citizens all across the State.

Then, they recommended further development of the information and resource-sharing network, which was begun by the State Library in cooperation with the Triangle university libraries in February, 1966. This network now consists of a rapid telephone and teletype communication system, which ties together the public and major academic and special libraries of North Carolina.

The next step is for our junior colleges, community colleges, and technical institutes, and school libraries to contribute to and benefit from this system in which each library shares its strengths with all others.

When that step is achieved, progress will not be delayed in our State for lack of information. A man with an outdated skill will be able to identify and develop another skill. A high school drop-out can find his way to a second chance.

In fact, any North Carolinian, be he business executive or laborer, doctor, lawyer, or Indian Chief, housewife, student, or Governor, will be able to obtain quickly the information he needs. This is, in truth, a basic key to "better libraries."

I urge you to make this network a major concern and to promote it with the same enthusiasm you have demonstrated in urging better support of public libraries. You are people of influence, and all of us are people in need of better libraries.

Thank you for what you have done and for what I know you will do.

THE FLORIDA STATE UNIVERSITY TALLAHASSEE 32306

Re your 2/12/73

Robert Manning Strozier Library

(Room 304 Phone ( ) 599-3148)

... ... senior ... ... research, chairman
national committee on libraries and instructional materials
... ... Inst ...
institution, ...

Dear Mr. Chairman:

... documentation ... ... to you one of
... ... collection.

... problems and opportunities for
... K... ...O... I... CTI ...
... it ... me to put aside the manuscript for my
... work and submit my written "testimony."

... you are various "complaisant" ... ...
I ... you ... your assignment will be at times very arduous and
from time out of ... of "telling it like it is."

Nevertheless, I here and ... ... "expert" on
the form you supplied.

Sincerely,

Louis Shores

Louis Shores
Dean/Professor EMERITUS
Editor in Chief, <u>Collier's Encyclopedia</u>

"......D.0..." for the ational Commission on Librarian and ....
.. .. (?) ...... (?)

A... .....

1.(?) SELF-EDUCATIO to expound librarians and the potential to
(our total of man's communication possibilities, as I defined
the term in ......) equipment for International Library coop

respectfully request Commission to look particularly at

  a. Library-College idea and movement
  b. U.S. University without Walls
  c. UK Open University
  d. Dallas Public Library I&R program (and other public lib $.
  e. K-14 media center support for independent study
  f. Pre-school running reading readiness from 18 months on on
2. Library EDUCATIO pre-school through Graduate School
     from the re-oriented SELF-EDUCATIO approach

     a Pre-K through 14. How poor we prepare users for SELF-EDUCA-
        TIO (Note what high schools and community junior colle ets.

     b. Graduate School (note what Florida State did with
           its 500 course (see John Clemons' ACRL article)
     c. Teacher education (how to teach with books)

       GOAL: the more sophisticated library user for the
         strengthening of our national mind, world mind. (Let's
         prove can Library reform society more effectively
         in the Seventies than the "street walkers" did in the 60's.

AREA VII HUMAN RESOURCES

     1. Articulation of Media Practitioners' efforts

        a. LI-RARIANS(professional, paraprofessional,clerical) with
        b. AUDIOVISUALISTS (media generalists,specialists, et al)
        c. INFORMATION SCIENTISTS (especially with traditional
             Reference librarianship)
        5. ARCHIVISTS, bibliographers, bibliophiles, et al

     2. Articulations of the above categories' educations,
        at various levels into state, regional, and national
        plans for library education (as a member of the ALA
        Commission-we tried) but look at our aborted state
        plan in Florida, under the Board of Regents, our
        unified certification for librarians and audiovisualists,
        and our Information Science efforts at FSU.)

perhaps VII (my ax to grind) LIBRARY HISTORY (as the founder
            and editor of the first journal devoted to)

            DONATED LIBRARY ANNOTATION:
                              to
            Private Libraries given/public and private
librarier can be greatly enhanced if the donor can relate his
purpose in collecting(before he passes on).

[...] ... for:

[...] [...]
[...] [...]
[...] [...]
[...] [...]
[...] D.C. [...]

[...] check the following, as they apply to you:

[V] I shall submit written testimony for the official
record as soon as possible.

[ ] I do not plan to submit written testimony.

[ ] I plan to be present at the regional hearing.

[V] I do not plan to be present.

[ ] _____

I recommend that you contact the following person(s) to obtain written
testimony for the official record: (Name, position or title, complete
address, telephone number, include area code, please)

DR. HOWARD Clayton, Editor _Learning Today_

Library-College Associates, Inc.

University of Oklahoma, School of Library Science

Norman, Okla.

Position or Title: Dean/Professor Emeritus

Affil.: FLORIDA STATE UNIVERSITY

[...]: Tallahassee, 32306

Telephone (Off.) (904) Univers'. 644-3132

Home 385-1270

over

Perhaps the most effective and economical way is through
<u>ORAL HISTORY</u> (or my Lake Arrowhead augmentation
of <u>Video History</u> using the video camera instead of or
and the tape recorder)

To illustrate I am beginning with the

LIBRARY OF ( ) **LOUIS SHORES**

which I have willed to the Strozier Library, FSU.
x and which contains some 10,000 print volumes and 22,000
papers, discs, tapes, memorabilia and other formats of the
generic book relating to my 15 professional crusades
(Basic Reference, Encyclopedics, Library-College, Audiovisualism,
etc. librarianship, Library History, etc.)

I hope to prototype a model for
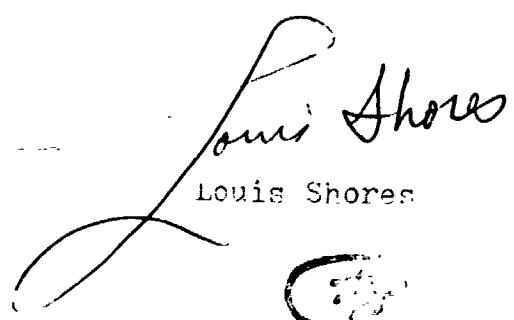
<u>Donated Library Annotation</u>

(the overview volume is titled

<u>A librarian's Library</u>

Remembering how we were swamped on our Commission
I could readily understand if this Testimony attains
file status.

Sincere best wishes.

Louis Shores

"... History Beequeathed to 1999"

A couple of years ago, when the violent demonstrations were at their height some maintained that ... which made a speech in America and predicted a trend toward a more "repressive" society in the United States. ... Given the choice between anarchy (which many of the young people ... and no "law and order" ... and ... the American people would ... repression" ... distinguished law and order said, ... agreed.

Now a Florida State University professor has written a book demonstrating ... and to 1999 in a story by ... tells ... the United States and about the country itself.

... of the activist political actions in the U.S."

This reaction, Dr. Shores predicts, will be led by a liberal U.S. president who, preservative force, could ... provide ... order in a chaotic ... chaos the world ...

The remarkable plot of the book is ... told ... the ... and the activist ... American ... which are ... merchandise in G.S.

The book seeks to speak from the "third position," which expresses a partial philosophy between the "status quo" and the "activist protest."

Philosophically, Dr. Shores is a liberal, says he is watching both ... interests, but he tells the old moderates, or the "groupies" as he calls them, are "betraying liberalism."

"No liberal would be caught dead with this bunch," he says.

Dr. Shores feels a reaction to the radicals of the last decade is setting in and says is "I hope it is and return to the virtues of the past."

Of the possibilities in my own, the ... of the moderate no one has hope as I could as "By percent ... would ... a country because the radicals was an ugly one."

The surprisingly strong support Alabama Governor George Wallace has been receiving in the presidential primaries, on North and South, ... be seen as evidence many ... would are willing to entrust a ... to a man who is prepared to use forceful tactics to bring "law and order" back to the country. He may not agree, but said Wallace ... Perhaps the ... of the ... future.

Especially appreciate your efforts to
reconcile traditional reference and
current Information Service,
Best wishes Louis Shores

To: National Commission on Libraries and Information Science.

From: Mrs. Betty B. Simms, Chemetron Corp., Catalysts Div. Librarian.

        Miss Doris J. Batliner, Chemetron Corp., Chemicals Group Librarian.
        P.O. Box 337, Louisville, Kentucky 40201

Subject: Statement on Goals and Priorities for National Library Planning

        Since our major interests relate to technical and industrial
subjects, we only feel qualified to speak on areas of concern to users of this
type information.   These users are typically:

                1)   Research Scientists
                2)   Technicians
                3)   Accountants
                4)   Chemical Engineers
                5)   Sales Engineers
                6)   Secretaries
                7)   Plant blue collar workmen
                8)   Electricians, carpenters and maintenance personnel.
                9)   Management personnel

        The education level varies from illiterate to the PhD level.   All of
these persons require literature and information services from our library.

        To handle this we require not only the aid of our own limited
collection, but also that of the Public, university, medical and private
libraries both local and national.   We also require the services of regional
referral and information centers.

        Since this need is continuing, we feel that we may speak authoritatively
on the adequacies and inadequacies in the services rendered and received by
these libraries and centers.

        As a general rule, the reference services provided, although
graciously, are inefficient due to a lack of: trained personnel; adequate
source material; and interest on the part of the library staff.   It seems
apparent that many of these inadequacies could be eliminated by additional
funds allocated by trained, responsible administrators to ensure the aquisition
of the best source materials and qualified personnel.   These funds, if not
forthcoming from the local community, should be made available from federal
sources by special grants

In our experience, the service of the Library of Congress has been considerably less than satisfactory. The time lag involved, the necessity for completing an involved order form before any order is considered, and the incidence of error in order fulfillment are just a few of the unfortunate aspects of this service. Perhaps the problem here is also monetary. It would seem, however, that if such an immense under-taking as functioning of the national library is to be implemented, adequate funds should be allocated immediately. If these funds are not available, we suggest that the idea of the national library be dismissed and more emphasis be placed on regional information centers. These centers might have computer-based outlet services and must have a highly trained staff. The location of these regional centers would have access to a better choice of staff members because it would decrease the necessity of relocation of persons interested in this type of operation.

One type of information which is needed greatly and seldom supplied is that related to market statistics. Certainly the main Public Library in each large city, 250,000 people +, should include a department devoted to business and economics. This department should have such tools as Predicasts, the Stanford Research Reports, etc., available to the business community.

The public library in our area is lacking in the subjects of science and technology. Fortunately, excellent university collections are available in this field. Perhaps a little cooperative buying and binding would increase these collections for all of us.

University services should be scrutinized closely before federal grants for information services are funded. The use of untrained staff may make services inefficient if not incorrect.

In conclusion, it appears that the major inadequacies could be corrected by the incorporation of ·

        a)   Funds
        b)   Trained Staff
        c)   Adequate Collections

The intelligent use of these would eliminate most of the problems which we have encountered in the past five years.

Betty P. Lemmon

[signature]

DJB:BS/wc

Mrs. Jessie C. Smith
University Librarian
Fisk University
Nashville, Tennessee   37203

S⁺ tement by
Jessie Carney Smith
University Librarian, Fisk University
to the
National Commission on Libraries and Information Science

January 24, 1973

Under provision of Public Law 91-345, the National Com-
mission on Libraries and Information Science has as its primary
responsibility planning which will provide "library and informa-
tion services adequate to meet the needs of the people of the
United States." This statement is necessarily interpreted to
include all ethnic and cultural groups who comprise the popula-
tion of the United States. In addition, it is interpreted to
include all types of libraries. Black academic libraries there-
fore take their rightful place among those libraries which are
of concern to the Commission.

No group of libraries in the United States is more under-
nourished and underfinanced than those in black academic institu-
tions. The experiences that I have had and continue to have while
serving as University Librarian at Fisk University, a black acade-
mic institution, as consultant to the Southern Association of Col-
leges and Schools (an accrediting agency for educational institu-
tions in the South), and as investigator of a survey of black aca-
demic libraries attest to these claims. While serving in these
various capacities, I have also been exposed to the effects of
underfinanced library programs as well as to the effects of the
Higher Education Act which provided some monetary relief to these

libraries. This testimony is addressed to the six areas which
the Commission has adopted as its initial goals and priorities
for study and action, yet focuses on the needs of the black
academic library in each of these areas. Basically, however,
the major problem of the black academic library is a financial
one.

I. Users. The needs of black people, whether students or
members of the community, demand special attention. Studies
repeatedly show that the majority of black students who are col-
lege-trained receive their degrees from black academic institu-
tions. They come from a variety of backgrounds, from rural to
urban communities, frequently from weak secondary schools where
library service was poor, and require library programs geared to
help them overcome deficiencies which they may bring with them.
At many black academic libraries, for example, users are unaware
of periodicals and periodical indexes when they come to college;
they are unfamiliar with routine library procedures, and they are
unable to prepare suitable library research projects.

Librarians in black academic institutions also report that
the predominantly black communities where they are housed look
toward black libraries to meet their needs. Either there are no
public libraries in these communities, or they fail, for countless
reasons, to meet the needs of users or potential users. The Com-
mission must encourage and promote programs which are designed
with a two-fold purpose: to meet the needs of black students in
the black academic institutions, and to serve members of black
communities where these institutions are located.

II.   Adequacies and Deficiencies of Current Library and Information Services.   In conducting the survey of black academic libraries, it was found that from their inception to the present time, black academic libraries, on the whole, continuously maintain weak and inadequate collections.   While the causes of these inadequacies are legion, the basic cause is a financial one.   Few of these libraries contain well-balanced, basic collections to meet the needs of even the undergraduate programs which they offer.   Especially where graduate programs are offered in black academic institutions, library collections which support them are seriously deficient.   Examination of collections in these institutions shows an abundance of useless gift books and outdated materials, weaknesses in subject content, few periodical holdings, few, if any, audiovisual materials, and, in general, collections far too inadequate for the purposes of the institution's educational programs.   Often, these collections contain far too few volumes for the size of the student body.   Students using these collections must either look toward other libraries to help meet their needs, or permit their library needs to remain unmet.   Some of these students enter graduate schools elsewhere having never become exposed to adequate library services, facilities and resources.   Unless the Commission can propose and promote ways to solve this problem it will take its place among those who have impeded the development of black academic libraries.

III.   Patterns of Organization.   Because of the many inadequacies that exist in black academic libraries, such as weak

new Federal legislation, and by other means. In particular, if
no Federal funds are appropriated for library support in FY 1974
as has been suggested, black academic libraries will suffer severe-
ly.

V. Technology. The survey of black academic libraries which
I conducted revealed that, on the whole, black academic libraries
are out of pace with many of their counterparts in the develop-
ment of new technologies, in the use of new communications de-
vices, and in the use of reprographic and photographic services.
While many of these libraries are anxious to become involved in
new technologies, their budgets make no provisions for these
efforts. The Commission's role as a cautious advocate in the use
of new technology is understandable. Whatever programs it eval-
uates, and whatever assessment of future technological advances
it makes, the Commission must give consideration to black aca-
demic libraries and their needs. For example, if new communica-
tions networks are proposed, they must include representative
numbers of black academic libraries. Or, if wider application of
audiovisual equipment is proposed, black academic libraries must
not be disregarded.

VI. Human Resources. As librarian in a black academic
institution, and as an active member of various committees of the
American Library Association, I am in position to observe the
constant plea from all types of libraries throughout the nation
to locate increasing numbers of black librarians to serve these
institutions. Clearly, there is a serious manpower shortage

where black librarians are concerned. Frequently, as potential

black librarians are recruited, they are unable to leave their

positions to receive professional training in library science

because of financial reasons. Many such persons are employed

in black institutions--a natural source of black manpower. The

Commission has the responsibility of assessing more adequately

the manpower needs where black people are concerned,to determine

the manpower needs of black academic libraries, and to promote

programs of recruitment and scholarship to produce more black

librarians.

The Commission must also encourage the nation's libraries

to promote increasing numbers of black librarians to visible,

top-level positions. If the Commission desires a manpower

study of black librarians, i+ could encourage the support of a

program already proposed by Howard University, Washington, D. C.

In summary, it must be reemphasized that the problems in

facilities, services, and resources of black academic libraries

are largely due to continuous underfinancing. The years of

deprivation and neglect which these libraries have faced will

continue unless serious and substantial support is given to aid

them in overcoming their needs. I urge the Commission to pro-

mote existing and new legislation to support collection develop-

ment in black libraries, to support these libraries in the

priority areas already defined by the Commission, and to support

library training programs which will provide inservice training

for black librarians to help them update their competencies. Un-

less serious action is taken promptly, these libraries will either

die, or will continue their mediocrity.

St. James Parish Library

WEST BRANCH
P O BOX 142
VACHERIE, LA 70090

MAILING ADDRESS
HDQS & EAST BRANCH
RT 1. BOX 32-C
LUTCHER, LA 70071

January 30, 1973

National Commission for Libraries and
    Information Science
1717 KST. N.W.
Washington, D. C.

Gentlemen:

    As a new Parish Librarian, I urge you to consider that the only library service we can supply must be tax-supported and free to everyone. In operation for only six years, we service the entire population of 19,000 people.

    In an area where many patrons are only partially educated and many are poor, the library is one of the few sources of free material. To make a "supermarket" out of a library, would deprive our patrons of the library.

                      Sincerely,

                      Leigh Ann Smith,
                      St. James Parish Librarian

LAS:mag

EVALUATION AND NEED

of

YAZOO PUBLIC SCHOOL LIBRARIES
January, 1973

National Commission on Libraries and Information Science
Suite 60I, 1717 K. Street, N.W.
Washington, D.C.   20036

Re: Yazoo City Public School Libraries

Having served as high school librarian for 28 years (20 of
which were spent in Yazoo County), having served as a public
librarian for 8 months in Yazoo County, and having served
in Mississippi Library Association (President, 1966) for 20
years, I can assure you that the following needs, deficien-
cies, and revisions are true and in dire need of your immed-
iate attention:

THE USERS

    A. The majority of our users are in the low-income brac-
        ket.
        I. Underprivileged (very few have any pre-school
            learning situations at home).
        2. Disadvantaged (no parents, no reading materials
            at or near homes, no reading patterns at all).
    B. Many users have a background with high standard of
        living and culture.
        I. Artists, writers, executives, planters, and
            bankers produce families on opposite side of
            spectrum.
        2. Music Clubs, Art Society, Garden Clubs, and
            Clubs both Christian and secular thrive in the
            areas-both urban and rural.

ADEQUACIES AND DEFICIENCIES OF CURRENT LIBRARY AND INFOR-
MATION SERVICES

    A. In 1970 the libraries of Yazoo City Public School
        System were balanced, adequate, and standard ac-
        cording to Southern Association Standards.
    B. Since integration (65% black students) we are in
        process of change.
        I. Collection in every area must have "high-in-
            terest low-reading level" materials.
        2. More elementary audio-visual materials must
            be added.
        3. Space for storage is needed. (No room!)
        4. Equipment for using the media is constantly
            on the move.

a. Teachers come by the library to schedule
    equipment.
b. Librarian borrows from other schools or
    media consultant.
c. Teachers need more equipment in each room
    as well as more in the library.

PATTERN OF ORGANIZATION

A. Public School Systems pay a nominal fee to Public
    Libraries for their cooperation.
    1. Book selection of public library is related to
        the public school students' needs.
    2. Public library opens for students' use every
        night of school week.
    3. Public library sends books and materials as re-
        quested by public school teachers to the school
        for students' use.
B. State Library Commission is ready to send any mater-
    ials to public schools upon request through public
    library.
C. If the Long-Range Program for Library Development
    in Mississippi as prepared by Mississippi Library
    Commission, June, 1972, is accepted, the cooperation
    within the district can be increased immeasureably.

LEGAL AND FINANCIAL SUPPORT FOR LIBRARY

A. The Public School System is supported by local and
    state taxes.
    1. Ad valorem or property taxes make up a major
        proportion of public school money.
    2. State pays minimum expenses.
B. Title II Monies have supplemented the collection
    at high school level.
C. Title I Monies have supplemented equipment and media
    at elementary level.

TECHNOLOGY

A. Magazines, having been rebound since 1965, have filled
    up the space.
    1. Need magazines on micro-film.
    2. Need microfilm reader with print-out for high schools
        (Research among high school students in all areas
        is very demanding on magazines.)
B. In-service training handled by experts with the
    newest ideas for distributing library resources
    should be offered each semester to keep librarians
    and teachers alert to better methods for reaching
    our students.
C. A Central Processing and Acquisitions unit for the
    Yazoo County, where a list of materials can be sent
    to be ordered, processed, and distributed to the

various schools ready to be used, could relieve the librarian to help students more.
D. If the Long-Range Program for Library Development in Mississippi as prepared by the Mississippi Library Commission is accepted, this processing problem might be eased.
E. Air-conditioning is a necessity in the southern school. When temperatures soar from April to early November, studying is impossible.

HUMAN RESOURCES

A. There are three librarians for the Yazoo City Public School System.
B. There is a great need for additional personnel.
   1. Three additional librarians are needed.
   2. Two assistant librarians are needed-one for the high school and one for the junior high school (The number of students far exceeds the standards for one librarian).
   3. Clerical help for each school (5).
   4. Each school needs a teacher's aid to help students take notes, make sentences, correlate ideas, **search out facts, and** to discourage copying encyclopedias.
   5. Students assist the librarians each period during the school day and before and after school.
      a. Training these students takes valuable time.
      b. Supervising their work is a constant demand.

The libraries of Yazoo Public School System must serve as a laboratory of social learning-there are some students who can never parse a sentence; but he must learn to live in society-sign his checks, budget his earnings, vote in elections, read the headlines, and use the libraries. Too long the predominately black teacher has produced a poorly taught student because the predominately black college produced a poorly taught teacher-a vicious circle which to correct will require a generation of hard work from loyal, dedicated teachers, both black and white, and as many and as much financial assistance as can be acquired.

Respectfully submitted,

Mary Emma Smith

(Mrs.) Mary Emma Smith, Librarian
Yazoo City High School
Yazoo City, Mississippi

There is a need for a widespread network among libraries that could transmit facsimile reproductions without copyright infringement. The need for rapid transmittal of technical periodical literature is urgent.

MARIE SPIVEY
Chief, Library Branch
Technical Information Center
U.S. Army Engineer Waterways
  Experiment Station
Vicksburg, Mississippi 39180

CHARLESTON COUNTY LIBRARY
404 KING STREET ON MARION SQUARE
CHARLESTON SOUTH CAROLINA 29403
January 24, 1973

In 1898 when the Reverend John Lewis Dart opened the Charleston Industrial Institute, no one really knew that all of the public would eventually benefit from the building (Dart Hall). Then in 1926 the Reverend Dart's daughter, Mrs. Nathaniel L. Butler (Susan Dart Butler), opened a small public reading room in the building which in 1931 became a branch of the Charleston County Library system. In 1968, from this small beginning, came a fine new branch library building, named the John L. Dart Library, constructed with the aid of $50,000.00 from the Federal Library Services and Construction Act.

The heavily used and popular John L. Dart Library is but one of a number of initial projects which have greatly benefitted from LSCA assistance.

Audiovisual equipment purchased with federal funds has boosted interest in and attendance at the preschool and elementary age story hours at all units of the Library. Filmstrip cassette players are especially fascinating to the children.

Charleston's library service at the Food Stamp Center, a project supported by federal funds, is widely accepted and utilized by persons using the Center as well as by the staff there.

It is my hope that federal funds through LSCA continue and increase in order that we may continue to improve our services to all patrons from the time they are conceived in their mother's womb until they receive their final rites.

Rebecca Manigault Stepney
Librarian III
1067 King Street
Charleston, South Carolina 29403

Chesterfield County Library

POST OFFICE BOX 810
CHESTERFIELD, SOUTH CAROLINA 29709

Chesterfield County Library
POST OFFICE BOX 810
CHESTERFIELD, SOUTH CAROLINA 29709

[illegible]

[illegible] ...ck. [illegible]

[illegible]

[illegible] in its most worthy effort [illegible]

[illegible]

Encl.: 10
- [illegible] 1
- [illegible] etc. 2
- [illegible] 3
- [illegible] etc. 4
- [illegible] 5
- [illegible] 6
- [illegible] etc. 7 8
- [illegible] 9
- [illegible] 10

Dedication

Of

The Chesterfield County Library

Sunday Afternoon

March 15, 1970

Three O'clock

Chesterfield, South Carolina

PROGRAM

Edward M. Sweatt, Presiding
Chairman, Chesterfield County Library Board

Invocation   The Reverend Charles Kirkley
                Pastor, Zoar-Shiloh Methodist Church

Music—"Sound of Silence", "Love Is Blue"
            Secession Singers of Chesterfield
                Director Mr. Charles Self

Welcome

Introduction of Special Guests   John McLain
            Vice Chairman, County Library Board

Introduction of Speaker   Jimm' Braswell
            Mayor, Town of Chesterfield

Address   Miss Estellene P. Walker
            Executive Secretary and Director
            South Carolina State Library Board

Announcements   Col. E. B. Stevenson
                County Librarian

Ribbon Cutting   Miss Estellene P. Walker

Benediction   Rev. Chester A. Melphus
            Pastor, Chesterfield Baptist Church

OPEN HOUSE

Refreshments, Chesterfield Civic Club

$\#\_i$

Dedication

The Pageland Community Library

Of

˝ ne Chesterfield County Library System *

Sunday Afternoon

December 5, 1971

Three O'Clock

Pageland, South Carolina

* Headquarters Library at Chesterfield; branches at Cheraw and
Pageland, bookmobile service to McBee, Patrick, Ruby, Mt Croghan
and Jefferson (effective on or about Dec 15, 1971)

PROGRAM

Edward M Sweatt, Presiding
Chairman, Chesterfield County Library Board

Invocation   The Reverend Donald F. Funderburk
                                Pastor, Pageland United Methodist Church

Music   "The Star-Spangled Banner"
                                        The Pageland High School Band,
                                        Mr. James Leopard, Director

Welcome   Mr. Edward M. Sweatt

Introduction of Special Guests   John Russell McLain
                                Vice Chairman, County Library Board

Introduction of Speaker   Senator C. Anthony Harris
                                      Senator: Chesterfield County

Address   The Honorable Robert A. Raley
                    S. C House of Representatives, Chesterfield County

Music   The Pageland High School Band,
                                        Mr James Leopard, Director

Ribbon Cutting   Mrs. Jerry Teal

Benediction   The Reverend J.T. Morrow
                                        Pageland First Baptist Church

OPEN HOUSE

Refreshments

"Reading maketh a full man, conference a ready man, and
writing an exact man."   Sir Francis Bacon

± ≺

Chesterfield County Library

POST OFFICE BOX 810
CHESTERFIELD. SOUTH CAROLINA 29709

General Data on the Chesterfield County Library System

December 31, 1972

Branch	No. Patrons Registered	Book Circulation in December, 1972	No. Volumes
Matheson	1845	934	6812
Chesterfield	1564	1076	7931
Pageland	517	138	1233
Extension Books*			1424
Totals	3926	2148	19400

*Books to be circulated among the three branches

Ernest B. Stevenson
County Librarian

Children
Room

Office

Fiction

Non-Fiction

Stairs

Porch

50'

10'

Mystery

Library

1/26/95

Chesterfield County
Library

Scale: 1" = 8'

Total dimensions: 25' X 80'

Display windows: 3' (?)

Reading area: 25' X 55'

Work room: 25' X 22'

Main Street

Entrance

Display Windows

Children's Area

Picture book shelving

counter | Top

Adult Non-Fiction

Reference

Charging Desk

Adult Fiction
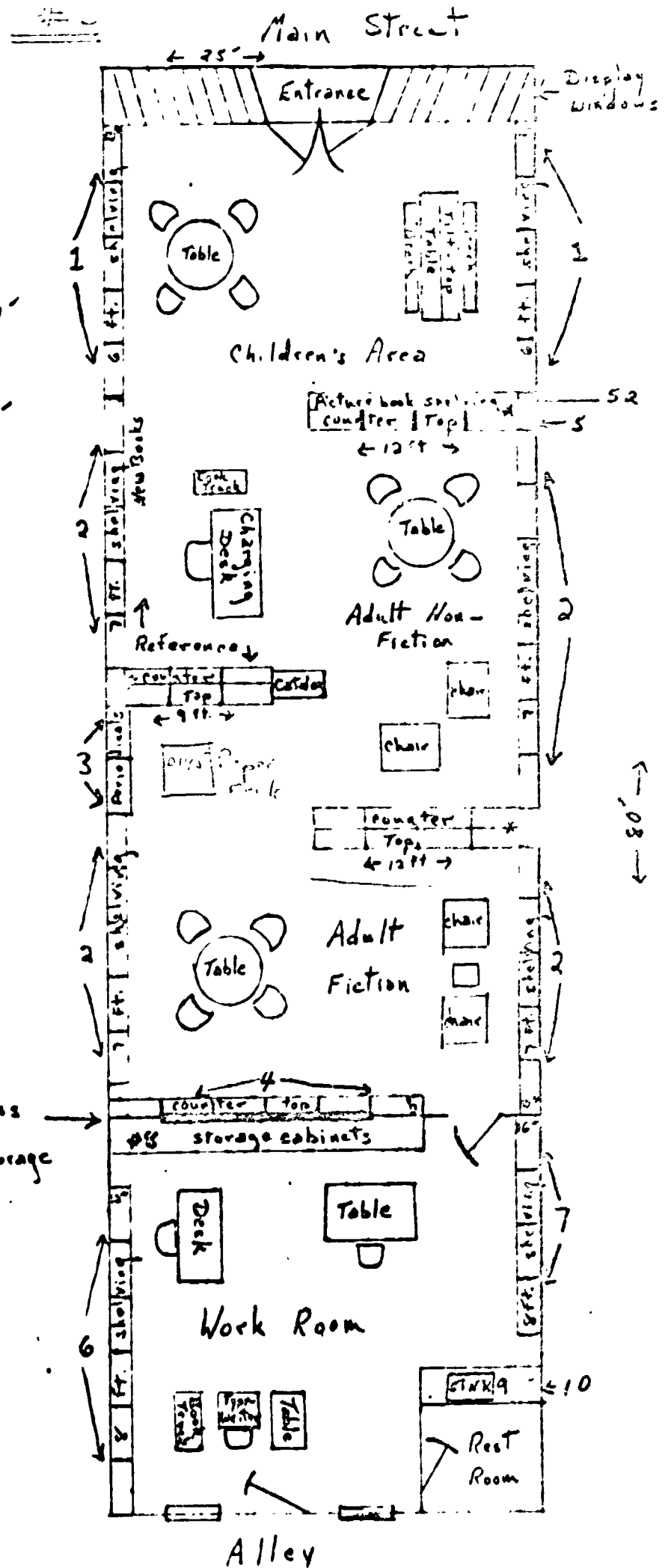
windows or glass partition above counter height storage cabinets

storage cabinets

Work Room

Desk

Table

SINK

Rest Room

Alley

* cork board bulletin boards

#5

Pageland Community Library,
120 North Pearl Street
Pageland
South Carolina
29728

Building dimensions:

- Length   21 feet
- Width   16.5 feet
- Height   10.5 feet   Total 346.5 sq. ft.

(Distance from front door to sidewalk 10 feet)

MINIMUM SPACE REQUIREMENTS

PAGELAND COMMUNITY LIBRARY
(Chesterfield County)

	Minimum
Population of town (1970 Census)	2,122
Shelving space:	
Size of book collection	10,000 volumes
Linear feet of shelving (a)	1,300 linear feet
Amount of floor space	1,000 sq. feet
Reader space (b)	400 sq. feet
Staff work space	300 sq. feet
Estimated additional space needed (c)	300 sq. feet
Total floor space	2,000 sq. feet

(a) A standard library shelf equals 3 linear feet.

(b) Minimum 400 sq. feet for 13 seats, at 30 sq. feet per reader space.

(c) Space for Circulation desk, heating and cooling equipment, janitor's supplies, toilets, etc.

Based on Guidelines for Determining Minimum Space Requirements in Wheeler, The Small Library Building, Pamphlet No. 13. p. 15 in Small Libraries Project.

MINIMUM SPACE REQUIREMENTS

CHERAW BRANCH LIBRARY
(CHESTERFIELD COUNTY)

	Minimum
Population of town (1970 census)	5,627 population
Shelving space (a)	
Size of book collection (b)	16,254 volumes
Linear feet of shelving (c)	2,657 linear feet
Amount of floor space (d)	2,125 sq. ft.
Reader space (e)	700 sq. ft.
Staff work space (f)	500 sq. ft.
Estimated additional space needed (g)	1,000 sq. ft.
TOTAL FLOOR SPACE (h)	3,939 sq. ft.

(a) A standard library shelf equals 3 linear feet.

(b) 15,000 volumes plus 2 books per capita for population over 5,000.

(c) 1,875 linear feet. Add 1 foot of shelving for every 8 books over 15,000.

(d) 1,500 sq. ft. Add 1 sq. ft. for every 10 books over 15,000.

(e) Minimum 700 sq. ft. for 23 seats. Add 4 seats per M. over 5,000 pop. served, at 30 sq. ft. per reader space.

(f) 500 sq. ft. Add 150 sq. ft. for each full time staff member over 3.

(g) Space for circulation desk, heating and cooling, equipment, toilets, etc.

(h) 3,500 sq. ft. or 0.7 sq. ft. per capita, whichever is greater.

Based on Guidelines for Determining Minimum Space Requirements in Wheeler, The

Small Library Building, Pamphlet no. 13, p. 15 in Small Libraries Project.
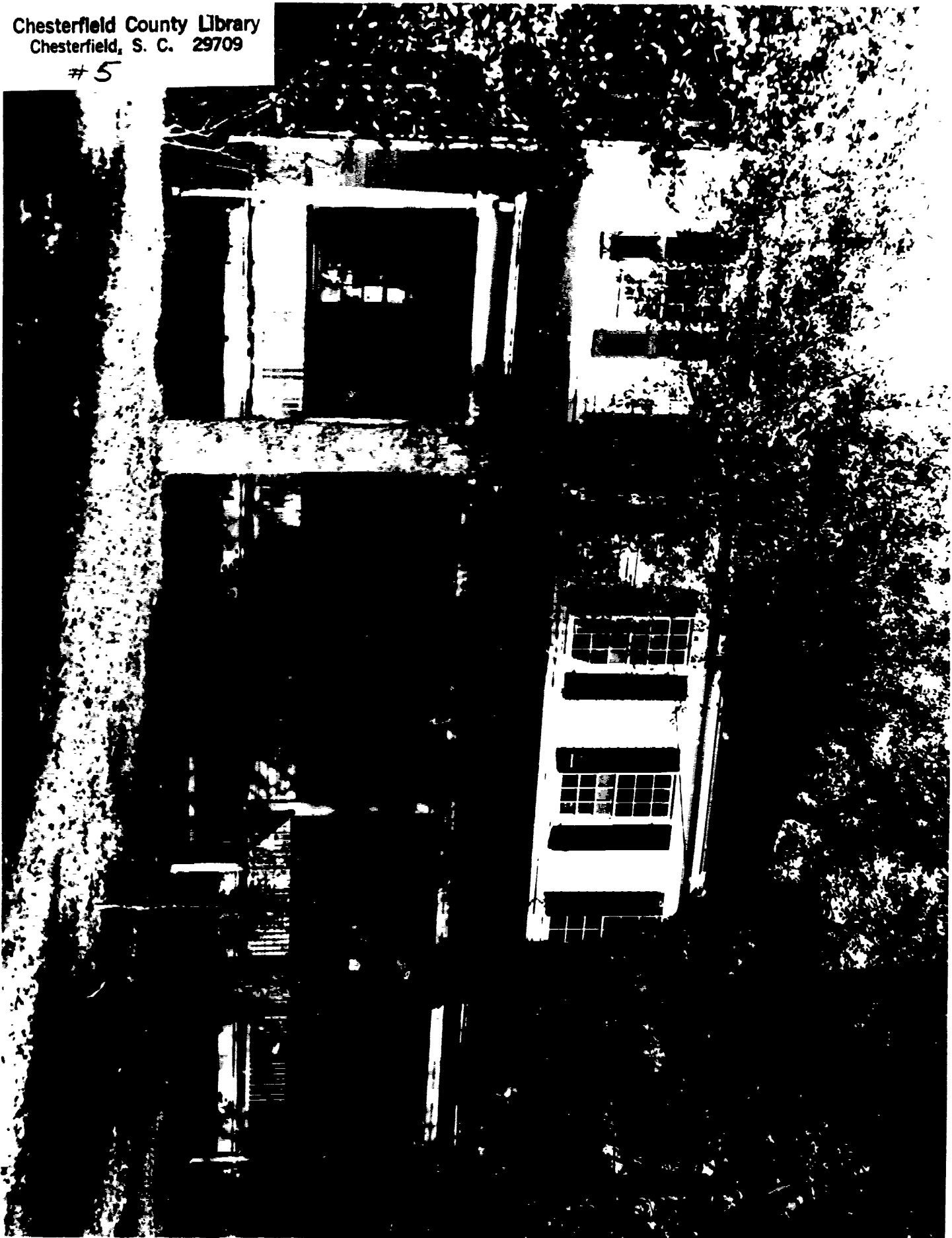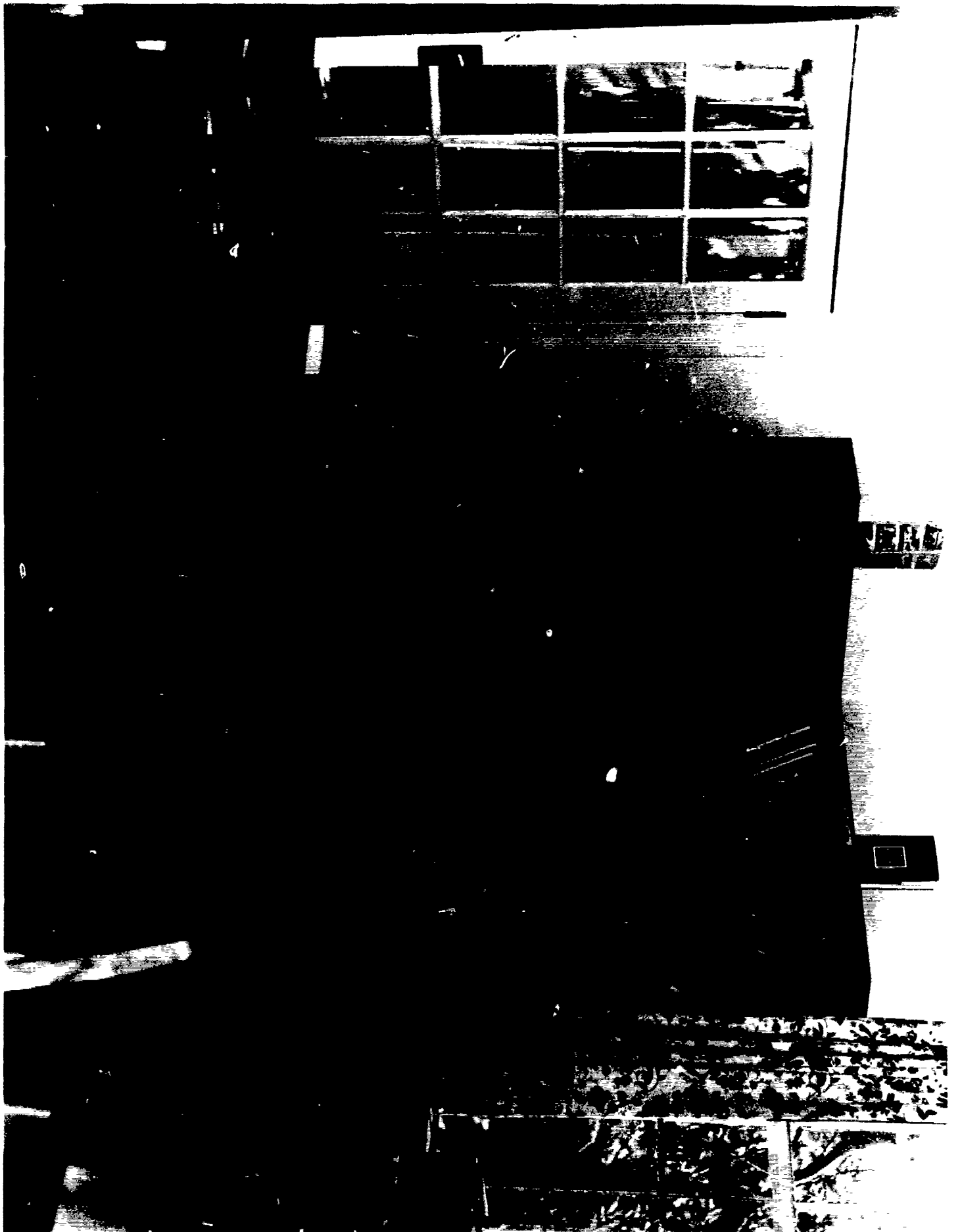
Chesterfield County Library   Fiscal 1972-73
Financial Statement
Month Ended
12/31/72

Accounts	Budget	Total Expnd. This Month	Total Expnd. Yr. to Date	
LSCA-Federal-Title I:				
Travel	$39.50		$39.50	
Services Disadv. Rural	$4977.58		$4900.	...
Services-Proj. III-D (6)				
Audio-Vis. S.C. Sales				
Tax returned by Vendor	9.62			
	$5026.70		$4959.50	
State Aid:				
- Books	$8416.75			
Total State Aid	$8416.75			
County Appropriations:				
- Personal Services				
Salaries:				
• County Librarian	$8072.00	...	...	...
• Assnt. Co. Librn.	4116.00	...	...	...
• Circulation Librn.	...	...	...	
• Matheson Br. Librn.	...		...	...
• Matheson Br. Libr. Asst.	...		...	
• Pageland Br. Librn.	...		...	
• Childrn-Adult Sv. Lbn.	...		...	
Total Salaries	...			
-Travel	...			
Sub-total Pers. Serv.	...		...	
-Books:				
• New and rental	...			
• Periodicals	...		...	
• Binding	...			
Sub-total Bks & Prd.	...	...	...	

--Supplies, Library　　　　　　　. .....

-Bldg. Man.: Util, jntr,
　cleaning supplies　　　　　　. . . .

-Insurance: Books, eqpm.　　　. .

-Miscellaneous　　　　　　　　. .....

-Capital Outlays:
　• Furniture　　　　　　　　. .....
　• Equipment　　　　　　　　.....
　　Sub-total Captl Otlys　　$ .....

Total County Appropr.　　　$35000.00

Total State Aid & Co. Appr　$41416.75

Total Federal, State & Co.　$.....3.45

Ernest .. ..
County Librarian

ERIC User Note:

Two maps of Chesterfield County, showing
principal towns and bookmobile routes 1
and 2, were not included due to their
large size.

1

9

Revised 5-10-72

DARLINGTON COUNTY BOOKMOBILE SERVICE
TO CHESTERFIELD COUNTY
Route 2

* * *

Dates: 5-10-72, 5-24-72, 6-7-72 and every other Wednesday thereafter*

* * *

SCHEDULE:

(*Prior schedule . . . Dates: 12-22-71, 1-5-72, 1-19-72 and every other Wednesday thereafter.)

Town	Arrive	Depart	Location
McBee	9:30 A.M.	10:30 A.M.	School
Catarrh	10:45 A.	11:30 A.M.	Intersection Hwy. 903 & 151
Jefferson	12 Noon	1:00 P.M.	Post Office
Angelus	1:30 P.M.	2:00 P.M.	Edith A. Jordan yard
McBee	2:30 P.M.	3:55 P.M.	Rescue Squad Building

ERIC

ERIC User Note:

"The Small Library Building" by Joseph
Wheeler (No. 13 in a series of pamphlets
produced in connection with the Small
Libraries Project, Library Administration
Division, American Library Association,
50 East Huron St., Chicago, Ill. 60611)
has not been included because it contains
copyrighted material.

I. <u>Users.</u>

Special groups are the ones most in need of library services. In order to reach them, libraries will have to seek them rather than wait for them to request service. This is a costly, but rewarding, service and offers a great hope of lifting people from poverty, ignorance and frustration. The need is great, easily identified, but difficult to finance. Such service is a departure from traditional library service and it is not easy to convince trustees and directors of its value.

IV. <u>Legal and Financial Support for Libraries.</u>

It would appear that some source of revenue other than local property tax must be made available for support of public libraries, if they are to render adequate service. State Aid in South Carolina has improved but still amounts to a drop in the bucket. Federal Aid has helped, but not enough. Perhaps some combination of the three will be the answer.

V. <u>Technology</u>

The Commission can make a most valuable contribution in this field in evaluating the benefits of various equipment. The amount of information being published is staggering and the cost of much of the equipment puts it beyond the range of most institutions.

VI. <u>Human Resources</u>

This is an area in need of study. I believe technicians need to be trained for certain positions which do not require professional librarians. These persons need to be more than clerks, however. They would be especially useful in technical processing.

Mr. Charles E. Stow
Librarian

GAINE   L   FLORIDA

January 24, 1973

Mr. Frederick H. Burkhardt, Chairman
National Commission on Libraries and Information Science
Suite 601
1717 K Street N.W.
Washington, D.C.   20036

Dear Mr. Burkhardt:

Hume Library serves the students and research staff of the Institute of Food and
Agricultural Sciences of the University of Florida. In 1970 when the National
Agricultural Library began offering its CAIN tapes, we decided to attempt to pro-
vide IFAS researchers with an S.D.I. program using the tapes. We are now in our
fourth year of this program and only now do we feel we can offer a viable product.

The main comment I would like to give the committee is the need for those agencies
that intend to create computer taped informational services to use compatible for-
mats. I am not a systems trained man, but, the University Libraries does have a
systems analyst as an assistant director and I have worked closely with him. He
is of the opinion that the MARC format would be the most easily acceptable of the
computer formats. Several of the federal agencies have been offering computer
services with incompatible bases. Some method for obtaining like forms should be
established.

At the same time, when institutions decide to avail themselves of these federal
programs the issuing agency should assume the responsibility for keeping those
institutions informed of others who are using or plan to use the same services to
afford cooperation not competition. From the inception of our CAIN tapes program
I have tried to ascertain who, other than our library, was attempting to develop
a similar program with very poor results. Perhaps some form of cleaning house for
this information would be feasible.

We have put quite some time and money into our efforts and would like to show them
with other libraries for a mutual benefit. If we could help the March 7 hearings
by being present, I am certain Mr. Fearn, the systems analyst, or I or both can be
at the hearings. We will also give you any additional details by writing you may
desire.

Sincerely yours,

Albert C. Strickland
Librarian

ACS:jp

PRIORITIES AND OBJECTIVES FOR

PLANNING LIBRARY AND INFORMATION SERVICES FOR THE NATION

I. Users

All users of the library must be given special attention. Today there are many major groups with varied information needs. Some of these users are:

1. Urban dwellers.

2. Inner city or suburban families varying in race, backgrounds, and abilities.

3. Rural population.

4. Professional clientele-teachers, counselors, clergymen, lawyers, doctors, engineers, business experts, etc.

5. Disadvantaged persons-economically and culturally.

6. People of varied educational levels-pre-school to graduate level.

7. Laymen

8. Foreigners

To determine the information needs of these above groups:

1. Study the areas of population and rate of growth.

2. Inventory collection and survey to decide if holdings meet needs of diverse groups.

3. Carefully watch attitudes of patrons.

4. Keep records of types of reference questions asked.

5. Make a community survey.

6. Notice any changes of increase or decrease in attendance and circulation.

7. Question individuals on personal needs.

8. Visit various segments of population and give personal interest to needs.

9. Offer participation of library staff in community organizations, explain library collection services and make suggestions for programs, personal improvement and growth.

10. Read local newspapers, listen to local news. study new industries opening in area, inquire about problems in family life or in school or youth's needs to help decide what materials may be in demand. Talk with policemen, counselors, ministers, social workers and educators for ideas to implement in the library.

11. Seek cooperation of all libraries in the area, school, public, two-year college, community college, special schools, four year and graduate college libraries with each stressing a variety of opportunities rather than duplicating services.

12. Consider hiring a person with foreign background to help with foreigners as well as a disadvantaged person to help with people from this sector of the population.

II. Adequacies and Deficiencies of Current Library and Information Services

1. Provide materials to help all educational levels through more vocational materials, more scientific and mechanical books on all levels to be used by adults who wish to study for high school equivalency tests, provide easy reading books for many who need to learn mechanics of reading and to understand what is being read, and select good non-book material such as records. films. filmstrip and microfilm.

2. Provide large print books for persons with visual handicaps as well as talking books for this purpose.

3. Place paperback books in libraries, lounges, in community centers, and on bookmobiles.

4. Supply disadvantaged with small dictionaries for individual use as well as other study aids--fact books, encyclopedias, tape recorders and audio systems.

5. Make provisions for study space in the library with well qualified tutors to assist in English, reading, and math.

6. Assign librarian to handle all orientations to all types and ages. Teach adults as well as students how to use the library (card catalog, borrowers cards, use reference, periodical indexes, compile bibliographies, etc.)

7. Make space available for group discussion, group study, and exhibits.

8. Provide special materials needed for training and retraining job skills, child rearing, do-it-yourself skills, homemaking, light hearted reading matters. personality development art. and handi-craft.

9. Circulate non-book materials that ordinarily do not circulate such as records, films. slides. etc.

10. Publicize the library's services, personnel. individualized assistance, etc; through radio, TV, newspapers, community clubs and organizations and brochures.

11. Plan young adult programs directed through music programs, art shows, poetry readings, interest groups related to careers and college.

VI. Human Resources

Quality and quantity are essentials for personnel in library work.

1. Adequate number of professional librarians and non professional staff. If standards provided by A.L.A. on personnel are followed. needs can be met sufficiently.

2. Each member of a library staff should have a job description with details on duties, qualifications, and experience.

3. Table of organization should be provided for all members of the staff.

4. Hiring should be free of political pressure.

5. Qualifications of all personnel must be measured to meet needs and services of the points in I and II discussed above.

6. Train personnel to help patrons overcome educational deficiencies. feelings of inferiority, and to encourage patrons to feel relaxed.

7. Have sufficient personnel to provide a professional librarian on duty at circulation desk. If needs arise, have an additional librarian serving as a reader's adviser. As much individual and confidential attention as possible must be stressed.

8. Recruitment of personnel must be accomplished by person well informed of library needs and services.

9. Salaries, working conditions, fringe benefits, promotions and status have much bearing on quality of personnel employed in a

library system.

10. Offering opportunities and encouraging staff to continue education
    through workshops, conferences, seminars and additional schooling
    by providing financial support.

The statements, ideas or suggestions used in this report have been collected from
readings in library literature, personal experiences, and general discussions with
others.

Mrs. Frances C. Stuart
Director of Library Services
Midlands Technical Education Center
P.O. Box Q
316 Beltline Blvd.
Columbia, S.C. 29205

Virginia Lee Floyd Tillman
NEW COTON HALL
County of Bulloch
Statesboro, Georgia 30458
February 25, 1973

National Commission on Libraries
 and Information Science
1717 K Street, NW
Washington, D. C. 20036

Dear Sirs;

Due to the time factor I must, ofnecessity, make a very brief
testimony. Nonetheless, because of the priority in which I
consider this, it is mandatory that I express urgently, my
feelings. Let me direct your attention to the area of USERS
in our small rural community.

Because of my unique position, my observations might be of
help. I am a second term elected member of the County Board
of Education and an appointed member and past chairman of
the regional library.

One might suggest that I am the wearer of many hats. Perhaps
so, but I find no conflict whatsoever. For my primary reason
for involvement is, interest in education for all. To en-
courage the "desire to know" in every way possible is my
primary objective. For like Thomas Jefferson I believe "no
man can be ignorant and free".

It is my observation that the public library in our communi-
ty has done more to assist the schools in their transition
from a segregated school system to a thoroughly integrated
one than any other institution. Not only with the generally
expected assistance to schools in the way of books, teaching
aids of all sorts, etc., but in its attitude and concern for
all students. As a school board member, I want it clearly
understood that to me the public library of our county has
done more to accommodate the educational gaps in our schools
than any other outside force. The attitude of concern for the
needs of the students of varied backgrounds and culture has
been fantastic!!

Listed are a very few of the projects presented by our one
small library: (1) after school tutoring service for slow
readers, (2) weekly teaching center for the early childhood
development program recently begun, (3) sponsorship of the
National Humanities Series, (4) program on African Culture,
(5) Sponsorship of the Atlanta Children's Theatre nationally
acclaimed play Johnny Moonbeam and the Silver Arrow to 3,700
students, (6) center for one Feed-A-Kid program, (7) Programs
presented on Career Education and Drug Education, (8) sponsor
plans for another children's drama presented to all county
children, grades k-7 both public and private school students.
Also, a Crafts Fair for children and adults. And, a growing
circulation of books, as well as library cards, has been generally
noted in a wider and wider circle of persons from
different social, economic, and ethnic backgrounds.

Virginia Lee Floyd Tillman
NEW COTON HALL
County of Bulloch
Statesboro. Georgia 30458

Although, my observations in this testimony concerns mostly
school aged students, let it be emphasized that the public
library is determining the needs of the entire community and
is setting its goals and objectives accordingly. It is, as
it has been for many years, the informational center of our
county. But is is "reaching out" today, involving more and more
persons. As a result, I believe our community shall be a
better place in which to live, where more and more persons
find happy experiences, constantly learning and helping others
learn to more effectively and honorably celebrate life. The
schools have played a central role in developing a society
in which people care for and respect each other. We are moving
towards such a humane goal. And to me , the public library
in my county has done more to accommodate our schools than
any other agency.

                    Sincerely,

                    Virginia Lee Floyd Tillman
                    Virginia Lee Floyd Tillman

City of Albany
Georgia
Public Libraries

Carnegie Branch
215 North Jackson Street

January 23, 1973

Frederick H. Burkhardt, Chairman
National Commission on Libraries
    and Information Science
Suite 601
1717 K Street, N. W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

Perhaps a sketch of this library system and its director would be in order to
lend weight to our opinions based on experiences in the world of libraries.

My name is Harold W. Todd, Director, Albany Public Library, 2215 Barnsdale Way,
Albany, Georgia, 31705. Our service activities during the past several years
include:

1. Conversion of internal operation to computer in 1964.

2. Joined as consortium partner linking 15 South Georgia Colleges and public
   libraries for materials and service strength in 1966.

3. Partner in telefacimile information project in 1968. This project was
   singled out by H. E. W. for President Lyndon Johnson's personal attention.

4. Worked for four years trying to link the data bank at University of
   Georgia to the people of Georgia. Have been frustrated by administrative
   unbelief.

5. Participated in a growing, maturing Georgia Library Association as an
   officer and council member during the past few years.

6. Operated 3 community library branches, given by a local bank, to poverty
   areas of our town. Found that library service can be used and appreci-
   ated by all people, all ages, all interests.

7. Failed to obtain Right To Read federal funds last year.

Commission top priority should go to plans for financial and legal support. I

Frederick H. Burkhardt
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January 23, 1973

that libraries offer to the people of the United States the most underrated
single agency for supplying the necessary ingredients for personal assimiliation
into the best that America has to offer.

The library profession is ready. The philosophy is positive. Our literature is
filled with small examples of demonstration projects which have reached, in a
substantial way, elements of our Society hither to thought hopeless. The tech-
nology is already discovered. Some even know how to use it. State plans for
short and long range goals are already documented with small steps proven.

We have two possible chances to be the force that the librarians believe we can
be. The first is long range and will take generations to accomplish. We presently
fill our historic role providing the literate with pleasure and sometimes important
information, while we cultivate the young, reaching them the best we can. Thus
we preserve our financial base and gradually influence the next generation.

Dade County, Florida has recently passed a 34.5 million dollar bond issue to en-
large the public library--more than 4 times the total money spent by the federal
government for library construction in the United States last year. Dade County
has a $5,348 median income level, an 11.5 median educational level, and a
history of strong library service, adequately financed.

Baker County, Georgia has just cancelled its contribution to the library region
supplying service. Baker County's median income is $1,660 with a 6.8 median
educational level. Library service has been weak.

It has taken Smokie the Bear about twenty-five years to convince our current
generations that wildfires are bad for our country. It may take longer for good
library service to spill over into the educational deserts.

Our second chance to move more rapidly than by attrition is to make such an impact
with the report of this Commission that we develop several champions in high
offices of state and national affairs. Librarians and information scientists
must feast from the table. Crumbs left from the state formal educational programs,
and drops spilled from the Health, Education and Welfare platter will not suffice.
Formal education lasts a fraction of a life-time. School and college libraries
are a part of this process, but then , the citizen is on his own-with just the
pitiful well-meaning public library as his friend and counselor until he departs
this earth. If he succeeds financially in life and lives in Dade County, Florida
or Arlington, Virginia, he contributes to his own library. If he drops out of
the educational ladder, he has a harder struggle and may not be able to personally
contribute much to adequate library service.

Funds for library and information services must come from state and federal
sources in sufficient quantities to give the libraries a chance to show what they
can do. Crime rates can be lowered, personal incomes can be raised; and health
standards can be improved. A formula using the local tax digest inversely

Frederick H. Burkhardt
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supplemented with state and federal funds must bring finances to American
Library Standards in every area. A ten year contribution will be necessary to
start. unless the time schedule is to be more than twenty years for statistical
proof of positive accountability.

We want the chance. Do we have a champion'

H. W. Todd

January 24, 1973

National Commission on Libraries and Information Science
Suite 601
1717 K Street, N.W.
Washington, D.C.   20036

Ladies and Gentlemen:

In response to your request for written testimony on your
priorities and objectives, I would like to comment on two subjects:
one concerns "Users" (area I); the other concerns a combination of
areas II through V. The comments I am about to make will be from
the standpoint of a public librarian.

Area I

Our primary problem with patrons, or lack of them, in public
libraries includes two interrelated areas. We librarians do not
know what would be used by the public if we had it, and extremely
few people--including many working in libraries--have the faintest
notion of the various services a library could provide. We need to
find out what would be used, not only by groups of people who now
do not use the libraries, but by our present patrons too. In the
main we only know what is being used. This may be rank heresy, but
I do not believe there is any great need for research into which
groups in society are not using the public library; most professional
librarians, who want to know, already know who these groups are. As
for the public not knowing what libraries can provide, this makes it
difficult for us to find out what the public would use. Few people
want what they have never heard of; and, on questionnaires, it is
difficult to get people to visualize an unknown service to the point
of deciding, "Gee, I might like that." To conquer this last problem
I believe we need a massive publicity campaign on the services lib-
raries can bring to the people. I believe this publicity could best
be accomplished through television spots on prime-time and children's
shows, I also believe it would be most effective to originate these
spots at the network level, although I realize this would be very ex-
pensive. If these spots reach areas where various services are not
available, all the better. It would help get these services for those
areas. We have had some experience with this in the past year in
Mississippi through a mail-order library service. Television adver-
tising for the service has brought requests for it from people in
counties where the service was not offered as well as from people our
librarians do not believe have ever been in the library. I have em-
phasized television because I believe this is the only medium that will
reach a large number of non-library users effectively.

In particular I would like to see this approach tried on
children, with the greatest emphasis on preschoolers. Big Bird
reading a colorful book (or listening to records or whatever) from
the public library periodically on Sesame Street might well be the
best promotion we could get. I have emphasized promotions slanted
toward children, because I frankly believe the adult who has not
read any more than a newspaper or an occasional magazine and has not
been to a library since he got out of school, if this was any appre-
ciable time ago, is not that likely to change his ways no matter what
promotional work is done on him. It is true that some will return
to the library out of professional necessity, some because something
is added to the library that was not there before, some because they
get bored with television and other pastimes and some because through
word-of-mouth they realize that there is something at the library they
would like. For these adults a publicity campaign on library services
would be useful, but I still feel that main focus of the campaign should
be on the children who have not yet settled into a habit of not going
to the library.

Areas II - V

In this age of speed and instant communications, library services
for information and materials that are not immediately available are
often excruciatingly slow--from the patron's standpoint. I have noticed
that many librarians think service is adequately swift. In the line of
technology and library organization, I believe a major help for public
libraries would be some kind of on-line facsimile reproduction network
that would tie local public units in with a central reference headquar-
ters. This central reference location could furnish patrons at local
units with researched facts or copies of magazine and newspaper articles,
pages of reference works, pictures, and perhaps eventually facsimile of
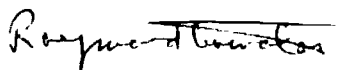entire books, television films, and sound recordings.

A major characteristic of many library patrons is that they want
what they want "now"--today, if not yesterday. This characteristic is
especially true of members of the so-called disadvantaged groups, newer
patrons who are not familiar with the interminable delay that seems to
dog library services, and students. They will often forego use of some
material or information rather than wait a week. Too many times we li-
brarians have expensive reference works and other materials shelved away
somewhere where they can get only limited use, while at other locations
we are driving away patrons because these facts and materials are lacking.
As the diversity of interests of our population grows (this is one growth
in which I see no signs of abatement), it will become even more impossible
than it is now to provide all the necessary tools at all logical library
locations. Therefore, it seems to me that some central depository, well-
staffed, with instant facsimile communication with outlying units, is the
logical answer. The service might start with only direct telephone ser-
vice between all units and the central point, with all information that
cannot be given by telephone, plus materials in various forms, being
mailed directly to the patron.

Such a central reference center and depository will of necessity
require larger administrative units than now exist in most areas of the
country to be financially feasible. Either that or it must be a coopera-
tive service. Unfortunately the history of cooperative services in the

library field is shot through with examples of erratic financing. It
well might be that a cooperative service would be really feasible only
if it was funded mainly or entirely by a larger unit of government, such
as the Federal government. As an example of the size units necessary,
I believe no unit smaller than one covering the entire state would be
feasible for Mississippi (pop. 2.5 million), while in the case of New
York City units for each of the three administrative units (serving
populations of 2, 2.5 and 3.5 millions) should be feasible--in this
case there would need be no cooperative service, although money might
be saved if the facsimile part of the service were combined.

I cannot claim to be an expert on the technology necessary for the
suggested reference network outlined above. However, I believe most of
it is now available or under development. I do feel I can speak with
some authority on user needs that are not now being met by public libra-
ries, an authority based on experience with public libraries in Louisiana,
New York City, and Mississippi. I also have some definite ideas on copy-
right that do not agree with those of many librarians, but I do not feel
I have anything to say on this that has not been said before. The only
logical answer to the problem I can see is to raise the price of materials
to such a level that the publishers can still continue to publish with the
lower volume the copying will probably produce.

Sincerely yours,

Raymond Tromater
Director

RT/ge

Statement on Library Needs

Libraries have a desperate need for federal assistance in the utilization of modern technology. This is most pressing currently in the area of computer science. Few libraries are able to afford either the hardware or the software necessary to provide adequate computer services. No single library can afford the costs of research to develop future technology.

Recent library automation projects have exhibited the disadvantages of computer facilities shared by libraries and non-library activities. The Ohio College Library Center has demonstrated the many advantages and economies of computer facilities shared by several library units. This particular system was possible only because numerous libraries of an efficient size are concentrated in one state and because the state was willing to sponsor its organization and development. States without the concentration of large library units and without the financial resources must necessarily depend on outside encies to encourage the development of regional systems.

It is desirable that the federal government continue to support research and development in library automation through such projects as MARC at the Library of Congress and MEDLARS at the National Library of Medicine. It is to be hoped that the federal government can encourage and finance in part the organization and development of regional library automation systems such as the Ohio Center.

Joseph F. Volker
President
University of Alabama in Birmingham
University Station
Birmingham, Alabama 35294

A LIBRARY FOR EVERYONE

Local government officials are concerned with what, to them, seems duplication of effort in supporting libraries in the public schools and service for school age children in the public library. School staffs see the necessity of having media, both print and audiovisuals, within the school available to both pupils and instructional staff. School children find little time within the school day to use their media centers. Some are bussed home as soon as school is out. The others hurry to leave the school grounds, frequently showing up at the public library later in the day or evening with school assignments. The public library is called on to serve school needs sometimes to the exclusion of other age groups.

In the interest of library users and potential users, there should be experimentation across type-of-library lines. "The Library" in a city, county or group of counties could combine the assets: staff and materials, of all the publically owned libraries in the area, maintain branches or units where they are now, adding storefronts, and changing them to fit changing conditions. The collections would be very fluid, being shifted from main library to school, to branch, to community colleges, as needed whether it be a film, shelf of books, microfilmed periodical or whatever. The staff would be specialized with librarians spending full time in either storytelling, advising readers of specific age groups, providing information, instructing in how to use library, advising teachers on supplementary materials for curricula, and reaching the underprivileged of all ages. The library, media information or learning center (whatever it is named) would be neither a school, public or college library, because the user doesn't care. He should go where it is convenient to him and have access to infor-

mation, recreation, inspiration, and encouragement in his growth as an individual and as a member of society.

The library should be supplemented both financially and service-wise by a strong state library agency concerned with users of all backgrounds, levels of education and potentialities. Universities and other research collections in each state would be used for high level information before going to national centers.

Elaine von Oesen
Assistant State Librarian
Department of Art, Culture and History
Raleigh, North Carolina

STATEMENT OF ESTELLENE P. WALKER

ATLANTA REGIONAL HEARING: NATIONAL COMMISSION ON LIBRARIES

My concern is with library service for people wherever they may be and at the best level they can use. I am interested solely in a realistic approach to methods of reaching this goal. Fripperies and fads, librarians as liberators seem incongruous and equally unrelated to the task of getting books to people.

My statement concerns only one of the many problems encountered in trying to develop state-wide library service -- the administration by the Office of Education of the Library Services and Construction Act and related programs dealing with library service. Let me say that my memory is a long one since I have been involved in library extension for nearly thirty-eight years and in the development of state programs for nearly thirty years.

The old office of Services to Libraries under the administration of Dr. Dunbar and with the assistance of Miss Nora Beust provided some leadership and exerted considerable influence on the development of public and school library service and especially on service to children and youth. When this office was reorganized as the Library Branch I know that it was the hope of the library profession that the reorganized agency would provide leadership and furnish a framework for planning the development of total library service. The passage of the Library Services Act, and the necessity of getting this program on the road promptly, redirected the agency from a role of leadership to one of regulation. This shift in role conditioned the agency's ability to attract and hold librarians of a caliber and with the experience and imagination to provide the leadership and inspiration which the states needed in developing total library service. As the agency became more regulatory in its function, it had less and less room for the librarian with creative ability. Perhaps this change in direction was due to the necessity of meeting federal requirements for the administration of a federal program, but more leadership and less nit-picking might have resulted in a greater degree of progress than can be demonstrated in library development at this time. I suspect that part of the problem was upper echelon administration which seems too frequently to be politically oriented and to define education as something which occurrs within the four walls of a brick school house. Libraries are beyond this -- they are "education" for the people of this country. The schools can do little more than teach the people how to use the tools of education and try to inspire them to use them. The libraries furnish the tools and until they are generally accessible to the people, the educational process will be incomplete.

The LSCA program in the Southeast has been unusually successful in helping to achieve the goals of library service for the people of the area. From the beginning of the LSCA program the Southeast was particularly fortunate in having had as OE Program Officers, librarians acquainted with the region and with successful experience in developing state programs. Their knowledge of the region itself and of the existing library programs in the region enabled them to make a realistic assessment of the library problems of the area and to help the states concerned develop plans to solve those problems. Dedicated to the dream of seeing the Southeast achieve its potential, they have been willing to stick with the ; rogram and see it through. Other regions were not so fortunate in the caliber of their program officers and the LSCA program in those areas has suffered accordingly.

In the frequent reorganizations of the Library Branch -- by whatever name it may now be called -- some attention must be given to the leadership role in addition to the regulatory role. In this way it may be possible to attract librarians with successful experience in developing programs and with the imagination, creativity and courage to lead. I cannot see librarians with these qualifications spending their time nit-picking buried in a mass of duplicated forms and reports. The professional librarian should not be encumbered with this type of work; it can be performed by competent clerks. The professional should be freed to ; o professional work and not be constantly grounded in a mass of tedious detail. If this can be accomplished, it seems to me that the library office in the Office of Education may be able to provide leadership which the states would welcome.

DISADVANTAGED AREA

I. Users and potential users of library and information services whose particular information needs demand special attention (In the disadvantaged area here discussed, the term disadvantaged applies to the economically (and therefore culturally and educationally)deprived of all ages who are predominately black urban inner-city residents).

    A. The educational need is the greatest. This applies to pre-school children, school children (who need tutoring and places to study), adults (in adult education areas such as high school diplomas and vocational training), and senior citizens (in recreational and inspirationᵃˡ- type reading).

        1. School libraries in poverty neighborhoods are often inadequate and close at 3:00 or 3:30 p.m.

        2. The language barrier (black vs white) is often impossible for the young black to overcome; until such time as black language is taught, students will require considerable tutoring. Young blacks here are non-English reading.

        3. In the adult education area, students need help, books, and other materials for their advancement. Too often, the educational system can provide only a bare minimum of essentials and no place for study.

        4. In teaching pre-schoolers, the ideal situation would be to teach parents (mothers especially) to read to their children. Too often, however, the parent cannot read and needs to be taught first.

5. Providing books and AV materials to other agencies, such as community centers, homes, senior citizen residences, etc., can help educationally.

B. In the information area, and despite the existence of a number of funded and voluntary organizations, there is a crying need for a permanent central information agency to supply reliable up-to-date information in social and welfare, consumer, medical, governmental (federal, state, and local), legal, and other areas.

1. There has been a proliferation of agencies from the federal level on down, many with duplicating and overlapping services, each jealously guarding its own prerogatives, many unable to give information as to their own peculiar services. The situation is such that no one, and especially the economically deprived, knows which agency to contact for proper information and help.

2. There is need for a central information agency to act as control center and dispensing agency for the myriad types of free information pamphlets, brochures, flyers, etc., issued by these agencies. No one knows who publishes what; what is published too often never reaches the intended reader; the intended reader if disadvantaged often needs an interpreter.

C. There is a need for programs to encourage interest in learning and to secure community interest and involvement. Film programs, story hours, various clubs (arts and crafts, hobby, reading, photography, etc.) are important in this area.

Also important are cultural programs, such as talent shows

and field trips to local museums, zoos, libraries, and points

of local interest historically.

II. Financial support.

A. One, two, or even three - year federal programs in service

to the disadvantaged are a mockery if state or local munici-

palities refuse to pick up the tab and continue the programs.

This is taxpayers' money wasted. It should be stipulated

that before federal money is granted a state or local munic-

ipality will be required to finance an ongoing program in

service to the disadvantaged by increasing a library's budget

proportionately.

B. Municipal governments are not sensitive to the needs of the

poor.

1. This is especially true in the area of library service.

Libraries all too often are considered the property and

for the exclusive use of the white middle-class.

a. Libraries are at fault, too, having built past and

present services and book collections with only this

.. group in mind.

2. For many years blacks in the South were denied the use

of public libraries, and a hatred of the public library

resulted. While today this hatred has been largely done

away with, especially with the middle-class and educated

black population, it still exists to a great extent in

the minds of the disadvantaged blacks.

C. With the above in mind, successful library programs for the

disadvantaged black are expensive in both money and manpower.

III. Human resources.

A. Library personnel serving the disadvantaged should be:

1. Resourceful

2. Enthusiastic

3. Imaginative and innovative

4. Must be able to relate

5. Must be able to organize and plan

6. If possible, should be specially trained in a work-study program similar to the two-year M.L.S. program offered by Case Western.

B. Personnel attached to a disadvantaged program should be given a high degree of autonomy in pursuance of the program, but should not be divorced from the library entirely.

C. Lamar Wallis
Director of Libraries
Memphis Public Library and
  Information Center
1850 Peabody Avenue
Memphis, Tennessee 38104

Elbert Watson, Director
Huntsville Public Library
P.O. Box 443
Huntsville, Alabama   35804

I. Users

Huntsville, with its involvement in the space sciences, has a large population of citizens who are scientifically and technically oriented. Many of these people use the library as both a recreational and educational outlet for their reading interest in other areas.

At the other end of the spectrum, many citizens use the services of the library through the local Model Cities program. These people have special reading needs which we are attempting to meet. This has been a highly rewarding program for both the patron and librarians. For us, it has meant putting forth the extra effort to develop versatile programs which can penetrate through psychological and educational handicaps.

Our library program places strong emphasis on reaching the potential who, for various reasons, does not use the library. Our Community Services Department supervises services to the blind and handicapped, hospitals, nursing homes, retirement homes, county jail, etc.

Of possible interest, is the fact that some of our most avid users are genealogists and local historians. These people are usually quite dedicated to their research projects, and we attempt to provide for them a growing collection of microfilm records as well as books in the subject fields.

II. Adequacies and Deficiencies

Though we provide a variety of services and feel that we administer them with competence, we cannot conscientiously say that we provide adequate service in any specific area. Since 1950, this city has grown from a population of 16,000 to approximately 140,000 today. Our main building, though relatively new, is much too small to accomodate a community this size. The reference collection, for instance, must be maintained in restricted quarters adjacent to the circulation department. More room would enable us to divide the reference collection into subject areas of business, science and technology, arts, etc.

One possible solution to our space problem which, of course, limits our ability to provide more adequate service, would be the establishment of more suburban branches in shopping centers or residential areas. Unfortunately, we do not have the financial resources at this time to attempt a major effort of this type.

III. Patterns of Organization

We are a city-county library system serving a total population of approximately 190,000 citizens. From time to time some mention

has been made of the possible development in this area of a regional
library system, encompassing the counties aligned with the Top of
Alabama Regional Council of Governments.

IV. Legal and Financial Support

Our funding is grossly inadequate and restricts our efforts to
establish and maintain quality library service to which this com-
munity is entitled. At the local level we are appropriated ap-
proximately $2.00 per capita. The recent slash in LSCA funds will
eventually create problems for us in improving our service to the
disadvantaged and handicapped of this community. State aid in
Alabama is practically invisible. At this time there is too much
confusion over the Revenue Sharing for me to make an assessment.
My initial reaction is that it does not do the job adequately in
upgrading financial support to libraries.

V. Technology

The Huntsville Public Library believes that the contemporary li-
brary must offer a broader base for its service than merely pro-
viding a book, magazine, and newspaper collection. During the past
year we have established a separate audio-visual department which
maintains a growing collection of records, art prints, eight and
sixteen millimeter films, and cassettes.

We also maintain our own micro filming program which is primarily
designed to preserve old newspapers and various types of local
historical records.

Recently we have become interested in the possibility of setting
up and operating the library's own educational FM radio station.
We are in the process now of drawing up the application for sub-
mission to the FCC. It might be of interest to the Commission
to find out that we have received more vocal community response
in favor of this project than anything else we have attempted in
recent years.

VI. Human Resources

Obviously, we need considerable upgrading of professional staff
members. All things considered, our present staff does a competent
job in carrying through on the many programs of library service
we have undertaken. Again, however, I would underscore the fact
that inadequate financial support makes it difficult for us to be
highly competitive in the market for professional (MLS) librarians.

ERIC User Note:

A reprint of "Library Front-Liners: Judy Tate,
A Library's Extension Service", Wilson Library
Bulletin, February 1972, has not been included
because it is copyrighted.

I. <u>Objectives</u>

The Huntsville Public Library (the agency) was to provide library services to MNA residents. These services were supposed to meet three basic objectives in the third action year.

1. Books and media were to be provided to MNA residents in accessible locations.

2. Library services for MNA residents were to be provided at convenient hours.

3. MNA residents were to be given assistance in order to obtain materials which would meet their needs.

These basic objectives were then divided into several contractual perfromance tasks. Personnel, items and services to be provided included the following:

1. Full time libraries were to operate branch libraries in area centers I and II with the assistance of Neighborhood Youth Corps volunteers.

2. Books, media and materials would be provided for the branch libraries in Area centers I and II.

3. The two branch libraries were to operate five days a week, 11a.m. to 6:00 p.m. during school months and 10:00a.m. to 5:00 p.m. during the summer.

4. Low-reading-level/high-interest-level books, ethnic literature, films, information on neighborhood center services and special appeal material for MNA residents were to be made available through the branch libraries.

5. Library patrons were to be attracted to the program. A children's story hour twice a week and a special summer reading program were two specific services to be performed.

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II. <u>Performance</u>

1. Basically, the Agency initally established branch libraries at the Area I and II Centers as specified in the contract. At the time it was felt that no branch library would be necessary in Area III because of the close proximity of the central public library. However, some of the residents indicated an interest in an Area III branch operation. The Agency cooperated fully by providing the necessary books, shelves and equipment. Thus branch library operations are now being provided in each of the MNA service centers.

2. Each branch library in Areas I and II has a full time librarian. Area I employs a library aid and Areas II and III share the services of another aid. All of the libraries utilize volunteers from agencies such as the Neighborhood Youth Corps, the United Methodist Service Centers and Alabama A & M University.

3. The operating hours of the branch libraries are apparently meeting the times outlined in the contract. However, the branch libraries have remained open after 6:00 p.m. during school months for special occassions such as study groups with tutors. Library personnel also demonstrated a willingness to do such things as show films or attend PTA meetings at times beyond their actual requirements.

4. Book circulation in the branch libraries varied greatly from month to month with no readily identifiable trends. Almost 7,000 books were circulated in the MNA branches during the third action year, averaging over 560 books per month. Most of the book circulation occurred at the Area I branch, possibily because it was the first in operation. However, the difference in the number of books circulated in Area I *in comparison to* and Area II and III narrowed in June and July, 1972. As more people become acquainted with

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Area II and Area III libraries more will probably use them.

5. The Agency requested and received a $10,000 grant from the Alabama Public Library Service in December, 1971 to be used for additional books in the MNA. Because of this additional funding the CDA approved a request to shift about $500 of the CDA grant earmarked for books to personnel and consumable supplies. The supplies were used in some of the many MNA enrichment programs conducted by the Agrncy.

6. The Agency cooperated fully with several other organizations in order to obtain the maximum impact of its program operations. Fro instance, in September, 1971 a meeting was held with the United Methodist Service Centers to arrange library space to accommodate study and tutorial groups. Library media assiatance was also arranged with Alabama A&M for story hours and tutorial assistance. Entertaining, educational, instructional and ethnic films were borrowed from the Board of Education and A&M and shown at regular intervals at Day Care centers, Head Startlocations and area centers at no cost to the library or residents. The agency was always ready to work with various groups and agencies to supplement their program. Mrs Estella Smith, who previously worked as a librarian at the Area II center, now oversees both Area I & II Center libraries plus coordinates all of the MNA branch library promotional activities and enrichment programs.

7. Although the contract called for 104 story hours for children, the Agency conducted 139 story hours. It is true that some were presented in locations outside the MNA, but these areas served disadvantaged people including many MNA residents.

8. Many other services were performed by the library in response to MNA
needs. These services included:

    A. Library staff visits to Johnson Towers and Big Spring Manor every
other week as well as visits to the Huntsville Hospital daily in an
effort to provide the needed books and services,

    B. Pony rides at all three area center libraries, involving over 400
rides during June and continuing through the summer,

    C. Adult supervision for swimming and bowling trips, ~~recreational trips including swimming and bowling.~~

    D. Librarian assistance in a combined MNA Easter Egg Hunt by helping to
boil and color 1,000 eggs, transport children as well as helping conduct
the program activities,

    F. Tours conducted through the MNA libraries, such as the ones conducted
800 Follow Through children in May, 1972,

    G. Service to West End School with books and film programs to supplement
their Educational Improvement Program,

    H. The issusnce of 564 cards to new library patrons,

    I. A special summer reading program with the incentive of a party at the
main library fro the participants, and

    J. Arts and Crafts classes, cosmetic classes and nature walks for
MNA children.

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III. Conclusion

It is difficult to compare the third CDA action year library program with earlier
years because of many changes in the library services provided. The emphasis
of the library services during the second action year was placed on the
improvement of MNA school libraries. The third action year, on the other hand,
called for the development of MNA branch libraries, associated with the Huntsville
Public Library, but independent of MNA schools. Thus, because of the
difficulty in equating the scope and type of services performed, meaningful
comparisons with the second action year are not possible.

One can safely say, however, that the Huntsville Public Library has done a
remarkable job inmeeting and exceeding the goals of the thirdaction year program.
MAny auxillary services have been rendered MNA residents in an effort to make the
library program responsive to MNA needs. The library is continually seeking
innovative ways to serve MNA residents and other disadvantaged groups in the City
with library and social services as well as enrichment programs, not only within
the confines of the branch libraries, but in Head Start and Day CAre Centers,
hospital, nursing and retirement homes and wherever else they are needed.

Editorials & Opinions
Huntsville News

November 1, 1972   Huntsville, Alabama   **Page 4**

Good library idea

To the chorus of voices already praising the board of the Huntsville Public Library for taking a first step toward possible establishment of a Public Radio Station here, let ours be added.

A library today must be more than a mere depository for books. The amazing technological advances witnessed within the last decades has made it possible to disseminate information on many levels, and progressive communities over the nation for the last 10 years have been carefully broadening the scope of library services to do a more effective job.

The library here, for example, still bases its activities upon the provision of reading materials. But it also takes programs out into the community for persons who cannot come to it.

It takes literature in many forms into the hospitals and into homes for the aged and jails, into disadvantaged neighborhoods.

Its Braille Library and sets of recorded books on tape and record make it possible for the blind to inform and divert themselves.

Huntsville's library has a pretty good track record when compared to similar institutions over the state. Now it is considering a step which will place it in the vanguard of libraries providing a complete range of community services.

The Nashville experience has proven that a library-operated public radio station can make a real contribution and can solicit broad-based community support.

It is to be hoped that Huntsville will succeed in gaining a similar venture here, one which will compliment existing programming and make it possible to broaden the amount and depth of information dispensed by the library.

Library to broadcast?

BY BILL NAILEN, *News Staff Writer*

A further extension of Huntsville Public Library services through possible establishment of a non-commercial FM radio station broadcasting classical and semi-classical music and community service programs has been given the go-ahead by the library's board of trustees.

Elbert Watson, director of the city library system, said application will be filed for a license with the Federal Communications Commission. He said it will take six to eight weeks to file the proposal and that the commission generally considers such applications for four to six months before taking

LIBRARY BACKERS PLAN FOR LIBRARY OF AIR

... Watson, head of Huntsville system, Ferranti, Mrs. Roscoe Roberts

Library

action.

Community reaction has already been good, he said. The board, which had the proposal under consideration for about eight months acted Friday. Word that it was being considered leaked several weeks ago, however, and letters and petitions supporting the endeavor have been constantly streaming into Watson's office since.

"It's very encouraging." said Watson with a wry grin, "even though we didn't expect an onslaught of support until the board took formal action. Iden't know how word got out. We certainly think, however, that it is a most wholesome development and you can bet we wouldn't discourage it for the world."

Watson said it seemed as if endeavors to make the community aware that a contemporary library should transmit knowledge to the community on many levels –books, records, braille manuscripts, tape cassettes, films, and the like—have proved beneficial.

"? ?ablishment of a non-commercial band," he said, "is simply an exten. . of what we have been doing for the last five or six years."

For the last decade, Libraries in more progressive communities over the nation have been involved in providing a spectrum of service as broad and varied as possible. The radio concept, an integral part of the movement, has been pioneered by such library systems as that of Nashville, Tenn.

WPLN-FM broadcasts classical music balanced by a continually changing format of national and local programs which bring live coverage of the arts, Congressional hearings, public affairs and the like to listeners over the mid-south 18 hours a day. In operation for some 10 years, the Nashville station is one of the handful of National Public Radio stations operated by libraries.

The Nashville station has involved the public to a very high extent, officials say. Programming, for example, is a give-and-take proposition, changing and growing consistently to provide listening experiences not available elsewhere—the purpose of public radio. Listeners reportedly constantly write or phone the station to debate how much music as opposed to public affairs and talk shows should be aired.

Watson said that he hopes the station here can be established in a similar way to serve as wide a region as possible over North Alabama.

He said programming will be strictly non-commercial. "We aren't trying to compete with existing stations," he said. "Our format will be geared to complement existing programming."

He said the library board hopes that if a license is granted, the community will involve itself as deeply as that of Nashville in the new service.

Among numerous individuals and groups voicing support for the concept were Mrs. Roscoe Roberts, chairman of the library board of trustees, and Col. Angelo Ferranti, president of the Friends of the Library here.

Library radio station gaining support

If a meeting of about 15 community leaders at the Huntsville Public Library Monday morning offers any indication of the degree of acceptance accorded a public radio station to be included in future area library services, then the library is solidly on the right track.

Persons including Councilmen Jimmy Wall and Sid Saucier, Alabama ETV Commission representative Jerri McLain (wife of the state senator), architect Harvie Jones and Walt Weisman applauded the concept. They not merely felt it was a good idea, but offered library officials a number of suggestions on a variety of approaches it might take in providing programming for every sector of the population to be covered if the station is built.

As planned now, the station will provide primary coverage for an area within a radius of 35 miles and secondary coverage within a radius of 80 miles. It will offer non-commercial programming—classical-style music, coverage of community events, public information, and a number of other broadcast materials.

The library hopes to file an application to the Federal Communications Commission by about the first of the year. It also hopes that it can secure matching federal moneys to build the station. While federal officials cannot at this stage make any commitment, those approached have suggested that the Huntsville Public Library stands a good chance of receiving assistance since there are few public radio stations as such in the state or region.

Library officials hope that building such a station will considerably broaden an already wide spectrum of services which it provides. The Monday morning meeting was intended to secure suggestions from a variety of local government and community leaders on types of services which might best lend themselves to this medium; it was quite successful in this venture.
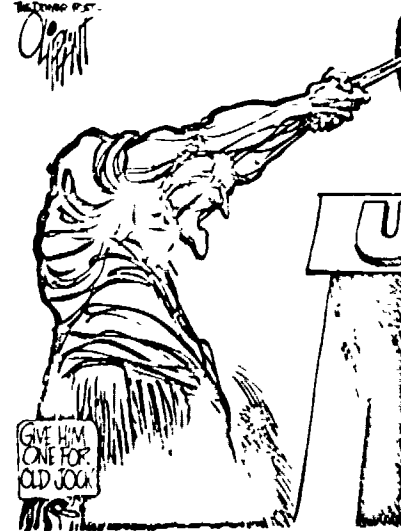
But even more interesting was the fact that these community representatives came to the meeting convinced that a library public radio station was a needed community service. Their concensus evidences a groundswell of support for the concept which the library will need in carrying through on the project.

For a free press

'WHAT? QUIT NOW? JUST A

One Ha hangs

By Nick Thimmesch

WASHINGTON—President Nixon has been advised that one decision by North Vietnam would cinch the peace settlement, but that the outlook is now less hopeful than when "peace is at hand" was announced Oct. 26.

According to a White House source, second only to the President on this matter, the North Vietnamese let the so-called windup sessions drag on unnecessarily long, and are

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STATE OF NORTH CAROLINA
Department of Art, Culture and History
Raleigh 27611

Grace J Rohrer
Secretary

Office of State Library
Philip S Ogilvie, Administrator

PUBLIC LIBRARY SERVICES TO PRESCHOOLERS

It is long overdue that strong, decisive action - preceded by minimal or no study - be taken by public library administrators to allocate substantial parts of their budgets for the implementation of services that could meet at least some of the informational needs of the preschooler. Since there is a body of scientific data available to substantiate such action, additional research or prolonged planning and study charged to prestigious committees would only put the manifestation of these services further into the future.

Larger public library systems - within their own existing budgets - could establish new priorities under which the preschool user and potential user from 0 - 6 years of age could begin to have made available to him experiences that could, in part, serve as substitutes for the family affection, time, and fun that is now denied him for various understandable social and economic reasons.

Whether or not one takes into consideration the growing controversy over who should serve the child - the public library or the school media center - it would seem that the public library could begin to whet the learning appetites of little kids by offering library services - and encouraging word-oriented experiences - at the time when they not only learn more easily and rapidly, but when most of them are naturally eager to learn and have time to spare.

Although there are many kindergartens and day care centers, a large majority of preschoolers have little opportunity to attend. Public libraries have -

or should have - simple materials and a staff who could learn to conduct basic child-oriented procedures and activities. Some space, some staft, and some time are already available. The main ingredient lacking is the administrative desire to develop the concept of the necessity for structuring a viable child-oriented segment of service within the total public library program. A beginning effort could embrace the identification of a staff member who could relate sensitively to preschoolers and who would be happy to arrange her schedule and interests to serve them with enthusiasm.

Of course, it could be difficult - at first - to convince the community that such a much-needed service would not vanish. We may be assured, however, that the children and their needs will not. Some library systems have created projects worthy of exhibiting exemplary, measurable demonstrations, or pilot studies and other systems could send representatives to visit and to later replicate such portions of these activities that were feasible.

While most of the larger demonstration projects in outreach or in-house services to the preschooler have been funded by either state or federal government dollars - or through a combination of funds - smaller projects embracing basic components could be attempted with consultative and supervisory aid from staffs of specially funded programs. Such aid to other systems may have already been agreed upon in the original governmental contract.

Visibility of these projects and not accountability must be emphasized. It takes so long to tell the child-centered, library story: the sensitive service to the youngest citizens who have no true, no legal rights - not even that right that could enable him to become a card-carrying, first-class library user. Someone somewhere, has to sign. The signature of an adult assures - in theory - no lost or damaged material will go unpaid for or whose loss will go unnoticed. This policy - this example - can be chosen to stand for all the insensitive

policies that must be updated and upgraded to create a climate to which most youngsters must be introduced before they are willing to become borrowers of public informational materials.

To eliminate the deterents to procedures that may, in time, help public libraries achieve the goal of informational services to the user and the potential user and to be accepted as an agency in good-standing, is the first objective to be accomplished. If it is necessary to commence to rethink policies, why not begin by listening to the public?

Why not begin by taking under consideration the memories of the public - regardless of age - that center around the personalities who made or destroyed the borrowing habits of the public as children? For too many decades services to boys and girls of any age have become subservient to boiler room explosions, the travel papers of the Book Club, personal problems and interests of the staff, and the overwhelming desire on the part of some librarians and assistants to construct and to maintain visible, personal careers.

That children must be served - and served pleasantly and efficiently - or the public library will eventually vanish is not too strong a statement of fact. Unless preschoolers are encouraged to read - by any method they can accept - by any older child or adult who is acceptable, and, unless they can be motivated to catch the joy of learning, the world will vanish. At least, the world's people as we would wish to know them will disappear.

Jane B. Wilson
Public Library Consultant
  on Children Services
Office of State Library
Raleigh, North Carolina

17 January 1973
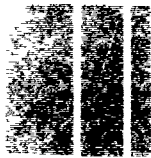
January 18, 1973

Mr. Frederick H. Burkhardt
Chairman, National Commission on
   Libraries and Information Science
Suite 601 - 1717 K Street, N. W.
Washington, D. C. 20036

Dear Mr. Burkhardt:

<u>Written Testimony for the Southeast Regional Hearing</u>
<u>Atlanta, Georgia - March 7, 1973</u>

The State Council of Higher Education for Virginia seeks to promote and develop higher education in the Commonwealth which will be of most benefit to our citizens. Library services are of prominent concern, for which reason the Council has among its eight area professional advisory committees a Library Advisory Committee.

A project of great interest to the Committee and Council is one proposed by the Association of Southeastern Research Libraries entailing the establishment of a regional cooperative library processing center. Additionally, we are looking to the Southern Regional Education Board for leadership, administrative support, and financial support, which must come through the securance of outside assistance. This project is conceived to operate in a similar manner as the Ohio College Library Center.

The Governor of Virginia has secured funds in his budget for "developing coordinated library services." Our institutions contribute administrative services for the operation of special projects. One of these projects was to investigate research and application developments in computer applications in library operation and administration. It lead to exploring the cooperative processing center proposal with ASRL.

Our State Library and our State colleges are ready to commit themselves to a regional program, but they do not have the funds to meet unusually high start-up costs. Nor does the Commonwealth find itself in a position to appropriate a yet undetermined, but large one-time contribution to the center. We need your help. Through this center we can redirect technical service efforts to public services.
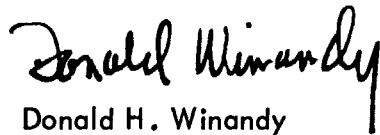
Another project of merit and greater promise if developed further is the Virginia Medical Information Service (VAMIS). Successful specialized networks now exist in the health sciences, some supported by the National Library of Medicine, Regional Medical Library Program, and Regional Medical Programs. VAMIS is a successful example, which services hospital libraries and local practitioners.

It would be a useful model, or adjunct to other networks having bases in biological and physical science and applied areas such as environmental science. Newly proposed and developing drug information dissemination efforts could be integrated into the health information systems.

Support is needed for such networks; governmental agencies and commissions should coordinate their efforts to avoid duplication and overlapping of systems where integration of efforts would prove more effective as well as more economical.

Sincerely,

Donald H. Winandy
Assistant Director
Programs and Research Section

and

Chairman
Library Advisory Committee

CC: Dr. Daniel Marvin, Jr.

mfr

STATEMENT OF WILLIAM C. YOUNGER
Alabama Supreme Court Librarian
Judicial Building - Capitol
Montgomery, Alabama 36104

Mr. Chairman: I appreciate the opportunity you have given me to present
written testimony for use at your March 7, 1973 meeting in Atlanta, Georgia.
Since my expertise is in the law library field I will limit my testimony to
law libraries. I suggest that you contact Mrs. Elizabeth Beamguard, Director,
Alabama Public Library Service, Capitol, Montgomery, Alabama 36104, for information
on other libraries.

I do not desire or intend to over emphasize law libraries at the expense
of other libraries. My thoughts are that law libraries are very important to all
of our citizens and that we should consider law libraries in our total library
planning for any area whether it be city, county, region, state, or the entire
United States of America. Law libraries are needed not only for the courts and
legal profession, but also for the entire community.

We desperately need a system of adequate public law libraries for the State
of Alabama. There are many benefits to be gained from such a system. It is
true that the quality of legal services in a community is directly related to the
quality of its law library and that law libraries are necessary for our judicial
system to function; but law libraries are for the entire community and not
strictly for lawyers. With our complex society today, you cannot possibly do
adequate research without consulting material in a law library. This includes
people doing graduate work down through high school and junior high school students
preparing their school lessons as well as the citizens of the community. This
does not mean that everyone should be his own lawyer and people with personal
legal problems should consult their lawyer, but there would be a great wealth of
legal material available to everyone if we only had adequate law libraries in each
county.

A pressing problem throughout the United States is law books for use by
prisoners. Our constitution requires adequate law libraries for prisoners. See

Gilmore v. Lynch, D.C., 319 F. Supp. 105; 9 Cir., 400 F. 2d 228, affirmed Younger v. Gilmore, 92 S. Ct. 250, 30 L. ed. 2d 142. There are a very few jurisdictions within the entire United States where adequate law books are provided prisoners, and certainly none to my knowledge in Alabama.

Law libraries are expensive and it would be impracticable for general libraries to have sufficient legal books to satisfy the needs of the community. Also, law libraries cannot be financed by the legal profession alone. This is a governmental function, the same as other libraries and should be furnished by public funds.

In Alabama we have 67 counties. About 50 of these counties have small inadequate Public Law Libraries. A few of the larger counties are in a little better shape but their law libraries are not adequate to meet their needs. The financing arrangements for all of these law libraries are different but essentially they consist of small fees in court cases, and sometimes small supplements.

There are three good law libraries within the State of Alabama. These are located at the University of Alabama Law School, Cumberland Law School, and the Alabama Supreme Court. Although they are in better shape than the county law libraries, for many years these libraries have not had adequate space, personnel, and financing.

My plea is not only that law libraries be considered in total library planning, but that they be a part of the total library system. The County Public Law Library, of necessity, should be in the County Court House. There it would be accessible to the public, the prisoners, judges, prosecutors, and defense attorneys. In addition, there should be adequate law libraries in our prison system.

I would go so far as to say that the County Public Law Library should be run by and under the jurisdiction of the County Public Librarian. This would help solve the problems of adequately trained personnel and financing. At least if both the Public Library and Public Law Library were run by the same authority both should receive equal considerations in personnel and financing.

Mr. Chairman: Thank you very much for letting me present my thoughts. I hope they are of some use to you.