A linear programming model and procedures for optimal assignment of students to attendance centers are presented. An example of the use of linear programming for the assignment of students to attendance centers in a particular school district is given. (CK)
A LINEAR PROGRAMMING MODEL FOR ASSIGNING
STUDENTS TO ATTENDANCE CENTERS

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Introduction

One of the current problems in education, particularly in the urban areas, is the assignment of students to attendance centers in such a way that a balance can be attained on certain student characteristics—particularly racial characteristics currently.

The United States Supreme Court, in its 1954 Brown vs. Board of Education decision, ruled that state-imposed segregation is unconstitutional (347 U.S. 483). In subsequent rulings the Supreme Court has also held that, "Federal Courts have... powers including altering attendance zones...and requiring necessary busing...using racially based mathematical ratio of students..." (Swann vs. Charlotte-Mecklenburg Board of Education, as reported in The United States Law Week).

On April 20, 1971, the Supreme Court affirmed a Federal District Court decision that ruled a North Carolina anti-busing law unconstitutional (North Carolina State Board of Education vs. Swann, as reported in The United States Law Week).

Present methods of assignment that depend on setting up a plan and checking whether or not the plan meets the criteria are basically inadequate, since there is no way of knowing if a particular plan is optimal. Linear programming offers a method of developing an optimal plan for the assignment of students to
attendance centers based on predetermined criteria and policy decisions. This paper presents a linear programming model and procedures for optimal assignment of students to attendance centers as well as an example of the use of linear programming for the assignment of students to attendance centers in a particular school district.

The Linear Programming Model

Space does not permit a detailed discussion of the theory of linear programming here. That information can be found in materials by Hillier (1967), Van Dusseldorp (1971), and Wagner (1969), listed in the Bibliography as well as numerous texts on linear programming.

Briefly, linear programming is a method of expressing an optimization problem as a group of simultaneous linear equations, then solving the model mathematically to arrive at the optimal solution. The model consists of two types of equations, an object function and constraints. The object function is of the type:

\[ C_1X_1 + C_2X_2 + \ldots + C_iX_i + \ldots + C_nX_n = Z \]

Where Z represents the criterion to be optimized (perhaps the total distance traveled to school by all students in a system), the \(X_i\)'s represent the variables that affect the criterion measure (the assignment of a particular group of students to a particular school, for example) and \(C_i\)'s represent the contribution of each \(X_i\) to the criterion measure (in the case of student assignment \(C_i\) may represent the distance from home to school for a particular group of students).
This type of relation is often written \( \sum_{i=1}^{n} C_iX_i = Z \).

Constraints are of the type:
\[ a_{1j}X_1 + a_{2j}X_2 + \ldots + a_{ij}X_i + \ldots + a_{nj}X_n \ (\leq, =, \geq) b_j \]
where the \( X_i \)'s represent the variables as in the object function, the \( a_{ij} \)'s represent the contribution of those variables in the constraint relations, and the \( b_j \)'s represent the exact value of the constraint or the maximum or minimum value of the constraint. For example, \( b_j \) may represent the maximum proportion of black students that may be assigned to a school, or may represent the maximum number of total students that may be assigned to a school. The constraint set is usually represented mathematically as:
\[ \sum_{i=1}^{n} a_{ij}X_i \ (\leq, =, \geq) b_j \ (\text{for } j=1,2,\ldots,m) \]
representing \( m \) relations in \( n \) unknowns.

**Object Function**

Assuming that the object of the busing plan is, within certain constraints, to minimize the total distance all students must be bused to their assigned attendance centers. The object becomes:
\[ \sum_{i} \sum_{j} \sum_{g} S_{ig} D_{ij} X_{ij} = Z \]  \( (1) \)
where \( Z \) is the total distance traveled by all bused students expressed in pupil-miles. The subscripts are defined as:
- \( i \) represents the residential areas
- \( j \) represents the schools
- \( g \) represents the grade levels

Then \( S_{ig} \) represents the total number of students living in residential area \( i \) and attending grade \( g \). \( D_{ij} \) represents the distance from residential area \( i \) to school \( j \) in miles. \( X_{ij} \) indicates whether
or not students in residential area i are assigned to school j ($X_{ij} = 0$ or $X_{ij} = 1$).

**Constraints**

The limitations of the system must be incorporated into the model. A critical limitation in assigning students to schools is the capacity of the school buildings. In order to compute the number of students in each grade in each building,

$$\sum_{i} E_{ij} = E_{jg} \quad (j=1,2,...,s; g=1,...,h)$$

is used to calculate enrollment of grade g within school j and is represented by $E_{jg}$. Then the capacity for grade g in school j, represented by $C_{jg}$, is included in the model by:

$$E_{jg} \leq C_{jg} \quad (j=1,2,...,s; g=1,...,h)$$

where 1 indicates the lowest grade level and h the highest grade level in the organizational level under consideration. The number of residential areas is represented by n, while s represents the number of schools.

An important consideration is that every area must be assigned to one and only one school. This requirement is included by:

$$\sum_{j} X_{ij} = 1 \quad (i=1,2,...,n)$$

For residential area 1 this equation becomes

$$X_{11} + X_{12} + ... + X_{1j} + ... + X_{1s} = 1$$

One of the $X_{ij}$'s (say $X_{12}$) should equal one and then the others would equal zero. This would indicate that the students in residential area 1 would attend school 2.

$A_{ig}$ represents the number of specially identified students in residential area i and grade g, $a_{ig}$ is the maximum allowable
percentage of specially identified students in grade $g$ of school $j$, and $b_{jg}$ the minimum allowable percent of specially identified students in grade $g$ of school $j$. The following two constraints control the number of specially identified students in each school and grade.

$$\sum_{i} A_{ig} X_{ij} \leq a_{jg} E_{jg} \quad (j=1,2,\ldots,s;g=1,\ldots,h) \quad (5)$$

$$\sum_{i} A_{ig} X_{ij} \geq b_{jg} E_{jg} \quad (j=1,2,\ldots,s;g=1,\ldots,h) \quad (6)$$

To add additional criterion variables such as socio-economic status, academic achievement, or academic ability to the model, relations similar to (5) and (6) must be added to the constraint set for each additional criterion variable.

**Application of the Model**

The model was constructed and tested using mathematically equivalent, but analytically more convenient, relations. The object was to minimize the total distance traveled by students to their assigned attendance centers. In other words, the object was to minimize $Z$ where

$$Z = \sum_{i} \sum_{j} S_{ij} X_{ij} \quad (7)$$

The constraint (2) which calculates enrollment was rewritten as:

$$\sum_{i} E_{jg} = 0 \quad (j=1,2,\ldots,s;g=1,\ldots,h) \quad (8)$$

Then an upper bound of $C_{jg}$ was placed on the corresponding $E_{jg}$ for all schools ($j$) and grades ($g$) under consideration in the model. This incorporated the capacity constraint (3) in the model.
The assignment constraint (4)

\[ \sum_{i} X_{ij} = 1 \quad (i=1,2,\ldots,n) \]  

was not rewritten.

The percentage constraints (5) and (6) were rewritten as:

\[ \sum_{i} A_{ig} X_{ij} - G_{jg} = 0 \quad (j=1,2,\ldots,s; g=1,\ldots,h) \]  

\[ \sum_{g} G_{jg} - M_{j} = 0 \quad (j=1,2,\ldots,s) \]  

\[ \sum_{g} E_{jg} - T_{j} = 0 \quad (j=1,2,\ldots,s) \]  

\[ G_{jg} - a_{jg} E_{jg} \leq 0 \quad (j=1,2,\ldots,s; g=1,\ldots,h) \]  

\[ G_{jg} - b_{jg} E_{jg} \geq 0 \quad (j=1,2,\ldots,s; g=1,\ldots,h) \]  

\[ M_{j} = a_{jT} / T_{j} \leq 0 \quad (j=1,2,\ldots,s) \]  

\[ M_{j} - b_{jT} / T_{j} \geq 0 \quad (j=1,2,\ldots,s) \]

where \( G_{jg} \) represents the number of minority students in grade \( g \) of school \( j \).

\( M_{j} \) represents the total number of minority students in school \( j \).

\( T_{j} \) represents the total number of students in school \( j \).

\( a_{j} \) represents the maximum percentage of minority students in school \( j \).

\( b_{j} \) represents the minimum percentage of minority students in school \( j \).

**Application of the Model**

The linear programming model for assignment of students to attendance centers was applied to the assignment of 7th, 8th, and 9th grade students to junior high schools in the Waterloo, Iowa...
Community School District. This involved the assignment of 5,420 students, 5.4% of which were black, to six junior high schools. The residential areas used in this study were the same as the enumeration districts as defined by the United States Bureau of the Census. There are 117 of these residential areas in Waterloo. The number of junior high students living in each residential areas ranged from zero to 165. It was deemed desirable to, in as far as was possible, assign all students in a particular residential area to the same school. It was assumed that only those students who were assigned to schools more than one mile distant from the residential areas in which they lived would be transported. Thus, in this application, any distance between a residential area and a school of less than one mile was considered to be zero in computing miles transported.

The purpose of this application of linear programming was to assign pupils by residential area to schools in such a way that the total pupil-miles of transportation would be minimized while at the same time meeting certain criterion of racial balance.

In order to observe the affect of different racial balance criteria, two applications of the model were run. In one case the lower limit for percentage of minority students in each grade in each school and for the total school was set at zero and the upper limit at 10%. In the other case the lower limit was set at 3% and the upper limit at 7%. Thus in one case the constraints designating student racial mix became:
where $G_{jg}$ is the number of black students assigned to grade $g$ in school $j$, $E_{jg}$ is the total number of students assigned to grade $g$ in school $j$, $M_j$ is the total number of black students assigned to school $j$, and $T_j$ is the total number of students assigned to school $j$.

In the other case the corresponding constraints were:

$$G_{jg} - 0.07 E_{jg} \leq 0 \text{ (for all } j \text{ and } g)$$
$$G_{jg} - 0.03 E_{jg} \leq 0 \text{ (for all } j \text{ and } g)$$
$$M_j - 0.07 T_j \leq 0 \text{ (for all } j)$$
$$M_j - 0.03 T_j \leq 0 \text{ (for all } j)$$

Input data for solution of the model included the actual values for Waterloo of $S_{ig}$, $D_{ij}$, $C_{jg}$, and $A_{ig}$ as defined above. For solution of the linear programming student assignment model the IBM Mathematical Programming System/360 (360 A-CO-14X) Version 2, Linear and Separable Programming computer program was used and run on the University of Iowa IBM 360 Model 65 computer. Similar programs are available for most large computers. It is not possible with the computer program used to force an integer solution. That is, in a few cases the results indicated a split of a residential area, with some students attending one school and the remaining students attending another. These splits can be eliminated either by hand manipulation after the computer run or by using a computer program which forces an integer solution.
The results of the solution of the linear programming model include the assignment of students in residential areas to schools in such a way that the total number of pupil-miles transported is minimized and all the constraints are satisfied. That is, the $X_{ij}$ values are found.

A brief summary of the results of the application of linear programming to the school assignment of Waterloo students is given in the tables below.

**TABLE 1**

STUDENT ASSIGNMENTS, CASE ONE

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-9-
### TABLE 2
STUDENT ASSIGNMENTS, CASE TWO

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Concluding Remarks

Linear programming offers a logical method for assignment of students to attendance areas according to prescribed criteria. It is fairly easy and inexpensive to use assuming the necessary data on student residence is available. It also offers the opportunity, as illustrated by the two cases described above, for school administrators to test the effect of various policy decisions concerning the assignment of students.
BIBLIOGRAPHY


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