A new student climate is desperately needed in our schools. From impressions gained from nationwide interviews, the vast majority of students are anxious for solutions to the problems of student climate, and they represent a tremendous resource, to date largely untapped. The following suggestions are made on the recognition that students have a legitimate gripe, and that the situation is not hopeless. Some fundamental changes must take place, however, and there are resources to cope with what is going on. Firstly, there is a need for a student information system, with up to date, usable student information for making decisions. The school district organization should have a unit that has student development and student life as its primary concern. Secondly, there is a need for a student development focus to build better human relations. A student center, concerned with student life should be set up in each school. Teachers with good rapport should be able to interact with students, and provisions need to be made for this. The student body should be allowed to take more responsibility for supervision than is presently allowed. (Author/KJ)
STUDENT DEVELOPMENT: PRIORITIES FOR THE 70's

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Presented at the Florida Personnel and Guidance Association Convention

Miami, Florida

November 20, 1970
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Children in most of our Florida schools have counselors, psychologists, social workers, visiting teachers, attendance workers, and medical personnel available to them, as do their teachers and principals. Parents also have access to these specialized personnel through the schools their youngsters attend. It would be inaccurate to say that the pupil services have achieved excellence or that enough of what is needed is in operation. It is quite correct, however, to point out that compared with the situation a decade ago many more children, their teachers and parents, are receiving valuable help.

As we move into the 1970's, major changes and reforms are being predicted for education, pupil services included. One can predict that these services are going to take on a new look. They are going to have much more influence on children and on the school's decisions affecting their learning and development as students. This discussion is concerned with that new look, at least a piece of it.

High quality pupil services must look beyond today and beyond the school setting. Their purpose, in addition to helping youngsters with today's challenges, is to help them plan for the future. Staff efforts need to extend outside the classroom and the school in support of parents and home influences on youngsters and on their educational decisions. They need to reach out to the community where many helpful resources operate for the support of student learning, mental health, and career development.

These services programs should be available to all youngsters, to their teachers, and principals, and to their parents to accomplish several
significant educational objectives. Among these are to help:

* students achieve self-direction and take responsibility for their actions including citizenship.
* students adjust to the demands of their environment and learn how through orderly process to change its negative elements.
* adults in the schools build educational programs that lead to worthwhile educational goals for students.
* students set career and social goals and make intelligent decisions in pursuit of these goals.
* school officials and others carry out the promise of every youngster's birthright to an education.
* teachers and administrators identify troubled learners as early in their school life as possible and provide educational accommodations that these children need.

These objectives could be met through a variety of school programs, many of which are presently operational (which need only modifications) and others that need to be developed:

* a continuous student progress monitoring system
* a student information program (computer based)
* a school-parent-community coordination program for student development objectives
* a student-student and student-staff relationship program
* child and youth-study teams for educational evaluation
* support programs for innovative learning activities
* student counseling for youngsters from pre-school through post-school
* a mental and physical health aid learning disability prevention program
* a curriculum in cooperation with teachers, to teach mental health skills, decision making, career planning, and citizenship skills and understanding
* a staff development program in human growth and development, and cultural understanding
* a program of behavior modification to help children, and the schools in support of children, who show signs of upset and unrest.
A new student climate is desperately needed in our schools. As John Gardner recently pointed out in a televised interview, major reforms are needed in the American school system. Few doubt this; yet too many among the school administration, teaching staffs, and parents, are resisting change. On the other hand, students are demanding it and at the same time acting out their hostility toward resisting adults through protests, overt and subtle expressions of anger, or through the use of drugs. Much of their anger, although acted out toward the schools, really strikes out at all adults and all previous generations for burdening their generation, as no previous generation has been burdened, with the accumulation of problems—pollution, over-population, annihilation, inhumanity, and materialism. The school happens to be where they gather and where they, maybe hopefully, see a chance for change. In the face of this, they do not see adults providing solutions.

No community is immune to these troubles. Almost every school district has young people in it that vary from the apathetic (the copped-out student) to the disruptive. In between these extremes are those who are supportive, those mildly dissatisfied, those mildly involved in orderly ways to adjust grievances, those agitating for change, and even those threatening disruption. Dealing with this anger means more than not letting it get out of control; it means building a more positive climate.

*Much of the discussion of student development is taken from a paper presented at the 1970 Convention of the American Association of School Administrators titled The New Morality of Teenagers—The New Student Voice. It is available from IRCOPPS headquarters, Counseling and Personnel Services, College of Education, University of Maryland, College Park 20742.
Basic to a new student climate is recognition that what is occurring is an appeal, a cry to be recognized, heard, and respected. Students' legitimate demands need to be responded to as well as the vandalism. Far greater student involvement is called for. This does not mean divesting the school of its authority or powers. It calls for a searching look at what the school's job is. What is the proper role for the discipline officer, or the proper relationship between the building administrator and student? Between teachers and students? What should the counselor's role be? Where is the student advocate on the staff?

Most important is the development of a positive course of action to give leadership to the new student voice. It is one of the most vital and educationally potent resources for reform within the schools today.

Impressions Gained from Nationwide Interviews

Without question, the vast majority of students are anxious for solutions to the problems of student climate and, in our judgment, they represent a tremendous resource, to date largely untapped. We gained these impressions from nationwide visitations. During the past several years IRCOPPS has interviewed students, parents, teachers, administrators, and community people in approximately half the states and in all sections of continental United States. The suggestions shared in this discussion grow out of approximately 1500 hours of interviewing in school districts and state departments of education.

Students we interviewed impressed us as bright, concerned, respectful, and anxious to help. There were the others too, the disruptive and trouble-bent, but they were a minority. Students want to be in on decisions, to be given more responsibility and to show pride in their schools. Far too many though expressed helplessness and felt not really trusted by adults.
Many were bothered by the rift they see in relationships between students and staff. They are aware of the student-student relations that need improving but feel that they can work out most of them if supported by administrators and teachers. They see adults (staff and their parents) as "up-tight" and the kids "put down".

Too many young people see few channels for meaningful interaction with their teachers and administrators. They report that the adults do not view them as individuals but rather feel labeled, if recognized at all, as either "good guys" or "bad guys" with the latter held in tight control and the "good" recognized but not given enough chance to have any influence. In many instances even student government was seen as under too heavy control and manipulation of teachers.

In some troubled schools, students related that teachers, administrators, and counselors are running things for grown-ups' convenience. They see that adults have many problems and hangups, and that while these are being worked out, youngsters are left to find satisfaction only in relationships with one another and outside the school.

We believe that conditions are going to require much more cooperation to achieve solutions. If school officials continue to try to work solutions aloof from students, the gap will widen. There are many evidences today of districts ignoring students and of concentrating a disproportionate amount of time and energy on control. This has led to open hostility or a student cop-out. Instead and optimally, there are examples of school administrators, staff, community, student body, parents and community working together toward goals of self-development and self-control. We have been impressed with the potential for good human relationships that exists. Where concern is shown, short and long range steps can be taken to improve school climate.
The Thrust of our Suggestions

Our suggestions are dependent on a recognition that students have a legitimate gripe, and that the situation is by no means hopeless although of crisis proportions in some communities. Some fundamental changes must take place, and there are resources to cope with what is going on. More school administrators are going to have to face the fact that there is a new student voice in the schools and that it must be listened to.

Commissioner of Education, James E. Allen, has said,

"Many school administrators and parents, especially in the suburbs, hope that young peoples' problems will go away so we can return to 'the good old days'. The young don't see it that way. They are concerned about their future and the values in society. There are going to be some drastic changes. We just have to go through a difficult period until we find the answers. We have to listen to the young people and build from there. I think they will respect us more."

The pressures on today's administrators are so great that one certainly wonders how they withstand them and how they can be expected to go through a more difficult period. They are getting pressure from all sides—teacher power, kid power, parent power, black power, usually too few dollars to work with and often a critical press.

In defense of school officials, we want to point out that we are aware that the new student voice is often drowned out by demands of teachers, community leaders, and of citizens' cry for economy. But we are also aware that too often the elements of human contact, receptive communication, receptive listening and rapid solutions are denied by red tape, traditional channels, and selfish interests and schedules that

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1"What's Wrong with the High Schools?" Newsweek, February 16, 1970, p. 69.
are too heavy. We do not like to face up to the fact that students are often right. As Colman McCarthy has stated, "Instead of seeing the content of their view, we see only their contentiousness."²

Any rational observer can certainly see that solutions to the crises are not going to be easily found and the price in human effort as well as dollars is not going to be cheap.

In the hope that from our observations and interviews we have gained a few ideas in the areas of reform that are applicable, we offer the following two suggestions:³

1. A better information system for monitoring student life and incorporating student information in school decisions
2. A student development focus to build better human relations

The Need for a Student Information System

Throughout the nation, school districts show great concern for running a good business operation, curriculum improvement and development, staff negotiations and staff development. We give far less consideration and show less concern for our end product, the student or educated citizen. Some very knowledgeable persons have said that most other enterprises would be out of business if they paid as little attention to their product as do the schools.

One need only review the typical board of education agenda to see that there is little in it that relates directly to student life or to the evaluation of the school's efforts in terms of what is produced. Furthermore, a review of supporting documents at board meetings or an interview with board members would reveal that they have not had much

²"Youth: Alienated, Estranged--Or Just Bratlike?" Christian Century, p. 69.

³Suggestions in this presentation are similar to those made by the author in a study of a local school district under contract with Peat, Marwick, Mitchell & Co.
input of information on students to use in arriving at their decisions. In other words, one seldom finds students on the agenda, present in person or represented by information about them. This comment is not by way of minimizing the necessity for boards to deal with money matters, teacher negotiations, redistricting, etc.; but another high priority item on the list should be student life and outcomes.

Those on school staffs must develop information systems to provide decision-makers with up-to-date, usable student information for making decisions--administrative, instructional, guidance, and research.

The school district organization should have a unit that has student development and student life as its primary concern--responsible and accountable to the board, administration, and students for programs that focus on student life and for monitoring and interpreting student outcomes.

Again if one looks at the organization of the typical school system, he finds units under the superintendent that reflect board agenda (that is, instruction, business, staff personnel, etc.) but seldom does he find a unit responsible and accountable for what is happening to youngsters. Our belief is that this must change. Granted, there are pupil services, or pupil personnel services, but these have not typically played the role of student advocate.

One major program under a student development unit would be that relating to pupil information. This is vital to decision making, and it also would show youngsters that the school is concerned about their success. Its information gathering would include a follow-up of graduates and early school leavers: What is happening and has happened to our college bound? Do they finish? How did they do? Were they well prepared? How about those who graduated but did not go on to college? Are they in some local continuing education program, in local business or industry? How about
those who did not graduate? Are they employed? Have they remained in the community? Has the school done them and the community a disservice by dumping them into the economic and social life of the community, bitter and ill prepared to contribute?

Today's students should be involved in planning such information collecting studies, in fact involved in the collection and interpretation. Not only do they represent a major man-power resource, but how better can they learn about their community and about economic, man-power, political, and human problems that exist within the community?

"Up-to-date information is needed on our present student population, their interests, their values, their attitudes, as well as achievement and ability information. In addition to the typical demographic data, we need to know about factors which describe today's young people. How do they spend their time? How much money do they have to spend? How many have automobiles or access to them, etc.? What are their career aspirations and perceptions? How do they view work? What are their tastes in art and music? How do they manifest independence? How do they resolve conflict?

This information would be helpful, not only to the board and other central office decision makers, but also to building level administrators, to teachers, and to youngsters themselves. Youngsters have a very limited amount of information on which to compare themselves with others. They could be helped to understand themselves and the student body of which they are a part if such information were made available. Also, with information about graduates and early school leavers, their own plans and the career decisions could be more intelligently dealt with.
A Student Development Focus to Build Better Human Relations

There is a clear need to improve student-student and student-staff relationships as well as better relationships between the schools and the communities they serve. The resources are available if people are imaginative, do not demand miracles, and are patient and willing to work on their own attitudes. The belief underlying these remarks is that there is a willingness as well as a general desire on the part of teachers, administrators, parents, counselors, and students to get to work at it. Student development is, of course, a shared responsibility among many people in the schools and certainly with the parents.

Student Centers. Student development units suggested earlier to be part of the central administration should be reflected in each building. The present situation pointed out earlier regarding the absence of a student focused unit within central offices is also reflected in our high schools. That is, throughout our schools it is easy for one to find the management center (principal's office and the school office), the centers for instruction (classrooms), teacher centers (lounges and occasionally private offices), and even curriculum centers; but it is difficult to find a student center. One might claim this observation is in error for classrooms are student centers and that all that exists in the school is for the students. Our observations did not support this. Indeed, most classrooms tend to be teacher-centered with a heavier emphasis on management and other teacher concerns than upon students.

We recommend a student development center for each school and suggest that it be located away from the administrators' offices. It should emphasize student interests and student life and reflect their values and
concerns. The Center should be the locale for student government, activities and clubs, community projects, publications, planning student assemblies and forums, etc.

The Center could provide many of the present guidance functions with an emphasis on students, not on the management aspects of guidance (scheduling, filling out college forms, etc.). Although counselors' offices might be located in the Center or adjacent to it, it is hoped that counselor-student interaction would occur throughout the building and not always in the counselor's office.

Under adult supervision, students should have considerable authority and responsibility for planning, coordinating, and providing Center activities. The Center should reflect today's young people—their concerns and interests. Even the decor should be young in taste and expression.

Teacher Resources. Teaching staffs in most schools we visited had a core of teachers (especially, although not exclusively, the younger) who had healthy rapport with students. Their talents should be recognized and used. A considerable number of teachers should have time in their schedules for working with student groups. They should be available to meet with individual students and small groups in a counseling type relationship. These teachers should be backed up by counselors who are especially trained and who have reasonable counseling schedules, but the natural relationship between a student and teacher he likes and respects should be encouraged and used in planning. Time must be designated for this; otherwise these teachers will continue to appear to the students as nice, willing people who are too busy to be of much help. Indeed, it must be recognized that if good relationships are desired, provision must be made for teachers to
be available to interact with students. Teacher recruitment and in-service education should reflect the desired "new look" in teacher-student relationships.

**Student Resources.** Relationships could be substantially enhanced through more active participation by students on a variety of curriculum, student development, and administration councils and project committees. In our judgment, much more involvement is desirable than exists today in most schools. This by no means implies "turning things over to students". On the contrary, it means making them more responsible for what goes on in their school. Students throughout the school need to see their representatives in on some of the decisions that affect student life. They need to be able to hold them accountable too, not as is presently the case—the adults are blamed for nearly all of the problems since they seem to be totally in control of all that goes on.

The typical student body is capable of taking much more leadership and responsibility than at present. Granted, we interviewed only a small percentage of the nation's school population, but believe them to be representative. We found many students mature for their age, insightful in understanding the needs of their schools, and anxious to step in and help. They need supervision, of course, but by imaginative adults who can "keep their cool", ones who see the "new student voice" as essentially healthful and educationally constructive, not as a threat. Staff supervision should emphasize student involvement as part of the learning experience for citizenship.

Examples of this are the students who are active in school volunteer programs for all kinds of tutoring, individual work with emotionally disturbed children in guidance orientation programs, in college counseling programs, etc. They can be a great manpower and motivating source.