This description, based on experience with multiunit organization in Wisconsin and Ohio schools, constitutes a structural and procedural model for elementary school instruction and related environment. A background appraisal, provided as a context in which to view the new organization, takes the form of a paralleled itemization of the functions of the elementary school today and in the decades ahead. The functions are divided into three categories: the instructional system; preservice and inservice education; and innovation, development, and research. The formal structure of the multiunit plan is described as an organizational hierarchy operating at three levels: (1) at the classroom level, Instructional and Research (I & R) units consisting of a unit leader, two or more regular staff teachers, one or more aides or secretaries, and in some cases an intern; (2) at the building level, the Instructional Improvement Committee (principal and unit leaders); (3) at the systemwide level, the Policy Committee (all staff personnel) chaired by the superintendent or his designee. Operational procedures for the three units are described, and job descriptions are detailed for the principal, unit leader, teacher, intern, and instructional secretary and teacher aides. Implications of the multiunit approach are discussed with reference to individually-guided education, teacher education, and research and development. (JS)
THE MULTIUNIT ORGANIZATION (I & R UNITS) AND
ELEMENTARY EDUCATION IN THE DECADES AHEAD

Herbert J. Klausmeier, Richard G. Morrow, James E. Valter
Wisconsin Research and Development Center for Cognitive Learning
University of Wisconsin

The major purpose of this paper is to describe a new kind of organization for instruction, and a related environment, in the elementary school. Sufficient experience has been gained with this organization since 1966 in Wisconsin and Ohio schools to indicate its relevance to elementary education at present and also to estimate its utility in facilitating various functions of the elementary school of the future. A brief appraisal of the current status of elementary education and some estimates of future trends provide the context in which to view the Multiunit School organization.

I. The Elementary School of Today and in the Future

Most elementary schools of today are performing limited functions in comparison with what they will perform in the future. A few schools throughout the nation, however, are the forerunners of the many schools of tomorrow. Many functions of future schools may be observed at present in eight elementary schools of Janesville, Madison, Manitowoc, and Racine, Wisconsin. These schools began operating in the Multiunit pattern in 1967-1968. A statewide model for starting other Multiunit Schools, with all funding by the local schools, was planned during 1968 by the Wisconsin R & D Center for Cognitive Learning, the Wisconsin Department of Public Instruction, selected teacher-education institutions, and local school systems.

The main function of the staff of an elementary school building today is maintaining an instructional program that is as good as in the past.1 The primary function of each elementary school in the future is developing and executing an improved program of individually guided education. In order to carry out this function well, there must be a continuous supply of beginning teachers and other instructional personnel. These beginners must develop many capabilities while on the job; they cannot be prepared to deal with all the situational variables related to children and other elements of a school's instructional program prior to working in the school. Also, new ideas, materials, and procedures will require testing in the school setting before being accepted and used. Further, since knowledge about

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1Hereafter we refer to the elementary school of today to designate schools that have not incorporated such practices as team-teaching, pre-service teacher education, in-service education, or systematic instructional improvement.
human learning and instruction is incomplete, some schools will also participate with other agencies, such as universities, in research and development activities.

We may summarize thus:

<table>
<thead>
<tr>
<th>Functions of the Elementary School Today</th>
<th>Functions of the Elementary School in the Decades Ahead</th>
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</thead>
<tbody>
<tr>
<td>(1) Attempting to execute a system-wide standard instructional program designed by others</td>
<td>(1) Developing and executing an effective system of individually guided education within each building</td>
</tr>
<tr>
<td>(2) Accepting sporadic attempts by other agencies to update the teaching staff</td>
<td>(2) Initiating and performing in-service education of teachers and other instructional personnel within each building as part of a systematic system-wide and statewide program</td>
</tr>
<tr>
<td>(3) Accepting some innovations recommended by others without systematic testing</td>
<td>(3) a. Selecting carefully and testing innovations prior to acceptance within each building</td>
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<td></td>
<td>b. Developing and testing new procedures and materials</td>
</tr>
<tr>
<td>(4) Accepting pre-student teachers, student teachers, and interns without adequate provisions for their instruction in the school and without adequate supervision by college or other personnel</td>
<td>(4) Conducting pre-service education of teachers and other instructional personnel within some buildings as part of a systematic system-wide and state-wide program</td>
</tr>
<tr>
<td>(5) Permitting others to use students and instructional staff as subjects for short-term studies that are usually unrelated to instructional improvement.</td>
<td>(5) Initiating small-scale development-based research on instruction and participating with other agencies in descriptive research, controlled experimentation, and comprehensive development-based research.</td>
</tr>
</tbody>
</table>

Not every elementary school in the future will participate in all of these functions. Each one should be involved in (1), (2), and (3) since these are required for continuous educational improvement. Certain schools within a system might also participate in either (4) or (5), usually not both. A further examination of the three large categories—the instructional system; pre-service and in-service education; and innovation, development and research—is in order.
The Instructional System

Figure 1 shows the major components of an instructional system. The components are now examined briefly in connection with a system of individually guided education. The characteristics of individually guided education and the related Multiunit School organization are subsequently treated in detail.

In individually guided education in the Multiunit School a building committee, also called the Instructional Improvement Committee, determines the objectives for the particular school building, taking into account system-wide and state regulations. These are broad institutional objectives for the school building. The staff of each nongraded Instruction and Research Unit, the replacement for the graded homeroom or self-contained classroom, then decides the objectives for each child in the unit. While the unit leader takes the initiative here, each unit teacher also participates. Assessment of the child's characteristics is through observation and by means of locally constructed and standardized instruments of various types. On the basis of the assessment each child is then placed in one-to-one, small group, class-size group, and unit-size group activities. Instruction which employs materials in a one-to-one relation to students, tutorial work, and computer-assisted instruction are examples of one-to-one activities. Activities in small groups of 2 to 15 are organized to attain socializing and also skill objectives. In connection with skill objectives, 150 children in a unit might be placed in 15 small groups for most of their mathematics instruction and then regrouped in another 15 groups for part of their reading instruction. Class-size or homeroom activities are used for achieving any objective where heterogeneity is desired. Large unit groups of 40 to 150 are formed mainly for giving information to the total group or for independent study. The information is given by a teacher, television, sound motion picture, or by other means. Some music and physical education activities are conducted in groups larger than the usual class size. Independent study is carried out in small groups, class-size groups, and large groups.

One implication of individually guided education is that the teacher should be able to plan and lead one-to-one, small group, class-size group, large group, and independent study activities. At the present time, however, complete knowledge has not been accumulated to determine finally how well which educational objectives can be achieved with children of varying characteristics through the different kind of groupings and related activities.

Estimates of the current status regarding each component and hypotheses concerning the future of a system of individually guided education are given next in outline form. Only a few of the component elements that are most likely to change are noted.
Figure 1

MAJOR COMPONENTS OF AN INSTRUCTIONAL SYSTEM

Instructional System Components

Students with entering behaviors and characteristics

Instructional System Components

An outline of content--cognitive, psychomotor, affective--to be learned.

A statement of related behavioral objectives, or desired terminal behaviors of students, related to the content.

Instructional materials, media, and consumable supplies to be used.

Student activities--one-to-one, small group, class-size group, large group, and independent study to achieve the objectives.

Teacher activities--organization and direction of student learning activities, counseling and guiding students, classroom management, other functions.

Procedures for placement and management of students.

Organization for instruction--nongraded units.

Procedures for scheduling flexible use of time, space, and equipment.

Other: In school--other educational personnel
Out-of-school--home, neighborhood

Measurement Tools and Evaluation Procedures

To assess student's prior achievements or readiness to engage in specific elements of the program.

To ascertain student's intellectual abilities and other characteristics.

To measure and evaluate student's progress during short and long intervals.

To evaluate the separate components and the total system.

Students with terminal behaviors and characteristics
1. **Students with entering behaviors and characteristics**

   **Today**
   Entering behaviors and characteristics are not seriously considered; children are required to adjust to the existing instructional system with little attention to individual differences.

   **Future**
   Entering behaviors and characteristics are given primary consideration in relation to each set of learning tasks or activities; instructional objectives and learning tasks are designed for each individual based on his entering behaviors and characteristics.

2. **Content and Sequence**

   **Today**
   The instructional staff accepts content and sequence recommended by others.

   **Future**
   The instructional staff of the building, with expert consultation, and within local and state regulations, selects content and arranges sequence on the basis of such criteria as the structure of knowledge of the discipline, difficulty of the material for children, relation to future and current study in school, and relation to out-of-school activities. Appropriateness of content and sequence for each child is based on continuous assessment of children's performance.

3. **Behavioral Objectives**

   **Today**
   Global statements of broad educational goals, developed by outside groups and inadequate for both program development and evaluation, are accepted as the school's objectives.

   **Future**
   Educational objectives are developed in sufficient detail to guide program development and evaluation within the school building; instructional objectives are developed for each child.

   Varying emphasis is given to objectives in the cognitive, psychomotor, and affective domain on a non-systematic basis.

   The objectives of the school are clearly stated with respect to the various domains; the objectives for each child are related to the building objectives.
4. Measurement Tools and Evaluation Procedures

<table>
<thead>
<tr>
<th>Today</th>
<th>Future</th>
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<tbody>
<tr>
<td>Achievement tests or other diagnostic procedures are infrequently developed by the staff to assess a child's present level of achievement and readiness for a learning task.</td>
<td>Achievement tests or other diagnostic procedures are developed to assess the child's entering behaviors and readiness related to each learning task or set of related learning tasks.</td>
</tr>
<tr>
<td>Standardized and teacher-developed tests and procedures are infrequently used to assess the child's progress and to provide informative feedback.</td>
<td>Standardized and teacher-developed tests and procedures are frequently used to assess each child's progress and to provide informative feedback.</td>
</tr>
<tr>
<td>Measurement tools and evaluation procedures are infrequently used for evaluating the effectiveness of the total system or its components.</td>
<td>Measurement tools and evaluation procedures are used continuously to improve the instructional system, including the components.</td>
</tr>
<tr>
<td>Computers are rarely employed in interpreting or using the results of tests and other tools for individual appraisal and placement in the program.</td>
<td>Computers are widely used in managing an individually guided educational system.</td>
</tr>
</tbody>
</table>

5. Instructional Materials

<table>
<thead>
<tr>
<th>Today</th>
<th>Future</th>
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</thead>
<tbody>
<tr>
<td>Basic textbooks and supplementary textbooks are adopted system-wide, and little additional printed information is available in a school building, resulting in uniform use of material according to grade level, regardless of the characteristics of the children.</td>
<td>A large variety of printed material—textbooks, supplementary textbooks, programmed material, library books, unit material—is adopted system-wide. From these the building staff selects that which is appropriate for each child.</td>
</tr>
<tr>
<td>A limited amount of audio-visual material, mostly sound motion pictures, is distributed from a central location.</td>
<td>A large amount of audio-visual material—sound motion pictures, sound tapes, video tapes, slides, recordings, etc.—is kept within each building; other material is distributed from a central location.</td>
</tr>
</tbody>
</table>
A limited amount of material related to various special subject fields, such as foreign language, science, music, and art is available. Realia from the locality are seldom used. Material is available only through direct contact.

6. Instructional Staff

**Today**

The principal usually does not assume leadership for instructional improvement.

All teachers are expected to be equally competent in all subject fields.

All teachers are certified to perform at the same level of professionalism.

There is an occasional instructional secretary or instructional aide.

The program of a special teacher or of a supervisor in music, art, foreign language is usually independent of the total building program.

**Future**

Special material related to each subject field is available, much of which is developed locally. Realia from the locality are widely used. Material is readily accessible to the children and instructional staff and access to much material outside the building is controlled by computer.

The principal's first responsibility is instructional leadership.

Teachers have a specialty in one broad field of elementary education.

Teachers are certified for at least four levels—professional or specialist, regular or staff, resident or first two years, and intern as a replacement for current student teaching.

There are certified instructional secretaries in each building. Instructional aides in each building are certified at two levels according to prior training and experience.

Special teachers are part of the building staff, and programs are designed in accordance with the instructional objectives for each child.
Few important decisions about major instructional components are made by the teacher.

Only a few experienced teachers have the essential subject-matter competence and methodological capabilities to design and execute a program of individually guided education.

The staff of the building makes the decisions about all the components of the instructional program, within the local and state requirements; each certified teacher makes important decisions daily.

The building staff cooperatively designs and executes an individually guided educational program for each child through these primary activities: (a) developing and clarifying instructional objectives, (b) developing and using appropriate measurement tools and evaluation procedures, (c) motivating children, (d) supplying models to imitate, (e) selecting and sequencing subject matter properly, (f) arranging appropriate learning activities including use of materials and equipment, size of group, etc., (g) guiding initial pupil effort, (h) managing practice and activity effectively, (i) aiding children to apply and use newly acquired knowledge, skills, and attitudes.

7. Student Activities

Today

Students are involved mostly in age-graded, class-size group activities and perform many assignments common to the group. There are few small group and independent activities.

Children in class-size groups encounter the same amount of material in a certain period of time.

Future

Students participate in one-to-one, small group, class-size, and large group activities to achieve clearly specified school goals and individual child objectives.

Each child proceeds in skill subjects in one-to-one and small group activities at a rate suitable for him. He engages in small and large group activities to achieve social and other objectives in the cognitive and psychomotor domains.
Most effort is directed toward the mastery of skills and the acquisition and recall of factual information.

8. Organization for Instruction

Today

Age-graded, self-contained classrooms of 20-40 children are typical; occasional teams and nongrading are found.

Ad hoc system-wide curriculum improvement committees develop printed curriculum guides.

Future

Large nongraded Instruction and Research Units of 75-150 children, a unit leader, other certified teachers, and paraprofessionals constitute the instructional unit.

A permanent Instructional Improvement Committee in each building, comprised of the unit leaders and building principal, makes most of the educational decisions affecting the building.

A permanent System-wide Policy Committee, comprised of representatives of the central staff, building principals, unit leaders, and teachers set system-wide policies for the Multiunit Schools.

Vertical organization facilitates continuous progression of each student.

Horizontal organization in a unit permits maximum flexibility in placing each child in an appropriate learning activity and also capitalizes upon the capabilities and personal characteristics of each member of the instructional staff.

9. Use of Time

Today

All children spend about equal time daily in connection with the various broad subject fields, e.g., 45 minutes mathematics, 90 minutes language arts.

Future

Each child's time is allocated in terms of his instructional objectives. Variation is found among children in the amount of time spent in connection with subject fields and also with respect to one-to-one, small group, class size, and independent study activities.
Each teacher determines time allocation within the limits set by the principal and central staff.

The time of all instructional personnel is planned by each unit with the guidelines established by the building committee. Variation is found in the amount of time spent by instructional personnel according to subject fields, in one-to-one, small group, and other activities, and in planning and development activities away from children.

10. Facility

Today

A separate elementary school building houses 300-1200 children.

Equal-sized, box-like classrooms have fixed walls and accommodate about 30 children.

The building occasionally has one auditorium, a gymnasium, a lunch room, and a library; some have only one of these.

Space is used inflexibly.

Future

Some buildings are separate; others are incorporated as integrated components of educational parks.

Pods of varying size and shape accommodating 100-200 children permit one-to-one, small group, class size, and total unit activities.

A large flexible space is designed for noisy and vigorous activities, such as music and gym. Large central instructional resources centers are used for computer terminals, audio-visual equipment, library, and instructional materials of all types.

Space utilization encourages maximum flexibility and an environment conducive to many types of learning activities.

11. Instructional Equipment

Today

Relatively little equipment is available; occasionally there is an overhead projector, tape recorder, slide projector, sound motion picture projector, and some special equipment for science, art, and music.

Future

Relevant equipment—audio, visual, and audio-visual—is available for presenting information. Relevant equipment is available for the children and teacher to receive information. Integrated systems combine and coordinate the use of
various materials and equipment; e.g., language laboratory, multimedia center.

Computers are used to manage integrated systems in which children receive information, respond to it, have their responses analyzed, and receive subsequent learning tasks appropriately selected for each individual. Computers are used for one-to-one instruction to achieve certain objectives.

12. Other Educational Personnel

Today

Central staff curriculum coordinators, school psychologists, research directors, home workers, audio-visual specialists, and others proceed relatively independently, working infrequently with teachers on instructional matters during the school day.

Outside resource personnel from universities, state departments of education, and industry rarely consult with the teacher except to present information to large groups outside regular school hours.

Future

Central staff personnel work often during school hours with the building committee and individual unit leaders in interpreting and implementing system-wide policies and in designing an instructional program for each child.

Resource personnel systematically work with unit leaders and other staff during school hours in connection with the instructional and other functions of the school.

13. Home and Neighborhood

Today

A uniform instructional system exists for all children, independent of home and neighborhood backgrounds.

Principal communication between the school and home is through report cards and principal-parent conferences when difficulties are encountered.

Future

Home and neighborhood are given major attention in connection with the entering behaviors and characteristics of each child.

Unit leader and teachers develop a systematic program of parent-school, teacher-home visits. Reporting involves teacher, parent, and child.
A PTA deals with peripheral problems, frequently identified by school people. Parents are brought frequently into the Instructional Improvement Committee and into unit meetings to convey parent values and feelings.

The preceding outline of hypotheses concerning the future will probably disappoint those who see much more rapid change in connection with technological developments that may be applied to education. The authors see the elementary school as a human and humanizing institution. We have no firm evidence as yet concerning how well children of varying characteristics will learn from one-to-one instruction with a machine or autoinstructional device. Further, we are uncertain as to which knowledge, skills, and attitudes can be initially acquired and retained, or how well what is learned in this manner will transfer to other situations. The authors feel that they are probably on the conservative side.

Many classroom teachers and humanists, however, may be alarmed by the projections. It is possible, of course, that there will be available the adult human beings and the monetary resources to have much one-to-one instruction occurring between a child and an adult without resorting to expensive computers and other autoinstructional devices. The precise input of material and human resources into an effectively functioning system of individually guided education cannot be predicted reliably. One conclusion is warranted, however. At present many schools are not providing quality education for many children. We should not defend or maintain the outmoded practices and philosophy represented in the preceding statements in the left column. Individually guided education is both possible and essential.

As will be mentioned in the next sections of this introduction, in-service and pre-service teacher education must be drastically changed and quickly improved. Also, involvement of the local schools in innovation, development, and research is essential for systematic educational improvement.

In-service and Pre-service Teacher Education

Although large sums of money are going into in-service education which is considered highly important by teachers and others, there are few well-planned local, state, or national programs. Recent federal legislation provides considerable funding for in-service education. The federal government also has initiated developmental and demonstration programs for pre-service education. Some estimates of the current situation and hypotheses for the future are now outlined.

In-service Education of Instructional Personnel

<table>
<thead>
<tr>
<th>Today</th>
<th>Future</th>
</tr>
</thead>
<tbody>
<tr>
<td>Objectives are poorly defined by local, state, and federal agencies and other groups.</td>
<td>Clearly specified objectives are drawn up by local schools and a relevant state agency.</td>
</tr>
<tr>
<td>Programs on a variety of topics are poorly planned without consideration of a total integrated system of in-service education.</td>
<td>A statewide program is designed by local school systems and a relevant state agency. The statewide program is coordinated by a relevant state agency.</td>
</tr>
</tbody>
</table>

12
Credit classes are offered to anyone who desires them, including many first- and second-year teachers who do not continue teaching and other experienced teachers whose primary interest is securing a higher salary or maintaining certification for teaching.

Non-credit classes and other activities are offered outside of school hours by personnel from universities, departments of public instruction, industry, etc.

The principal evaluative criteria are the teacher's attending in-service activities with reasonable regularity, participating in a minimum number of activities, and not expressing unfavorable opinions.

Non-credit activities are offered during school hours in school buildings by personnel within the building. Consultants focus their in-service efforts on the principal and unit leaders. The principal and unit leaders, in turn, provide most of the on-the-job training for the other unit personnel including the teachers, secretaries, aides, and technicians.

Measurement tools and evaluation procedures are directly related to objectives and provide information about individuals and program improvement.

Pre-service Clinical Experiences of Teachers

<table>
<thead>
<tr>
<th>Today</th>
<th>Future</th>
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<tbody>
<tr>
<td>Student teaching is done for less than full days and often less than a semester.</td>
<td>A year of full-time internship is done.</td>
</tr>
<tr>
<td>Student teaching is done with one teacher, thus providing a limited acquaintance with one teacher's methods.</td>
<td>Internship is done during consecutive semesters in two units under the leadership of two unit leaders, thus providing experience with the personalities and methods of two qualified unit leaders and several teachers.</td>
</tr>
<tr>
<td>The student teacher has acquaintance with one limited instructional program.</td>
<td>The intern participates in implementing a total system of individually guided education.</td>
</tr>
<tr>
<td>The student teacher has no opportunity to participate in innovation, development, and research.</td>
<td>The intern participates in all the functions of the unit.</td>
</tr>
</tbody>
</table>
The total building environment has not been designed to provide an excellent pre-service experience. The cooperating teacher has little time during the day to spend with the student teacher. Supervision and evaluation of the student teacher is by college personnel who do not regard supervision highly.

The total building environment facilitates the professional development of the intern and induction into the profession of teaching. The instructional improvement committee and the unit leaders have time during the day to develop an individualized program with and for each intern.

The intern is paid about 40 percent of a beginning teacher's salary by the local school and that portion of the salary of the unit leader given to leadership of the interns, up to one-third for three interns, is paid by the relevant state agency.

Research and Development

The capabilities of a building staff of the future to engage in a variety of research and development activities cannot be estimated reliably at present for two main reasons. First, research and development strategies are in the early stages of formulation, the first systematic large-scale attempts at improving educational practice through research and development being of very recent origin. Second, not having clearly defined strategies, current school personnel have not received relevant education concerning research and development. Based on three years of experience in research and development activities in instructional and research units, we have delineated five types of research and development activities that can be executed effectively in Multiunit Schools.

First, there is research on promising instructional materials and procedures. Here the school staff identifies a procedure or material, tries it out, and evaluates it. They learn how much skill is required on the part of the teacher to use it, how much time is required on the part of the pupils, how well the teachers like the material or procedure, how well the children learn from it, and the like. Pre- and post-tests may be used. This evaluation of materials and procedures can be done by the building staff with relatively little outside assistance. The central staff supplies consultant help when needed, however.

A second kind of research deals with the same problem, that is, determining how well a material or procedure and usually a combination of the two works. Here, however, a controlled experiment is conducted, usually involving a latin square design. The entire unit population may be stratified according to sex, achievement level, or other relevant bases. They are subsequently assigned randomly then to two or more treatment groups. The treatment groups remain the same. However, the instructional staff rotates among the treatments so that the effect of treatment on
children is essentially controlled rather than confounded with teacher effect. Expertise is required in designing, executing, and reporting a controlled experiment which most current unit leaders do not seem to be able to get except with extended education.

A third type of research and development is what might be called short-term, development-based research. Here the school develops something and continuously refines it through research as outlined above. School personnel generally need assistance in developing content and sequence and related behavioral objectives. Most present unit leaders do not have the necessary subject matter knowledge and also need initial assistance in formulating behavioral objectives.

A fourth type of research and development involves long-term development and refinement of curriculum materials and procedures related to reading, mathematics, science, and other subject matters. Some agency, such as an R & D Center or teacher education institution, leads this activity. It is a kind of combined development and research activity which unit leaders and teachers can participate in well but usually cannot initiate and execute independently. They assist in all phases of the development and the subsequent controlled experimentation to determine how well the new instructional system works. Subject matter specialists, methodologists, and behavioral scientists provide the essential input of substantive and procedural knowledge.

A fifth type is short-term horizontal descriptive research or controlled experimentation, executed to secure data for the researcher. Usually this research is unrelated to the instructional program of the school and the results often have neither immediate nor long-term implications for improving individually guided education in the school. Although this is the case, the research may be of high significance in extending knowledge about a component of the instructional system, refining theory, or contributing to some other cause. Also, data are often collected to secure useful information about children's interests and other characteristics, teacher characteristics, leadership behavior, and other phenomena, all of which eventually may bring about better education.

Long-term predictions regarding the function of the local school in research and development are therefore tentative. Three important variables that will determine the amount of participation of local schools in research and development are: the amount of federal money available for this purpose; the number of capable personnel who will commit themselves to this type of activity; and the commitment of local schools. Local school systems, teacher-education institutions, and state education agencies have been very slow in realizing that educational improvement requires continuous research and development, similar to that which is done in agriculture, medicine, industry, and space.
II. The Multiunit School Organization

The Multiunit School organization includes both a formal organizational structure and a procedural style consisting of several essential components. Figure 2 illustrates the formal organizational plan of a Multiunit School of 600 students. The organizational hierarchy of the Multiunit School consists of groups at three distinct levels of operation.

At the classroom level are the Instructional and Research (I & R) units. Each I & R unit has a unit leader or professional teacher, two or more regular staff teachers, one or more aides or secretaries, and in some cases an intern. The intern assumes instructional responsibilities and does not perform routine and clerical duties. Each unit is charged with planning and conducting the total school experience of about 150 students.

Unit meetings are held once weekly and more often if necessary. A unit meeting may last from 30 minutes to a half day. The meetings are devoted to planning and evaluating the total instructional program for the children of the unit and require the attendance of the certified members of the unit. The agenda, written or mental, is supplied by the unit leader.

Units now in existence use one of three methods to secure time for unit meetings: 1) by scheduling special teachers (art, music, physical education) into a unit en bloc, the unit members can be freed twice or three times weekly; 2) by arriving early at school and deploying teacher aides to supervise homeroom or large group activities, the unit can meet from 30 to 45 minutes daily; or 3) by lengthening four school days during the week, students can arrive at school late or be dismissed early on the fifth day, thus freeing the unit to meet for about two hours. Each of these solutions has advantages and disadvantages, and other solutions are possible. It is essential that sufficient time be found for unit meetings. At least two hours per week appears to be necessary during the first year.

At a second level of organization, the principal and the unit leaders constitute the permanent Instructional Improvement Committee of the building. The principal chairs the group, which meets weekly, more often if necessary. This committee may bring in consultants from the central office, the state education agency, or other agencies. Instructional decisions made by the committee are executed in the units.

At the third organizational level is the System-wide Policy Committee. Chaired by the superintendent or his designee, this committee includes representative principals, unit leaders, teachers, consultants, and other relevant central office staff. It meets less frequently than either of the other groups, but its operation is one key to the success of the Multiunit School.

The organizational pattern of the Multiunit School thus differs from that of the traditional, self-contained classroom school in several ways. First, in the Multiunit School personnel work in units or committees,
Figure 2
ORGANIZATIONAL CHART OF A MULTIUNIT SCHOOL OF 600 STUDENTS

Central Office Personnel

Representative Teachers

Representative Unit Leaders

Principals of Other Schools

Other Consultants

IMC Director

External Consultants

Unit Leader A

5 Teachers
Teacher Aide
Instructional Secretary
Intern

150 students
Ages 4 - 6

Unit A

--- Building Instructional Improvement Committee

--- System-wide Policy Committee

Unit Leader B

5 Teachers
Teacher Aide
Instructional Secretary
Intern

150 students
Ages 6 - 9

Unit B

Unit Leader C

5 Teachers
Teacher Aide
Instructional Secretary
Intern

150 students
Ages 8 - 11

Unit C

Unit Leader D

5 Teachers
Teacher Aide
Instructional Secretary
Intern

150 students
Ages 10 - 12

Unit D
rather than in isolation as is the case in the traditional school. Second, three new roles are added: unit leader, teacher aide, and instructional secretary. Finally, the addition of new roles and the use of personnel in groups rather than alone results in considerable redefinition of the familiar roles of principal, teacher, and consultant. More precise role descriptions are provided later in this paper.

Organizational charts and role definitions yield an incomplete portrait of the Multiunit concept. The processes which take place within the formal structure need further description.

As indicated, each I & R unit is charged with the total educational experience of about 150 children. The children are placed in units primarily on the basis of years in attendance; however, there is considerable overlapping in age of the children. Within each unit, grade lines are completely abandoned as children are assigned to one-to-one, small group, class-size group, and unit-size activities.

The instructional process in each unit is determined by the staff cooperatively. The assessment of characteristics of each child, the development of objectives, the selection of content and activities, the placement of each child in relevant activities, and the means of evaluation are decided jointly. This process allows all the children in the unit to benefit from the strengths of each teacher in the unit; e.g., mathematics instruction, normally a weakness in most self-contained classrooms, can be improved because three or four unit members can pool their knowledge to develop optimal instruction in mathematics, or one teacher, strong in mathematics, may do most of the teaching until the others gain more competence. The unit may invite consultants to assist them in planning and executing the instructional program. The consultant's time is used more efficiently in the unit than in the traditional pattern. The consultant meets with the unit staff during regular school hours, not before or after school.

Planning for instruction and cooperative effort are crucial in unit operations. To plan activities, the unit staff assesses each child's level of achievement, progress, and other characteristics. These assessments tend to be more accurate when the professional knowledge and skills of three or four teachers, rather than one, are brought to bear. Based on the assessment, each child is assigned to some large group, class-size group, small group, and one-to-one activities in order to achieve the school's goals and each child's instructional objectives. Equally important, the teachers decide cooperatively who will perform which activities.

Noninstructional tasks (preparation of materials, etc.) are identified, and such tasks are performed by the aide and instructional secretary. These nonprofessional personnel are trained and directed primarily by the unit leader. They work directly with the staff teachers and children. During a school year, there is much planning and related redeployment of the unit staff and also planning and reassignment of students to activities in order to capitalize upon staff capabilities and to provide the best learning opportunities for students.
The Instructional Improvement Committee of the building meets weekly and, since the schedules of the unit leaders and principal are more flexible, they experience little difficulty in finding times to meet. The agenda at these meetings are formulated by the principal in consultation with the unit leaders and avoid the routine matters too frequently associated with faculty meetings. Parenthetically, it should be noted that a principal's bulletin and occasional after-school staff meetings may still be required.

The functions of the Instructional Improvement Committee may be considered at three levels: interpreting and synthesizing system-wide and statewide policies that affect the instructional program of the building, developing the broad outlines of the instructional program—all its components—for the school, and coordinating those uses of facilities, time, material, etc., that units do not manage independently. It thus has both policy development and management, but not supervisory functions. Policies and guidelines developed by the Instructional Improvement Committee are transmitted to the unit staff by the unit leader. In turn, the highly significant decisions regarding an appropriate instructional program for each child are made and executed by the certified teachers of the unit.

The Instructional Improvement Committee draws upon specialists from the central office and the state education agency in interpreting system-wide and statewide policies and guidelines. Curriculum consultants, psychologists, social workers, and others consult with the committee. The school buildings involved in pre-service teacher education or long-term research utilize relevant university, state department, or other personnel. A most important element in the success of the Multi-unit School is the ability of the building committee to secure relevant consultants during school hours for periods of time up to a half day. Further the entire committee, or any member of it, may leave the building to secure relevant information.

In Figure 2, the major components of an instructional system were outlined. The Instructional Improvement Committee deals with all these components. No sharp line can be drawn to set off the responsibility of the building committee and the unit personnel in these matters. How much responsibility to give any unit will in part depend upon its capabilities. In general the Instructional Improvement Committee makes certain that each unit leader has the information about each component that is essential to effective unit operations. Thus the committee takes the leadership in identifying or developing objectives, measurement tools and procedures, instructional materials, a plan for devising relevant pupil activities and groupings, and the like. The committee transfers as much responsibility as quickly as possible to the units. The principal, as the school leader, assures himself that each unit executes the total school program effectively.

The coordinating function of the Instructional Improvement Committee is crucial, especially in connection with the flexible use of materials,
time, space, equipment, and special personnel such as the librarian, music teacher, and speech therapist. The needs of each unit for instructional material, tests, space, assistance with instructional problems, etc., are the proper concerns of the Instructional Improvement Committee. Any functions other than those associated with instructional improvement are also the responsibility of the Instructional Improvement Committee, for example, pre-service teacher education and research and development activities. The building committee, in cooperation with the System-wide Policy Committee, may also arrange the meetings of each unit during school hours.

The System-wide Policy Committee establishes the broad policies and guidelines for the Multiunit Schools. The four primary concerns of this committee are the functions to be served in the Multiunit School, personnel, material, and information service.

The System-wide Policy Committee, with the building principal and unit leader, decides the functions, in addition to curriculum improvement, to be performed in each Multiunit building. After this decision is made, the System-wide Policy Committee makes sure that the necessary material and human resources are made available to the school and that the functions are properly interpreted to the school board and community. New functions, roles, and processes require understanding by the entire school staff and the community. Guidelines are drawn up by the System-wide Policy Committee which indicate the role of this committee and the building staff.

Personnel are essential to a successful Multiunit operation—a capable building principal, excellent unit leaders, certified teachers who are compatible in their roles, and other personnel. The System-wide Policy Committee develops recruiting and transfer policies that make it possible to have effective operations. Initial recruiting of a cooperative staff is essential. Further, a building principal, a unit leader, or a teacher may find the Multiunit School uncomfortable after a semester or year. The System-wide Policy Committee deals with these and other personnel matters.

Material resources are essential to individually guided education. The System-wide Policy Committee takes care of matters such as remodeling an old building, arranging for an instructional resources center, providing programmed instructional materials, etc. When the Multiunit School serves the system as an experimental or demonstration school, the additional materials are made available.

This brief description of the Multiunit School serves to illustrate several basic components which are required for the successful operation of a Multiunit School. Any of a number of variations of the formal organizational structure are possible, and indeed desirable, if the structure is to fit local needs. The following process components are essential.
First, whatever the number and size of units, each unit must plan, instruct, and evaluate cooperatively. A quasi-unit, which meets only to coordinate individual plans, is insufficient to the task. Optimal unit operations are based upon the cooperative exchange of expertise and the division of labor according to talents. In self-contained classrooms, labor is duplicated rather than divided; i.e., all teachers perform the same tasks, with differential success and in isolation.

Second, in the Multiunit School, important instructional decisions must be made by groups and at the appropriate level in the organization. In the traditional school, such is usually not the case. Often, decisions about curricula are made at the central office level and imposed without regard to differences among schools. In other cases, such decisions are made by individual classroom teachers, who lack the competence to make them and whose independent decisions result in loss of coordination and efficiency. In the Multiunit School, decisions with impact for a certain age range of children are made by units, rather than by individual teachers. Decisions with building-wide impact are the responsibility of the Instructional Improvement Committee, and those with district-wide application are made by the System-wide Policy Committee. This more logical decision-making pattern requires that some decisions traditionally made in the central office be decentralized, and that some formerly made by individual teachers be centralized. Furthermore, the principle of group decision-making leads to a wider choice of alternatives, higher quality decisions, and more effective implementation.

Third, the Multiunit concept presumes greater role differentiation and role clarity than is the case in the traditional school. The educational task, formerly assigned in toto to each teacher, is factored into its developmental, instructional, and noninstructional parts. These in turn are assigned to personnel according to their competencies: i.e., to the principal and the unit leader, the teacher and the nonprofessional aide. The consultant's role is redesigned for its original purpose—to provide advice (not to act as substitute teacher or critic) at the moment advice is needed. Central office personnel function as advisors and supporters in the Multiunit plan, not as mandators and monitors as so often has been the case.

Fourth, the Multiunit concept rests upon a carefully designed leadership structure. In the traditional school, leadership is assumed to be the function of the principal. It usually fails in that setting for two reasons: 1) the principal is expected to lead too many persons without assistance—i.e., his span of control is much too large; and 2) neither the principal nor the staff have time during the day when the principal's leadership may be exercised. The Multiunit School provides formal leadership for each small group of personnel: the unit leader leads the two or three aides, and also the three to five teachers in her unit; the principal's leadership is exercised primarily with three to five unit leaders. Furthermore, each group—aides, unit teachers, or Instructional Improvement Committee—meets with its leader regularly during school hours. There is time for leadership to have effect.
Finally, communications flow in a Multiunit concept is more adequate than it can be in the traditional school. In the latter, communications are usually written, often authoritarian in tone, and are commonly vertical in direction. The work environment of the Multiunit School provides oral communication as well, and horizontal and vertical channels open naturally.

The combination of all these features changes the school tone remarkably. The traditional, self-contained classroom school is a collection of isolated functionaries performing the same tasks, and lacking either time or stimulation to alter their performance substantially. The situation is subdued and static. The Multiunit School, by contrast, is characterized by flexibility, cooperativeness, and a spirit of inquiry. Change is inevitable because professional interaction requires it, and there is more time to plan, test, and implement it.

Our position can be summarized this way: the Multiunit School concept consists of an organizational format and certain necessary procedural elements. The structure permits the processes to occur, and the structure and process together produce a dynamic and highly effective environment for children's learning and for professional development of the entire instructional staff.
III. Staff Roles in the Multiunit School

A significant characteristic of the Multiunit School is the changed roles of the professional personnel. The description of the elementary school of the future presented in the introduction provides some valuable clues about the roles of the principal, unit leader, other certified teachers, and paraprofessionals. These roles are becoming reasonably well delineated in current Multiunit Schools. The descriptions that follow are based upon continuing interactions among personnel of local schools, the R & D Center, and the Department of Public Instruction.

The Principal

The role of the principal is changed in the Multiunit School in two ways. First, he assumes greater responsibility for the various functions not common in the elementary school of today. That is, he takes greater leadership in connection with initiating and refining the system of individually guided education, managing the pre-service and in-service teacher education activities in his building, and administering the research and development activities. Second, he organizes and chairs his building committee, arranges for its meetings, and sets the agenda of the meetings. This in turn provides the mechanism and communication system through which the principal executes administrative leadership in connection with the three functions of the school. The purpose here is not to define all categories of administrative responsibilities of the principal. Rather, his work in connection with the building committee and the three functions are emphasized.

The building committee, as noted earlier, is comprised of the building principal and unit leaders. It meets at least weekly and makes decisions regarding the instructional program, teacher-education program, and the program of research and development conducted within the building. In connection with any of these programs, special teachers and other personnel within the building, consultants from within the school system, and consultants from outside the system are secured to provide assistance to the building committee. The principal is responsible for all these matters; however, he may delegate certain matters to the unit leaders and others to the consultants. For example, a unit leader might assume responsibility for formulating an initial statement of the school's objectives in a subject matter field, or the representative of a teacher education institution might be delegated responsibility for designing an experiment or for writing an initial statement of the professional activities of the intern. It is not assumed that the principal is the expert in any subject field, in research design, or teacher education. He is responsible, however, for arriving at decisions on these and other matters with his building committee and for their execution in his building.

Earlier in Figure 1 the main components of a system of individually guided education were indicated. From these, the areas of decision making by the building committee may be readily inferred. In turn, the descriptions of the components provide an indication of the substantive concerns
of the building principal as he works with his committee. What are the responsibilities of the building principal with respect to knowledge about each component and getting the component properly executed so that children learn well?

Much variability is found and expected among building principals in knowledge and administrative style. With respect to content of instruction, instructional materials and media, student activities, teacher activities, evaluation of student performances, and procedures for the placement and management of students in a system of individually guided education, the unit leaders collectively are expected to have more knowledge than does the building principal. Each unit leader typically has a masters degree with some specialty in a broad subject matter field, thus the building principal must rely heavily upon his staff and consultants for the knowledge base of these decisions. The principal is expected to be strong in connection with organizing instruction; scheduling time, space, and equipment; dealing with educational personnel both within and outside the building; dealing with parents and other publics; evaluating the building staff; and, most important, securing the essential conditions for his staff to carry out their responsibilities. A few examples illustrate the key role of the principal.

With regard to staffing, the principal assumes the supervisory and evaluative responsibilities of all the staff, including the instructional aides and/or secretaries. Individual staff members are responsible to him. In choosing the personnel to work in the Multiunit School the principal should recognize that the units should be staffed by teachers who want to be in the unit. A beginning teacher, another with a year or two of experience, a mature teacher who does not desire leadership of the unit and related responsibility, and a vigorous unit leader more quickly organize effectively than does a group of seasoned teachers of many years of self-contained classroom experience. At least a year must be allowed for teachers with no previous experience in cooperative planning to become an effective unit, and during this time of adjustment the principal must give necessary and effective support. Moreover, in the event a teacher no longer wishes to work in such an organization, a suitable means is arranged for that teacher's transfer. Finally, the central staff and building principal must agree on how and when to replace a unit leader, a teacher, or aide who for any reason seriously impedes the functioning of the unit.

Securing instructional materials and equipment is another important contribution of the principal. Since education in the Multiunit School is guided individually, it is necessary to provide a wide range of instructional materials and resources and to assist the staff in developing materials.

Utilizing consultants significantly facilitates unit operations. In the Multiunit School the utilization of consultants from within and outside the system is facilitated since they meet with the building committee and units during the regular school hours. How well the special teachers, psychologists, and others work in the building is a major responsibility of the principal.
Certain personal characteristics are essential if the principal is to execute his leadership role effectively. In addition to being well informed about the concepts inherent in the Multinit School and about the instructional program, the principal manifests enthusiasm for the organization. He is supportive of the unit leaders and the unit staff. It is well to add here that in the Multinit School the principal can be more supportive because of the improved communications that enable him to be better informed about the plans and problems of the instructional staff. Encouragement and support of the staff from the building principal are especially critical when decision making is slow and when best efforts do not meet with immediate success. Besides being well informed, enthusiastic and supportive, the principal must be able to utilize group problem-solving techniques skillfully in a cooperative venture.

In the preceding discussion, the role of the principal in administering a system of individually guided learning has been outlined. He has a similar role in research and development and teacher education. In general, extensive knowledge is not assumed. However, utilizing the best knowledge available within his staff and consultants, delegating appropriate responsibilities, and arriving at group decisions which can be implemented effectively are important capabilities of the principal of the Multinit School.

The Unit Leader

The unit leader has responsibilities as a member of the Instructional Improvement Committee, as a leader of a unit, and as a teaching member of a unit. Thus, the role of the unit leader is instructional, not administrative or supervisory. His leadership role is in planning and coordinating. He serves as a liaison between the unit staff and the principal and consultants. He coordinates the efficient utilization of the unit staff members, materials, and resources. As a member of the Instructional Improvement Committee, he also contributes to developing the instructional program of the building.

As the coordinator of the activities and resources of his unit, the unit leader is responsible to the building principal for planning and executing the instructional program of the unit; however, the unit organization permits each teacher to share fully in the planning and execution. As the unit develops individually guided education, the unit leader takes the initiative for the unit's dealing successfully with all the components—objectives, content, materials, student activities, utilization of time, and utilization of spaces. The principal, of course, assists. Similarly, consultants from other sources such as state education agencies or universities, special teachers of art, physical education, and music also participate in planning unit activities. Other contributors include the school psychologist, guidance personnel, and social workers.

In executing individually guided education, the unit leader makes certain that throughout the school day each child is engaged in an appropriate one-to-one, small group, class-size group, or unit group activity. He also insures that throughout the day each staff member of the unit is engaged in an
appropriate planning, management, or instructional activity and that space, time, material, and equipment are being used advantageously. When sufficient time is available for the unit to plan, and when it is used well, the unit staff develops the details essential for smooth functioning of the instructional program. It is the unit leader, however, with assistance from the building principal, who must know which questions to raise in order to secure appropriate planning and action from the unit personnel.

The unit leader also teaches, demonstrates to other unit members, and assists unit members who may experience difficulty. Often the unit leader gains familiarity first with new material or a procedure and tries it out. Finally, other certified staff members may need time to plan, review, and the like. The unit leader does some teaching so that unit staff also can plan and review.

The preceding outline has dealt only with instructional improvement. Other functions of the unit may include pre-service teacher education, participation in cooperative research and development, and systematic in-service education. Here, also, the role of the unit leader is to exercise initiative and assume responsibility in a manner similar to that for the instructional program.

Certain personal characteristics and qualifications are deemed essential for the unit leader. The most obvious characteristic is leadership ability. He must be able to relate to the principal and consultants as well as to his staff in such a way that he can effectively communicate and coordinate activities and gain the trust and confidence of his peers and superiors. Confidence is achieved largely through demonstrating higher competence, more knowledge, and greater effort in comparison with most classroom teachers. The unit leader must also be willing to continually improve his professional capabilities by pursuing further education and gaining relevant experience during the school year and summer. Unit leaders should be chosen from those teachers who are committed to a career of teaching, who desire additional responsibilities which will require them to work eleven months, and who continuously and systematically extend their knowledge and capabilities.

The competencies expected in the unit leader differ to some extent with the activities intended for the unit. Generally, however, he should have graduate training in the areas of learning, a curriculum field, and research methods. A positive attitude toward research, development, and innovation is essential. Flexibility and inventiveness in the adaptation and development of methods and materials are also important.

The Teacher

The main differences between the roles of the certified teacher in the unit and the teacher in the self-contained classroom are in planning with other members of the unit, working with many children and with other unit members rather than working with a smaller number of children independently, and performing at a more professional level. The higher level of professional activity is manifested in research and development activities, pre-service teacher education, and in several components of the instructional system,
such as formulating objectives for each child, assessing each child's characteristics, using new materials and equipment, and trying out new instructional procedures. The first-year teacher and the teacher new to a unit are not expected to become proficient in all these during a short time interval. This is one of the advantages of unit teaching. The unit leader, building principal, and teachers together decide what they can accomplish and proceed accordingly.

The most important rewards to the teacher in a unit are participating in all the relevant functions of the school, engaging in decision making about all components of the instructional program, making a maximum contribution according to one's strengths and interests, being relieved of non-professional activities by aides and secretaries, and having a stimulating learning and teaching experience. Teaching in a unit is strenuous at times but is always mentally stimulating and emotionally satisfying.

For some, teaching in the unit may threaten loss of autonomy. It can be argued, however, that autonomy and freedom are increased as the teacher grows professionally through the exchange of ideas. Feedback from other teachers and opportunities to experiment stimulate and motivate the teacher to do great things. In the environment of the Multiunit School the teacher realizes that joint planning and evaluating are vital to a more complete understanding of the teacher-learning process and to an effective program of individually guided education.

In individually guided education the teacher is involved in developing and clarifying instructional objectives, designing and executing a program based on the assessment of each child, and then continuously evaluating the child's progress and the program. To accomplish this the teacher manages more information than previously as profiles for each student are kept. The Multiunit teacher is sensitive to individual learning problems and uses assessment evidence to judge which kind of activity is best for a child. The teacher must be able to choose from a wide range of available materials and to develop materials in the event that appropriate ones are not available. He should understand the basic concepts and skills in at least one broad subject field and, within a subject field, be able to arrange a valid sequence of the content.

The Intern

The intern of one semester is usually assigned to one unit for the entire semester. The intern of two semesters is usually assigned to two units, changing from one to the other at the end of the first semester. This works best when at least two interns are in the same school. A larger instructional and research unit may readily incorporate two interns per semester. Thus, a school of about 700 students enrolled in five units may have 10 semester interns each semester, 20 during the year.

Pre-internship observation and participation may also be carried out effectively in the Multiunit School. The should probably not be done in any unit where there is already an intern. The pre-service teacher education function must not be permitted to overshadow the instructional improvement and the research and development functions. Caution must be exercised so
that many personnel from different agencies with varying objectives do not
divert too much time and attention of the building staff from the program
of individually guided learning for the students.

The intern engages in professional activities, not in routine or clerical
duties. The latter are performed by the instructional secretary and aide. The intern participates in the workshop preceding the opening of the school term, thus securing an overview of the specific instructional, pre-service, in-service, and research and development functions performed in the unit. Also, the intern becomes acquainted with the roles of the various unit and building personnel.

In connection with the instructional program, the objective is for
the intern to engage at first in observation and minor participation but to move rapidly to full responsibility at a level similar to that of a beginning certified teacher. A well prepared intern who has had pre-service participation in a school and in a building workshop before the opening of school may assume full responsibility for one-to-one, small group, and class-size group activities within two weeks after the opening of school. The intern does not assume decision-making responsibilities for the instructional program of the unit as do the unit leader and experienced teachers. However, the intern does execute decisions and also participates in unit meetings.

One major attraction for the intern in the Multisunit School is participation in a research and development activity. As described earlier, a unit may be involved in relatively elementary but significant research on curriculum materials and instructional procedures or in more sophisticated experimentation. Teacher-education institutions or other agencies assist smaller schools that do not have within-system capability for initiating relevant research and development activities in the unit.

### Instructional Secretaries and Teacher Aides

The two main classes of non-certified members of units are instructional secretaries and teacher aides. The wise use of their abilities and previous background is the responsibility of the unit leader in cooperation with the building principal and the unit staff. The instructional secretary performs a number of clerical responsibilities such as keeping attendance records, collecting and keeping records of special money from the students, duplicating materials, making lists of pupil supplies, typing, and filing.

The precise responsibilities of teacher aides vary greatly and are directly related to the background of training and experience of the aide. For example, the aide with a college degree in a subject field such as science will perform functions different from the high school graduate who has had no work in science after the ninth grade. Even though no common set of specific activities can be prescribed, there are some areas in which aides can participate. They may perform many housekeeping chores connected with lighting, ventilation, cleanliness, instructional materials, supplies, chalkboards, plants, etc. Also, an aide may provide assistance to children in caring for clothing, moving from one part of the building to another, or receiving attention from a specialist such as a nurse or social worker. Lunchroom and playground activities may also utilize the service of an aide.
With regard to individually guided education, teachers have found aides especially helpful with one-to-one, small group, and independent activities. In connection with reading, for example, an aide with relevant education and personal characteristics may assist the unit leader and teachers in (1) administering and scoring group tests and other assessment procedures, and in recording the results and maintaining a record of each child; (2) managing the instructional materials—securing instructional material and equipment, already identified by the unit staff that the child will use in attaining specified objectives, returning, filing, and storing it; (3) assuring that each child learns well by using the material—an aide may assist with mechanical matters, with content that may be exceptionally difficult, and provide encouragement and reinforcement; (4) assuring that each child learns well from oral reading activities—an aide may listen to and provide information needed for the child to progress, reinforce correct responses, and inform the teacher of learning difficulties; (5) assuring that each child learns well in small discussion activities, silent reading activities in other subject fields, etc.,—an aide may receive and answer some questions, refer others to the teacher; and (6) recording each child's progress toward achieving all the objectives of the reading program. This is not a complete listing but suggests the activities of an aide in connection with various components of a system of individually guided reading as noted earlier in Figure 1.
IV. Implications

This paper has discussed so far the state of current elementary education, projected some of its future directions, explained the structural and procedural components of the Multiunit School organization, and discussed in detail the roles and responsibilities of personnel in such an organization. It is our position that the Multiunit approach, or one very similar to it, is necessary if elementary education is to develop in the desired directions.

We shall detail our position by examining the implications of the Multiunit approach for the instructional system, for the education of teachers, and for innovation, research, and development.

For a System of Individually Guided Education

The Multiunit approach provides a highly effective means of monitoring the entering behaviors and characteristics of students. Several factors contribute to this: each unit cooperatively plans the learning tasks of its own children, and to do so it must focus attention on the characteristics of each child in relation to the school's objectives; the combined judgments of several professionals are applied to the assessment of each child's entering behaviors and characteristics; and each child enters a higher unit with a record of his previous unit members' judgments of his accomplishments and characteristics. In short, initial assessment is done by a group of professionals for each child in the Multiunit School.

Multiunit flexibility includes the ability to adapt content and sequence to each building, each unit, and each child. Expert consultation is more readily available and more efficiently used. Regular unit meetings insure instruction in line with each child's characteristics and the school's objectives. The Instructional Improvement Committee is a permanent coordinating mechanism, assuring within-school articulation and sequence of content.

Objectives are usually stated in behavioral terms only when teachers feel required to do so and when they can receive the expert assistance they need. However, precisely stated objectives are essential to both program development and evaluation. Assistance is available through the Instructional Improvement Committee in a Multiunit School and balance and comprehensiveness of objectives are assured.

Cooperative planning of a system of individually guided education at both the unit level and the building level demands the systematic use of standardized achievement and other instruments to assess initial behaviors, periodic progress, and terminal behaviors. The Multiunit School tends to adopt published instruments and to supplement them with locally-produced devices, rather than to adopt published instruments only.
Because of its operational mode, the Multiunit School instructional staff abandons the single text-workbook approach in favor of multiple texts, a wide variety of audio-visual materials, and a heavy dependence upon teacher-developed materials. Such an eclectic approach is almost inevitable where professional differences of opinion are regularly expressed and accommodated. When computer-assisted instruction or other forms of programmed instruction become widespread, the Multiunit approach offers a reasonable guarantee that programming will remain under proper human control.

Dramatic differences in the roles of personnel occur in a Multiunit School. By creating paraprofessional positions, the roles of teacher and unit leader are redirected towards their primary competency in instruction. The unit leader and principal assume leadership functions by necessity. Individual teachers tend to capitalize on their specialties and to bolster their weaknesses through interaction with others. Within the unit, two certifiable levels (unit leader and teacher) exist, and more are possible. Each unit can accommodate a professional teacher, staff teachers, resident teachers, and interns. Finally, the incorporation of special teachers into unit operations redefines their roles in numerous ways.

In a Multiunit School all members of the instructional staff participate in instructional decisions according to their abilities. A teacher is not asked to decide matters beyond her competence, nor is she excluded from decisions in which she has an important stake.

The variety of student learning activities available in a unit has already been illustrated. To emphasize the point: a staff of four to six teachers, one or two interns, and one or more paraprofessionals working in several rooms and locations permits much greater flexibility than one teacher with 25 children in one room. This same flexibility permits individually guided learning activities and an appropriate emphasis on concept formation and application.

A common approach in the Multiunit School is to leave the scheduling of time to each unit. Units commonly use large blocks of time, rather than small modules, and often seek cross-unit cooperation by scheduling language arts, for example, at the same time in all units. Whatever the decisions, the key is that the unit can and does reschedule time frequently, and can lengthen or shorten the time any individual child gives to any subject area.

It is best if a Multiunit School has a modern and flexible facility: pods, clusters, movable partitions, multimedia rooms, an instructional resources center, and so on. Whether such a facility is present or not, the Multiunit process assures maximally efficient and effective use of its own spaces, and the Instructional Improvement Committee assures optimal use of larger spaces such as the library and gymnasium. These same conditions permit the selection and maximum utilization of major instructional equipment.
We have previously made the point that educational personnel outside the building—central office specialists, state education agency personnel, and university staff—are inefficiently and infrequently used by teachers in most traditional schools. The Multiunit approach permits their use when needed and capitalizes upon their energies by employing them with groups of teachers rather than individuals.

Finally, home-neighborhood liaison is naturally stronger in a Multiunit approach for two reasons. First, the employment of aides from the community ensures a channel of two-way communication not available in aide-less schools. Second, all information given the community about children's progress or about the instructional program is developed and designed by the joint efforts of the unit, the Instructional Improvement Committee, the system-wide policy committee, or all three.

The preceding discussion indicates the authors' position that the Multiunit approach to elementary education contains the flexibility and pools the talents necessary for the improvement of the instructional program in the directions needed in the years ahead.

For the Education of Teachers

A widespread adoption of the Multiunit approach to elementary education has far-reaching implications for both the pre-service and in-service education of teachers. Let us examine the latter first.

At present, it is common to induct a beginning teacher by a process of the following kind. First, the beginner attends a week or less of "orientation" meetings, usually devoted to recitals of the teachers' handbook and board policy statements. Next, she may be assigned a "buddy" teacher, whom she will see only during coffee break and lunch and occasionally after school. Finally, she is assigned a class and left to her own devices, to be visited infrequently by the harried principal. It is no surprise, under such conditions, if the first-year teacher fails to achieve full professional stature by June.

In a Multiunit School, the new teacher also receives orientation and may be assigned a buddy, but at that point her induction pattern differs. She is assigned to a unit rather than an isolated class, and from the first day she works alongside more experienced teachers and under the guidance of the unit leader. The unit often employs specialists to the benefit of the whole unit including the new teacher. Frequent unit meetings and occasional in-service days, designed by the Instructional Improvement Committee, offer the new teacher much greater opportunity for growth. Formal courses and district-wide in-service programs are also available, as they are in traditional schools, but the important fact is that new-teacher growth is a function of the working situation.

Furthermore, the use of several levels of instructional roles provide incentive and reward for professional growth. The new teacher
who develops well can look forward to advancement as a fully certified teacher and eventually as a unit leader. In traditional schools, advancement requires exit from the classroom. What we have said of the induction of new teachers also applies to teachers making a transition between schools or school districts, or between levels (primary, intermediate, etc.).

Widespread use of the Multiunit approach also has profound implications for the pre-service preparation of elementary teachers. An obvious advantage of the Multiunit School is that it provides an excellent setting for the guided clinical experiences of interns. Interns fit well into the unit structure, beginning their experiences with observation and limited performance and moving steadily towards full participation as a unit member. All the benefits listed above, in our discussion of the new teacher's induction, accrue to the student teacher or intern.

For Research and Development

In recent years, public pressure for educational innovation has tended to produce an artificial and ineffective response. Schools innovate too rapidly, with naive acceptance of untested claims made for the innovations they adopt and often for the sake of being on the innovation bandwagon. The subdued professional climate of the self-contained classroom school has solidified natural human resistance to change and has also presented insurmountable barriers to systematic development-based research designed to improve instruction. The Multiunit School produces a climate in which innovations can readily be introduced and evaluated.

Self-contained classrooms prevent control of several variables which hamper valid experimentation: teacher differences, student differences, the effects of sequence of treatments, and so on. A unit has sufficient flexibility in all these respects to allow the design of excellent research. The unit leader also has time to develop new procedures independently and to work with personnel from other agencies in development activities and related testing and refinement. These conditions in the Multiunit School provide an excellent environment for development-based research initiated by the school and cooperative activities between the school and other agencies.

Basic research between the school and other agencies concerning the structure of knowledge, the nature of learning, and so on, can be carried on with relative ease in a Multiunit School. Especially important is the fact that the unit leader can make certain that experimental treatments and data collection are executed systematically. The early concern of the Wisconsin R & D Center in developing the Multiunit concept was to provide a facilitative environment for research and development. The Multiunit Schools working directly with the R & D Center provide this environment admirably. A Multiunit School in Toledo provides a similar environment for the University of Toledo. Thus the Multiunit School provides facilitative environment for research and development, whether initiated
by the school personnel, district personnel, or university researchers. The unit also might serve as locale for an intern in research and development. Although the concept of research intern in a Multiunit School is not developed fully, it merits consideration.

Profound changes in elementary education lie ahead, and to facilitate these changes a new concept for organizing elementary schools is needed. The Multiunit organization is well suited to accommodate and expedite the changes which will take place.