



LETTER OF TRANSMITTAL.

DEPARTMENT OF THE INTERIOR, BUREAU OF EDUCATION, Washington, November 17, 1914.

SIR: As State appropriations for education increase, the feeling of need for a better organization and a more effective supervision of the schools of the States grows, and with it grows also the interest in the organization and functions of State boards of education and the selection and duties of the chief school officers of the States and the equipment of their offices. Many requests come to this office for information on these subjects. To assist in answering these as fully as possible, I recommend the publication of the accompanying manuscript, Organization of State departments of education, as a bulletin of the Bureau of Education. This manuscript has been prepared at my request by A. C. Monahan, specialist in rural school administration in this bureau, on the basis of studies made by Wickliffe Rose while he was serving as general agent of the Peabody Education Fund, and a compilation of laws made by William R. Hood of this bureau.

Respectfully submitted.

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The Secretary of the Interior.

Commissioner. 5

P. P. CLAXTON,



ORGANIZATION OF STATE DEPARTMENTS OF EDUCATION.

STATE BOARDS OF EDUCATION.

The trend of educational development is toward the State board of education as the administrative head of the educational system. In 37 of the 48 States in the United States there are State boards of education with functions relative to the public schools; in one other, Minnesota, there is a State board with functions relative to the public high schools only. In the other 10 States, namely, Alabama, Illinois, Iowa, Maine, Nebraska, New Hampshire; Ohio, South Dakota, Wisconsin, and Wyoming, there are no such boards. Two of these 10, Nebraska and Iowa, have State boards known as boards of education. The Nebraska board has charge of the State normal schools and has no other, functions; the Iowa board has charge of the State institutions of higher education, including normal schools, but has no functions concerning other schools. The State boards in Arkansas, Pennsylvania, and Vermont have been created by laws enacted within the last four years. During the same period the boards in Arizona, California, Delaware, Georgia. Idaho, Indiana, New Jersey, North Dakota, Oklahoma, and Washington have been reorganized in the interest of greater efficiency as a result of State legislation.

Composition of the State boards of education.-The composition of the boards in the various States is shown in the accompanying table. The ex officio members and the appointed or elected members are shown separately. The present trend in educational development is toward a board composed of persons who have some knowledge of the business which they are to administer. This does not mean necessarily persons actually engaged in educational work; it means that the tendency is away from the ex officio boards composed of State officers without special educational qualifications.

It will be noted that, of the 37 States with State boards of education, 8 still hold to boards made up of ex officio members, officers at the State capitol. These are Colorado, Florida, Kentucky, Mississippi, Missouri, North Carolina, Oregon, and Texas. These ex officio boards are usually composed of the governor, the superintendent of public instruction, and one or more other State officers, such as the secretary of state, attorney general, treasurer, auditor,

¹ In the preparation of the descriptive part of this bulletin free use was made of a manuscript written in 1913 by Wickliffe Rose, director of the Rockefeller Foundation International Health Commission, to accompany, the tabular exhibits (revised up to date) relative to the State boards of education and chief State school officers contained in the report of the Illinois Educational Commission published in 1909.



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STATE DEPARTMENTS OF EDUCATION-OBGANIZATION.

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lieutenant governor, or comptroller of the treasury. In Colorado and Kentucky the governor is not included, in Texas the State superintendent is not included. Nevada has an ex officio board that includes the president of the State university. In 10 other States the board is composed of ex officio members at the State capitol and members appointed at discretion by the governor. In 5 States the boards are appointed by the governor and include no ex officio members; these are California, Delaware, Massachusetts, New Jersey, and Vermont. The New York board contains no ex officio members, but is elected by the legislature. In 17 States the governor is a member of the board.

It will be noted that in 7 States the president of the State university is ex officio a member of the board of education. In 5 States the president of the agricultural and mechanical college is also a member, and in 4 the normal schools are represented on the board ex officio by one or more members. Indiana designates the superintendents of the three largest cities of the State as ex officio members.

Appointment of the State board of education.—The drift is toward appointment by the governor, with restrictions to guard against arbitrary use or abuse of the appointing power. Of the 28 States with State boards containing appointive members, 22 leave the appointment with the governor, abject in some cases to approval by the State senate of States leave the matter with the State legislature; 1 State puts it to popular vote; and in 1 State it is left to the State superintendent.

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The appointed or elected members are composed both of menin educational work and men not in educational work. In 4 States only men engaged in educational work may be appointed; in 7 States a certain number of men not engaged in educational work must be appointed; in 42 States the laws do not specify, but leave the matter with the appointing body. The tendency seems to be inthese States to appoint both educational men and others. These appointments may be made with the view of getting men adapted to the position, or the appointments may be controlled by political interests. The pressure of public sentiment is growing steadily in favor of appointment on the basis of fitness for the service.

Appointment by the governor, under proper restrictions, has a threefold merit:

(a) It recognizes the executive head of the State as responsible to the people for the efficiency of every department of the public service. It tends to make the board responsible to the public.

(b) It centers responsibility where it can be definitely located. When the general assembly elects it is difficult to locate responsibility.



STATE BOARDS OF EDUCATION.

(c) Requiring that appointments be made from an eligible list, or in some other way throwing proper definite limitations around the appointing power, provides against abuse and protects the board from undue political interference. It is doubtful if it is ever advisable to make the governor a member of the board.

9

Size of the board, term of affec, and mode of retiring.—The tendency seems to be toward a board composed of from 6 to 11 members, holding office from 6 to 8 years, and retiring in small groups. The boards vary in number from 3 to 13; 6 States have as few as 3, and 1 has 13. These smallest numbers are all made up of ex officio members and may be regarded as representing the passing type. In 14 of the 37 States the boards range from 8 to 12 members. This group includes a striking number of strong boards, as in Arizona, Louisiana, Maryland, Massachusetts, New York, Tennessee, and Virginia. A board of this size is not too large for working efficiency and is sufficiently large to create continuity of service, provided it is organized to retire in small groups.

In case of all the ex officio boards the term of office is fixed and is usually 2 to 4 years. In such boards members usually retire off necessity in a body.' In 16 of the 37 States appointments are from 4 to 6 years, inclusive, with members retiring in small groups; in 2 States the term is for 7 years, in 1 State 8 years, and in 1 State 12 years.

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In several States the number of members of the board and the number of years in the term are the same. In West Virginia, Pennsylvania, Arkansas, and New York there are, respectively, 5, 6, 7, and 12 members, 1 retiring each year; in Maryland and Tennessee there are 6 members who retire in groups of 2 every second year.

The board with a reasonably large membership (8 to 11), with appointment for long term of service and socorganized that its members will retire in small groups, has two strong points in its favor:

(a) It guarantees that degree of continuity in service without which no business can be successfully administered.

(b) It can not be changed to satisfy the caprice of any individual for to meet the political needs of any one State administration. The educational service is thus protected against undue political influence without being relieved of responsibility to the public which itserves.

Duties and powers of the State boards of education.—The preference seems to be for a State board made responsible for the efficiency of the whole State system of education and clothed with full administrative power. In extent of, duties and powers these boards as now constituted vary all the way from near zero to complete control

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10 STATE DEPARTMENTS OF EDUCATION-ORGANIZATION.

of the State educational interests. The Michigan State board, outside of its duties in control of the State normal schools, has little power except in granting teachers' certificates; the New York State board has supervision of all educational agencies in the State. Between these two extremes the other State boards have all degrees of responsibility and power. In 14 States, for instance, the boards not only have functions concerning the elementary and secondary schools, but are trustees of the State normal schools. These are Connecticut, Idaho, Indiana, Maryland, Massachusetts, Mithigan, Montana, Nevada, New Jersey, New York, Oklahoma, Rhode Island, Tennessee, and Vermont. In 4 States the boards are trustees of the State universities. These are Florida, Idaho, Montana, and Oklahoma.¹

This diversity in the present status of boards is confusing enough, but the tendency in recent legislation is overwhelmingly toward centering in the State board larger responsibility and powers. Idaho, for instance, which until 1912 gave the State board power only to grant and revoke certificates, now gives to it general control of all educational work in the State, even succeeding the powers and duties of the trustees of the State institutions of higher education. The Georgia Legislature has recently enacted a law reorganizing the State board of education and giving to it greatly enlarged powers. The reorganization of the Virginia State board has given it almost full administrative power.

This movement toward centralization has come to its most complete expression in the New York board. Of the powers of this board the Illinois educational commission, in its report issued in 1911, says:

The board of regents of the University of New York is composed of 12 members, who are elected by the legislature to serve for a period of 12 years. No officers of any of the incorporated educational institutions of the State are eligible to membership. There are no ex officio members, but the commissioner of education acts as its executive officer. The University of the State of New York is a corporation created in 1784. It includes all the incorporated higher educational institutions of the State. The State library and the State museum are departments of the university, and the board may establish other departments if they are deemed necessary to the discharge of its duties. It has power to exclude from membership any institution failing to comply with the law of the State or the rules of the board. It has charge of private academies and in some measure of the public secondary schools, as well as of all the higher institutions. All the powers and duties of the board in relation to the supervision of elementary and secondary schools, including all schools except colleges, technical and professional schools, are devolved upon the commissioner of education, who is elected by the board. The board of New York has power to establish such rules and regulations as ard necessary to carry into effect the statutes of the State relating to education, It cooperates with other agencies in bringing within the reach of the

¹ The principal function of the Montana board is control of the State university, the State agricultural and mechanical college, and the State normal school. See p. 18.



STATE BOARDS OF EDUCATION.

people of the State, young and old, the largest educational opportunities by stimulating interest, recommending methods, designating suitable teachers and lecturers, and by lending books and apparatus. It establishes in the academies of the university examinations in studies, furnishes a suitable standard for graduation from academies and of admission to colleges, and grants certificates and diplomas to those who pass such examinations. It controls the whole matter of granting honorary degrees and diplomas. The board has power to incorporate any university, college, academy, library, museum, or other institution for the promotion of science, literature, art. history, or other departments of knowledge.

Commonting on this tendency to centralize responsibility and power in the State board of education, President Butler, of Columbia University, says:

There can be no doubt about the general tendency being strongly toward greater centralization. Not only are its advantages quite apparent, but the overwhelming current of legislation and of the decisions of the courts is making it imperative. These are practically in accord, and are to the effect that in each State the school system is not local, but general; not individual schools controlled by separate communities, but a closely related system of schools which has become a State system and is entirely under State authority. Local school officials are now uniformly held to be agents of the State for the administration of a State system of education.¹

It has been urged that the New York State board is going too far in exercising supervision over private institutions. But it should be definitely understood that in a very important sense there is no such thing as a private educational institution; an educational institution is by the nature of its function essentially public and should be responsive to the needs of the public which it serves. Every educational agency in the State is a part of the State's educational system and should be under the general administrative supervision of the State board of education.

Summary of tendencies.—In the gradual development of a more and more effective agency for administering the State's educational affairs the trend is toward a State board of education as the administrative head of the educational system; a board composed of men who have some knowledge of the business which they are to administer; a board appointed by the governor of the State with restrictions to guarantee fitness for the service and to guard against arbitrary use or abuse of the appointing power; a board composed of from 8 to 11 members, appointed for a term of from 6 to 11 years, and retiring in small groups—this to guarantee that degree of continuity in service and freedom from political interference that are necessary for effective service; a board made responsible for all the educational interests of the State and clothed with full power to administer the business.

¹ Education in the United States, vol. 1, p. 21.



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States,	Governor. Other State political offi- State enverteendance	outor superintration. of public instruction. President State university. Freedant of agricultural and mechanic of lage. President of State normal achoed. Other education officer.	In education work. Not in education work. May or may not be in edu- cation work. Appointed or elected by	Total ex officio members.	Not az officio members. Total number on board.	
Arizona. Arkansas. Arkansas. California. Colorado. Connecticut. Dela ware			3	34.33.3	3 8 7 7 5 7 7 7 5 7 6 6 13 3 8 13 3 3 8 13 8 13 8 11 8 12 7 7 6 7 7 8 11 8 8 12 7 7 6 7 7 8 12 12 7 8 12 12 7 8 12 5 5 8 5 6	
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		Powers and duties.	Manages State school fund; adopta regula- tions, etc., governing State ald to high schools and determines qualifications of graduates from high achools and entrants to normal schools and free taxtbook and determines guaidinations free taxtbook and determines and strants to normal schools and entrants to normal schools, administer issues like ortificates to becohers, has charge of the education of the dead scad	Has general supervision over the public schools of the State: has the management and investment of the State common- school tund; severe as board for chartering educational institutions; has supervision over the issuance of State teachers' certui- cover the issuance of State teachers' certui- tuies for the suited courses, preservis- pulses and medical examination (fechool- bouses and medical examination (fechool- pouses and medical examination (fechool-	Adopts rules for the government of day and evening elementary echols, the day and evening elementary echols, the day and evening elementary echols, the technical and vecational schools of the State and all other schools scripting State muter- sity. receiving financial aid from the State: spopula 3 assistant State super- litendents; makes plaus for the improve- ment of the administration and efficiency of the schools, makes recommandationa- that from the sense.	adopta uniform textbooks for common schools, which books, under the direction of the board, are printed by the Siste and sold stoos: preactions creatinis for high- school teachers: grants to teachers like diplomas of 4 grades valid throughout the Siste, accredits normal schools and un- ventities.	outrol of school lands, boards of examiners of M Bhenr textbook commissions, normal school boards, boards in control of State institutions t having administrative functions in connection with public elementary and secondary schools. This digest and the following relative to able: prepared by W. R. Hood, of the Bureau of Education. The section dealing with each State has been sent to each State superfu- bave been included.
	inistration boards. ¹	Organization.	Buperintendent is secretary: meets not less than once in tech quarter, majority of the board must comm before action is valid.	Superintendent is ex officio chainman: one preseried meeting annually super- intendent may call others: secretary elected by board.	Board elects its own presi- dent: Siate superintend- ent is secretary of board and its secretire officer: meets every quarter; voice needs every quarter; voice needs of majority of all members needs of paidate its acts.	· ·	commissions, normal school by tentary and secondary schools The section dealing with each
	State school admi	Compensation.	Berve without pay except for ex- penses in strand- ing meetings.	Barve without pay, acception traveling ex- penses when at tending meet tending meet board. of the board.	Expensee in at tending meet tending meet tending meet tings and sits per day for each day day for each day sion.		f distring tartbook (on with public elements) can of Education.
	Digest of laws relating to State school administration boards.	Composition.	Governor, superintendent of public instruction, presi- dent of the State univer- sify, principals of 2 State morth schools, so functo and a city superindendent of schools, and a county bligh school, and a county by the governor.	3	Appointed by governor, 2 every scond of very no sal- aried educational officar may be appointed.	·	• You not uncertain the stand shring control is shool lands, bestds of examiners of the barrier textbool of higher education, or other bodies not having administrative functions in connection with public skills finds actual school officers are based on tables prepared by W. R. Hood, of the Bureau of Education. Is under and corrections made by them have been included.
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•		Bitates.	Artaona, Art. XI, (Const., Art. XI, (Const., Art. XI, School, Jawa, 1912, N, 90, 105–108.) N, 90, 105–108.)	(Act 31, June 1, 1911.)	California. (Acta of 1913.)		A trown to the more than a full that a school of of the first school of ficers i wident and corrections i wident and corrections i



		3	Appoints own officens: en- stitution products own officens: en- state second structure and a structure and control of the polys a secretary, who actises its execution of the structure and the States in the structure of the structure and a structure and a structure and as its as upper inserting and a structure and distributes on times of instruction in cit- setably: may find a solution of the structure and distributes on times of instruction in cit- setably: may find a solution of the structure and distributes on times of instruction in cit- setably: may find a solution of the structure teachers' setably: may find a solution of the structure teachers' maintains and control of the structure teachers' setably: and control of the structure teachers' maintains and control of	schools: may appoint school supervised schools: may appoint school supervised conta and supervised of er certain smaller contain is secretary; other action is secretary; other makes and auforces rules and regulations officers decard by the board; farse time of holding its meeting.	Investigates recail of schools and may require reports from reactions and may require reports from reactions and may officers; recommends legislation cooper- alses with trustees of Delaware College to adding to compare with reaction in said college; cooperates with Delaware College in maintaining annumer schools for teachers. Intendent is secretary from county authorities of action and ento- tional funds of the State, electes appeals from county authorities of action and and reachers and successing and may echool beards holds property of and, in action beards holds property of and, in action with a beard of control, man- ages higher institutions of fearing.
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Composition.	Superintendent of public	instruction, secretary of state, and attorney general.	Governor and lieutenant 1 governor, as fulcio, and 5 appointive members, not more than 20 vhom shall come from the same con- gressional district legisle- ture appoints 4 members and the governor 1 mem- ber.	7 members. all appointed hy 5	dovernor, secretary of state. attorner, secretary of state. treasurer, and superin- tendent of public instruc- tion.
Term of office.			<pre>4 sypointed by leg- 11 is in ture for 4 years, 1 sech years, 1 spoint- ed by governor for 2 years.</pre>	7 Years; l appoint. 7 od each year.	
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p	Provides rules and regulations for the super- vision of all schools; provides course of study for elementary and high schools; select activory; thears and deades ap- pails on decision of lower school author- rest, and may compet attendance at teach- ers and may compet attendance at teach-	rer' institutes: grants State and epecial licenses to teach of State Enstitutions and Bas general control of State Enstitutions and succets to powers and duties of trustees of such institutions, appoints a commis- sioner of educations as an advice of officer; asygna hunctions to its atteautive of forest inst general aupervision avait, confloer; public schools, is thai occ.: of appeal in controstees, and legislative functions not inconsistent with law; recommends to are arbites thermiciden in matching actobal determines here foreids in the downers, pre- ceribes course of study for public schools determines here foreids in the downer of the arbites in the downer of the advice determines here foreids in the downer of the advice determines here foreids in the downer of the advice of the advice determines here foreids in the downer of the advice determines the schools of the advice	et determines whether textbook shall be free directs the work of anumer nor- mals and eacher' institutes; controls er- tification of teachers directs Bake library commission; standardizes school build imp, equipment, etc.; adopts system of reports; classifies thin achools; controls rural hier schools; the achools; controls rural hier schools; build Determines and administrative questions as are not otherwise provided by law; franks and revoles Bake organized schools; controls and revolves the compliation of text- hools for the common schools; constitutes teachers' training beard and provided normal achool; sophits traises of indi- site and revolus and provides and provides and University; appoints and directs a subolis; and directs a subolis; appoints and directs a subolis; and direct preserviced boulds and University; appoints and directs a subolis; and directs a control of Bale-added vocational achools; has control of Bale-added vocational achools; has control of Bale-added vocational achools; has control of Bale-added vocational achools.	
·	Governor is president, super- intendent is chief execu- tive officet; meets at least quarterly.	Elects such officers as it deems nersesary: meeta at least semiannually.	Superfutendent is president; board elects one of its members secretary and treasure; meets on the call of the president or a majority of the members.	
ð .	Appointive mem- bers coeive each \$250 annually and travelung expenses.	\$100 per annum each, and neves- sary expenses.	Members other than superin- than superin- ther receive \$5 per day and expraves while extraves while extraves while	
,	Governor, State superin- tendent, and 4 members appointed by the gover- inor, 3 of whom shall be experienced educators.	Superintendent of public instruction, ex officio, and 5 members appointed by the governor.	State superintendent, presi- dent of the State univer- dent of the State univer- University, president of Purdue University, president of state normal school, su- perintendent softschools nu- statest citizens statisst 1 of whom shall be a county superintendent and 3per- sons interaction, 1 of whom shall be an em- tional schools.	
	6 Appointive mem- bers, 4 years, 2 every 2 years,	6 Appointive mem- bers, 5 years. 1 appointed, each year.	13 A ppointive mem- bers, 4 years.	
	Georgia	(Const. Art. IX, sec. (Const. Art. IX, sec. T. S-13): beard of education and beard of regents of the University of Idaho.	Indiana (Pc.2000 laws, 1911, (Pc.2001 laws, 1911, (Pc.2015, 201-255, 104, 106, 201-255, 334, 205-235, 40, 24, A ceta of 1912),	



I owers and duties.	Prescribes course of study for normal insti- tutes and for publie schools, but certain subjects prescribed by law must be in- cluded: approver ourses of study of on- legen and universities for purpose of grant, and may revoke State diplomas and cer- tificates: schorus into see the scannington of kindergarion teachers; prescribes nor- pares camming courses in high schools; pre- pares camming courses in high schools; pre- pares camming ourse of teachers' certificates; prescribes on unive teachers' certificates; prescribes on unive teachers' certificates; prescribes of teachers teachers' certificates; prescribes on unive teachers' teachers' teachers; prescribes on unive teachers' teachers' teachers' prescribes; prescribes on unive teachers' teachers' teachers' prescribes on unive teachers' teachers' teachers	Pionass; distributes Blate funds to ap- proved schoid. Managenali real or personal property held by the Blate for the benefit of the common schods: makes rules and regulations for and prescribes and publishes a course of study for them: prescribes regulations for the management of courty bachers' lifth- rics and prostibes is do boots for subdis-	This includes the state that the govern- ment of the public schools: gives direc- ment of the public schools: gives direc- tions to branches of study tauth: adopts to the provident of the public schools: gives direc- drooks und schools and schools of the disposition of the public schools of the construction of the public schools of the disposition of the public school of the construction of the public school of the normal schools and may creat holding of other according of the	the second secon
Organization.		Superintendent is chairman; 2 members constitute a quorum; meets on call of the chairman.	tiovernor is president, su- perintendant is screakery require meeting helor 1)n- requires other meetings held on call of the gov- eruor.	liold regular meetings in Mary Aurust, November and February, and special meetings as occasion may require.
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Des. Composition. Compensation. Urganization.	State superintendent of pub- lic instruction, chancellor of State antwerky, presi- dent of the State Arricul- tural College, president of the State I ormal School ex office, and 3 others ex office, and 3 others from these engaged in school work.	Superintendent of public in struction, secretary of state, and attorney gun- eral.	Governor, superintendent of public fasturation, and at- torney erroral, exolition, and f citizen from each concressional district, ap- pounted by the governor.	Governor, superintendent of public end us at i on, ex officio, and 6 persons of "high character, inter- rity, and capacity," ap- pointed by the governor
Term of office.	Appointive mem- bers, 2 years.			Apoidtive mem- bers. 6 years, 2 appointed avery 2 years.
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 ¹⁰ 3 years, 3 appoint. ¹⁰ 3 years, 3 appoint. ¹⁰ 3 years, 3 appoint. ¹¹ members appointed by seators, printing and each year. ¹¹ members appointed by the governor with the advised by viewers. ¹² Structure and seators, printing and consent of the seators, expensional seators, printing and consent of the seators. ¹³ Structure and seators, printing and seators, printing and sector by vote printing and sector by vote printing. 	tradents for cause; decides controventies and disputes arising under the law; se- cure unformity in statistical reports of teachers and county appenductedents.	rands reacters' corrificatesis members are any publical attratess of State normal schoolar may publical attratess of State normal schoolar universities: approves State-aided high schools, adminisions teachers personalary prescriptes requirements for feating are demic and professional derrees. Argonitis State contrainstoner of education Argonitis State contrainstoner of education Argonitis State contrainstoner of education for the site subary, and may remove him from endice; appoints of the board, and office endice; appoints of the board, and office school system; prescribes rulee for techool census and former for instituted reposition contrainstoner and former for instituted reposi-	vius for educational purposes: has generations for environmental schools: real management of State normal schools: arranges for practice schools are located; has su- pervision of the establishment and main- genvision of the establishment and main- sensues of vositional schools: maintains final time and place of holding State faceders institutes: issues certificates to teachers in State-aided high schools; approves sp- tearties education of deside in superin- tandancy unions receiving State face aid; sub- tandancy unions receiving State face aid; sub- tandancy unions receiving State aid; sub- tearties education of deside in superin- teardency unions receiving State aid; sub- fix county futurat evolue, darbard bind; va-	chools for purpose of appivring for Siase reimoussement of tuttum fees of pupils of event presents of tuttum fees of pupils of active towns not having high achoeks; pre- scribes tutes for testing sight ach backing of pupils in all schools; withholds State ethool hund from towns not complying with law. As body corporate, holds property of State normal schools and has general supervis- normal schools and mass features to grad- ustes, frants therchess certificates to grad- ustes fishes; provide education for physio- collered, spises; provide education for blad collered; states for all public ethools.
 ⁹ 3 years, 3 appoint. ⁹ a consent of the scattor printing of Blais Information and the scattor printing of Blais Information and the scattor with the structure scattor with the structure or scattor and consent of the scattor or scattor is a structure or scattor and structure scattor is a structure scattor of public indication and structure scattor of proble indication and structure scattor of proble. 		State commissioner of edu- cation is assecutive officer of board.	••••	Buperinténdent is secretary and executive officer; ma- joity constitutes a quo- fings each year.
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	with the consent of the session: prin- cipals of State normal schools are ex officio hom-	orady members. 9 members appointed by vice and consent of the council.	•	Superintendent of public in- struction, ex office, and 3 members elected by vote of the people.
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ministration be usation.	Meets at State capitol on callotary member super- intendent presides super-	Superfutendent is president.	Arpenses Governor is president; su- ormance majority is a quorum; majority is a quorum; meets by law semisaries ally and on call of presi- dentiand sources y special meetings may be held at any time and place.	
Desired of laws relating to State school administration boards-Continued. los. Composition. Compensation. Organization.	Secretary of state, attorney general, and superintend- ent, ex officio.	Governor, secretary of state, attorney, general, and su perintendent, ex officio.	Governor, State superta- teadent, and attorney in performance general.ex officio, and 8 of duties. the governor with the consent of the sensie.	·.
Term of of	e	•	Appointive mem- bers, 4 years, 2 sppointed each year	
States. Men-	tautipul 2005 A. A. T. VIII. sec. 2005 B. A. VIII. sec. 2005 P. 3, 4, 25, 46.), PP. 3, 4, 25,	Const., Art. XI, sec. (Const., Art. XI, sec. 4: School Jaws, 191, pp. 10, 103, 110-112.)	III (Coust, Art. X.I. sec. (Coust, Art. X.I. sec. 111, Part. 14-27, ch. 76, Mar. 12, 1913.)	-



Ţ.		STATE BOA	RDS OF EDUCATION.	19
\$ "	Preseribes courses of study for the public schools and, with 4 members appointed by for service, aerves as arthous commission constitutes normal training school board grants feachers' certificates and diplomas adopts lists of books for district libraries accepts take of the other test class; defe- nates one modulty termine class; defe- nates one modulty termine class; defe-	journal of the board. Control state normal schools, whool for the dest, and industrial schools, whool for the trol of public instruction, appoints an in- prector of buildings and approves con- tracks, plans, and predications for school buildings: appoints an inspector of su- form and dimple system of book keeping for the examination and certification of reach- ers and trues for holding teacher inst- tives; decide appeals from contrastion of tures; decide appeals from contrastion of tures; decide appeals from contrastions of adjuction; may withichaw or withhold	Its approval of accondary schools; fixes portreletent tuttion nake when districts attendance of witnesses and the produc- tutions in the Side before thay may competing degrees. The state before thay may comfer degrees. The state before thay may condi- degrees. The state before the state before that that we before the state of the state of the state of the state of the state of the thurd for the state of the state of the thurd for the state of the state of the the state of the state of the state of the the state of the state of the state of the the state of the state of the state of the the state of the state of the state of the the state of the state of the state of the the state of the state of the state of the the state of the state of the state of the the state of the state of the state of the the state of the state of the state of the state of the state of the state of the state of the the state of the state of the state of the state of the the state of the state of the state of the state of the the state of the state of the state of the state of the the state of the state of the state of the state of the the state of the state of the state of the state of the the state of the state of the state of the state of the state of the the state of the state of the state of the state of the state of the the state of the state of	•
•	Governor is president; su- perintandent is secretary; net at call of secretary net nust hold at least? meetings a year.	Elects its president and oh cers: meets monthly and at such other times and places within the State as necessary.	Govertör is president: super- intendent is secretary: 4 meetings annually	
		Necessary ev.	22.50 per diem and 10 cents per mile 10 cents per mile 10 cents per mile 10 cents per mile var in attend ing meetings	• •
e -	Governor, superintendent of public instruction, and president of State univer- stiy, ex officio.	x male citizans appointed by the governor: must have 5 years of more immedi- ately preceding appoint- ment: not more than 4 from same political party and not more than 1 from same county.	Governor and State superin- tendent, ex officio, and 5 members, appointed by the governor with the con- the governor with the con- whom shall be a head of whom shall be a head of a state educational institu- tion. J a contry-superin- tendent of schood, and J a educational work.	
•	r,	8 years: l appoint- ed each year.	ree.	. *
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Nevada	New Jersey	New Merico (Cont. Art. XI. (Stat.) Art. 1990; p. 200-205, 1209; p. 200-205, 1209; of 1912.)	4



-	Powers and duties.	The regret arctice the general manage mean and the regret arctice the general manage mean and supervision of all public echools. They could supervision of all public echools and derest the requirements the requirements of the reduction of all public echools and derest the requirements by rescription. The secondary limit, the regret arctice the standard of traditations and the reduction that satisfactorily meas the regret arctice the standard of traditation and of admission to college control on students that satisfactorily meas the regret are control on a students in that satisfactorily meas the regret are control on a students in the secondary limit. The regrets are control on the regret are control on the regret are control of the regret on the regret are control of the regret are control of the regret are control of the result of the regret are control of the result of the regret are control of the regret are co
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ion boardsContinued.	Organization.	Charbellor and a vice chan- cellor elected by the re- regular meetings as 0 colled meetings may be holdecommissioner of edu- tion assessive officer; 7 consultuies a quorum.
chool administrat	Compensation.	N e c c c c c c c c c c c c c c c c c c
Digest of laws relating to State school administration boards-Continued	Composition.	The number shall be 3 more ing judicial district: sech judicial district: shall al- vays have 1 regut: no regut all be a result. or president all be a result. suy other often of an in- sultation of the university.
Digest	Term of office.	12 years: 1 alerted each year.
	Men- bers.	g
	States.	Revents of the Uni- versity of the Uni- of New York, 1



With Construction		STATE BOARDS OF EDUCATION.	21
Covernor, lleuteaant gov Governor, lleuteaant gov Freedort of the store treating, escritation introdort of public in treating, and stores introdort of public in treating, and stores treating, and stores treating at any tine.	 Х	the, dorifies, stimulate interest thereth recommend methods, destrands autable recommend methods, destrand and otherwise. Primatize, aid, and conduct such work, organize, aid, and conduct such work are restricted and the university. For returns an autrophysical provident of the university. For returns and restrictions of the university. For returns institutions of the university. For returns of the university. The restriction and respect to the university. For returns of the university. For returns of the university. For returns of the university. The second of the university. For returns of the university. The second of the university. The second of the university. The second of the university. In the second of the university. The second of the university. The second of the university. The second of the university. In the second of the university of the second of the university. In the second of the second of the second on the ontion of the second on the second of the second transees of the build of university of the second on the second of the second transees of the second. In the second transees of the second. In the other of the second on the second of the second transees of the second. In the other of the second on the second of the second transees of the second. In the second	such, exercises the general mamagement and
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h Carolifias D. 37-42, 94-94.) D. 37-42, 94-94.) The University of the State of New York is t		fovernor, lleutenant gov- ernor, secretary of state, intendent of public in- struction, and attorney	Lance of the State.
h Carolina Dis. Art. LX, sec. 183. Art. LX, sec. 195. 31-42, 84-94.)	•		thools and all the educations
		North Carolina. (Cons. Art. 17, sec. 8. Bebol Bars, 1913, pp. 37-42, 94-94.)	spervision of all public set





Т	Λ	STATE BOARDS OF EDUC	DATION.	23
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	Supermendent is president. makes its own by-lave and has such offers as it dema devesary.	foremore is president, com- sioner of altraction is sec- relary: holds quarterly meetings and may hold special meetings ou call of president.	flovernor is prevident; super- itional of prevident and meets on call of prevident or a majority to the mem- bers; majority is a quorum.	4
3	Norossar Set. Penses incurred in the perform- ance of their duities.	Nr essary er panar incurred prine disharge of daties	M per diem and militare an pro- visited for mem- bers of legular- tury: may not be paid for more than 20 days.	
	Superintentent of public In- surrentions, appointed by members, appointed by the givernor with the the soment of the sub- thesemes. Sofappointive members shall be success- ful educators of the Blate.	iovernor and lieutenant provernor and lieutenant members elected by the restituture for 6 years, 1 member from each county in the state, except fro- vidence from the vidence from the has 2 members.	()orsernor and superinten- den of sluceston, ex of fich, and 7 members sp- pointed by the governor.	
k	7 A Pup of n 11 v o hears of n 11 v o vervar, 1 afr point of e a ch year.	Elective members 6 years, 2 retreel each 2 years.		
• •	Fennsylvanta. (Scool laws, 1911, pp. 40-41, 101, 102, 123, 124.)	Rhode Island	South Carolina. (School Jawa, 1912, 38.) -13, 10, 31, 32, 38.)	
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STATH DEPARTMENTS OF EDUCATION-OBGANIZATION,

STATE SUPERINTENDENT OF PUBLIC INSTRUCTION.

Present practice might seem to indicate that public sentiment is in favor of electing the State superintendent by popular vote, as is done in 33 States. Sentiment, however, seems to be turning from the election of the State superintendent in favor of the appointment of the State superintendent by the State board of education or by the governor. The Vermont State superintendent is now selected by the State board of education instead of appointed by the governor, as formerly; the Ohio and Iowa State superintendents are now appointed by the governor instead of being elected by popular vote; Delaware, where, until two years ago, an elected State officer acted ex officio as State superintendent, has now a State commissioner of education appointed by the governor. At a meeting of the State superintendents of public instruction of the various States, held at St. Paul, Minn., in July, 1914, in connection with the annual meeting of the National Education Association, resolutions were adopted by almost a unanimous vote favoring the appointment of the State superintendent by the State board of education. Movements are on foot at the present time in several States to remove the State superintendency from an elected office. In some of them desiring to make the change the State superintendent of public instruction is a constitutional officer, and no change in the method of selection may be made without amending the State constitution.

The following shows the method of selection of State superintendent in the various States:

In 33 States he is elected by the people, viz, in Alabama, Arizona, Arkansas, California, Colorado, Florida, 'Georgia, Idaho, Illinois, Indiana, Kansas, Kentucky, Louisiana, Michigan, Mississippi, Missouri, Montana, Nebraska, Nevada, New Mexico, North Carolina, North Dakota, Oklahoma, Oregon, South Carolina, South Dakota, Texas, Utah, Virginia, Washington, West Virginia, Wisconsin, and Wyoming.

In 10 States he is appointed by the governor, viz, in Delaware, Iowa, Maine, Maryland, Minnesota, New Hampshire, New Jersey, Ohio, Pennsylvania, and Tennessee.

In five States he is appointed by the State board of education, viz, in Connecticut, Massachusetts, New York, Rhode Island, and Vermont.

In nearly all of the States the office of State superintendent of public instruction was created as a political office; in the majority it has remained a political office; it is difficult to change it. There is a diversity of opinion among educational leaders as to how, in the interest of greater efficiency, he ought to be appointed, but the majority seem to favor his selection by a nonpartisan State board of



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28 STATE DEPARTMENTS OF EDUCATION-OBGANIZATION.

education. Some of the serious disadvantages of his election by popular vote are reasonably clear:

(a) This method of appointment limits the field from, which it selects the man for the position; he must be a citizen of the given State. In States where the superintendent is appointed by the State board of education, and in some States where he is appointed by the governor, he may be selected from the country at large. The city board of education selects its superintendent of schools from the country at large. Trustees of colleges and universities, even of State universities, select executive heads of these institutions from the country at large. Boards of directors in control of large business interests select their executive officers from the country at large. In Germany many towns and cities, when there is a vacancy in the office of mayor, advertise the fact throughout the Empire and invite applications for the position; and a similar method of selecting the city manager is being adopted in cities in the United States with the commission form of government. Such freedom of selection is clearly in the interest of better service.

(b) Where the State superintendent is elected by popular vote the salary is fixed beforehand by law; the salary can not be adjusted to fit the man desired, but a man must be found to fit the salary. It is clearly in the interest of better service that city school boards, trustees of colleges and universities, and boards of business directors have authority to adjust the salary of executive officers to the needs and effectiveness of the service.

(c) Where the State superintendent is selected by popular vote the term of office is short, two to four years, and reappointment is uncertain. The superintendent can not count on winning reappointment by rendering good service. Lack of continuity in the service, lack of basis for making and working out far-reaching plans, is a serious handicap to the superintendent, however capable.

(d) This method of appointment makes the office a political one and subjects it to all the fluctuations of party and factional politics. Under these conditions the position is not attractive; no one can look to it as a career.

These serious objections to the selection of the State superintendent by popular vote hold true in part at least when the appointment is left to the governor. 'In a few States the governor is authorized to select the State superintendent from within or without the State. In five States, as previously mentioned, the State superintendent is appointed by the State board and is the executive officer of the board, performing such duties as directed by it. If the State board is to be made responsible for the State's educational business, it would seem that it ought to have the selection of its own executive officer; it



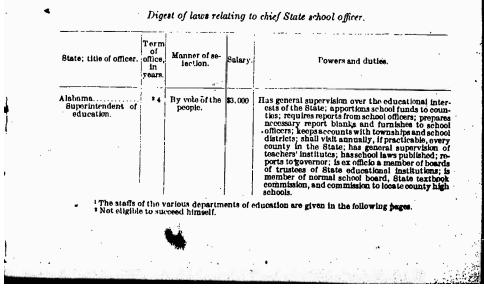
STATE SUPERINTENDENT OF PUBLIC INSTRUCTION.

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should be free to select him from the country at large; it should have power to determine his compensation, and should keep him at his post as long as he is effective.

Relation of the State superintendent to the State board.—The trend both in practice and opinion is strongly in favor of the State superintendent as chief executive officer of the board. In those States which have no State board of education the superintendent is sole executive, and in many of the States which have State boards the position of 'State superintendent was created first, and the board has been made advisory; in many States where the relation of superintendent to the board has not been clearly defined by law, practice has made the State superintendent chief executive. In West Virginia the superintendent appoints the board; in New York he is appointed by the board, he is its chief executive officer, and in addition has many powers and duties not altogether subject to the approval of the board. This is indicated by the powers and duties conferred upon him by State law contained in the following pages.

Summary.—The. trend in our present development is toward a strong working State board organized on a nonpartisan basis; the best interests of the service would seem to require that this board when thus constituted be given the power to appoint the State superintendent; that it be free to select him from the country at large, that it have authority to pay whatever salary is necessary to get the best man for the position; that it make the man appointed a member of the board and its chief executive officer; that it keep him in the serv-ice as long as he proves to be effective, and supply him a staff of assistants needed to do the work.¹ With the State department of education organized on this basis, the position of State superintendent stands first in responsibility and in the opportunity to render effective service.



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State; title of officer.	Term of office, in years.	• Manner of se- •lection.	Salary:	Powers and duties.
Arizona Buperintendent of public instruc- tion.	2	By vote of the people.	\$3.000	Is a member and secretary of State board of educa- tion; is chairman of State board of examiners; su- perintends the public schools; under supervision of State board apportions school funds to counties;
				prepares and distributes course of study prescribed by State board; publishes and distributes pam- photes regarding the observance of special days; prepares and furnishes report blanks; makes a re- port to governör; hasschool laws printed and sup- piles them to school officers and illinaries; holds
Arkansas Buperintendent of public instruc- tion.	2 	do	3.000	annual meetings of county superintendents. Is member and chairman of State board ofeducation; is general executive officer of the State board; has general supervision of the public schools; appor- tions school funds; furnishes questions to county examiners of teachers; issues State teaching cer-
California Superintendent of		dó	5/000	tificates under supervision of State board; makes annual report to governor; publishes school laws; prescribes unlierm system of keeping school accounts. Is sceretary and executive officer of State board of education; is member and secretary of joint nor-
puble instruc-	•			mal school board; has general suprvision of the schools of the State; apportions State school funds; prepares and furmishes blanks and forms for mak- ing uniform reports; visits normal schools, the sev- eral orphan asylums to which State appropria- tions are made, and public schools, and inquires into their condition; may hold annual convention of county and city superintendents; reports to gov- ernor; hasschool laws printed and furnishes copies
Oolorado. Superintendent of public instruc- tion.	2	do	3,000	to officers and libraries. Is member and president of State board effectuation; has general supervision of public sobools; appor- tions school funds to countles; has supervision of county superintendents; has school laws printed in pamphiet form; decides all points regarding the construction of theschool laws; prepares qurstions for use of county superintendents in examining, teachers; furnishes blanks and registers to school
		•	C.	officers for making reports reports to governor with suggestions; visits schools in counties if prac- ticable; prepares and furnishes test cards for the physical examination of pupils; apportions normal institute fund; is member and president of State board of examiners; is member of board of trustees of State normal school.
Connecticut Secretary of State board of educa- tion.		Appointed by State board of education.	3, 500	Is executive officer of the State board of education and performs such duties as State board directs; determines whether districts are conducting school according to law; reports to the State comptroller the list of towns and districts forfeiting State aid for failure to comply with the law and the amount of forfeitures; furnishes blanks and registers for returns from private schools; draws order for
Commissioner of education.	2	Appointed by governor.	2,000	.school-library money. Is secretary and executive officer of the State board of education; performs such duties as the board may direct; keeps record of official acts of State board and conducts its correspondence.
Fiorida Superintendent of public instruc- tion.		By vote of the people.	3,600	Is member and secretary of State board of education; has oversight of all matters pertaining to public schools and to school buildings and grounds; ap- portions State school funds to counties; hasprinted and distributes school laws to schools officer and teachers; decides appeals or refers them to board of
				education; holds meetings of county superintend- ents; holds teachers' institutes and employs in- structors for them; prepares questions for county examinations; holds examinations for and issues Biate certificates; may grant life certificates; pre-
				 serves certified copies of lists of persons paying poll taxes.



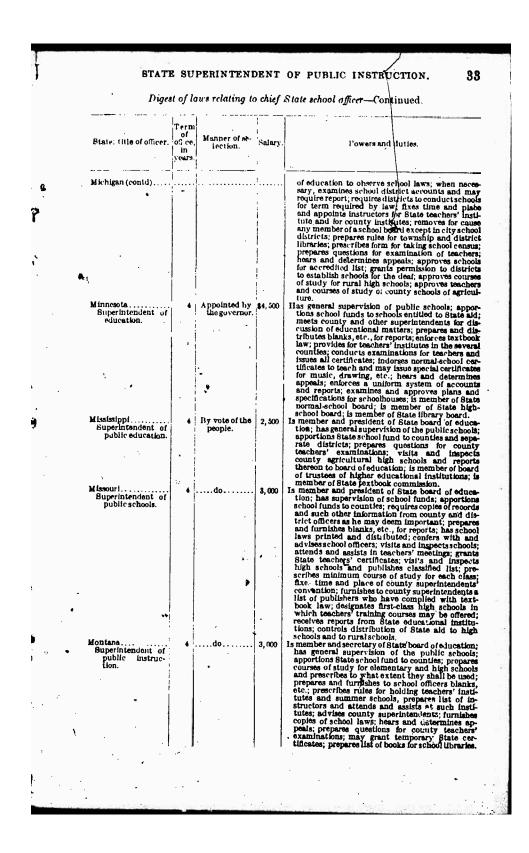
	State; title of officer.	Term of office, in yoars	Manner of se- lection.	Salary	Pours and duties.
	Georgia. State superintend- ent of schools	2	By vote of the people.	\$3,000	Is member and chief execut: cofficer of State boar of education; apportions p. blic school funds; ag points with consent of box. I three State super visors; appoints an expert accountant to suid books of school officers; institutes suits to recover misapplied funds; prepares blanks for reports from subordinate school officers; may suspend a count superintendent for cause; visits all counties as fa
¥0,4	Idaho 1 Superintendent of public instruc- tion.	2	do∴	2, 400	as practicable; makes annual report. Is momber and executive officer of State board of education; superintends generally the publi schools; apportions State school funds; holds or ventions of county and city superintendents an district principals; prepares and furnishes nece eary blanks to officers and teachers; has school law printed and furnishes them to school officers an libraries; makes blannial report to governor; visit all counties if practicable; is member of summe normal school commission and visits such school annually; prepares questions for examination c
	Dinols. Superintendent of public instruc- tion.	4	By vote of the people.	7, 500	teachers. Has general supervision of public schools; advise county superintendents as to conduct of the school construction of schoolhouses, etc.; designates its tistics to be reported to county superintendent and may require reports from such superintendent ents; is legal adviser of school officers; hears an determines controversies; grants State certific cates; may remit forfeited school funds to districts requires auditor to withhold hunds from countie until necessary reports are made; requires count; superintendents to withhold hunds from delinquer districts; is member of trustegs of all State norms
`	Indiana. Superintendent of public instruc- tion.	2	do	5,000	schools and of State university; visits charitabl institutions of an educational nature; requests re ports from private educational institutions. Is member: "-i prosident of State board of educa tion; has, eneral supervision of the public schools visits each county at least once during his term to examine guditor's books; has supervision of the school funds with special reference to their mafe in vestiment; may require reports from school officer and for such purpose furnishes blanks; prescribe forms of bookkreping; has school laws printed; in terprets school laws to school officers; indorses ap proved certificates issued in other States; appoint a dioputy superintendent in charge of industra
	lowa Buperintendent of public instruc- tion.	4	Appointed by the governor.	4,000	education. Has general supervision and control over all publi schools; ascertains needs of schools and suggest needed changes; classifies the various schools and formulates courses of study jubremade by officer education; prescribes reports problem therefor; report and teachers and propares forms therefor; report annually school census to State auditor; prepares plans and specifications for schoolhouses; provide for courty teachers' institutes; prepares question for applicants to teach and for sighth-grade scan institutes; has school laws published; hears and
•	Kanson Burperintendent of public instruc- tion.	2	By vote of the people.	2,500	determines appeals; designates training schools for rural toachers. Is member of State board of education; has genera supervision of the public schools; distributes Stat school funds to counties; publishes school law and distributes to persons entitled to receive them; decides controversies submitted through county superintendents; prescribes and furnishes blank forms; visits each county of the State at least once in 2 years; is member of textbook commis slon which is authorized to prepare and publik toxtbooks to be sold to schoolsat cost; files and pre- serves reports made to him; reports blennially to governor.



State; title of officer.	Term of office. in years.	Manner of se- lection.	Salary	Powers and duties.
Kanincky. Superintendent of public instruc- tion.	4	By vote of the people.	\$4,000	Is member and chairman of State board of educa- tion; is member of State board of examiners; ap- portions State school funds; inspects fiscal affiris and conduct of the offices of all school officials who handle public-school money and sees that all
÷	•	~		laws and reculations are enforced; vigits and inspects all schools if practicable; prepares blanks, etc., for reports and furnishes them to school officers; collects and publishes general informa- tion in his biennial report regarding in: titutions for deaf, dumb, blind, and feeble-minded; edits school laws biennially and publishes them with instructions, etc.; on request hears and deter-
Louisiana Superintendent of public education.	4	do	5,000	mines appeals. - Be member and secretary of State board of educa- tion; is ex officio a member of each of the boards of trustees of educational institutions controlled by the State; has general supervision of parish (county) school boards and of all elementary, high, and normal schools; visits parishes as often as practicable; makes biennial report with recom- mendations; reports subordinate officers to State board of education for neglect of dury, mis-
Maine. Superintendent of public schools.	3	Appointed by the governor.	4,000	use of school funds, etc. Has general supervision over public schools and ad- vises and directs town committees and superin- tendents; assertains number of children 5 to 21 years old to be used as basis of distribution of school funds; prescribes studies to be taught in the common schools, but town committees may prescribe additional studies; prepares and fur- nishes blanks, etc., for making reports to his of- fice and designates facts to be reported; holds an- nual conferences for the instruction of superin- tendents; has school laws nrinted and distributed
Maryland Superintendent of public education.	• •	do	3,000	to school officers; prescribes examinations for teachers and issues State certificates; keeps list of approved candidates in his office; makes rules governing administration of teachers' pension laws; holds sommer training schools for teachers; classifies high schools and causes State-aided schools to be impected; is gamamber of board of trustees of normal schools. Is member and secretary of State board of educa- tion; performs such duties as directed by board; receives reports from county boards and exam- ines their accounts; inspects and classifies high schools; has printed and distributes such matter
Messachusotts	5	Appointed by	6, 500	schools; has printed and distributes such matter as will encourage the work of public instruction and promote its uniformity; diffuses information as to the best methods of instruction; may in- dorse normal-school diplomas from other States; arranges dates for teachers' institutes and assists in preparing programs; appoints an assistant superintendent. Is executive officer of State board of education; per-
Commissioner of education.		Appointed by the State board of ed- ucation.	.,	Jorms such duttee as the board may direct; has supervision of all educational work supported in whole or in part by the State and reports thereon to the board; visits different parts of the State to assist educational work and diffuse information; publishes and distributes matter for the promo- tion of public-school education; conducts such teachers' institutes as are designated by the State board; collects information for annual report of board; is one of commissioners to invest and man- age State school fund, is member of State teach-
Michigan Buperintendent of public instruc- tion.	2	By vote of the people.	4,000	ers' settrement board. Is member and secretary of State board of educa- tion; is member of other boards having control of State educational institutions, with the right to speak but not to vote; has general supervision of public instruction, including State institutions; apportions primary school interest fund; prepares and has printed a course of study for district schools streept city districts; directs supervision of county normal training classes; requires board

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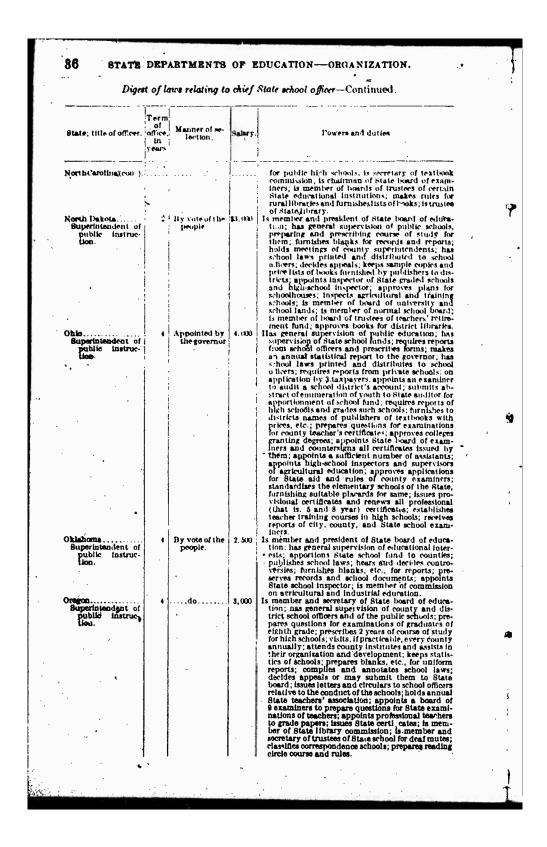


State; title of officer.	Term of	Manner of se-	 		
	In years.	lection.		Fowers and duties.	
Nobraska Buperintendent of public Instruc- tion.	2	By vote of the people.	\$2,000	Has general supervision of the public schools: appor- tions State school funds; has supervision of State aid to weak districts; has supervision of State- aided high schools, designating those to give courses in agriculture, manual training, and home evonomics, also those to conduct teacher-training courses; decides disputed points in school taw; prescribes forms for reports and makes rules for all	
		~.		proceedings under the school laws, organizes and attends institutes; organizes and manages junior normals; issues Btate certificates and prepares questions for all teachers' examinations, both county and State, grades the answer papers and makee rules for the coudurt of such examinations; approves city school certificates; furnishes ap- proved price lists of textbooks to school districts; is member of Blate normal school board, Rinds https:// commission.Blate dental board, and Btate	
Nevada. Superintendent of public instruc- tion.	•	d o. <u></u>	3,600	board of embalmers. Is member and secretary of State board of educa- tion; apportions State school fund; apportions county school funds to districts; visits counties at least once in each year to conduct institutos, visits schools, etc.; prescribes rules for making reports and furnished blanks, etc.; has school laws printed and furnished to school officers; holds State trach- ers'institutes blanmially and district institutes on other years; may call county institutes; calls meet- ings of State board of ducation; nominates deputy guiserintendants to State board; requires reports	
New Hampshire				from deputy superintendents: is curator of Sinta museum; is director of orphans' home; appoints census marshals in new districts; fills racanckes on county boards for unexpired terms; makes ar- rangements for care of deal, dumb, and blind; de- cides appeals from trachers and school boards; determines county school tax when county buard fails so to do; sets apart fund for district school libraries.	4
Superintendent of public instruc- tion.		Appointed by the gover- nor; an in- definite term. He may be re- moved by governo: and council for cause.	4,000	Has general supervision and control of educations interests of the State; may appoint three deputies at least one of whom shall be a woman; prescribes form of school registers and blanks for reports; compiles and publishes school iaws; visits as many towns as practicable; organizes and holds at least one teachers' institute in each county annually and may employ instructors; assists school boards and superintendents in the introduction and develop- ment of vocational training; in-nects and rates high schools; appoints inspecturs of, blid labor; has	
New Jersey	5	Appointed by		authority to enforce attendance laws and laws re- lating to child labor; examines teachers and issues certificates; is member of State normal school board and official inspector of such schools; is re- gent of State board of medical examiners; approves hospital training schools.	
Commissioner of education.		the gover- nor.	*	Under State board of education has general super- vision of public schools; designates a clerk to serve as secretary of State board of education; appoints four assistant commissioners; apportions State funds to counties; may prescribe courses of study for elementary and high schools; prescribes meth- ods of ascertaining what children are below normal;	
		<i>.</i> .	-	urees county source to with noid state funds from delinquent districts; is one of the trusters of the school fund; is a member of all boards of exam- iners; appoints county superintendents; helds an- nual meetings of city and county superintendents; instructs city and county superintendents as to	
				their duties in conduct of schools, construction of schoolhouses, etc.; directs withholding salary of teachar not complying with law; requires reports from institutions receiving State ald; prepares blanks for making all reports and conducting pro- ceedings under school laws; causes school laws to be printed; decides controversies subject to appeal	
				to board of education; icons plans for schoolhouses to districts and may require abandonment of unfit building; is member of public library commission.	



		Term			State school officer-Continued.
	Btate: title of officer.		Manner of se- lection.	Salary.	Powers and duties
	New Mexico. Superintendent of public instruc- tion.	1	By vote of the people.	\$3,000	Is member and secretary of State board of educations has general supervision of public education apportions current school hind to counties; districts; has related that to weak districts; h
			,		supervision over records and accounts of sche boards; may suspend county supprintendent i nealect of duty; visits counties as often as prac- cable to hold teachers' meetings, advise wi county superintendents, etc.; appoints Sta director of industrial education; has printed as distributes blanks for property meetings.
	New York President of the university and commissioner of	(i)	Elected by the regents	10,000	from school officers; has school invortied; he and deckles controversies; enforces is a relating building of schoolhouses. As president of the university, in addition to su other duiles and functions as may otherwise devolved upon him with the power and duty general supervision over all activational work as
	etucation.			.	activities in this State, it is his duty also to devo himself to educational research, to the study of th educational work of the systems of other jurisdi tions and, with the approval of the regards, introduce and originate so far as possible bett methods of education and especially to endeas
-					development and greater usefulness of the commo schools of the State. He may attend all meeting of the board and its committees, submit matte for their consideration and participate in the illicussion. The commitsport of advantage
			•	i	alone eligible for election to the office of presiden As commissioner of oducation, he is the chi- executive officer of the State system of educatio and of the university. In case of vacancy the chancellor succeeds to and has the power of the commissioner, or if his office he vacant the su
					oession devolves upon the vice chancellor or it senior regent or a deputy appointed by the sam if he he at the same time a university officer or regent. The general powers and duties of th commissioner prescribed by the law comprise Enforcement of all general and special laws reli- ting to the educational system of the State and the
					execution of all educational policies determine by the regouts; the general supervision over a schoolsand institutions, examinations, and inspe- tions; general supervision of industrial acho- tions; general supervision of agriculture, mechani arts and home making; the general supervision o the fitte normal schools; membership on the
				:	cure state College of Cornell University, of Syrr cure state College of Forestry, of Colless Still Agr cultural School, of the State College for Teacher responsibility for the state accords of the university and for the Proter administration and discriment
				,	the annulment of teacher's certificates and norma diplomas; the preparation and preservation o teacher's records; the preparation or frequency blanks, forms and regulations affecting the com- mon schools and their others; the activity the teacher
	•				office or the schools of the State; authority to furnish visual instruction through the schools institutions, and organizations of the university and the resource of such other powers and duties
	North Carolina Superintendent of public instruc- tion.	4	By vote of the people.	4,000	as he is charged with by the regents. Is member and secretary of State board of educati signs all orders paid by State treasurer for schoo purposes; publishes school laws and sees to the enforcement; instructions and interpretation of the eabord in structions and interpretation of the





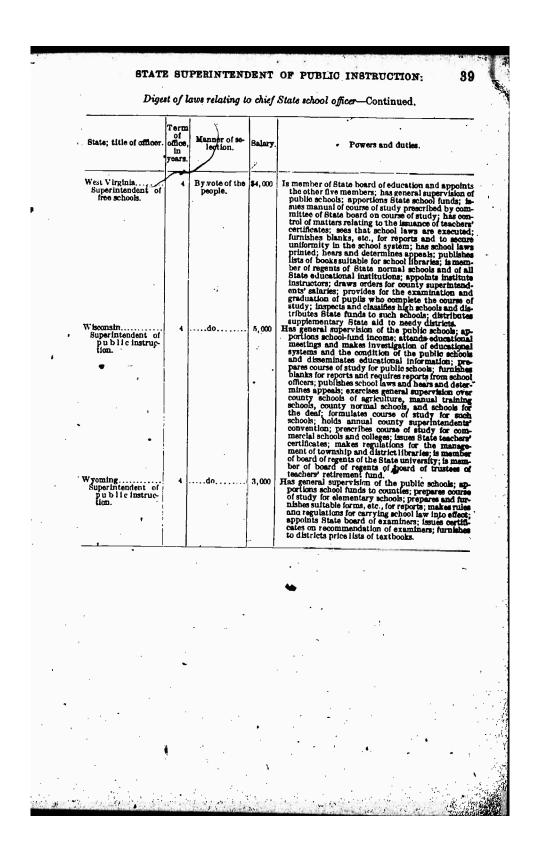


State, title of office	nin i	Mannaralas	Salary	Powers and duties.
Pennspivania Superintendent (public instruc	sears 4.	Appointed by the governor	\$ 5.000	Is member and president of State board of educ tion; has general supervision of public schoo apportions State appropriation; signs order
tion.				payment of State school funds to districts, pay writes minimum course of study for pub- schools, issues commissions to superintendent and assistant superintendents and fills varance in the county superintendencies, prepares than for reports from school officers; interprets acht
, ,		•		isws and advises relative to their enhancement classifies high schools and prescribes rules admission of pupils; may condemn school built ings unfit for use; issues State taschers' certi cates and inderses normal school dipiomas; hol points board of normet school examiners; hol
Ehodo Island Commissioner public schools	f 1	Elected by State board ofeducation.	5.000	meeting of normal school principals to mail course of study. Is secretary of state board of education; apportio Stato appropriation for public schools; hears as decides approals and preseribes rules for make appeals; visits towns to inspect schools; asists
				Becuring university of textbooks in all terms; preserve organism for Grand Army flag day and i Rhode Island independence day and other spectary involves of texns for employment of superintendents and draws order on treasure for one-fall of salities any invose consultation of the spectra in the same sector of the sector
Bouth Carolina. Superintendent – education.	4	By vote of the people.	1.900	schools; is one of managers of Rhode Liand Sta Colors, holds teachers' institutes; is member board of trustes to State normal school. Is member and scoretary of Etate board of educ tion; has general supervision of public school vasits counties to inspect schools and diffuse info matten; with advice of State board, secures un formity of textbooks; prepares and furnishes re isters; forms, etc., to county superintendents f
South Pakotá Superintendent o public instruc tion. +	f .		1.900	making reports; has school laws printed; recerb reports from State institutions of bigher learnin is member of board of trustees of institute for des dumb, and blind; is nember of board of trustee of state university and state colores for written. Has general supervision of all county and hig schools and of city and county superintendent meets county superintendents in annual conver-
	ş ~4	f the sound		laws, inspecta high schools; runders options r garding school laws; furnishes blanks for repor of county and city superintendents; stient teachers' institutes and paceribes rules for holdin county normal Listitutes; furnishes list of msi tuto conductors; holds annual meetings of inst tuto conductors, holds caminations of teacher and issues hate certificates; prepares question for rounty anaminations; is member of teacher
Tennessee Superintandent o public instruc tion.	f ;	A ppointed by the governor.	3,000	reading circle board of managers; is president of free library commission. Is huember and secretary of Siate board of education is chairman of biate board of examiners; is mem bo of all other educational bodies or associations; treasurer of the l'eabody Normal College fum collects and disseminates statistical and oth
				information regarding the public schools; trak- inspection of public schools; holds county confe- ences of teachers; prepares and distribute bland for reports of officers and teachers; has school has printed and distributed and sees that they as carried out; may appoint persons in each,count to examine schools and report thereon; requirt
				county superintendents to report annually; report scholastic population to Btake comptrolize annua ly; has general supervision of county high school is member of State textbook commission; is mem- ber of lives library or ministon; supervises work of



			1.	State school officer-Continued.	
State; title of officer.	Term of office, in years.	Manner of se- lection.	Salary.	Powers and duties.	
Texas Superintendent of public instruc- tion.	2	By vote of the people.	\$2,500	Is secretary of State board of education; apportions State school funds; has general supervision of pub- lic schools and of the administration of the school laws; hears and determines appeals from sub- ordinate officers, but his decisions may be reversed by State board; prescribes forms for reports; ap- proves accounts to be paid from school fund by State treasurer; issues instructions to school offi- cers, which instructions are binding; has school laws printed and distributed; requires reports from county, city, and distributed; opports	
Utah Superintendent of	•	do	3,000	from county, city, and district officers; appoints State board of teachers' examiners and issues State certificates on their recommendation; pro- pares questions for county examinations; is mem- ber of State textbook commission; supervises sum- mer normal institute; has supervision of school census. Is member and chairman of State board of education; has general supervision of public instruction; appor-	
public instruc- tion.	•	· * <u>.</u>	-	tions state school funds; requires reports from coun- ties and cities and withholds apportionment from those not reporting; prepares and furnishes forms, blanks, etc., for making reports; visits each county in the State at least once a year; may examine officers' accounts relative to school funds; holds annual conventions of county and city superin- tendents; with principal of State normal school and county superindent constitutes	
Vermont Buperintendent of education.	3	E leoted by State board ofeducation.	2,000	board of teachers' institutes; is member of Biate textbook commission; is member of teachers' re- tirement commission for State at large; is member of commission to fix course of study; is member of juvenile court commission. Is executive officer of the State board of education; has general supervision of public schools; prepares course of study for elementary schools as requisite for admission to high schools; issues circulars of information to onlicers and teachers; conducts summer schools for teachers in each county, or may combine two of med court deachers.	-
Virginia. Superintendent of public instruc- tion.	4	By vote of the people.	3,500	makes regulations governing the examination and orrifleation of teachers; furnishes blanks, etc., for reports; prepares test cards for testing sight and hearing of pupils. Is member and president of the State board of educa- tion; is member of boards of visitors of State edu- cational institutions; sees to execution of school laws; interprets school laws to school officials and his decisions are final unless reversed by State board. (unless head to solve the state board of the state state and the solve the school officials and his decisions are final unless reversed by State	
Washington Bupermissident of public instruc- tion.	4	do	3,000	inspect schools in counties; makes inspection throughout the State; prepares scheme for appor- thoning State school funds; prescribes forms of con- tracts with teachers; signs warrants of State board issues teachers' certificates. Is members and president of State board of education has general supervision of the public schools; ap portions State school funds; the centrificates.	•
			-	banas, eu; printed for reports and for the admin istration of the school laws; strends educations meetings and visits counties; has achool law printed and distributed; hears and determines appeals; holds annual conventions of county superintendents; requires annual reports from educational institutions and county superintend- ents; keeps directory of regents and faculties of State educational institutions and of all teachers receiving certificates; issues State certificates; pre- tares a State meanuel; is meaner and state states of state states devices in the state meanuel; is meaner and state states of states and state	
	· [· .	visitors of State College; is member of commis- sion on community wellars; is member of trus- tees of teachers' retirement fund.	







STATE DEPARTMENTS OF EDUCATION STAFFS.

The following data were compiled from reports from the various State departments relative to the personnel of the State departments. In some instances the salaries paid were not given and in several States the number of persons employed in clerical positions was not reported.

Alabama:		
State superintendent of education	\$3,000	
Secretary State board of examiners.	2 400	
Two rural school agentseach	2,500	
High-school inspector paid by State university		
High-school inspector paid by Alabama Polytechnic Institute		
Member State board of examiners.	1,200	
Seven clerkstotal	8,280	
Arizona:	0,200	
State superintendent of public instruction.	3,000	
Assistant superintendent	2,000	,
Two clerks	2,100	
Arkansas:	2,100	
State superintendent of public instruction.	3,000	
Deputy		
Assistant deputy		
Professor of secondary education		
Supervisor of rural schools.	2,500	
State organizer of school improvement	2,000	
Two clerks.		
Associate supervisor of rural schools.	2,500	4
California:	2,000	
State superintendent of public instruction.	5,000	
Deputy	2,400	
Statistician	2,400	/.
Commissioner of secondary schools	4,000	
Commissioner of elementary schools	4,000	
Commissioner of industrial and vocational education	4,000	
Chief clerk of State board of education	2,400	
Four clerks	4, 580	
Three clerks	1,000	
Colorado:		
State superintendent of public instruction	3,000	
Deputy State superintendent	1,800	
Three clerks	3,600	
Connecticut:	0,000	
Secretary of State board of education.	3, 500	•
Eight attendance agents	9,000	
Thirty supervising agents		
Two supervisors of agriculture		
Sixteen clerks		24
	Sec. West	W. Aller



	Delaware:	
\$		
	Commissioner of education	\$2,00
	One elerk (part time) Florida:	
	Superintendent of public instruction Two rural school inspectors	3, 60
	Chief clerk.	2,00
-	Statistician	1,80
	Statistician Stenographer	1, 20
	Georgia:	90
	State superintendent of schools	
	Rural school agent.	3,00
	Special supervisor (for negroes)	2, 50
	Three State supervisors of rural schoolseach	2, 50
	Three clerkstotal.	2,00
	Idaho:	8, 30
	Superintendent of public instruction	2, 40
	Assistant State superintendent.	1, 75
	Auditor	2, 10
	Commissioner of education	
	Illinois:	6,00
	Superintendent of public instruction	
	Department of law	7, 50
	High-school inspector	
	High-school inspector Two inspectors of country and village schools	
	Two statisticians.	
	Publicity agont	
	Clerks	
	Indiana:	
	Superintendent of public instruction	
	Assistant superintendent.	5,00
	Deputy superintendent	2,50
	High-school inspector	1,80
	Two vocational supervisorseach	2,50
	Clerk of State board of education and head of manuscript department	4, 25
	Chief clerk	1 40
	Four other clerks	1, 40
	Iowa:	•
	Superintendent of public instruction	4,000
	Deputy superintendent	2,50
	Inspector normal training in high school	2,000
	Inspector rural and consolidated schools	2,00
	Two inspectors State graded and high schools	2,000
	Chief clerk	1,500
	Kansas:	1, 00
	State superintendent of public instruction	2, 500
	Assistant superintendent of public instruction	1,600
	Chlef clerk	1,200
	Statistical clerk	1,000
	Two clerkseach.	900
		~~



Kentucky:	21	
Superir tendent of public mstraction	\$4,000	
Assistant superintendent		
Two inspectors of schools.		
Supervisor of secondary schools.	•	
Two supervisors of rural elementary schools.	2	
Six clerks		
Superintendent of public education	5,000	
High school inspector.	3,000	
Three rural school inspectors	7,500	
Chief clerktotal.	1,800	
Two clerks	2,700	
Chairman examination committee	3,000	
Naine	0,000	•
State superintendent of public schools.	4,000	-6
Clerk and deputy	1,500	24
State inspector of high schools,	1,350	
General agent for schools in unorganized townships	1,350	
Supervisor of practical arts	2,000	
Supervisor of household arts	1, 500	
Four clerks		
Maryland:		
State superintendent of public instruction	3,000	
Assistant State superintendent.	2,000	
Clerk	1,000	
Supervisor of secondary agriculture (State Agricultural College)		
Massachusetts:		
Commissioner of education	6, 500	
Two deputy commissioners of education	4,500	
Eight agents of board of educationtotal.	20,700	
Chief clork. Eloven clerks	1,500	
Hickigan:		
Superintendent of public instruction	4,000	
Deputy superintendent.	2,500	•
Assistant superintendent.	1,800	
Chief clerk.	1,200	
Statistician	1,100	
Twelve clerks		
Minnesota:		
Superintendent of education	4,500	
Assistant superintendent	2,800	
Assistant	2,000	
High-school inspector	3,000	
Graded-school inspector.	3,000	
Director teachers' employment bureau.	3,000	
Supervisor teacher's training departments.	2,000	
Rural school commissioner	2, 400	
Commissioner of school buildings	1,500	
Supervisor school libraries	1,200	



	STATE DEPARTMENTS OF EDUCATION STAFFS.
	fizzizzi ppi:
\$2,	Superintendent of public instruction!
2,	Rural-school supervisor.
2,	Supervisor school improvement.
. 2,	Two clerkseach.
	fissouri:
•	State superintendent of schools.
3,	Chief clerk.
2,	Statistician
1,	Teacher-training inspector.
. 2,	Two high-school inspectors
1,	Two high-school inspectorseach
1,	Rural-school inspector.
	Three clerks
	fontana:
3,	State superintendent
2,	Deputy superintendent
2,	Rural-school inspector.
1,	Two clerkseach.
	cbraska:
2,	State superintendent
1.	Deputy superintendent
1,	Assistant superintendent
2,	Normal-training inspector
-, 1,	Rural-school inspector
1,	Secretary and compiler
6,	Six assistanttotal.
ν,	evada:
3,	State superintendent of public instruction
	Five deputies
10, [,]	One clerk
	ew Hampshire:
	Superintendent of public instruction
4,	Deputy State munopintendent in charge of americal autors is
	Deputy State superintendent in charge of practical arts work.
	Deputy State superintendent in charge of office
	Deputy State superintendent in charge of high-school inspection
	Registrar and chief clerk
	Two factory inspectors, child-labor service
	Inspector in compulsory attendance service
	Three clerks
	ew Mexico:
3,	Superintendent of public instruction
2,	Assistant superintendent
1,	Chief clerk
1,	State director of industrial education
,	Clerk
	ew Jersey:
10, (Commissioner of education
4,	Deputy commissioner of education
4.1	Three assistant commissionerseach
3,0	Chief clerk
3, (Secretary State board of examiners.
3, 0 2, (Inspector buildings.
	Inspector of accounts.
2,0	
10, (L T VITU CIULAD



New York:	23	
Commissioner of education		•
Three assistant commissioners	.,	e
Director State library.		н 11,
Chiefs of divisions of history, law, public records and sciencecach		
Chiefs of divisions of examination, vocational schools		
Secretary board of medical examiners.		
Chiefs of divisions of administration, attendance, and inspectionseach Chiefs of divisions of educational extension, school libraries, visual		
inspuction, and statistics		
Secretary pharmacy board	<i>.</i>	
Specialist in agriculture		
Vice director library school		
Secretary teachers retirement fund board		
Specialist in vocational education for girls.	1, 800	
Seventeen inspectorstotal		
Three hundred and thirteen assistants and clerks		
North Carolina:		
State superintendent of public instruction		
Two State agents for rural schoolseach	,	<i>.</i> 4.
Inspector of high schools		
Supervisor teacher training	5	
Statistical secretary.		· .
Chief clerk.		*
Two clerks	1, 500	
North Dakota:	1	
State superintendent of public instruction		
Deputy	2,400	
Rural-school inspector	2,000	
High-school inspector		
Three clerks		
Ohio: Superintendent of public instruction		
Superintendent of public instruction	4,000	
Assistant superintendent.		
Chief clerk	1,750	
Examination clerk	1,800	
Statistician Supervisor of normal schools	1,500	
Supervisor of rural schools.	3,600	÷.
Four agricultural supervisors	2,000	
Five high-school inspectors (half time)each Four clerkstotal		
Four cieras	0,040	
State superintendent of public instruction	2, 500	
Assistant superintendent.		
Statistician.	1,800 1,600	
Secretary State board of education.	2,000	
High-school inspector.	2,000	
Chief clerk.	2,000	
Three clerkstotal.	1,600 S,400	
AMOU GIGERD	5,400	



Oregon:	
Superintendent of public instruction	
Two assistant State superintendents	
Two field workers	
Three clerks	
Pennsylvania:	••••••••••••••••••••••••••••••••••••••
Superintendent of public instruction	
Two deputy superintendents	each 2,00
 Four high-school inspectors. 	
- Expert, agricultural education	
Expert, industrial education	
Expert, drawing.	
Four clerks	
Five stenographers.	each 1,00
Three examiners and school visitors, bureau of professio	nal advantion
Rhode Island:	nateducation.
	r da
Commissioner of public schools.	
Assistant commissioner	•••••
Four clerks	•.
· · · · · ·	
State superintendent of education	
Assistant State superintendent.	
State high-school inspector.	
State supervisor of elementary rural schools	
South Dakota:	
State superintendent	
Deputy superintendent	
Three clerks	
Tennessee:	
Superintendent of public instruction	
Chief clerk	
High-school inspector	
Head clerk	
Three clerks	
Supervisor of industrial work	
Supervisor of elementary schools	
Supervisor of elementary schools for negroes	
Texaş:	
State superintendent of public instruction	
Assistant to State superintendent	
Chief clerk	
Statistician	
Auditor	*******
Four clerks	•••••
Utah:	
State superintendent of public instruction	
State high-school inspector	
Chief clerk	
Five clerks	
Vermont:	•
State superintendent of education	
Chief clerk	
Chief statistician.	



Viroinia:		
Superintendent of public instruction	\$3, 500	
Chief clerk and secretary to State board of education.	2,750	•
Three inspectors for white schoolseach	2,000	
Inspector for colored schools.	2, 500	
Statistical clerk.	2,000	
Six clerkstotal	6,000	
Washington:		
State superintendent of public instruction	3,000	
Assistant superintendent	1, 800	
Deputy superintendent	1,800	
High-school inspector.	2,000	
Secretary State board of examiners	1, 200	
Field organizer for agricultural and industrial work		
Four clerks, total .	3, 900	
West Virginia:		
State superintendent	4,000	
Chief clerk	1,800	
Supervisor of high schools.	2, 500	•
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Four clerks	4, 120	
Visconsin:	6	
State superintendent	5,000	
Assistant superintendent		
Assistant for industrial education		
Chief clerk		
Two high-school inspectors		
Two rural-school inspectors		
Five school inspectors		
One inspector of domestic science.		
One inspector of schools for deaf		
Two library clerks	1.	
Certificate clerk		
Other clerks		
Vyoming:	-	
State superintendent of public instruction	3,000	
Deputy State superintendent of public instruction	1, 500	
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	No. 2	8. The Montessori method and the kindergarten. Elizabeth Harrison.	
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		12. Monthly record of current educational publications, December, 1914.	
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		15. Curricula in mathematics. J. C. Brown.	
		66. School savings banks. Mrs. Sara L. Overholtzer.	
	No. 4	17. City training schools for teachers. Frank A. Manny.	
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