2011 State Teacher Policy Yearbook

Kentucky





Acknowledgments

STATES

State education agencies remain our most important partners in this effort, and their gracious cooperation has helped to ensure the factual accuracy of the final product. Every state formally received a draft of the *Yearbook* in July 2011 for comment and correction; states also received a final draft of their reports a month prior to release. All but one state responded to our inquiries. While states do not always agree with the recommendations, their willingness to acknowledge the imperfections of their teacher policies is an important first step toward reform.

We also thank the many state pension boards that reviewed our drafts and responded to our inquiries.

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STAFF

Sandi Jacobs, *Project Director* Sarah Brody, *Project Assistant* Kathryn M. Doherty, *Special Contributor* Kelli Michele, *Lead Researcher* Meagan Staffiere Comb, Trisha M. Madden and Stephanie T. Maltz, *Researchers*

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National Council on Teacher Quality

Executive Summary

For five years running, the National Council on Teacher Quality (NCTQ) has tracked states' teacher policies, preparing a detailed and thorough compendium of teacher policy in the United States on topics related to teacher preparation, licensure, evaluation, career advancement, tenure, compensation, pensions and dismissal.

The 2011 State Teacher Policy Yearbook includes NCTQ's biennial, full review of the state laws, rules and regulations that govern the teaching profession. This year's report measures state progress against a set of 36 policy goals focused on helping states put in place a comprehensive framework in support of preparing, retaining and rewarding effective teachers. For the first time, the Yearbook includes a progress rating for states on goals that have been measured over time. An overall progress ranking is also included, showing how states compare to each other in moving forward on their teacher policies.

Kentucky at a Glance Overall 2011 Yearbook Grade: D

Overall 2009 Yearbook Grade: D+

Area Grades	2011	2009
Area 1 Delivering Well Prepared Teachers	C-	D+
Area 2 Expanding the Teaching Pool	С	С
Area 3 Identifying Effective Teachers	D+	D+
Area 4 Retaining Effective Teachers	D+	C-
Area 5 Exiting Ineffective Teachers	D-	F

Overall Progress



Highlights from recent progress in Kentucky include:

No loopholes on licensure test requirements

How is Kentucky Faring?

Area 1 Delivering Well Prepared Teachers

Policy Strengths

- Middle school teachers are sufficiently prepared to teach appropriate grade-level content.
- All new teachers must pass a pedagogy test.

Policy Weaknesses

- Teacher candidates are not required to pass a test of academic proficiency as a criterion for admission to teacher preparation programs.
- Elementary teachers are not adequately prepared to teach the rigorous content associated with the Common Core Standards.
- Teacher preparation programs are not required to address the science of reading, and candidates are not required to pass a test to ensure knowledge.
- Neither teacher preparation program nor licensure test requirements ensure that new elementary teachers are adequately prepared to teach mathematics.

Secondary teachers must pass a content test to teach a core subject area, although some secondary social studies teachers are not required to pass content tests for each discipline they intend to teach.

C-

C

- The state offers a K-12 special education certification.
- There are no requirements to ensure that student teachers are placed with cooperating teachers who were selected based on evidence of effectiveness.
- The teacher preparation program approval process does not hold programs accountable for the quality of the teachers they produce.

Area 2 Expanding the Pool of Teachers

Policy Strengths

- Although more could be done to provide streamlined preparation for alternate route teachers, induction supports the immediate needs of new teachers.
- There are no restrictions on alternate route usage or providers.

Policy Weaknesses

Admission criteria for alternate routes to certification are not consistently selective or flexible for nontraditional candidates.

- The state offers a license with minimal requirements that would allow content experts to teach part time.
- Out-of-state teachers are not required to meet the state's testing requirements, and there are additional obstacles that do not support licensure reciprocity.

How is Kentucky Faring?

Area 3 Identifying Effective Teachers

Policy Strengths

The state data system has the capacity to provide evidence of teacher effectiveness.

Policy Weaknesses

- Objective evidence of student learning is not the preponderant criterion of teacher evaluations.
- Annual evaluations for all teachers are not required.
- Tenure decisions are not connected to evidence of

teacher effectiveness.

Licensure advancement and renewal are not based on teacher effectiveness.

D+

D+

 Little school-level data are reported that can help support the equitable distribution of teacher talent.

Area 4 Retaining Effective Teachers

Policy Strengths

- All new teachers receive mentoring.
- Teachers can receive performance pay as well as additional compensation for working in high-need schools or shortage subject areas.

Policy Weaknesses

- The state could do more to ensure that professional development is aligned with findings from teachers' evaluations.
- Districts must adopt a salary schedule based on years of experience and advanced degrees.
- The state does not support additional compensation for relevant prior work experience.
- Teachers are only offered a defined benefit pension plan, and pension policies are not portable, flexible or fair to all teachers.
- The pension system is significantly underfunded and requires excessive contributions.
- Retirement benefits are determined by a formula that is not neutral, meaning that pension wealth does not accumulate uniformly for each year a teacher works.

Area 5 Exiting Ineffective Teachers

Policy Strengths

The state has taken steps to ensure that licensure testing requirements are met by all teachers within one year.

Policy Weaknesses

- There is no assurance that teachers who receive unsatisfactory evaluations will be placed on structured improvement plans or that they will be eligible for dismissal if they fail to improve.
- Ineffective classroom performance is not grounds for dismissal, and tenured teachers who are dismissed have multiple opportunities to appeal.
- Seniority, rather than a teacher's performance in the classroom, is considered in determining which teachers to lay off during reductions in force.

Kentucky Goal Summary

Goal Breakdown	
★ Best Practice	0
Fully Meets	8
Nearly Meets	4
Partially Meets	6
Only Meets a Small Part	6
O Does Not Meet	12
Progress on Goals Since 2009	
Area 1: Delivering Well Prepared Teachers	
1-A: Admission into Preparation Programs	0
1-B: Elementary Teacher Preparation	0
1-C: Teacher Preparation in Reading Instruction	0
1-D: Teacher Preparation in Mathematics	٢
1-E: Middle School Teacher Preparation	•
1-F: Secondary Teacher Preparation	
1-G: Secondary Teacher Preparation in Science	•
1-H: Secondary Teacher Preparation in Social Studies	0
1-I: Special Education Teacher Preparation	0
1-J: Assessing Professional Knowledge	•
1-K: Student Teaching	9
1-L: Teacher Preparation Program Accountability	0
Area 2: Expanding the Pool of Teachers	
2-A: Alternate Route Eligibility	
2-B: Alternate Route Preparation	0
2-C: Alternate Route Usage and Providers	•
2-D: Part Time Teaching Licenses	•
2-E: Licensure Reciprocity	0

Area 3: Identifying Effective Teachers		
3-A: State Data Systems	•	
3-B: Evaluation of Effectiveness	•	
3-C: Frequency of Evaluations		
3-D: Tenure	٠	
3-E: Licensure Advancement	0	
3-F: Equitable Distribution	•	
Area 4: Retaining Effective Teachers		
4-A: Induction	•	
4-B: Professional Development	•	
4-C: Pay Scales	0	
4-D: Compensation for Prior Work Experience	0	
4-E: Differential Pay		
4-F: Performance Pay		
4-G: Pension Flexibility	•	
4-H: Pension Sustainability	•	
4-I: Pension Neutrality	0	
Area 5: Exiting Ineffective Teachers		
5-A: Licensure Loopholes	•	
5-B: Unsatisfactory Evaluations	0	
5-C: Dismissal for Poor Performance	0	
5-D: Reductions in Force	0	

About the Yearbook

The National Council on Teacher Quality (NCTQ) has long argued that no educational improvement strategies states take on are likely to have a greater impact than policies that seek to maximize teacher effectiveness. In this fifth edition of the *State Teacher Policy Yearbook*, NCTQ provides a detailed examination of state laws, rules and regulations that govern the teaching profession, covering the full breadth of policies including teacher preparation, licensure, evaluation, career advancement, tenure, compensation, pensions and dismissal.

The *Yearbook* is a 52-volume compendium of customized state reports for the 50 states and the District of Columbia, as well as a national summary overview, measuring state progress against a set of 36 specific policy goals. All of the reports are available from NCTQ's website at www.nctq.org/stpy.

The 36 *Yearbook* goals are focused on helping states put in place a comprehensive policy framework in support of preparing, retaining and rewarding effective teachers. The goals were developed based on input and ongoing feedback from state officials, practitioners, policy groups and other education organizations, as well as from NCTQ's own nationally respected advisory board. These goals meet five criteria for an effective reform framework:

- 1. They are supported by a strong rationale, grounded in the best research available. The rationale and research citations supporting each goal can be found at www.nctq.org/stpy.
- 2. They offer practical rather than pie-in-the-sky solutions for improving teacher quality.
- 3. They take on the teaching profession's most pressing needs, including making the profession more responsive to the current labor market.
- 4. They are, for the most part, relatively cost neutral.
- 5. They respect the legitimate constraints that some states face so that the goals can work in all 50 states.

The need to ensure that all children have effective teachers has captured the attention of the public and policymakers across the country like never before. The *Yearbook* offers state school chiefs, school boards, legislatures and the many advocates who press hard for reform a concrete set of recommendations as they work to maximize teacher quality for their students.

How to Read the Yearbook

NCTQ rates state teacher policy in several ways.

For each of the 36 individual teacher policy goals, states receive two ratings. The first rating indicates whether, or to what extent, a state has met the goal. NCTQ uses these familiar graphics to indicate the extent to which each goal has been met:



A new feature of this year's *Yearbook* is a progress rating for each goal NCTQ has measured over time. These ratings are intended to give states a meaningful sense of the changes in teacher policy since the 2009 *Yearbook* was published. Using the symbols below, NCTQ determines whether each state has advanced on the goal, if the state policy has remained unchanged, or if the state has actually lost ground on that topic.

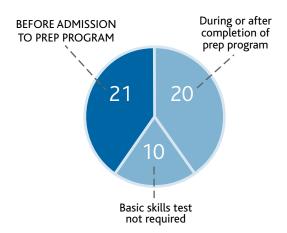


Some goals are marked with this symbol , which indicates that the bar has been raised for this goal since the 2009 *Yearbook*. With many states making considerable progress in advancing teacher effectiveness policy, NCTQ raised the standards for some goals where the bar had been quite low. As this may have a negative impact on some states' scores, those goals are always marked with the above symbol.

States receive grades in the five goal areas under which the 36 goals are organized: 1) delivering well prepared teachers; 2) expanding the pool of teachers; 3) identifying effective teachers; 4) retaining effective teachers and 5) exiting ineffective teachers. States also receive an overall grade that summarizes state performance across the five goal areas, giving an overall perspective on how states measure up against NCTQ benchmarks. New this year, states also receive an overall progress ranking, indicating how much progress each state has made compared to other states.

As always, the *Yearbook* provides a detailed narrative accounting of the policy strengths and weaknesses in each policy area for each state and for the nation as a whole. Best practices are highlighted. The reports are also chock full of reader-friendly charts and tables that provide a national perspective on each goal and serve as a quick reference on how states perform relative to one another, goal by goal.

Another new feature this year makes it easier to distinguish strong policies from weaker ones on our charts and tables. The policies NCTQ considers strong practices or the ideal policy positions for states are capitalized. This provides a quick thumbnail for readers to size up state policies against the policy option that aligns with NCTQ benchmarks for meeting each policy goal. For example, on the chart below, "BEFORE ADMISSION TO PREP PROGRAM" is capitalized, as that is the optimal timing for testing teacher candidates' academic proficiency.



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Goals

AREA 1: DELIVERING WELL PREPARED TEACHERS

1-A: Admission into Preparation Programs

The state should require undergraduate teacher preparation programs to admit only candidates with good academic records.

1-B: Elementary Teacher Preparation

The state should ensure that its teacher preparation programs provide elementary teachers with a broad liberal arts education, the necessary foundation for teaching to the Common Core Standards.

1-C: Teacher Preparation in Reading Instruction

The state should ensure that new elementary teachers know the science of reading instruction.

1-D: Teacher Preparation in Mathematics

The state should ensure that new elementary teachers have sufficient knowledge of the mathematics content taught in elementary grades.

1-E: Middle School Teacher Preparation

The state should ensure that middle school teachers are sufficiently prepared to teach appropriate grade-level content.

1-F: Secondary Teacher Preparation

The state should ensure that secondary teachers are sufficiently prepared to teach appropriate grade-level content.

1-G: Secondary Teacher Preparation in Science

The state should ensure that science teachers know all the subject matter they are licensed to teach.

1-H: Secondary Teacher Preparation in Social Studies

The state should ensure that social studies teachers know all the subject matter they are licensed to teach.

1-I: Special Education Teacher Preparation

The state should ensure that special education teachers know the subject matter they will be required to teach.

1-J: Assessing Professional Knowledge

The state should use a licensing test to verify that all new teachers meet its professional standards.

1-K: Student Teaching

The state should ensure that teacher preparation programs provide teacher candidates with a high-quality clinical experience.

1-L: Teacher Preparation Program Accountability

The state's approval process for teacher preparation programs should hold programs accountable for the quality of the teachers they produce.

AREA 2: EXPANDING THE POOL OF TEACHERS

2-A: Alternate Route Eligibility

The state should require alternate route programs to exceed the admission requirements of traditional preparation programs while also being flexible to the needs of nontraditional candidates.

2-B: Alternate Route Preparation

The state should ensure that its alternate routes provide streamlined preparation that is relevant to the immediate needs of new teachers.

2-C: Alternate Route Usage and Providers

The state should provide an alternate route that is free from regulatory obstacles that limit its usage and providers.

2-D: Part Time Teaching Licenses

The state should offer a license with minimal requirements that allows content experts to teach part time.

2-E: Licensure Reciprocity

The state should help to make licenses fully portable among states, with appropriate safeguards.

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Goals

AREA 3: IDENTIFYING EFFECTIVE TEACHERS

3-A: State Data Systems

The state should have a data system that contributes some of the evidence needed to assess teacher effectiveness.

3-B: Evaluation of Effectiveness

The state should require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

3-C: Frequency of Evaluations

The state should require annual evaluations of all teachers.

3-D: Tenure

The state should require that tenure decisions are based on evidence of teacher effectiveness.

3-E: Licensure Advancement

The state should base licensure advancement on evidence of teacher effectiveness.

3-F: Equitable Distribution

The state should publicly report districts' distribution of teacher talent among schools to identify inequities in schools serving disadvantaged children.

AREA 4: RETAINING EFFECTIVE TEACHERS

4-A: Induction

The state should require effective induction for all new teachers, with special emphasis on teachers in high-need schools.

4-B: Professional Development

The state should require professional development to be based on needs identified through teacher evaluations.

4-C: Pay Scales

The state should give local districts authority over pay scales.

4-D: Compensation for Prior Work Experience

The state should encourage districts to provide compensation for related prior subject-area work experience.

4-E: Differential Pay

The state should support differential pay for effective teaching in shortage and high-need areas.

4-F: Performance Pay

The state should support performance pay but in a manner that recognizes its appropriate uses and limitations.

4-G: Pension Flexibility

The state should ensure that pension systems are portable, flexible and fair to all teachers.

4-H: Pension Sustainability

The state should ensure that excessive resources are not committed to funding teachers' pension systems.

4-1: Pension Neutrality

The state should ensure that pension systems are neutral, uniformly increasing pension wealth with each additional year of work.

AREA 5: EXITING INEFFECTIVE TEACHERS

5-A: Licensure Loopholes

The state should close loopholes that allow teachers who have not met licensure requirements to continue teaching.

5-B: Unsatisfactory Evaluations

The state should articulate consequences for teachers with unsatisfactory evaluations, including specifying that teachers with multiple unsatisfactory evaluations should be eligible for dismissal.

5-C: Dismissal for Poor Performance

The state should articulate that ineffective classroom performance is grounds for dismissal and ensure that the process for terminating ineffective teachers is expedient and fair to all parties.

5-D: Reductions in Force

The state should require that its school districts consider classroom performance as a factor in determining which teachers are laid off when a reduction in force is necessary.

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Area 1: Delivering Well-Prepared Teachers

Goal A – Admission into Preparation Programs

The state should require undergraduate teacher preparation programs to admit only candidates with good academic records.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require teacher candidates to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs.
- 2. All preparation programs in a state should use a common admissions test to facilitate program comparison, and the test should allow comparison of applicants to the general college-going population and selection of applicants in the top half of that population.
- Programs should have the option of exempting candidates from this test who submit comparable SAT or ACT scores at a level set by the state.

The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 1

How States are Faring in Admission Requirements **Best Practice State** 1 Texas States Meet Goal 11 States Nearly Meet Goal Connecticut, Georgia 1, Hawaii 1, Indiana¹, Louisiana, Mississippi, North Carolina, Rhode Island 1, South Carolina, Tennessee, West Virginia 6 States Partly Meet Goal Arkansas, Illinois, Iowa 1, Missouri, Nebraska, Washington States Meet a Small Part of Goal 2 Florida, Wisconsin States Do Not Meet Goal 31 Alabama, Alaska, Arizona, California, Colorado, Delaware, District of Columbia, Idaho, Kansas, KENTUCKY, Maine, Maryland, Massachusetts, Michigan, Minnesota, Montana, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Dakota, Utah, Vermont, Virginia, Wyoming Progress on this Goal Since 2009:

> 1:6 👄 : 45 **↓**:0

Area 1: Goal A **Kentucky** Analysis



State Does Not Meet Goal

🧑 Bar Raised for this Goal 🛛 (🕂) Progress Since 2009

ANALYSIS

Kentucky does not require all aspiring teachers to pass a test of academic proficiency as a criterion for admission to teacher preparation programs or any time thereafter. Rather, the state has candidate admission standards only for programs identified as low performing. Candidates applying to identified programs must have a minimum GPA of 2.5 and provide evidence of academic competency by means of the following criteria: a minimum composite score of 21 on the ACT, a minimum composite score of a 1,470 on the SAT, a minimum score on the GRE established by the teacher preparation program, or a state-determined passing score on the Praxis I basic skills test.

Further, although the state requires that programs develop a plan of selection that includes "tests to measure general academic proficiency," passing a basic skills test is just one of the options, and none of the options ensures that candidates are in the top half of the college-going population.

Supporting Research

Kentucky Administrative Regulations 16 KAR 5:020

RECOMMENDATION

Require all teacher candidates, not just those teaching in low-performing schools, to pass a test of academic proficiency that assesses reading, writing and mathematics skills as a criterion for admission to teacher preparation programs.

Teacher preparation programs that do not screen candidates end up investing considerable resources in individuals who may not be able to successfully complete the program and pass licensing tests. Candidates needing additional support should complete remediation prior to program entry, avoiding the possibility of an unsuccessful investment of significant public tax dollars.

Require preparation programs to use a common test normed to the general college-bound population.

The basic skills tests in use in most states largely assess middle school-level skills. To improve the selectivity of teacher candidates—a common characteristic in countries whose students consistently outperform ours in international comparisons—Kentucky should require an assessment that demonstrates that candidates are academically competitive with all peers, regardless of their intended profession. Requiring a common test normed to the general college population would allow for the selection of applicants in the top half of their class, as well as facilitate program comparison.

Exempt candidates with comparable SAT or ACT scores.

Kentucky should waive the basic skills test requirement for candidates whose SAT or ACT scores demonstrate that they are in the top half of their class.



KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis. The state added that it is working to ensure the recruitment of the best prepared educator candidates and to make changes that would ensure the admission of only those with good academic records. Pending regulatory changes will require program applicants to present a cumulative GPA of 2.75 on a 4.0 scale or a GPA of 3.0 on a 4.0 scale for the last 36 hours of credit completed, including both undergraduate and graduate coursework.

Further, applicants will be required to demonstrate appropriate pre-professional skills in math, reading and writing. The test is not normed to the entire population of students who take college admissions tests but rather to college students who apply to educator preparation programs. Thus, the comparison group will reflect a selective norming sample. Kentucky also noted that it will not exempt candidates from this testing based on ACT or SAT scores, based on the advice of counsel.

Finally, the pending regulatory changes will also do the following: require that all candidates demonstrate an overall disposition essential to being an effective teacher in the areas of critical thinking, communication, creativity and collaboration prior to admission to a teacher preparation program, and stipulate that all teacher preparation programs submit an annual report. The effective date for these pending changes is September 1, 2012.

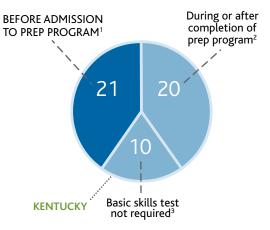


T EXAMPLES OF BEST PRACTICE

Although there are a number of states that require teacher candidates to pass a basic skills test as a criterion for admission to a preparation program, **Texas** is the only state that requires a test of academic proficiency normed to the general college bound population rather than just to prospective teachers. In addition, the state's minimum scores for admission appear to be relatively selective when compared to other tests used across the country.

Figure 3

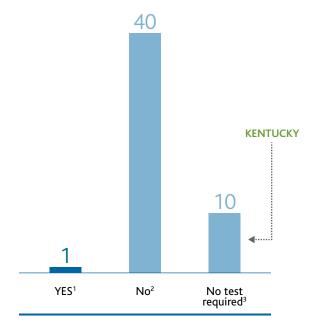
When do states test teacher candidates' basic skills?



- 1. Strong Practice: Arkansas, Connecticut, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Louisiana, Mississippi, Missouri, Nebraska, North Carolina, Rhode Island, South Carolina, Tennessee, Texas, Virginia, Washington, West Virginia, Wisconsin
- Alabama, Alaska, California, Delaware, District of Columbia, Maine, Maryland, Massachussets, Michigan, Minnesota, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Oklahoma, Oregon, Pennsylvania, Vermont
- 3. Arizona, Colorado, Idaho, Kansas, Kentucky, Montana, Ohio, South Dakota, Utah, Wyoming

Figure 2

Do states require a test of academic proficiency that is normed to the general college-going population?



1. Strong Practice: Texas

2. Alabama, Alaska, Arkansas, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississispi, Missouri, Nebraska, Newada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Tennessee, Vermont, Virginia, Washington, West Virginia, Wisconsin

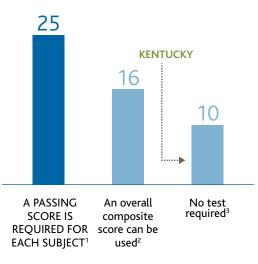
3. Arizona, Colorado, Idaho, Kansas, Kentucky, Montana, Ohio, South Dakota, Utah, Wyoming

Figure 4

Figure 4		Test normed of the photoent of	Test normed only to tead	Jer	
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test teacher candidates'	20	25 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		5 2 2	
academic proficiency?	RME Opi	V TO,	Stam S duni	of pr Uuired	
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Arizona					
Arkansas					
California					
Colorado					
Connecticut					
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South Carolina					
South Dakota					
Tennessee					
Texas					
Utah					
Vermont					
Virginia					
Washington					
West Virginia					
Wisconsin					
Wyoming					
	1	20	20	10	

Figure 5

Do states measure performance in reading, mathematics and writing?



- 1. Strong Practice: Alabama, Alaska, Arkansas, Connecticut, Delaware, Florida, Georgia, Illinois, Louisiana, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nebraska, Nevada, New Jersey, Oklahoma, Oregon, South Carolina, Tennessee, Texas, Washington, West Virginia, Wisconsin
- 2. California⁴, District of Columbia⁴, Hawaii⁴, Indiana, Iowa, Maine⁴, Maryland, New Hampshire⁴, New Mexico, New York, North Carolina, North Dakota⁵, Pennsylvania⁴, Rhode Island⁴, Vermont, Virginia
- 3. Arizona, Colorado, Idaho, Kansas, Kentucky, Montana, Ohio, South Dakota, Utah, Wyoming
- 4. Minimum score must be met in each section.
- 5. Composite score can only be used if passing score is met on two of three subtests.

Area 1: Delivering Well-Prepared Teachers

Goal B – Elementary Teacher Preparation

The state should ensure that its teacher preparation programs provide elementary teachers with a broad liberal arts education, the necessary foundation for teaching to the Common Core Standards.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that its approved teacher preparation programs deliver a comprehensive program of study in broad liberal arts coursework. An adequate curriculum is likely to require approximately 36 credit hours to ensure appropriate depth in the core subject areas of English, science, social studies and fine arts. (Mathematics preparation for elementary teachers is discussed in Goal 1-D.)
- 2. The state should require elementary teacher candidates to pass a subject-matter test designed to ensure sufficient content knowledge of all subjects.
- 3. The state should require elementary teacher candidates to complete a content specialization in an academic subject area. In addition to enhancing content knowledge, this requirement also ensures that prospective teachers have taken higher level academic coursework.
- 4. Arts and sciences faculty, rather than education faculty, should in most cases teach liberal arts coursework to teacher candidates.

Background

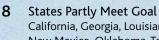
A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 6

How States are Faring in Elementary **Teacher Preparation**



States Nearly Meet Goal Indiana¹, Massachusetts, Minnesota¹, New Hampshire



California, Georgia, Louisiana, Michigan, New Mexico, Oklahoma, Texas, Washington

18 States Meet a Small Part of Goal Alabama, Arizona, Arkansas, Colorado, Florida, Illinois, Iowa, Kansas, Mississippi, Missouri, New Jersey, New York, North Dakota, Oregon, Tennessee, Utah 1, Virginia, West Virginia

21 States Do Not Meet Goal Alaska, Connecticut, Delaware, District of Columbia, Hawaii, Idaho, KENTUCKY, Maine, Maryland, Montana, Nebraska, Nevada, North Carolina, Ohio, Pennsylvania, Rhode Island, South Carolina, South Dakota, Vermont, Wisconsin, Wyoming

Progress on this Goal Since 2009:

4 : 4 1:3 •:44

Area 1: Goal B Kentucky Analysis

State Does Not Meet Goal

Progress Since 2009

ANALYSIS

Although Kentucky has adopted the Common Core Standards, the state does not ensure that its elementary teacher candidates are adequately prepared to teach the rigorous content associated with these standards.

Kentucky requires candidates to pass the Praxis II general elementary content test, which does not report teacher performance in each subject area, meaning that it is possible to pass the test and still fail some subject areas, especially given the state's low passing score. Further, based on available information on the Praxis II, there is no reason to expect that the current version would be well aligned with the Common Core Standards.

Although the state does not specify any coursework requirements for general education or elementary teacher candidates, Kentucky has adopted NCATE's Association for Childhood Education International (ACEI) standards for approving its elementary programs. However, ACEI standards fall far short of the mark by offering no mention of world and American history; world, British and American literature; American government; or grammar and composition. ACEI standards do mention important topics in science, but even in those areas, its standards consist mainly of extremely general competencies that programs should help teacher candidates to achieve.

Finally, there is no assurance that arts and sciences faculty will teach liberal arts classes to elementary teacher candidates.

Supporting Research

Kentucky Administrative Regulations 16 KAR 5:010 Praxis II www.ets.org

RECOMMENDATION

Require a content test that ensures sufficient knowledge in all subjects.

Kentucky should ensure that its subject-matter test for elementary teacher candidates is well aligned with the Common Core Standards, which represent an effort to significantly raise the standards for the knowledge and skills American students will need for college readiness and global competitiveness.

The state should also require separate passing scores for each content area on the test because without them it is impossible to measure knowledge of individual subjects. Further, to be meaning-ful, Kentucky should ensure that these passing scores reflect high levels of performance.

Provide broad liberal arts coursework relevant to the elementary classroom.

Kentucky should either articulate a more specific set of standards or establish comprehensive coursework requirements that are specifically geared to the areas of knowledge needed by PK-6 teachers. Further, the state should align its requirements for elementary teacher candidates with the Common Core Standards to ensure that candidates will complete coursework relevant to the common topics in elementary grades. An adequate curriculum is likely to require approximately 36 credit hours in the core subject areas of English, science, social studies and fine arts.



Require at least an academic concentration.

An academic concentration, if not a full academic major, would not only enhance Kentucky teachers' content knowledge, but it would also ensure that prospective teachers have taken higher-level academic coursework. Further, it would provide an option for teacher candidates unable to fulfill student teaching or other professional requirements to still earn a degree.

Ensure that arts and sciences faculty teach liberal arts coursework.

Although an education professor is best suited to teach effective methodologies in subject instruction, faculty from the university's college of arts and sciences should provide subject-matter foundation.

KENTUCKY RESPONSE TO ANALYSIS

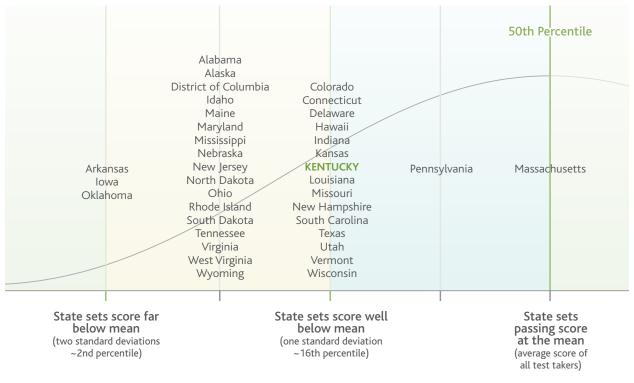
Kentucky recognized the factual accuracy of this analysis.

★ EXAMPLES OF BEST PRACTICE

Although no state meets this goal, three states have noteworthy policies. **Massachusetts's** testing requirements, which are based on the state's curriculum, ensure that elementary teachers are provided with a broad liberal arts education. **Indiana** and **Utah** are the first two states to adopt the new Praxis II "Elementary Education: Multiple Subjects" content test, which requires candidates to pass separately scored subtests in reading/language arts, mathematics, social studies and science.

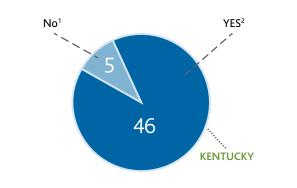
Figure 7

Where do states set the passing score on elementary content licensure tests¹?



1 Based on the most recent technical data that could be obtained; data not available for Arizona, California, Florida, Georgia, Illinois, Michigan, Minnesota, New Mexico, New York, North Carolina, Oregon and Washington. Montana and Nebraska do not require a content test. Colorado score is for Praxis II, not PLACE. Indiana, Maryland, Nevada, South Carolina and Utah now require new Praxis tests for which the technical data are not yet available; analysis is based on previously required test.

Figure 8 Have states adopted the K-12 Common Core State Standards?

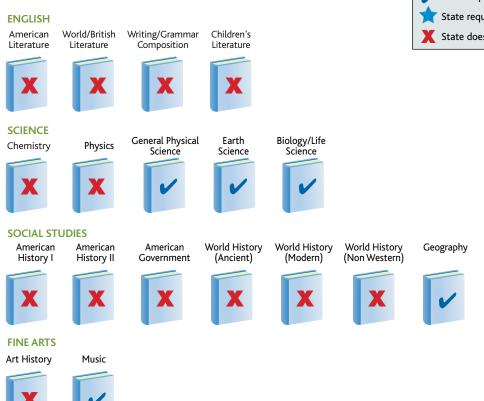


1. Alaska, Minnesota, Nebraska, Texas, Virginia

2. Strong Practice: Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Montana, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Washington, West Virginia, Wisconsin, Wyoming

What subjects does Kentucky expect elementary teachers to know?

Figure 9



State requirements mention subject

- State requirements cover subject in depth
- X State does not require subject

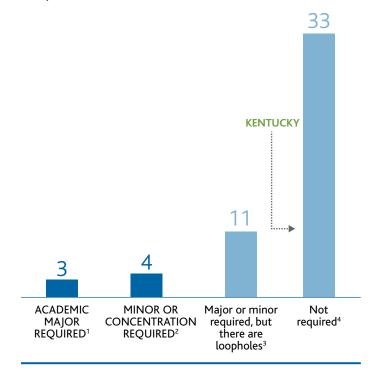
Figure 10	ENGLISH /	SCIENCE	SOCIAL STUDIES	FINE / ARTS
Do states expect	/ / / /	General Physical Science Earth Science Biology/Life Science Amer:	There and History I American History I American Government World History (Ancient) World History (Modern) (Non-Western) Geography	
elementary teachers	ire artur	l Cclem	//////////////////////////////////////	
to have in-depth	erat,	Scier Scier	27 (A)	
	7 / 11/1 1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/	Phys ience	n Hi histo	<u>}</u>
knowledge of	erica Possi Sisce	eral h Sc	erica erica Prid H, Id H	Hist _t
core content?	American Literature World British Literature Omposition Composition Chemistry Physics Physics	General Physical Science Earth Science Biology/Life Science Amer:	Therican History I American History I American Government World History (Ancient) World History (Modern) (Nun-Western) Geography	Art History Music
Alabama				
Alaska				
Arizona		* * * *		
Arkansas				
California		* * * *		
Colorado				
Connecticut				
Delaware				
District of Columbia				
Florida		* * *		
Georgia				
Hawaii				
Idaho				
Illinois				
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Maryland				
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Minnesota				
Mississippi				
Missouri				
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Nebraska				
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New Hampshire				
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North Carolina				
North Dakota				
Ohio				
Oklahoma				
Oregon		$\star \star \star$	$\star \star \star \star \star \star$	
Pennsylvania				
Rhode Island				
South Carolina				
South Dakota				
Tennessee		* * * 🔳		
Texas		$\star \star \star$		* *
Utah				
Vermont				
Virginia Washington		<u>* * * _ *</u>		
Washington West Virginia				
Wisconsin				
Wyoming				
tryoning				
			Subject mentioned 🛧 Sub	iect covered in depth

Subject mentioned 🔶 Subject covered in depth

NCTQ STATE TEACHER POLICY YEARBOOK 2011 : 19 KENTUCKY

Figure 11

Do states expect elementary teachers to complete an academic concentration?



- 1. Strong Practice: Colorado, Massachusetts, New Mexico
- 2. Strong Practice: Indiana, Mississippi, New Hampshire, Oklahoma
- California, Connecticut, Iowa, Michigan, Missouri, New Jersey, New York, Tennessee, Texas, Vermont, Virginia These states require a major, minor or concentration but there is no assurance it will be in an academic subject area.
- 4. Alabama, Alaska, Arizona, Arkansas, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Maryland, Minnesota, Montana, Nebraska, Nevada, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Utah, Washington, West Virginia, Wisconsin, Wyoming

Area 1: Delivering Well-Prepared Teachers



Goal C – Elementary Teacher Preparation in Reading Instruction The state should ensure that new elementary teachers know the science of reading instruction.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- To ensure that teacher preparation programs adequately prepare candidates in the science of reading instruction, the state should require that these programs train teachers in the five instructional components shown by scientifically based reading research to be essential to teaching children to read.
- The state should require that new elementary teachers pass a rigorous test of reading instruction in order to attain licensure. The design of the test should ensure that prospective teachers cannot pass without knowing the science of reading instruction.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 12 How States are Faring in Elementary Teacher Preparation in Reading Instruction **Best Practice States** 3 Connecticut, Massachusetts, Virginia 5 States Meet Goal Alabama 1, Minnesota 1, Oklahoma, Pennsylvania 1, Tennessee 5 States Nearly Meet Goal California, Florida, Georgia, Idaho, Texas 14 States Partly Meet Goal Arkansas, Colorado, Indiana 1, Louisiana, Maryland, Michigan, Mississippi, Missouri, New Mexico¹, Ohio, Oregon, Vermont, Washington, West Virginia States Meet a Small Part of Goal 2 Arizona, New York 22 States Do Not Meet Goal Alaska, Delaware, District of Columbia, Hawaii, Illinois, Iowa, Kansas, KENTUCKY, Maine, Montana, Nebraska, Nevada, New Hampshire, New Jersey, North Carolina, North Dakota, Rhode Island, South Carolina, South Dakota, Utah, Wisconsin, Wyoming Progress on this Goal Since 2009: 1:5 👄 : 46 **-**:0

Area 1: Goal C Kentucky Analysis



State Does Not Meet Goal

Progress Since 2009

ANALYSIS

Kentucky does not require that teacher preparation programs for elementary teacher candidates address the science of reading.

Kentucky also does not require teacher candidates to pass an assessment that measures knowledge of scientifically based reading instruction prior to certification or at any point thereafter.

Supporting Research http://www.epsb.ky.gov/teacherprep/standards.asp

RECOMMENDATION

Ensure that teacher preparation programs prepare elementary teaching candidates in the science of reading instruction.

Kentucky should require that teacher preparation programs in the state train candidates in the five instructional components of scientifically based reading instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension.

Require teacher candidates to pass a rigorous assessment in the science of reading instruction.

Kentucky should require a rigorous reading assessment tool to ensure that its elementary teacher candidates are adequately prepared in the science of reading instruction before entering the classroom. The assessment should clearly test knowledge and skills related to the science of reading, and if it is combined with an assessment that also tests general pedagogy or elementary content, it should report a subscore for the science of reading specifically. Elementary teachers who do not possess the minimum knowledge in this area should not be eligible for licensure.

KENTUCKY RESPONSE TO ANALYSIS

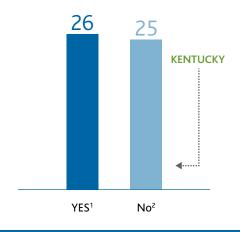
Kentucky was helpful in providing NCTQ with facts that enhanced this analysis.

T EXAMPLES OF BEST PRACTICE

Eight states meet this goal by requiring that preparation programs for elementary teacher candidates address the science of reading and requiring that candidates pass comprehensive assessments that specifically test the five elements of instruction: phonemic awareness, phonics, fluency, vocabulary and comprehension. Independent reviews of the assessments used by **Connecticut**, **Massachusetts** and **Virginia** confirm that these tests are rigorous measures of teacher candidates' knowledge of scientifically based reading instruction.

Figure 13

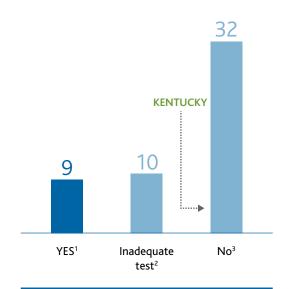
Do states require preparation for elementary teachers in the science of reading?



- Strong Practice: Alabama, Arkansas, California, Colorado, Connecticut, Florida, Georgia, Idaho, Indiana, Louisiana, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Ohio, Oklahoma, Oregon, Pennsylvania, Tennessee, Texas, Vermont, Virginia, Washington, West Virginia
- Alaska, Arizona, Delaware, District of Columbia, Hawaii, Illinois, Iowa, Kansas, Kentucky, Maine, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Rhode Island, South Carolina, South Dakota, Utah, Wisconsin, Wyoming

Figure 14

Do states measure new teachers' knowledge of the science of reading?



- Strong Practice: Alabama, Connecticut, Massachusetts, Minnesota⁴, New Mexico⁵, Oklahoma, Pennsylvania⁵, Tennessee, Virginia
- 2. Arkansas, California, Florida, Georgia, Idaho, Indiana, Missouri, New York, Oregon, Texas
- 3. Alaska, Arizona, Colorado, Delaware, District of Columbia, Hawaii, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, North Carolina, North Dakota, Ohio, Rhode Island, South Carolina, South Dakota, Utah, Vermont, Washington, West Virginia, Wisconsin, Wyoming
- 4. Based on the limited information available about the test on the state's website.
- 5. Test is under development and not yet available for review.

Figure 15			/	TEST REQUIRE		
Do states ensure that		QUINEIVIEI	/	,		
elementary teachers	S	2 1 S .		TES1	. / x.	
know the science of	30	ClEr thes tence		e tec	S tes	
reading?		S SC	ado de	duat	adin	
-	EAD FUL	Do,	add b	hade	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	
Alabama	READING CORESS R	Do not address reading science	4PPROPRIAT	nadequate tect	No reading test	
Alaska						
Arizona						
Arkansas						
California						
Colorado						
Connecticut						
Delaware						
District of Columbia						
Florida						
Georgia						
Hawaii						
Idaho						
Illinois						
Indiana						
lowa						
Kansas						
KENTUCKY						
Louisiana						
Maine						
Maryland						
Massachusetts						
Michigan	<u> </u>					
Minnesota			1			
Mississippi						
Missouri Montana						
Nebraska						
Nevada						
New Hampshire						
New Jersey						
New Mexico			2			
New York						
North Carolina						
North Dakota						
Ohio						
Oklahoma						
Oregon						
Pennsylvania			2			
Rhode Island						
South Carolina						
South Dakota						
Tennessee						
Texas						
Utah						
Vermont						
Virginia						
Washington						
West Virginia						
Wisconsin						
Wyoming						
	26	25	9	10	32	

^{1.} Based on the limited information available about the test on the state's website.

2. Test is under development and not yet available for review.

Area 1: Delivering Well-Prepared Teachers

Goal D – Elementary Teacher Preparation in Mathematics

The state should ensure that new elementary teachers have sufficient knowledge of the mathematics content taught in elementary grades.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- The state should require teacher preparation programs to deliver mathematics content of appropriate breadth and depth to elementary teacher candidates. This content should be specific to the needs of the elementary teacher (i.e., foundations, algebra and geometry with some statistics).
- 2. The state should require elementary teacher candidates to pass a rigorous test of mathematics content in order to attain licensure.
- Such test can also be used to test out of course requirements and should be designed to ensure that prospective teachers cannot pass without sufficient knowledge of mathematics.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

*	1	Best Practice State Massachusetts
0	0	States Meet Goal
•	1	State Nearly Meets Goal
•	5	States Partly Meet Goal California, Florida, Minnesota 🕇 , New Mexico, Utah 🕇
	30	States Meet a Small Part of Goal Alabama, Alaska, Arizona, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Illinois, Iowa T, Kansas, KENTUCKY, Michigan, Mississippi, Missouri, Montana, New Hampshire, New York, North Dakota, Oklahoma, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Vermont, Virginia, Washington, Wyoming
0	14	States Do Not Meet Goal Arkansas, Colorado, Connecticut, Louisiana, Maine, Maryland, Nebraska, Nevada, New Jersey, North Carolina, Ohio, Oregon, West Virginia, Wisconsin

Area 1: Goal D **Kentucky** Analysis

State Meets a Small Part of Goal

Progress Since 2009

ANALYSIS

Kentucky relies on national accreditation standards for teacher preparation programs as the basis for articulating its requirements for the mathematics content knowledge of elementary teacher candidates.

The state does not specify any coursework requirements regarding mathematics content. However, although Kentucky does not require NCATE accreditation, the state bases its standards on national accreditation standards, including Association for Childhood Education International (ACEI) standards, for approving its elementary programs. ACEI standards address content in mathematics foundations, but these standards lack the specificity needed to ensure that teacher preparation programs deliver other mathematics content of appropriate breadth and depth to elementary teacher candidates. For example, ACEI algebra standards state that teacher candidates should "know, understand and apply algebraic principles," but they make little mention of the actual knowledge that might contribute to such an understanding.

Kentucky requires that all new elementary teachers pass a general subject-matter test, the Praxis II. This commercial test lacks a specific mathematics subscore, so one can likely fail the mathematics portion and still pass the test. Further, while this test does cover important elementary school-level content, it barely evaluates candidates' knowledge beyond an elementary school level, does not challenge their understanding of underlying concepts and does not require them to apply knowledge in nonroutine, multistep procedures.

Supporting Research

Kentucky Administrative Regulations, 16 KAR 5:010

www.ets.org/praxis

"No Common Denominator: The Preparation of Elementary Teachers in Mathematics by America's Education Schools," NCTQ, June 2008 http://www.nctq.org/p/publications/docs/nctq_ttmath_fullreport.pdf

RECOMMENDATION

Require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers.

Although ACEI standards require some knowledge in key areas of mathematics, Kentucky should require teacher preparation programs to provide mathematics content specifically geared to the needs of elementary teachers. This includes specific coursework in foundations, algebra and geometry, with some statistics.

Require teacher candidates to pass a rigorous mathematics assessment.

Kentucky should assess mathematics content with a rigorous assessment tool, such as the test required in Massachusetts, that evaluates mathematics knowledge beyond an elementary school level and challenges candidates' understanding of underlying mathematics concepts. Such a test could also be used to allow candidates to test out of coursework requirements. Teacher candidates who lack minimum mathematics knowledge should not be eligible for licensure.

KENTUCKY RESPONSE TO ANALYSIS

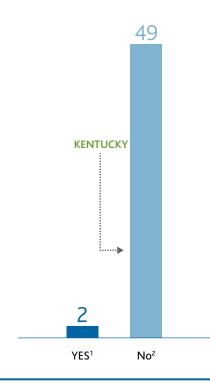
Kentucky recognized the factual accuracy of this analysis.

T EXAMPLES OF BEST PRACTICE

Massachusetts is the only state that ensures that its elementary teachers have sufficient knowledge of mathematics content. As part of its general curriculum test, the state utilizes a separately scored mathematics subtest that covers topics specifically geared to the needs of elementary teachers.

Figure 17

Do states articulate appropriate mathematics preparation for elementary teachers?

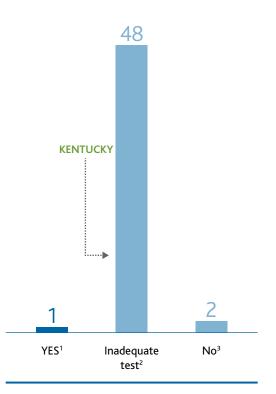


1. Strong Practice: Indiana, Massachusetts

2. Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Figure 18

Do states measure new elementary teachers' knowledge of math?



1. Strong Practice: Massachusetts

2. Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Minnesota, Mississippi, Missouri, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

3. Montana, Nebraska

Area 1: Delivering Well-Prepared Teachers

Goal E – Middle School Teacher Preparation

The state should ensure that middle school teachers are sufficiently prepared to teach appropriate grade-level content.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- The state should encourage middle school candidates who intend to teach multiple subjects to earn minors in two core academic areas rather than earn a single major. Middle school candidates intending to teach a single subject area should earn a major in that area.
- 2. The state should not permit middle school teachers to teach on a generalist license that does not differentiate between the preparation of middle school teachers and that of elementary teachers.
- 3. The state should require that new middle school teachers pass a licensing test in every core academic area they intend to teach.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 19 How States are Faring in Middle School **Teacher Preparation** 3 **Best Practice States** Arkansas 1, Georgia, Pennsylvania 1 7 States Meet Goal Connecticut, Florida⁺, KENTUCKY, Louisiana, Mississippi, New Jersey, South Carolina 1 States Nearly Meet Goal 8 Alabama, District of Columbia, Indiana, Kansas, New York, Ohio, Tennessee, Virginia 11 States Partly Meet Goal Delaware, Hawaii, Iowa, Maryland, Massachusetts, Missouri, Nebraska, Rhode Island, Texas, Vermont, West Virginia 11 States Meet a Small Part of Goal Arizona, Michigan, Minnesota¹, Montana, Nevada, New Hampshire, New Mexico, North Dakota, Oklahoma, Utah, Wyoming 11 States Do Not Meet Goal Alaska, California, Colorado, Idaho, Illinois, Maine, North Carolina, Oregon, South Dakota, Washington, Wisconsin Progress on this Goal Since 2009: 👄 : 45 ↓:1 1:5

Area 1: Goal E Kentucky Analysis

State Meets Goal

Progress Since 2009

ANALYSIS

Kentucky requires an "early adolescent" specialization (grades 5-9) for all middle school teachers. Candidates have two options for earning the middle school specialization. The first is completing a major in English and communications, mathematics, science or social studies; the second is completing an unspecified amount of coursework in two of those four academic fields.

All new middle school teachers in Kentucky are also required to pass a single-subject Praxis II content test to attain licensure; a general content knowledge test is not an option.

Supporting Research

Kentucky Administrative Regulations, 16 KAR 2:010, Section 4 www.ets.org/praxis

RECOMMENDATION

Prevent any loopholes in middle school teachers' subject-matter preparation.

Kentucky is commended for ensuring that middle school teachers are sufficiently prepared to teach middle school-level content. However, Kentucky should consider strengthening its second option for middle school specialization to ensure that the amount of required coursework is equivalent to that of two minors.

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.



T EXAMPLES OF BEST PRACTICE

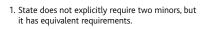
Arkansas, Georgia and Pennsylvania ensure that all middle school teachers are sufficiently prepared to teach middle school-level content. Teachers are required to earn at least two content-area minors. Georgia and Pennsylvania also require passing scores on single-subject content tests, and Arkansas requires a subject-matter assessment with separate passing scores for each academic area. Figure 20

Figure 20	■ K-8LICENSE NOT OFFERED	K-8 license offered for Self-contained dassrooms	
Do states distinguish mid	dle H	or oms	
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	, VO	offer d cla	ffere
elementary preparation?	yse.	'nse taine	se o
	, ICE	8 lice con	licer
	×-8	Self K	$\land \kappa_{\mathcal{B}license}$ offered
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Alaska			
Arizona			
Arkansas			
California		1	
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
Georgia			
Hawaii			
Idaho			
Illinois			2
Indiana			
lowa			
Kansas			
KENTUCKY			
Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey			
New Mexico			
New York			
North Carolina			
North Dakota			
Ohio			
Oklahoma			3
Oregon			4
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			5
Wyoming			
	29	6	16

1. California offers a K-12 generalist license for self-contained classrooms.

- 2. Illinois offers K-9 license.
- 3. With the exception of mathematics.
- 4. Oregon offers 3-8 license.
- 5. Wisconsin offers 1-8 license.

Figure 21		Major OR TWO.	<i>RS</i>	Less than a major or	No requirement of content major or minor of content
Nhat academic prepara	tion		ONII	į	tcor "
do states require for a	20	پ (lajor	r sht
middle school endorsen	nent 🕈	12	્રિટ્	an,	rem
or license?	Ó S	O &	NIIW	thar eme	orr
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Alaska					
Arizona					
Arkansas					
California					
Colorado					
Connecticut					
Delaware					
District of Columbia					
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lowa					
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Louisiana					
Maine					
Maryland					
Massachusetts			1		
Michigan					
Minnesota					
Mississippi					
Missouri					
Montana					
Nebraska			1		
Nevada					
New Hampshire					
New Jersey					
New Mexico					
New York					
North Carolina					
North Dakota					
Ohio			1		
Oklahoma					
Oregon					
Pennsylvania		2			
Rhode Island					
South Carolina					
South Dakota					
Tennessee					
Texas					
Utah					
Vermont					
Virginia					
Washington					
West Virginia					
Wisconsin					
Wyoming					
	13	3	9	12	14



2. Pennsylvania has two options. One option requires a 30 credit concentration in one subject and nearly a minor (12 credits) in three additional subjects; the second option is 21 credits in two subject-area concentrations with 12 credits in two additional subjects.

Area 1: Delivering Well-Prepared Teachers

Goal F – Secondary Teacher Preparation

The state should ensure that secondary teachers are sufficiently prepared to teach appropriate grade-level content.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that secondary teachers pass a licensing test in every subject they intend to teach.
- 2. The state should require that secondary teachers pass a content test when adding subject-area endorsements to an existing license.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

33 - C	
Figure 22	
	ites are Faring in Secondary Preparation
★ 2	Best Practice States Indiana, Tennessee
• 2	 9 States Meet Goal Alabama, Arkansas, Connecticut, Delaware, Florida, Georgia, Idaho, Illinois, Kansas, KENTUCKY, Maine, Massachusetts, Michigan, Minnesota, New Jersey, New York, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin
0	States Nearly Meet Goal
8	States Partly Meet Goal District of Columbia, Hawaii, Louisiana, Maryland, Mississippi, Missouri, Nevada, New Mexico
0	States Meet a Small Part of Goal
01	2 States Do Not Meet Goal Alaska, Arizona, California, Colorado, Iowa, Montana, Nebraska, New Hampshire, North Carolina, Oregon, Rhode Island, Wyoming
F	Progress on this Goal Since 2009:
	Ŭ.
	New Goal
N STATE	

Area 1: Goal F Kentucky Analysis

State Meets Goal

Progress Since 2009

ANALYSIS

Kentucky requires that its secondary teacher candidates pass a Praxis II content test to teach any core secondary subjects. Unfortunately, Kentucky permits a significant loophole to this important policy by allowing a general social studies license, without requiring subject-matter testing for each subject area within the discipline (see Goal 1-H).

Further, to add an additional field to a secondary license, teachers must also pass a Praxis II content test. However, as stated above, Kentucky cannot guarantee content knowledge in each specific subject for those secondary teachers who add general social studies endorsements.

Supporting Research

Kentucky Administrative Regulations 16 KAR 2:010, 6:010

RECOMMENDATION

Require subject-matter testing for all secondary teacher candidates.

Kentucky wisely requires subject-matter tests for most secondary teachers but should address any loopholes that undermine this policy (see Goal 1-H). This applies to the addition of endorsements as well.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.

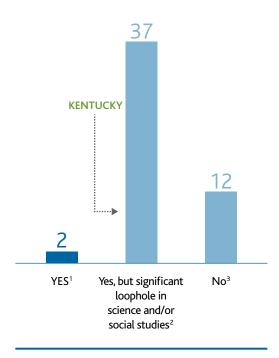


T EXAMPLES OF BEST PRACTICE

Not only do **Indiana** and **Tennessee** require that secondary teacher candidates pass a content test to teach any core secondary subjects, but these states also do not permit any significant loopholes to this important policy by allowing secondary general science or social studies licenses (see Goals 1-G and 1-H).

Figure 23

Do all secondary teachers have to pass a content test in every subject area for licensure?

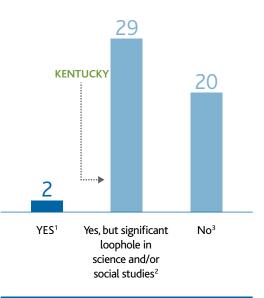


1. Strong Practice: Indiana, Tennessee

- 2. Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Nevada, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin. (For more on loopholes, see Goals 1-G and 1-H.)
- 3. Alaska, Arizona, California, Colorado, Iowa, Montana, Nebraska, New Hampshire, North Carolina, Oregon, Rhode Island, Wyoming

Figure 24

Do all secondary teachers have to pass a content test in every subject area to add an endorsement?



1. Strong Practice: Indiana, Tennessee

- Alabama, Arkansas, Connecticut, Delaware, Florida, Georgia, Idaho, Illinois, Kansas, Kentucky, Maine, Massachusetts, Michigan, Minnesota, New Jersey, New York, North Dakota, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin. (For more on loopholes, see Goals 1-G and 1-H.)
- Alaska, Arizona, California, Colorado, District of Columbia, Hawaii, Iowa, Louisiana, Maryland, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, Oregon, Rhode Island, Wyoming

Area 1: Delivering Well-Prepared Teachers

Goal G – Secondary Teacher Preparation in Science

The state should ensure that science teachers know all the subject matter they are licensed to teach.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require secondary science teachers to pass a subject-matter test of each science discipline they intend to teach.
- 2. The state should require middle school science teachers to pass a subject-matter test designed to ensure that prospective teachers cannot pass without sufficient knowledge of science.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 25

How States are Faring in Preparation to Teach Science **Best Practice State** 1 New Jersey States Meet Goal Florida, Indiana, Kansas, KENTUCKY, Minnesota, New Hampshire, Virginia 11 States Nearly Meet Goal Arkansas, Georgia, Maine, Maryland, Massachusetts, New York, Ohio, Oklahoma, South Dakota, Utah, West Virginia 16 States Partly Meet Goal Alabama, Connecticut, Delaware, District of Columbia, Hawaii, Louisiana, Mississippi, Missouri, Nevada, New Mexico, North Dakota, Pennsylvania, South Carolina, Tennessee, Vermont, Washington States Meet a Small Part of Goal Arizona, Idaho, Illinois, Wisconsin 12 States Do Not Meet Goal Alaska, California, Colorado, Iowa, Michigan, Montana, Nebraska, North Carolina, Oregon, Rhode Island, Texas, Wyoming Progress on this Goal Since 2009: New Goal



Area 1: Goal G Kentucky Analysis



State Meets Goal

Progress Since 2009

ANALYSIS

Kentucky does not offer certification in general science for secondary teachers. Teachers must be certified in a specific discipline within the subject area of science.

Middle school science teachers in Kentucky have two options for earning the middle school specialization. The first is completing a major in science; the second is completing an unspecified amount of coursework in science and another academic field (e.g., English and communications, mathematics, social studies). Candidates must also pass the Praxis II "Middle School Science" test.

Supporting Research

Kentucky Administrative Regulations 16:2:010, section 4(c), 4(d) Praxis Testing Requirements www.ets.org

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

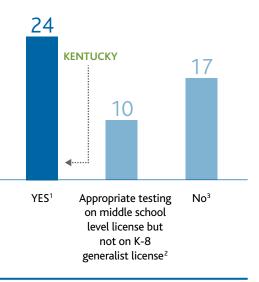
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T EXAMPLES OF BEST PRACTICE

New Jersey does not offer certification in general science for secondary teachers. Although the state allows a combination physical science certificate, it ensure adequate content knowledge in both chemistry and physics by requiring teacher candidates to pass individual content tests in chemistry, physics and general science. Further, middle school science teachers must pass a science-specific content test.

Figure 27

Do states ensure that middle school teachers have adequate preparation to teach science?



1. Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Indiana, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Mississippi, Missouri, New Jersey, Ohio, Pennsylvania, South Carolina, South Dakota, Vermont, Virginia, West Virginia

- 2. Maine, Minnesota, Nevada, New Hampshire, New Mexico, North Dakota, Oklahoma, Utah, Washington, Wisconsin
- 3. Alaska, Arizona, California, Colorado, Idaho, Illinois, Iowa, Michigan, Montana, Nebraska, New York, North Carolina, Oregon, Rhode Island, Tennessee, Texas, Wyoming



Area 1: Delivering Well-Prepared Teachers

Goal H – Secondary Teacher Preparation in Social Studies

The state should ensure that social studies teachers know all the subject matter they are licensed to teach.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- The state should require secondary social studies teachers to pass a subject-matter test of each social studies discipline they intend to teach.
- The state should require middle school social studies teachers to pass a subject-matter test designed to ensure that prospective teachers cannot pass without sufficient knowledge of social studies.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



Area 1: Goal H Kentucky Analysis

State Partly Meets Goal



ANALYSIS

Kentucky only offers a general social studies certification to secondary teachers. Candidates are required to pass both the Praxis II "Social Studies: Content Knowledge" test and the "Social Studies: Interpretation of Materials" test. Teachers with this license are not limited to teaching general social studies but rather can teach any of the topical areas.

Middle school social studies teachers in Kentucky have two options for earning the middle school specialization. The first is completing a major in social studies; the second is completing an unspecified amount of coursework in social studies and another academic field (i.e., English and communications, mathematics or science). Commendably, candidates must also pass the Praxis II "Middle School Social Studies" test.

Supporting Research

Kentucky Administrative Regulations 16:2:010, section 4(c), 4(d) Praxis Testing Requirements www.ets.or

RECOMMENDATION

Require secondary social studies teachers to pass tests of content knowledge for each social studies discipline they intend to teach.

States that allow general social studies certifications—and only require a general knowledge social studies exam—are not ensuring that these secondary teachers possess adequate subject-specific content knowledge. Kentucky's required assessments combine all subject areas (e.g., history, geography, economics) and do not report separate scores for each subject area. Therefore, candidates could answer many history questions, for example, incorrectly, yet still be licensed to teach history to high school students.

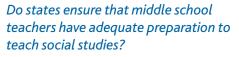
KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

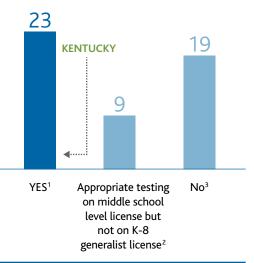
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T EXAMPLES OF BEST PRACTICE

Not only does Indiana ensure that its secondary social studies teachers possess adequate content knowledge of all subjects they intend to teachthrough both coursework and content testingbut the state's policy also does not make it overly burdensome for social studies teachers to teach multiple subjects. Other notable states include Georgia and South Dakota, which also do not offer secondary general social studies certifications.

Figure 30





- 1. Strong Practice: Alabama, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Indiana, Kansas, Kentucky, Louisiana, Maryland, Mississippi, Missouri, New Jersey, Ohio, Pennsylvania, South Carolina, South Dakota, Vermont, Virginia, West Virginia
- 2. Maine, Michigan, Minnesota, Nevada, New Hampshire, New Mexico, North Dakota, Oklahoma, Washington
- 3. Alaska, Arizona, California, Colorado, Idaho, Illinois, Iowa, Massachusetts, Montana, Nebraska, New York, North Carolina, Oregon, Rhode Island, Tennessee, Texas, Utah, Wisconsin, Wyoming

Figure 29

1. Massachusetts does not offer a general social studies license, but offers combination licenses.

Area 1: Delivering Well-Prepared Teachers

Goal I – Special Education Teacher Preparation

The state should ensure that special education teachers know the subject matter they will be required to teach.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- The state should not permit special education teachers to teach on a K-12 license that does not differentiate between the preparation of elementary teachers and that of secondary teachers.
- All elementary special education candidates should have a broad liberal arts program of study that includes study in mathematics, science, English, social studies and fine arts and should be required to pass a subjectmatter test for licensure that is no less rigorous than what is required of general education candidates.
- 3. The state should require that teacher preparation programs graduate secondary special education teacher candidates who are highly qualified in at least two subjects. The state should also customize a "HOUSSE" route for new secondary special education teachers to help them achieve highly qualified status in all the subjects they teach.

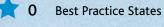
The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 31

How States are Faring in Special Education Teacher Preparation



0 States Meet Goal

1

State Nearly Meets Goal Massachusetts



- 1 State Meets a Small Part of Goal Kansas
- 34 States Do Not Meet Goal Alaska, Arizona, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, KENTUCKY, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, North Dakota, Ohio, Oklahoma, South Carolina, South Dakota, Tennessee, Utah, Virginia, Washington, Wyoming

Progress on this Goal Since 2009:

1:3 ↔:48 ↓:0



Area 1: Goal I Kentucky Analysis

State Does Not Meet Goal

Progress Since 2009

ANALYSIS

Regrettably, Kentucky only offers a K-12 special education certification.

Supporting Research Kentucky Administrative Regulations 16 KAR 4:020

RECOMMENDATION

End licensure practices that fail to distinguish between the skills and knowledge needed to teach elementary grades and secondary grades.

It is virtually impossible and certainly impractical for Kentucky to ensure that a K-12 special education teacher knows all the subject matter he or she is expected to be able to teach, especially considering state and federal expectations that special education students should meet the same high standards as other students. While the broad K-12 umbrella may be appropriate for teachers of low-incidence special education students, such as those with severe cognitive disabilities, it is deeply problematic for the overwhelming majority of high-incidence special education students, who are expected to learn grade-level content.

Provide a broad liberal arts program of study to elementary special education candidates, and require that they pass the same content test as general education teachers.

Kentucky should ensure that special education teacher candidates who will teach elementary grades possess knowledge of the subject matter at hand. Not only should the state require core-subject coursework relevant to the elementary classroom, but it should also require that these candidates pass the same subject-matter test required of all elementary teachers. Failure to ensure that teachers possess requisite content knowledge deprives special education students of the opportunity to reach their academic potential.

Ensure that secondary special education teacher candidates graduate with highly qualified status in at least two subjects, and customize a HOUSSE route so that they can achieve highly qualified status in all subjects they plan to teach.

To make secondary special education teacher candidates more flexible and better able to serve schools and students, Kentucky should use a combination of coursework and testing to ensure that they graduate with highly qualified status in two core academic areas. A customized HOUSSE route can also help new secondary special education teacher candidates to become highly qualified in multiple subjects by offering efficient means by which they could gain broad overviews of specific areas of content knowledge, such as content-driven university courses. Such a route is specifically permitted in the 2004 reauthorization of the Individuals with Disabilities Education Act (IDEA).

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

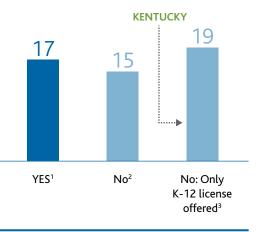
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T EXAMPLES OF BEST PRACTICE

Unfortunately, NCTQ cannot highlight any state's policy in this area. Preparation of special education teachers remains a topic in critical need of states' attention. However, it is worth noting that three states-Louisiana, Pennsylvania and Texas—will no longer issue K-12 special education certifications. Only grade-level specific options will be available to new teachers.

Figure 33

Do states require subject-matter testing for elementary special education licenses?



- 1. Strong Practice: Alabama, Arkansas, Iowa, Kansas, Louisiana, Massachusetts, Michigan, Nebraska, New Jersey, New York, North Dakota, Oregon⁴, Pennsylvania⁵, Rhode Island, Texas, West Virginia, Wisconsin
- 2. Alaska, Georgia, Hawaii, Indiana, Maine, Maryland, Minnesota, Mississippi, Missouri, New Hampshire, South Dakota, Tennessee, Vermont, Washington, Wyoming
- 3. Arizona, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Idaho, Illinois, Kentucky, Montana, Nevada, New Mexico, North Carolina, Ohio, Oklahoma, South Carolina, Utah, Virginia
- 4. Although Oregon requires testing, the state allows an "alternative assessment" option for candidates who fail the tests twice to still be considered for a license.
- 5. In Pennsylvania, a candidate who opts for dual certification in elementary special education and as a reading specialist does not have to take a content test.

Figure 32 1. Beginning January 1, 2013



Area 1: Delivering Well-Prepared Teachers

Goal J – Assessing Professional Knowledge

The state should use a licensing test to verify that all new teachers meet its professional standards.

Goal Components

(The factors considered in determining the states' rating for the goal.)

 The state should assess new teachers' knowledge of teaching and learning by means of a pedagogy test aligned to the state's professional standards.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 34

0

How States are Faring in Assessing Professional Knowledge



Best Practice States

- 23 States Meet Goal Arizona, Arkansas, California, District of Columbia ↑, Florida, Illinois, Kansas, KENTUCKY, Louisiana, Maine, Minnesota, Mississippi, Nevada, New Mexico, New York, North Dakota, Ohio, Oklahoma, South Carolina, South Dakota, Tennessee,
- 2 States Nearly Meet Goal Maryland, Rhode Island
 - **3** States Partly Meet Goal Idaho, North Carolina, Utah

Texas, West Virginia

5 States Meet a Small Part of Goal Connecticut, Indiana, Missouri, Pennsylvania, Wyoming

18 States Do Not Meet Goal Alabama, Alaska, Colorado, Delaware, Georgia, Hawaii↓, Iowa, Massachusetts, Michigan, Montana, Nebraska, New Hampshire, New Jersey, Oregon, Vermont, Virginia, Washington, Wisconsin

Progress on this Goal Since 2009:

1:1 ↔:49 ↓:1

Area 1: Goal J Kentucky Analysis

State Meets Goal

Progress Since 2009

ANALYSIS

Kentucky requires new teachers to pass a popular pedagogy test from the Praxis series in order to attain licensure.

Supporting Research www.ets.org/praxis

RECOMMENDATION

Verify that commercially available tests of pedagogy actually align with state standards.

Kentucky should ensure that its selected test of professional knowledge measures the knowledge and skills the state expects new teachers to have.

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

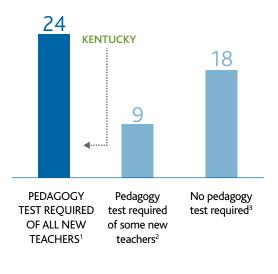


T EXAMPLES OF BEST PRACTICE

Twenty-three states meet this goal, and although NCTQ has not singled out one state's policies for "best practice" honors, it additionally commends the nine states (Arizona, California, Florida, Illinois, Minnesota, New Mexico, New York, Oklahoma, Texas) that utilize their own assessments to measure pedagogical knowledge and skills.

Figure 35

Do states measure new teachers' knowledge of teaching and learning?

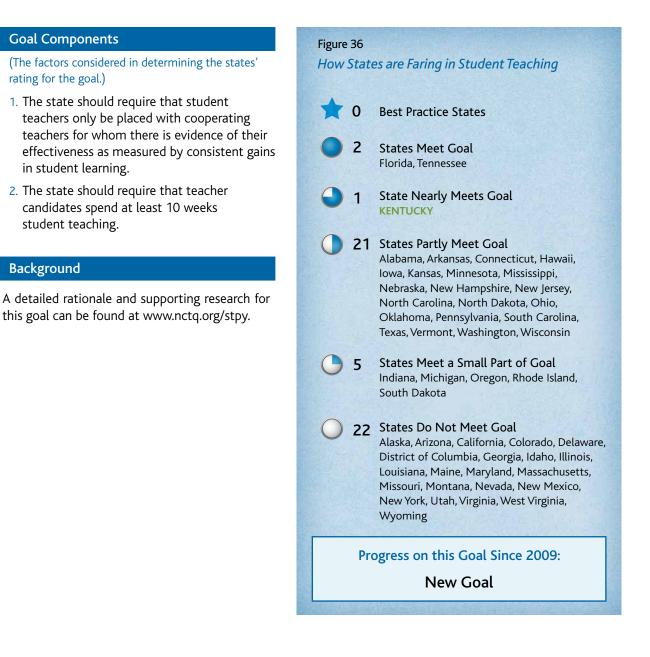


- Strong Practice: Arizona, Arkansas, California, District of Columbia, Florida, Illinois, Kansas, Kentucky, Louisiana, Maine, Minnesota, Mississippi, Nevada, New Mexico, New York, North Dakota, Ohio, Oklahoma, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, West Virginia
- 2. Connecticut, Idaho, Indiana, Maryland, Missouri, North Carolina, Pennsylvania, Utah⁴, Wyoming
- Alabama, Alaska, Colorado, Delaware, Georgia, Hawaii, Iowa, Massachusetts, Michigan, Montana, Nebraska, New Hampshire, New Jersey, Oregon, Vermont, Virginia, Washington, Wisconsin
- 4. Not required until teacher advances from a Level One to a Level Two license.

Area 1: Delivering Well-Prepared Teachers

Goal K – Student Teaching

The state should ensure that teacher preparation programs provide teacher candidates with a high-quality clinical experience.





Area 1: Goal K Kentucky Analysis



State Nearly Meets Goal

Progress Since 2009

ANALYSIS

Kentucky commendably requires its candidates to complete at least 12 weeks—full day or equivalent—of student teaching. "Educator preparation institution shall provide an opportunity for the student teacher to assume major responsibility for the full range of teaching duties in a real school situation under the guidance of qualified personnel from the educator preparation institution and the cooperating elementary, middle, or high school."

Although the state does outline a number of significant criteria in selecting cooperating teachers—such as a demonstrated ability to engage in effective classroom management techniques that promote an environment conducive to learning, an ability to model best practices for the delivery of instruction and a mastery of the content knowledge or subject matter being taught—it does not specifically address cooperating teachers' effectiveness as measured by student learning.

Supporting Research

Kentucky Administrative Regulations 16:5:040, sections 2 and 6

RECOMMENDATION

Ensure that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

Although Kentucky articulates some important requirements for cooperating teachers, the state does not specifically address the most essential: cooperating teachers' classroom effectiveness. In addition to the ability to mentor an adult, cooperating teachers should also be carefully screened for their capacity to further student achievement. Research indicates that the only aspect of a student teaching arrangement that has been shown to have an impact on student achievement is the positive effect of selection of the cooperating teacher by the preparation program, rather than the student teacher or school district staff.

Explicitly require that student teaching be completed locally, thus prohibiting candidates from completing this requirement abroad.

Unless preparation programs can establish true satellite campuses to closely supervise student teaching arrangements, placement in foreign or otherwise novel locales should be supplementary to a standard student teaching arrangement. Outsourcing the arrangements for student teaching makes it impossible to ensure the selection of the best cooperating teacher and adequate supervision of the student teacher and may prevent training of the teacher on relevant state instructional frameworks.



KENTUCKY RESPONSE TO ANALYSIS

Kentucky asserted that pending regulatory changes, which would take effect September 1, 2013, will extend the required period of student teaching from the current 12 weeks (60 days) to 70 days. Other revisions would require that cooperating teachers demonstrate the following: effective classroom management, best practices for the delivery of instruction, mastery of content knowledge, aptitude and ability to mentor the student teacher, use of multiple assessments for instruction and creation of learning communities that build on students' diverse backgrounds.

Kentucky also noted that, for the first time, the Education Professional Standards Board (EPSB) will be reviewing and approving the appointment of cooperating teachers, who will receive intensive training. Further, institutions will be required to maintain a qualified pool of trained cooperating teachers and report to the EPSB every semester detailed data pertaining to qualifications necessary to properly support teacher candidates with demonstrated evidence of effectiveness as measured by student learning.

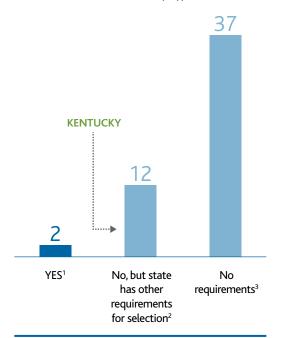
Figure 37 Do states require high-quality student teaching experience? Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida Georgia Hawaii Idaho Illinois Indiana Iowa Kansas Kansas Kansas Maine Maine Massachusetts Michigan	NH2 TO WEEKS CLASTS
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T EXAMPLES OF BEST PRACTICE

Although no state has been singled out for "best practice" honors, Florida and Tennessee require teacher candidates to complete at least 10 weeks of full-time student teaching, and they have taken steps toward ensuring that cooperating teachers have demonstrated evidence of effectiveness as measured by student learning.

1. Candidates can student teach for less than 12 weeks if determined to be proficient.

Is the selection of the cooperating teacher based on some measure of effectiveness?

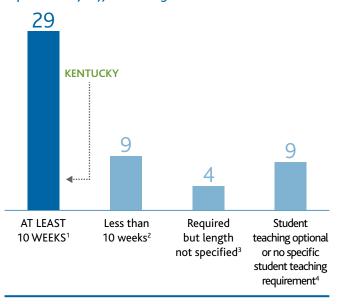


1. Strong Practice: Florida, Tennessee

- Alabama, Connecticut, Indiana, Iowa, Kentucky, Nebraska, New Hampshire, New Jersey, North Dakota, Pennsylvania, Washington, Wisconsin
- 3. Alaska, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Illinois, Kansas, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nevada, New Mexico, New York, North Carolina, Ohio, Oklahoma, Oregon, Rhode Island, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wyoming

Figure 39

Is the summative student teaching experience of sufficient length?



- Strong Practice: Alabama, Arkansas, Connecticut, Florida, Hawaii, Iowa, Kansas, Kentucky, Michigan, Minnesota, Mississippi, Nebraska, New Hampshire, New Jersey, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Vermont, Washington, West Virginia⁵, Wisconsin
- 2. Idaho, Indiana, Louisiana, Massachusetts, Missouri, Nevada, New York, Virginia, Wyoming
- 3. Illinois, Maine, New Mexico, Utah
- 4. Alaska, Arizona, California, Colorado, Delaware, District of Columbia, Georgia, Maryland, Montana
- 5. Candidates can student teach for less than 12 weeks if determined to be proficient.

Area 1: Delivering Well-Prepared Teachers

Goal L – Teacher Preparation Program Accountability

The state's approval process for teacher preparation programs should hold programs accountable for the quality of the teachers they produce.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should collect value-added data that connects student achievement gains to teacher preparation programs.
- 2. The state should collect other meaningful data that reflects program performance, including some or all of the following:

a. Average raw scores of teacher candidates on licensing tests, including basic skills, subject matter and professional knowledge tests;

b. Number of times, on average, it takes teacher candidates to pass licensing tests;

c. Satisfaction ratings by school principals and teacher supervisors of programs' student teachers, using a standardized form to permit program comparison;

d. Evaluation results from the first and/or second year of teaching;

e. Five-year retention rates of graduates in the teaching profession.

- 3. The state should establish the minimum standard of performance for each category of data. Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval.
- 4. The state should produce and publish on its website an annual report card that shows all the data the state collects on individual teacher preparation programs.

The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

*	1	Best Practice State Florida
•	1	State Meets Goal Louisiana
•	5	States Nearly Meet Goal Alabama, Colorado ↑, Georgia ↑, Tennessee, Texas
•	6	States Partly Meet Goal KENTUCKY, Michigan, Nevada, North Carolina, Rhode Island, South Carolina
	16	States Meet a Small Part of Goal Arizona, Illinois 1, Iowa, Maryland, Massachusetts, Mississippi, Missouri, Montan New Jersey, Ohio, Oklahoma, Pennsylvania, Vermont, Virginia, Washington, West Virginia
0	22	States Do Not Meet Goal Alaska, Arkansas↓, California, Connecticut, Delaware, District of Columbia, Hawaii, Idaho, Indiana, Kansas↓, Maine, Minnesota, Nebraska, New Hampshire, New Mexico, New York, North Dakota, Oregon↓, South Dakota, Utah, Wisconsin, Wyoming
	Pro	ogress on this Goal Since 2009:
		1 :4 ↔:44 ↓ :3

Area 1: Goal L Kentucky Analysis

State Partly Meets Goal

ਨ Bar Raised for this Goal 🛛 (🖯

(=) Progress Since 2009

ANALYSIS

Kentucky's approval process for its traditional and alternate route teacher preparation programs could do more to hold programs accountable for the quality of the teachers they produce.

Most importantly, Kentucky does not collect value-added data that connect student achievement gains to teacher preparation programs.

However, it does collect other objective, meaningful data to measure the performance of universitybased teacher preparation programs. The Education Professional Standards Board is required to produce an annual report card for all teacher preparation programs. This report card includes pass rates on required assessments, pass rates for the internship program, student teacher satisfaction with the preparation program and supervisor satisfaction with the preparation program.

Regrettably, Kentucky only requires a summary pass rate on state licensure examinations of 80 percent. This 80 percent pass-rate standard, while common among many states, sets the bar quite low and is not a meaningful measure of program performance.

Commendably, Kentucky posts annual report cards on its website that detail its approval standards and identify programs failing to meet them. However, the institutional data do not distinguish between candidates in the traditional and alternate route programs. The state does not post any data online for its numerous alternate route programs that are not based in universities.

Supporting Research

Kentucky Administrative Regulations, 16 KAR 5:010, Section 27 Report Cards https://wd.kyepsb.net/EPSB.WebApps/KEPPReportCard/Public/ Title II State Reports https://title2.ed.gov

RECOMMENDATION

Collect data that connect student achievement gains to teacher preparation programs.

To ensure that programs are producing effective classroom teachers, Kentucky should consider academic achievement gains of students taught by the programs' graduates, averaged over the first three years of teaching.

Gather other meaningful data that reflect program performance.

Although Kentucky relies on some objective, meaningful data to measure the performance of teacher preparation programs, the state should expand its requirements to include other metrics such as evaluation results from the first and/or second year of teaching, and five-year retention rates of graduates in the teaching profession.

Establish the minimum standard of performance for each category of data.

Programs should be held accountable for meeting these standards, with articulated consequences for failing to do so, including loss of program approval after appropriate due process.



Distinguish between alternate route programs and traditional preparation programs in public reporting.

Kentucky commendably issues an annual report card for teacher preparation institutions. However, it would be more useful to the public—especially hiring school districts—if the reports included specific data at the program level.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky asserted that its Education Professional Standards Board (EPSB) has a new data dash board (DDB) application, which is currently in the testing phase to increase the amount of information available to the public on the quality of preparation programs. The state added that this DDB will provide vital quality indicators that go far beyond the current KEPP report card on preparation institutions and will clearly differentiate between both traditional and alternate programs.

The DDB will also provide in-depth data and serve as a review/comparison of teacher preparation programs when it comes to the following: selective admissions (average GPAs, average raw scores on basic skills tests); effective preparation (average GPA on program exit, average content assessments, average pedagogy assessments); and retention and effectiveness (new teacher surveys, percent teaching in Kentucky).

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 Reported institutional data do not distinguish between candidates in the traditional and alternate route programs.

 The posted data do not allow the public to review and compare program performance because data are not disaggregated by program provider.

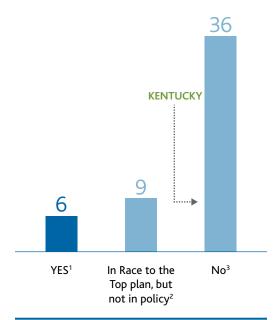


T EXAMPLES OF BEST PRACTICE

Florida connects student achievement gains to teacher preparation programs. The state also relies on other objective, meaningful data to measure the performance of teacher preparation programs, and it applies transparent, measurable criteria for conferring program approval. Florida also posts an annual report on its website.

Figure 42

Do states use student achievement data to hold teacher preparation programs accountable?



- 1. Strong Practice: Colorado, Florida, Georgia, Louisiana, Tennessee, Texas
- 2. Delaware, District of Columbia, Hawaii, Maryland, Massachusetts, New York, North Carolina, Ohio, Rhode Island
- 3. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

Figure 43

Which states collect meaningful data?

AVERAGE RAW SCORES ON LICENSING TESTS Alabama, Louisiana, Michigan, New Jersey, Tennessee, West Virginia

SATISFACTION RATINGS FROM SCHOOLS

Alabama, Arizona, Florida, Iowa, **KENTUCKY**, Maryland¹, Michigan, Mississippi, Missouri, Nevada, New Jersey, Tennessee, Virginia, Washington¹, West Virginia

EVALUATION RESULTS FOR PROGRAM GRADUATES Alabama, Arizona, Delaware¹, Florida, Illiniois, Iowa, Pennsylvania, Rhode Island, South Carolina, Tennessee,

STUDENT LEARNING GAINS

Colorado, Florida, Georgia, Louisiana, Tennessee, Texas

TEACHER RETENTION RATES Arizona, Colorado, Delaware¹, Missouri, New Jersey

1. For alternate route only

Texas, Vermont

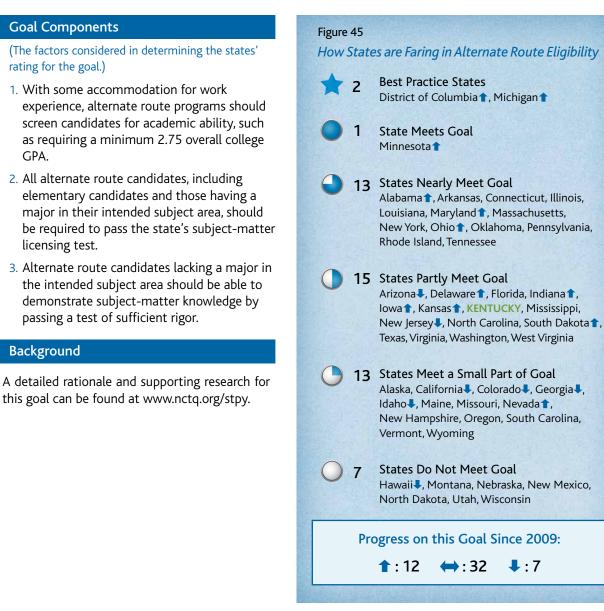
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1. According to information posted on NCATE's website.

Area 2: Expanding the Pool of Teachers

Goal A – Alternate Route Eligibility

The state should require alternate route programs to exceed the admission requirements of traditional preparation programs while also being flexible to the needs of nontraditional candidates.





Area 2: Goal A **Kentucky** Analysis

State Partly Meets Goal

Progress Since 2009

ANALYSIS

Kentucky classifies eight routes as alternate routes to teacher certification: Exceptional Work Experience Certification, Local District Training Program Certification, College Faculty Certification, Adjunct Instructor Certification, Veterans of the Armed Services Certification, University-Based Alternative Route to Certification, Institute Alternative Route to Certification and Teach For America (TFA) Alternative Route to Certification.

Some of the state's alternate routes have admission requirements that exceed those of traditional programs, and some of its routes are flexible with regard to the needs of nontraditional candidates, but there is no one route that fully meets the criteria for this goal.

Candidates in the Exceptional Work Experience Certification program must have a minimum GPA of 2.5, or 3.0 in the last 60 hours of coursework. Candidates must have a major in their content area or a passing score on a subject-matter test. They must also have 10 years of work experience in the area in which certification is being sought.

Candidates in the Local District Training Program Certification program must have a minimum 2.5 GPA; an exception to this GPA requirement may be granted for candidates demonstrating exceptional experience. Applicants must also have a subject-area major or five years of related work experience and pass a subject-area test. A subject-matter test cannot be used to demonstrate subject knowledge in the absence of a major or related work experience.

Candidates in the College Faculty Certification program must have a master's degree and five years of full-time teaching experience in the targeted content area at an institution of higher education. Candidates are not required to demonstrate prior academic performance, such as a minimum GPA standard, or pass a basic skills or subject-matter test.

Candidates in the Veterans of the Armed Services Certification program must have a major in the content area being sought with a minimum 2.5 GPA. Candidates must also pass a subject-matter test and have six years of active duty service.

Candidates in the University-Based Alternative Route to Certification program must have a bachelor's or a master's degree and meet university admission standards.

Candidates in the Institute Alternative Route to Certification program must have a bachelor's degree with a major in the targeted certification area and a cumulative GPA of 3.0, as well as minimum scores on the Graduate Record Exam (GRE). Candidates for math/science certification must also have a minimum score of 450 on the quantitative section of the GRE. Those with professional degrees are exempt from the GRE requirement. Candidates must also pass a subject-matter test.

Candidates in the TFA Alternative Route to Certification program must have a bachelor's degree and meet participation criteria for the TFA program. The TFA Alternative Route to Certification is a pilot program in Kentucky and will begin in the 2011-2012 school year.

Supporting Research Kentucky 161.048

http://www.epsb.ky.gov/certification/certaltroutes.asp

RECOMMENDATION

Set high academic requirements for admission for all routes.

While a minimum GPA requirement is a first step toward ensuring that candidates are of good academic standing, the current standard of 2.5 does not serve as a sufficient indicator of past academic performance. Kentucky should consistently require that candidates in all programs provide some evidence of good academic performance. The standard should be higher than what is required of traditional teacher candidates, such as a GPA of 2.75 or higher. Some accommodation in this standard may be appropriate for career changers. Alternatively, the state could require one of the standardized tests of academic proficiency commonly used in higher education for graduate admissions, such as the GRE.

Extend subject-matter test requirement to all applicants.

While Kentucky is commended for requiring candidates for the Veterans of the Armed Services Certification, the Institute Alternative Route to Certification and the TFA Alternative Route to Certification to demonstrate content knowledge on a subject-matter test, it is strongly recommended that the state extend this requirement to all of its candidates. The concept behind alternate routes is that the nontraditional candidate is able to concentrate on acquiring professional knowledge and skills because he or she has strong subject-area knowledge. Teachers without sufficient subject-matter knowledge place students at risk.

Set minimum admission requirements for all alternate route programs.

Kentucky should establish minimum admission requirements for all of its alternate routes. The state is responsible for setting policy that ensures that nontraditional candidates have the academic ability and subject-matter knowledge required to teach. Particularly in the case of the University-Based Alternative Route to Certification program, the universities should feel encouraged to exceed these minimums, but without state guidelines there is no assurance that all alternate route candidates will have demonstrated the necessary aptitude prior to entering the classroom.

Offer flexibility in fulfilling coursework requirements.

Kentucky should allow any candidate who already has the requisite knowledge and skills to demonstrate such by passing a rigorous test. Rigid coursework requirements could dissuade talented individuals who lack precisely the right courses from pursuing a career in teaching.

Consider consolidating alternate routes.

Although Kentucky's numerous options show the state's commitment to alternative certification, the state may want to consider consolidating some of its routes.

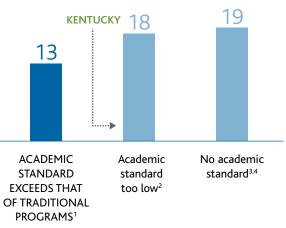
KENTUCKY RESPONSE TO ANALYSIS

Kentucky was helpful in providing NCTQ with facts that enhanced this analysis.

Are states' alternate routes selective yet flexible in admissions?	MC STANDARD -	Subjectives test	NO MAJOR REDURED TEST CAN DR LEDURED C FMAJOR RE USED INLIE	
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Figure 47

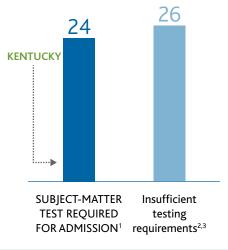
Do states require alternate routes to be selective?



- 1. Strong Practice: Connecticut, District of Columbia, Illinois, Indiana, Iowa, Maryland, Michigan, Minnesota, New Jersey, New York, Pennsylvania, Rhode Island, Tennessee
- 2. Alabama, Alaska, Arkansas, Florida, Kansas, Kentucky, Louisiana, Mississippi, Missouri, Nebraska, North Carolina, Ohio, Oklahoma, South Carolina, South Dakota, Texas, West Virginia, Wyoming
- 3. Arizona, California, Colorado, Delaware, Georgia, Hawaii, Idaho, Maine, Massachusetts, Montana, Nevada, New Hampshire, New Mexico, Oregon, Utah, Vermont, Virginia, Washington, Wisconsin
- 4. North Dakota does not have an alternate route to certification.

Figure 48

Do states ensure that alternate route teachers have subject-matter knowledge?



- 1. Strong Practice: Alabama, Arizona, Arkansas, Connecticut⁴, District of Columbia, Florida, Illinois⁴, Kansas, Kentucky, Louisiana, Massachusetts, Michigan, Minnesota, Mississippi, New Jersey, New York, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Virginia, Washington, West Virginia
- 2. State does not require test at all, exempts some candidates or does not require passage until program completion. Alaska, California, Colorado, Delaware, Georgia, Hawaii, Idaho, Indiana, Iowa, Maine, Maryland, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Carolina, Oregon, Rhode Island, Tennessee, Texas, Utah, Vermont, Wisconsin, Wyoming
- 3. North Dakota does not have an alternate route to certification.
- 4. Required prior to entering the classroom.

Figure 46

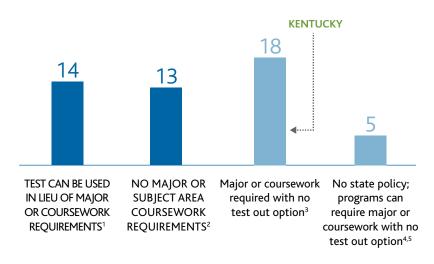
1. North Dakota does not have an alternate route to certification.

T EXAMPLES OF BEST PRACTICE

The **District of Columbia** and **Michigan** require candidates to demonstrate above-average academic performance as conditions of admission to an alternate route program, with both requiring applicants to have a minimum 3.0 GPA. In addition, neither state requires a content-specific major; subject-area knowledge is demonstrated by passing a test, making their alternate routes flexible to the needs of nontraditional candidates.

Figure 49

Do states accommodate the nontraditional background of alternate route candidates?



 Strong Practice: Alabama, California, Colorado, Connecticut⁶, Florida, Georgia, Maine, Maryland, North Carolina, Oklahoma, Oregon, Rhode Island, Tennessee, Texas

- 2. Strong Practice: Arizona, Arkansas, District of Columbia, Illinois, Iowa, Louisiana, Massachusetts, Michigan, Minnesota, Mississippi, Ohio, Virginia, Washington
- Alaska, Delaware, Indiana, Kansas, Kentucky, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New York, Pennsylvania, South Carolina, South Dakota, Utah, Vermont, West Virginia, Wyoming
- 4. Hawaii, Idaho, Nevada, New Mexico, Wisconsin
- 5. North Dakota does not have an alternate route to certification.
- 6. Test out option available to candidates in shortage areas only.

Area 2: Expanding the Pool of Teachers

Goal B – Alternate Route Preparation

The state should ensure that its alternate routes provide streamlined preparation that is relevant to the immediate needs of new teachers.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should ensure that the amount of coursework it either requires or allows is manageable for a novice teacher. Anything exceeding 12 credit hours of coursework in the first year may be counterproductive, placing too great a burden on the teacher. This calculation is premised on no more than six credit hours in the summer, three in the fall and three in the spring.
- 2. The state should ensure that alternate route programs offer accelerated study not to exceed six (three credit) courses for secondary teachers and eight (three credit) courses for elementary teachers (exclusive of any credit for practice teaching or mentoring) over the duration of the program. Programs should be limited to two years, at which time the new teacher should be eligible for a standard certificate.
- 3. All coursework requirements should target the immediate needs of the new teacher (e.g., seminars with other grade-level teachers, training in a particular curriculum, reading instruction and classroom management techniques).
- 4. The state should ensure that candidates have an opportunity to practice teach in a summer training program. Alternatively, the state can require an intensive mentoring experience, beginning with a trained mentor assigned full time to the new teacher for the first critical weeks of school and then gradually reduced. The state should support only induction strategies that can be effective even in a poorly managed school: intensive mentoring, seminars appropriate to grade level or subject area, a reduced teaching load and frequent release time to observe effective teachers.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 50 How States are Faring in Alternate Route Preparation

 Best Practice State Connecticut
 States Meet Goal

Arkansas, Delaware 🕇 , Georgia, New Jersey

7 States Nearly Meet Goal Alabama, Florida, Maryland 1, Mississippi, Rhode Island 1, South Carolina, Virginia

11 States Partly Meet Goal Alaska, California, KENTUCKY, Louisiana, Massachusetts, Nevada 1, New Mexico, New York, Ohio 1, South Dakota, West Virginia

- 18 States Meet a Small Part of Goal Arizona, Colorado, District of Columbia, Idaho, Illinois, Indiana, Iowa↓, Kansas↑, Michigan↑, Minnesota↑, Missouri, Oklahoma, Pennsylvania, Tennessee, Texas, Utah, Washington, Wyoming
 - 10 States Do Not Meet Goal Hawaii, Maine, Montana, Nebraska, New Hampshire, North Carolina, North Dakota, Oregon, Vermont, Wisconsin

Progress on this Goal Since 2009:

1:8 ↔:42 ↓:1

Area 2: Goal B Kentucky Analysis

State Partly Meets Goal

Progress Since 2009

ANALYSIS

Although Kentucky offers alternate routes that take steps to meet the immediate needs of new teachers, the state could do more to provide meaningful preparation.

Candidates in the Exceptional Work Experience Certification program must prepare a portfolio for review by the Education Professional Standards Board. Candidates must demonstrate their content knowledge and how their 10 years of work experience has provided them with skills that include: designing and planning instruction, creating and maintaining a learning climate, implementing and managing instruction and providing leadership within the school/community/profession. If the portfolio is approved and candidates are accepted into the program, they then participate in the Kentucky Teacher Internship Program (KTIP) during the first year of teaching.

The Local District Training program requires candidates to participate in a one-year training program, followed by one-year participation in the Kentucky Teacher Internship Program.

The College Faculty Certification and Veterans of the Armed Services Certification programs require candidates to participate in the one-year Kentucky Teacher Internship Program.

University-Based Alternative Route to Certification candidates complete a university-based preparation program while teaching full time. Candidates must participate in the Kentucky Teacher Internship Program and complete an unspecified amount of coursework and assessments over the course of three years.

The Institute Alternative Route to Certification program requires elementary candidates to complete a 240-hour institute that takes place on six-hour days for eight weeks. Content includes research-based teaching strategies in reading and math, research on child and adolescent growth, knowledge of individual differences, including teaching exceptional children, and methods of classroom management. Middle and secondary candidates complete similar subject matter in a 180-hour institute that takes place on six-hour days for six weeks. Candidates must also participate in the Kentucky Teacher Internship Program.

The Teach For America (TFA) Alternative Route to Certification program requires candidates to complete a five-week intensive training program, which includes practice teaching, during the summer. Coursework is focused on leadership, instructional planning and delivery, classroom management, diversity, learning theory and literacy development. Throughout the two-year program, TFA corps members receive one-on-one coaching.

While Kentucky does not require any of its alternate routes to provide candidates with practice-teaching experience, Kentucky's KTIP program is highly specific in laying out the type of support mentors must provide. Candidates are given a team of advisers and must receive more than 50 hours of in-classroom observations and trainings (about two hours per week), complete modules with their mentors and participate in professional development activities.

Candidates can receive full certification in one or two years in all alternate route programs except for the University Based Alternative Route to Certification.

Supporting Research 16 KAR 9-080

RECOMMENDATION

Establish coursework guidelines for all alternate route preparation programs.

The state should articulate guidelines regarding the nature and amount of coursework required of candidates. Requirements should be manageable and contribute to the immediate needs of new teachers. Appropriate coursework should include grade-level or subject-level seminars, methodology in the content area, classroom management, assessment and scientifically based early reading instruction.

Offer opportunities to practice teach.

While Kentucky is commended for offering high-quality mentoring support to new alternate route teachers, the state should consider providing its candidates with a practice-teaching opportunity prior to their placement in the classroom.

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

Figure 51	streaminted co	Xa /	/	/	/
Do states' alternate rou	ites	REELVANT COURCE MORK	ž		. /
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new teachers?	EAN.	FLA	Sec.	L'So	ENS
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Alaska					
Arizona					
Arkansas					
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Delaware					
District of Columbia					
Florida ¹					_
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lowa					
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KENTUCKY					
Louisiana					
Maine					
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Wisconsin					
Wyoming					
	13	12	29	18	13
		12	23	10	

T EXAMPLES OF BEST PRACTICE

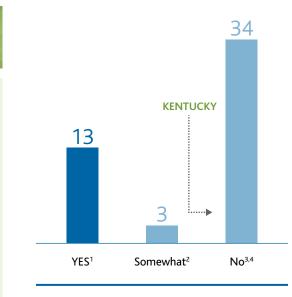
Connecticut ensures that its alternate route provides streamlined preparation that meets the immediate needs of new teachers. The state requires a manageable number of credit hours, relevant coursework, a field placement and intensive mentoring. Other notable states include **Arkansas**, **Delaware**, **Georgia** and **New Jersey**. These states provide streamlined, relevant coursework with intensive mentoring.



1. Florida requires practice teaching or intensive mentoring.

2. North Dakota does not have an alternate route to certification.

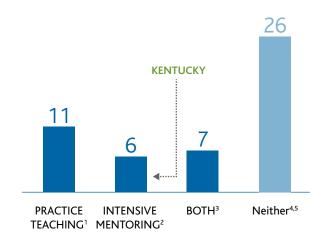
Do states curb excessive coursework requirements?



- 1. Strong Practice: Alabama, Arkansas, Colorado, Connecticut, Delaware, Florida, Georgia, Maryland, Mississippi, New Jersey, Rhode Island, South Carolina, Virginia
- 2. Indiana, Nevada, Wyoming
- 3. Alaska, Arizona, California, District of Columbia, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Massachusetts, Michigan, Minnesota, Missouri, Montana, Nebraska, New Hampshire, New Mexico, New York, North Carolina, Ohio, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Texas, Utah, Vermont, Washington, West Virginia, Wisconsin
- 4. North Dakota does not have an alternate route to certification.

Figure 53

Do states require practice teaching or intensive mentoring?



1. Strong Practice: Arizona, Indiana, Iowa, Louisiana, Michigan, Nebraska, New Mexico, Ohio, Rhode Island, Vermont, Virginia

- 2. Strong Practice: Arkansas, Georgia, Kentucky, New Jersey, New York, West Virginia
- 3. Strong Practice: Alaska, Connecticut, Delaware, District of Columbia, Florida⁶, Maryland, Massachusetts
- 4. Alabama, California, Colorado, Hawaii, Idaho, Illinois, Kansas, Maine, Minnesota, Mississippi, Missouri, Montana, Nevada, New Hampshire, North Carolina, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Washington, Wisconsin, Wyoming
- 5. North Dakota does not have an alternate route to certification.
- 6. Candidates are required to have one or the other, not both.

Area 2: Expanding the Pool of Teachers

Goal C – Alternate Route Usage and Providers

The state should provide an alternate route that is free from regulatory obstacles that limit its usage and providers.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- The state should not treat the alternate route as a program of last resort or restrict the availability of alternate routes to certain subjects, grades or geographic areas.
- 2. The state should allow districts and nonprofit organizations other than institutions of higher education to operate alternate route programs.
- The state should ensure that its alternate route has no requirements that would be difficult to meet for a provider that is not an institution of higher education (e.g., an approval process based on institutional accreditation).

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 54

How States are Faring in Alternate Route Usage and Providers

Best Practice States C 26 States Meet Goal Arizona¹, Arkansas, California, Colorado, Connecticut 1, Delaware, District of Columbia, Florida, Georgia, Illinois¹, KENTUCKY, Louisiana, Maryland, Massachusetts, Michigan 1, Nevada 1, New Hampshire, New York¹, North Carolina, Ohio¹, Pennsylvania¹, Rhode Island, Tennessee, Texas, Virginia, Washington 1 States Nearly Meet Goal Minnesota 1, New Jersey, South Dakota, Utah 7 States Partly Meet Goal Alabama 1, Indiana, Montana, New Mexico, Oklahoma, West Virginia, Wisconsin States Meet a Small Part of Goal Idaho¹, Mississippi, South Carolina, Vermont 10 States Do Not Meet Goal Alaska, Hawaii, Iowa, Kansas, Maine, Missouri, Nebraska, North Dakota, Oregon, Wyoming Progress on this Goal Since 2009: 1:12 👄 : 39 4:0

Area 2: Goal C **Kentucky** Analysis

State Meets Goal

Progress Since 2009

ANALYSIS

Kentucky does not limit the usage or providers of its alternate routes.

Kentucky is commended for having no restrictions on the usage of its alternate routes with regard to subject, grade or geographic areas.

The state allows local school districts, nonprofit organizations, as well as institutions of higher education, to offer alternate route programs. The state is commended for structuring its programs to allow a diversity of providers. A good diversity of providers helps all programs, both university- and non-university-based, to improve.

Supporting Research Kentucky Code 161.048

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

Figure 55	6	DIVERSITY OF PROVIDERS
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California		
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Rhode Island		
South Carolina		
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Texas Utah		
Vermont		
Virginia		
Washington		
West Virginia		
Wisconsin		
Wyoming		
wyonning	22	
	32	29

T EXAMPLES OF BEST PRACTICE

Twenty-six states meet this goal, and although NCTQ has not singled out one state's policies for "best practice" honors, it commends all states that permit both broad usage and a diversity of providers for their alternate routes.

Figure 56

Can alternate route teachers teach any subject or grade anywhere in the state?

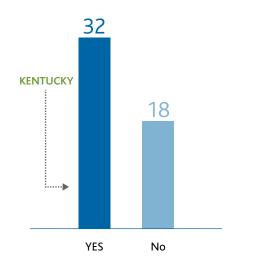
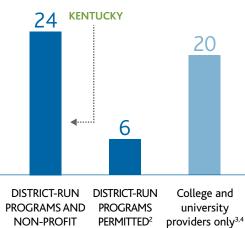


Figure 55 and 56

 Alabama offers routes without restrictions for candidates with master's degrees. The route for candidates with bachelor's degrees is limited to certain subjects.

2. North Dakota does not have an alternate route to certification.

Figure 57 Do states permit providers other than colleges or universities?



1. Strong Practice: Arizona, Arkansas, Connecticut, Delaware, District of Columbia, Florida, Illinois, Kentucky, Louisiana, Maryland, Massachusetts, Michigan, Nevada, New Hampshire, New York, Ohio, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Texas, Virginia, Washington, Wisconsin

- 2. Strong Practice: California, Colorado, Georgia, North Carolina, Vermont⁵, West Virginia
- 3. Alabama, Alaska, Hawaii, Idaho⁶, Indiana, Iowa, Kansas, Maine, Minnesota, Mississippi⁶, Missouri⁶, Montana, Nebraska, New Jersey⁷, New Mexico, Oregon, South Carolina⁶, South Dakota, Utah⁶, Wyoming
- 4. North Dakota does not have an alternate route to certification.
- 5. Districts can run Peer Review programs only.
- 6. ABCTE is also an approved provider.

PROVIDERS PERMITTED¹

7. Permits school districts to provide programs without university partnerships in some circumstances.

Figure 58		Alternate route that Rourfe	Offered nute is disingenuous
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Utah			
Vermont			
Virginia			
Washington			
West Virginia Wisconsin			
Wyoming	_		
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Figure 58

1. North Dakota does not have an alternate route to certification.

Figure 58

Figure 59		1		1	* /	1	PRACTICE TEACHING	ठे ।	1	
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South Carolina										
South Dakota										
Tennessee										
Texas										
Utah										
Vermont										
Virginia										
Washington										
West Virginia										
Wisconsin										
Wyoming										
	13	24	27	13	12	29	24	32	29	

Area 2: Expanding the Pool of Teachers

Goal D – Part-Time Teaching Licenses

The state should offer a license with minimal requirements that allows content experts to teach part time.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- Either through a discrete license or by waiving most licensure requirements, the state should authorize individuals with content expertise to teach as part-time instructors.
- 2. All candidates for a part-time teaching license should be required to pass a subject-matter test.
- 3. Other requirements for this license should be limited to those addressing public safety (e.g., background screening) and those of immediate use to the novice instructor (e.g., classroom management training).

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 60 How States are Faring in Part Time Teaching Licenses **Best Practice State** 1 Arkansas 2 States Meet Goal Florida, Georgia 5 States Nearly Meet Goal **KENTUCKY**, South Carolina, Tennessee, Texas, Utah States Partly Meet Goal California, Louisiana, Ohio, Oklahoma States Meet a Small Part of Goal 6 Colorado, Kansas, Mississippi, Montana, New York, Washington 33 States Do Not Meet Goal Alabama, Alaska, Arizona, Connecticut, Delaware, District of Columbia, Hawaii, Idaho, Illinois, Indiana, Iowa, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouri, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, North Carolina, North Dakota, Oregon, Pennsylvania, Rhode Island, South Dakota, Vermont, Virginia, West Virginia, Wisconsin, Wyoming Progress on this Goal Since 2009: New Goal

Area 2: Goal D Kentucky Analysis



State Nearly Meets Goal Progress Since 2009

ANALYSIS

Kentucky offers the Adjunct Instructor certificate as a part-time license.

Candidates in the Adjunct Instructor Certification program must have either a bachelor's or master's degree with a minimum GPA of 2.5, or 3.0 in the last 60 hours of coursework. Elementary applicants must have at least a minor in child development or a related area. Secondary applicants must have a major in their intended teaching field. Candidates are not required to pass a subject-matter exam.

The employing district must provide an orientation program for the adjunct instructor that provides information about student safety, policies and procedures and pedagogical assistance.

Supporting Research

http://www.kyepsb.net/certification/adjinstruct.asp 16 KAR 9:040

RECOMMENDATION

Require applicants to pass a subject-matter test.

Kentucky should consider requiring all applicants to pass a content knowledge test. Applicants for the Adjunct Instructor certificate should be experts in the area they plan to teach and therefore should be able to demonstrate such on an exam. Even with a minimum GPA and major requirement, it is unlikely that a bachelor's degree is sufficient evidence of expertise in a field. A subject-matter exam serves as an important safeguard; teachers without sufficient content knowledge place students at risk.

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

Do states offer a license with minimal requirements that allows content experts to teach part-time?

	YES	No
Alabama		
Alaska		
Arizona		
Arkansas		
California	1	
Colorado		
Connecticut		
Delaware		
District of Columbia		
Florida		
Georgia		
Hawaii		
Idaho		
Illinois		
Indiana		
lowa	2	
Kansas KENTUCKY		
Louisiana Maine	1	
Maryland		
Massachusetts		
Michigan		
Minnesota		
Mississippi	2	
Missouri		
Montana		
Nebraska		
Nevada		
New Hampshire		
New Jersey		
New Mexico		
New York	2 ²	
North Carolina		
North Dakota		
Ohio	1	
Oklahoma		
Oregon		
Pennsylvania		
Rhode Island		
South Carolina		
South Dakota		
Tennessee		
Texas		
Utah		
Vermont		
Virginia		
Washington	2	
West Virginia		
Wisconsin		
Wyoming		
	16	35

T EXAMPLES OF BEST PRACTICE

Arkansas offers a license with minimal requirements that allows content experts to teach part time. Individuals seeking this license must pass a subject-matter test and are also required to complete specially-designed pedagogy training that is not overly burdensome.

1. License has restrictions.

2. It appears that the state has a license that may be used for this purpose; guidelines are vague.

Area 2: Expanding the Pool of Teachers

Goal E – Licensure Reciprocity

The state should help to make licenses fully portable among states, with appropriate safeguards.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should offer a standard license to fully certified teachers moving from other states, without relying on transcript analysis or recency requirements as a means of judging eligibility. The state can and should require evidence of good standing in previous employment.
- 2. The state should uphold its standards for all teachers by insisting that certified teachers coming from other states meet the incoming state's testing requirements.
- 3. The state should accord the same license to teachers from other states who completed an approved alternate route program that it accords teachers prepared in a traditional preparation program.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 62 How States are Faring in Licensure Reciprocity **Best Practice States** 2 Alabama, Texas States Meet Goal 3 States Nearly Meet Goal Idaho, Ohio, Washington 13 States Partly Meet Goal Alaska, Delaware, Illinois 1, Massachusetts, Minnesota, New York, North Carolina, North Dakota, Pennsylvania, South Dakota, Utah, West Virginia, Wisconsin 15 States Meet a Small Part of Goal Colorado, Florida, Georgia, Hawaii, Indiana, Maryland, Mississippi, Missouri, New Hampshire, Oklahoma, Oregon 1, Rhode Island, Tennessee, Virginia, Wyoming 18 States Do Not Meet Goal Arizona, Arkansas, California, Connecticut, District of Columbia, Iowa, Kansas, KENTUCKY, Louisiana, Maine, Michigan, Montana, Nebraska, Nevada, New Jersey, New Mexico, South Carolina, Vermont

Progress on this Goal Since 2009:

 State Does Not Meet Goal

ANALYSIS

Kentucky does not support licensure reciprocity for certified teachers from other states.

Regrettably, Kentucky grants a waiver of its licensing tests to any out-of-state teacher who has at least two years of experience.

Teachers with valid out-of-state certificates may be eligible for Kentucky certification; however, the state does not guarantee a similar license. Cases are evaluated on an individual basis, and the state requires transcripts for all applicants, indicating the likelihood that officials will analyze transcripts to determine whether a teacher was prepared through a traditional or alternate route and how much additional coursework will be required. States that reach a determination about an applicant's licensure status on the basis of the course titles listed on the applicant's transcript may end up mistakenly equating the amount of required coursework with the teacher's qualifications.

Kentucky is also a participant in the NASDTEC Interstate Agreement; however, the latest iteration of this agreement no longer purports to be a reciprocity agreement among states and thus is no longer included in this analysis.

Supporting Research Kentucky Administrative Regulations 16 KAR 4:030 Certification FAQs www.kyepsb.net/certification/certFAQ.asp

RECOMMENDATION

To uphold standards, require that teachers coming from other states meet testing requirements.

Kentucky takes considerable risk by granting a waiver for its licensing tests to any out-of-state teacher who has two years of teaching experience. The state should not provide any waivers of its teacher tests unless an applicant can provide evidence of a passing score under its own standards. The negative impact on student learning stemming from a teacher's inadequate subject-matter knowledge is not mitigated by the teacher's having experience.

Offer a standard license to certified out-of-state teachers, absent unnecessary requirements.

Kentucky should consider adopting a more flexible policy regarding portability. Transcript reviews are not a particularly meaningful or efficient exercise, and the state should consider discontinuing its requirement for the submission of transcripts for all teachers. Transcript analysis is likely to result in additional coursework requirements, even for traditionally prepared teachers; alternate route teachers, on the other hand, may have to virtually begin anew, repeating some, most or all of a teacher preparation program in Kentucky.

Accord the same license to out-of-state alternate route teachers as would be accorded to traditionally prepared teachers.

Regardless of whether a teacher was prepared through a traditional or alternate route, all certified out-of-state teachers should receive equal treatment. State policies that discriminate against teachers who were prepared in an alternate route are not supported by evidence. In fact, a substantial body of research has failed to discern differences in effectiveness between alternate and traditional route teachers.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky was helpful in providing NCTQ with facts that enhanced this analysis.

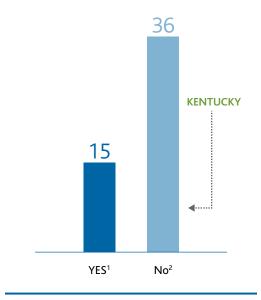
What do states require of teachers transferring

T EXAMPLES OF BEST PRACTICE Alabama and Texas appropriately support licensure

reciprocity by only requiring certified teachers from other states to meet each state's own testing requirements and by not specifying any additional coursework or recency requirements to determine eligibility for either traditional or alternate route teachers.

Figure 63

Do states require all out-of-state teachers to pass their licensure tests?



1. Strong Practice: Alabama, Alaska, Idaho, Illinois, Massachusetts, Minnesota, New York³, North Dakota, Ohio, Pennsylvania³, South Dakota, Texas, Utah, Washington³, Wisconsin

2. Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Michigan, Mississippi, Missouri, Montana⁴, Nebraska⁴, Nevada, New Hampshire, New Jersey, New Mexico, North Carolina, Oklahoma, Oregon, Rhode Island, South Carolina, Tennessee, Vermont, Virginia, West Virginia, Wyoming

- 3. Exception for teachers with National Board Certification.
- 4. No subject-matter testing for any teacher certification.

Figure 64

1. For traditionally prepared teachers only.

2. Transcript review required for those with less than 3 years experience.

Figure 64	NO STRINGE PROCINI		/	
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Figure 65			9.5°
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Wisconsin			
Wyoming			
	6	6	39

80 : NCTQ STATE TEACHER POLICY YEARBOOK 2011 KENTUCKY

Area 3: Identifying Effective Teachers

Goal A – State Data Systems

The state should have a data system that contributes some of the evidence needed to assess teacher effectiveness.

Goal Components Figure 66 (The factors considered in determining the states' How States are Faring in the Development of rating for the goal.) Data Systems 1. The state should establish a longitudinal **Best Practice States** data system with at least the following key components: 35 States Meet Goal a. A unique statewide student identifier Alabama, Arkansas, Delaware, Florida, Georgia, Hawaii, Idahot, Illinoist, Indianat, Iowat, number that connects student data across Kansas 1, KENTUCKY, Louisiana, Maryland 1, key databases across years; Massachusetts 1, Minnesota 1, Mississippi, b. A unique teacher identifier system that Missouri, Nebraska 1, New Hampshire 1, New can match individual teacher records with Mexico, New York 1, North Carolina, North individual student records; and Dakota1, Ohio, Oklahoma, Pennsylvania, Rhode Island, South Carolina, Tennessee, Utah, c. An assessment system that can match Washington 1, West Virginia, Wisconsin 1, individual student test records from year to Wyoming year in order to measure academic growth. 2. Value-added data provided through the States Nearly Meet Goal state's longitudinal data system should be considered among the criteria used to **15** States Partly Meet Goal determine teachers' effectiveness. Alaska, Arizona¹, Colorado, Connecticut, District of Columbia 1, Maine, Michigan, 3. To ensure that data provided through the Montana, Nevada, New Jersey, Oregon, state data system is actionable and reliable, South Dakota¹, Texas, Vermont, Virginia the state should have a clear definition of "teacher of record" and require its consistent States Meet a Small Part of Goal 0 use statewide. State Does Not Meet Goal Background California A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy. Progress on this Goal Since 2009: 1:17 👄 : 33 **↓**:1

Area 3: Goal A Kentucky Analysis

State Meets Goal

Progress Since 2009

ANALYSIS

Kentucky has a data system with the capacity to provide evidence of teacher effectiveness.

Kentucky has all three necessary elements of a student- and teacher-level longitudinal data system. The state has assigned unique student identifiers that connect student data across key databases across years and has assigned unique teacher identifiers that enable it to match individual teacher records with individual student records. It also has the capacity to match student test records from year to year in order to measure student academic growth.

Supporting Research Data Quality Campaign www.dataqualitycampaign.org

RECOMMENDATION

Develop a clear definition of "teacher of record."

Kentucky has not yet established a definition of teacher of record, which is essential in order to use the student-data link for the purpose of providing value-added evidence of teacher effectiveness. To ensure that data provided through the state data system are actionable and reliable, Kentucky should articulate a definition of teacher of record and require its consistent use throughout the state.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis. The state acknowledged that teacher of record has not been defined, but added that it is developing a database to connect student and teacher identifiers to student achievement data.

Do state data systems have the capacity to assess teacher effectiveness?



	5	1 .25	20
Alabama			
Alaska			
Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware			
District of Columbia			
Florida			
Georgia			
Hawaii			
Idaho			
Illinois			
Indiana			
lowa			
Kansas		_	
KENTUCKY			
Louisiana			
Maine			
			-
Maryland			-
Massachusetts			_
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey			
New Mexico			
New York			
North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			
Wyoming			
	50	35	50

T EXAMPLES OF BEST PRACTICE

Although NCTQ has not singled out one state's policies for "best practice" honors, it commends the 35 states that have a data system with the capacity to provide evidence of teacher effectiveness.



Key

indicates that the state assigns teacher identification numbers, but it cannot match individual teacher records with individual student records.

Area 3: Identifying Effective Teachers

Goal B – Evaluation of Effectiveness

The state should require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should either require a common evaluation instrument in which evidence of student learning is the most significant criterion or specifically require that student learning be the preponderant criterion in local evaluation processes. Evaluation instruments, whether state or locally developed, should be structured to preclude a teacher from receiving a satisfactory rating if found ineffective in the classroom.
- 2. Evaluation instruments should require classroom observations that focus on and document the effectiveness of instruction.
- 3. Teacher evaluations should consider objective evidence of student learning, including not only standardized test scores but also classroom-based artifacts such as tests, guizzes and student work.
- 4. The state should require that evaluation instruments differentiate among various levels of teacher performance. A binary system that merely categorizes teachers as satisfactory or unsatisfactory is inadequate.

The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 68

0

How States are Faring in Evaluating Teacher Effectiveness



Nebraska, New Hampshire, North Dakota, South Dakota, Vermont, Virginia

Progress on this Goal Since 2009:

★:26 ↔:25 **!**:0

Area 3: Goal B Kentucky Analysis

State Meets a Small Part of Goal

Raised for this Goal

Progress Since 2009

ANALYSIS

Kentucky does not require that objective evidence of student learning be the preponderant criterion of its teacher evaluations.

The state requires local districts to develop their own evaluation instruments, but these instruments are subject to approval from the state's Department of Education. The evaluation guidelines offer some direction about performance criteria, including performance of professional responsibilities and demonstration of effective communication skills; district performance criteria must also be linked to teacher effectiveness. While the state does require classroom observation, it does not mandate the inclusion of objective measures of student learning as a component in the evaluation.

Supporting Research

Kentucky Revised Statutes 156.070, 156.557(2), 156.557(3) Kentucky Administrative Regulations 704:3:345

RECOMMENDATION

Require instructional effectiveness to be the preponderant criterion of any teacher evaluation.

Kentucky should either require a common evaluation instrument in which evidence of student learning is the most significant criterion, or it should specifically require that student learning be the preponderant criterion in local evaluation processes. Whether state or locally developed, a teacher should not be able to receive a satisfactory rating if found ineffective in the classroom.

Ensure that classroom observations specifically focus on and document the effectiveness of instruction.

Although Kentucky commendably requires classroom observations as part of teacher evaluations, the state should articulate guidelines that focus classroom observations on the quality of instruction, as measured by student time on task, student grasp or mastery of the lesson objective and efficient use of class time.

Utilize rating categories that meaningfully differentiate among various levels of teacher performance.

To ensure that the evaluation instrument accurately differentiates among levels of teacher performance, Kentucky should require districts to utilize multiple rating categories, such as highly effective, effective, needs improvement and ineffective. A binary system that merely categorizes teachers as satisfactory or unsatisfactory is inadequate.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis. The state added that it is developing a Professional Growth and Evaluation System, which will be based on multiple measures of teacher effectiveness, including student learning. The system is scheduled to pilot statewide during the 2012-2013 school year.

LAST WORD

NCTQ looks forward to reviewing the state's progress in future editions of the Yearbook.

Figure 69	REQURES THAT STUDENT ACHELENENTNAT STUDENT THE REFEMENT STUDENT	Teacher evaluations are to be	Teacher evaluations must	. /	
Do states consider	DENT	RITER RITER	Junth Pros	Student achievement data	
classroom effectiveness	STU ROW	NT C ons a	nt/gr ons n evide	nent,	
as part of teacher	DFD	infor, 'verne	alluat, ctive ing	nieve, o	
evaluations?	VENTER	her ev anti, achie	her ev e obje learn	'It aci uired	
	R PR	Teact Briffic	Teact Tolude	Nt reg	
41.1	< <u>₹</u> , 1	5 ¹ 2	/ ^{איי} /	5 <u>5</u>	
Alabama Alaska					
Alaska Arizona					
Arkansas					
California					
Colorado					
Connecticut					
Delaware					
District of Columbia ¹					
Florida					
Georgia					
Hawaii					
Idaho					
Illinois					
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Nevada					
New Hampshire					
New Jersey					
New Mexico					
New York					
North Carolina					
North Dakota					
Ohio					
Oklahoma					
Oregon					
Pennsylvania					
Rhode Island					
South Carolina					
South Dakota					
Tennessee Texas					
Utah					
Vermont					
Virginia					
Washington					
West Virginia					
Wisconsin					
Wyoming					
	12	5	7	27	
	_	-			

T EXAMPLES OF BEST PRACTICE

NCTQ has not singled out any one state for "best practice" honors. Many states have made significant strides in the area of teacher evaluation by requiring that objective evidence of student learning be the preponderant criterion. Because there are many different approaches that result in student learning being the preponderant criterion, all 10 states that meet this goal are commended for their efforts.

Figure 70

Using state data in teacher evaluations

States with Requirements for Student Achievement Data but Lacking Data System Capacity

Arizona, Colorado, Connecticut, Michigan, Nevada

States with Data System Capacity but No Student Achievement Requirements

Alabama, Hawaii, Iowa, Kansas, KENTUCKY, Mississippi, Missouri, Nebraska, New Hampshire, New Mexico, North Dakota, Pennsylvania, South Carolina, Washington, West Virginia, Wisconsin

Figure 69

1. District of Columbia Public Schools requires that student learning be the preponderant criterion of its teacher evaluations.

Sources of objective evidence of student learning

Many educators struggle to identify possible sources of objective student data. Here are some examples:

- Standardized test scores
- Periodic diagnostic assessments
- Benchmark assessments that show student growth

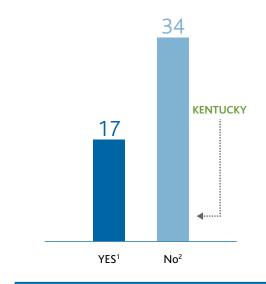
■ Artifacts of student work connected to specific student learning standards that are randomly selected for review by the principal or senior faculty, scored using rubrics and descriptors

Examples of typical assignments, assessed for their quality and rigor

■ Periodic checks on progress with the curriculum coupled with evidence of student mastery of the curriculum from quizzes, tests and exams

Figure 72

Do states require more than two categories for teacher evaluation ratings?



- 1. Strong Practice: Arkansas, Colorado, Delaware, Florida, Georgia, Illinois, Indiana, Maryland, Massachusetts, Michigan, Nevada, New York, Ohio, Oklahoma, Rhode Island, Tennessee, Washington
- Alabama, Alaska, Arizona, California, Connecticut, District of Columbia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Louisiana, Maine, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New Mexico, North Carolina, North Dakota, Oregon, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming

Figure 73		State-designed teacher evaluation with diacher	.ş /	District designed gusta	ź /	
Do states direct how	Single statewide teacher		District. designed. District opt-in Consistent designed. System Ifamework/c::th starbsstem	District designed System	te n	
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teachers should be	lde l	the difference	it su	teria Thed		
evaluated?	sys,	sign Nuti	des trunt	Tour design	ollic	
	le st atior	e-de atio	ttrict sister wor	rict, nal ii	ate	
	Sing	Stat Valu	G Dis	Dist	No st	
Alabama	່ ຢູ່ 			~	□ No state policy	
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Arizona						
Arkansas						
California						
Colorado						
Connecticut						
Delaware						
District of Columbia						
Florida			1			
Georgia						
Hawaii						
Idaho			1			
Illinois						
Indiana						
lowa						
Kansas						
KENTUCKY			1			
Louisiana						
Maine						
Maryland			1			
Massachusetts						
Michigan		2				
Minnesota						
Mississippi						
Missouri						
Montana						
Nebraska			1			
Nevada						
New Hampshire						
New Jersey						
New Mexico						
New York						
North Carolina						
North Dakota						
Ohio						
Oklahoma						
Oregon						
Pennsylvania						
Rhode Island		2				
South Carolina		2				
South Dakota						
Tennessee		2				
Texas		2				
		•				
Utah						
Vermont						
Virginia						
Washington						
West Virginia						
Wisconsin						
Wyoming						
	9	10	24	5	3	

1. State approval required.

2. The state model is presumptive; districts need state approval to opt out.

Area 3: Identifying Effective Teachers

Goal C – Frequency of Evaluations

The state should require annual evaluations of all teachers.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should require that all teachers receive a formal evaluation rating each year.
- 2. While all teachers should have multiple observations that contribute to their formal evaluation rating, the state should ensure that new teachers are observed and receive feedback early in the school year.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 74 How States are Faring in Frequency of Evaluations **Best Practice States** 0 9 States Meet Goal Alabama 1, Idaho, Nevada, New Jersey, North Dakota, Oklahoma, Rhode Island 1, Tennessee 1, Washington 13 States Nearly Meet Goal Arizona, Colorado 1, Delaware 1, Florida 1, Georgia, Indiana¹, Minnesota¹, New York, North Carolina¹, Ohio¹, Pennsylvania, Utah¹, Wyoming 9 States Partly Meet Goal Connecticut, Kansas, KENTUCKY, Louisiana 1, Maryland, Michigan 1, Nebraska, South Carolina, West Virginia States Meet a Small Part of Goal 2 Arkansas, Missouri 18 States Do Not Meet Goal Alaska, California, District of Columbia, Hawaii, Illinois, Iowa, Maine, Massachusetts, Mississippi, Montana, New Hampshire, New Mexico, Oregon, South Dakota, Texas, Vermont, Virginia, Wisconsin Progress on this Goal Since 2009: 1:13 ↓:1 👄 : 37

State Partly Meets Goal

Progress Since 2009

ANALYSIS

Regrettably, Kentucky does not ensure that all teachers are evaluated annually.

Tenured teachers in Kentucky are required to be evaluated just once every three years. Further, the state articulates that multiple observations are required only when observation results are unsatisfactory.

Nontenured teachers in Kentucky must receive annual evaluations that consist of multiple observations. Further, the state requires new teachers to participate in its Kentucky Teacher Internship Program (KTIP), which mandates at least three classroom observations by three members of the KTIP committee: the school principal, a resource teacher (mentor), and a teacher educator assigned by an approved teacher preparation program. Each observation is followed with a post-observation conference. Stipulations determine when these observations must take place, ensuring that the first occurs within the first half of the school year.

Supporting Research

Kentucky Administrative Regulations 704 KAR 3:345

RECOMMENDATION

Require annual formal evaluations for all teachers.

All teachers in Kentucky should be evaluated annually. Rather than treated as mere formalities, these teacher evaluations should serve as important tools for rewarding good teachers, helping average teachers improve and holding weak teachers accountable for poor performance.

Base evaluations on multiple observations.

To guarantee that annual evaluations are based on an adequate collection of information, Kentucky should require multiple observations for all teachers, even those who have nonprobationary status.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis. The state added that it, along with key stakeholders and partners, is developing a new Professional Growth and Evaluation System, which will be based on multiple measures of effectiveness, including student learning. The system will prescribe professional development activities that will allow teachers to advance to the next level.

Do states require districts to evaluate all teachers each year?



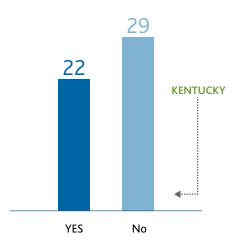
	A A A A A	/	OF A
Alabama			
Alaska			
Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware ¹			
District of Columbia ²			
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Idaho			
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lowa			
Kansas			
KENTUCKY			
Louisiana			
Maine			
Maryland			
Massachusetts			
Michigan			
Minnesota			
Mississippi			
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New Jersey			
New Mexico			
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North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
Pennsylvania			
Rhode Island			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia Washington			
Washington			
West Virginia Wisconsin			
Wyoming			
VVVUIIIIIV			
	22		43

T EXAMPLES OF BEST PRACTICE

Although not awarding "best practice" honors for frequency of evaluations, NCTQ commends all nine states that meet this goal not only by requiring annual evaluations for all teachers, but also for ensuring that new teachers are observed and receive feedback during the first half of the school year.

Figure 76

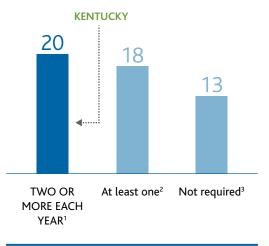
Do states require districts to evaluate all teachers each year?



Figures 75 and 76

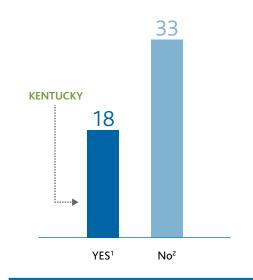
- Although highly effective teachers are only required to receive a summative evaluation once every two years, the student improvement component is evaluated annually.
- 2. All District of Columbia Public Schools teachers are evaluated at least annually.

Figure 77 *Do states require classroom observations?*



- Strong Practice: Alabama, Alaska⁴, Arkansas, Colorado⁴, Delaware, Florida⁴, Georgia, Kentucky⁴, Maryland, Michigan, Missouri⁴, Nevada⁴, New York, North Carolina, Ohio, Oregon⁴, Rhode Island, Tennessee, Washington, West Virginia⁴
- Arizona, California, Connecticut, Hawaii, Idaho, Illinois, Indiana, Louisiana, Massachusetts, Mississippi, New Jersey, New Mexico, Oklahoma, Pennsylvania, South Carolina, Texas, Utah, Wisconsin
- District of Columbia, Iowa, Kansas, Maine, Minnesota, Montana, Nebraska, New Hampshire, North Dakota, South Dakota, Vermont, Virginia, Wyoming
- 4. For new teachers.

Do states require that new teachers are observed early in the year?



- Strong Practice: Alabama, Idaho, Indiana, Kansas, Kentucky, Maryland, Minnesota, Nebraska, Nevada, New Jersey, North Dakota, Ohio, Oklahoma, Rhode Island, South Carolina, Tennessee, Washington, West Virginia
- Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Iowa, Louisiana, Maine, Massachusetts, Michigan, Mississippi, Missouri, Montana, New Hampshire, New Mexico, New York, North Carolina, Oregon, Pennsylvania, South Dakota, Texas, Utah, Vermont, Virginia, Wisconsin, Wyoming

Area 3: Identifying Effective Teachers

Goal D – Tenure

The state should require that tenure decisions are based on evidence of teacher effectiveness.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- A teacher should be eligible for tenure after a certain number of years of service, but tenure should not be granted automatically at that juncture.
- 2. Evidence of effectiveness should be the preponderant criterion in tenure decisions.
- The state should articulate a process, such as a hearing, that local districts must administer in considering the evidence and deciding whether a teacher should receive tenure.
- 4. The minimum years of service needed to achieve tenure should allow sufficient data to be accumulated on which to base tenure decisions; five years is the ideal minimum.

The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 79 How States are Faring on Tenure **Best Practice State** 1 Michigan 1 States Meet Goal 2 Colorado 1. Florida 1 States Nearly Meet Goal 5 Delaware 1, Nevada 1, Oklahoma 1, Rhode Island 1, Tennessee 1 3 States Partly Meet Goal Illinois¹, Indiana¹, New York¹ States Meet a Small Part of Goal 9 Connecticut, Idaho¹, KENTUCKY, Massachusetts 1, Minnesota, Missouri, New Hampshire 1, North Carolina, Ohio 31 States Do Not Meet Goal Alabama, Alaska, Arizona, Arkansas, California, District of Columbia, Georgia, Hawaii, Iowa, Kansas, Louisiana, Maine 1, Maryland, Mississippi, Montana, Nebraska, New Jersey, New Mexico, North Dakota, Oregon, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming Progress on this Goal Since 2009: 1:15 + : 36 1:0

Area 3: Goal D **Kentucky** Analysis

State Meets a Small Part of Goal 🛛 🕋 Bar Raised for this Goal 🕞 Progress Since 2009

ANALYSIS

Kentucky does not connect tenure decisions to evidence of teacher effectiveness.

Teachers in Kentucky are awarded tenure automatically after a four-year probationary period, absent an additional process that evaluates cumulative evidence of teacher effectiveness.

Supporting Research

Kentucky Revised Statute XIII 161.740(1)(b)

RECOMMENDATION

End the automatic awarding of tenure.

The decision to grant tenure should be a deliberate one, based on consideration of a teacher's commitment and actual evidence of classroom effectiveness.

Ensure evidence of effectiveness is the preponderant criterion in tenure decisions.

Kentucky should make evidence of effectiveness, rather than the number of years in the classroom, the most significant factor when determining this leap in professional standing.

Articulate a process that local districts must administer when deciding which teachers get tenure.

Kentucky should require a clear process, such as a hearing, to ensure that the local district reviews a teacher's performance before making a determination regarding tenure.

Ensure the probationary period is adequate.

Kentucky's probationary period is longer than that of most other states. However, the state should make certain that it allows for a collection of sufficient data that reflect teacher performance.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky asserted that its current evaluation system does not accurately measure teacher effectiveness, so personnel decisions are not based on teacher effectiveness. The state added that earning tenure is not automatic after four years. Teachers are awarded tenure when they are employed for a fifth year out of six years in the same school district. A decision to employ a teacher for that fifth year has to be made.

LAST WORD

The awarding of tenure is automatic in Kentucky because teachers arguably achieve that milestone just by working in the same district for five out of six years. The state fails to articulate a process that would ensure a local district reviews a teacher's cumulative performance before making such an important determination.

How long before a teacher earns tenure?

	No policy	1 year	2 years	3 years	4 YEARS	5 YEARS	STATE ONLY AWARDS ANNUAL CONTRACTS
Alabama							
Alaska							
Arizona							
Arkansas							
California							
Colorado							
Connecticut							
Delaware							
District of Columbia							
Florida							
Georgia							
Hawaii							
Idaho							
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KENTUCKY							
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Maryland							
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North Carolina							
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Rhode Island							2
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Texas							
Utah							
Vermont							
Virginia							
Washington							
West Virginia							
Wisconsin							
Wyoming							
	1	1	5	32	4	5	3

 Teachers may also earn career status with an average rating of at least effective for a four-year period and a rating of at least effective for the last two years.

2. Teachers who receive two years of ineffective evaluations are dismissed.

EVIDENCE OF STUDENT LEARNING IS THE PREPONDERANT CRITERION Figure 81 Jome evidence of student learning is considered How are tenure Virtually automatically decisions made? Alabama Alaska Arizona Arkansas California \square Colorado Connecticut \square Delaware District of Columbia \square Florida Georgia Hawaii Idaho Illinois Indiana lowa \square Kansas **KENTUCKY** \square Louisiana Maine \square Maryland Massachusetts \square Π Michigan Minnesota Mississippi Missouri Montana \square Nebraska Nevada \square New Hampshire New Jersey \square New Mexico New York \square North Carolina North Dakota Ohio \square Oklahoma 2 Oregon Pennsylvania Rhode Island South Carolina \square South Dakota Tennessee Texas Utah Vermont Virginia Washington West Virginia Wisconsin Wyoming \square

T EXAMPLES OF BEST PRACTICE

Michigan has increased its probationary period to five years and requires that evidence of effectiveness be the primary criterion in awarding tenure.



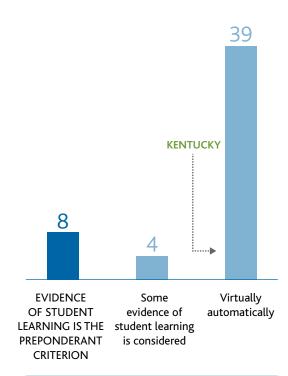


Figure 81

- 1. No state-level policy; however, the contract between DCPS and the teachers' union represents significant advancement in the area of teacher tenure.
- The state has created a loophole by essentially waiving student learning requirements and allowing the principal of a school to petition for career-teacher status.

8

4

39

Area 3: Identifying Effective Teachers

Goal E – Licensure Advancement

The state should base licensure advancement on evidence of teacher effectiveness.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should base advancement from a probationary to a nonprobationary license on evidence of teacher effectiveness.
- 2. The state should not require teachers to fulfill generic, unspecified coursework requirements to advance from a probationary to a nonprobationary license.
- 3. The state should not require teachers to have an advanced degree as a condition of professional licensure.
- 4. Evidence of effectiveness should be a factor in the renewal of a professional license.

The components for this goal have changed since 2009. In light of state progress on this topic, the bar for this goal has been raised.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.



State Does Not Meet Goal

💦 Bar Raised for this Goal 🛛 🕞 Progress Since 2009

ANALYSIS

Kentucky's requirements for licensure advancement and renewal are not based on evidence of teacher effectiveness.

To advance from the Initial Provisional Teaching Certificate to the Professional Teaching Certificate, the state requires teachers to successfully complete the beginning teacher internship, a one-year program that provides new teachers with additional supervision and assistance and culminates with a Teacher Performance Assessment that measures mastery of Kentucky Teacher Standards.

To qualify for the Initial Certificate, most teachers must earn a bachelor's degree; however, the state defines a few exceptions that require a master's degree, which include those teaching reading and writing in grades primary through 12 and exceptional children with communication disorders.

Kentucky does not include evidence of effectiveness as a factor in the renewal of a professional license. Kentucky teachers must renew their licenses every five years. For their first five-year renewal, teachers must complete 15 graduate hours, or half of the Continuing Education Option (CEO), and an individualized professional development program designed to replace fifth-year program college courses of study. For their second five-year renewal, teachers must complete a master's degree or the CEO. Each subsequent five-year renewal requires three years of classroom teaching during the previous five-year period, or an additional six hours of graduate credit.

Supporting Research

http://www.kyepsb.net/certification/certstandardroutes.asp http://www.kyepsb.net/certification/ceooption.asp

RECOMMENDATION

Require evidence of effectiveness as a part of teacher licensing policy.

Kentucky should require evidence of teacher effectiveness to be a factor in determining whether teachers can renew their licenses or advance to a higher-level license. While Kentucky's performance assessment may be a step in the right direction, there is no indication that objective evidence of student learning is considered as part of this assessment.

Discontinue license renewal requirements with no direct connection to classroom effectiveness.

While targeted requirements may potentially expand teacher knowledge and improve teacher practice, Kentucky's general, nonspecific continuing education coursework requirements for license renewal merely call for teachers to complete a certain amount of seat time. These requirements do not correlate with teacher effectiveness.

End requirement tying teacher advancement to master's degrees.

While not applicable to licensing across the board in Kentucky, the state should remove any mandates that teachers obtain a master's degree for license advancement. Research is conclusive and emphatic that master's degrees do not have any significant correlation to classroom performance. Rather, advancement should be based on evidence of teacher effectiveness.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis. The state added that advancement from an Initial Probationary Teacher Certificate to a Provisional Teacher Certificate requires a positive recommendation from the intern committee based on three observations and other measures. However, the decision is based on evidence of knowledge and skills and does not include measures of effectiveness such as student outcomes.

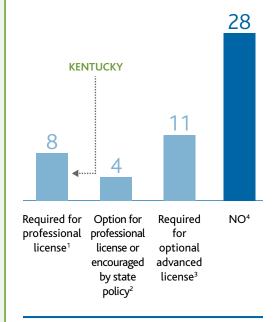
Figure 84	BIECTIVE ENDER	_ /	Consciention given to read Performance but performenter not tried to classic performanter	Pless
Do states require teache	rs ć	Same objective evidence of	teac,	Performance not considered
to show evidence of	NCE	RFQ Videnc Sidenc	Ven to	m eff. Mside
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lowa				
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South Dakota				
Tennessee				
Texas				
Utah				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming				
	3	3	11	34

T EXAMPLES OF BEST PRACTICE

Rhode Island is integrating certification, certification renewal and educator evaluation. Teachers who receive poor evaluations for five consecutive years are not eligible to renew their certification. In addition, teachers who consistently receive 'highly effective' ratings will be eligible for a special license designation.

Figure 85

Do states require teachers to earn advanced degrees before conferring professional licensure?



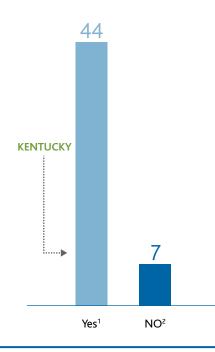
- Connecticut, Kentucky, Maryland, Michigan, Mississippi, Montana, New York and Oregon all require a master's degree or coursework equivalent to a master's degree
- 2. Illinois, Massachusetts, Missouri, Tennessee
- 3. Alabama, Hawaii, Indiana, Iowa, Nebraska, New Mexico, Ohio, South Carolina, Utah, Virginia, West Virginia
- 4. Strong Practice: Alaska, Arizona, Arkansas, California, Colorado, Delaware, District of Columbia, Florida, Georgia, Idaho, Kansas, Louisiana, Maine, Minnesota, Nevada, New Hampshire, New Jersey, North Carolina, North Dakota, Oklahoma, Pennsylvania, Rhode Island, South Dakota, Texas, Vermont, Washington, Wisconsin, Wyorning

Figure 84

1. Illinois allows revocation of licenses based on ineffectiveness.

2. Maryland uses some objective evidence through their evaluation system for renewal, but advancement to professional license is still based on earning an advanced degree.

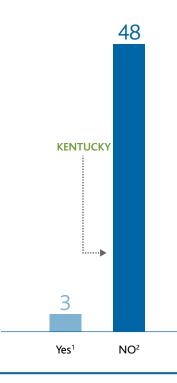
Do states require teachers to take additional, nonspecific coursework before conferring or renewing professional licenses?



- Alabama, Alaska, Arizona, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 2. Strong Practice: California, Georgia, Hawaii, Louisiana, New Jersey, New Mexico, Rhode Island



Do states award lifetime professional licenses?



1. New Jersey, Pennsylvania, West Virginia

2. Strong Practice: Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, Wisconsin, Wyoming

Area 3: Identifying Effective Teachers

Goal F – Equitable Distribution

The state should publicly report districts' distribution of teacher talent among schools to identify inequities in schools serving disadvantaged children.

Goal Components	Figure 88			
(The factors considered in determining the states' rating for the goal.)	How States are Faring on Equitable Distribution			
The state should make the following data publicly available:	0 Best Practice States			
 An "Academic Quality" index for each school that includes factors research has found to be associated with teacher effectiveness, such as: 	 0 States Meet Goal 0 States Nearly Meet Goal 			
 a. percentage of new teachers; b. percentage of teachers failing basic skills licensure tests at least once; 	6 States Partly Meet Goal Connecticut, New Jersey, New York, North Carolina, Rhode Island, South Carolina			
 c. percentage of teachers on emergency credentials; 	36 States Meet a Small Part of Goal Alaska, Arkansas, California, Colorado,			
d. average selectivity of teachers' undergraduate institutions; and	Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho 🕇 , Indiana, Kansas,			
e. teachers' average ACT or SAT scores;	KENTUCKY, Louisiana, Maine, Maryland, Massachusetts, Minnesota, Mississippi,			
 The percentage of highly qualified teachers disaggregated by both individual school and by teaching area; 	Missouri, Montana, Nebraska, Nevada, New Mexico, Ohio, Oregon, Pennsylvania 1, South Dakota, Tennessee, Texas, Utah 1, Vermont 1, Virginia, Washington,			
 The annual teacher absenteeism rate reported for the previous three years, disaggregated by individual school; 	 West Virginia, Wisconsin 9 States Do Not Meet Goal 			
4. The average teacher turnover rate for the previous three years, disaggregated by individual school, by district and by reasons that teachers leave.	Alabama, Arizona, Illinois, Iowa, Michigan, New Hampshire, North Dakota, Oklahoma, Wyoming			
Background	Progress on this Goal Since 2009:			
A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.	↑ :4 ↔:47 ↓:0			

State Meets a Small Part of Goal 🛛 🤃 Progress Since 2009

ANALYSIS

Providing comprehensive reporting may be the state's most important role for ensuring the equitable distribution of teachers among schools. Kentucky reports little school-level data that can help support the equitable distribution of teacher talent.

Kentucky does not collect or publicly report most of the data recommended by NCTQ. The state does not provide a school-level teacher quality index that demonstrates the academic backgrounds of a school's teachers and the ratio of new to veteran teachers. Kentucky also does not report on teacher absenteeism or turnover rates.

Kentucky does report on the percentage of teachers on emergency credentials and the percentage of highly qualified teachers. Commendably, these data are reported for each school, rather than aggregated by district. The state also reports on the average number of years of teacher experience by school. Kentucky is commended for comparing the average percentage of highly qualified teachers in high- and low-poverty schools by content area statewide.

Supporting Research

2010-2011 Highly Qualified Teacher Report http://www.kyepsb.net/documents/Stats/HQSummary/HQSummary20102011.pdf Kentucky School Report Card 2009-2010 http://applications.education.ky.gov/schoolreportcardarchive/

RECOMMENDATION

Use a teacher quality index to report publicly about each school.

A teacher quality index, such as the one developed by the Illinois Education Research Council, with data including teachers' average SAT or ACT scores, the percentage of teachers failing basic skills licensure tests at least once, the selectivity of teachers' undergraduate colleges and the percentage of new teachers, can shine a light on how equitably teachers are distributed both across and within districts. Kentucky should ensure that individual school report cards include such data in a manner that translates these factors into something easily understood by the public, such as a color-coded matrix indicating a school's high or low score.

Publish other data that facilitate comparisons across schools.

Kentucky should collect and report other school-level data that reflect the stability of a school's faculty, including the rates of teacher absenteeism and turnover.

Provide comparative data based on school demographics.

As Kentucky does with highly qualified teachers, the state should provide comparative data for schools with similar poverty and minority populations. This would yield a more comprehensive picture of gaps in the equitable distribution of teachers.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.

Figure 89	AN MDEX FOR EACH SCHOOL THAT MCL FOR EACH SCHOOL ASSOCIATED WIT FOR CTOR	PERCENTAGE OF TEAC	PERCENTAGE OF NO.	's l	/	/	4.
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Nebraska							
Nevada							
New Hampshire							
New Jersey New Mexico							
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Virginia							
Washington							
West Virginia							
Wisconsin							
Wyoming						_	
	0	18	10	41	6	5	

T EXAMPLES OF BEST PRACTICE

No state has an outstanding record when it comes to public reporting of teacher data that can help to ameliorate inequities in teacher quality. However, **Connecticut**, **New Jersey**, **New York**, **North Carolina**, **Rhode Island** and **South Carolina** report more school-level data than other states.

 Ideally, percentage of new teachers and percentage of teachers on emergency credentials would be incorporated into a teacher quality index.

Area 4: Retaining Effective Teachers

Goal A – Induction

The state should require effective induction for all new teachers, with special emphasis on teachers in high-needs schools.

Goal Components

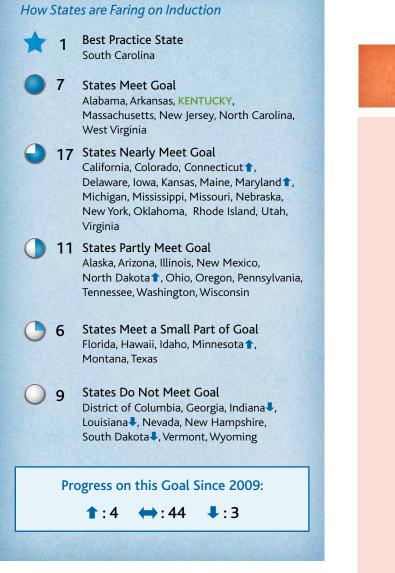
(The factors considered in determining the states' rating for the goal.)

- 1. The state should ensure that new teachers receive mentoring of sufficient frequency and duration, especially in the first critical weeks of school.
- Mentors should be carefully selected based on evidence of their own classroom effectiveness and subject-matter expertise. Mentors should be trained, and their performance as mentors should be evaluated.
- Induction programs should include only strategies that can be successfully implemented, even in a poorly managed school. Such strategies include intensive mentoring, seminars appropriate to grade level or subject area, a reduced teaching load and frequent release time to observe effective teachers.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 90



Area 4: Goal A Kentucky Analysis

State Meets Goal

Progress Since 2009

ANALYSIS

Kentucky requires that all new teachers receive mentoring. Mentors, who are referred to as "resource teachers," are recommended by local district administration and appointed by the state's Education Professional Standards Board. Mentors are assigned to new teachers for a period of one year and may be extended for a second year if necessary.

Mentors must have completed a minimum of four years of teaching experience, and although similar experience in grade level and subject matter is not required, it is given top priority in the pairing process. In addition to special training, mentors must spend a minimum of 70 hours working with new teachers: 20 of these hours must be in the classroom setting, and the remaining 50 hours should be spent in consultation other than class time or attending assessment meetings. Mentors are entitled "to be paid a reasonable stipend."

Supporting Research Kentucky Revised Statute (K.R.S.) 161.30

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis.

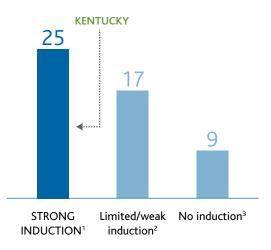
Figure 91	
Figure 91 Do states have policies that articulate the elements of effective induction? Hay and the states of	USE OF A VARETY OF EFFECTIVE
that articulate the start for a start of the	MPEN
elements of effective induction?	5 CC
induction?	
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Alaska	
Arizona 🗌 🗌 🗌 🗌	
Arkansas	
California	
Delaware	
District of Columbia	
Florida 🗌 🗌 🗌 🗌	
Georgia	
Hawaii IIIIIIIIII	
lowa L L L L L L L L	
Maine	
Maryland	
Massachusetts	
Michigan	
Minnesota	
Mississippi	
Missouri IIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIII	
Nebraska	
New Hampshire Image: Second secon	
New Jersey	
New Mexico	
New York	
North Carolina	
North Dakota	
Ohio Colahoma Colahom	
Pennsylvania	
Rhode Island	
South Carolina	
South Dakota	
Tennessee	
Utah Image: Constraint of the second se	
Virginia	
Washington	
West Virginia	
Wisconsin	
Wyoming	
30 18 9 17 28 12 21	1 17

T EXAMPLES OF BEST PRACTICE

South Carolina requires that all new teachers, prior to the start of the school year, be assigned mentors for at least one year. Districts carefully select mentors based on experience and similar certifications and grade levels, and mentors undergo additional training. Adequate release time is mandated by the state so that mentors and new teachers may observe each other in the classroom, collaborate on effective teaching techniques and develop professional growth plans. Mentor evaluations are mandatory and stipends are recommended.

Figure 92

Do states have policies that articulate the elements of effective induction?



- Strong Practice: Alabama, Arkansas, California, Colorado, Connecticut, Delaware, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Michigan, Mississippi, Missouri, Nebraska, New Jersey, New York, North Carolina, Oklahoma, Rhode Island, South Carolina, Utah, Virginia, West Virginia
- Alaska, Arizona, Florida, Idaho, Illinois, Minnesota, Montana, New Mexico, North Dakota, Ohio, Oregon, Pennsylvania, South Dakota, Tennessee, Texas, Washington, Wisconsin
- 3. District of Columbia, Georgia, Hawaii, Indiana, Louisiana, Nevada, New Hampshire, Vermont, Wyoming

Goal B – Professional Development

The state should require professional development to be based on needs identified through teacher evaluations.

Goal Components Figure 93 (The factors considered in determining the states' How States are Faring on Professional rating for the goal.) Development 1. The state should require that evaluation **Best Practice State** 0 systems provide teachers with feedback about their performance. 10 States Meet Goal 2. The state should direct districts to align Arkansas, Connecticut, Delaware, Louisiana, professional development activities with Michigan, Missouri, North Carolina, Rhode Island, South Carolina, Wyoming findings from teachers' evaluations. States Nearly Meet Goal 7 Background Florida, Georgia, Illinois, KENTUCKY, New Mexico, New York, Texas A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy. 10 States Partly Meet Goal Colorado, Hawaii, Indiana, Massachusetts, Minnesota, Mississippi, New Jersey, Tennessee, Washington, West Virginia 12 States Meet a Small Part of Goal Alabama, Alaska, Arizona, California, Idaho, Kansas, Maryland, Nevada, Ohio, Oklahoma, Oregon, Utah 12 States Do Not Meet Goal District of Columbia, Iowa, Maine, Montana, Nebraska, New Hampshire, North Dakota, Pennsylvania, South Dakota, Vermont, Virginia, Wisconsin Progress on this Goal Since 2009:

New Goal

Area 4: Goal B Kentucky Analysis



State Nearly Meets Goal

Progress Since 2009

ANALYSIS

Kentucky requires that teachers receive feedback from their evaluations during a formative evaluation conference between the evaluator and the teacher as well as a summative evaluation conference at the end of the evaluation cycle. The conferences must include all evaluation data.

The state also specifies that the evaluation system must include a professional growth plan for all teachers, which is aligned with "specific goals and objectives of the school improvement plan or the district improvement plan."

Supporting Research 704 KAR 3:345, Sec. 4(2)

RECOMMENDATION

Ensure that professional development is aligned with findings from teachers' evaluations.

Kentucky has clearly taken steps to make opportunities for professional growth valuable by aligning them with school or district improvement plans. However, the state could strengthen its current policy by requiring that districts also utilize teacher evaluation results in determining professional development needs and activities.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.

Do states ensure that evaluations are used to help teachers improve?

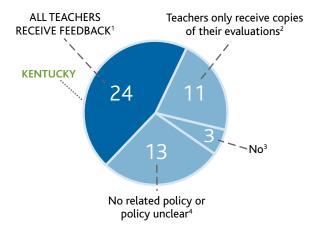
ALL TEACHERS RECEIVE FEEDBAG Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia \square Florida Georgia Hawaii Idaho Illinois Indiana lowa Kansas **KENTUCKY** Louisiana Maine Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana Nebraska Nevada New Hampshire New Jersey \square New Mexico New York North Carolina North Dakota \square Ohio Oklahoma Oregon Pennsylvania Rhode Island South Carolina South Dakota Tennessee Texas Utah Vermont Virginia Washington West Virginia Wisconsin Wyoming 24 12

EXAMPLES OF BEST PRACTICE

Ten states meet this goal, and although NCTQ has not singled out one state's policies for "best practice" honors, Louisiana is commended for clearly articulating that the feedback provided to a teacher in a post-observation conference must include a discussion of a teacher's strengths and weaknesses.

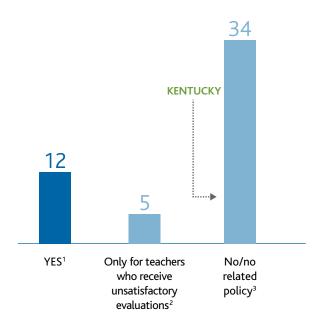
Figure 94

Do teachers receive feedback on their evaluations?



- 1. Strong Practice: Arkansas, Connecticut, Delaware, Georgia, Hawaii, Illinois, Kentucky, Louisiana, Massachusetts, Michigan, Mississippi, Missouri, New Jersey, New Mexico, New York, North Carolina, Oregon, Rhode Island, South Carolina, Tennessee, Texas, Washington, West Virginia, Wyoming
- 2. Alaska, Arizona, California, Colorado, Florida, Indiana, Kansas, Maryland, Nevada, Ohio, Oklahoma
- 3. Minnesota, Pennsylvania, Utah
- 4. Alabama, District of Columbia, Idaho, Iowa, Maine, Montana, Nebraska, New Hampshire, North Dakota, South Dakota, Vermont, Virginia, Wisconsin

Do states require that teacher evaluations inform professional development?



- 1. Strong Practice: Arkansas, Connecticut, Delaware, Florida, Louisiana, Michigan, Minnesota, Missouri, North Carolina, Rhode Island, South Carolina, Wyoming
- 2. Colorado, Georgia, Illinois, Indiana, Texas
- 3. Alabama, Alaska, Arizona, California, District of Columbia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Mississippi⁴, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, South Dakota, Tennessee, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin
- 4. Mississippi requires professional development based on evaluation results only for teachers in need of improvement in school identified as at-risk.

Goal C – Pay Scales

The state should give local districts authority over pay scales.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- While the state may find it appropriate to articulate teachers' starting salaries, it should not require districts to adhere to a state-dictated salary schedule that defines steps and lanes and sets minimum pay at each level.
- 2. The state should discourage districts from tying additional compensation to advanced degrees. The state should eliminate salary schedules that establish higher minimum salaries or other requirements to pay more to teachers with advanced degrees.
- 3. The state should discourage salary schedules that imply that teachers with the most experience are the most effective. The state should eliminate salary schedules that require that the highest steps on the pay scale be determined solely be seniority.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 97 How States are Faring in Pay Scales **Best Practice States** 2 Florida¹, Indiana¹ 1 State Meets Goal Idaho 1 State Nearly Meets Goal Minnesota 29 States Partly Meet Goal Alaska, Arizona, California, Colorado, Connecticut, District of Columbia, Iowa, Kansas, Maine, Maryland, Massachusetts, Michigan, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Oregon, Pennsylvania, South Dakota, Utah, Vermont, Virginia, Wisconsin, Wyoming States Meet a Small Part of Goal 3 Illinois. Rhode Island, Texas States Do Not Meet Goal 15 Alabama, Arkansas, Delaware, Georgia, Hawaii, KENTUCKY, Louisiana, Mississippi, North Carolina, Ohio, Oklahoma, South Carolina, Tennessee, Washington, West Virginia Progress on this Goal Since 2009: 1:3 👄 : 48 4:0

Area 4: Goal C Kentucky Analysis

State Does Not Meet Goal

Progress Since 2009

ANALYSIS

Kentucky requires local districts to adopt a state-mandated single salary schedule based on training and years of experience.

Supporting Research

Kentucky Revised Statutes 157.320 (12); 157.390 (1) 702 Kentucky Administrative Regulations (KAR) 3:070

RECOMMENDATION

Give districts flexibility to determine their own pay structure and scales.

While Kentucky may find it appropriate to articulate the starting salary that a teacher should be paid, it should not require districts to adhere to a state-dictated salary schedule.

Discourage districts from tying compensation to advanced degrees.

The inclusion of advanced degrees in the state schedule is particularly problematic, as this sends a clear message to both districts and teachers that attaining such degrees is desirable and should be rewarded; exhaustive research has shown unequivocally that advanced degrees do not have an impact on teacher effectiveness. Further, by establishing a guideline for teacher salaries that includes advanced degrees, the state limits the ability of districts to structure their pay scale in ways that do emphasize teacher effectiveness.

Discourage salary schedules that imply that teachers with the most experience are the most effective.

Similarly, Kentucky's salary schedule sends a message to districts that the highest step on the pay scale should be determined solely by seniority.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.

T EXAMPLES OF BEST PRACTICE

Florida and Indiana allow local districts to develop their own salary schedules while preventing districts from focusing on elements not associated with teacher effectiveness. In Florida, local salary schedules must ensure that the most effective teachers receive salary increases greater than the highest annual salary adjustment available. Indiana requires local salary scales to be based on a combination of factors and limits the years of teacher experience and content-area degrees to account for no more than one-third of this calculation.

Figure 98 What role does the state play in deciding teacher	ltr le	n salan,	ET SALARY
pay rates?	Sets minimum salary schedule	Sets minimum salary	DISTRICTS SET SALARY
Alabama			
Alaska			
Arizona			
Arkansas			
California			
Colorado ¹			
Connecticut			
Delaware			
District of Columbia			
Florida			
Georgia			
Hawaii			
Idaho			
Illinois			
Indiana			
lowa			
Kansas			
KENTUCKY		_	
Louisiana			
Maine			
Maryland			
Massachusetts			
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Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey			
New Mexico			
New York			
North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
Pennsylvania			
Rhode Island ²			
South Carolina			
South Dakota			
Tennessee			
Texas			
Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			
Wyoming			
	16	8	27

1. Colorado gives districts the option of a salary schedule, a performance pay policy or a combination of both.

2. Rhode Island requires that local district salary schedules are based on years of service, experience and training.

5 '	ADVANCE PERFORMANCE	,	for advanced degrees
Figure 99	ANC	141	401
Do states discourage	CORN.	Leaves pay to district discretion	nsat Trees
districts from basing	MON	FCF PCF	t deg
teacher pay on advanced		lisc,	
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Alaska			
Arizona			
Arkansas			
California			
Colorado			
Connecticut			
Delaware			
District of Columbia Florida			
Georgia			
Hawaii			
Idaho			
Illinois			
Indiana			
lowa			
Kansas			
KENTUCKY			
Louisiana			
Maine			
Maryland Massachusetts			
Michigan			
Minnesota			
Mississippi			
Missouri			
Montana			
Nebraska			
Nevada			
New Hampshire			
New Jersey			
New Mexico			
New York North Carolina			
North Dakota			
Ohio			
Oklahoma			
Oregon			
Pennsylvania			
Rhode Island		1	
South Carolina			
South Dakota			
Tennessee		2	
Texas Utah			
Vermont			
Virginia			
Washington			
West Virginia			
Wisconsin			
Wisconsin Wyoming			

1. Rhode Island requires local district salary schedules to include teacher "training".

2. Texas has a minimum salary schedule based on years of experience. Compensation for advanced degrees is left to district discretion.

116 : NCTQ STATE TEACHER POLICY YEARBOOK 2011 KENTUCKY

Goal D – Compensation for Prior Work Experience

The state should encourage districts to provide compensation for related prior subject-area work experience.

Goal Components

(The factors considered in determining the states' rating for the goal.)

1. The state should encourage districts to compensate new teachers with relevant prior work experience through mechanisms such as starting these teachers at an advanced step on the pay scale. Further, the state should not have regulatory language that blocks such strategies.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 100

How States are Faring in Compensation for Prior Work Experience **Best Practice State** North Carolina State Meets Goal 1 California States Nearly Meet Goal 4 States Partly Meet Goal Delaware, Georgia, Texas, Washington States Meet a Small Part of Goal 45 States Do Not Meet Goal Alabama, Alaska, Arizona, Arkansas, Colorado, Connecticut, District of Columbia, Florida, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, KENTUCKY, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming Progress on this Goal Since 2009: 1:0 ↔:51 4:0

Area 4: Goal D Kentucky Analysis

State Does Not Meet Goal

Progress Since 2009

ANALYSIS

Kentucky does not encourage local districts to provide compensation for related prior subject-area work experience. However, the state does not seem to have regulatory language blocking such strategies.

RECOMMENDATION

Encourage local districts to compensate new teachers with relevant prior work experience.

While still leaving districts with the flexibility to determine their own pay scales, Kentucky should encourage districts to incorporate mechanisms such as starting these teachers at a higher salary than other new teachers. Such policies would be attractive to career changers with related work experience, such as in the STEM subjects.

KENTUCKY RESPONSE TO ANALYSIS

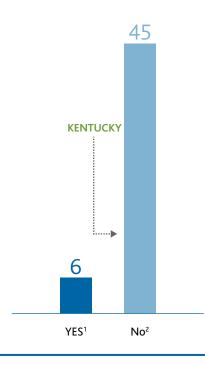
Kentucky recognized the factual accuracy of this analysis.

T EXAMPLES OF BEST PRACTICE

North Carolina compensates new teachers with relevant prior-work experience by awarding them one year of experience credit for every year of full-time work after earning a bachelor's degree that is related to their area of licensure and work assignment. One year of credit is awarded for every two years of work experience completed prior to earning a bachelor's degree.

Figure 101

Do states direct districts to compensate teachers for related prior work experience?



1. Strong Practice: California, Delaware, Georgia, North Carolina, Texas, Washington

2. Alabama, Alaska, Arizona, Arkansas, Colorado, Connecticut, District of Columbia, Florida, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming

Goal E – Differential Pay

The state should support differential pay for effective teaching in shortage and high-need areas.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should support differential pay for effective teaching in shortage subject areas.
- 2. The state should support differential pay for effective teaching in high-need schools.
- 3. The state should not have regulatory language that would block differential pay.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 102 How States are Faring on Differential Pay **Best Practice State** 1 Georgia 12 States Meet Goal Arkansas, California, Florida, KENTUCKY, Louisiana, Massachusetts, Nevada, New York, Ohio, Oklahoma, Tennessee, Texas States Nearly Meet Goal 3 Maryland, Virginia, Washington 8 States Partly Meet Goal Colorado, Hawaii 4, Idaho 1, North Carolina, Pennsylvania, Utah, Wisconsin, Wyoming 10 States Meet a Small Part of Goal Connecticut, Illinois, Mississippi, Montana, Nebraska, Oregon, Rhode Island 1, South Carolina, South Dakota, Vermont 17 States Do Not Meet Goal Alabama, Alaska, Arizona, Delaware, District of Columbia, Indiana, Iowa, Kansas, Maine, Michigan, Minnesota, Missouri, New Hampshire, New Jersey, New Mexico, North Dakota, West Virginia Progress on this Goal Since 2009: 1:2 + : 45 4:4

Area 4: Goal E **Kentucky** Analysis



l (=) Progress Since 2009

ANALYSIS

Kentucky supports differential pay by which a teacher can earn additional compensation by teaching certain subjects. Those teaching in "critical shortage" areas are eligible, and the subjects identified as critical teacher shortage areas during the 2011-2012 school year include: biology (secondary), chemistry (secondary), engineering technology, English (middle school and secondary), English as a second language, exceptional children, earth science, information technology, mathematics (middle school and secondary), science (middle school), social studies (secondary), physics and world language. The state does not currently address the amount of stipend or higher annual salary.

Kentucky also encourages each school district to develop differential pay programs to recruit and retain highly skilled teachers to serve in high-needs schools or "hard-to-fill" positions. The state treasury has established a professional compensation fund to provide grants to districts using such programs.

In addition, teachers who are National Board Certified are eligible to receive a \$2,000 annual salary supplement. However, this differential pay is not tied to high-needs schools or subject-area shortages.

Supporting Research

Kentucky Revised Statutes 157.075; 157.395 702 Kentucky Administrative Regulations (KAR) 3:310.1

RECOMMENDATION

Consider tying National Board supplements to teaching in high-needs schools.

This differential pay could be an incentive to attract some of the state's most effective teachers to its low-performing schools.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.

Figure 103 Do states provide		HIGH NEED SCHOOLS		SHORTAGE SUBJECT		
incentives to teach in				AREAS		
	2	less		less		
high-need schools	LIN.	giver	¹ LN	Siver	40	
or shortage subject	FERE	For	FERE	For	ddns	
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Arizona						
Arkansas						
California						
Colorado						
Connecticut ¹						
Delaware						
District of Columbia						
Florida						
Georgia						
Hawaii						
Idaho						
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KENTUCKY						
Louisiana						
Maine						
Maryland ²						
Massachusetts						
Michigan					-	
Minnesota						
Mississippi Missouri						
Montana						
Nebraska						
Nevada						
New Hampshire						
New Jersey						
New Mexico						
New York						
North Carolina						
North Dakota						
Ohio						
Oklahoma						
Oregon						
Pennsylvania						
Rhode Island						
South Carolina						
South Dakota ³						
Tennessee						
Texas						
Utah						
Vermont						
Virginia			4			
Washington						
West Virginia						
Wisconsin						
Wyoming						
	21	7	17	11	17	

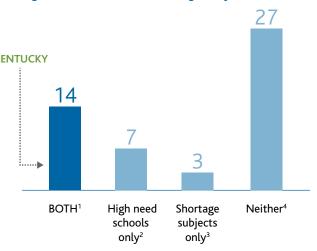
- Connecticut offers mortgage assistance and incentives to retired teachers working in shortage subject areas.
- Maryland offers tuition reimbursement for teacher retraining in specified shortage subject areas and offers a stipend for alternate route candidates teaching in shortage subject areas.
- 3. South Dakota offers signing bonuses and scholarships to fill shortages in high-need schools.
- Shortage subject area differential pay is limited to the Middle School Teacher Corps program.

TEXAMPLES OF BEST PRACTICE

Georgia supports differential pay by which teachers can high earn additional compensation by teaching certain subjects. The state is especially commended for its new compensation strategy for math and science teachers, which moves teachers along the salary schedule rather than just providing a bonus or stipend. The state also supports differential pay initiatives to link compensation more closely with district needs and to achieve a more equitable distribution of teachers. Georgia's efforts to provide incentives for National Board Certification teachers to work in high-need schools are also noteworthy.

Figure 104

Do states support differential pay for teaching in high need schools and shortage subjects?



- Strong Practice: Arkansas, California, Florida, Georgia, Kentucky, Louisiana, Massachusetts, Nevada, New York, Ohio, Oklahoma, Tennessee, Texas, Virginia
- 2. Colorado, Hawaii, Maryland, North Carolina, Washington, Wisconsin, Wyoming
- 3. Idaho, Pennsylvania, Utah
- 4. Alabama, Alaska, Arizona, Connecticut, Delaware, District of Columbia, Illinois, Indiana, Iowa, Kansas, Maine, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New Mexico, North Dakota, Oregon, Rhode Island, South Carolina, South Dakota, Vermont, West Virginia

Goal F – Performance Pay

The state should support performance pay but in a manner that recognizes its appropriate uses and limitations.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should support performance pay efforts, rewarding teachers for their effectiveness in the classroom.
- 2. The state should allow districts flexibility to define the criteria for performance pay provided that such criteria connect to evidence of student achievement.
- 3. Any performance pay plan should allow for the participation of all teachers, not just those in tested subjects and grades.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 105



Area 4: Goal F Kentucky Analysis

State Partly Meets Goal

Progress Since 2009

ANALYSIS

Kentucky supports a performance pay initiative. Teachers may earn additional compensation based on individual performance and skills, additional coursework, completion of a professional development program, school-based performance and/or multiple measures of student performance that may include portfolios of schoolwork. The state does not address the amount of award for effective performance.

Supporting Research

702 Kentucky Administrative Regulations (KAR) 3:310

RECOMMENDATION

Ensure performance pay is connected to student achievement.

Although Kentucky is commended for recognizing performance pay, it should guarantee a connection to student achievement and prevent local districts from basing financial incentives solely on elements not indicative of performance in the classroom.

KENTUCKY RESPONSE TO ANALYSIS Kentucky recognized the factual accuracy of this analysis. **T** EXAMPLES OF BEST PRACTICE

An increasing number of states are supporting performance pay initiatives. Florida and Indiana are particularly noteworthy for their efforts to build performance into the salary schedule. Rather than award bonuses, teachers' salaries will be based in part on their performance in the classroom.

Figure 106 Do states support performance pay?	PERFORMANCE FACTOREN	PERCORNANCE BOW	Performance pay permis) ne stare State Sponsored Perf. Pay intrative of Perf.	Does not support Performance	÷
	PERFORM INTO SALA ALL TEACHE	PERFORMAL AVAILABLE T	Performance pay permin	State-Spor Pay initiativ	Does not support	
Alabama						
Alaska						
Arizona						
Arkansas						_
California						
Colorado Connecticut						
Delaware						
District of Columbia						
Florida						
Georgia						
Hawaii						
Idaho						
Illinois						
Indiana				Ц		
lowa Kansas						_
KENTUCKY						
Louisiana						
Maine						
Maryland						
Massachusetts						
Michigan						
Minnesota						
Mississippi						
Missouri						_
Montana Nebraska ¹						
Nevada						
New Hampshire						
New Jersey						
New Mexico						
New York						
North Carolina						
North Dakota						
Ohio						_
Oklahoma Oregon						
Pennsylvania						
Rhode Island						
South Carolina						
South Dakota						
Tennessee						
Texas						
Utah						
Vermont						
Virginia Washington						
Washington West Virginia						
Wisconsin						
Wyoming						
	3	4	12	5	27	

1. Nebraska's initiative does not go into effect until 2016.

Goal G – Pension Flexibility

The state should ensure that pension systems are portable, flexible and fair to all teachers.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- Participants in the state's pension system should have the option of a fully portable pension system as their primary pension plan by means of a defined contribution plan or a defined benefit plan that is formatted similar to a cash balance plan.
- 2. Participants in the state's pension system should be vested no later than the third year of employment.
- 3. Defined benefit plans should offer teachers the option of a lump-sum rollover to a personal retirement account upon termination of employment that includes, at minimum, the teacher's contributions and accrued interest at a fair interest rate. In addition, withdrawal options from either defined benefit or defined contribution plans should include funds contributed by the employer.
- 4. Defined benefit plans should allow teachers to purchase time for unlimited previous teaching experience at the time of employment. Teachers should also be allowed to purchase time for all official leaves of absence, such as maternity or paternity leave.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 107



State Meets a Small Part of Goal 🛛 🤇 Progress Since 2009

ANALYSIS

Kentucky only offers a defined benefit pension plan to its teachers as their mandatory pension plan. This plan is not fully portable, does not vest until year five and does not provide any employer contribution for teachers who choose to withdraw their account balances when leaving the system. It also limits flexibility by restricting the ability to purchase years of service.

Vesting in a defined benefit plan guarantees a teacher's eligibility to receive lifetime monthly benefit payments at retirement age. Nonvested teachers do not have a right to later retirement benefits; they may only withdraw the portion of their funds allowed by the plan. Kentucky's vesting at five years limits the options of teachers who leave the system prior to this point.

Teachers in Kentucky who choose to withdraw their contributions upon leaving only receive about 84 percent of their mandatory contribution plus interest (see Goal 4-H). This means that those who withdraw their funds accrue fewer benefits than what they might have earned contributing to basic savings accounts. Therefore, teachers leaving the pension system would have saved significantly below the level conventionally recommended by retirement advisers for individuals not also contributing to Social Security.

While Kentucky's contribution rate allows for flexibility in teachers' retirement savings, it also means that the state needs to educate teachers on what happens if they leave the system and encourage savings in other portable supplemental plans. Further, teachers who remain in the field of education but enter another pension plan (such as in another state) will find it difficult to purchase the time equivalent to their prior employment in the new system because they are not entitled to any employer contribution.

Kentucky limits teachers' flexibility to purchase years of service. The ability to purchase time is important because defined benefit plans' retirement eligibility and benefit payments are often tied to the number of years a teacher has worked. Kentucky's plan allows teachers with 10 years of service credit to purchase time for previous teaching experience, up to 10 years. While better than not allowing any purchase at all, this provision disadvantages teachers who move to Kentucky with more teaching experience. In addition, the mandatory 10 years of service before purchasing previous service makes the purchase cost much more expensive than if allowed at the start of service. The state's plan also allows for the purchase of up to three years for approved leaves of absence in each 10 year period.

Supporting Research

Teachers' Retirement System of the State of Kentucky, Summary Plan Description, Updated through July 1, 2009 http://ktrs.ky.gov/05_publications/Summary%20Plan%20July%201%202009-updated%208-11-2010.pdf

RECOMMENDATION

Offer teachers a pension plan that is fully portable, flexible and fair.

Kentucky should offer teachers for their mandatory pension plan the option of either a defined contribution plan or a fully portable defined benefit plan, such as a cash balance plan. A well-structured defined benefit plan could be a suitable option among multiple plans. However, as the sole option, defined benefit plans severely disadvantage mobile teachers and those who enter the profession later in life. Because teachers in Kentucky do not participate in Social Security, they have no fully portable retirement benefits that would move with them in the event they leave the system.

Increase the portability of its defined benefit plan.

If Kentucky maintains its defined benefit plan, it should allow teachers that leave the system to withdraw their full employee contribution plus matching employer contributions. The state should also allow teachers to purchase their full amount of previous teaching experience at the start of their employment and decrease the vesting requirement to year three. A lack of portability is a disincentive to an increasingly mobile teaching force.

Offer a fully portable supplemental retirement savings plan.

If Kentucky maintains its defined benefit plan, the state should at least offer teachers the option of a fully portable supplemental defined contribution savings plan, with employers matching a percentage of teachers' contributions.

KENTUCKY RESPONSE TO ANALYSIS

The Kentucky Teachers' Retirement System did not respond to repeated requests to review NCTQ's analyses related to teacher pensions.

Accrued Liability: The value of a pension plan's promised benefits calculated by an actuary (actuarial valuation), taking into account a set of investment and benefit assumptions to a certain date.

Actuarial Valuation: In a pension plan, this is the total amount needed to meet promised benefits. A set of mathematical procedures is used to calculate the value of benefits to be paid, the funds available and the annual contribution required.

Amortization Period: The gradual elimination of a liability, such as a mortgage, in regular payments over a specified period of time.

Benefit Formula: Formula used to calculate the amount teachers will receive each month after retirement. The most common formula used is (years of service x final average salary x benefit multiplier). This amount is divided by 12 to calculate monthly benefits.

Benefit Multiplier: Multiplier used in the benefit formula. It, along with years of service, determines the total percentage of final average salary that a teacher will receive in retirement benefits. In some plans, the multiplier is not constant, but changes depending upon retirement age and/or years of service.

Defined Benefit Plan: Pension plan that promises to pay a specified amount to each person who retires after a set number of years of service. Employees contribute to them in some cases; in others, all contributions are made by the employer.

Defined Contribution Plan: Pension plan in which the level of contributions is fixed at a certain level, while benefits vary depending on the return from investments. Employees make contributions into a tax-deferred account, and employers may or may not make contributions. Defined contribution pension plans, unlike defined benefit pension plans, give the employee options of where to invest the account, usually among stock, bond and money market accounts.

Lump-sum Withdrawal: Large payment of money received at one time instead of in periodic payments. Teachers leaving a pension plan may receive a lump-sum distribution of the value of their pension.

Normal Cost: The amount necessary to fund retirement benefits for one plan year for an individual or a whole pension plan.

Pension Wealth: The net present value of a teacher's expected lifetime retirement benefits.

Purchasing Time: A teacher may make additional contributions to a pension system to increase service credit. Time may be purchased for a number of reasons, such as professional development leave, previous out-of-state teaching experience, medical leaves of absence or military service.

Service Credit/Years of Service: Accumulated period of time in years or partial years for which a teacher earned compensation subject to contributions.

Supplemental Retirement Plan: An optional plan to which teachers may voluntarily make tax-deferred contributions in addition to their mandatory pension plans. Employees are usually able to choose their rate of contribution up to a maximum set by the IRS; some employers also make contributions. These plans are generally in the form of 457 or 403(b) programs.

Vesting: Right an employee gradually acquires by length of service to receive employer-contributed benefits, such as payments from a pension fund.

Sources: Barron's Dictionary of Finance and Investment Terms, Seventh Edition; California State Teachers' Retirement System http://www.calstrs.com/Members/Defined%20Benefit%20Program/glossary.aspx; Economic Research Institute, http://www.eridlc.com/resources/index.cfm?fuseaction=resource.glossary

Figure 109		Defined benefit plan only Contribution socie	n n	CHOICE OF DEFINED BEAL	õ. /
What type of pension	Defined benefit	التي التي	tal pla,		DEFNED CONTRIBUTION
systems do states offer		lan _w	emen.	lED BI	Land Land
teachers?	efit	efit p		DEFIN	
leachers:	ben,	d ben ttion	Plan	CO E	AND
	fineg	efine. Ttribu	Hybrid plan	HOIC	4N C
	٩	90	Ĩ	04	27
Alabama					
Alaska					
Arizona					
Arkansas					
California ²		_			
Colorado					
Connecticut					
Delaware District of Columbia					
Florida					
Georgia					
Hawaii					
Idaho					
Illinois					
Indiana ³					
lowa					
Kansas					
KENTUCKY					
Louisiana					
Maine					
Maryland					
Massachusetts					
Michigan					
Minnesota					
Mississippi					
Missouri					
Montana					
Nebraska					
Nevada					
New Hampshire					
New Jersey					
New Mexico					
New York					
North Carolina North Dakota					
Ohio ⁴					
Oklahoma					
Pennsylvania					
Rhode Island					
South Carolina ⁶					
South Dakota					
Tennessee					
Texas					
Utah ⁷					
Vermont					
Virginia					
Washington ⁸					
West Virginia					
Wisconsin					
Wyoming					
	25	17	4	4	1

T EXAMPLES OF BEST PRACTICE

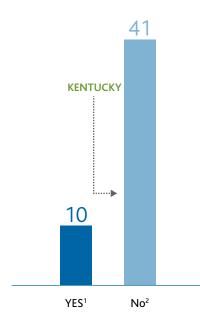
Alaska provides a fair and flexible defined contribution pension plan for all teachers. This plan is also highly portable, as teachers are entitled to 100 percent of employer contributions after five years of service. South Dakota's defined benefit plan has some creative provisions, which makes it more like a defined contribution plan. Most notably, teachers are able to withdraw 85 percent of their employer contributions after three years of service. In addition, Florida, Ohio, South Carolina and Utah are noteworthy for offering teachers a choice between a defined benefit or hybrid plan and a defined contribution plan.

- 1. A hybrid plan has components of both a defined benefit plan and a defined contribution plan.
- 2. California offers a small cash balance component but ended most of the funding to this portion as of January 1, 2011.
- 3. Indiana also offers a supplemental defined contribution plan.
- 4. Ohio also offers the option of a hybrid plan and offers a supplemental defined contribution plan.
- 5. Oregon also offers a supplemental defined contribution plan.
- 6. South Carolina also offers a supplemental defined contribution plan.
- 7. Utah offers a choice between a defined contribution or a hybrid plan.
- 8. Washington offers a choice between a defined benefit or a hybrid plan.

How many years before teachers vest?

Figure 110

Do states offer teachers an option other than a nonportable defined benefit plan?



1. Strong Practice: Alaska, Florida, Indiana, Michigan, Ohio, Oregon, South Carolina, South Dakota, Utah, Washington

- 2. Alabama, Arizona, Arkansas, California, Colorado³, Connecticut, Delaware, District of Columbia, Georgia, Hawaii³, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Texas, Vermont, Virginia, West Virginia, Wisconsin, Wyoming
- 3. Although not fully portable, the state's defined benefit plan has some notable portability provisions.

Figure 111

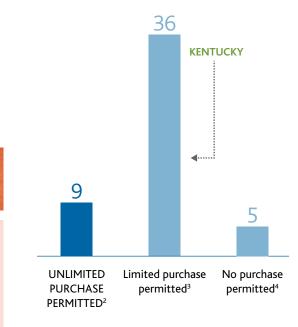
- 1. For teachers who join the system on or after January 1, 2012.
- 2. Florida's defined benefit plan does not vest until year eight; teachers vest in the state's defined contribution plan after one year.
- 3. For teachers who join the system on or after July 1, 2012.
- 4. Ohio's defined benefit plan does not vest until year five; teachers vest in the state's defined contribution plan after one year.
- Oregon offers a hybrid plan in which teachers vest immediately in the defined contribution component and vest in the defined benefit component after five years.
- South Carolina's defined benefit plan does not vest until year five; teachers vest immediately in the state's defined contribution plan.
- Based on Washington's Plan 2. The state also offers a hybrid plan in which teachers vest immediately in the defined contribution component and vest in the defined benefit component after 10 years.

	3 YEARS	4 to 5	6 to 9	10
Alabassa	OR LESS	years	years	years
Alabama				
Alaska				
Arizona				
Arkansas				
California				
Colorado				
Connecticut				
Delaware ¹				
District of Columbia				
Florida ²				
Georgia				
Hawaii ³				
Idaho				
Illinois				
Indiana				
lowa ³				
Kansas				
KENTUCKY				
Louisiana				
Maine				
Maryland				
Massachusetts				
Michigan				
Minnesota				
Mississippi				
Missouri				
Montana				
Nebraska				
Nevada				
New Hampshire				
New Jersey				
New Mexico				
New York				
North Carolina				
North Dakota				
Ohio ⁴				
Oklahoma				
Oregon⁵				
Pennsylvania				
Rhode Island				
South Carolina ⁶				
South Dakota				
Tennessee				
Texas				
Utah				
Vermont				
Virginia				
Washington ⁷				
West Virginia				
Wisconsin				
Wyoming				
, <u>-</u>	3	20	2	16
	3	29	3	16

Figure 112		Only their own	s /	Their own contribution	THER OWN CONTRIBUTION THER OWN CONTRIBUTION CONTRILLEMPLOYON REUTION	
What funds do states p	permit		Their own contribution Plus interest	tion .	rest RIBUT	
teachers to withdraw f	5		ontr _i ibut	tribu	OVEL OVEL	
their defined benefit p	lans ^{ja} .	- UM	ont	Con Con		5
if they leave after	làn t Ition	eiro	wn erest	own the		ί,
five years? ¹	ss th	ſ∕ th	leir o	Their It of	E NON	
Jive years:	~ ² 0	ő		,	1072	
Alabama						
Alaska ²						
Arizona						
Arkansas						
California ³						
Colorado						
Connecticut						
Delaware						
District of Columbia						
Florida						
Georgia						
Hawaii Idaho						
Illinois						
Indiana						
lowa ⁴						
Kansas						
KENTUCKY						
Louisiana						
Maine						
Maryland						
Massachusetts						
Michigan ⁵						
Minnesota						
Mississippi						
Missouri						
Montana						
Nebraska						
Nevada ⁶						
New Hampshire						
New Jersey						
New Mexico						
New York						
North Carolina						
North Dakota						
Ohio ⁷						
Oklahoma						
Oregon ⁸						
Pennsylvania						
Rhode Island						
South Carolina ⁹						
South Dakota						
Tennessee						
Texas						
Utah ¹⁰						
Vermont						
Virginia						
Washington ¹¹						
West Virginia Wisconsin						
Wyoming						
wyonning	4	5	34	6	1	
	4	2	54	0	1	

- States' withdrawal policies may vary depending on a teacher's years of service. Year five is used as a common point of comparision.
- As of July 1, 2006, Alaska only offers a defined contribution plan to new members, which allows teachers leaving the system after five years to withdraw 100 percent of the employer contribution.
- 3. California has a defined benefit plan with a small cash balance component, which allows exiting teachers to withdraw their contributions and any employer contributions plus earnings from their cash balance component, regardless of their actions regarding their defined benefit account.
- 4. Once vested, Iowa teachers may withdraw an employer match equal to one-thirtieth of their years of service. Effective July 1, 2012 teachers vest at seven years of service, so a teacher leaving at year five would not be entitled to any employer contribution.
- 5. Michigan only offers a hybrid plan. Exiting teachers may withdraw their own contributions and accrued earnings immediately and the employer contributions to the defined contribution component once vested at year four. Michigan teachers may withdraw their own contributions and accrued interest from the defined benefit component but may not withdraw the employer contribution.
- 6. Most teachers in Nevada fund the system by salary reductions or forgoing pay raises and thus do not have direct contributions to withdraw. The small mintority that are in a contributory system may withdraw their contributions plus interest.
- 7. Ohio has two other pension plans. Ohio's defined contribution plan allows teachers with at least one year of service who are leaving the system to withdraw 100 percent of the employer contribution. Exiting teachers with at least five years of experience in Ohio's combination plan may withdraw their employee-funded defined contribution component and the present value of the benefits offered in the defined benefit component.
- Oregon only has a hybrid retirement plan, which allows exiting teachers to withdraw their contributions plus earnings from their defined contribution component; they still receive the employer-funded defined benefit payments at retirement age.
- South Carolina also has a defined contribution plan, which allows exiting teachers to withdraw 100 percent of their contributions and employer contributions, plus earnings.
- 10. Utah offers a hybrid pension plan, which only has employee contributions when the costs exceed the guaranteed employer contribution. When costs are less than the employer contribution, the excess is contributed to the employee account and refundable after vesting.
- 11. Washington also has a hybrid plan, which allows exiting teachers to withdraw their contributions plus earnings from their defined contribution component; they still receive the employer-funded defined benefit payments at retirement age.

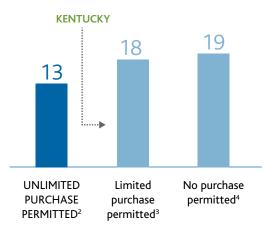
Do states permit teachers to purchase time for previous teaching experience?¹



- Purchasing time does not apply to defined contribution plans. In states that offer multiple plans or a hybrid plan, the graph refers to the state's defined benefit plan or the defined benefit component of its hybrid plan. Alaska only offers a defined contribution plan and is not included.
- Strong Practice: California, Iowa, Kansas, Louisiana, New Hampshire, North Dakota, South Carolina, South Dakota, Utah
- Alabama, Arizona, Arkansas, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Illinois, Indiana, Kentucky, Maine, Maryland, Massachusetts, Mississippi, Missouri, Montana, Nebraska, Nevada, New Jersey, New Mexico, North Carolina, Ohio, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Texas, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming
- 4. Hawaii, Michigan, Minnesota, New York, Oregon

Figure 114

Do states permit teachers to purchase time for leaves of absence?¹



- Purchasing time does not apply to defined contribution plans. In states that offer multiple plans or a hybrid plan, the graph refers to the state's defined benefit plan or the defined benefit component of its hybrid plan. Alaska only offers a defined contribution plan and is not included.
- Strong Practice: Alabama, California, Delaware, Illinois, Iowa, Maryland, Minnesota, Missouri, Nebraska, North Dakota, Ohio, South Carolina, South Dakota
- Arizona, Connecticut, District of Columbia, Florida, Idaho, Indiana, Kentucky, Louisiana, Massachusetts, Montana, New Jersey, North Carolina, Oklahoma, Rhode Island, Vermont, Virginia, Washington, Wyoming
- Arkansas, Colorado, Georgia, Hawaii, Kansas, Maine, Michigan, Mississippi, Nevada, New Hampshire, New Mexico, New York, Oregon, Pennsylvania, Tennessee, Texas, Utah, West Virginia, Wisconsin

Goal H – Pension Sustainability

The state should ensure that excessive resources are not committed to funding teachers' pension systems.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- 1. The state should ensure that its pension system is financially sustainable, without excessive unfunded liabilities or an inappropriately long amortization period.
- 2. Mandatory employer and employee contribution rates should not be unreasonably high, as they reduce teachers' paychecks and commit district resources that could otherwise be spent on salaries or incentives.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 115



Area 4: Goal H Kentucky Analysis

State Meets a Small Part of Goal

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Progress Since 2009
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ANALYSIS

As of June 30, 2010, the most recent date for which an actuarial valuation is available, Kentucky's pension system for teachers is 61 percent funded and has an amortization period of over 30 years. This means that if the plan earns its assumed rate of return and maintains current contribution rates, it would take the state more than 30 years to pay off its unfunded liabilities. Kentucky's amortization period does not meet the regulatory requirement of 30 years, and its funding level is too low. The state's system is not financially sustainable according to actuarial benchmarks.

In addition, Kentucky commits excessive resources toward its teachers' retirement system. The current employer contribution rate of 17.795 percent, which is paid by the state rather than school districts, is too high. The mandatory employee contribution rate to the defined benefit plan of 10.85 percent is reasonable considering that teachers are not also contributing to Social Security.

Supporting Research

Kentucky Teachers' Retirement System, Comprehensive Annual Financial Report as of June 30, 2010 http://ktrs.ky.gov/05_publications/index.htm

RECOMMENDATION

Ensure that the pension system is financially sustainable.

The state would be better off if its system was over 95 percent funded and had an amortization period of less than 30 years to allow more protection during financial downturns. However, Kentucky should consider ways to improve its funding level without raising the contributions of school districts and teachers. In fact, the state should work to decrease employer contributions. Committing excessive resources to pension benefits can negatively affect teacher recruitment and retention. Improving funding levels necessitates, in part, systemic changes in the state's pension system. Goals 4-G and 4-I provide suggestions for pension system structures that are both sustainable and fair.

KENTUCKY RESPONSE TO ANALYSIS

The Kentucky Teachers' Retirement System did not respond to repeated requests to review NCTQ's analyses related to teacher pensions.

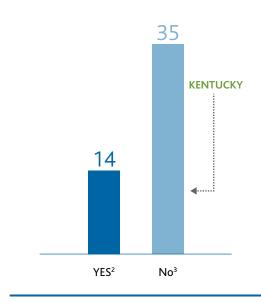
Do state pension systems meet standard benchmarks for fil

igure 116		, 2
Do state pension	ENT	EAR
ystems meet standard	457 80 PERC	XUMUN 30 YEA
enchmarks for	80	NI NI
inancial health?	हिन्न	
		A A A
Alabama		·▼
Alaska		
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California		
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District of Columbia		
Florida		
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Hawaii		
Idaho		
Illinois		
Indiana		
lowa		
Kansas		
KENTUCKY		1
Louisiana		
Maine		
Maryland		1
Massachusetts		
Michigan ²		
Minnesota		
Mississippi		
Missouri		
Montana		
Nebraska		
Nevada		
New Hampshire		
New Jersey		
New Mexico		
New York		
North Carolina		
North Dakota		
Ohio		
Oklahoma Ora za z		
Oregon		
Pennsylvania Rhode Island		
South Carolina		
South Dakota		
Tennessee		
Texas		
Utah ³		
Vermont		
Virginia		
Washington		
West Virginia		
Wisconsin		
Wyoming		
	10	26
	16	26

T EXAMPLES OF BEST PRACTICE

South Dakota, Tennessee and Wisconsin provide financially sustainable pension systems without committing excessive resources. The systems in these states are fully funded without requiring excessive contributions from teachers or school districts.

Figure 117 Are state pension systems financially sustainable?¹



1. Cannot be determined for Michigan or Utah, which recently opened new systems.

- 2. Strong Practice: Alaska, Delaware, District of Columbia, Florida, Georgia, Indiana⁴, Nebraska, New York, North Carolina, Oregon, South Dakota, Tennessee, Washington, Wisconsin
- 3. Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Hawaii, Idaho, Illinois, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, Nevada, New Hampshire, New Jersey, New Mexico, North Dakota, Ohio, Oklahoma, Pennsylvania, Rhode Island, South Carolina, Texas, Vermont, Virginia, West Virginia, Wyoming

4. Based on Indiana's current plan only.

Figure 116

- 1. The amortization period is set to be under 30 years; however, the amortization period is not determined because the state is not meeting its annual required contribution.
- 2. Michigan opened a new system in July 2010.
- 3. Utah opened a new system in July 2011.

Figure 118 *Real Rate of Return*

The pension system funding levels reported here are based on each state's individual actuarial valuation, which use a series of varying assumptions. One of these assumptions concerns rate of return, which greatly affects a system's funding level. If investment returns fall short of assumptions, the fund will have a deficit; if returns are greater than expected, the fund will have a surplus. Higher assumed rates involve more risk, while rates closer to inflation (typically in the 3-5 percent range) are safer.

Most state pension funds assume a rate between 7.5 percent and 8.25 percent. A state using a 7.5 percent rate will report a lower funding level than if it had used 8.25 percent, even though its liabilities remain the same. Many states report that they do meet or exceed an eight percent rate of return over the life of the plan.

However, some economists argue that states' assumed rates of return are too high, and should instead be closer to four percent. They caution that the risk associated with states' higher rates is borne by taxpayers, with the result that tax rates rise to fund pension deficits. A rate closer to four percent would make the vast majority of the nation's pension systems less than 50 percent funded. In light of the current market situation, the debate over the rate of return is particularly timely. With no current consensus by experts or policymakers, NCTQ used states' self-reported numbers rather than recalculate all funding levels based on a standard rate of return. Considering how many states' systems NCTQ found in questionable financial health without using the lower rates some economists prefer, it is clear this is an issue that demands policymakers' attention.

Figure 119

1. Alaska has only a defined contribution pension system.

Figure 119

How well funded are state pension systems?

	- H - L
	Funding Level
Alaska ¹	N/A
District of Columbia	118.3%
Washington	116%
New York	103.2%
Wisconsin	99.8%
South Dakota	96.3%
Delaware	96%
North Carolina	95.9%
Indiana ²	94.7%
Tennessee	90.6%
Wyoming	87.5%
Georgia	87.2%
Florida	86.6%
Utah	85.7%
Oregon	83.2%
Texas	82.9%
Nebraska	82.4%
lowa	80.8%
Virginia	80.2%
Arizona	79%
Idaho	78.9%
Michigan	78.9%
Minnesota	78.5%
California	78%
Missouri	77.7%
Pennsylvania	75.1%
Alabama	74.7%
Arkansas	73.8%
Nevada	71.2%
North Dakota	69.8%
	67.8%
South Carolina	
Vermont	66.5%
Maine	65.9%
New Mexico	65.7%
Maryland	65.4%
Montana	65.4%
Colorado	64.8%
Mississippi	64.2%
Massachusetts	63%
Connecticut	61.4%
Hawaii	61.4%
KENTUCKY	61%
Ohio	59.1%
New Hampshire	58.5%
New Jersey	57.6%
Oklahoma	56.7%
Kansas	56%
Louisiana	54.4%
Illinois	48.4%
Rhode Island	48.4%
West Virginia	46.5%

Indiana's current plan is 94.7 percent funded. However, when the current plan is combined with its closed plan, the funding level drops to 44.3 percent.

What are the current employer¹ contribution rates to state pension systems?

Employer contribution rate

West Virginia

Wisconsin

Wyoming

29.2

4.8

7.1

	Employer contribution rate	9						
	Social Security (+6.2%)	0	% 	5% 	10%	15% 	20%	25% I
	Alabama	10						
	Alaska	12.6						
	Arizona	10.1						
	Arkansas	14						
	California	10.3						
	Colorado	14.8						
	Connecticut	19.2						
ir	Delaware	9.3						
ld	District of Columbia	0						
IS,	Florida	3.8						
in	Georgia ²	10.3						
30	Hawaii ³	15						
	Idaho	10.4						
en 	Illinois ³	12.7						
gs	Indiana	7.5						
/-	lowa	8.1						
า-	Kansas	9.4						
о	KENTUCKY	17.8						
er	Louisiana	23.7						
in	Maine	17.3						
า-	Maryland	15.5						
al	Massachusetts ³	22.6						
JS	Michigan⁴	N/A						
ג ו-	Minnesota ³	6.2						
	Mississippi	12						
rs	Missouri	14.5						
ey (Montana	10						
of	Nebraska	8.9						
าร	Nevada	11.9						
)-	New Hampshire	10.7						
	New Jersey⁵	N/A						
	New Mexico	9.9						
	New York	11.1						
۱-	North Carolina	13.1						
	North Dakota	8.8						
	Ohio							
	Oklahoma	14.5						
	Oregon	13.9						
t/	Pennsylvania ³	5.6						
	Rhode Island ⁶	22.3						
	South Carolina	9.2						
	South Dakota	6						
schoo	Tennessee							
20100	Texas ⁷							
l	Utah							
	Vermont							
	Virginia	8.8						
utions	Washington	9.2						
		5.2						

Figure 120

What is a reasonable rate for pension contributions?

- 4-7 percent each for teachers and districts in states participating in Social Security
- 10-13 percent each for teachers and districts in states not participating in Social Security

Analysts generally agree that workers in their 20's with no previous retirement savings should save, in addition to Social Security contributions about 10-15 percent of their gross income i order to be able to live during retirement on 80 percent of the salary they were earning when they retired. While the recommended saving rate varies with age and existing retirement sav ings, NCTQ has used this 10-15 percent bench mark as a reasonable rate for its analyses. T achieve a total savings of 10-15 percent, teache and employer contributions should each be i the range of 4-7 percent. In states where teach ers do not participate in Social Security, the tota recommended retirement savings (teacher plus employer contributions) is about 12 percent high er to compensate for the fact that these teacher will not have Social Security income when they retire. In order to achieve the appropriate level o total savings, teacher and employer contribution in these states should each be in the range of 10 13 percent.

Sources:

http://www.schwab.com/public/schwab/resource_center/expert_insight/retirement_strategies/planning/ how_much_should_you_save_for_retirement_play_ the_percentages.html https://personal.vanguard.com/us/insights/retirement/ saving/set-retirement-goals

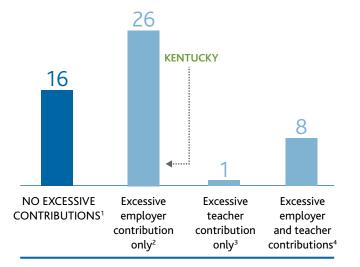
Figure 121

- The employer contribution rate includes the contributions of both schoo districts and state governments, where appropriate.
- The contribution rate is set to increase in future years. Some school districts in Georgia do not contribute to Social Security.
- 3. The contribution rate is set to increase in future years.
- 4. Michigan opened a new system in July 2010 and employer contributions are not yet reported.
- 5. New Jersey reports its contributions as a flat dollar amount, and a percentage could not be calculated.
- 6. The contribution rate is set to increase in future years. Most, but not all, school districts in Rhode Island contribute to Social Security.
- 7. The contribution rate is set to decrease in 2012.

30%

35%

Do states require excessive contributions to their pension systems?



 Strong Practice: Alaska, California, Colorado, District of Columbia, Florida, Illinois, Indiana, Minnesota, Nevada, New Jersey⁵, South Dakota, Tennessee, Texas, Vermont, Wisconsin, Wyoming

- Alabama, Arkansas, Connecticut, Delaware, Georgia, Idaho, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Montana, New Hampshire, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, South Carolina, Utah, Virginia, Washington, West Virginia
- 3. Michigan⁶
- 4. Arizona, Hawaii, Mississippi, Missouri, Nebraska, New Mexico, Pennsylvania, Rhode Island
- 5. While not excessive, the employer and state contribution are quite low. The most recent total employer contribution was only 5.4 percent of the actuarially-determined annual required contribution.
- Employer contribution rates to Michigan's new system have not yet been reported.

Figure 123

- 1. The contribution rate is set to increase in future years.
- 2. Teachers contribute 9.4 percent to the defined benefit component and are automatically enrolled to contribute 2 percent to the defined contribution component; teachers may change the latter rate.
- 3. The contribution rate is set to increase in 2012 and decrease in 2014.
- 4. Teachers share in the employer contribution through salary reductions or foregoing equivalent pay raises.
- 5. For teachers hired after July 1, 2011, the contribution ranges from 7.5-12.3 based on a variety of factors.
- 6. Teachers in the hybrid plan must make a mandatory contribution if the employer contribution does not cover system costs.
- 7. For the defined benefit plan; the rate varies for the defined contribution plan from a minimum of 5 percent.

Figure 123

How much do state pension systems require teachers to contribute?

Teacher contribution rate

Teacher contribution rate						
Social Security (+6.2%)	0	%	5% 	10%	15%	20%
Alabama ¹	7.3	1		1		
Alaska	8					
Arizona	11.4					
Arkansas	6					
California	8					
Colorado	8					
Connecticut	7.3					
Delaware ¹	3					
District of Columbia	8					
Florida	3					
Georgia ¹	5.5					
Hawaii ¹	6					
Idaho	6.2					
Illinois	9.4					
Indiana	3					
lowa	5.4					
Kansas	6					
KENTUCKY	10.9					
Louisiana	8					
Maine	7.7					
Maryland	7				I	
Massachusetts	11					
Michigan ²	11.4					
Minnesota ¹	6					
Mississippi	9					
Missouri	14.5					
Montana	7.2					
Nebraska³	8.8					
Nevada ⁴	11.9					
New Hampshire	7					
New Jersey ¹	6.5					
New Mexico	11.2					
New York	3.5					
North Carolina	6					
North Dakota ¹	7.8					
Ohio	10					
Oklahoma	7					
Oregon	6					
Pennsylvania⁵	7.5					
Rhode Island	9.5					
South Carolina	6.5		_			
South Dakota	6					
Tennessee	5					
Texas	6.4					
Utah ⁶	0					
Vermont	5					
Virginia	5					
Washington ⁷	4.8					
West Virginia	6					
Wisconsin Wyoming	6.2					
vyyonning	7					

Area 4: Delivering Well-Prepared Teachers

Goal I – Pension Neutrality

The state should ensure that pension systems are neutral, uniformly increasing pension wealth with each additional year of work.

Goal Components

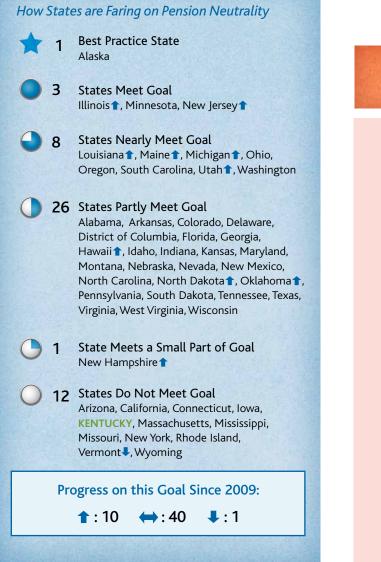
(The factors considered in determining the states' rating for the goal.)

- The formula that determines pension benefits should be neutral to the number of years worked. It should not have a multiplier that increases with years of service or longevity bonuses.
- 2. The formula for determining benefits should preserve incentives for teachers to continue working until conventional retirement ages. Eligibility for retirement benefits should be based on age and not years of service.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 124



State Does Not Meet Goal

ANALYSIS

Kentucky's pension system is based on a benefit formula that is not neutral, meaning that each year of work does not accrue pension wealth in a uniform way until teachers reach conventional retirement age, such as that associated with Social Security.

Teachers' retirement wealth is determined by their monthly payments and the length of time they expect to receive those payments. Monthly payments are usually calculated as final average salary multiplied by years of service multiplied by a set multiplier (such as 1.5). Higher salary, more years of service or a greater multiplier increases monthly payments and results in greater pension wealth. Earlier retirement eligibility with unreduced benefits also increases pension wealth, because more payments will be received.

To qualify as neutral, a pension formula must utilize a constant benefit multiplier and an eligibility timetable based solely on age, rather than years of service. Basing eligibility for retirement on years of service creates unnecessary and often unfair peaks in pension wealth, while allowing unreduced retirement at a young age creates incentives to retire early. Plans that change their multipliers for various years of service do not value each year of teaching equally. Therefore, plans with a constant multiplier and that base retirement on an age in line with Social Security are likely to create the most uniform accrual of wealth.

Kentucky's pension plan does not utilize a constant benefit multiplier. Instead, the state uses a multiplier of 1.7 percent for years of service 1-10, 2 percent for years 10.1-20, 2.3 percent for years 20.1-26, 2.5 percent for years 26.1-30, and 3 percent for years over 30. Further, if teachers are 55 years old or have 27 years of service, their final average salary is based on their highest three years of service, rather than the highest five years for all other teachers.

In addition, teachers may retire before standard retirement age based on years of service without a reduction in benefits. Teachers with 27 years of service may retire at any age, while other vested teachers may not retire until age 60. Therefore, teachers who begin their careers at age 22 can reach 27 years of service by age 49, entitling them to 11 additional years of unreduced retirement benefits beyond what other teachers would receive who may not retire until age 60. Not only are teachers being paid benefits by the state well before Social Security's retirement age, but paying 49-year-old teachers 67.5 percent of their final average salary for the rest of their lives means that teachers can quite possibly earn more in retirement than they earned in the course of their teaching careers. These provisions, along with the state's early retirement with reduced benefits based on years of service, may encourage effective teachers to retire early, and they fail to treat equally those teachers who enter the system at a later age and give the same amount of service.

Supporting Research

Teachers' Retirement System of the State of Kentucky, Summary Plan Description, Updated through July 1, 2009 http://ktrs.ky.gov/05_publications/Summary%20Plan%20July%201%202009-updated%208-11-2010.pdf

RECOMMENDATION

Utilize a constant benefit multiplier to calculate retirement benefits for all teachers, regardless of years of service.

Each year of service should accrue equal pension wealth. Kentucky should use a pension formula that treats each year of service equally.

Calculate "final average salary" consistently for all teachers.

The final average salary can greatly affect a teacher's pension wealth. Kentucky should use the same number of years to calculate the average, regardless of teachers' years of service.

End retirement eligibility based on years of service.

Kentucky should change its practice of allowing teachers with 27 years of service to retire at any age with full benefits. If retirement at an earlier age is offered to some teachers, benefits should be reduced accordingly to compensate for the longer duration they will be awarded.

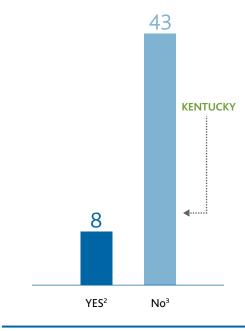
Align eligibility for retirement with unreduced benefits with Social Security retirement age.

Kentucky allows all teachers to retire before conventional retirement age, some as young as 49. As life expectancies continue to increase, teachers may draw out of the system for many more years than they contributed. This is not compatible with a financially sustainable system (see Goal 4-H).

KENTUCKY RESPONSE TO ANALYSIS

The Kentucky Teachers' Retirement System did not respond to repeated requests to review NCTQ's analyses related to teacher pensions.

Do states base retirement eligibility on age, which is fair to all teachers?¹



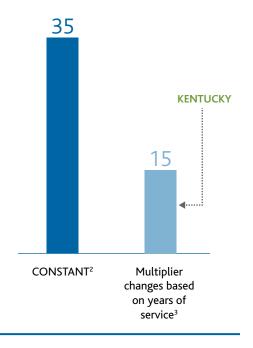
- 1. This only refers to determining retirement eligibility, not retirement benefits.
- 2. Strong Practice: Alaska, Illinois, Louisiana, Maine, Michigan, Minnesota, New Hampshire, New Jersey
- 3. Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Idaho, Indiana, Iowa, Kansas, Kentucky, Maryland, Massachusetts, Mississippi, Missouri, Montana, Nebraska, Nevada, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, West Virginia, Washington, Wisconsin, Wyoming

Figure 126

- 1. All calculations are based on a teacher who starts teaching at age 22, earns a starting salary of \$35,000 that increases 3 percent per year, and retires at the age s/he is first eligible for unreduced benefits. The calculations use states' current benefit formulas and do not include cost of living increases. The final average salary was calculated as the average of the highest three years of salary, even though a few states may vary from that standard. Age 65 was used as a point of comparision because it is the miminum eligibility for unreduced Social Security benefits.
- 2. Does not apply to Alaska's defined contribution plan.
- 3. Minnesota provides unreduced retirement benefits at the age of full Social Security benefits or age 66, whichever comes first.
- 4. California's formula has many options for retirement. A teacher with 40 years of experience at age 62 would reach Califorina's maximum allowable multiplier of 2.4 percent.
- 5. Age 60 is the earlier teachers hired on or after July 1, 2012 may retire. Teachers hired prior to this point may retire at age 55.
- 6. Massachusetts's formula has many options for retirement. A teacher with 35 years of experience at age 57 would reach Massachusetts's maximum allowable benefit of 80 percent.

Figure 126	Paid of	29 Earliest etitement a a teacher vino age that teaching at age 27 may receive umeduced banefits
How much do states	efits time 5	lefit Page Page
pay for each teacher	ben the Se 6	nen start 22 n d bei
that retires with	from ntila	stire who ge duce
	ether cher int u	est n ther is at is at unre
unreduced benefits at	Total amount in benefits pai per teacher from in benefits pai retriement until age 65 me of	Earl, tear achii eive
an early age? ¹	(d ji	ite te
Alaska ²		
Illinois		
Maine	\$0	65
Minnesota ³	\$0	66
New Hampshire	\$0	65
New Jersey	\$0	65
Washington	\$0	65
Tennessee	\$238,654	52
Michigan	\$289,187	60
California ⁴	\$310,028	62
Indiana Hawaii⁵	\$317,728 \$227.295	55
Kansas	\$337,385 \$337,385	60
Oregon		60 58
North Dakota	\$361,536 \$385 583	58 60
Oklahoma	\$385,583 \$385,583	60 60
Maryland	\$413,808	56
Wisconsin	\$415,808 \$416,007	56
Rhode Island	\$430,013	59
New York	\$440,819	53
Texas	\$443,421	60
South Dakota	\$447,707	55
Virginia	\$468,982	56
Louisiana	\$481,979	60
Florida	\$485,257	55
Vermont	\$486,832	56
Montana	\$518,228	47
Connecticut	\$520,009	57
Utah	\$520,009	57
lowa	\$551,428	55
Idaho	\$551,743	56
North Carolina	\$568,555	52
South Carolina	\$577,142	50
Nebraska	\$577,687	55
West Virginia	\$577,687	55
Delaware	\$577,927	52
District of Columbia	\$585,737	52
Massachusetts ⁶	\$594,296	57
Georgia	\$624,786	52
Mississippi	\$624,786	52
Alabama	\$625,747	47
Colorado	\$650,011	57
Pennsylvania	\$650,011	57
Wyoming	\$655,506	54
Arizona	\$664,340	55
Arkansas	\$681,789	50
Ohio	\$687,265	52
New Mexico	\$734,124	52
Nevada	\$780,983	52
Missouri	\$789,343	51

What kind of multiplier do states use to calculate retirement benefits?¹



- 1. Alaska has a defined contribution plan, which does not have a benefit multiplier.
- 2. Strong Practice: Alabama, Arkansas, Colorado, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Illinois, Indiana, Kansas, Louisiana, Maine, Maryland, Michigan, Minnesota, Montana, Nebraska, Nevada, New Jersey, New Mexico, North Carolina, North Dakota, Oklahoma, Oregon, Pennsylvania, South Carolina, South Dakota, Tennessee, Texas, Utah, Virginia, Washington, West Virginia, Wisconsin
- 3. Arizona, California, Connecticut, Florida, Iowa, Kentucky, Massachusetts, Mississippi, Missouri, New Hampshire, New York, Ohio, Rhode Island, Vermont, Wyoming

T EXAMPLES OF BEST PRACTICE

Alaska offers a defined contribution pension plan that is neutral, with pension wealth accumulating in an equal way for all teachers for each year of work. In addition, Illinois, Minnesota and New Jersey offer a defined benefit plan with a formula multiplier that does not change relative to years of service and does not allow unreduced benefits for retirees below age 65. Illinois and New Jersey are further commended for ending their previous practices of allowing teachers to retire well before Social Security age without a reduction in benefits.

Double-Dipping: Cure the Disease, Not the Symptom

Benefit recipients in teacher pension plans have recently been under scrutiny for "double-dipping," when individuals receive a pension and salary at the same time. This can occur when teachers reach retirement eligibility, yet wish to keep working without losing pension wealth. Teachers can retire, start receiving their monthly benefits and then return to teaching. The restrictions on a teacher's ability to return to work vary from state to state. Policies can include waiting periods, limitations on earnings or restrictions to working in difficult-to-fill positions.

Some descriptions portray teachers working while collecting their pensions as greedy or somehow taking advantage, when in fact they are just following the system that is in place. When a teacher reaches retirement eligibility in a defined benefit system, her pension wealth peaks and, after that, wealth accrual slows or even decreases because every year a teacher delays retirement, she loses a year of pension benefits. For example, if a teacher could retire with 60 percent of her salary at age 56, then every year she teaches past that point she is, in effect, working for only 40 percent of her pay because she is not receiving her pension. This puts relatively young teachers and the districts who wish to retain them in a difficult position. Districts want to keep effective teachers in schools, but the financial reality for teachers is hard to pass up.

Retirees returning to work are also an issue for defined benefit pension system funding because contributions are not being made to the system that would be made if those positions were held by non-retirees. This adds to the funding imbalances that many states' defined benefit systems face.

Some states have created Deferred Retirement Option Plans (DROP) in which retirees can have their benefits placed in a savings account while they return to work and, once they retire again, they can receive the lump sum in their DROP accounts and resume their monthly benefits.

Returning to work would not be a large policy issue if systems did not allow teachers to retire with unreduced benefits at such relatively young ages and if pension wealth accrual were more neutral. An effective teacher should be able to keep teaching and at the same time know that her pension wealth will not erode. More systemic fixes—like the ones outlined in the *Yearbook*—are needed. Calls to prohibit double-dipping are not addressing the real problem.

Goal A – Licensure Loopholes

The state should close loopholes that allow teachers who have not met licensure requirements to continue teaching.

Goal Components

(The factors considered in determining the states' rating for the goal.)

- Under no circumstances should a state award a standard license to a teacher who has not passed all required subject-matter licensing tests.
- If a state finds it necessary to confer conditional or provisional licenses under limited and exceptional circumstances to teachers who have not passed the required tests, the state should ensure that requirements are met within one year.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 129 How States are Faring on Closing Licensure Loopholes **Best Practice States** Colorado, Illinois 1, Mississippi, New Jersey States Meet Goal Nevada, New Mexico, South Carolina, Virginia 13 States Nearly Meet Goal Alabama, Arkansas, Connecticut, District of Columbia, Georgia, KENTUCKY1, Massachusetts, North Dakota, Ohio, Oklahoma 1, Rhode Island 1, Utah 1, West Virginia States Partly Meet Goal 2 Iowa, Wyoming States Meet a Small Part of Goal 2 Michigan, Vermont States Do Not Meet Goal 26 Alaska, Arizona, California, Delaware, Florida, Hawaii, Idaho, Indiana, Kansas, Louisiana, Maine, Maryland, Minnesota, Missouri, Montana, Nebraska, New Hampshire, New York, North Carolina, Oregon, Pennsylvania, South Dakota, Tennessee, Texas, Washington, Wisconsin Progress on this Goal Since 2009: 4:0 1:5 👄 : 46

Area 5: Goal A **Kentucky** Analysis

State Nearly Meets Goal

Progress Since 2009

ANALYSIS

Kentucky allows teachers who have not passed state assessments to teach on a nonrenewable, conditional certificate for up to one year as long as the teacher preparation program and the school district agree to provide the teacher with support for retaking the assessment. The teacher must retake the required assessments during the one-year period that the conditional certificate is valid.

For out-of-state teachers with fewer than two years of experience that have not taken required assessments for licensure, Kentucky issues temporary certificates valid for up to six months. These teachers must take and pass all required tests within the six-month window to have the temporary certificate extended for the remainder of the school year.

The state also allows local districts to apply for one-year emergency certificates for teachers without state licensure if they have a bachelor's degree and a cumulative GPA of 2.5 (or a 3.0 in the last 60 credit hours they completed) and no qualified, licensed teacher is available. Beginning July 1, 2011, these emergency certificates will no longer be available for renewal.

Supporting Research

16 KAR 2:120 http://www.lrc.ky.gov/kar/016/002/120.htm Kentucky Revised Statutes 161.030 http://www.lrc.ky.gov/KRS/161-00/030.PDF

RECOMMENDATION

Ensure that all teachers pass required subject-matter licensing tests before they enter the classroom.

While Kentucky's policy attempts to minimize the risks brought about by having teachers in classrooms who lack sufficient subject-matter knowledge by offering its conditional and emergency certificates for one year only, the state should consider whether some teachers' test scores suggest they should not be teaching that subject matter, with or without additional support. As described in several other goals, the state's cut scores on at least some tests are already set at a point that makes assurance of content knowledge questionable; granting a conditional license to individuals unable to meet these low bars puts adult interest before student need. Kentucky could eliminate such risks by requiring all teachers to meet subject-matter licensure requirements prior to entering the classroom.

KENTUCKY RESPONSE TO ANALYSIS

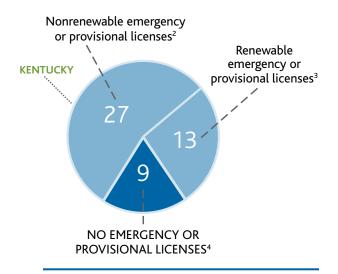
Kentucky was helpful in providing NCTQ with facts that enhanced this analysis.

EXAMPLES OF BEST PRACTICE

Colorado, Illinois, Mississippi, and **New Jersey** require all new teachers to pass all required subject-matter tests as a condition of initial licensure.

Figure 130

Do states still award emergency licenses?¹



- 1. Not applicable to Montana and Nebraska, which do not require subject matter testing.
- Alabama, Alaska, Arkansas, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Idaho, Iowa, Kansas, Kentucky, Maryland, Massachusetts, New Hampshire, New York, North Carolina, North Dakota⁵, Oklahoma, Oregon, Rhode Island, Vermont, Washington, West Virginia, Wyorning
- Arizona, Hawaii, Indiana, Louisiana, Maine, Michigan, Minnesota, Missouri, Pennsylvania, South Dakota, Tennessee, Texas, Wisconsin
- 4. Strong Practice: Colorado, Illinois, Mississippi, Nevada, New Jersey, New Mexico, South Carolina, Utah, Virginia
- 5. License is renewable, but only if licensure tests are passed.

Figure 131

- 1. Iowa only requires subject-matter testing for elementary teachers.
- 2. Montana does not require subject-matter testing.
- 3. Nebraska does not require subject-matter testing.
- There is a potential loophole in Utah, as alternate route teachers appear able to delay passage of subject-matter tests.
- 5. Wyoming only requires subject-matter testing for elementary and social studies teachers.

Figure 131				
How long can new teac	hers			
practice without passin		,	,	,
· · · · · · · · · · · · · · · · · · ·	g			- Le
licensing tests?] NO DEFERRAL	Up to 7 Jear	$\Box \Box \Box \psi_{b} t_{b} z_{jear_{S}}$	³ Peas or more (or unspecified)
	EFER	Jye	ي. گرون	Ppec
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Alabama				
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Pennsylvania				
Rhode Island				
South Carolina				
South Dakota				
Tennessee				
Texas				
Utah ⁴				
Vermont				
Virginia				
Washington				
West Virginia				
Wisconsin				
Wyoming ⁵				
wyonning				
	9	14	8	18

Goal B – Unsatisfactory Evaluations

The state should articulate consequences for teachers with unsatisfactory evaluations, including specifying that teachers with multiple unsatisfactory evaluations should be eligible for dismissal.

Goal Components	Figure 132		
(The factors considered in determining the states' rating for the goal.)	How States are Faring on Consequences for Unsatisfactory Evaluations		
 The state should require that all teachers who receive a single unsatisfactory evaluation be placed on an improvement plan, whether or not they have tenure. The state should require that all teachers who receive two consecutive unsatisfactory evaluations or two unsatisfactory evaluations within five years be formally eligible for dismissal, whether or not they have tenure. 	 2 Best Practice States Illinois , Oklahoma 11 States Meet Goal Alaska, Arkansas , Colorado , Delaware , Florida, Indiana , Louisiana, New Mexico, New York , Rhode Island , Washington 6 States Nearly Meet Goal Georgia, Hawaii, Michigan , North Carolina, 		
Background	South Carolina, Texas		
A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.	13 States Partly Meet Goal California, Connecticut, Iowa, Massachusetts ¹ , Minnesota ¹ , Mississippi, Missouri, Nevada ¹ , Oregon, Pennsylvania, Tennessee ¹ , Utah, West Virginia		
	5 States Meet a Small Part of Goal Arizona, Idaho 1, Ohio 1, Virginia, Wyoming 1		
	14 States Do Not Meet Goal Alabama, District of Columbia, Kansas, KENTUCKY, Maine, Maryland, Montana, Nebraska, New Hampshire, New Jersey, North Dakota, South Dakota, Vermont, Wisconsin		
	Progress on this Goal Since 2009:		
	1 :15 ↔:35 ↓:1		

Area 5: Goal B Kentucky Analysis

State Does Not Meet Goal

Progress Since 2009

ANALYSIS

Kentucky requires that teachers who have unsatisfactory observation results as part of an evaluation have multiple observations the following year. However, the state does not address whether teachers who receive unsatisfactory evaluations must be placed on improvement plans or whether consequences ensue from having two unsatisfactory evaluations.

Supporting Research 704 KAR 3:345, Sec. 4(2)(g)

RECOMMENDATION

Require that all teachers who receive unsatisfactory evaluations be placed on improvement plans.

Kentucky should adopt a policy requiring that teachers who receive even one unsatisfactory evaluation be placed on structured improvement plans. These plans should focus on performance areas that directly connect to student learning and should list noted deficiencies, define specific action steps necessary to address these deficiencies and describe how and when progress will be measured.

Make eligibility for dismissal a consequence of unsatisfactory evaluations.

Teachers who receive two consecutive unsatisfactory evaluations or have two unsatisfactory evaluations within five years should be formally eligible for dismissal, regardless of whether they have tenure. Kentucky should adopt a policy that ensures that teachers who receive such unsatisfactory evaluations are eligible for dismissal.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.

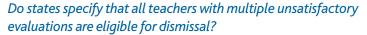
Figure 133	MAPROVENENT PLANAFTER A SINCLE UNSATISFACTOR RATING UNSATISFACTOR	LUCIBLE FOR DISMISSAL AFTER RATINGS LINSATISSAL AFTER	/	/ .
What are the	LAFT 100	U SK		No articulated consequences
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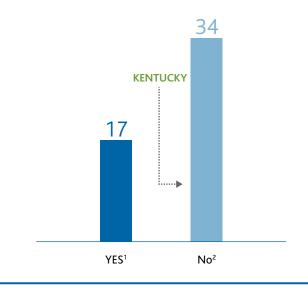
- Teachers could face nonrenewal based on evaluation results, but it is not clear that a teacher is eligible for dismissal after multiple unsatisfactory evaluations.
- While results of evaluations may be used in dismissal decisions, there are no specific criteria for a teacher's eligibility for dismissal.
- Improvement plans are only used for teachers in identified "Schools At Risk." Those same teachers are also eligible for dismissal for multiple unsatisfactory evaluations.
- A teacher reverts to probationary status after two consecutive years of unsatisfactory evaluations, but it is not clear that a teacher is eligible for dismissal.
- 5. Teachers in low performing schools can be dismissed after one negative rating.
- Local school boards must include procedures for using evaluation results for the removal of poorly performing teachers.

T EXAMPLES OF BEST PRACTICE

Illinois and **Oklahoma** both require that teachers who receive unsatisfactory evaluations be placed on improvement plans. Teachers in Illinois are then evaluated three times during a 90-day remediation period and are eligible for dismissal if performance remains unsatisfactory. In addition, new legislation in Illinois allows districts to dismiss a teacher without going through the remediation process if that teacher has already completed a remediation plan but then receives an unsatisfactory rating within the next three years. Oklahoma's improvement plan may not exceed two months, and if performance does not improve during that time, teachers are eligible for dismissal.

Figure 134





- 1. Strong Practice: Alaska, Arkansas, Colorado, Delaware, Florida, Hawaii, Illinois, Indiana, Louisiana, Michigan, New Mexico, New York, Oklahoma, Pennsylvania, Rhode Island, Tennessee, Washington
- 2. Alabama, Arizona, California, Connecticut, District of Columbia, Georgia, Idaho³, Iowa, Kansas, Kentucky, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada⁴, New Hampshire, New Jersey, North Carolina, North Dakota, Ohio, Oregon, South Carolina, South Dakota, Texas, Utah, Vermont, Virginia, West Virginia, Wisconsin, Wyoming
- 3. Teachers could face nonrenewal based on evaluation results, but it is not clear that a teacher is eligible for dismissal after multiple unsatisfactory evaluations.
- 4. A teacher reverts to probationary status after two consecutive years of unsatisfactory evaluations, but it is not clear that a teacher is eligible for dismissal.

Goal C – Dismissal for Poor Performance

The state should articulate that ineffective classroom performance is grounds for dismissal and ensure that the process for terminating ineffective teachers is expedient and fair to all parties.

Goal Components Figure 135 (The factors considered in determining the states' How States are Faring in Dismissal for Poor rating for the goal.) Performance 1. The state should articulate that teachers **Best Practice State** may be dismissed for ineffective classroom Oklahoma performance. 2. A teacher who is terminated for poor 2 States Meet Goal performance should have an opportunity to Florida¹, Indiana¹ appeal. In the interest of both the teacher and the school district, the state should States Nearly Meet Goal 6 ensure that this appeal occurs within a Colorado¹, Illinois¹, Michigan¹, New York¹, Rhode Island 1. Tennessee 1 reasonable time frame. 3. There should be a clear distinction between States Partly Meet Goal 8 the process and accompanying due process Arizona¹, Delaware¹, Hawaii¹, rights for teachers dismissed for classroom Massachusetts 1, Nevada 1, Ohio 1, Wisconsin, Wyoming ineffectiveness and the process and accompanying due process rights for teachers States Meet a Small Part of Goal dismissed or facing license revocation for felony Louisiana, New Hampshire, Virginia, or morality violations or dereliction of duties. West Virginia 30 States Do Not Meet Goal Background Alabama, Alaska, Arkansas, California, Connecticut, District of Columbia, Georgia, A detailed rationale and supporting research for Idaho, Iowa, Kansas, KENTUCKY, Maine, this goal can be found at www.nctq.org/stpy. Maryland, Minnesota, Mississippi, Missouri, Montana, Nebraska, New Jersey, New Mexico, North Carolina, North Dakota, Oregon, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Vermont, Washington Progress on this Goal Since 2009: 1:16 ↔:35 4:0



Area 5: Goal C **Kentucky** Analysis

State Does Not Meet Goal

Progress Since 2009

ANALYSIS

In Kentucky, tenured teachers who are terminated have multiple opportunities to appeal. After receiving written notice of dismissal, the teacher has 10 days to file the first appeal. The hearing must occur within 45 days. The teacher may then file an additional appeal with the circuit court. The state does not specify a time frame for this appeal.

Kentucky does not explicitly make teacher ineffectiveness grounds for dismissal, nor does the state distinguish the due process rights of teachers dismissed for ineffective performance from those facing other charges commonly associated with license revocation, such as a felony and/or morality violations. The process is the same regardless of the grounds for cancellation, which include insubordination, immoral character or conduct, physical or mental disability and inefficiency, incompetency or neglect of duty.

Supporting Research KRS 161.790; KRS 13B.150

RECOMMENDATION

Specify that classroom ineffectiveness is grounds for dismissal.

Euphemistic terms such as "incompetency" are ambiguous at best and may be interpreted as concerning dereliction of duty rather than ineffectiveness. Kentucky should explicitly make teacher ineffectiveness grounds for dismissal so that districts do not feel they lack the legal basis for terminating consistently poor performers.

Ensure that teachers terminated for poor performance have the opportunity to appeal within a reasonable time frame.

Nonprobationary teachers who are dismissed for any grounds, including ineffectiveness, are entitled to due process. However, cases that drag on for years drain resources from school districts and create a disincentive for districts to attempt to terminate poor performers. Therefore, the state must ensure that the opportunity to appeal occurs only once and only at the district level. It is in the best interest of both the teacher and the district that a conclusion be reached within a reasonable time frame.

Distinguish the process and accompanying due process rights between dismissal for classroom ineffectiveness and dismissal for morality violations, felonies or dereliction of duty.

While nonprobationary teachers should have due process for any termination, it is important to differentiate between loss of employment and issues with far-reaching consequences that could permanently impact a teacher's right to practice. Kentucky should ensure that appeals related to classroom effectiveness are only decided by those with educational expertise.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.

Do states articulate that ineffectiveness is grounds for dismissal?

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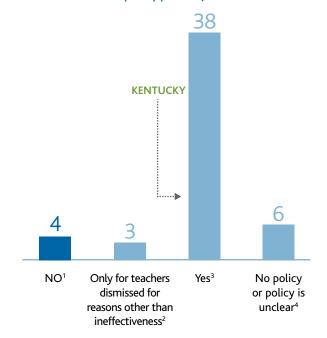
T EXAMPLES OF BEST PRACTICE

Oklahoma clearly articulates that teacher ineffectiveness in the classroom is grounds for dismissal and has taken steps to ensure that the dismissal process for teachers deemed to be ineffective is expedited. Teachers facing dismissal have only one opportunity to appeal.

Figure 137

POLICY

Do states allow multiple appeals of teacher dismissals?



- 1. Strong Practice: Florida, Louisiana, Oklahoma, Wisconsin
- 2. Teachers in these states revert to probationary status following ineffective evaluation ratings, meaning that they no longer have the due process right to multiple appeals: Colorado, Indiana, Tennessee
- 3. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, Georgia, Hawaii, Idaho, Illinois⁵, Iowa, Kansas, Kentucky, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Virginia, Washington, West Virginia, Wyoming
- 4. District of Columbia, Maine, Nebraska, Nevada⁶, Utah, Vermont
- 5. The teacher is responsible for the cost of the second appeal.
- Though a teacher returns to probationary status after two consecutive unsatisfactory ratings, the state does not articulate clear policy about its appeals process.

Figure 136

1. It is left to districts to define "inadequacy of classroom performance."

- 2. A teacher reverts to probationary status after two consecutive years of unsatisfactory evaluations, but it is not articulated that ineffectiveness is grounds for dismissal.
- Dismissal policy includes dismissal for unsatisfactory evaluations, but the state's evaluation system does not measure teacher effectiveness (see Goal 3-B).

Goal D – Reductions in Force

The state should require that its school districts consider classroom performance as a factor in determining which teachers are laid off when a reduction in force is necessary.

Goal Components

(The factors considered in determining the states' rating for the goal.)

1. The state should require that districts consider classroom performance and ensure that seniority is not the only factor used to determine which teachers are laid off.

Background

A detailed rationale and supporting research for this goal can be found at www.nctq.org/stpy.

Figure 138



Area 5: Goal D Kentucky Analysis

State Does Not Meet Goal

Progress Since 2009

ANALYSIS

In Kentucky, the factors used to determine which teachers are laid off during a reduction in force consider a teacher's tenure status and seniority. In the case of a reduction in force, preference is given to "teachers on continuing contracts and to teachers who have greater seniority."

Supporting Research Kentucky Revised Statutes 161.800

RECOMMENDATION

Require that districts consider classroom performance as a factor in determining which teachers are laid off during reductions in force.

Kentucky should give districts the flexibility to determine their own layoff policies, but it should do so within a framework that ensures that classroom performance is considered.

Ensure that seniority is not the only factor used to determine which teachers are laid off. Although it may be useful to consider seniority among other criteria, Kentucky's current policy puts adult interests before student needs.

KENTUCKY RESPONSE TO ANALYSIS

Kentucky recognized the factual accuracy of this analysis.



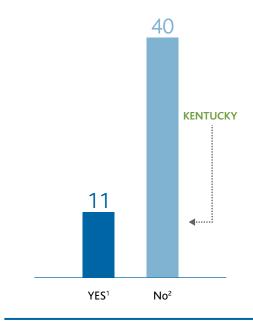
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T EXAMPLES OF BEST PRACTICE

Colorado, Florida and Indiana all specify that in determining which teachers to lay off during a reduction in force, classroom performance is the top criterion. These states also articulate that seniority can only be considered after a teacher's performance is taken into account.

Figure 140

Do districts have to consider performance in determining which teachers are laid off?

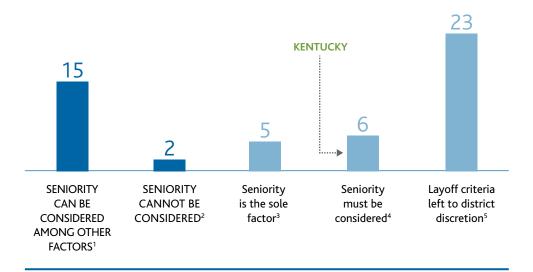


1. Strong Practice: Colorado, Florida, Illinois, Indiana, Michigan, Missouri, Oklahoma, Rhode Island, Tennessee, Texas, Utah

2. Alabama, Alaska, Arizona, Arkansas, California, Connecticut, Delaware, District of Columbia, Georgia, Hawaii, Idaho, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Minnesota, Mississippi, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio³, Oregon, Pennsylvania, South Carolina, South Dakota, Vermont, Virginia, Washington, West Virginia, Wisconsin, Wyoming

3. Tenure is considered first.





- 1. Strong Practice: Arizona, Colorado, Florida, Illinois, Indiana, Maine, Michigan, Missouri⁶, Nevada, New Hampshire, Ohio⁶, Oklahoma, Rhode Island, Tennessee, Texas
- 2. Strong Practice: Idaho, Utah
- 3. Hawaii, New York, Pennsylvania, West Virginia, Wisconsin⁷
- 4. California, Kentucky, Louisiana, Minnesota, New Jersey, Oregon
- Alabama, Alaska⁶, Arkansas, Connecticut, Delaware, District of Columbia, Georgia⁶, Iowa, Kansas, Maryland, Massachusetts⁶, Mississippi, Montana, Nebraska⁶, New Mexico, North Carolina, North Dakota, South Carolina, South Dakota, Vermont, Virginia, Washington, Wyoming
- 6. Nontenured teachers are laid off first.
- 7. Only for counties with populations of 500,000 or more and for teachers hired before 1995.

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