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ABSTRACT

Professional development activities are learning environments for teachers just as classroom activities are a learning environment for students. Research on effective teaching is guided by learning goals for students and how these goals can best be achieved. It follows that research on effective professional development should be guided by the learning goals for teachers and how these goals can best be achieved. This paper argues that systematic data documenting effective teacher learning environments have not accumulated because what it means to become an effective teacher has not been made sufficiently clear. Obstacles that have discouraged the development of learning goals for teachers are also discussed. Once teachers' learning goals are made explicit, the types of learning environments that encourage the achievement of those goals could be investigated systematically. (Contains 1 table and 64 references.) (Author/SLD)

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**RUNNING HEAD: Learning Goals to Investigate P.D.**

**The Importance of Setting Teacher Learning Goals to Investigate the Effectiveness of Teacher Professional Development**

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### Abstract

Professional development activities are learning environments for teachers just as classroom activities are a learning environment for students. Research on effective teaching is guided by the learning goals for students, and how these goals can best be achieved. It follows that research on effective professional development should be guided by the learning goals for teachers, and how these goals can best be achieved. This paper argues that systematic data documenting effective teacher learning environments have not accumulated because what it means to become an effective teacher has not been made sufficiently clear. Obstacles that have discouraged the development of learning goals for teachers are also discussed. Once teachers' learning goals are made explicit, the types of learning environments that encourage the achievement of those goals could be investigated systematically.

## Introduction

The National Council of Teachers of Mathematics (NCTM) has established detailed academic standards to guide K-12 learning goals for students. However, it is unlikely that many K-12 teachers have learned to adjust their teaching with these new learning goals and Standards as the product. Teachers are expected to teach more content in a deep and meaningful manner without sufficient support (Lampert & Ball, 1999). To compound the situation once teachers are in the field, the U.S. education system has no proven mechanism to systematically improve teaching in our classrooms (Stigler & Hiebert, 1999). Research in the area of professional development for mathematics teachers must become more rigorous and attend to the specific learning environments that benefit teachers' development. Yet, the research will not become more systematic until the learning goals for teachers and teacher development programs are more clearly defined.

## Purpose

The purpose of this review is to draw lessons from the research on learning environments for students to aid in thinking about learning environments for teachers. The classroom is a learning environment for students just as professional development activities are learning environments for teachers. Research on effective teaching is guided by the learning goals for students, and how these goals can best be achieved. It follows that research on effective professional development should be guided by the learning goals for teachers, and how these goals can best be achieved.

The thesis of this paper is that research on professional development lags behind research on mathematics classroom teaching because in part the learning goals for teachers have not yet

been made explicit. Systematic data documenting effective professional development learning environments have not accumulated because what it means to become an effective teacher has not been made sufficiently clear. It will be argued that, although setting specific learning goals for teachers that are linked with particular student outcomes is now within reach, there are multiple reasons that learning goals for teachers have not yet been fully developed. And it will be asserted further that once there is consensus for mathematics teachers' professional learning goals, researchers will be able to analyze the specific nature of the learning environments that achieve those desired goals or standards.

### Learning Environments

Students and teachers as learners present different cognitive profiles, but their learning environments are similar in a number of ways. A deep understanding of the mathematical content is a goal for both students and teachers as learners. Ideally, teachers enter the field with a deep mathematical understanding, but for many, this is not the case (Silver & Stein, 1996). Pre-service teacher training programs have not provided teachers the time necessary to understand the mathematical and pedagogical content (Post, Cramer, Harel, Kieren, & Lesh; 1998). As a result, prospective teachers entering the field have a narrow understanding of the content that is centered about procedures (Ball, 1990). It is obvious that when teachers do not possess a deep understanding themselves they are not prepared to help students learn mathematics in a meaningful way. Therefore, the learning environments for teachers or for students should support the development of conceptual and procedural understanding, the connections between them, and the opportunity to make sense of mathematics.

Both learning environments should grow out of the prior knowledge the learner brings to the task or learning situation (Cobb, Wood, & Yackel, 1990; Shulman, 1986; Steffe, 1990).

Collaboration and group tasks have become significant components of students' classroom learning as well as teachers' professional development (Sparks & Loucks-Horsley, 1989). Finally, feedback and verbal assessment are components of both student and teacher learning environments that might guide the learners' mathematical trajectories toward the learning goals (Wiggins, 1998). These similarities suggest that research on student learning and classroom teaching might inform research on teacher learning and professional development.

### Trends in Research in Mathematics Teaching & Learning

Looking back briefly at the general trends in the past century of research on students' mathematical learning might help to shape our thinking about the next steps for research in teachers' professional development and teacher learning. The beginning of the 20<sup>th</sup> century was characterized by psychological studies of students' mathematical learning (e.g. Brownell (1935), Bruekner (1939), Judd (1928), Smith (1926), and Thorndike (1922, 1949)). The research was primarily centered around knowledge acquisition, focused on student learning and the psychology of mathematical understanding. Although Dewey (1910) also published significant work at the turn of the century about learning communities and collaboration, his writings were not fully appreciated at the time. In the 1960s, the work of Piaget and his followers permeated educational and psychological research. Educators turned their attention to student-constructed understandings, investigations of the appropriate stages to introduce mathematical concepts, and student discovery and knowledge construction (e.g. Ausubel, 1968; Bruner, 1971; Piaget, 1964). During this time, most mathematics education research focused on student learning and developmentally appropriate curriculum materials.

In the later part of the century the overall research trend in mathematics education expanded to include teaching and learning. Studies began to examine the context of students'

learning, the classroom environment, teaching and its many facets (e.g. Cobb, 1988; Good, Grouws, & Ebmeier, 1983; Hansen, McCann, & Myers, 1985; Lampert, 1991; Schoenfeld, 1989; Shulman, 1986). Research on students' learning was guided by specific learning goals and desired outcomes from specific pedagogical methods in students' learning environments. I have chosen three studies to illustrate the use of learning goals for students and implications for research design. Each study investigated different facets of the students' learning environment.

### Three Studies with Increasingly Specific Learning Goals

It is worthwhile to review mathematics education research on students' learning environments to help envision research on professional development and teachers' learning environments. The reviews of the three studies that follow show different levels of specificity with which classroom learning environments have been investigated. These studies were chosen based on their research focus and because they each build upon the findings of the previous study.

What is of interest for this argument is that the more specific the learning goals for the students in each study and the more specific the components of the learning environment that are investigated, the more specific the claims that are made about the nature of an effective learning environment. It was in this research climate of detailed studies about teaching and learning that eventually led the development of the NCTM Standards for K-12 mathematics classrooms. The Standards have led the national movement in mathematics reform and made explicit the learning goals for students. The parallel situation does not exist yet in professional development, but these studies offer not only useful empirical evidence about classrooms, but the research design each study employed might guide research efforts in teacher learning environments.

Each study provides systematic data about the effectiveness of different aspects of learning environments as measured by students' learning goals. The three studies provide empirically supported guidelines for (a) the use of classroom time: developmental vs. practice, (b) the behaviors of more and less effective teachers, and (c) the order of mathematical task presentation. These three studies vary in specificity of learning goals and the feature of the learning environment investigated. Although all the studies investigate links between teaching and learning, they do so in increasingly specific ways (See Table 1).

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Insert Table 1 Here

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Zahn (1966) examined how student learning was impacted by separating class time into various combinations of “developmental activities” and “practice work” (e.g. 67% developmental, 33% practice; 45% developmental, 55% practice). Students' learning was measured by performance on a three-part posttest following 18 weeks of mathematics instruction. Zahn's study evaluated four different learning environments based on students' learning goals defined by standardized achievement scores. The data showed that the student groups that experienced more development activities than practice work scored significantly better than the groups with more practice work. In Zahn's study the learning goals were relatively general, increased achievement on a standardized assessment. The treatment was also broad, partitioning class time into two types of activities based on learning theories. Zahn provided data to support developmental activities and their positive effect on student achievement, but the exact nature of the developmental activities that support students' learning are not revealed and cannot be reconstructed from the data. In this study the goal for student

learning was to increase achievement on a standardized assessment and the feature of the learning environment investigated was the use of classroom time: developmental vs. practice activities.

The Good, Grouws, & Ebmeier (1983) studies extended the work of Zahn, looking for relationships between the teacher behaviors and student achievement. They investigated a component of the learning environment, with more specificity than Zahn (1966) but students' learning was measured in an equally general way as before on a standardized test. The researchers collected four types of information during the classroom observations: descriptions of (a) use of class time, (b) teacher-student interactions, (c) general teacher managerial style, and (d) materials and homework assignments. Classroom observations correlated with students' achievement scores provided a description of an effective teacher. Students who obtained high test scores were generally taught by active teachers with the following behaviors: Teachers (a) provided clear presentations of information, (b) were relatively non-evaluative, creating a comfortable learning environment, (c) maintained high expectations of student learning, and (d) spent most of the class time on mathematics, not socialization.

Because Good et al. (1983) investigated the components of the learning environment more explicitly and in more detail than Zahn (1966), they drew more specific conclusions about the features of the learning environment that affected students' learning. However, because they measured the students' learning goal with a general test, they were not able to make claims about the specific kind of learning that was influenced by these features of the learning environment. In other words, the goal for student learning was to increase achievement on a standardized assessment and the feature of the learning environment investigated was the teachers' behaviors.

Later research studies investigating the effectiveness of students' learning environments measured achievement of students' learning goals with tools other than standardized assessments (e.g. Carpenter & Moser, 1984; Collis, Romberg, & Jurdak, 1986). This paralleled the growing literature about student cognition in other fields and the increased attention to students' understanding over the acquisition of mathematical skills and procedures.

In the final study to be reviewed here, Wearne & Hiebert (1988) designed a program to develop students' conceptual understandings of decimal fractions. They developed a specific set of assessment tasks aligned with the students' learning goals of the experimental teaching program and combined them with tasks aligned with a more traditional control program. A four-process theory of cognition was developed and guided the design of the treatment and the development of the assessment tasks. This study examined students' learning with and without prior formal introduction to decimals. Their findings suggest that, if the learning goal for students is to understand the procedures they use, then students should be introduced to conceptual underpinnings before symbol manipulation. Unlike the previously mentioned studies, these researchers designed an assessment closely aligned with the explicit learning goals for the purpose of evaluating the impact of the teaching experiment. In this study the goal for student learning was to develop conceptual understanding of decimal fractions and the feature of the learning environment was the order of task presentation with concepts and symbol manipulation.

The lessons to be learned from these studies follow. (1) When the students' learning goals are clear and specific, and when the feature of the learning environment is described in detail, it is easier for investigators to analyze the specific features of the learning environment that contribute to the achievement of the goals. The more specific the learning goals and features investigated, the more specific the research claims about how to achieve the desired learning

goals. (2) The research design employed to investigate the effectiveness of a learning environment for students or for teachers must include explicit goals for the existence of the learning environment. In the case of professional development, how can researchers possibly investigate the progress of a program if the program is not designed around clear learning goals for the teachers?

Over the past two decades the mathematics educational community has been converging toward some agreement about what students' learning goals should be and, because of the handful of studies mentioned here and others, toward some agreement on how an effective learning environment might function in reference to these goals. Careful research studies investigating features of the students' learning environment amassed empirical data that created an atmosphere of accord. This provided a context in which the National Council of Teachers of Mathematics could develop a set of consensus Standards (1989, 1991, 1995, and 1999) or recommendations for K-12 mathematics curriculum, teaching, and assessment.

The field of teacher development in mathematics education has not accumulated a similar collection of empirical data indicating effective features for teachers' learning environments. Therefore, convergence or agreement about what teachers need to understand to be able to facilitate a learning environment for students that supports the NCTM Standards, is not yet within reach. However, if the field could agree on learning goals or standards for teachers both pre-service and in-service, research to achieve teacher learning goals might follow a similar path as the studies on students' learning environment.

### Current Teacher Development Research

Recently, the research field in mathematics education has expanded to include an influx of research on teacher development, teacher change, and professional education (e.g. Carpenter

& Fennema, 1992; Cobb, Wood, & Yackel, 1990; Cohen & Hill, 1998; Cooney, 1994; Fennema, Carpenter, Franke, Levi, Jacobs, & Empson, 1996; Franke, Carpenter, Levi, & Fennema, 2001; Hiebert & Wearne, 1992; Hyde, Ormiston, & Hyde, 1994; Kazemi & Franke, 2000; Knapp & Peterson, 1995; Stigler & Hiebert, 1999; and Wilson & Ball, 1991). Professional development is a growing area of research in mathematics education as well as in other educational fields. Yet, the field as a whole remains unfocused. Empirical data have not systematically accumulated, so it is difficult to confirm which features of professional development programs are most critical to support teachers' ongoing learning. The mathematics education research literature is more capable of providing guidelines for effective classroom teaching than giving recommendations for developing teachers who can engage in such teaching.

Why does professional development research lag behind its counterpart? One obvious reason is the natural developmental lag between studying students' learning, then teaching, and then learning to teach. However, another reason emerges through examining much of the current work on professional development. Much of the professional development literature is expert opinion, anecdotal evidence, or unsupported conjecture. As argued above this is in part because the literature has not yet provided a set of well-defined learning goals for teachers in the same way it has provided learning goals for K-12 students of mathematics. Without learning goals and explicit desired outcomes for teachers participating in professional development learning environments, it is difficult to determine if a program is making progress. Developing goals for teachers as ongoing learners is essential for advancing research in this field and guiding the work of professional developers, teacher educators, and researchers.

### Learning Goals for Teachers

Given the similarities between the purpose of student and teacher learning environments, the lessons learned about effective classroom teaching might help to guide our future research in professional development. The NCTM defined Standards (1989, 1991, 1995, and 1999) for students of mathematics such as: learn to use mathematics flexibly, build connections between concepts, and focus learning on depth of understanding. These goals are explicit and describe expectations for students' thinking and attitudes toward the investigation of mathematical concepts. The learning goals are quite clear but are defined in cognitive rather than behavioral terms and are not easily measured by traditional standardized tests. The NCTM Standards reflect the recent attention to students' understanding and cognitively based learning theories.

The spirit of the learning goals for teachers suggested in this paper, parallel the current learning goals or NCTM Standards for students. Developing explicit learning goals for teachers that focus on a depth of understanding rather than discrete teacher behaviors will help guide the developers of professional programs, researchers of professional development, and help teachers who are focused on improving their classroom practice.

In addition to the conclusions drawn from the three studies reviewed above, the literature provides some empirical support and a good deal of conjecture about what it means to be an effective teacher. What is striking is the degree of consensus within the research community regarding a handful of characteristics that define an effective teacher. These characteristics could guide the design of learning goals for professional development learning environments.

One example is that a teacher should be attentive to students' thinking in the classroom (Fennema, Carpenter, Franke, Levi, Jacobs, & Empson, 1996; Franke, Carpenter, Fennema, Ansell, & Behrend, 1998; Shulman, 1986). An effective teacher attends to students' thinking

and considers how best to link their current thinking with intended understandings of mathematical concepts, and uses this knowledge in pedagogical decisions. Simon (1995) recommends, for example, that teachers construct and continually revise the students' "hypothetical learning trajectory," by predicting learners' paths to understanding and using this knowledge to design learning activities and adjust them according to students' understanding.

Other characteristics of effective teachers have drawn attention in the literature such as (a) provide an equitable learning culture supportive of active communication (Maturana & Varela, 1980; Cobb, Wood, & Yackel, 1990), (b) support the development of meaningful mathematical tasks (Hiebert, Carpenter, Fennema, Fuson, Human, Murray, Olivier, & Wearne, 1996), and (c) provide ongoing formative feedback and assessment (Wiggins, 1998). There is some data to support each of these recommendations for effective teachers. Why is it that characteristics such as these rarely serve as a basis to develop cognitively based learning goals for teachers?

There are a number of possible explanations why teachers' learning goals have not been made explicit and each will be discussed in more detail below. (1) The current measures of a successful professional program are usually not based directly on teachers' learning. (2) Teaching, for the most part, has remained a hidden profession making it difficult to assess teachers' learning needs. (3) Professional development has traditionally treated teachers as technicians and not as learners. (4) The social norms and expectations in teachers' learning environments are frequently not supportive of teacher inquiry, learning, and collaboration.

(1) Current Measures - The success of professional development programs often is measured either intentionally or unintentionally by teacher attitudes or concerns, student achievement, teacher attendance, facilitators' evaluations, and other equally non-rigorous

measures of teacher learning. Teacher learning, adoption, and implementation of a new instructional method, or philosophy such as the NCTM Standards, require time for teacher understanding, experimentation, shifts in attitudes and views about teaching and learning and so on (Fullan, 1991, 1996; Putnam & Borko, 1997). When measures such as those above are used to evaluate success, the intricacies of the professional development program and the features of the learning environment that might have influenced teacher learning and change often are not documented in detail. If a sequence of learning goals for teachers is made explicit, it becomes clearer how to evaluate the effectiveness of their learning environment. If “intermediate” teacher learning goals are made explicit, the measures of the professional developments’ success could be based on teacher change as well as later improvements in student achievement.

(2) Professional Isolation - Another possible reason learning goals for teachers have remained vague and unspecified is the isolation present in the American system of education (Lortie, 1975). Teaching has been treated as a province of individual teachers and not a public activity to be examined. Teaching has remained a hidden activity practiced in isolation from the public and even concealed from peers (Ball & Cohen, 1999; CTGV, 1997). The workday experience of most teachers takes place behind closed classroom doors. The few daily collegial interactions consist of venting frustrations with students or administration, but “they don’t permit serious discussion of instructional issues” (Schifter & Fosnot, 1993; p.18). If the teaching profession were made more public for peer observation and comparative analysis, teachers’ learning needs would become more salient to teachers and the professional developers.

In addition to individual isolation, teachers might also be isolated from the design and creation of professional programs designed to help their own profession (Lortie, 1987). Most teacher development programs are imposed from outside the teachers’ professional community

(Clark & Florio-Ruane, 2001). Professional programs are often funded by sources outside a district or state, with agendas that might or might not be in accord with what the individual teachers think they need. As a result, teachers do not have a sense of ownership in the project or the project goals and they might not be as inclined to participate in meaningful ways.

When teachers are left out of the planning process and design of their own professional learning environment and the accompanying learning goals, people other than teachers are determining teachers' needs, weaknesses, and strengths. This compounded with the isolation that teachers experience in their classroom practice and school setting makes it difficult to provide professional experiences to support teachers' needs because a forum for communication of their needs is not provided.

(3) Teachers as Technicians – Over the years, professional development has not traditionally been guided by cognitive learning goals for teachers. The traditional approach to professional development focuses on specific processes or methods that teachers should be implementing in their classroom (Richardson & Placier, 2001). Teachers have been viewed as technicians who simply implement curriculum without continually assessing and integrating their students' thinking and understandings into pedagogical decisions (Clark & Peterson, 1986).

Researchers correlated various teacher classroom behaviors and student achievement in the process-product literature (Brophy & Good, 1986; Rosenshine, 1995). This research drew attention to isolated teacher behaviors in the classroom that correlated with improvement on standardized measures. The process-product literature provides a framework to think about teacher improvement as the mastery of specific behaviors. Behavioral rules, although specific,

do not fit the definition of the learning goals proposed in this paper, which include the teacher's development of a depth of understanding and flexible use of knowledge.

Researchers have described a cognitive approach to classroom instruction and student learning, but there has been little national movement to define cognitive learning goals for teachers, other than a handful of university based programs (e.g. Cognitively Guided Instruction, Summer Math). Perhaps researchers are concerned that practitioners might misinterpret explicit learning goals as behavioral requirements and professional developers would treat teachers as technicians.

(4) Social Norms – In addition to the traditional structure of teacher learning environments there is a possible social obstacle for expressing teachers' learning goals in detailed and explicit ways. Teachers and professional developers might naturally have been socialized by their participation in professional development programs. In the past, professional development has been equated with short-term workshops and formal presentations with the focus of improving students' achievement and not continuous teacher learning and growth. These formats and goals are familiar and acceptable to teachers and administrators and shape their expectations of professional development (McDiarmid & Kelly, 1997). Therefore, in general practice the expected norms do not include long-term continuous teacher learning as the driving force behind improving student learning. For that reason, professional development can become a "series of loosely related stabs at quick-fix solutions to narrowly defined problems" as opposed to an impetus for continuous teacher learning and improvement (Clark & Florio-Ruane, 2001; p.5). Changes in expectations by both the professional developers and the teachers might be required to shift the focus to teacher learning as the primary objective of professional development.

These obstacles to articulating and assessing learning goals for teachers can be overcome. Although they are the products of tradition and beliefs, they have rarely been dealt with in a careful and systematic way. Clear learning goals for teachers could be formulated from the existing literature about effective teaching and teachers. If goals are made explicit then they can be used to evaluate the effectiveness of teachers' learning environments and the nature of the learning activities that support the achievement of the goals.

### Summary & Implications

There is widespread agreement in the mathematics education community about the learning goals for students as evidenced by the NCTM Standards (1989, 1991, 1995, 1999). There is also agreement about the characteristics of an effective learning environment for students and the characteristics of an effective teacher, but learning goals for teachers remain ambiguous. The current literature is sprinkled with a variety of professional principles, guidelines, and frameworks for professional development (e.g. Guskey, 1986; Hawley & Valli, 1999; Lampert & Ball, 1999; Showers, Joyce, & Bennett, 1987; Sparks & Loucks-Horsley, 1989). Embedded in some of these lists of recommendations are the beginnings of learning goals and adult learning theories to achieve those goals. However, the literature has not yet described professional development explicitly in terms of teachers' learning goals and the learning environment to achieve those goals. Until teachers' learning goals are made explicit, empirical research on the methods to support teacher development and their learning environments will not accumulate.

Table 1: Comparison of three studies

<b>Study</b>	<b>Learning Goals</b>	<b>Feature Studied</b>
Zahn (1966)	General	General
	Standardized Assessment	Class Time
Good, Grouws, &	General	Specific
Ebmeier (1983)	Standardized Assessment	Teachers' Behaviors
Wearne &	Specific	Specific
Hiebert (1988)	Assessment Designed for Study	Task Presentation

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