

DOCUMENT RESUME

ED 377 922

JC 950 058

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 TITLE How Colleges Are Coping, 1992.
 INSTITUTION Chabot-Las Positas Community Coll. District,
 Pleasanton, CA.
 PUB DATE 92
 NOTE 37p.
 PUB TYPE Collected Works - Serials (022)
 JOURNAL CIT How Colleges Are Coping; n2-6 Feb-Oct 1992

EDRS PRICE MF01/PC02 Plus Postage.
 DESCRIPTORS Budgeting; College Administration; *Community
 Colleges; *Financial Problems; *Private Colleges;
 Reduction in Force; *Retrenchment; State Surveys;
 *State Universities; Two Year Colleges

ABSTRACT

This series of reports reviews how California colleges are coping with a difficult economy. The reports, produced in February, March, June, August, and October of 1992, review the impact of budgetary shortfalls on the 107 California Community Colleges (CCC), 20 California State Universities (CSU), 8 University of California (UC) campuses, and 63 private colleges. Specific information on headcounts, fee increases, layoffs, and class closures are reported for each campus, plus an overview is provided for each system. Highlights of these reports include the following: (1) approximately 100,000 students stayed away from CCC's because they were unable to enroll in the classes they wanted; (2) CCC's admitted 88,000 more students than the state is obligated to fund; (3) of 1.5 million students, 24,000 who would normally be in UC or CSU institutions are in CCC's; (4) fees for 369,000 CSU students increased 40%; (5) at CSU, 5,000 classes were cut, about 3,000 instructors laid off, and 1,000 staff and management positions were eliminated; (6) CSU suffered a 7,000 decline in enrollment; (7) a projected 8% budget reduction of \$130 million will force CSU to lay off 340 tenured and tenure track faculty; (8) in January 1992, student fees were raised 24% by UC regents; (9) the regents have approved stricter residency requirements for out-of-state students that would require non-resident undergraduates to pay full tuition for 3 years; and (10) private school enrollments are shrinking due to competition for donations and reputation for costliness. (KP)

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How Community Colleges are Coping Numbers 2-6, Febuary-October 1992

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Kim Huggett
Chabot-Las Positas Community College District
Pleasanton, California

950 058

How Community Colleges are Coping

By Kim Huggett
February 26, 1992

"Gov. Pete Wilson has granted his biggest budget reward to people with power to improve the state economy: California's future work force.

"That work force is the 1.5 million students enrolled in California's 107 community colleges, the state's largest resource for vocational and job skills training."

--The Sacramento Bee

Under Gov. Pete Wilson's proposed budget, community colleges would receive a 10 percent increase in funding, to \$3.5 billion with no increase in the \$120 annual fee for full-time students. Statewide, there are enough unfunded students to fill five average campuses of 17,600 students. The chancellor's office estimates that 100,000 students stayed away from community colleges this year because they couldn't get the classes they wanted.

Community colleges have admitted 88,000 more students than the state is obligated to fund.

Of 1.5 million students, 24,000 students who would normally be in UC or CSU institutions this year are in community colleges.

CPEC Findings:

- The average California community college classroom has 31.5 students, compared to a national average of 21.
- Community colleges receive about \$3,000 per full-time student, compared with nearly \$16,000 for UC and \$7,500 for CSU.
- By the year 2005, California colleges will have an additional 800,000 students

Latest steps by community colleges...

• **Allan Hancock** - Imposed a collegewide .49% budget reduction in November, which was needed to eliminate the final \$110,000 of a \$694,000 deficit. A hiring freeze, personnel reassignments and a shift of eligible expenses into categorical program funding has brought the budget down to \$22.7 million. The college has also reduced the number of class sections, cut equipment purchases and reduced library acquisitions. There have been no layoffs of full-time or permanent part-time employees.

- **Bakersfield College** - Cut 40 percent of its summer session last year and will probably hold at that level, or slightly higher, this year. Pulling some courses taught off-campus onto the BC site.
- **Cabrillo College** - Avoided layoffs by deferring maintenance
- **College of the Canyons** - Five of 10 administrators returned to the classroom in January - without compensation - to teach one class each, saving up to \$26,000 in part-timer pay.
- **Columbia College** - Small Sonora college now inserts class schedules in local newspaper.
- **Contra Costa College** - Spring semester headcount is up 7 percent, to 10,000 students
- **Diablo Valley College** - Semester opened Jan. 21 with a 2 percent increase to 19,300 and expects to have 23,000 within two weeks. Student population has increased 30 percent since mid-1980s.
- **Foothill-DeAnza CCD** - Board has instituted a hiring freeze, has cut out virtually all capital expenditures and is considering layoffs.
- **Gavilan College** - No class cuts this year despite an all-time high headcount of 4,260, but administrators and staff are meeting to discuss possible layoffs. Has been adding 500 registrants a year.
- **Irvine Valley College** - Will cut 100 of 500 course offerings for the summer. Will continue mailing schedules.
- **Kings River College** - Will now mail class schedules to continuing students only.
- **Los Angeles CCD** - Dipped into reserves to adopt a \$362 million budget and avoid layoffs and class cuts. Enrollment is up 5.6% in the 9-college system. Administration cites high unemployment and increasing number of students who could not get into universities. Chancellor estimates the district turned away 50,000 students last fall.
- **Los Medanos College** - Spring semester headcount is up 13 percent to 7,000 students, biggest increase in college history.
- **College of Marin** - Still considering what to do for summer, but projections are that the college will not exceed the number of classes offered in 1991, when offerings were cut in half. Made \$300,000 in cuts during this year. No new sections were opened this year. Will cut back the mailing of 103,000 class schedules to a handful of zip codes.
- **Mira Costa College** - Stopped mailing 120,000 class schedules last fall and it has worked out well. They took pains to let continuing students

know they would not be getting skeds over the summer. Even so, a few missed "every single notification." Enrollment stayed steady. Enrollment management committee shortened late reg from two weeks to one week. College is scheduling the smallest summer session in five years.

Mira Costa has eliminated 8 of 12 intercollegiate sports, all those coached by part-time instructors: baseball, soccer, softball, mens tennis, mens track and cross-country, womens volleyball, womens basketball. Kept mens basketball, womens tennis and womens cross country and track. Eliminated all sports taught by part-time faculty: AD will be retiring, position will not be filled.

- **Modesto Junior College** - Ceased bulk mailing class schedules and is now insert course listing in 155,000 copies of the Modesto Bee.
- **Monterey Peninsula College** - Nearly 100 classes were cut last quarter, with an enrollment management committee considering more.
- **Napa College** - Dropped 30 percent of its summer schedule last year and will probably hold to that level this year. Heaviest cuts were in physical education. Will continue to mass-mail class schedule.
- **North Orange CCD** - A budget committee is considering options for cutting \$4 million from the 92-93 budget (\$4 million was cut from 91-92 budget). Cuts will come in instruction and unfunded ADA. A proposal to eliminate summer sessions is being considered. Class schedules will no longer be mailed.
- **Ohlone College** - Cut 70 spring classes (5 percent of 1,400 course offerings) to try and reduce a \$250,000 budget deficit. Up to 40 fall '92 classes may be cut. The college hopes to save \$300,000 by "temporarily" not filling positions as employees quit or retire. No layoffs, but cutbacks in part-time instruction budget. College expects to eliminate another \$1 million in spending for the 1992-93 budget. Teacher unions are preparing for negotiations. Student headcount was up 10% in the fall to 9,800.
- **Palomar College** - Had 26,000 students in the fall, with funding to cover a 5.7% growth, representing addition of 500 students. Even so, president says Palomar is still 500 students over cap. Has not mailed schedules for several years, but does some target mailing with zip codes such as we do with Hacienda and Union City.
- **Peralta CCD** - Has frozen budgets and dropped some courses with as many as 30 students enrolled to cut back on part-time faculty costs.
- **Rancho Santiago College** - Chancellor has put on hold a committee proposal to reduce summer offerings 27%. Chancellor has plan for credentialed administrators to teach summer courses in their field in

addition to their regular duties, with no additional compensation. College will not mail summer schedules and is printing fewer.

- **Sacramento City College** - By the first day of open enrollment for the spring semester, 540 of 2,200 classes had been closed because they were at full capacity. The college is serving 1,700 unfunded students. No longer mails class schedules.
- **San Joaquin Delta College** - Cut 300 courses in the spring semester, 10% of course offerings. 115 were cut last fall. Some classes had waiting lists of 200. Enrollment management committee which is considering summer session cuts. Still maintains a \$6 million budget reserve. 19,000 headcount, but 4,000 are unfunded.
- **San Jose/Evergreen CCD** - Estimates that up to 500 at each campus were unable to get courses they sought. Cap is 2%, but fall headcount increased 13%. There was a 63% increase in admissions applications last fall at 12,000-student San Jose CC. San Jose CC cut 135 courses from spring semester schedule and Evergreen (11,000 students) cut 60.
- **San Mateo CCD** - In the past, the district had been reluctant to switch to a semester system, fearing a drop enrollment. However, the district is currently 8.5% above its cap, meaning \$2.6 million of ADA is not being funded by the state. A vote of instructors, sanctioned by the AFT, endorsed the move 252-56 and the semester schedule will begin this fall. Summer session will be held at 1991 level, which was a 25% reduction over previous year.
- **Santa Rosa Junior College** - Committee is considering no longer mailing class schedules.
- **Southwestern College** - Has eliminated 28% of summer classes, consolidating all courses into one 6-week session. Is considering halting the mailing of schedules, but will wait on a decision until after the fall semester, which is the college's first try at an early start (in order to end semester by December break).
- **College of the Sequoias** - Not at cap, will not cut summer session.
- **Skyline College** - 75 classes cut this year, with the enrollment management committee looking at low-enrollment courses for first cuts next year.
- **Yuba College** - Has cut classes, tutoring and counseling services by \$1.5 million for '91-92.
- **Valley College** - President estimates that 1,000 students could not get the courses they wanted at the 20,000-student Van Nys campus. Maintenance has been deferred and some students are taking classes in

temporary bungalows erected during WWII. 7.5 percent headcount increase.

- **Ventura County CCD** - Trustees have reviewed bond options, loans and tax revenue estimates, but have not decided on how to proceed in developing alternative means of finance. The spring semester schedule of classes was not bulk-mailed to district residents, saving about \$12,000.

California State Universities

Governor's budget recommends 1.4% increase. System had requested 1.79%.

Fees for 369,000 students will be increased 40%. Fees will go to \$1,308, plus about \$144 in campus fees. The new fees will raise \$93 million, but CSU officials calculate they will need another \$44 million just to maintain this year's level of service.

After cancelling more than 3,000 classes and not rehiring or laying off 3,000 full- and part-time faculty, CSU suffered an enrollment decline for the fifth time since the creation of the system in 1960. 11 campuses closed admissions for autumn, 1992 on Dec. 1.

The governor's budget calls for up to a 34% increase in student fees, to \$1,462 a year. Fees went up 20%, to \$1,088, for 91-92. Enrollment fell system-wide by 7,000 students in the fall of 1991, a 1.9% decline to 362,104.

- **CSU Hayward** - Enrollment went from 13,000 in 1990 to 13,067 (9,691 full-time equivalent) in 1991 (It has the staff to handle 16,000 and was originally planned to accommodate 24,000). CSU Hayward was one of 6 CSU campuses allowed to grow by the CSU system, which set a 3,000-student growth cap statewide (although the demand was 12,000). The 91-92 operating budget cut by \$6 million, to \$58.1 million. 240 fewer class sections are being offered.

- **CSU Northridge** - Lost \$15.8 million of its budget, a 9.8 percent cut.

- **CSU Sacramento** - Has launched a five-year, \$50 million campaign to raise private donations, requiring a doubling of its current fundraising rate.

- **San Diego State University** - Cut its budget \$20 million this year and cancelled more than 600 classes.

- **San Jose State** - Took an \$11 million budget cut for 91-92, down to \$86 million. SJS had increased student population 20% (to 30,000) over the previous five years. Academic VP says he has documented students who take courses in their major at SJS and lower division courses at community colleges.

University of California

Governor's budget recommends 1.5% increase. System had requested 9%.

The governor's budget calls for up to a 22% increase (\$550) in student fees, to \$3,036 a year. Fees went up 40% in 91-92 to \$2,474, salaries were frozen, 3,500 employees given early retirement including 350 faculty members.

Student fees were eventually raised 22% by the regents.

The system currently serves 166,500 students, the top 12.5 percent of high school graduates.

Chancellor David Gardner says the system is still committed to building a 10th campus in the central valley.

Private Colleges

Enrollments are shrinking because of competition for donations and a reputation for costliness which discourages potential students.

CPEC says the state has 63 private colleges which could enroll 15,000 more students and ease the need for new public college campuses. They have a combined enrollment of 170,000, but a dozen could close by 2000, according to the Association of Independent California Colleges and Universities.

- **The University of the Pacific** - Faces a \$5.5 million deficit this year, 8% of its annual \$72 million budget and a \$13 million drop next year. Laid off 100 janitors, groundskeepers and carpenters and will contract for these services, anticipating a \$600,000 savings. Has suffered a 13% drop in enrollment over the past ten years while costs doubled. Tuition is now \$14,480 annually. Has instituted a degree-in-four-years "guarantee."

- **Mills College** - Has 700 undergraduates, but must boost enrollment by 400 more by 1995 to remain financially sound.

- **USC** - This year the freshman class dropped 20%, which produced an \$18 million budget shortfall.

- **Stanford** - There has been a 13% decline in applicants over the past three years, though it still has five times more applicants than it can admit.

Notable

A study by UCLA's Higher Education Research Institute found that students increasingly are deciding where to apply for college on the basis of cost and the availability of financial aid. The study found that 27.7% of 1991 freshmen nationwide chose colleges based on low tuition, compared with 23.4% in 1990 and 17% in 1981.

How Community Colleges are Coping

By Kim Huggett
March 31, 1992

"Gov. Pete Wilson has granted his biggest budget reward to people with power to improve the state economy: California's future work force.

"That work force is the 1.5 million students enrolled in California's 107 community colleges, the state's largest resource for vocational and job skills training."

--The Sacramento Bee

Under Gov. Pete Wilson's proposed budget, community colleges would receive a 10 percent increase in funding, to \$3.5 billion with no increase in the \$120 annual fee for full-time students. Statewide, there are enough unfunded students to fill five average campuses of 17,600 students. The chancellor's office estimates that 100,000 students stayed away from community colleges this year because they couldn't get the classes they wanted.

Community colleges have admitted 88,000 more students than the state is obligated to fund.

Of 1.5 million students, 24,000 who would normally be in UC or CSU institutions this year are in community colleges.

The Cost to the State of Higher Education:

- \$16,303 per University of California student
- \$7,192 per California State University student
- \$3,073 per California Community College student
- (Figures from CCC Chancellor David Mertes)

CPEC Findings:

- The average California community college classroom has 31.5 students, compared to a national average of 21.
- By the year 2005, California colleges will have an additional 800,000 students

Latest steps by community colleges...

- **College of Alameda** - 32 course sections eliminated this spring in attempt to meet \$75,000 budget deficit.
- **Allan Hancock** - Cut budget \$694,000 this year. A hiring freeze, personnel reassignments and a shift of eligible expenses into

categorical program funding has brought the budget down to \$22.7 million. The college has also reduced the number of class sections, cut equipment purchases and reduced library acquisitions.

- **Antelope Valley College** - The student population grew to a record 11,072 during the spring semester despite a \$1.5 million budget cut which has prevented the college from adding classes. The increase is 9.5% higher than for the same period last year. The budget cuts have come in equipment purchases, maintenance projects and travel and overtime expenses. Small enrollment courses have also been dropped.
- **Bakersfield College** - Cut 40 percent of its summer session last year and will probably hold at that level this year. Pulling some courses taught off-campus onto the BC site.
- **Butte College** - Budget planning for 1992-93 anticipates worse-case scenario which requires cuts of \$1.2 million. Trustees have already cut off-campus auto body repair and painting courses as well as the Computer Aided Drafting Academy, which had focused on serving disabled students. The cheerleading program has been eliminated and no high school career day will be held this spring. The college has cut \$1.6 million from its budget since 1990-91, with most reductions coming in supplies, travel, consultants and staff development.
- **Cabrillo College** - Avoided layoffs by deferring maintenance.
- **Chabot-Las Positas CCD** - Cut 6% of course offerings last quarter to help deal with \$2 million budget cut. District is nearly 10% over its enrollment cap, with all-time high headcount at Las Positas. Cuts were made in the summer program of more than 50%. The district will stop bulk-mailing 150,000 class schedules to all district households for a \$56,000 annual savings. Bookstore, public library and chamber of commerce stocks will be increased. Number of administrators will be cut to 1989 levels as of July 1.
- **College of the Canyons** - Five of 10 administrators returned to the classroom in January - without compensation - to teach one class each, saving up to \$26,000 in part-timer pay. Enrollment increased 6% during the spring semester and the 666 applications for financial aid is a 40% jump.
- **Columbia College** - Small Sonora college now inserts class schedules in local newspaper.
- **Contra Costa College** - Spring semester headcount is up 7 percent, to 10,000 students.
- **Cuesta College** - The foundation is seeking public help to provide at least \$39,000 worth of instructional equipment which the college cannot purchase because of cutbacks.

- **Cypress College** - Projects at least \$800,000 in cuts for 1992-93.
- **College of the Desert** - The number of financial aid applications has increased from 6 to 7%. Over the current year, 3,000 students applied for financial aid at the 10,000-student college in Palm Desert, but only 2,200 received funds.
- **Diablo Valley College** - Spring semester opened with a 2 percent increase to 19,300 and expects to have 23,000. Student population has increased 30 percent since mid-1980s.
- **Feather River College** - Doubled full-time student enrollment in the spring, 1992 quarter. Was one of few colleges not over cap in 90-91 and is now 200 over.
- **Foothill-DeAnza CCD** - Board has instituted a hiring freeze, has cut out virtually all capital expenditures and is considering layoffs.
- **Gavilan College** - The college has projected a \$572,000 deficit by June and has imposed a hiring freeze, cut travel expenditures, restricted purchases and reduced contract services. No class cuts this year despite an all-time high headcount of 4,260. College officials are expected to support a ballot measure in June which would provide for a \$35 million expansion, adding 15,000 square feet to the library.
- **Glendale College** - Facing a possible \$3 million budget shortfall in 92-93, the college is considering cutting up to 300 course offerings to save about \$600,000. The college cut 100 course sections this year and eliminated about 75 teaching positions in trying to cut the budget \$2.4 million.
- **Grossmont-Cuyamaca CCD** - Four district office administrators were notified that their positions will likely be eliminated in June as part of a \$3.5 million budget-cutting effort. Position of vice chancellor who resigned may not be filled. Summer session eliminated.
- **Irvine Valley College** - Will offer up to 40 fewer summer courses.
- **Kings River College** - Will now mail class schedules to continuing students only.
- **Los Angeles CCD** - Dipped into reserves to adopt a \$362 million budget and avoid layoffs and class cuts. Enrollment is up 5.6% in the 9-college system. Administration cites high unemployment and increasing number of students who could not get into universities. Chancellor estimates the district turned away 50,000 students last fall.
- **College of Marin** - Will not exceed the number of summer classes offered in 1991, when offerings were cut in half. Made \$300,000 in

cuts during this year and must cut \$1.5 million from 92-93 budget. No new sections were opened this year. Will cut back the mailing of 103,000 class schedules to a handful of zip codes.

- **Los Medanos College** - Spring semester headcount is up 13 percent to 7,000 students, biggest increase in college history. Number of full-time students has increased 17%.
- **Mendocino College** - Headcount reached an all-time high of 4,946 in the spring semester, a 3% increase over the fall semester. Enrollment since the fall of 1990 has increased 10%. The average student age has dropped from 29 to 27. CSU and UC "reverse transfers" are cited.
- **Merritt College** - Pipes which froze at Merritt and had to be repaired have contributed to the Peralta District's \$300,000 budget deficit.
- **Mira Costa College** - Stopped mailing 120,000 class schedules last fall and it has worked out well. Enrollment management committee shortened late reg from two weeks to one week. College is scheduling the smallest summer session in five years. Eliminated 8 of 12 intercollegiate sports, all those coached by part-time instructors: baseball, soccer, softball, mens tennis, mens track and cross-country, womens volleyball, womens basketball. Eliminated all sports taught by part-time faculty: AD will be retiring, position will not be filled.
- **Modesto Junior College** - Ceased bulk mailing class schedules and is now insert course listing in 155,000 copies of the Modesto Bee.
- **Monterey Peninsula College** - Nearly 100 classes were cut last quarter, with an enrollment management committee considering more.
- **Moorpark College** - Only three of 1,290 sections were cut for the spring semester and at the end of the first week there was an enrollment decrease of 510 students over the same period in 1991.
- **Mount San Antonio College** - Cut 3% of fall semester courses on top of a 10% reduction from the previous fall. 1991-92 budget was reduced 7%.
- **Napa College** - Dropped 30 percent of its summer schedule last year and will probably hold to that level this year. Heaviest cuts were in physical education.
- **North Orange CCD** - A budget committee is considering options for cutting \$4 million from the 92-93 budget (\$4 million was cut from 91-92 budget). Cuts will come in instruction and unfunded ADA. A proposal to eliminate summer sessions is being considered. Class schedules will no longer be mailed.

- **Ohlone College** - Cut 70 spring classes (5 percent of 1,400 course offerings) to try and reduce a \$250,000 budget deficit. Up to 40 fall '92 classes may be cut. The college hopes to save \$300,000 by "temporarily" not filling positions as employees quit or retire. No layoffs, but cutbacks in part-time instruction budget. College expects to eliminate another \$1 million in spending for the 1992-93 budget. Student headcount was up 10% in the fall to 9,800. The college filed suit against the developer of a proposed 1,400-home development east of Interstate 880, contending the environmental impact report was deficient because it didn't take into account the impact of more new students on an already-overcrowded college campus.
- **Orange Coast College** - Headcount is up 6% in the spring, with more than half of the course sections at capacity on the first day of classes. The gain is a 16.4% increase over the same period in 1989. Enrollment cap is 1%.
- **Pasadena City College** - The number of applications was up 35% for the spring semester, but course offerings were cut 25%. PCC's cap on funding is 1%, but the growth rate is currently 10%. The enrollment increase is partially blamed on higher fees and fewer courses at local universities.
- **Palomar College** - Had 26,000 students in the fall, with funding to cover a 5.7% growth, representing addition of 500 students. Even so, Palomar is still 500 students over cap.
- **Peralta CCD** - Has frozen budgets and dropped some courses with as many as 30 students enrolled to cut back on part-time faculty costs. The district, which has projected a \$300,000 deficit this year, eliminated 204 sections for the spring semester. The 91-92 budget has been cut \$600,000. Cuts include elimination of frogs used for dissection in biology labs.
- **Rancho Santiago College** - College will not mail summer schedules and is printing fewer for regular sessions. Summer session will hold at the 1991 level, when 25% of courses were cut.
- **College of the Redwoods** - The college anticipates having to cut \$903,200 from its 92-93 budget and is considering using the county for all job placement services. The college cut 74 courses this year.
- **Rio Hondo College** - Cuts totaling \$1.5 million will likely have to be made in the 92-93 budget. The budget committee is considering elimination of programs, cutting class sections, laying off a full-time instructor and restricting the mailing of class schedules only to the 10,000 current students instead of all 180,000 district households.
- **Sacramento City College** - By the first day of open enrollment for the spring semester, 540 of 2,200 classes had been closed because they

were at full capacity. The college is serving 1,700 unfunded students. No longer mails class schedules.

- **Saddleback College** - One of two regularly-scheduled summer sessions has been cancelled. The college had previously offered 480 classes divided between two six-week sessions. The 240-section session will save the college an estimated \$568,000.
- **San Diego CCD** - Has cut 13 management positions. Will save an estimated \$200,000 a year by cutting athletic programs at San Diego City and Mesa colleges. Football, volleyball, golf and track teams will be combined, competing with other colleges as a single team.
- **San Joaquin Delta College** - Trustees have approved a hiring freeze to combat a potential \$750,000 budget deficit. Cut 300 courses and laid off part-time instructors in the spring semester, 10% of course offerings. 115 were cut last fall. Some classes had waiting lists of 200. Enrollment management committee which is considering summer session cuts. Still maintains a \$6 million budget reserve. 19,000 headcount, but 4,000 are unfunded.
- **San Jose/Evergreen CCD** - Estimates that up to 500 at each campus were unable to get courses they sought. Cap is 2%, but fall headcount increased 13%. There was a 63% increase in admissions applications last fall at 12,000-student San Jose CC. San Jose CC cut 135 courses from spring semester schedule and Evergreen (11,000 students) cut 60.
- **San Mateo CCD** - In the past, the district had been reluctant to switch to a semester system, fearing a drop enrollment. However, the district is currently 8.5% above its cap, meaning \$2.6 million of ADA is not being funded by the state. A vote of instructors, sanctioned by the AFT, endorsed the move 252-56 and the semester schedule will begin this fall. Summer session will be held at 1991 level, which was a 25% reduction over previous year.
- **Santa Bernardino CCD** - Will cut 60% of summer course offerings at Crafton Hills and San Bernardino Valley colleges.
- **Santa Rosa Junior College** - Committee is considering no longer mailing class schedules.
- **Sierra College** - Recorded an 18% increase in spring semester headcount. Administrators cite many students either priced out or with applications rejected by CSU and UC institutions. The college has added 10 high-demand transfer courses in English, math, history and psychology.
- **Southwestern College** - Has eliminated 28% of summer classes, consolidating all courses into one 6-week session. Is considering

halting the mailing of schedules, but will wait on a decision until after the fall semester, which is the college's first try at an early start (in order to end semester by December break).

- **College of the Sequoias** - Not at cap, will not cut summer session.
- **Skyline College** - 75 classes cut this year, with the enrollment management committee looking at low-enrollment courses for first cuts next year.
- **Yuba College** - Has cut classes, tutoring and counseling services by \$1.5 million for '91-92.
- **Valley College** - President estimates that 1,000 students could not get the courses they wanted at the 20,000-student Van Nys campus. Maintenance has been deferred and some students are taking classes in temporary bungalows erected during WWII. 7.5 percent headcount increase.
- **Ventura County CCD** - Trustees have reviewed bond options, loans and tax revenue estimates, but have not decided on how to proceed in developing alternative means of finance. The spring semester schedule of classes was not bulk-mailed to district residents, saving about \$12,000.
- **Ventura College** - Fall semester grades were not mailed to all 13,000 students, saving \$10,000 in postage. Savings will be transferred to instructional accounts.
- **Victor Valley CCD** - District struggling to keep a 5% budget reserve. Summer session will not be cut.
- **West Valley College** - Currently running on a \$500,000 deficit, with an 8% increase in headcount.

California State Universities

Governor's budget recommends 1.4% increase. System had requested 1.79%.

Fees for 369,000 students were to be increased 40%, but the State Assembly Ways and Means Subcommittee has recommended just a 10% hike. A 40% increase means fees would go to \$1,308, plus about \$144 in campus fees. The new fees would raise \$93 million, but CSU officials calculate they will need another \$44 million just to maintain this year's level of service.

After cancelling more than 3,000 classes and not rehiring or laying off 3,000 full- and part-time faculty, CSU suffered an enrollment decline

for the fifth time since the creation of the system in 1960. 11 campuses closed admissions for autumn, 1992 on Dec. 1.

Fees went up 20%, to \$1,088, for 91-92. Enrollment fell system-wide by 7,000 students in the fall of 1991, a 1.9% decline to 362,104.

- **CSU Hayward** - Hayward was one of 6 CSU campuses allowed to grow by the CSU system, which set a 3,000-student growth cap statewide (although the demand was 12,000). The 91-92 operating budget was cut by \$6 million, resulting in 240 fewer class sections. The current budget is \$71 million, however, the Dept. of Finance has ordered all state agencies to prepare for cuts of 5, 10 or 15%. A 5% cut at CSUH combined with a fee increase of 10% would mean a \$6.5 million budget cut, reducing the faculty by 25%, eliminating 1,000 classes and turing away 3,200 students.
- **CSU Northridge** - Lost \$15.8 million of its budget, a 9.8 percent cut.
- **CSU Sacramento** - Has launched a five-year, \$50 million campaign to raise private donations, requiring a doubling of its current fundraising rate.
- **San Diego State University** - Cut its budget \$20 million this year and cancelled more than 600 classes.
- **San Francisco State** - Stopped accepting applications for admission on Jan. 3 and did not accept any freshman and sophomore transfer students for the fall of 1992.
- **San Jose State** - Took an \$14.6 million budget cut for 91-92, down to \$86 million. Cut 500 course sections in each semester. Cut off applications for fall for first-time freshmen, junior and senior transfers three months early, on March 13. SJS had increased student population 20% (to 30,000) over the previous five years. Academic VP says he has documented students who take courses in their major at SJS and lower division courses at community colleges.

University of California

Governor's budget recommends 1.5% increase. System had requested 9%.

The governor's budget calls for up to a 22% increase (\$550) in student fees, to \$3,036 a year. Fees went up 40% in 91-92 to \$2,474, salaries were frozen, 3,500 employees given early retirement including 350 faculty members.

Student fees were eventually raised 22% by the regents.

The system currently serves 166,500 students, the top 12.5 percent of high school graduates.

Chancellor David Gardner says the system is still committed to building a 10th campus in the central valley.

A recommendation adopted by a Legislative subcommittee in March would require faculty to teach at least one more class per year (reducing research time). The ratio of students to faculty would increase from the present 17.6-to-1 to as high as 20-to-1.

Private Colleges

Enrollments are shrinking because of competition for donations and a reputation for costliness which discourages potential students.

CPEC says the state has 63 private colleges which could enroll 15,000 more students and ease the need for new public college campuses. They have a combined enrollment of 170,000, but a dozen could close by 2000, according to the Association of Independent California Colleges and Universities.

- **The University of the Pacific** - Faces a \$5.5 million deficit this year, 8% of its annual \$72 million budget and a \$13 million drop next year. Laid off 100 janitors, groundskeepers and carpenters and will contract for these services, anticipating a \$600,000 savings. Has suffered a 13% drop in enrollment over the past ten years while costs doubled. Tuition is now \$14,480 annually. Has instituted a degree-in-four-years "guarantee."
- **Mills College** - Has 700 undergraduates, but must boost enrollment by 400 more by 1995 to remain financially sound.
- **USC** - This year the freshman class dropped 20%, which produced an \$18 million budget shortfall.
- **Stanford** - There has been a 13% decline in applicants over the past three years, though it still has five times more applicants than it can admit. This fall, tuition will rise 9.5% to \$16,536. Combined with an increase in room and board expenses, an undergrad will be charged \$22,850. The university faces a \$43 million cut over the next two years.

Notable

A study by UCLA's Higher Education Research Institute found that students increasingly are deciding where to apply for college on the basis of cost and the availability of financial aid. The study found that 27.7% of 1991 freshmen nationwide chose colleges based on low tuition, compared with 23.4% in 1990 and 17% in 1981.

How Colleges are Coping

Quarterly Report IV

By Kim Huggett

Chabot-Las Positas Community College District
June 1992

Latest steps by community colleges...

- **Alan Hancock College** - Cut \$700,000 from this year's budget and is looking for \$1.5 million in cuts for next year. No personnel cuts are projected, but hiring has been frozen. Summer classes have been cut by about one-quarter. Growth has been even, but is expected to take off next year because neighboring Cal Poly, SLO, is not enrolling new students in the next two quarters.
- **Antelope Valley College** - The cities of Lancaster and Palmdale have come up with \$11,000 in order to lease a double portable building so that a CSU extension program can remain on the AVC campus. Unemployment and cutbacks at universities are among the factors credited for filling 60% of summer classes before opening day.
- **Butte College** - This year, Butte has had 722 unfunded FTE students. Alternative scheduling is underway, with more classes offered from 5-7 p.m. and a study will examine creation of a weekend program. More resources are being devoted to contract education.
- **Cabrillo College** - Headcount has hit an all-time high of 14,512, a 7% increase over the fall semester. Most significant is a 14% increase in Hispanic students. Departments squeezed the most are math, English, chemistry and other sciences. A contract has been approved between the district and the CFT for 1991-92 in which the faculty agreed to a one-time payment, equal to 1% of their salary, about \$140,000.
- **College of the Canyons** - Holding summer session at 1991 level, when courses were cut in half. Will not mail the summer schedule of classes. The district is the seventh-worst funded in the state.
- **Cerritos College** - After making \$2 million in budget cuts this year, Cerritos has frozen salaries and left about dozen positions unfilled as they became vacant. Summer session was cut 30% in 1990 and will rise slightly in 1992 in order to keep within 1% of the enrollment cap.
- **Chabot-Las Positas CCD** - Half of the summer course sections were cut. The district will stop bulk-mailing 150,000 class schedules to all district households for a \$100,000 annual savings in printing and

mailing costs. Number of administrators will be reduced to 1989 levels as of July 1. There is a virtual hiring freeze.

- **Cypress College** - Summer applications have increased to 640, compared to 250 in 1991. The number of fall applications has doubled, compared to this period last year.
- **DeAnza College** - A \$6.3 million two-story expansion of the Campus Center will proceed as planned this spring, funded through student fees and the sale of "certificates of participation," redeemable by investors in 20 years. The college is also beginning work on a state-funded \$12 million technology center.
- **Foothill-DeAnza CCD** - The board has eliminated the position of district coordinator of assessment and testing and reduced its articulation officer's position from a 12-month to an 11-month job. The district is still recovering from budget miscalculations which forced the elimination of 550 part-time positions in an effort to offset a \$10 million deficit.
- **Gavilan College** - Headcount jumped 8.8% since the fall semester to 4,514 in the spring. The trustees have given the automobile technology program one year to turn itself around, after projecting a deficit in that department of \$11,900 this year.
- **Hartnell College** - The college cut 215 course sections in 91-92 and cancelled its rodeo program, which cost \$134,410 annually.
- **Long Beach City College** - Has ceased bulk-mailing 200,000 class schedules to every district residence and has cut the number of printed books to 50,000 for an annual savings of \$80,000. The schedules are now only available on the campus.
- **Mendocino College** - Enrollment was at a record high during the spring semester, with nearly 5,000 students, 800 of them carrying 12 units or more. The college is moving heavily into contract education.
- **Merced College** - A four-day week, 10 hours each day, which saved more than \$16,000 in utility costs last summer has been implemented again. During the three-day weekends, the library will be closed and the AC will be shut off, as will heating and lights for the pool. This overcrowded college of 16,000 has students trying to enroll who were unable to get classes at Modesto Junior College, Fresno City College and CSU, Stanislaus. Only 2,500 were admitted for the summer session. Merced County has the highest unemployment rate, 19%, in the state.
- **Modesto Junior College** - 10,000 students were on class waiting lists in the spring semester. With the cancellation of classes at the nearby CSU, up to 13,000 MJC students are expected to be on waiting lists in the fall. Students begin lining up one hour before an 8 a.m. lecture class

in the 100-seat biology lecture hall because, routinely, 40 have to sit on the floor.

• **Monterey Peninsula College** - Spring semester headcount was up by 619 students, about 9% over the same period last year. Administrators credit a "bring-a-friend" campaign which was an attempt to increase the revenue base by \$200,000 by increasing the number of full-time students. The increases occurred despite the cutting of 40 course sections after one-third of the student body had registered. The cuts were made after mail-in registrations yielded five or fewer students in those courses.

• **Moorpark College** - Classes at four off-campus sites have been cancelled to save \$50,000 in annual rent for those facilities. The decision moves 45 courses to the Moorpark campus. Moorpark offered 300 off-campus classes in 1972, but the number has steadily dropped.

• **North Orange CCD** - The district cut \$2 million from next year's budget after cutting \$4 million from the 1991-92 budget. No layoffs yet, but savings have been made due to a hiring freeze, retirements and reassignments of some administrators to classrooms. Budget Policy Committee recommends that three of 12 academic divisions be absorbed by others. Summer session class sections have been reduced by 50% and classes are expected to be at capacity.

• **Ohlone College** - Even though Ohlone is cutting up to 30 course sections from its summer curriculum of 252, it expects headcount will increase because of fuller classes and the impact of its new off-campus center in Newark. The increased capacity will allow 3,622 students to enroll this summer, 5% more than the 3,450 headcount of last summer. Ohlone still faces a \$700,000 budget gap.

• **Rancho Santiago College** - Has announced the need for \$7 million in cuts from the 92-93 budget. It has already cut \$9 million from 91-92 budget.

• **Sacramento City College** - An observer reports 20 students - some holding out tape recorders - in one English class were standing in the hallway outside an overcrowded classroom while the lecture was proceeding.

• **San Bernardino CCD** - An estimated \$300,000 will be saved by cutting the summer session in half and eliminating 154 course sections this fall. The district has made class schedules self-supporting. Schedules will no longer be bulk mailed to the community and will only be available on the college campuses at a cost of \$1. The district is 10% over cap.

• **San Diego CCD** - No layoffs are expected among 6,500 employees as the district absorbs \$10 million in budget cuts, but about 70 vacant positions will go unfilled. The district will lose \$5 million in 92-93 because the state will not finance contracted cost-of-living raises for

employees, \$1.1 million for new instructional equipment or \$3 million for program improvements. The district expects to offset \$6 million of the \$10 million deficit by imposing 7.4% cutbacks at each of its three campuses and centers. The district had 5,000 unfunded students in 91-92, costing \$7.3 million.

- **San Diego City College** - 109 course sections in 38 subjects will be cut, affecting a potential 3,188 students.
- **San Francisco City College** - The college had considered eliminating summer sessions, but has decided on an abbreviated session instead, cutting the number of course offerings in half. The cost of the summer session will be \$326,000, with non-credit classes offered only in the month of June and credit courses limited to a single six-week session.
- **Santa Monica College** - All departments are required to reassign classified staff to A&R one day a week, including administrators such as the planetarium director and chairman of the theatre arts department. Class schedules will only be mailed to returning students. 30 temporary employees laid off in budget-cutting effort.
- **Sierra College** - Adopted a second preliminary budget for 92-93 in May, but \$3.8 million still needs to be cut from the \$33.4 document. Residence hall fees have been raised 5% (\$188) to \$3,934.
- **Solano College** - Has gone to a summer schedule of four-day work weeks, expected to save \$60,000 in utility bills.

California State Universities

To balance its budget this year, 5,000 classes were cut, about 3,000 instructors laid off and 1,000 staff and management positions eliminated. Enrollment has declined by 7,000 since last year.

A projected 8% budget reduction of \$130 million this year will force the 11 campuses to lay off 340 tenured and tenure-track faculty and reduce systemwide enrollment by 12,000. With this year's cuts, the system will lay off 2,300 employees, 1,345 of whom are temporary or part-time faculty.

It appears that a fee increase of 40%, \$372 a year, will be approved with the state budget package. The fees will raise \$124 million for a system which is preparing to turn away 40,000 students.

The 350,000-student system relies on the state for more than 80% of its funding.

- **CSU Hayward** - A hiring freeze is in place and the athletic department has eliminated the tennis, swimming and track teams. A faculty committee has been formed to recommend academic cuts.

• **CSU Sacramento** - 110 part-time faculty members and 24 managers have been laid off, 4,500 students have been turned away and 700 fewer classes will be offered next fall as CSUS struggles to cut \$25 million. Overall staff cuts are 556.

• **Fresno State University** - FSU has laid off nearly 9% of its staff is closing a satellite facility in Visalia which served 500 students, but cost \$300,000 a year. Layoff notices have been sent to 186 of the college's 2,100 employees, including 78 faculty members (10 tenured, 7 on tenured track) and 108 classified staff. 639 class sections will be eliminated, with the programs most affected including plant science, Russian, humanities, dance, German, classical studies, information science, management and women's studies.

• **San Diego State** - The university president has announced his intention to lay off 100 tenured faculty members, eliminate nine departments and cut nine others, including chemistry, physics and education. The university, which has 1,200 faculty members, has never had layoffs before this year.

• **San Francisco State** - Administrators are preparing to cut between 500 and 1,000 class sections. In the athletic department, wrestling will be cut and swimming and football are in danger.

• **San Jose State** - 600 course sections eliminated for this fall. Added to the 600 cut in 91-92, that means one of every four classes at SJS will have disappeared over the last two years. SJS is faced with cuts of \$10.8 million this year. Layoff notices have been sent to 55 temporary faculty members. Some of the 18 athletic department administrators are expected to be laid off. The career center reported a 15% dropoff in the number of job recruiter visits this year.

• **Stanislaus State** - The college has cut the budget 20% and laid off 80 staff members. Stanislaus stands to lose \$4.3 million from its \$41 million budget, following last year's \$3 million cut which forced layoffs, course reductions and deferral of maintenance. CSUS is the third fastest-growing public university in the state.

University of California

A \$550, 24% fee increase for students was approved by the regents in January.

The regents have approved stricter residency requirements for out-of-state students. Non-resident undergraduates will have to pay full tuition for three years - instead of the current one year - before qualifying for residency and reduced fees.

Non-resident students pay annual tuition of \$7,699 plus fees of \$2,486. California residents pay \$2,486 in fees.

These fees are expected to raise \$20 million by 1996 and will affect about 8% of UC's 166,000 students, or 12,700 people.

- **UC Berkeley** - The job placement office reports that recruiting by employers is down 15-20%, with prospects brightest for engineering majors and poorest for liberal arts majors.

- **UC Irvine** - The Anteaters are dropping baseball, men's track and field and men's cross country because of budget problems.

Private Colleges

- **Golden Gate University** - The college of 8,000 students in San Francisco is under probationary status imposed by the Western Association of Schools and Colleges. The association's accreditation review concluded that Golden Gate has too many part-time faculty members.

- **University of San Francisco** - Administrators consider it a reflection of a poor economy that there has been a 25% increase in the number of applications for the MBA program.

- **USC** - This year the freshman class dropped 20%, which produced an \$18 million budget shortfall.

- **UOP** - The university has established a program that forgives up to \$20,000 in loans to middle-income students who graduate with a 3.8 GPA. The university had previously guaranteed a full-time student will graduate in four years, or the fifth year's tuition (\$14,990) is free.

- **Dominican College** - This San Rafael university is guaranteeing that students will graduate in four years or get the rest of their undergraduate education free. Tuition is \$11,070.

How Colleges are Coping

By Kim Huggett

Chabot-Las Positas CCD

August, 1992 / Report V

- **Allan Hancock College** - The 92-93 tentative budget has been cut \$2 million, after the \$1.5 million cut made a year earlier. The \$23.5 million budget was reached by cutting course sections and increasing class sizes. A volunteer staff furlough program may be studied. The amount of growth money has fallen by \$225,000.
- **Butte College** - The board of trustees has turned down a proposal to charge a \$2 materials fee per class to offset costs of photocopying handouts for students. The fees could generate \$100,000 annually. \$1.2 million was cut from the budget, made possible by an early-retirement incentive program, vacation time without pay and elimination of the travel budget. Programs such as wrestling, auto body mechanics and a class to help the emotionally ill have also been cut.
- **Cabrillo College** - The college is bracing for more than 14,500 fall students, an increase over last fall when more than 3,000 names were on course waiting lists.
- **Chabot-Las Positas CCD** - Cut summer session offerings in half and instituted a virtual hiring freeze. Chabot eliminated an off-campus center.
 - **Citrus College** - No course sections have been cut for this fall, but five vacant faculty positions - for which interviews are already underway - may not be filled in order to cut the budget.
- **College of the Canyons** - COC had a fall, '91 enrollment of 6,200 students, with 957 who could not get any classes. Opened with a headcount of 6,283, with 3,500 names on class waiting lists. 1,500 students got no classes at all. College officials estimate it will now take 7-8 semesters to complete an AA degree program.
- **College of Sequoias** - The board of trustees voted to eliminate the water polo and women's cross country teams. Nearly all departments and categories in the college budget have had their funding reduced in an attempt to offset a projected deficit. The 30-year-old water polo program - which cost up to \$8,000 to run - was one of the college's strongest, finishing fourth in the state in 1992.
- **Compton College** - Summer enrollment was up 5% and fall registrations are up 14%.

• **Contra Costa CCD** - The \$85.5 million tentative budget includes \$5.5 million in cuts. The cuts include a \$1.8 million prepayment of retiree health benefits, nearly \$1.5 million for deferred maintenance and small capital projects and \$536,000 for equipment. \$348,588 will be saved by not filling new management positions and a \$300,000 contingency fund will be eliminated.

• **Cosumnes River College** - There have been no layoffs or service cuts for the fall semester, but a number of late-starting short courses have been trimmed. CRC will combine some classes with neighboring Sacramento City College.

Headcount is down 12% for evening enrollment and up 6.5% for day registration. The Placerville off-campus center recorded a 17% drop in evening registration. The decreases in evening enrollment were blamed, in part, on heavy publicity about possible steep increases in fees for students with 90+ units.

• **Cuesta College** - Nearly 100 course sections were cut and 40 part-time employees were laid off as the college cut \$1.5 million from its budget. The college will also cut half of its classes at a nearby high school. The Cuesta College Foundation has launched a campaign to raise \$5.3 million in donation over the next three years to help pay for 16 campus projects.

. **Cuyamaca College** - Headcount is up 4%. Enrollment is affected by massive budget cuts at nearby San Diego State, where \$30 million has been trimmed from the budget in the past two years.

• **Cypress College** - Summer session enrollment was up 8% over last year and fall applications were up 12%. At one point, the college considered allowing no new registrations after the first day of classes.

• **El Camino College** - Cut course sections by 10% last year, but held this summer session to the 1991 level, when one-third of the classes were cut. 1992 summer session was at 105% of capacity.

. **Evergreen College** - Opening day headcount was 13,110 compared with 14,000 in the fall of 1991. 68% of classes were at capacity and closed on opening day. There is a hiring freeze and late registration was eliminated.

• **Glendale College** - Students voted to support fee increases, if it meant course sections would not be cut.

. **Golden West College** - 10,000 student names are on class waiting lists. Overall headcount is down 1.5%.

. **Grossmont College** - Headcount is down 5.7% despite no class cuts.

. **Irvine Valley College** - 3,000 students enrolled for the summer session and, by the end of the first week, 90% of the classes were at capacity with an average of 37 students per section for the 114 courses offered.

• **Los Angeles City College** - 2,379 students were on waiting lists for 164 summer session classes.

• **Los Angeles CCD** - The board of trustees approved a tentative budget which is \$30.5 million less than the 91-92 document. The \$359.5 million budget is a 7.8% drop from last year's spending and would freeze employee salaries again. It calls for cuts averaging 5.1% in the operating budgets of the nine colleges and a 12.8% cut in district administration spending. The colleges have cut course sections and laid off part-time instructors and, last year, employee unions approved contracts in which they agreed to forgo raises in years when the state does not provide an adequate cost-of-living increase. 50,000 students were turned away last year and nearly all district colleges closed summer registration early.

• **Los Angeles Harbor College** - Cancelled its summer session.

• **Los Angeles Mission College** - More than 2,600 students sought to enroll in summer courses which could accommodate only 1,600.

• **Los Angeles Valley College** - The college had 115 summer course sections and more than 5,000 students applied for the 2,400 openings.

• **Los Rios CCD** - There are 47% more summer students than five years ago.

• **Moorpark College** - The college expects to have to cut \$1.3 million from the \$21 million '92-93 budget. The college cut \$1.3 million from its budget in '91-92 by leaving vacated positions unfilled, discontinuing the rental of off-campus classrooms and other steps. Even so, headcount increased 5% to 12,500. Headcount is expected to climb 10% this year.

• **Napa College** - The college has imposed a spending and hiring freeze, but maintains a goal of no layoffs.

• **Pasadena City College** - PCC completed last year 9% over its enrollment cap, despite cutting courses and limiting access to students who repeatedly took the same course. The college also cut back on the number of high school students permitted to attend. The college is under a virtual hiring freeze.

• **Rio Hondo College** - Six maintenance positions have been cut to help meet an expected \$1.4 million shortfall. The cuts are expected to save \$300,000. The layoffs include the lone HVAC mechanic, despite the fact that the college needs \$2.6 million in repairs to ventilation systems.

. **Sacramento City College** - Headcount is down .4%. Officials cite student fears of higher fees, which received much play in the media in this capital city. In response, the Los Rios District board voted to grant refunds without penalty if fees go up.

• **Saddleback College** - The college cut one of its two summer sessions. 7,000 students enrolled for summer classes, with 3,000 names on waiting lists. A traditional second summer session was canceled.

• **San Bernardino CCD** - Class schedules will no longer be bulk-mailed district wide and are only available at the college bookstores for \$1 apiece. 157 course sections were cut for fall '92, but enrollment is still expected to be at, or near, cap. The number of summer course sections was cut by 50%.

. **San Jose City College** - Opening day headcount was 10,259, compared with 13,200 in the fall of last year. 60% of classes were full on opening day. There is a hiring freeze. 1,200 students were turned away without classes when late registration was eliminated.

• **Santa Rosa JC** - There are concerns about differential fees among the more than 7,000 students enrolled who have 90+ units. English and math courses filled quickly as the result of telephone registration. One month before the Aug. 14 opening of classes, continuing student headcount was up 50% and new student headcount had increased 70% over the fall of 1991. Full-time credit headcount is up 7.5%, but the numbers in non-credit classes and part-time student enrollment is down.

• **Sierra College** - The trustees adopted a tentative budget of \$33 million, \$2 million less than last year's. Funding for capital outlay expenses has been cut by more than 50%, to \$1.2 million. \$755,000 was cut from the district's reserves, down to \$1.1 million. Summer headcount is up 20%.

. **Solano College** - A president's committee is considering cost-cutting efforts such as increasing fees for parking, transcripts, instructional materials and the library. Other proposals include eliminating community use of facilities, putting a freeze on hiring and cutting into the district's 5% reserve.

• **State Center CCD** - The district is preparing for a \$1 million budget cut, but has decided to add 150 course sections at a cost of \$500,000 at Fresno City College, Kings River College and centers in Clovis and Madera. Conducted a full summer session.

• **Ventura County CCD** - The tentative budget of \$62.5 million represents a \$1.1 million cut. The plan has a \$400,000 shortage that will be balanced with reserves. The district has decided not to spend \$1 million to replace non-instructor employees who left or retired, \$250,000 on facilitators' stipends, \$443,000 on the general fund portion of

employees' early-retirements benefits, and \$579,000 on equipment, books and building renovation.

- **West Los Angeles College** - More than 540 students were on waiting lists for the college's 60 summer course sections.

- **Yuba College** - Headcount expected to remain even at 10,500. A few courses have been cut and positions are not being refilled as they become vacant.

California State University

Admissions curbs are in place in response to an anticipated \$107 million cut in funding, about 8%. The system received a similar cut last year that resulted in the loss of 9,000 course sections. Another 13,000 classes are expected to be lost this fall, along with 1,350 staff positions, the majority of those full- and part-time instructors.

Fearing they won't have enough money to offer the necessary classes, **San Jose State, Sonoma State and the California Polytechnic campuses at San Luis Obispo and Pomona** will not take any new students in January - the first time admissions have ever been closed on the campuses. More than 20 campuses in the 350,000-student CSU system are expected to follow with application limits later this summer, when the full impact of state budget cuts is known.

- **CSU Hayward** - CSUS sent layoff notices to 32 classified staff members, but many were able to "bump" down to lesser classifications. nearly 70 of the university's 578 faculty members may also receive layoff notices. Most are lecturers and others without tenure track status

- **CSU, Sacramento** - Because of course cuts, the campus expects to have 23,000 full-and part-time students in the fall, compared with the 27,500 it should have based on population growth. Summer enrollment was at its highest point in ten years.

- **Fresno State** - Cut more than 600 course sections (13.4%) from this fall's schedule and laid off 186 staff members in an attempt to meet a \$9 million budget cut. The center at the College of the Sequoias in Visalia, which serves 550 students and costs \$300,000, will cut about 20 of 60 course sections and eliminate administrative services. Many courses will be taught with interactive television.

- **San Diego State** - SDSU is preparing for an estimated \$11 million budget deficit, after cutting \$20 million last year. Degree majors to be eliminated include health science, family studies, recreation, natural science, aerospace engineering, anthropology, French, geology, industrial technology and German/Russian. Up to 100 tenured faculty positions

may be eliminated, depending on how many staff members take early retirement.

- **Stanislaus State** - Following the layoff of more than 100 employees, including nonteaching staff members, faculty and managers, Stanislaus State officials have eliminated 10% of all fall course sections. They were removed to meet an 8% or \$4.3 million budget cut from the university's \$41 million budget. More classes would have been cut if not for professors volunteering for increased work loads. The Schools of Arts, Letters and Sciences saved nearly 50 courses - enough to keep six professors busy full time - because faculty members requested voluntary overloads.

University of California

As of July 1, the system had filled virtually all its 166,000 slots with students who applied last November for admission. All UC campuses except Riverside will not accept applications for new students who wish to enroll next winter or spring.

Private Universities

A survey of one-third (20) of the state's independent colleges and universities shows freshmen enrollments up 8.6% over last year and confirms that transfer enrollments are up 20%.

- **Dominican College** - The number of new applicants is 4% higher than last year, but there are fewer freshmen and a large increase in transfer students. Dominican has a four-year graduation guarantee.
- **Santa Clara University** - Applications are up 15.5%.
- **University of San Francisco** - Applications are up 11%.
- **St. Mary's College** - Applications are up 35%. Tuition is \$11,865.
- **University of the Pacific** - Freshman enrollment is up 25% for this fall, on the heels of an announcement that UOP would guarantee graduation within four years and the creation of a middle-income student loan forgiveness program. Last year, the WASC denied UOP renewal of accreditation, in part, because its undergraduate population had dropped by 400 students over the past decade while dependency on student tuition and fees increased to 90%. Tuition is \$14,990.

How Colleges are Coping

By Kim Huggett

Chabot-Las Positas Community College District &
California Community Colleges Chancellor's Office
October, 1992 / Report VI

- **Bakersfield College** - Fall headcount increased 27% (from 8,345 to 11,803) reflecting, in part, major cuts in lower division courses at CSU Bakersfield. The college saved an estimated \$45,000 by operating on a four-day work week last summer.
- **Butte College** - \$1.2 million was cut from the budget last year, followed by about another \$400,000 this fall. Cost of staff benefits increased \$700,000. Total cost of salaries, 75% of the budget, has been reduced by \$356,000, since most of the administrators and faculty members who are taking early retirements will not be replaced. The equipment budget has been cut by \$400,000. Parking and transportation fees for students have been doubled, by a vote of the students.
- **Cabrillo College** - Headcount increased by only 29 students, to 13,529, in the only district in the state where they're losing adult population. Staff also cite impacts of high unemployment, high cost of living and economic impacts related to the earthquake.
- **Cerritos College** - The \$47 million budget calls for spending \$1.5 million from the reserve fund in support of programs. The board has considered not mailing grades to students in order to save \$11,000. Options include posting grades, instructor conferences and giving instructors grade post cards.
- **Chabot College** - The college made major cuts in supply budgets. The number of dramatic productions was reduced, library hours cut, most student assistant positions eliminated and a virtual hiring freeze has been instituted. No layoffs of full-time staff.
- **Coast CCD** - The fall district-wide list for classes totals 24,982 for 2,113 class sections which have been closed.
- **Coastline College** - Headcount is up 11% over last fall.
- **College of the Canyons** - The fall enrollment of 6,213 is 337 more than last fall, an all-time high. By opening day, 1,263 students had no classes, while 3,517 were on waiting lists. The college is offering 566 classes, the same as in the fall of '91. 1,500 students got no classes at all. College officials estimate it will take 7-8 semesters to complete an AA degree program.
- **Cosumnes River College** - Headcount is down 12% for evening enrollment and up 6.5% for day registration. The Placerville off-campus center recorded a 17% drop in evening registration. The decreases in

evening enrollment were blamed, in part, on heavy publicity about the governor's proposal for steep increases in fees for students with 90+ units.

- **Cuesta College** - Cuesta reduced its 92-93 budget by nearly \$2 million. 96 course sections, representing 3,000 seats, were cut, a hiring freeze imposed, 40 part-time teaching positions eliminated, and the operating budget was cut 20%. Enrollment is up 4.6%, even though 65 course sections were cut. 30 more courses will be cut in the spring.

- **Crafton Hills College** - Cut 37 course sections this fall and saw enrollment drop by 11%, to 5,300. Long waiting lists for math and science courses.

- **Cuyamaca College** - Headcount is up 4%. Enrollment is affected by massive budget cuts at nearby San Diego State, where \$30 million has been trimmed from the budget in the past two years.

- **Evergreen College** - Opening day headcount was 13,110 compared with 14,000 in the fall of 1991. 68% of classes were at capacity and closed on opening day. There is a hiring freeze and late registration was eliminated.

- **Foothill-DeAnza CCD** - Headcount is about that of last fall, near 46,000, despite 10% course section cuts. Waiting lists for many classes. Staff is monitoring the affect of differential fees in a district where 20% of DeAnza students and 30% of Foothill students have bachelor's degrees. Marketing efforts to younger students will be launched this winter to try and compensate for any loss.

- **Gavilan College** - Staff suggestions to help solve a \$100,000 budget deficit included those by classified employees, who offered to take two unpaid days off. The college held courses at 1991 levels, but 105 classes had been filled to capacity by the first week of open registration. The bulk were in English and math.

- **Golden West College** - 10,000 student names are on class waiting lists. Overall headcount is down 1.5%.

- **Grossmont College** - Headcount is down 5.7% despite no class cuts.

- **Hartnell College** - With 6,404 students, the college registered a 10% increase in headcount on the first day of the fall semester. College staff ascribe the increase to the recession (more enrollment in vocational education, retraining and basic skills) and the impact of university course cuts.

- **Irvine Valley College** - Fall headcount is up 5-7%, to 10,500 after cutting summer courses in order to add more in the autumn and add eight full-time faculty members. After the first week, only elective courses

had openings. Ninety percent of summer classes were at capacity with an average of 37 students per section for the 114 courses offered.

- **Las Positas College** - Reductions have been made in the budgets for supplies, conferences, travel, and library book purchases. The budget for part-time hourly counselors and student assistants has been cut and registration will no longer be offered at three off-campus sites. By next quarter, virtually all non-credit courses will have been cut or converted to fee-based operations.

- **Los Rios CCD** - When fall enrollments were flat at the district's three colleges, the board voted to allow a ten-day grace period to drop classes without penalty if the state budget increased fees. Individual colleges blamed some of the big decreases in part-time and evening enrollment on intensive media coverage of proposed fee increases for students with 90+ units and/or bachelor's degrees.

- **Mendocino College** - Headcount is 10% above fall, '91 totals. Only low enrollment courses are in real estate.

- **Merced College** - The budget has been cut 20% for a college library in which only 7% of the books are less than five years old. The book budget was cut to \$7,000 and the budget for periodicals was cut by \$3,000. Hours have been reduced and some personnel laid off.

- **Moorpark College** - Cuts of more than \$400,000 were made in the \$20.3 million budget. The number of student assistants will be cut, supply budgets reduced, maintenance deferred and printing scaled back.

- **Orange Coast College** - Fall enrollment is down 3%, but OCC had cut the number of available seats by 6% before the semester began. 17,000 students are on waiting lists. 58 fall sections of English 100 are at capacity, with 1,076 students on the waiting list. ESL has 1,577 students on waiting lists for 72 classes which are at capacity.

- **Oxnard College** - Cuts made in the number of student assistants, supplies, equipment repair, maintenance, postage, printing, utilities and travel. \$11.6 million budget cut more than \$200,000. Enrollment is up 5.5%.

- **Pasadena City College** - Cut 2.5% of fall course offerings, about 65 sections.

- **Rancho Santiago College** - The 92-93 budget is \$7.3 million less than last year's \$72 million and the staff is preparing for another \$1.5 million in cuts next year. The college now closes at 1 p.m. on Fridays, with staff working nine hours four days a week and four hours on the fifth. Program savings will top \$200,000 and utility savings are an estimated \$75,000. The staff got a 6% raise this year (1.2% of it retroactive to 91-92), amounting to \$3.5 million.

- **Rio Hondo College** - The district cut \$2 million from its budget and projects another \$2 million cut in 92-93. Staff has decreased by seven administrators, nine faculty members and 12 classified employees. Operating budgets have been cut, as well as maintenance efforts. In two years, the college has gone from a 9% budget reserve to 3%. At one point in 1991, the college was 20% over its enrollment cap. Now, students are being turned away. 110 course sections were cut last spring and 25% of summer courses were cut. Thirteen employees requested, and were granted, a voluntary reduction in employment of one month.
- **Sacramento City College** - Headcount is down .4%. Officials cite student fears of higher fees, which received much play in the media in this capital city. In response, the Los Rios District board voted to grant refunds without penalty if fees go up.
- **Saddleback College** - 7,000 students were enrolled for summer classes, with another 3,000 on waiting lists at a college where the summer session was cut in half.
- **San Bernardino CCD** - Headcount was down 10%, but the enrollment management committee says it is by design, reflecting cuts of 154 courses districtwide.
- **San Diego Miramar** - The college budget was cut 7.5% this year, matching last year's cuts. Specific cuts came in supply budgets, and part-time hourly staff and 35 course sections were eliminated. Even so, most fall classes were at capacity. Budget restrictions have kept the college from developing any more than 5 of its 120 acres.
- **City College of San Francisco**: Headcount is up by more than 2,000 students, with classes in English and math filled well before the opening of the fall semester.
- **San Joaquin Delta College** - After cutting 300 course sections last year, headcount is up 10.9%, this fall, but there is a 4% decline in the number of units enrolled.
- **San Jose City College** - Opening day headcount was 10,259, compared with 13,200 in the fall of last year. 60% of classes were full on opening day. There is a hiring freeze. 1,200 students were turned away without classes when late registration was eliminated.
- **San Mateo County CCD** - The board has passed a \$73.5 million budget, but is concerned about the district's \$49 million unfunded liability for retiree benefits. The contract between the district and AFSCME includes no salary increase, provisions to work nine out of every 10 days during the summer, and calls for exploring a "flexible work week." The district served 1,643 full-time equivalent students (FTES) last

year without receiving state funding for them. There was a 3.7% increase in FTES districtwide in 1991-92.

- **Santa Barbara City College** - SBCC registered a 10% increase in headcount, to nearly 12,000 students, with about 40% on full-time schedules.
- **Santa Monica College** - Has identified two-thirds of fall applicants as out-of-district, including 2,000 international students.
- **Santa Rosa Junior College** - Fall full-time headcount is up 7.5% and 3-5-unit headcount is up .5%. Total credit courses were up 1.5%. 1/3 of classes (1,484) were closed early in registration.
- **College of the Sequoias** - Headcount is up 10%.
- **Sierra College** - The \$34 million budget is more than \$1 million smaller than last year's. The capital outlay budget was reduced to \$160,000, down from \$750,000. The reserve account, which was 5.3% of the budget last year, has been reduced to \$1.2 million, about 3.6% of the budget. A \$2 per semester fee will be added to the bills of students who register by phone to help pay for the \$105,000 system. The system is expected to save money by reducing overtime and the need for extra staff during peak enrollment periods.
- **College of the Siskiyous** - With only \$510,000 in discretionary funds in the \$8.7 million budget, the board made cuts in the following areas: non-conference athletic games; travel for all staff; basic operating expenses; and fuel costs for winter heating. Whenever possible, the college will shift jobs from college student help to work study students who are paid with federal financial aid grants. Class schedules will no longer be mailed to every district resident, but will be reprinted in the local newspaper.
- **State Center CCD** - The district added 150 course sections at a cost of \$500,000 at Fresno City College, Kings River College and centers in Clovis and Madera. Conducted a full summer session.
- **Taft College** - Virtually all fall English and math classes were at capacity, though some were added later at an off-campus center.
- **Ventura CCD** - When the state budget was passed, the district learned it must cut another \$350,000 to meet revenue projections of \$61.5 million. Those cuts came on top of \$2 million in reductions already made from last year's budget. Although full-time faculty and classes were not cut, higher enrollment and heavier class loads have effectively resulted in cuts. With top priorities being no layoffs or class cuts, budget cuts have included supplies, utilities, travel expenses and salaries of part-time and non-teaching staff. The district had nearly \$4.3 million in reserves going into last year and it is now down to \$1.3 million.

- **Vista College** - Vista is offering more university transfer courses to accommodate displaced California State University and University of California students. The college is not expanding its number of classes or its 5,000-person student population, but is exchanging the newer classes for those aimed at "lifelong" learning. The new courses include statistics, English composition and pre-calculus.

- **West Valley-Mission CCD** - Trustees imposed a hiring freeze in all classifications except for classroom faculty, as one way to deal with \$1.6 million in budget cuts. The board cited personnel costs, 86% of their budget, as a growing problem, with Blue Shield rates increasing 22% since last year and Kaiser jumping 10.8%. Other factors include falling lottery revenues, cost-of-living increases and the unexpected hiring of an interim chancellor.

- **Yuba College** - Growing pressures of population and budget constraints are causing trustees to consider requesting that the county impose fees of up to \$2,000 per new dwelling in Yuba County (which supplies half of the student population). Fall headcount expected to remain even at 10,500. A few courses have been cut and positions are not being refilled as they become vacant.

University of California System

Budget Impact: The system will receive about \$1.9 billion, \$224 million less than the previous year and \$30 million more than it expected to lose.

Fees: Students were hit last year with a 40% fee increase and the fees this fall already have been raised by 24%. Fees were raised 24% last January to \$3,036.

How they're coping: In addition to higher fees, administrators' pay has been frozen and all employees have been offered voluntary retirement and reduction-of-hours plans. Enrollments will probably be reduced in the fall of 1993. Layoffs are expected throughout the nine-campus system and actual number will depend on how many of 8,000 eligible employees take early retirement.

An estimated 2,000 faculty and 6,000 other staff members older than 50 and with at least five years of employment are eligible for a new early-retirement program. The plan is identical to early-retirement incentives offered by UC last year, when 10% of the UC faculty took the offer.

The 1991 early-retirement program cost UC \$285 million, but created a permanent \$75 million annual payroll savings with 2,000 retirements. UC has no mandatory retirement age.

UC is also offering its 90,000 non-teaching employees the chance to reduce their pay and workload by as much as 25%. Employees can elect

to work a four-day work week for a nine-month year in exchange for an equal reduction in salary.

- **UC Irvine** - About 30 to 40 senior faculty members at UCI will likely take the early-retirement plan, although campus officials won't know how many of the 140 eligible professors will retire until the deadline in November. Although faculty retirements will begin in January, the plan also affects 250 staff members who would not begin retirements until the end of the fiscal year. Savings from staff retirements could save the institution \$2 million.

California State Universities

- **Fresno State** - More than 100 employees were laid off this summer and many of the 60 faculty positions opened by retirement were not filled. A \$7 million budget cut led to the cutting of 600 course sections.

- **CSU Fullerton** - Only graduate students and upper-division transfer students will be accepted for the spring semester. Community college students make up more than half of the the 2,200 students who have applied and many do not have the 56+ units required to attend this spring. Course sections were cut by 10% at the off-campus center at Saddleback College.

- **CSU Northridge** - Layoff notices have been sent to 158 part-time faculty members with two-year contracts. Another 375 part-time professors were not invited back this fall. The university cut 850 course sections last year, reducing the total to 6,000. This fall, the total is 5,668. 135 of 600 courses which were cut have been restored.

- **San Jose State** - 4,000 potential new students will be denied admission this spring to preserve classroom seats for continuing students.

Private Universities

The Association of California Independent Colleges and Universities reported that the state's private colleges have seen a surge in applications, attributable to dwindling resources for public universities.

Tuition among the 68 ACICU colleges averages \$12,000 a year, compared to \$3,000 annually in the UC system and \$1,308 at CSU campuses.

- **Occidental College** - Received 23% more applications this fall than a year ago.

- **Woodbury University** - This private college in Burbank reported a 3% gain in enrollment.