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## ABSTRACT

Four selected aspects of school finance in 1,750 rural counties ( 1,199 multi-district and 551 single district) located in 44 states were examined: (1) annual salaries of instructional staffs; (2) total per pupil expenditures, in average daily attendance; (3) expenditures for pupil transportation; and (4) relationships between school salaries and family incomes. Total distribution ranges and central tendencies, by states and geographic areas, were included to show the financial picture concerning rural school salaries and per pupil expenditures. Based on the 1950 Census data, the multi-district and single-district counties were grouped into the most rural and the least rural. Among the findings were: the average annual salary of the instructional staffs in the rural county' school systems was $\$ 3,123$ in 1955-56; for the most rural counties, the average annual salary was $\$ 2,882$ and $\$ 3,218$ for the least rural counties; for the smallest cities (2,500-9,999 population). the average annual salary was $\$ 4,034$ and $\$ 5,068$ for the largest cities (25,000 or more); the average annual rural school salaries paid in the states or regions were almost invariably higher than the average annual incomes of the families living within the same states or regions; of the average total expenditure per pupil per annum, an average of $\$ 21$ went for pupil transportation; and the average for pupil transportation for the most rural school systems was nearly 7 times that for the most urban school systems. (NQ)
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## HIGHLIGHTS

1. The average annual salary of the instructional staffs in the rural county school systems of the United States (44 States) was $\$ 3,123$ in 1955-56.
2. For the most rural counties (group A), the average annual salary was $\$ 2,882$; for the least rural counties (group D), $\$ 3,218$; for the smallest cities ( $2,500-$ 9,939 population), $\$ 4,034$; and for the largest cities ( 25,000 or more), $\$ 5,088$. This means that salaries in the most rural school systems average only a little more than half those of the most urban school systems.
3. Annual rural school salaries varied from an average of $\$ 1,640$ per instructional staff member in the lowest paying rural county to $\$ 5,731$ in the highest paying rural county, a ratio of $31 / 2$ to 1 .
4. The average annual rural school salaries paid in the States or regions are almost invariably higher than the average annual incomes of the families living within the same States or regions. States and regions in which the rural school salaries are high generally also show high family incomes; those in which these salaries are low generally also show low family incomes.
5. The average total school expenditure per pupil (A.D.A.) was $\$ 221$ per annum in the rural county school systems. In a few counties these expenditures fell below $\$ 110$ per pupil; in a few others they exceeded $\$ 700$.
6. For the most rural counties (group A), the average annual expenditure was $\$ 200$; for the least rural, $\$ 224$; for the smallest cities, $\$ 273$; and for the largest cities, $\$ 321$. Thus, the average expenditure per pupil in the most rural counties was less than two-thirds than in the most urban school systems.
7. Of the average total expenditure per pupil per annum, an average of $\$ 21$ went for transporting pupils to and from their schools. The range was from zero to $\$ 158$.
8. The most rura! school systems showed the highest pupil transportation expenditures and the most urben school systems the lowest, the average for the former being nearly 7 times that for the latter.

## SELECTED INDEXES

## of Rural School

Finance

in the United States

## 1955-56

## Prepared by

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U.S. DEPARTMENT OF

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## Foreword

The present circular is the third of a general series entitled The ?ural School Survey. Like the preceding circulars, it is based on and is supplementary to the major survey report, published as chapter 3, section IV of the Biennial Survey of Education in the United States, 1954-56. Circular No. 529 (Statistics of Public School Systems in 101 of the Most Rural Counties, 1955-56) was the first of the general series and Circular No. 565 (Statistics of Rural Schools A (I.S. Summary) was the second.

The present circular is devoted to four selected aspects of school finance in 1,750 rural counties; namely, (1) annual salaries of instructional staffs, (2) total per pupil expenditures, (3) expenditures for pupil transportation, and (4) relationships between school salaries and family incomes. Total distribution ranges and central tendencies, by States and geographic areas, are presented to show the financial picture as concerns rural school salaries and per pupil expenditures.

These four aspects of public education in rural communities were chosen for special study because there is a widespread interest in the financial status of the rural schools in various parts of the United States. The situation is obviously dynamic. Salaries and other school costs aie rising. Despite this fact, more and better prepared teachers are needed; a growing variety of school services is demanded. There is increasing concern abou! ichool costs in both rural and urban communities. As elsewhere in the complexities of the American economy, money plays a significant role in the status and aevelopment of rural education.

Walter H. Gaumnitz, author of this circular, prepared in the Research Studies and Surveys Section of which Emery M. Foster is Chief, was assisted by Emanuel Reiser, who compiled part of the original data; and Mary Anne Harvey, who verified the data and made mary helpful suggestions.

Herbert S. Conrad, Director Edvcational Statistics Branch

Roy M. Hall, Assistant Commissioner for Research
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# Selected Indexes of Rural School Finance In The United States: 1955-56 

## Introduction

There is a wide-spread and growing interest in the status and well-being of the public schools in all parts of the United States. One phase of that interest naturally focuses upon financial factors related to how the schools carry on their obligations. Taxpayers are concerned with school costs, not only because their pocketbooks are affected but because they regard them as indicators of the quality of the educational services previded; business and social leaders look upon school costs as sources of both pride and concern; and teachers see school expenditures in relation to their professional status and welfare.

The rural scheols have long been regarded as financially backward and reglected. However, comparatively few statistical facts have this far beciome available for the Nation, or on e. State-by-itate jasis, to pernit detailed examination of the financial status of the rural schools or to miake valid comparisons with the financial facts for schools in other types of communities. 'Through the first nationwide survey of rural county school systems, recently completed for the school year 1955-56, many comparable facts have now come to light for all types of scinool systems. Some of these have been abstracted and are presented in compact form in this supplementary circular.

## Purpose and Scope of This Circular <br> Recently, two reports were issued by the Office of Education whicn set forth in some

detail the findings of two extensive surveys. Together, these included the school systems of 1,750 rural counties. 1 One of these reports, bearing the sub-designation Rural Countics, contains data for 1,199 rural counties, each organized upon a'multi-district basis. The other report, bearing the sub-designation County Unit Counties, contains data for a total of 742 singledistrict counties. Of the latter counties, 551 were found to meet certain criteria which qualified them as rural counties and thus entitled them to be included in this circular. In other words, 191 of the counties contained in the county-unit. report were found to be too urban to be included in the present study. The 1,750 rural counties for which data are included here are located in a total of 44 Staiss.

The multi-district counties mentioned are those in which there are two or more local school districts, each having a legal identity and each possessing prescribed administrative functions. The schools of these counties are for the most part highly decentralized, and their official functions are lischarged chiefly through a vote of the residents of each district, or through the local boards of education. In most cases a county superintendent of schools acts as the intermediate school officer between the local districts and the State department of

[^0]education. In these multi-district counties the central county school office may provide many countywide school services, but more often the number of such services is small.

In the single-district countios the whole county is organized as one school district. In these, all of the public schools are financed and controlled on a countywide basis. There are usually a county board of education and a superintendent of schools. These usually manage and provide services for all of the public schools of the county in buch the same manner as do those of the larger cities.

The two reports from which the data were drawn for this supplementary study contain much detailed information, including many facts relating to school receipts and expenditures. To make these detailed facts more meaningful, general indexes-averages, ratios, fercentageswere computed and published in section IV for each of 4 groups of counties, stratified on the basis of ruralness described herein. Similar gerieral indexes were also compiled for each of the component states and for the geographic regions involved.

While data showing central tendencies do have the merit of smolicity in presenting detail, they tend to cover up the extrene conditions, and thus often fail to reveal nany facts which are of major importance. The specific purpose of the present circular, therefore, is to lift out for closer scrutiny certain facts relating to conditions of raral school finance. This will be done by concertrating attention upon finance as one of the most vital aspects of rural education, and by calling attention to the extert to which these school systems vary vo en compared ty region, by state, by type of county

## Stratification of the Counties on Basis of Ruralness

ts pointed out above, the data for this supplemental report were collected from a total of 1,75 ) rural counties (soe table 1 ), 1,199 of the muiti-district type and 551 of the single-district type. These counties were selected as rural and classified into \& groups, according to cer-
tain criteria' ${ }^{2}$ based upon the 1950 data published for each couniy by the Bureau of the Census. Of the musid-district counties, 397 were classified greup 1 (the most rural), 340 group $B, 186$ arom $C$, and 276 group $D$ (the least rural); of the single-district counties, 253 were :lassified group A, 193 group B, 53 group C . ard 52 group D.

A visri of caution is neoded in considering the groisiiry of the countios on the basis of ruralness. As suggested by the classifications used, the groups range from group $A$ as the nost rural to group D as the least rural. However, group $B$ counties do not always fit neatly into this pattern. Acerding to the Census definition, all of the counties in this category ar. 85 percent or more rural; but in some of these counties, especially those sparsely inhabited, the people do not live on farms or follow agricultural pursuits. Instead, they live in small clusters (villages or towns) and are

[^1]engaged in such pursuits as mining or forestry, or servicing recreation centers. Their ruralness is, therefore, of a specialized character.

This report involves a total of 44 Staies. Four States - Connecticut, Delaware "w Jersey and Rhode Island - are inciscinlized to such an extent that they had ous mies which qualified as rural under the cile rive criter' $\mathfrak{l}$ applied (see table 1). T toa staves Arizo.ta, Massachusetts, and New Hampshice are represented by only one co nty each; Maine, New York and Vermont ore each represented by only 4 counties. In these, and in many other States, most of the counties were found to be nonrural in character in accordance with the selective criteria used. These counties were either too industrislized and urbanized to qualify or their sparse population was located chiefly in villages and towns rather than or farms, end often engaged in nonagricultural pursuits.

The question naturally arises: Why did so many of the counties of some States - Arizona, Maine, New Hampshire and Vermont - all of them apparently rural, fail to qualify as rural according to the criteria employed? The answer to this question is to be found chiefly in the fact that many of the counties of these States are sparsely inhabited and that large proportions of the people living in them resided in communities of 2,500 or more and were omployed in occupations other than agriculture.

A few examples will illustrate the situation: Yuma County, Ariz., has a land area of about 10,000 square miles and a population of 28,000 . Nearly half of the people lived in the cities of Yuma and West Yuma. This left the remaining half scattered thinly ( 1.5 per square mile) over the rural area, with only 15 percent of them living on farms and 27 percent of them engaged in agricultural pursuits.

Other counties of Arizona revealed similar conditions. Only half of the 14 counties showed a rurai population of 60 percent or more of the total, but fewer than 1 in 5 of the people lived on farms or were engaged in agriculture. - They were thus omitted from this survey.

Two other counties have been chosen to illustrate a similar situation in the northern tier of the New England States. Aroostrok, the largest and northern-most county of Maine, has
a land area of 6,805 square miles and a population of 96,039 (14.1 per square mile). In 1950, 66 percent of its people had their homes in centers of less than 2,500 , but only 25.9 percent of them lived on farms, 30.1 percent were employed in agriculture, and 18 percent of the land area was in farms. A closer serutiny reveals that within Aroostook county there were 7 urban centers with a total population of 32,712 . Many of the rural people lived in villages. The northwestern part of the county is inountainous and very spersely settled. The farm population was tos small to qualify this county as "rural." Aroostook and 11 other counties of Maine had to be classified as nonrural.

Ruiland County, Vt., presents a similar geograpnic picture, except that it is smaller, more populous, and perhaps more mountainous. This county has a land area of 929 square miles and 45,905 inhabitant ) 49.4 per square mile). Of the total population, 61.5 percent were found to be rural, but only 14.6 percent lived on farms, and only 12.9 percent were employed in agriculture. This county contains a city having 17,659 inhabitants and 5 other places of 1,000 or more people. According to the rural criteria adopted for this study, Rutland and 7 other, counties of Vermont had to be elass:fied as nonrural.
in six of the States included in this reportFlorida, Louisiana, Maryland, Nevada, Virginia, and West Virginia-a! 1 of the counties were organized on the single-district (county-unit) basis; in 7 others-Alabama, Georgia, Kentucky, North Carolina, South Carolina, Tennessee, and Utah-more than half of the rural counties included in this study were also of the singledistrict type. With the exception of Nevada and Utah, the single-district type of organization has developed chiefly in the Southeast, region. However, this form of county schoi: organization is now showing some growth in many parts of the. United States, but especially in California, Coloralo, Idaho, Illinois, and Texas. Nevertheless, viewed as a whole, the multiple-district type of county school organization with its many small independent school districts tends to predominate in rural America today.

## Organization of This Report

The findings of this study are presented chiefly in six basic tables (tables $2-7$ ). Data are prosented for each of three aspoct: of school finance; viz., the average salaries paid (tables 2 and 3), the total current expenditures per pupil in average daily attendance (tables 4 and 5 ), and the cost per pupil for transportiny many of them to and from sethool (tables 6 and 7). Four text tables (tables A, B, C and D) are also presented. The purpose of these is to give emphasis to certain aspect.s of this study and to summarize and supplement others. The data cited in the text are for the most part intended to show how the tables should be read and interpreted. They aro not meant to be highly analytical or exhaustive in the facts presented.

The first of the financial indexes, average salary paid per staff member, is of major concern because to a large extent "the teacher is the school." Insofar as this is true, the quality of the education provided in the various typer of rural counties is to a large extent reflected by the salaries. The second, current expenditure per pupil, represents an overall picture of what these counties, and the consitituent states and geographic regions, invest in the education of the rural child attending the public schools. City school data showing comparable salaries and per pupil expenditures are abundantly available in other sources. ${ }^{3}$ The third aspect of current school expenditure, transportation costs, is largely unique to the rural schools. In a growing number of rural communitics the formal education of many of the children camnot even begin until a siunificant part of the annual cost of running the schools has been spent in overcoming bariers due wo distance between home and school,

Two tables are devoted to each of the three problem areas of rural school finance here ex-

[^2]amined. One of them shows, by ruralness, by State, and by geographic region, the lowest, the average, and the highest salaries and expenditures (tables 2,4 , and 6); the other presents distributions for each finance index in a wide range of diseret e eategorios (tables 3, 5, and 7). The facts presented show, in graduated categories, the wide variations between states and resions in the amounts spent in behalf of the rural sehools. The terms "lowest" and "highest", as used in tables 2,4 and 6 , me:us, respoctively, the smallest or largest average amounts paid out by the several counties of each group of counties, state or region. I group or other area having but one rurat county is represented by a single figure.

## Sone Outstarding Facts of Coverage

Summarizing the scope and organization of this: study, attention is called to the data presented in table A. The rural counties included in this circular constitute 57 percent of all of the 3,068 counties of the continental United States. From the Southeact and Plains States, 70) percent or more of the counties qualified as rural on the criteria applied; from the New England and Mideast States, 15 porcent or fewer qualified. Most of the counties of the States of the Far West and the Great Lakes were too industrialized ó: ncurural in character to be classified as rural.

Table 1 shows clearly that most of the rural counties of the Upper Southeast (74 percent) are of the single-district (county-anit) type (see table 1 for related data by States). On the other hand, all of those of the New England area, 98 perceat of those of the Plains, and 96 percent of those of the Great Lakes are regarded as of the multi-district type.

It is important alisn to note the location of the rural counties, as grouped on the degree of ruralness. For example, in the Upper and Lower Southeastern and the Plains areas, large proportions (55, 42, and 44 percent, respectively) of the counties fall within the most rural (group) 1) class; in New England, the lar West, and the Mideast, by contrast, the following percentagos, respectively; are found in this most rural

Table A. - PERCENTAGE DISTRIBUTION OF RURAL COUNTIES BY TYPE of organlzation, by degree of rürilliess, and by region: 1955-56

| Hegisn | Percent of all counties classified as rural | Counties classified by it;pe of organization |  |  | Counties grouped by degree of ruraliness 1 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Total | Multidistrict | Singledistrict | Total | A | B | C | D |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 |
| Continental United States. | 57 | 100 | 68 | 32 | 100 | 37 | 30 | 14 | 19 |
| New England | 15 | 100 | 100 | - | 100 | - | 90 | - | 10 |
| Mideast... | 8 | 100 | 62 | 38 | 100 | 8 | 92 | - | - |
| Great Lakes | 39 | 100 | 96 | 4 | 100 | 23 | 33 | 18 | 26 |
| Plains . | 73 | 100 | 98 | 2 | 100 | 44 | 22 | 13 | 21 |
| Upper Southeast. | 76 | 100 | 26 | 74 | 100 | 55 | 24 | 10 | 11 |
| Lower Southeast. | 70 | 100 | 57 | 43 | 100 | 42 | 19 | 20 | 19 |
| Southwest . . . . | 49 | 100 | 90 | 10 | 100 | 24 | 36 | 13 | 27 |
| Rocky Mountain | 61 | 100 | 78 | 22 | 100 | 17 | 67 | 3 | 13 |
| Far West. . . . . | 33 | 100 | 66 | 34 | 100 | 2 | 84 | 4 | 10 |

${ }^{1}$ Groups $A, B, C$ and $D$ described on page 2.
NOTE.-Because of rounding, detail may not add to total.
group: zero, 2 , and 8. It should be noted in this connection that the group $B$ counties, which are also 85 or more percent rural (but exempt from the "on-iarm" criterion) are concentrated chiefly in the Mideast, New England, and the Far West. As has been pointed out, scrie of these group 13 counties are not typically rural in various respects.

## Salaries of Instructional Staffs in Riural County School Systems

A quick review of the salary data (tahles 2 and 3) reveals. immediately that there are wide differences among the States in the average amounts paid to the instructional staffs of rural schools. The rural county showing the lowest average salary paid $\$ 1,640$ (table 2 ); the one showing the highest paid 55,731 , or nearly $31 / 2$ times as much. Except for Florida, Louisiana, and Kansas, the smallest of the lowest salaries were recorded from the rural counties of the Southeast and the Plains; the largest of the highest salaries were found in the Far West and in the Mideast. With the exception of the group $B$ counties, the lowest salaries are found nore often in the most rural counties (group 1 )
and the highest in the least rural counties (group D). These differences, however, are for the most part small and sometimes they do not vary consistently with the degree of ruralness.

When all of the funds devoted to salaries of the instructiona! staffe are averaged for any group of rural counties, or on a statewide basis, the differences found were, of course, less extreme than when the lowest and highest salaries were compared, but they were still marked (table 2). For example, the five States paying the lowest salaries in their rural counties - Arkansas, Kentucky, Mississippi, Tennessee, and South Dakota - wers found to average $\$ 2,189$, $52,210, \$ 9,376, \$ 2,697$, and $\$ 2,720$, respectively; those paying the highest salaries in these counties - California, New York, Oregon, Washington, and Nevada - recorded averages of $\$ 4,791, \$ 4,375, \$ 4,373, \$ 4,197$, and $\$ 4,129$. These differences still approach and, in the case of California, exceed a two to one ratio.

The rural salary picture becomes even clearer when one departs from the averages and examines distributions of salaries paid to the instructional staffs (table 3). For the 44 States, more than three-fourth:3 of the counties paid average salaries ranging from $\$ 2,400$ to $\$ 3,800$. All of the rural counties of three States -

4rkansas, Kentucky, and Mississippi - fell below the $\$ 3,000$ level; all of those of 6 others California, Neyada, New Mexico, New York, Maryland and itashington - range above $\$ 3,600$ per school year. Some States showed wid. variations between the county paying the lowest and that paying the highest. For example, Texas counties ranged from a low of 52,206 to a high of $S 4.815$, a ratio of more than 2 to 1 ; those of North Dakota ranged between $31,0,7,3$ and $\$ 3,448$, the highest being nearly twice as great as the lowest. On the other hanf, some States - Oklahome, Maryland and Alaine showed differences of only 10 to 15 percent between the lowesi and the highest average salaries paid the instructional staifs.

## Total Current Expenditures Per liupil in Rural Counties

Since the salaries paid to the instructional staffs constitute two-thirds or more of the total current expenditures in these rural counties, it follows that the current expenditures per pupil (tables 4 and 5) reflect many of the same financial conditions as those shown by the salary tableş. The same States and geographic areas which were lowest in average salaries were for the most part also lowest in average per pupil expenditures; those paying high salaries were likewise high in per pupil expenditures.

For the 1,750 rural counties of the 44 States, the average current expenditure per pupil in daily attendance was SD21 per annum; the lowest was $\$ 93$ and the highest $\$ 1,21: 3^{4}$ (table 4 ). Two States - New York and iVyoming - averaged more than $\$ 400$ per rural pupil; 5 others - Montana, Washington, California, Nevada, and Oregon -- averaged between $\$ 350$ and $\$ 399$, and 9
\%more between $\$ 300$ and $\$ 349$. Nearly all of these States reporting the highest average current expenditures are loc̣ated in the regions of the

[^3]Far West, the Rocky Mountains, and the Plains. Analysis reveals that in addition to the high salaries paid in the rural counties of these States, sparsity of population and low pupilwicher ratios are also important factors in hringing about high annual expenditures per pupil. The opposite conditions, viz., low salarios, high population per square mile, and high pupil-teacher ratios, usually account for low per pupil expenditures.

In all of the States of the Southeast, except Louisiana and Florida, the average per pupil expenditures were found to be below $\$ 185$, reflecting shiefly the lower salaries paid in these parts of the United States.

When the total current expenditures per pupil in average daily attendance in these rural counties are distributed by $\$ 25$ intervals (table $5)$, it may be seen that in sone States they are widely scattered, e.g. Colorado, Idaho, Oklahoma, Texas; in others they are narrowly grouped' e.g. Nlabama, Arkansas, South Carolina, West Virginia, and Mississippi. It would therefore appear that the factors accounting for school current expenditures are many and varied in some States, and few and nore uniform in others. It is also probable that the rifferences shown are due to the relative absence of cortain uniform legal and financial controls in States of the former type, and to the ureater presence of such influences in the !atter.

## Expenditures for Transporting Mural School Pupils

One of the items for which rural county school system. usually must spend more of their funds than do the city schools is pupil transportation. Data were therefore compiled to show the place of this item in rural school expenditure picture (tables 6 and 7). The data a: arranged in a form similar to that for salaries and for total current expenditures.

It shouid be borne in mind that in computing the average per pupil transportation costs the

[^4]total average daily attendance was divided into all of the monies spent for that purpose by the respective rural areas. Since invariably some of the pupils walk to school, the expenditures per pupil here reported are lower than they would have been if these costs could have been shown solely for those transported. The procedure used became necessary because many counties were unable to repurt the exact number of pupils transported during the school year; even fewer could have supplied accurate data to show how many rode each way or how far. Per pupil transportation cosis based upon the total attendance do, however, haye the merit of comparability from one group of counties to another, and from one State to another. Moreover, the funds spent for transporting the pupils to and from school are spent for that purpose. They cannot be used for instructional activities; thus the education of all of the pupils of the county is affected by the transportation expenditures. In any case, the transportation costs here presented (tables 6 and 7) are based upon the average daily attendance of all of the pupils and not merely upon those transpertud.

The average per pupil transportation costs in the rural counties varied from a low of zero in three sparsely inhabited counties located in .Colorado, Nebraska, and Texas and having only a few small, local schools to a high of $\$ 100$ in five other counties, also located chiefly in Western United States. The very low costs result when all or most of the pupils walk to the small country schools; the high costs result when many of the pupils of "the wide open spaces" are transported long distances to and from centralized rural schools.

In a total of 100 rural counties, more than half of them in the Western States, the average transportation cost per pupil was over $\$ 50$ per pupil (table 7). For the ontire 44 States involved in this survey, however, the average cost for this purpose was only $\$ 21$ per pupil in average daily attendance. In the Upper and Lower Southeast and in the Southwest these average costs drop to $\$ 17$ or $\$ 18$; in the Mideast and Far West they run approximately twice that high. In their respective geographical regions, South Carolina and Texas show exceptionally low transportation costs; Louisiana
and New Mexico show exceptionally high costs for this purpose.

Looking at the transportation costs distributed by $\$ 5$ intervals (table 7), it may be seen that there were 41 counties spending less than $\$ 5$ per pupil for this purpose; 18 of these counties were located in South Carolina and 15 in Nebraska. In the highest bracket of the range there were 47 counties, 33 of them located in the Western States, which spent over $\$ 60$ per rural pupil for transportation:

In some of the Southeast States-Alabama, Arkansas, South Carolina, Mississippi, Virginia, West Virginia-these costs were uniformly low, and showed a narrow range; in other StatesColorado, Kansas, Minnesota, Missouri, Nebraska, Texas, Utah-these costs scattered widely from the low end of the distribution scale to the high end. Again it is evident that the States showing wide variations in transportation costs are for the most part the same States in which some of the rural counties are sparsely inhabited and are likely to have many small schools; others are more densely inhabited and have fewer but larger schools.

## Rural-Urban Differences in Finaincial Indexes

This report has already given some attention to the effect of ruralness upon the financial indexes here examined (tables 2,4 and 6 ). Moreover, for the 1,199 rural multi-district counties, detailed data by groups of rural counties, and for States, regions, and the large cities, will be furnd in the Biennial Survey of 1954-56 (see footnote no. 1). To round out the picture presented by this circular, only nationwide data will be reviewed (table B). Supplementary nationwide data may also be found in the Office of Education Circular No. 565 . $^{6}$

It may be seen that with the exception of the group B counties (some of which are not typically rural), the several indexes show consistently that, as the cities become smaller and the counties become more rural, (1) the instructional staff salaries fall markedly, (2) the expenditures per pupil also drop markedly, and

[^5]Table b. - SALARIES, CURRENTEXPENDITURE PER PUPIL, AND TRANSPORTATION COSTS OF RURAL COUNTY SCHOOL SYSTEMS COMPARED 1 WITH THOSE OF CITY SCHOOL SYSTEMS

| Item | All rural counties | Rural county by groups ${ }^{1}$ |  |  |  | City school systems by size |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | A | B | C | D | $\begin{aligned} & 2,500- \\ & 9,999 \end{aligned}$ | $\begin{aligned} & 10,000- \\ & 24,999 \end{aligned}$ | $25,000$ or more |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| Average salary of instructional staff | \$3,123 | \$2,882 | \$3,365 | \$3,105 | \$3,218 | \$4,034 | \$4,375 | \$5,068 |
| Average current expenditure per pupil (A.D.A.). | 221 | 200 | - 250 | 212 | 224 | 273 | 286 | 321 |
| Average transportation cost per pupil <br> (A.D.A.). | 21 | 21 | 25 | 20 | 19 | 10 | 5 | 3 |

${ }^{1}$ Groups $\mathrm{A}, \mathrm{B}, \mathrm{C}$ and D described on page 2:
(3) the differences in transpuitation costs are highest of all, but the direction is reversed. Transportation costs in the group A (mostrural) counties are 7 times as great as those in the largest cities.

## Financial Differences, by Type of County School Organization

When the three financial indexes for the rural counties are compared by type of county school organization (table C), the differences noted do not significantly or consistently point in a given direction. True, for the 44 States taken as a whole the average salary, total current expenditure, and transportation cost are, in each case, slightly higher for the multi-district counties than for the single-district (countyunit) counties; but supplementary data (not included in this circular) show that both the lowest and highest counties are almost invariably of the single-district type.

Further analysis of the data reveals, moreover, that the differences noted are often more closely related to the geograpnic area in which a given type of county school organization is found than to the type of school organization prevalent. School receipts and expenditures have for many reasons-social, economic, his-
toric-been traditionally lower in the Southeastern States and higher in the Northern and Western States. Since the single-district counties piedominate in the former and the multi-district counties in the latter, other factors tend to obscure clear comparison of the financial indexes by type of organization. Also, the unequal number and location of counties of each type of organization (col. 2) by geographic region must, obviously, be taken into account in examining this comparison.

## Meaning of the Selected lndexes of Rural School Finance

The most significant fact emphasized by this supplementary study of selected indexes of rural school finance is that there are wide variations among the geographic regions, States, and counties in the salaries paid to the professional staffs and in the expenditures per pupil. When comparisons of these indexes are made on a rural-urban basis, these variations stand out even more prominently.

This study does not provide data to show what these variations mean in terms of the quali!y of education provided in the rural schools of the various areas inyolved. However, the relationships between the educational

Table C. - SALARIES, CURRENT EXPENDITURES PER PUPIL, AND TRANSPORTATION costs, by type of county school organization and by region

| Region and type of county organization | $\begin{gathered} \text { Number } \\ \text { of } \\ \text { counties } \end{gathered}$ | Salaries |  |  | Expenditures |  |  | Transportation |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Lowest | Average | Highest | Lowest | Average | Highest | Lowest | Average | Highest |
| 11 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 |
| U.S. (44 States): Multi-district. | 1,199 | \$1,655 | \$3,137 | \$5,146 | \$102 | \$237 | \$ 822 | \$ 0 | \$22 | \$130 |
| Single-district | 1,54 | 1,640 | 3,090 | 5,731 | 93 | 188 | 1,213 | 3 | 20 | 158 |
| New England: 1 Multi-district . | 10 | 2,601 | 3,040 | 3,135 | 150 | 240 | 349 | -15 | 26 | 46 |
| Mideast: ${ }_{\text {Multi-district }}$ | 15 | 3,111 | 3,928 | 5,146 | 229 | 329 | 661 | 20 | 36 | $63!$ |
| Single-distriot | 9 | 3,731 | 4,023 | 4,150 | 249 | 272 | 301 | 24 | 38 |  |
| Great Lakes: Muilti-district . | 164 | 2,557 | 3,581 | 4,373 | 187 | 272 | 431 | 11 | 30 | 77 67 |
| Single-district | 7 | 3,222 | 3,612 | 4,015 | 237 | 278 | 323 | 19 | 36 |  |
| Plains: Multi-distriot . . | 445 | 2,165 | 3,005 | 4,093 | 155 | 291 | 532 | 0 | 27 | 91 |
| Single-distriot . | 7 | 2,072 | 2,842 | 3,121 | 316 | 374 | 531 | 27 | 41 | 63 |
| Opper Southeast: Multi-distric: . | 70 | 1.771 | 2,482 | 3,474 | 105 | 144 | 244 | 7 | 15 | 36 |
| Single-district. | 199 | 1,640 | 2,74€ | 3,47? | 93 | 164 | 248 | 5 | 18 |  |
| Lower Sostheast: Multi-district . | 195 | 1,655 | 2,701 | 3,446 | 102 | 149 | 208 | 3 | 13 | 35 75 |
| Single-district | 264 | 1,971 | 37225 | 3,805 | 110 | 192 | 413 | 3 | 21 |  |
| Southwest: Multi-district . | 166 | 3,058 | 3,659 | 4,519 | 142 | 274 | 589 | 5 | 18 | 91 |
| Single-district | 19 | 2,206 | 3,898 | 4,815 | 205 | 341 | 1,213 | 5 | 18 | 158 |
| Rocky Mountain: Multi-district . | 101 | 2,814 | :2,513 | 4,258 | 198 | 334 | 794 | 0 | 33 | 116 |
| Single-district . | 29 | 2,606 | 3,483 | 3,987 | 186 | 259 | 655 | 5 | 22 | 94 |
| Far West: Multi-district . | 33 | 3,446 | 4,431 | 4,925 | 308 | 371 | 822 | 18 | 34 | 130 |
| Single-district . | 17 | 3,611 | 4,598 | 5,731 | 338 | 424 | 811 | 8 | 40 | 102 |

${ }^{1}$ There are no couniy school systems in the New England States. When the supervisory untons or districts are grouped by counties they resemble the multi-district type of organization. They are therefore so grouped and classified in this circular.
expenditures and the quality (amount,-kind and effectiveness) of the education purchased have been carefully studied over the years. A summary of such studies has recently been compiled. ${ }^{\text {It concluded that a higher quality edu- }}$ cation is generally provided in school systems which spend larger amounts in their schools. That summary suggests that this usually means that the schools with higher cost levels tend to attract, better prepared teachers, to give increased attention to the needs of individual pupils, to show greater pupil achievements, to use more and better teaching aids, and to have more functionally designed facilities than the

[^6]schools with lower cost levels. This summary cautions that this relationship is complex and difficult to measure, but concludes that in most cases it seems safe to infer that the variations in the financial indexes do point to similar variations in the quality of education provided.

## Relation of Staff Salaries to Family Incomes

One of the most obvious and recurrent findings revealed by the selected indexes of rural school finance is the wide variation among the counties, States, and geographic regions of this study. The question arises: What causes the differences noted? The possible causes are evidently numerous and complex. They
could grow out of the Eundamental policies which have governed the history and development of public education in each State and region; they could be demographic in origin; or they could be chiefly economic in character. The differences found are probably the product of a combination of these complex factors.

Since the public schools are to a large extent dependent lor support upon tax resources, which in turn are largely dependent upon the annual family incomes, it seemed that a study of the relationships between the selected school finance indexes and similar indexes of family income would provide some significant information. To keep this effort from bogging down in complexities, it was decided to make a study of the relatiorships between one of the school cost indexes, namely average staff salary paid in each county, and one index of tax paying ability, namely the median family income in each county. For the same reason it was also decided to compare these indexes for representative States and counties rather than for all of them.

There has already been much discussion of the nature of the salary index. Little more needs to be said about this financial measure other than to point out that this is often an im! portant yardstick of the educational status of the school system of a county or a State. The salary level not only can determine to a largé extent the quality of the classroom teaching provided, but since it also includes the prin cipals, supervisors, and other professional personnel of these rural school systems, the salary paid can affect all parts of the instructional programs provided. Moreover, it is well known that the instructional personnel of the schools move readily from one county or State ${ }^{\circ}$ to another as salary levels fluctuate. High salaries tend to attract and retain high-quality performance in the schools as elsewhere.

The family income indexes presented for the counties, States, and regions are averages of medians drawn from a study of the Bureau of the Census for the year 1949.8 A family's in-
${ }^{8}$ County ard City Data Book, 1956. Washington: U.S. Government Printing Office, 1957. Table 2, col. 15. (The year 1949 is the latest date for which family income data were compiled by counties.)
come was considered to be the sum of all the income (less losses) received during the calendar year by the whole family - wages or salaries, income from self-emplogment, rental receipts, interests, dividends, pensions, etc. They were based upon a 20 -percent sample of all persons 14 years old and over who were members of the families supplying the data.

Data showing relationships between school salaries and family incomes are here presented for 23 States, or roughly half of the 44 States in this study (table D). These 23 States were selected to represent as closely as possible all parts of each of the 4 major regions of the United States. In order to show the relationship between school salaries and family incomes in the rural counties most vividly, this part of the study proceedod by ranking all of the rural counties of each State included according to salary levels. It then found 25 percent of the counties which paid the highest average school salarios and 25 percent of those which paid the lowest average school salaries. Thus, each of the 23 States in this part of the study is represented by half of all its counties.' Together these rural counties totaled 542 .

A number of interesting relationships between the salary indexes and the income indexes may be noted for the several States and geographic areas. For example, the school salary indexes are, in every case but one, higher than the family income indexes. For some of the States, the salary indexes are more than twice D, cols. 4 and 7). This is particularly true of the top quarter of rural counties in the Southeast States. The data for the bottom quarter counties reflect similar but usually slightly smaller differences State for State. For the 23 States, the rural school salaries are about one and two-thirds as great as the family incomes.

When the data in table $D$ are studied in relation to the financisl aids provided to the schools from sources outside these rural counties, ${ }^{9}$ it is found that in some States at least a part of the differences noted between the school

[^7]Table D: - Relitionship of average salary of instructional staff and median FAMILY INCOME, FOR SELECTED STATES, BY GEOGRAPHIC REGIONS

| Region | Rural counties in top quarter of distribution of uvgrage salary |  |  | Rural counties in bottom quarter of distribution of average salary |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| and State | School isalary index, 1 1955-56 | Family income index, 1949 | Salary income ratio ${ }^{3}$ | School salary index, 1 1955-56 | Family income index, ${ }^{2}$ 1949 | Salary income ratio ${ }^{3}$ |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 |
| Total 23 Selected States | \$3,448 | \$2,067 | 1.67 | \$2,822 | \$1,769 | 1.60 |
| North Atlantic. | 3,609 | 2,408 | 1.50 | 3,025 | 2,157 | 2.40 |
| Maine-Vermont ${ }^{4}$ | $\begin{aligned} & 3,082 \\ & 3,960 \end{aligned}$ | $\begin{aligned} & 2,287 \\ & 2,489 \end{aligned}$ | 1.35 1.59 | $\begin{aligned} & 2,613 \\ & 3,300 \\ & \hline \end{aligned}$ | 2,207 2,124 | 1.18 <br> 1.55 <br> 1.5 |
| Great Lakes and Plains | 3,403 | 2,380 | 1.43 | 2,711 | 2,019 | 1.34 |
| Ithinoia | 3,856 | 2,517 | 1.53 | 3,185 | 2,045 | 1.58 |
| Michigan | 4,097 | 2,475 | 1.66 | 3,341 | 1,918 | 1.74 |
| M Minnesota | 3,760 | 2,573 | 1.46 | 3,054 | 2,451. | 1.25 |
| Missouri | 3,062 | 1,842 | 1.66 | 2,470 | 1,335 | 1.85 |
| Nebraska | 3,103 | 2,517 | 1.23 * | 2,407. | 2,242 | 1.07 |
| North Dakota | 3,107 | 2,795 | 1.11 | 2,288 | 2,529 | . 90 |
| Ohio.: | 3,799 | 2,549 | 1.49 | 3,259 | 1,836 | 1.77 |
| Southeast | 3,043 | 1,531 | 1.99 | 2,511 | 1,252 | 2.01 |
| Florida | 3,962 | 1,754 | 2.26 | 3,482 |  | 2.88 |
| : Georgia | 3,289 | 1,111 | 2.96 | 2,733 | 1,408 | 1.94 |
| Kentucky | 3,593 | 2,955 | 1.22 | 2,554 | 1,521 | 1.68 |
| Mississippi | 2,548 | 1,145 | 2.23 | 2,131 | 793 | 2.69 |
| North Carolina | 3,392 | 1,537 | 2.21 | 3,033 | 1,434 | 2.12 1.48 |
| West Virginia | 3,115 | 1,908 | 1.63 | 2,583 | 1,747 | 1.48 |
| West and Southwest | 4,046 | 2,482 | 1.63 | 3,363 | 2,261 | 1.49 |
| Californie | 5,274 | 3,192 | 1.65 | 4,463 | 2,768 | 1.61 |
| $\therefore$ Colorado | 3,711 | 2,728 | 1.36 | 2,968 | 2,102 | 1.41 . |
| Idaho | 3,759 | 3,079 | 1.22 | 3,110 | 2,629 | 1.18 |
| Montana. | 4,022 | 2,823 | 1.42 | 3,211 | 2,838 | 1.13 |
| Oklahoma | 3,601 | 1,886 | 1.91 | 3,254 | 1,639 | 1.99 - |
| Texas . . | 4,023 | 2,260 | 1.78 | 3,340 | 2,185 | 1.53 1.55 |
| , Washington | 4,932 | 3,524 | 1.40 | 3,864 | 2,498 | 1.55 |

${ }_{2}$ Average salary of the instifuctional staif of oan-fourth of cone counties in this study.
Indexes computed as follows: Sum of median fan.tly incomes divided ty the number of counties (1949 is $3^{\text {the most recent year for which family income data ree available by counties.) }}$
3 Salary index divided by income index.
Because Maine and Vernont each had ouly 4 courties which quallifed as rural, and since the data for these States were similar in character, their data were combined for this part of the study.
salary and the family income indexes is due to financial school aids from State funds. That is to say, that where the State aids provided are known to be high, tine gap between the salary index and the income index tends also to be high, and vice versa. For example, in the rural counties of Florida, Georgia, Mississippi, and North Carolina, in which more than half of the school funds of the rural counties came from

Federal and State sources, the difforences between these indexes are high; whereas in Idaho, Miontana, Nebraska, and North Dakota, in.which nearly ali of these funds came from local sources, tile salary-income differences are small.

A second point of interest reveaied by a comparison of school salaries and family incomes is the general agreement between them.

States in which school salary levels are high usually also show high family incomes and vice versa. For example, as a group the western States rank highest in the average school salaries paid; they also rank highest in the average family incomes reported. Staies of the Southeast, on the other hand, rank lowest in average rural school salaries and they also rank lowest in family incomes. This observation holds equally for the top and the bottom quarters of salaries paid.
llowever, some glaring exceptions to this observation may be noted. For example, the

- salary averages for Florida rank high despite the low average incones shown; North Dakota and Nebraski show the reverse situation.

Of course, these comparisons left out of consideration the counties which ranked within the inter-quartile salary ranges, that is to say, between the 25 th and 75th percentiles. When all the rural counties of the States containing 25 or more such counties were subjected to computations to determine the degree of correlation between the school salaries and the family incomes, it wes found that the coeffi-
cients of correlation were positive but varied from a high of .75 for Michigan and a low of .17 for Montana. For the entire 1,011 rural counties involved in this special computation, the coefficient of correlation was . 48.

A further word of caution relating to these comparisons is suggested. The fact thiat school salaries are almost invariably higher than family incomes should not be construed to mean that they are higher than they should be. It should be borno in mind that most of the families in the rural counties of the present study are farmers, artisans, laborers, and local merchants. These occupations do not as a rule require professional preparation and a delayed earning period. Salaries of school personnel should obviously be expected to be more nearly comparable to salaries of other professional people rather than to those of the population of the rural counties generally. This portion of this study does, however, permit the reader to see how the salaries of school personnel in the rural counties compare, and to note the role of family incomes in providing local tax resources to support at least the salary aspect of the schools.
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Table 1. - NUMBER of rural counties by groups, type of organization, region, and state: 1956-66

${ }_{2}^{1}$ Groupa A, B, C and D doscribed on page 3.
or aualified an rural under the critoria jersoy,
which qualified aH rural under the criteria employed.
Ten of the 66 rural units reporting consiat of 3 counties each.

## SELECTED INDEXES OF RURA L SCHOOL FINANCE: 1955-56

Table 8. - LOWEST, AVERAGE, AND HIGHEST SALARIES OF INSTRUCTIONAL STAFFS, BY
GROUPS:OF RURAL COUNTIES, REGION, AND STATE: 1956-66

| Region and Slate | Range of salariesall grouper |  |  | Range of anlaries-groups ${ }^{1}$ by degree of rufalness |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | 8 |  |  | C |  |  | D |  |  |
|  | Low. 6at | A vorage | $\mathrm{Hi}_{\mathrm{g}}^{\mathrm{g}} \mathrm{~m}-1$ es | Low- est | Average | $\left\lvert\, \begin{gathered} \mathrm{High}- \\ \text { est } \end{gathered}\right.$ | $\left\lvert\, \begin{aligned} & \text { Low } \\ & \text { est. } \end{aligned}\right.$ | Average | $\mid \underset{\text { est }}{\mathrm{Hlgh}-}$ | Lowest | Ave:age | $\underset{\text { eat }}{\mathrm{High}^{2}}$ | $\begin{gathered} \text { Low- } \\ \text { oat } \end{gathered}$ | Average | Highest |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 |
| Ocal 44 Statea | 1,640 | 3,123 | 5,731 | 1.540 | 2,882 | 4.457 | 2,023 | 3,365 | 5,731 | 1.980 | 3,105 | 4.708 | 1,771 | 3.218 | 4.925 |
| NEV ENGLAND | 2.601 | 3,040 | 3,135 | - | - | - | 2.601 | 3,091 | 3,135 | $\cdots$ | - | - | (3) | 2,760 | (3) |
| Main | 2,601 | 2,878 | 3,028 | - | - | - | 2,601 | 3,060 | 3,028 | - | - | - | (2) | 2,760 | (3) |
| Massach | (3) | 3,519 | (3) | - | - |  | (3) | 3,519 | (3) | - | - | - |  |  |  |
| New Hampah | (3) | 3,297 | (3) |  |  |  | (3) | 3,297 | (8) |  |  |  |  |  |  |
| Vermont | 2,783 | 2,970 | 3,135 | - | - |  | 2,783 | 2,970 | 3,135 | - | - | - | - |  |  |
| MIDEAST | 3.111 | 3,964 | 5,146 | 3,360 | 3,598 | 3,766 | 3,111 | 8,982 | 5,146 | - | - | - | - | - | - |
| Maryl | 3,731 | 4,023 | 4,150 | (3) | 3,766 | (3) | 3,731 | 4,043 | 4,150 | - | - | - | - | - | - |
| New Yo | 4,137 | 4,375 | 5,146 |  | - |  | 1,13\% | 4,375, | 5,146 | - |  | - |  |  |  |
| Pennaylvani | 3,111 | 3,694 | 1,680 | (3) | 3,360 | (3) | 3,111 | 3,710 | 4,080 | - |  |  |  | - |  |
| gneat lakes | 2,557 | 3,582 | 4,373 | 2,621 | 3,408 | 3,941 | 2,557 | 3,598 | 4,170 | 3,040 | 3,608 | 4,115 | 2,975 | 3,653 | 4,373 |
| Illinois | 2,621 | 3,568 | 4,015 | 2,621 | 3,477 | 3,633 | 3,221 | 3,561 | 3,984 | 3,255 | 23,595 | 3,870 | 3,102 | 3,389 | 4,015 |
| Indiana | 2,557 | 3,783 | 4,258 | 3,174 | 3,678 | 3,927 | 2,557 | 3,535 | 4,024 | 3,443 | 3,753 | 8,979 | 8,497 | 3,939 | 4,258 |
| Michiga | 3,165 | 3,851 | 4,373 | 3,285 | 3,729 | 3,94 1 | 3,165 | 3,754 | 1,170 | 3,816 | 3,919 | 4,115 | 3,446 | 3,980 | 4,373 |
| Oh | 3,142 | 3,538 | 4,093 | 3,142 | -2,486 | 3,514 | 3,432 | 3,664 | 4,095 | 3,527 | 3,669 | 3,790 | 3,327 | 3,580 | 3,798 |
| Wiscone | 2,732 | 3,258 | 3,697 | 2,732 | 3,184 | 3,507 | 3,051 | 3,189 | 8,471 | 8,040 | 3,261 | 3,544 | 2,975 | 3,317 | 3,541 |
| Plains | 2,072 | 3,005 | 4,093 | 2,072 | 2,850 | 3,887 | 2,146 | 3,094 | 4,157 | 2,426 | 3,022 | 3,734 | 2,330 | 3,129 | 4,093 |
| Lowa | 2,118 | 2,986 | 3,460 | 2,118 | 2,825 | 3,143 | 2,464 | 2,875 | 8,396 | 2,780 | 3,016 | 3,23¢ | 2,394 | 8,038 | 3,460 |
| Knnsa | 3,014 | 3,386 | 4,019 | 3,095 | 8,329 | 3,604 | 3,014 | 3,891 | 4,157 | 3,324 | 3,384 | 3,361 | 3,169 | 3,443 | 3,683 |
| Minnesol | 2,849 | 3,401 | 4,093 | 2,94 ! | 3,288 | 3,887 | 3,186 | 3,378 | 3,703 | 2,849 | 3,281 | 8,734 | 2,842 | 3,556 | 4,083 |
| 1580 | 2,189 | 2,756 | 3,294 | 2,188 | 2,880 | 3,221 | 2,500 | 2,926 | 3,294 | 2,548 | 2,788 | 3,071 | 2,330 | 2,780 | 3,157 |
| Nobraska | 2,189 | 2.745 | 3,526 | 2,189 | 2,633 | 3,526 | (3) | 2,932 | (3) | 2,426 | 2,698 | 2,825 | 2,485 | 2,783 | 3,046 |
| North Dako | 1,853 | 2,774 | 3,443 | 3,4:88 | 2,702 | 1,853 | 2,477 | 2,932 | 3,176 |  |  |  | 2,634 | 2,811 | 2,058 |
| South Dakota | 2,072 | 2,720 | 3,073 | 2,072 | 2,704 | 3,073 | 2,146 | 2,891 | 2,932 | 2,627 | 2,797 | 2,915 | 2,487 | 2,757 | 3,006 |
| UPPER SOUTHEAST | 1,640 | 2,666 | 3,477 | 1,640 | 2,541 | 3,421 | 2,023 | 2,836 | 3,474 | 2,072 | 2,638 | 3,095 | 1,771 | 2,717 | 3,239 |
| Kentuc | 1,640 | 2,210 | 3,474 | 1,640 | 2,081 | 2,920 | 2,023 | 2,343 | 3,474 | 2,072 | 2,317 | 2,817 | 1,771 | 2,876 | 2,751 |
| Teuness | 1,975 | 2,697 | 3,133 | i, $\mathbf{1}$, 75 | 2,607 | 3,019 | 2,415 | 2,873 | 2,901 | 2,443 | 2,771 | 3,095 | 2,485 | 2,780 | 3,139 |
| Virgiaia | 2,500 | 3,005 | 8,4,77 | 2,5:9 | 2,949 | 3,421 | 2,500 | 8,049 | 8,431 | 2,988 | 3,019 | 3,048 | 2,854 | 3,066 | 3,239 |
| West Virgini | 2,420 | 2,862 | 3,182 | 2,420 | 2,768 | 3,172 | 2,541 | 2,910 | 3,120 |  |  |  | 2,662 | 2,879 | 3,182 |
| LOWER SOUTHEAST | 1,655 | 2,956 | 3,805 | 1,655 | 2,884 | 3,998 | 2,663 | 3,189 | 4,211 | 1,980 | 2,953 | 3,757 | 1,964 | 2,950 | 4,219 |
| Alaba | 2,491 | 3;170 | 3,508 | 2,850 | 3,138 | 3,257 | 2,491 | 8,035 | 3,268 | 3,054 | 3,225 | 3,377 | 3,316 | 3,291 | 8,335 |
| Arkans | 1,674 | 2,189 | 2,705 | 1,674 | 2,070 | 2,411 | 2,163 | 2,272 | 2,432 | 1,980 | 2,193 | 2,705 | 1,964 | 2,248 | 2,546 |
| Florid | 3,383 | 3,617 | 4,211 | 3,572 | 3,642 | 3,854 | 3,421 | 8,848 | 1,211 | 3,388 | 3,490 | 3,512 | (3) | 3,880 | (3) |
| Georgi | 2,411 | 2,945 | 3,805 | 2,411 | 2,960 | 3,805 | 2,775 | 2,898 | 2,849 | 2,803 | 2,989 | 8,270 | 2,610 | 2,916 | 3,360 |
| Louislane | 3,003 | 3,752 | 4,219 | 3,578 | 3,801 | 3,998 | 3,254 | 8,761 | 4,039 | 3,008 | 3,589 | 3,757 | 3,277 | 3,835 | 4,219 |
| Missiasippi | 1,855 | 2,376 | 2,617 | 1,655 | 2,338 | 2,574 | 2,356 | -2,478 | 2,590 | 2,213 | 2,346 | 2,647 | 2,224 | $\stackrel{\sim}{2} 467$ | 2,629 |
| North Carolina | 2,716 | 3,250 | 3,489 | 2,716 | 3,199 | 3,489 | 2,876 | 3,184 | 3,400 | 3,191 | 3,301 | 8,348 | 2,916 | 8,321 | 3,440 |
| South Carolin | 2,370 | 2,817 | 3,239 | 2,570 | 2,694 | 2,899 | 2,647 | 2,685 | 2,680 | 2,777 | 2,877 | 3,239 | 2,541 | 2,803 | 3,194 |
| SOUTHWEST | 2,206 | 3,666 | 4.815 | 2,206 | 3.572 | 4.457 | 3,032 | 3,760 | 4,815 | 3,093 | 3,648 | 3,956 | 3,322 | 3,669 | 3,995 |
| Arizois | (3) | 4,177 | (3) |  | - | - | (3) | 4,177 | (3) |  |  |  | - |  | - |
| Naw Mexio | 3,812 | 4,125 | 4,519 | (2) | 4,177 | (2) | 3,812 | 4,072 | 4,519 | (2) | 4,319 | (2) |  |  |  |
| Ofklaho | 3,093 | 3,450 | 3,750 | 3,148 | ${ }_{6}^{6}, 435$ | 3.750 | 3,095 | 3,326 | 3,840 | 3,093 | 3,448 | 3,534 | 3,322 | 3,484 | 3,655 |
| Te | 2,206 | 3,718 | 4,315 | 2,206 | 3,672 | 4,457 | 3,032 | 3,695 | 4,815 | 3,583 | 3,780 | c,986 | 8,355 | 3,746 | 3,985 |
| ROCKY MOUNTAIN | 2,606 | 3,507 | 4,258 | 2,814 | 3,377 | 4,039 | 2.606 | 3,501 | 4,258 | 3,516 | 3,705 | 3,731 | 2,988 | 3,536 | 4,173 |
| Color | 2,668 | 3,392 | 4,258 | 2,843 | 3,199 | 3,273 | 2,669 | 3,319 | 4,258 | (3) | 3,987 | (3) | 3,186 | 3,449 | 8,771 |
| Idaho | 2,228 | 3,482 | 4,124 | (3) | 3,461 | (3) | 2,928 | 3,502 | 4,124 | 3,516 | 3,573 | 3,708 | 3,102 | 3,269 | 3,544 |
| Montan | 2,814 | 3,677 | 4,243 | 2,814 | 3,498 | 4,039 | 3,213 | 3,724 | 4,243 | (2) | 3,704 | (3) | 3,700 | 3,802 | 3,906 |
| Utah | 2,606 | 3,551 | 3,964 | 3,280 | 3,364 | 3,457 | 2,606 | 3,500 | 3,964 | - | - | - | 8,698 | 3,743 | 3,769 |
| Wyoming | 2,818 | 3,636 | 4,173 | (3) | 3,219 | (3) | 3,004 | 3,495 | 3,934 | - | - | - | 3,632 | 3,947 | 4,173 |
| FAR VEST | 3,446 | 4,459 | 5,731 |  | 4,788 |  | 3,446 | 4,419 | 5,731 | 4, $-7,9$ | 4,380 | 4.708 | 4,130 | 4,608 | 4,925 |
| Callfornia | 4,280 | 4,791 | 5,731 | - | - | - | 4,280 | 4,759 | 5,781 | (2) | 4,708 | (2) | 4,730 | 4,851 | 4,925 |
| Neyada | 3,611 | 4,129 | 4,530 |  |  |  | 3,611 | 4,129 | 4,530 | (2) | 4,700 |  | 4,730 |  | 1,325 |
| Oregon | 3,446 | 4,373 | 4,788 | (3) | 4,788 | (3) | 3,446 | 4,416 | 4,776 | - |  |  | 4,130 | 4,185 | 4,337 |
| Washington | 3,749 | 4,177 | 4,873 |  |  | (3) | 3,749 | 4,228 | 4,873 | (2) | 4,079 | (2) |  | 4,1 | 4,33 |

${ }_{2}^{1}$ Groups $A, B, C$ and $D$ dessribed on page 2.
${ }^{2}$ Four Statos - Connecticut, Delawaro, Now Jergey, and Rhods lst ad-and this Diatriot of Columbia were found to contain no counties 3 whť qualified as rural under the criteria employed.
${ }^{3}$ Ope county only.

Table y. - DISTRIBUTION OF RUKAL COUNTIES ACCORDING TO AVERAGE SALARIES PAID INSTRUCTIONAL STAFFS, BY REGION AND STATE: 1955-66

${ }^{1}$ Four 8tates - Conneotiout, Delaware, New Jersey, and Rhode Island-and the District of Columbin were found to contain no counties 'which quallity as rtex:? unctar the criteria employed.

Table 4．－LUWEST，AVERAGE，AND HIGHEST TOTAL EXPENDITURES PER PU．LL（A．D．A．），BY GROUPS OF RURAL COLTTIES，REGION AND STATE：1955－56

| Region and State | Range of expendi－ tures－all groups |  |  | Range of expenditures－groups ${ }^{1}$ by degree of ruralness |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | A |  |  | B |  |  | C |  |  | D |  |  |
|  | Low－ est | $\begin{aligned} & \text { Aver- } \\ & \text { age } \end{aligned}$ | $\begin{gathered} \text { High- } \\ \text { est } \end{gathered}$ | $\left\lvert\, \begin{gathered} \text { Low- } \\ \text { ast } \end{gathered}\right.$ | Aver－ age | $\underset{\text { ust }}{\substack{\text { ligh } \\ \text { ost }}}$ | $\begin{array}{\|c} \text { Low- } \\ \text { est } \end{array}$ | $\begin{array}{\|c} \text { Avar- } \\ \text { age } \end{array}$ | High－ eat | Low－ est | Aver－ age | $\underset{\text { est }}{11 \mathrm{lgh}-}$ | Low－ est | Aver－ age | $\underset{\text { eat }}{\substack{\text { ligh }}}$ |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 |
| ．Total $44^{2}$ Stasea | 93 | 221 | 1.213 | 93 | 200 | 830 | 105 | 256 | 1.213 | 104 | 212 | 589 | 109 | 224 | 406 |
| NEV ENGLAND | 180 | 280 | 349 | －－－ | $\cdots$ | －－－ | 182 | 252 | 349 | $\cdots$ | $\cdots$ | － | （3） | 180 | （3） |
|  | 180 | 226 | 349 | $\cdots$ | －－－ |  | 182 | 245 | 349 |  |  |  |  |  |  |
| Massachusotis | （3） | 330 | （3） | － | －－ | －－ | （3） | 33. | （3） | $\cdots$ | － |  | （3） | 180 | （3） |
| New Hampubire | （3） | 314 | （3） | －－． | －－－ | －－ | （3） | 314 | （3） | －－ | －－ | － |  | － |  |
| Vermont． |  | 278 | 236 | － | － | －－－ | 220 | 229 | 236 | －－ | $\square$ | －－ | －－ | －－ | －－ |
| MIDEAST | 229 | 306 | 661 | 260 | 263 | 266 | 229 | 309 | 661 | $\cdots$ | －－ | －－－ | －－ | $\cdots$ | ．－． |
| Maryland | 249 | 272 | 301 | （3） | 268 | （3） | 219 | 273 | 301 | $\cdots$ | $\cdots$ | －－－ | $\cdots$ | $\square$ | $\cdots$ |
| New York ．．． Pecasylvana | 400 | 436 | 661 | $\cdots$ | $\cdots$ | －－ | 400 | 438 | 681 | －－－ | － | － | －－ | － | － |
| Pecasyivania | 229 | 285 | 363 | （3） | 200 | （3） | 229 | 286 | 363 | －．． | － | －－ | －－－ | － | － |
| Great lakes | 187 | 272 | 431 | 190 | 269 | 338 | 187 | 287 | 431 | 212 | 272 | 394 | 204 | 261 | 345 |
| Illirola | 221 | 315 | 413 | 280 | 296 | 338 | 237 | 334 | 413 | －－－ | － | $\cdots$ | 221 | 288 | 345 |
| Michigan | 187 245 | 253 275 | 377 431 | 228 245 | 284 280 | 303 301 | 187 | 253 | 377 | 254 | － | － | －－ | $\square$ | $\cdots$ |
| Ohio． | 190 | 233 | 283 | 190 | 228 | 301 26 | 187 213 | 292 233 | 431 273 | 254 219 | 285 | 277 | 249 | 265 | 280 |
| Wiaconsiri | 248 | 288 | 388 | 248 | 289 | 314 | 213 | 233 349 | 273 388 | 219 | 241 | 269 | 204 | 234 | 283 |
| PLAINS | 155 | 291 | 532 | 168 | 287 | 532 | 180 | 314 | 509 | 182 | 291 | 369 | 155 | 284 | 397 |
| Kowa ．． | 262 | 310 | 378 | 282 | 311 | 310 | 303 | 321 | 354 | 270 | 314 | 389 | 262 | 303 | 378 |
| Mindesota | 287 254 | 348 311 | 509 | （3） | 348 | （3） | 288 | 368 | 509 | －－ |  | －－－ | －－ | － | －－－ |
| Missour： | 155 | 228 | 397 | 188 | 317 227 | $(3)$ 343 | 283 180 | 326 238 | 341 | 182 | 228 | 309 | － | － | $\cdots$ |
| Nobraske | 247 | 294 | 532 | 251 | 305 | c32 | 255 | 302 | 437 | 182 | 228 | 309 | 155 | 221 | 387 |
| North Dakota | 222 | 279 | 408 | 222 | 283 | 408 | 241 | 281 | 338 | － | $\cdots$ | －－ | 254 | 261 | 278 |
| South Dakola | 238 | 305 | 440 | 252 | 310 | 440 | 244 | 298 | 382 | －－ | －．． | － |  | 261 | 278 |
| UPPER SOUTHEAST | 93 | 158 | 248 | 93 | 155 | 248 | 105 | 161 | 224 | 115 | 154 | 244 | 117 | 162 | 211 |
| Kentuoky | 93 | 133 | 244 | 93 | 132 | 189 | 103 | 121 | 160 |  | 143 |  | 117 | 156 |  |
| Tennessee | 124 | 157 | 221 | 124 | 154 | 221 | 129 | i57 | 190 | 138 | 157 | 189 | 142 | 160 | 192 |
| Yirginia | 111 | 173 | 241 | 147 | 170 | 211 | 111 | 175 | 224 | 157 | 179 | 209 | 162 | 178 | 188 |
| Weat Virginia ．．．．．．．．．．．． | 159 | 182 | 248 | 174 | 196 | 248 | 159 | 174 | 213 |  | 17 |  | 164 | 185 | 211 |
|  | 102 | 169 | 413 | 102 | 162 | 350 | 129 | 202 | 413 | 104 | 167 | 258 | 109 | 167 | 290 |
| Alabame | 152 | 170 | 201 | 154 | 170 | 201 | $\cdots$ | $\cdots$ | $\square$ | 155 | ：73 | 188 | 152 | 162 | 177 |
| Arkans， | 104 | 130 | 178 | 109 | 133 | 176 | 144 | 153 | 159 | 104 | 127 | 171 | 109 | 130 | 131 |
| Florida | 212 | 253 | 368 | 242 | 272 | 350 | 212 | 259 | 366 | 218 | 234 | 235 | （2） | 226 | （2） |
| Geargia ． | 150 | 183 255 | 268 | （2） | 191 | （2） | 150 | 180 | 268 | 150 | 179 | 204 | 180 | 2\％9 | 208 |
| Louisiana | 212 <br> 102 | $\begin{array}{r}255 \\ 137 \\ \hline\end{array}$ | 413 175 | 220 | 250 | 318 | 212 | 278 | 413 | 221 | 240 | 388 | 217 | ：253 | 296 |
| North Carolina | 102 | 137 165 | 175 230 | 102 | 136 161 | 175 184 | －159 | $\cdots$ | －230 | －157 | 析 | －－ | － | － | －－ |
| South Carolina | ：26 | 151 | 188 | 126 | 143 | 184 168 | 159 129 | 171 | 198 | 157 138 | 168 153 | 179 165 | 149 143 | 170 154 | 183 171 |
| SOUTIWEST | 142 | 276 | 1.213 | 205 | 272 | 830 | 209 | 318 | 1.213 | 227 | 266 | 589 | 142 | 259 | 331 |
| Arlzona ．．． | （3） | 343 | （3） | $\cdots$ | －－ | － | （3） | 343 | （2） | －－ |  |  |  |  |  |
| New Mexico | 256 | 314 | 470 | （3） | 488 | （3） | 281 | 329 | 470 | （2） | 258 | （3） | $\cdots$ | － |  |
| Oklahome | 142 | 2E4 | 415 | 214 | 258 | 415 | 262 | 290 | 374 | 227 | 258 | 368 | 142 | 244 | 330 |
| Texss | 205 | 282 | 1，213 | 205 | 382 | 830 | 2 C 9 | 316 | 1.213 | 239 | 273 | 589 | 229 | 266 | 331 |
| ROCKY MOUNTAIN | 186 | 318 | 794 | 221 | 371 | 653 | 211 | 335 | 528 | 222 | 269 | 295 | 198 | 285 | 406 |
| Colorado | 231 | 324 | 784 | （3） | ． 391 | （2） | 231 | 348 | 784 | $\cdots$ | － | －－m | － | － | － |
| Idaho． | 186 | 245 | 526 | 221 | 333 | 258 | 211 | 280 | 5.38 | $\square$ | － | －－ | 186 | 213 | 258 |
| Montana | 303 | 393 | 565 | 389 | 15. | 565 | 303 | 386 | 497 | （2） | 323 | （2） | 836 | 366 | 402 |
| Utah | 221 | 259 | 855 | （3） | 30. | （2） | 221 | 257 | 321 | － | 323 | － |  | 36 |  |
| Wyoming | 332 | 410 | 528 | （3） | 511 | （2） | 332 | 405 | 528 | － |  | － | － | － |  |
| FAR VEST | 308 | 379 | 822 | （3） | 595 | （2） | 308 | 390 | 822 | 351 | 355 | 360 | 332 | 351 | 385 |
| Callfornia | 326 | 383 | 822 | －－ | － | －－－ | 328 | 428 | 822 | $\cdots$ | － |  |  |  |  |
| Nevada | 328 | 377 | 709 | － | －－－ | － | 328 | 377 | 709 | － | － | －－ | － | 二 | － |
| Oregon | 322 | 373 | 652 | （2） | 595 | （2） | ：22 | 372 | 852 | － | － | － | － | － | － |
| Washlogton | 308 | 385 | 432 | －－ | －－． | －－ | 303 | 390 | 492 | － | － | － | －． | － | －－ |

${ }_{2}^{1}$ Groups A，B，C and D doscribed on page 2.
Four Sintes，Connecticut，Dolaware，New Jersey，a ad Rhode Island－and the District of Columbin were found to contain no oountias $3^{\text {which }}$ quailited as rutal under the criteria employed．
？One county only．

Table 6．－DISTRIBUTION OF RURAL COUNTJKS ACCORDING TO AVERAGE EXPENDITURES PER PUPIL（A．D．A．），

| Region and State | Number of sounties by per pupil cost interval |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\left.\begin{gathered} \text { Cnder } \\ \$ 125 \end{gathered} \right\rvert\,$ | $\left\lvert\, \begin{aligned} & \$ 125 \cdot \\ & \$ 149 \end{aligned}\right.$ | $\left\lvert\, \begin{aligned} & \$ 150- \\ & \$ 174 \end{aligned}\right.$ | $\left\|\begin{array}{l} \$ 175- \\ \$ 195 \end{array}\right\|$ | $\left\lvert\, \begin{aligned} & 82004 \end{aligned}\right.$ | $5235-1$ | $\$_{\$ 274}^{\$ 250}$ | $\begin{aligned} & \$ 275 \cdot \\ & \$ 209 \end{aligned}$ | ${ }_{\$ 300}^{\$ 300}$ | $\left\|\begin{array}{l} \$ 325- \\ \$ 349 \end{array}\right\|$ | $\begin{aligned} & \$ 350- \\ & \$ 374 \end{aligned}$ | $\begin{aligned} & \$ 375- \\ & \$ 3998 \end{aligned}$ | $\left.\right\|_{\$ 424} ^{\$ 400}$ | $\left\lvert\, \begin{aligned} & \$ 425- \\ & \hline 6449 \end{aligned}\right.$ | $\left\lvert\, \begin{aligned} & \$ 450- \\ & \$ 499 \end{aligned}\right.$ | $\left\lvert\, \begin{aligned} & \$ 500 \\ & \$ 549 \end{aligned}\right.$ | $\left\lvert\, \begin{gathered} \$ 550 \\ \text { of } \\ \text { more } \end{gathered}\right.$ |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 |
| Touel ts ${ }^{\text {T }}$ States | 58 | 164 | 233 | 181 | 100 | 119 | 181 | 194 | 168 | 112 | 72 | 59 | 32 | 24 | 18 | 18 | 17 |
| NET Emiland | $\cdots$ | － | $\cdots$ | 3 | 1 | 3 | －－ | － | 1 | 2 | －－ | －－－ | －－ | －－－ | － | －．－ | －－ |
| Malne． | －－ | $\cdots$ | ．－． | 3 | － | － |  | $\cdots$ | $\cdots$ | 1. |  | $\cdots$ | －－－ | $\cdots$ |  | － | － |
| Massachusarle | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | －－ | －－ | －－ | － | $\underline{1}$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | 二 | $=$ |
| Yeermont ．．．．． | $\cdots$ | $\cdots$ | $\cdots$ | －－ |  | $\cdots$ | －－ | $\cdots$ | 1 | －－ | 二 | $\cdots$ | －－ | $\cdots$ | －－－ | －－ | － |
| mideast | －－－ | $\cdots$ | －－ | － | －－－ | 3 | 6 | 5 | 3 | 2 | 1 | $\cdots$ | 2 | －．． | －．． | 1 | 1 |
| Maryland． | －－ | －－－ | $\cdots$ | － | －－ | 1 | 3 | 4 | 1 | －－－ | －－ | －－－ | $\cdots$ | $\cdots$ | －－ | － | － |
| $\begin{aligned} & \text { Now York ... } \\ & \text { Peanaylvania } \end{aligned}$ | 二 | $\cdots$ | $\cdots$ | － | －－ | － 2 | $\cdots$ | $\cdots$ | $\underline{-}$ | $-2$ | － | $\cdots$ | －－ | －－ | $\cdots$ | 1 | 1 |
| Great lanes | －－ | －－ | － | 2 | 12 | 26 | 45 | 40 | 21 | 15 | 1 | 7 | 1 | 1 | － | － | － |
| Ilinois | －－ | － | －－ | － | 1 | 3 | 2 | 9 | 6 | 7 | 1 | 4 | 1 | － | － | － | － |
| Indiana | － | －－ | $\cdots$ |  | 5 | 10 | 11 | 4 | 3 | $\cdots$ | $\cdots$ | 1 | $\cdots$ | － | － | －－ | － |
| Machigan | － | － | －－ | $\cdots$ | － | 2 | 14 | 14 | 3 | 2 | － | 1 | － | 1 | －－ | － | －－． |
| Wisconsin | $\cdots$ | －－ | －－－ | ．． | $\underline{6}$ | 2 | 15 | $12^{1}$ | 9 | 6 | 二 | 1 | － | －－－ | － | － | $\cdots$ |
| Plains | － | － | 6 | 20 | 11 | 25 | 49 | 95 | 104 | 59 | 38 | 24 | 6 | 7 | 2 | 6 | － |
| Iowa． | $\cdots$ | $\cdots$ | － | $\cdots$ | F | － | 3 | 16 | 34 | 11 |  | 1 |  | － | － | － |  |
| Kansas ． | － | －－ | －－－ | －－ |  | － | － | $\stackrel{5}{5}$ | 1 c | 10 | 15 | 16 | 2 | 3 | 2 | 1 |  |
| Minn980ta | $\cdots$ | －－ | －6 | $\stackrel{\square}{20}$ | $\stackrel{1}{10}$ | 18 | ${ }_{18}^{3}$ | 18 | $\stackrel{26}{6}$ | 14 <br> 3 | 4 | $\stackrel{3}{2}$ | ：-1 | $\cdots$ | － | $\cdots$ | $\cdots$ |
| Nebraika | －－ | －－－ | － | －－ | － | 2 | 11 | 23 | 6 | 10 | 8 | 1 | 2 | 2 | －－ | ， | － |
| North Dakota | －－ | －－ | －－－ | － | 1 | 4 | $\cdot 10$ | 17 | 8 | 3 | － |  | 1 | － |  |  |  |
| South Dakota | － | －－－ | － | －．． | －－－ | 3 | 4 | 10 | 14 | 8 | 7 | 3 | －－－ | 2 | －－ | － | － |
| UPPER SOUTHEAST | ${ }^{28}$ | 73 | 79 | 62 | 23 | 6 | $\cdots$ | －－ | －－ | $\cdots$ | － | －－ | $\cdots$ | － | －－ | $\cdots$ | $\cdots$ |
| $\underset{\text { Kentucky }}{\text { Tennesse }}$ | 26 | 43 24 | 16 36 | 14 | 2 2 2 | 1 | $\cdots$ | － | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | －－－ | $\cdots$ | $\cdots$ | $\cdots$ | － |
| Virginia | 1 | 4 | 19 | 32 | 8 | 2 | $\cdots$ | $\cdots$ | $\cdots$ | － | $\underline{-}$ | $\cdots$ |  | $\cdots$ | － | $\cdots$ |  |
| West Virginia | － | － | 1 | 13 | 9 | 2 | － | $\cdots$ | －－ | －－－ | －－ | －．． | －－ | － | － | － | －－ |
| LOwER SOUTHEAST | 30 | 90 | 148 | 91 | 45 | 17 | 17 | 9 | 6 | 2 | 3 | －－ | 1 | － | $\cdots$ | － | $\cdots$ |
| Alabama |  |  | 25 |  | 1 | －－－ |  | － | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | － | $\cdots$ | $\cdots$ | $\cdots$ | － |
| Arkansas | $\underline{23}$ | 27 | 11 | $\underline{2}$ | $\stackrel{-}{4}$ | $\cdots$ | $\cdots$ | $\overline{1}$ | $\cdots$ | $\cdots$ | $\overline{3}$ | $\cdots$ | － | $\cdots$ | 二 | 二 | － |
| Georgia ． | － | 2 | 29 | 56 | 35 | 3 | 1 | － | － | －－ | － | －－ | － | －－ | －－ | － | － |
| Loulaians | －－ | － | －－ | － | 3. | 7 | 8 | 8 | 3 | －－－ | $\cdots$ | － | 1 | － | － | － | －－ |
| Missisalppi | 8 | 45 | 16 |  | $-$ | $\cdots$ | －－ | － | $\cdots$ | －－ | $\cdots$ | $\cdots$ | －－ | －－－ | － | －－ | －－ |
| North Carolina | －－ | 3 | 52 | 12 | 1 | 1 | － | －－ | － | －－ | $\cdots$ | $\cdots$ | －－ | －－－ | －－ | － | $\cdots$ |
| Srath Caro | $\cdots$ | 13 | is | 1 | －－ | $\cdots$ | －－ | － | － | － | －．－ | － | －－－ | －－－ | － | $\cdots$ |  |
| SOUTl？${ }^{\text {cest }}$ | －－ | 1 | － | － | 3 | 32 | 50 | 31 | 17 | 11 | $: 1$ | 6 | 6 | 4 | 3 | 3 | 5 |
| Arizona．．．． | $\cdots$ | －－ | $\cdots$ | $\cdots$ |  |  |  |  |  |  |  |  |  |  |  | － | $\cdots$ |
| Now Mexico | －－ | － | －－ | －－－ | $\cdots$ | －－ |  |  | － |  |  |  |  |  | 1 | －．－ | －－ |
| Okiahoma | － |  | －－ |  | 2 | 18 | 8 | 8 | 1 | 1 | 3 | 1 | 1 | － | － | － | － |
| Texas | － | －－－ | ．．． | －－－ | 3 | 14 | 41 | 21 | 16 | 8 | 5 | 3 | 4 | 4 | 2 | ， | 5 |
| ROCKY mountain | －－ | $\cdots$ | －．． | 3 | 5 | 7 | 14 | 14 | 13 | 12 | 11 | 15 | 8 | 9 | 8 | 7 | 4 |
| Colorado duato |  | $\cdots$ | － | $\overline{3}$ | 4 | $\stackrel{1}{2}$ | 5 | 4 8 8 | ${ }^{6}$ |  |  |  | 1 |  | 3 | 1 | $\underline{2}$ |
| Montana | － | $\cdots$ | －－ | $\cdots$ | － | $\cdots$ | $\cdots$ | － | 2 | 4 | 4 | 8 | ． | 5 | 5 | 1 | 1 |
| Utah | － | －－－ | －－－ | －－ | 1 | 4 | 6 | 2 | 3 | － | $\cdots$ | － | $\cdots$ | － | $\cdots$ | $-$ | 1 |
| Wyoming | － | －－ | －－ | －－－ | －－ | －－－ | －－ | －－ | －－－ | 1 | 1 | 2 | 1 | －－． | －－ | 4 | － |
| far mest | － | －－ | －－－ | － | －－－ | －－ | －－ | －－ | 3 | 9 | 7 | 7 | 8 | 3 | 5 | 1 | 7 |
| California | $\cdots$ | － | － |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Nevada | － | － | $\cdots$ | $\cdots$ | $\cdots$ | －－－ | － | －－ | $\cdots$ | 2 | 1 | 1 | 2 | 1 | $\stackrel{2}{1}$ | $\cdots$ | 2 |
| Washingtor | 二 | －－－ | －－ | －－－ | $\cdots$ | $\cdots$ | － | $\cdots$ | $\frac{1}{2}$ | 2 | 2 2 2 | 2 | － | 1 | 1 | 1 | 2 |

${ }^{1}$ Four States－Congecticut，Delaware，New Jersey，and Rhode island－and the Distriot of Columbia wore found to contain no oounties
which qualify as rural undor the critoria employed． which qualify as sural under the critoria employed．

Table 6. - LOWEST, AVERACE, AND HISHEST EXPENDITURES PER PUPIL (A.D.A.) FOR TRANSPORTATION, BY GROUPS OF RURAL COUVTIES, REGION, AND STATE: 1966-56


[^8]${ }^{2}$ Four Staies - Connecticut, Delawarr, Now Jersey, and Rhode Island-and the District of Columbia wore found to oonthin no counties $3_{\text {One county only. }}^{\text {which qualified as }}$ rural under the criterin employed.
3 One county only.

| Reston and stale | Number of oounties by per pupll transportation oost Interval |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{array}{\|c\|} \hline \text { Under } \\ \$ 5 \end{array}$ | $\begin{gathered} \$ 5 \text { to } \\ \$ 9 \end{gathered}$ | $\begin{aligned} & \$ 10 \text { to } \\ & : \$ 14 \end{aligned}$ | $\begin{gathered} \$ 18.6 \\ \$ 19 \end{gathered}$ | $\begin{gathered} \$ 20 \text { to } \\ \$ 24 \end{gathered}$ | $\underset{\$ 29}{\$ 25}$ | $\$ 30 \text { to }$ | $\left\|\begin{array}{c} \$ 35 \\ \$ 39^{\circ} \end{array}\right\|$ | $\$ 40 \text { to }$ | $\begin{gathered} \$ 45 \text { to } \\ \$ 49 \end{gathered}$ | $\$ 50 \text { to }$ | $\$ 55 \text { to }$ | $\begin{gathered} \$ 60 \text { and } \\ \text { over } \end{gathered}$ |
| Werfer 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 |
|  | 41 | 107 | 221 | 322 | 262 | 226 | 208 | 122 | 78 | 64 | 28 | 24 | 47 |
| WTRLNEV ENGLAND | $\cdots$ | －－ | －－－ | 2 | 2 | 4 | 1 | －－ | － | 1 | $\cdots$ | － | － |
| Maner．o． | $\cdots$ | －－－ | $\cdots$ | 1 | 1 | 2 | － | $\cdots$ | $\cdots$ | － | －－ | $\cdots$ | － |
| Mascaschusiotze． | $\cdots$ | $\cdots$ | $\cdots$ | －－－ | －－ | $\cdots$ | －－－ | － | － | $\cdots$ | $\cdots$ | －－－ | $\cdots$ |
| Now Hampobira． <br> Vermiont | $\cdots$ | $\cdots$ | $\cdots$ | $\cdots$ | $\bigcirc$ | $\stackrel{-}{2}$ | 7 |  |  |  |  |  | $\cdots$ |
| Wr，－MIDEAST | －－－ | $\cdots$ | $\cdots$ | $\cdots$ | 3 | －－ | ： | 2 | 3 | 4 | 2 | 2 | 2 |
| Maryland． | － | $\cdots$ | $\cdots$ | $\cdots$ | 1 | $\cdots$ |  |  | $\stackrel{2}{1}$ | 2 | －－ | － | 1 |
| Pew York， | －－－ | $\cdots$ | $\cdots$ | －－ | 2 | $\cdots$ | 1 3 | 1 | 1 | 1 | 2 | 2 | $\underline{1}$ |
| Wh＋\％GREAT LAKES | －－－ | －－ | 3 | 13 | 23 | 26 | 38 | 23 | 19 | 9 | 8 | 7 | 2 |
| Minots： | $\cdots$ | －－ | 1 | 2 | － | 4 | 9 | 9 | ${ }^{6}$ | ${ }_{2}$ | $\square$ | － | － |
| Miliokligan | － | －－ | － | $\ldots$ | 8 | 4 | 12 | 8 | 1. | 1 | －－ | 3 | $\cdots$ |
| Ohio | －－ | －．． | 1 | 10 | 7 | 3 | 3 | － | 1 | $\cdots$ | － | － | － |
| Hieconosin | －－－ | －－－ | $\cdots$ | －－． | 5 | 10 | 9 | 2 | 4 | 3 | 4 | 3 |  |
| 採 ¢－Plans | 16 | 27 | 32 | 49 | 61 | 66 | 76 | ［s | 30 | 24 | 3 | 5 | 7 |
| fowa． |  | $\cdots$ | － | 1 | 7 | 21 | 19 | 11 | 7 | 2 | $\cdots$ | 1 | － |
| Manses， | $\cdots$ | 1 | － | 7 | 8 8 | 8 8 8 | ${ }_{13}^{15}$ | 13 13 | 7 | 12 | 1 | 2 | 1 |
| Mísoouil： | － | 2 | 3 | 11 | 17 | 11 | 17 | 16 | 5 | 3 | 1 | － | 2 |
| Nébraska | 15 | 11 | 4 | 15. | 8 | 7 | 7 | 4 | $\cdots$ | 1 | $\cdots$ | $\cdots$ | 1 |
| Nouth Dakota | 1 | 7 | 12 | 5 9 | $1{ }_{1}^{17}$ | 6 8 | 3 2 | 3 |  | ${ }_{1}^{1}$ | $\cdots$ | －－－ | $\cdots$ |
| \％U UPPER SOUTHEAS＇ | $\cdots$ | 18 | 47 | 89. | 53 | 38 | 19 | 4 | －－ | － | 1 | $\cdots$ | $\cdots$ |
| Kentuoky | －－ | 13 | 23 | 16 | ${ }^{23}$ |  |  |  | $\cdots$ | － |  | $\cdots$ | － |
| STeneissoe | $\cdots$ | － | 12 | 30 | 13 | 8 <br> 13 <br> 18 | 5 | 1 | $\cdots$ | －－ | ．．． | $\cdots$ | $\cdots$ |
| Wricinia Virginia | $\cdots$ | 1 |  | \＄3 |  | 13 5 |  |  |  |  |  | $\cdots$ | －－ |
| 㷏triover southeast | 19 | 3： | 91 | ${ }^{717}$ | 71 | 53 | 35 | 15. | 10 | 9 | 5 | －－ | 3 |
| Alabama | － | $\cdots$ | 15 |  |  |  |  |  |  | － | $\cdots$ | $\cdots$ | －－－ |
| Arkineas | －－－ | 1 | 14 | 28 | 11 | 3 <br> 4 <br> 4 | 5 | －－ | － | $\stackrel{-}{2}$ | $\cdots$ | －－ |  |
| Florida： <br> CGorgia | $\cdots$ | － | 1 | 21 | 28 | 34 | 22 | 8 | 4 | 1 | 1 | －－－ | － |
| \％Loulaina | －－ | －－ | $-$ | 2 | $-$ | 3 | 6 | 6 | 6 | 6 | 4 | －－ | 3 |
| Mfesiliselpp | －－－ | 15 | 17 | 32 | 12 | 4 | 1 | －－ | $\underline{-}$ | $\cdots$ | $\cdots$ | $\cdots$ | － |
| YNoith Caroling ．．．．．．．．．．．．．．． | ${ }_{-18}^{18}$ | 15 10 | 37 1 | 10 | ${ }^{5}$ |  | $\cdots$ | －－ | 二 | －－ | －－ | － |  |
| W Whtras SOUTHVEST | 4 | 24 | 40 | 36 | 31 | 16 | 9 | 6 | 4 | 3 | 2 | 2 | 8 |
| Warlzona | － | － |  |  |  |  |  | －－ |  | $\cdots$ |  |  | － |
| HNy Mexloo | ．－－ | －－ | － | －－ | 3 | 1 | －－ |  | 2 | $\cdots$ | 2 | 1 | 2 |
| TOclatioma Toxis＇．． |  | $\stackrel{-2}{ }$ | ${ }_{38}^{2}$ |  | 15 12 | ${ }^{6}$ | ${ }_{8}^{1}$ | 5 1 |  |  | $\cdots$ | － |  |
| 骖，ROCKY MOUNTAIN | 2 | 6 | 8 | 13 | 12 | 15 | 14 | 13 | 10 | 10 | ．． 6 | 5 | 16 |
| coblorm | 2 | 2 |  |  |  |  |  | 2 | 1 |  | 2 | 2 | 5 |
| Montiana | $\cdots$ | $\cdots$ | ， 1 | 4. | 1 | － | 7 | 4 | 8 | 3 | 3 | 2 | 7 |
|  | － | ， | ， 2 | 3 | 2 | 3 | 1 | 1 | $\cdots$ | － | － | －－ | 1 |
| tryooming． | － | －－－ | －－． | －．． | －－－ | 2 | 1 | 2 | －－ | 2 |  | －－ | 2 |
|  | －－－ | 1 | －－ | 3 | 6 | 8 | 10 | 3 | 2 | 4 | 1 | 3 | 9 |
| Califomia | ．$-\cdots$ | $\cdots$ | $\cdots$ | 1 | 2 | 5 | 1 | $\cdots$ | 1 | $\cdots$ | $\cdots$ | 1 | 1 |
| Mavala．－ | ．－－ | 1 | －－ | 2 | 2 | 2 | 1 | ， | 1 | $\cdots$ | $\cdots$ |  | － |
|  |  | $\cdots$ |  | $\cdots$ | 1 | 1 |  |  |  |  | － | 1 | 3 |

TFour States－Connocticut，Delaware，Naw Jnrsey，and Rhode Island－and the District of Columbia were found to coutain no countles whioh quallify as rural under the critaria employed．


[^0]:    ${ }^{1}$ Biennial Survey of Education in the United States - 1954-56, Statistics of Local School Systems, Chapter 3. (The two reports were organized as: Section IV, Rural Counties, and Section III, County-Unit Counties). Washington: U.S. Government Printing Office, 1959.

[^1]:    ${ }^{2}$ Fur classification as a rural county, 60 jerceent or more of the total number of inhabitants of the county had to live in rural communities; for those counties in which fron 85 to 60 percent of the people were reported ns rural, 50 percent or more of the rural population also had to live on farms.

    The counties thus selected were then stratified, raccording to ruralness, into the following 4 groups:

    1. Counties having 85 percent or more of their inhabitants classified as rural, with 50 percent or more of their rural people on farms, were designated Group $A$;
    2. Counties having 85 percent or more of their inhabitants classified as rural, wish less than 50 percent of these on farms, were designated Group B;
    3. Counties having 75 but less than 85 percent of their people classified as rural with 50 percenc or more of them living on farms, were designared Group $C$; and
    4. Counties having 60 but less than 75 percent of their inhabitanis classified ay rural with 50 percent or more of such population living on larms, were designated Group D.
    The United States Bureau of the Census ( 1950 Census of Population, vol. II, part 1, p. 33-4) describes "rural" population as consisting of all persons remaining after the following persons are taken out of the total: (1) those living in incorporated eities, boroughs, and villages of 2,500 or more inhatitants, (2) those in incorporated towns of 2,509 or more where "town" is used to designate minor civil divisions of counties, and (3) those in densely sctulded urban fringe arens around cities of 50,000 or more.

    The publication describes rural-farm popultation as consisting of all persons living on farms, except those paying cash reat for their house and yard only, and those persons in institutions, sumbor samps. motels, and tourist camps located on farms.

[^2]:    ${ }^{3}$ Biennial Survey of Pducation in the United States, 1954-̈fi, Chapter 5, section 1, Statisutics of Local School systerns-Cities. K'urrent trpasiditures. Per Pujil in public school systems: harge Citioss, 1955-50 (Circular No. 500). C'urreat hexperaliteres Per Papil in poblio School rigstems: Small and Medium-Sized Citier, 1955-5f (Cireular Vo. 501). Washington: U.S. Government Printing Office, 1959, 1358, 1357.

[^3]:    4 Thls county, in a sparsely settled area of Norihwest Teras, maintained in 1955-56 one rublic school at an annuel cust of $\$ 19,400$. It employed z teachers at $\$ 4,766$ each and had an average dally attendance of 16 pupils. This county also recorded ari avernge expenditure for transportation of $\$ 158$ per pupil, the highest recorded for any rural county for the sehool yoar 1955-56.

[^4]:    ${ }^{5}$ The number of cases, especially when it is smail, obviously tends to affect the spruad between the lowest and the highest expenditures for a given state or region.

[^5]:    ${ }^{6}$ Statistics of RuFal Schools - A U.S. Summary, 1955-66. Washington: U.S. Government Printing Office, 1959.

[^6]:    7 National Education Association. Research Bulletin, 37: 2: 41-44, April 1959.

[^7]:    ${ }^{9}$ See table S, in Statistics of Local Schoo? Systems: 1955-66, Rural Counties, (Chapter 3, Section IV of the Biennial Survey, op. cit.)

[^8]:    ${ }_{2}$ Grours A, B, C and D described on pake 2.

