Handicapped Children Redefined--Legal Eligibility for Services Expanded

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*Age Groups; *Exceptional Child Education; *Handicapped Children; Legal Responsibility; Legislation; Special Classes; *State Legislation; *State Programs; State Standards

Listed for each of the 50 alphabetically presented states are the legal definitions of handicapping conditions and age requirements to determine eligibility for public school special education programs. Explained are changes in special education laws, which have increased exceptional children's range of eligibility for special education services to below 6 and above 18 years of age in some states (some states have removed all minimum age requirements). Other changes mentioned are expansion of categories of children (such as children with handicaps resulting from rubella, or learning disabled children) eligible for programs, and endowment of the state superintendent of schools with authority to include children with handicaps who are not mentioned in listed categories. (MC)
HANDICAPPED CHILDREN REDEFINED—LEGAL ELIGIBILITY FOR SERVICES EXPANDED

Alan Abeson
Elaine Trudeau

STATE-FEDERAL INFORMATION CLEARINGHOUSE
FOR EXCEPTIONAL CHILDREN
The Council for Exceptional Children
1411 S. Jefferson Davis Highway
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Arlington, Virginia 22202

June 1, 1973
As the opportunities for handicapped children to receive an education expand in the United States, there is an increasing awareness that the degree and quality of this expansion is heavily dependent on the activities of government at all levels and in all branches — executive, judicial, and legislative. Recognizing government's crucial role in the expansion process and the information needs of persons or agencies involved in or considering change, The Council for Exceptional Children through a grant from the Bureau of Education for the Handicapped, U.S. Office of Education established the State-Federal Information Clearinghouse for Exceptional Children (SFICEC) to provide this information.

The purpose of SFICEC is to identify, acquire, process, selectively retrieve, and disseminate information pertaining to government and the education of handicapped children. In carrying out this charge, SFICEC has developed a computer-based information system for the efficient and accurate retrieval of information.

To disseminate this information, SFICEC develops and distributes information products with material drawn from its data base. The products focus on specific areas pertaining to government and the education of handicapped children and utilize information from the law, administrative literature, attorney general's opinions and actual litigation. Other products discuss key issues and areas of concern to educators, parents, and public policy makers. In addition, SFICEC is also prepared to conduct searches to answer individual specific information requests.

Acknowledgement must be given to Beverly Wetzel, Nancy Selzer and Nancy Bolick of the State Federal Information Clearinghouse for Exceptional Children staff for the capable manner in which they contributed to the writing, typing, proofreading and in fact the entire production of this document.

Alan R. Abeson, Director

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HANDICAPPED CHILDREN REDEFINED
LEGAL ELIGIBILITY FOR SERVICES EXPANDED

Alan Abeson/Elaine Trudeau

Within recent years, marked changes have occurred in special education laws to increase the range of exceptional children eligible for special education services. The impact of Headstart programs, federal interest in early education for the handicapped (The Handicapped Children's Early Education Assistance Act, P.L. 90-538), and research demonstrating the value of preschool programs have motivated many states to eliminate age 6 as the "open sesame" to school for the handicapped. At the other end of the scale where laws in the past provided for the conclusion of educational experiences for the handicapped at age 16 or 18, some states have extended the limit to 21 and in at least one case, 24 (Kansas General Statutes, Section 72-5342).

Since at present there is no clear determination of the optimal age for introducing handicapped children to educational programs, some states have passed legislation which specifically removes minimum age requirements. In Idaho and Kansas, where such laws have been passed (Idaho Code, Section 33-2001; Kansas, Senate Bill 31, 1969), programs may theoretically be provided for handicapped children at birth. The Maryland and Connecticut laws also state no minimum age but indicate that special education programs may be conducted for children "who have not attained school age but whose educational potential will be irreparably diminished with special education at an early age [Connecticut General Statutes, 1967 Supplement, Section 10-76d; Maryland Senate Bills 17 & 38, 1969]." California law permits the operation of experimental programs for deaf and severely hard of hearing children from 18 months to 3 years (California Education Code, Section 6812-5). Similarly, in Indiana experimental programs may be established for deaf children as young as 6 months (Indiana House Enrolled Act No. 1070, 1969).

More than one-half of the states presently authorize programs for the handicapped until age 21 are eligible to continue to receive special education services until they reach 24. Students at the state school for the deaf in Iowa may have the usual age limit of 21 extended to age 35 if special circumstances exist (Iowa Code Title 12, Section 270.3). In other states such as Ohio and Oklahoma no maximum age is stated for the provision of special education services.

Beyond the expansion of services to children on the basis of earlier and later ages, the categories of exceptional children eligible for programs have also been expanded. For example, after the rubella epidemic of 1964 which produced major concern about multiply handicapped children a number of states added this category or the deaf blind to their definitions of handicapped children. The increasing awareness of the "learning disabled child" and pressures to provide programs for such children have resulted in the inclusion of terms denoting learning disabilities in the definitions of the handicapped in 18 states (Legislation for Children with Learning Disabilities, *Updated from a December, 1970 Exceptional Children article
Examination of the definitions of handicapped children which are utilized within state laws indicated that the majority lists the categories of children who are eligible for programs. A typical example of this type of definition is the following from Kansas:

'Exceptional children' means children under twenty-one years of age who (a) are crippled; or (b) have defective sight; or (c) are hard of hearing; or (d) have an impediment in speech; or (e) have heart disease; or (f) have tuberculosis; or (g) have cerebral palsy; or (h) by reason of emotional and social maladjustment or intellectual inferiority or superiority do not profit from ordinary instructional methods; or (i) are unable to attend the regular public school classes with normal children by reason of any physical or mental defect [Kansas General Statutes, Section 72-5334].

While the West Virginia law also lists categories, it also provides the state superintendent with the power to include other children not listed as handicapped and thus eligible for special education. This law includes the following exceptionalities: 'visually impaired, hearing impaired, physically or orthopedically handicapped, autistic, intellectually gifted, socially or emotionally maladjusted including the delinquent, learning disabilities both physical and psychological, and any other areas of exceptionality which may be identified and approved by the state superintendent of free schools [West Virginia Senate Enrolled Bill 44, 1969].'

In an attempt to provide flexibility in the definition of the handicapped which would prevent children from "falling into the cracks" between categories, New York state in 1967 adopted a law which defines a handicapped child as "one who, because of mental, physical, or emotional reasons cannot be educated in regular classes but can benefit by special services...[Laws of New York Article 89, Section 4401]" leaving the further delineation of children to be served to the state education department.

It must be added that although a specific category of handicapped child may be absent from the state definition of handicapped children, it does not mean that services are not provided to those children. The rules and regulations adopted by each state to implement its laws frequently refine and interpret the definitions to be broader and more inclusive.

Presented below is an overview of the definitions of the handicapped and the age requirements for programs in the 50 states.
DEFINITION

ALABAMA
Includes but not limited to the mild and moderately to severely retarded but not the profoundly retarded; deaf and hearing impaired; blind and vision impaired; the crippled and those having other handicaps not specifically mentioned; the emotionally conflicted; the socially maladjusted; those with specific learning disabilities, the multiple handicapped and the intellectually gifted

ALASKA
Educable mentally retarded, trainable mentally retarded, physically handicapped, emotionally handicapped, learning disabled, gifted, and multiple handicapped legal school age

ARIZONA
Gifted; educable mentally handicapped, emotionally handicapped, homebound or hospitalized; multiple handicapped; physically handicapped; specific learning disabled, speech handicapped; trainable handicapped

ARKANSAS
Retarded; hard of hearing; deaf; speech impaired; visually handicapped; emotionally disturbed; crippled; specific learning disabilities or other health impaired children requiring special education and related services—mental, physical, emotional or learning problems requires special education services. This term is to be specifically interpreted to mean but not wholly limited to the mentally retarded, hard of hearing, deaf, speech impaired, visually handicapped, emotionally disturbed, crippled, specific learning disabled, or other health impaired children who be reason thereof require special education and related services.
*If the state activates a kindergarten program the age will be lowered to five.

CALIFORNIA
Deaf or hard of hearing; blind or partially seeing; orthopedically or health impaired; aphasic; speech handicapped; other minors with a physical illness or condition making attendance in regular classes
<table>
<thead>
<tr>
<th>State</th>
<th>Handicapped Type</th>
<th>Minimum</th>
<th>Maximum</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>CALIF. cont'd</strong></td>
<td>Impossible or inadvisable; minor with physical impairments so severe as to require instruction in remedial physical education; multiple handicapped; physically handicapped; educationally handicapped and mentally retarded</td>
<td>3</td>
<td>21</td>
</tr>
<tr>
<td><strong>COLORADO</strong></td>
<td>Physically handicapped</td>
<td>3</td>
<td>21</td>
</tr>
<tr>
<td></td>
<td>Educable mentally handicapped</td>
<td>5</td>
<td>21</td>
</tr>
<tr>
<td></td>
<td>Educationally handicapped (emotionally handicapped or perceptually handicapped or both)</td>
<td>5</td>
<td>21</td>
</tr>
<tr>
<td></td>
<td>Learning disabilities</td>
<td>no age requirements</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Trainable mentally retarded</td>
<td>5</td>
<td>18</td>
</tr>
<tr>
<td><strong>CONNECTICUT</strong></td>
<td>Mentally retarded; physically handicapped; socially or emotionally maladjusted; neurologically impaired; learning disabled or extraordinary learning ability or outstanding talent in the creative arts</td>
<td>5*</td>
<td>21**</td>
</tr>
<tr>
<td></td>
<td>*Handicapped children beginning at age 3 may receive special education services if their additional attainment would be irreparable damaged without it. ** 21 or high school graduation, whichever occurs first</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>DELAWARE</strong></td>
<td>Physically handicapped, maladjusted, mentally handicapped, learning disabled, gifted, and talented</td>
<td>4</td>
<td>21</td>
</tr>
<tr>
<td><strong>FLORIDA</strong></td>
<td>Educable mentally retarded, trainable mentally retarded, speech impaired, deaf, hard of hearing, blind, partially sighted, crippled and other health impaired, gifted, emotionally disturbed, socially maladjusted, specific learning disabled</td>
<td>3</td>
<td>none</td>
</tr>
<tr>
<td></td>
<td>Mentally retarded, physically handicapped, speech handicapped, multiply handicapped, autistic, intellectually gifted, hearing impaired, visually impaired, and any other exceptionality that may later be identified</td>
<td>3</td>
<td>18</td>
</tr>
</tbody>
</table>
GEORGIA cont'd
Special program: A preschool program with no age limitations is authorized for the deaf, hearing impaired, and speech handicapped

HAWAII
Children who deviate in physical, mental, social or emotional characteristics to the extent that specialized training, techniques, and equipment are needed for maximum fulfillment

IDAHO
Includes but not limited to physically handicapped mentally retarded, emotionally disturbed, chronically ill, perceptually impaired, visually or auditory handicapped, speech impaired, and academically talented

ILLINOIS
Physically handicapped, children with learning disabilities, maladjusted children, educable mentally handicapped, trainable mentally handicapped, speech defective, and multiply handicapped

INDIANA
Physical or mental disability as defined by regulations and includes the multiply handicapped

IOWA
Crippled, defective sight, hard of hearing, speech impairments, heart disease, tuberculosis, physical defects, emotionally maladjusted, and children intellectually incapable of regular instructional programs

*Children not in state institutions under age 5 may receive services
**Programs may be extended for three years for persons who, because of a congenital defect, accident, or prolonger illness, are unable to complete special education requirements by the age 21.

KANSAS
Developmentally disabled, homebound, crippled, hard of hearing, socially and emotionally maladjusted,
KANSAS cont'd

defective sight or speech, cerebral palsy, 
delicate (including heart conditions), tubercular 
intellectually gifted, and those children who have 
been found by a competent authority to be best 
educated by special instruction from a special 
teacher on a full or part time basis.

*Programs may be extended for three years for 
persons who, because of a congenital defect, 
accident, or prolonged illness, are unable to 
complete special education requirements by age 
21.

KENTUCKY

Neurologically impaired, intellectually gifted, 
emotionally disturbed, functionally retarded, 
children with learning disabilities or communication 
 disorders, multiply handicapped, physically 
handicapped, speech defective and educable and 
trainable mentally retarded

LOUISIANA

Physically handicapped, mentally handicapped, and 
other exceptional children including slow 
learners, educable and trainable mentally 
retarded, deaf and hard of hearing, speech 
impaired, blind, and/or partially sighted, 
emotionally disturbed, cerebral palsied, gifted, 
children with learning disabilities, crippled, 
and other health impaired children

MAINE

Children able to benefit from an instructional 
program but who cannot be provided for in 
regular programs because of physical or mental 
deviations

MARYLAND

Physically and mentally handicapped

Special program: Children under age 6 may 
receive special services if such services would 
help them to approach a degree of development 
similar to pupils in regular school programs
MASSACHUSETTS
School age child who because of temporary or more permanent adjustment difficulties or attributes arising from intellectual, sensory, emotional or physical factors, cerebral disfunctions, perceptual factors, or other learning disabilities or any combination of these who is unable to make effective progress in a regular school program

Minimum | Maximum
--- | ---
3 | 21

MICHIGAN
Handicapped including but are not limited to mental, physical, emotional, behavioral, sensory, and speech handicaps

Minimum | Maximum
--- | ---
none | 25

MINNESOTA
Deaf, hard of hearing, blind, partially seeing, crippled, speech defective or otherwise physically impaired in body or limb so that special education is needed

Minimum | Maximum
--- | ---
4 | 21
trainable mentally retarded, educable mentally retarded | 5 | 21
emotionally disturbed | 6 | 21

MISSISSIPPI
Defective hearing, vision, speech, mental retardation, physical conditions

Minimum | Maximum
--- | ---
birth | 21

MISSOURI
Children who deviate from the average in physical, mental, or social developmental characteristics to the extent that they require special education services

Minimum | Maximum
--- | ---
6* | 21
*Children may be enrolled in existing or approvable kindergarten programs

MONTANA
Physically handicapped, includes but not limited to cardiac, cerebral palsy, speech defective, and hearing and vision handicapped, educable mentally retarded

Minimum | Maximum
--- | ---
birth | 25
Trainable mentally handicapped
birth | 21
Custodial mentally handicapped
legal school age | legal
State school for the deaf and blind
no longer limit | within state school age

7
NEBRASKA
Trainable mentally retarded, physically handicapped, crippled, visually handicapped, hard of hearing, speech defective, cardiopathic, tubercular, cerebral palsied or otherwise physically handicapped, educable mentally retarded, multiply handicapped, emotionally disturbed

Minimum

Maximum

5

21

NEVADA
Vision, hearing, speech, orthopedic, mental, and neurological disorders or defects, or any disabling condition caused by accident, injury, or disease

3

21

NEW HAMPSHIRE
Deaf

4

21

Physically, emotionally, and intellectually handicapped

5

21

NEW JERSEY
Mentally retarded, visually handicapped, auditory handicapped, communication handicapped, neurologically or perceptually impaired, orthopedically handicapped, chronically ill, emotionally disturbed, socially maladjusted, and multiply handicapped

Program may be conducted on a permissive basis to children under 5 and over 20 of they have no high school diploma or equivalent

NEW MEXICO
Exceptional children are children whose abilities render regular services in the public school inconsistent with their educational needs legal school age

21

NEW YORK
Children who because of mental, physical, or emotional reason emotional reasons cannot be educated in regular classes legal school age

NORTH CAROLINA
For handicapped, crippled, other classes of individuals requiring special types of instruction birth adulthood
<table>
<thead>
<tr>
<th>State</th>
<th>Conditions</th>
<th>Minimum</th>
<th>Maximum</th>
</tr>
</thead>
<tbody>
<tr>
<td>NORTH DAKOTA</td>
<td>Children with physical, mental, emotional, or social conditions with an educable mind</td>
<td>6</td>
<td>21</td>
</tr>
<tr>
<td>OHIO</td>
<td>Defective hearing and vision, crippled, trainable mentally retarded, educable mentally retarded, emotionally handicapped</td>
<td>5</td>
<td>21</td>
</tr>
<tr>
<td>OKLAHOMA</td>
<td>Gifted, educable mentally retarded, trainable mentally retarded, speech defective, emotionally disturbed, perceptually handicapped, children with special health problems, children requiring services of a visiting counselor, specifically learning disabled as a result of neurological impairment, multiply handicapped</td>
<td>4</td>
<td>21*</td>
</tr>
<tr>
<td></td>
<td>Deaf blind, blind and partially blind, hard of hearing and deaf</td>
<td>2</td>
<td>21*</td>
</tr>
<tr>
<td></td>
<td>*If the physical condition prevents a child from completing his program by age 21, services may be extended to age 25.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>OREGON</td>
<td>Blind, deaf, partially sighted, hard of hearing, speech defective, crippled or physically handicapped, extreme learning problems, unwed pregnant or unwed mother with a child in her care, neurologically handicapped, emotionally handicapped, trainable mentally retarded</td>
<td>birth</td>
<td>21</td>
</tr>
<tr>
<td></td>
<td>Educable mentally retarded</td>
<td>6</td>
<td>21</td>
</tr>
<tr>
<td>PENNSYLVANIA</td>
<td>Children who deviate from the average in physical, mental, emotional, or social characteristics should extend that they need education facilities or services. All children in detention homes are included</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>legal school age</td>
<td></td>
</tr>
<tr>
<td>RHODE ISLAND</td>
<td>Mentally retarded, physically handicapped, and emotionally handicapped</td>
<td>3</td>
<td>21</td>
</tr>
</tbody>
</table>
SOUTH CAROLINA

Educable mentally retarded, trainable mentally retarded, emotionally handicapped, orthopedically handicapped, physically handicapped, visually handicapped, learning disabled
Hearing handicapped

Minimum                Maximum
legal school age
4                   21

SOUTH DAKOTA
Physical or mental conditions that cannot be adequately provided for through the regular public schools

birth                  21

TENNESSEE
Educable, trainable, and profoundly retarded, the speech and/or language impaired, the deaf and hearing impaired, the blind and visually limited, the physically handicapped and/or other health impairments including homebound, hospitalized, pregnant. The learning disabled includes the perceptually handicapped, the emotionally conflicted, functionally retarded, socially maladjusted, emotionally handicapped, intellectually gifted, and any other child whose needs cannot be met in the regular classroom setting

4                   21

TEXAS
Hard of hearing, orthopedically handicapped, physically handicapped, mentally retarded, emotionally disturbed, language or learning disabled

3                   21

UTAH
Exceptional physical or mental condition

5                   21

VERMONT
Physical or mental deviations

birth                  21

VIRGINIA
Mentally retarded, physically handicapped, emotionally disturbed, learning disabled, speech impairment, hearing impaired, mentally handicapped or otherwise handicapped

2                   21
<table>
<thead>
<tr>
<th>State</th>
<th>Minimum</th>
<th>Maximum</th>
</tr>
</thead>
<tbody>
<tr>
<td>WASHINGTON</td>
<td>Temporary or permanent in normal educational processes because of a physical or mental handicap or emotional maladjustment or any other handicap or children with specific language or learning disabilities resulting from perceptual motor problems and visual and auditory perception and integration</td>
<td></td>
</tr>
<tr>
<td></td>
<td>*Problems may be provided to children on preschool level</td>
<td></td>
</tr>
<tr>
<td>WEST VIRGINIA</td>
<td>Visually impaired, physically handicapped, orthopedically handicapped, epileptic, mentally retarded, speech handicapped, multiply handicapped, autistic, intellectually gifted, socially or emotionally maladjusted (including the delinquent), learning disabled both physically and psychologically, and others which may be identified by the state's superintendent of free schools</td>
<td></td>
</tr>
<tr>
<td></td>
<td>*Programs may be conducted on a permissive basis for children aged 3-6.</td>
<td></td>
</tr>
<tr>
<td>WISCONSIN</td>
<td>Crippled, cardiac, visually handicapped, auditorily handicapped, speech handicapped, mentally retarded, and otherwise physically handicapped</td>
<td></td>
</tr>
<tr>
<td>WYOMING</td>
<td>Mental, physical, psychological, or social maladjustment</td>
<td></td>
</tr>
</tbody>
</table>